

SB 75

SENATE COMMITTEE REPORT

FURTHER

3/2/88
Mr. President:

DATE TURNED INTO OFFICE 4/12/88

Finance Committee considered SB 75

repealing the 25-cent resident hunting, trapping, and sport fishing license

and recommended

replace with _____ CS _____) same title
 or adopt _____ CS _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)
 new updated or previous
 zero fiscal impact

MEMBERS SIGNING DO PASS

Willie King
Paul Frank
John King

OTHER RECOMMENDATIONS

Tommy Hancock No Rec
John King No Rec
Paul King No Rec

Rick Halford do pass
Chairman signature and recommendation

Committee Backup attached

FISCAL NOTE

REQUEST:

Revision Date: 1/25/88
Title: An Act Repealing the 25¢ resident hunting, trapping & sport fishing lices
Sponsor: Fischer
Requestor: Senate Resources

Agency Affected: Department of Revenue
BRU: Income and Excise Audit
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
OPERATING						
PERSONAL SERVICES	-	-	-	-	-	-
TRAVEL	3.0	-	-	-	-	-
CONTRACTUAL	16.8	-	-	-	-	-
SUPPLIES	1.0	-	-	-	-	-
EQUIPMENT	-	-	-	-	-	-
LANDS & STRUCTURES	-	-	-	-	-	-
GRANTS, CLAIMS	-	-	-	-	-	-
MISCELLANEOUS	-	-	-	-	-	-
TOTAL OPERATING	20.8	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	101.3	200.6	198.6	196.6	194.7	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	20.8	-	-	-	-	-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	20.8	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-	-	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: See attached.

Prepared By: Steven E. Kettel
Division: Income and Excise Audit

Phone: 465-2320
Date: 1/25/88

Approved by Commissioner: [Signature]
Agency: _____

Date: 1/26/88

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

JAN 26 1988

Prepared by: Steven E. Kettel
Department of Revenue
Income and Excise Audit Division
January 25, 1988

Estimated Expenditures are based on the following:

200 - Travel \$ 3,000.00

License Officer training sessions
will be scheduled in Anchorage,
Fairbanks, Kenai Peninsula, Wasilla/
Palmer, Juneau, Sitka and Ketchikan.

300 - Contractual \$ 16,775.00

Vendor Comm. \$10,775.00
Printing \$2,850.00
Postage 2,150.00
Advertising 1,000.00

These costs are for printing and
mailing notifications of the repeal
of the 25¢ license to License
Officers; and for updating, reprinting
and distributing the License Officer
Instruction Manual.

400 - Supplies \$ 1,000.00

Covers for Manuals \$ 800.00
Envelopes 200.00

TOTAL ESTIMATED EXPENDITURES \$ 20,775.00

SB 75 Analysis

Estimated Revenues accruing to the Fish and Game Fund are based on the assumption that each licensee currently purchasing a 25¢ license would purchase a license at full cost. Estimated license sales are based on the percentage of each type of resident license class sold in FY 86. An estimated decrease in sales of 1% per year has been assumed based on FY 86 actual sales.

Estimate of Additional Revenue

<u>Resident License Type</u>	<u># Sold FY86</u>	<u>% of Total</u>	<u>Add'l Sold FY87</u>	<u>Sport Fish Fund</u>	<u>Game Fund</u>
Fish	107,793	57%	8,140	\$81,400	\$
Hunt	26,044	14%	1,999		23,988
Hunt/Trap	2,014	1%	143		3,146
Fish/Hunt	42,948	23%	3,285	32,850	39,420
Fish/Hunt/Trap	8,566	4%	571	5,710	12,562
Trap	1,478	1%	143		1,430
Duck Stamps *	N/A	N/A	2,999		14,995
<u>Total</u>	<u>188,843</u>	<u>100%</u>	<u>17,280</u>	<u>\$119,960</u>	<u>\$95,541</u>

Less 5% vendor commission (5,998) (4,777)

Additional Accrual to Fish and Game Fund \$113,962 \$90,764
FY 87 Estimate **

* It is assumed that 50% of hunters would purchase an Alaska Waterfowl Conservation Stamp.

** Revenue for FY 89 is figured at 1/2 FY total per recommended effective date of 1/1/89.

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: "An Act repealing the 25 cent resident hunting, trapping..license."
 Sponsor: Senator Fischer
 Requestor: Senate Resources
 Agency Affected: PUBLIC SAFETY
 BRU: Fish & Wildlife Protection
 Components: Enforcement

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

No fiscal impact is anticipated.

JNE
2/2/88
Prepared by: Captain Conrad Seibel, Operations Commander Phone: 269-5509
Division: Fish & Wildlife Protection Date: 1-28-88

Approved by Commissioner: *Dave Hooley* Date: 2-2-88
Agency: PUBLIC SAFETY

- Distribution (by preparer):
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)

RECEIVED
FEB 4 1988

1 IN THE SENATE

BY FISCHER

2

SENATE BILL NO. 75

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act repealing the 25-cent resident hunting,
7 trapping, and sport fishing license."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 16.05.340(a)(6) is amended to read:

10 (6) Resident hunting, trapping, and sport fishing li-
11 cense..... 32

12 [HOWEVER, THE FEE IS 25 CENTS FOR AN APPLICANT WHO IS THE HEAD OF A
13 FAMILY OR A DEPENDENT MEMBER OF THAT FAMILY, OR WHO IS SOLELY SELF-
14 SUPPORTING, UPON PROOF PRESENTED BY THE APPLICANT THAT THE APPLICANT

15 (A) IS OBTAINING OR HAS OBTAINED ASSISTANCE DURING THE
16 PRECEDING SIX MONTHS UNDER ANY STATE OR FEDERAL WELFARE PROGRAM
17 TO AID THE INDIGENT, OR

18 (B) HAS AN ANNUAL FAMILY GROSS INCOME OF LESS THAN
19 \$5,600 FOR THE YEAR PRECEDING APPLICATION.]

20 * Sec. 2. AS 16.05.680 is amended to read:

21 Sec. 16.05.680. UNLAWFUL PURCHASES. It is unlawful for a per-
22 son, or an agent or representative of the person,

23 (1) to employ, in the harvesting, transporting or purchas-
24 ing of fish, a fisherman who neither is licensed under AS 16.05.480
25 nor is the holder of a permit issued under AS 16.43,

26 (2) to purchase fish from a fisherman who [NEITHER] is not
27 the holder of a limited entry, interim-use, or landing permit issued
28 under AS 16.43, [NOR IS EXEMPT UNDER AS 16.05.660,] or

29 (3) to purchase fish from an association other than one to

1 which a permit has been issued under AS 16.05.662.

2 * Sec. 3. AS 16.05.660 is repealed.

STATE OF ALASKA

STEVE COWPER, GOVERNOR

DEPARTMENT OF FISH AND GAME

OFFICE OF THE COMMISSIONER

P.O. BOX 3-2000
JUNEAU, ALASKA 99802
PHONE: 907 / 465-4100

March 1, 1988

The Honorable Jack Coghill
Chairman, Senate Resources Committee
Alaska State Legislature
P. O. Box V
Juneau, AK 99811

Dear Senator Coghill:

In your committee hearing yesterday on SB 75, you requested that we provide additional information on projected revenues should the \$.25 resident sport fishing, hunting, and trapping license be repealed. We again reviewed the February 2, 1987 fiscal note submitted by the Department of Revenue and believe it to be a reasonable projection.

Using the latest license sales information for FY 87 and the same assumptions used in Revenue's fiscal note (including an effective date of 1/1/89) we have made the following projections:

	<u>FY89</u>	<u>FY90</u>
Additional Revenue to the Fish and Game Fund	\$124.0	\$245.5

We believe these projections are very conservative. Estimated increases in license revenues could be projected in a number of ways, depending upon the assumptions used.

Yesterday, we also discussed with your committee some of the license requirements for hunting and fishing in Alaska. The committee members had various questions concerning this subject, so we thought it might be helpful if we provided you a summary of the existing requirements.

- ° Hunting - a person must have a valid hunting license to legally hunt game in Alaska. Resident hunting licenses currently cost \$12.00; residents under 16 years of age are not required to have a license; residents over the age of 60 may hunt without a license if they have a permanent identification card issued by the Department of Revenue at no cost to the individual.
- ° Trapping - a person must have a valid trapping license to legally trap furbearers in Alaska. Resident

The Honorable Jack Coghill -2-

March 1, 1988

trapping licenses currently cost \$10.00, except for residents under 16 or over 60 years of age, as noted above.

- ° Commercial Fishing - a resident who engages in a commercial fishery must purchase the appropriate permits and licenses. Permit fees vary according to the fishery, gear and area. In addition, vessel and crew member licenses may be required.
- ° Sport Fishing - a resident who is between 16 and 60 years of age and engages in sport fishing must possess a sport fishing license; the license fee is \$10.00. A resident over 60 years old does not need a license if he obtains a special permanent identification card from the Department of Revenue at no cost. In addition, any resident may take shellfish (except in Cook Inlet and except razor-clams) without a sport fishing license.
- ° Personal Use Fishing - a resident who does not qualify to subsistence fish under the state's subsistence law and corresponding regulations may engage in personal use fishing. Finfish may be taken for personal use only by a holder of a valid resident sport fishing license or by a resident exempt from licensing, as noted above.
- ° Subsistence fishing - a resident who is domiciled in an area defined as "rural" by the Boards of Fisheries and Game and meets other eligibility requirements and criteria for participating in local subsistence fisheries is not required to have a license. Depending on the fishery and area, permits may be issued at no cost.

If you or other members of the committee have further questions regarding these matters, please let me know.

Sincerely,



Warren W. Wiley
Assistant Commissioner

cc: Senate Resources Committee
W. Lewis Pamplin, Director, Division of Game



ALASKA OUTDOOR COUNCIL, INC.

3780 MCGINNIS DR. JUNEAU, AK 99801
(907) 789-3450

January 27, 1988

Senator Paul Fischer
Pouch V
Juneau, AK. 99811

Dear Senator Fischer:

I would like to submit this letter on behalf of the Alaska Outdoor Council regarding our support for Senate Bill 75.

For the record, the Alaska Outdoor Council is a federation of 45 Alaskan sportsmen and outdoor organizations with a membership of over 10,000.

We have reviewed SB 75 as part of our analysis of the State's funding proposals for fish and wildlife programs. In our opinion, the 25 cent license has long since outlived its usefulness. Numerous examples abound where the present low income license law is being misused and abused. In addition, recent reports indicate that portions of rural Alaska are not purchasing licenses of any kind and the 25 cent license is being heavily utilized by urban residents--many of whom are recent arrivals to Alaska. A calculation of eligible recipients within Alaska by comparing agency records indicate that at least 40% of the 25 cent license recipients were ineligible. The recent adoption of no fee subsistence permits also obviates whatever need existed for 25 cent licenses for subsistence fishing.

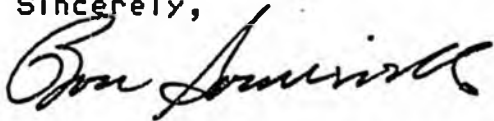
We are not opposed to the State providing no-cost or lowered cost hunting and fishing licenses for those individuals who are long time residents of Alaska and who are truly dependent on fish and wildlife resources. We would prefer that a totally welfare oriented program, however, be subsidized directly by the Department of Health and Social Services rather than at the expense of the management programs. We are also opposed to subsidizing new residents to the State who are located in the major metropolitan areas (over 30% issued in Fairbanks and Anchorage alone) and have access to other State aid programs. Subsidizing these individuals through this process means less revenue for critical fish and wildlife programs and encourages low cost competition for some limited resources. The Department of Revenue has projected that passage of SB 75 will increase license revenue by \$200,000 annually.

Certainly, in this day and age when the State is providing a \$700 - \$800 dividend for every man, woman and child, it is not

unreasonable to ask that we all purchase a resident hunting and fishing license when we are of age.

We appreciate your efforts on this legislation and we will assist in working for passage of SB 75.

Sincerely,

A handwritten signature in cursive script, appearing to read "Ron Somerville".

Ron Somerville
Executive Director

ANALYSIS OF SB 75

SB 75 would repeal the 25-cent combination hunting, trapping, sport fishing license. The effects would be to (1) deny the opportunity to recreationally sport fish, hunt and trap to residents who cannot afford the standard license fee, (2) eliminate widespread abuse of the .25-license, and (3) save the state money while more equitably distributing the costs of resource management among resource users.

1. Lost Opportunities to Fish/Hunt/Trap

The fee for the license is nominal at full-cost and represents a nearly insignificant part of the expenditure necessary by the licensee to engage in fishing, hunting and trapping. With repeal of the .25-license, licensees would be required to purchase licenses at fees ranging from \$10 to \$32. The average cost in 1986 to each licensee with the present resident fee structure (based on SB 75 fiscal note) would be \$14.04. Licenses are valid for 12 months.

Alaska provides its residents with unequalled hunting and fishing opportunities. Alaskans harvest more species of fish and big game over longer seasons and with more generous bag limits than is available or possible anywhere else in the country. But despite having the nation's highest per capita income, Alaska's resident license fees are among the lowest of all states. A combination hunting/trapping license in Alaska costs \$22.00. The average fee for an equivalent license in another state is \$56.60 (including special fees or permits that are free to Alaskans). A sport fishing license in Alaska costs \$10.00. The average fee for an equivalent license in another state is \$17.80.

The cost of a license is one of the smallest expenses that the sportsman has. The full-cost trapping license fee is \$10. A single beaver trap costs \$8 to \$10. A raw beaver pelt can be sold for \$15 to \$50. A single marten pelt sells for \$30 to \$100. The full-cost hunting license fee is \$12. A single box of shells costs \$10 to \$20. A conservative estimate of the food value of a deer is \$80; of a caribou \$150; of a moose \$1000. A single \$12 license entitles the licensee to harvest as many as three black bears, five or more caribou, six deer, one elk, one moose, as well as bison, goats, sheep, and other big and small game species.

Recently completed Sport Fishing Economic Studies for the Juneau area and Southcentral Alaska (November 1987) indicate the relative cost of licenses for sport fishing. Juneau resident anglers spent, on average, a total \$1646.89 per household during a 12-month 1985-86 period to fish. Of that, \$25.94, or 1.6 percent of total expenditures, was used to pay full-cost household license fees. License fees for

Anchorage, Fairbanks and Kenai were 2.1, 1.9 and 2.6 percent of total expenditures, respectively.

License fees are the most important component of state revenues used to fund fish and game management programs. Nominal license costs provide resource users with the means of supporting resource management.

2. Program Abuses.

As welfare recipients, .25-license holders participate in the only assistance program in the state for which there is no eligibility screening. To receive a .25-license, applicants merely sign an affidavit, available at all license vendors, attesting to their qualifications. Because qualifications are never verified, the .25-license is subject to greater abuse than any other assistance program administered by the state.

No study on the level of program abuse has been conducted. There are indications, however, that significant numbers of .25-licensees purchase licenses fraudulently.

In 1980, state assistance programs that previously had operated on the good faith of the client, required demonstration of eligibility. As a result, the explosive growth in state/federal public assistance programs experienced a sudden and marked decline in number of caseloads (Graph 1). From 1980 to 1984, welfare caseloads in Alaska declined by over 20 percent. During the same period, sales of the .25-license, for which eligibility is still not required, increased by approximately 40 percent.

Since 1975, Alaska's population has grown by 48 percent, sales of resident hunting and fishing licenses have grown by 74 percent, state welfare caseloads have grown by 102 percent, but sales of the .25-license have increased by 220 percent. Who is buying those licenses?

According to 1985 demographic information compiled by Research and Technical Services personnel, Sport Fish Division, and a random sample of 1984 license holders researched by the Department of Health and Social Services, the typical .25-license holder is an urban male, between 20 and 29 years of age, who has lived in Alaska fewer than 5 years, and who did not receive any Public Assistance during the year in which the license was valid.

The most recent available income and poverty status data is from the 1980 U.S. Census, the year in which Alaska's public assistance program was inflated by ineligible recipients. At that time, 8300 Alaskan families had incomes below the poverty level (the 1980 poverty level exceeds maximum qualifying incomes for .25-licensees by \$1400), and an additional

4300 families qualified for the .25-license based on participation in public assistance programs.

Compared to the public at large, low income and welfare families are overrepresented with minors, handicapped persons, senior citizens, and female heads of households. Many of these individuals are not required to purchase licenses, and, as a group, participate in recreational hunting and fishing at a much lower rate than Alaskans as a whole. Assuming, however, that they participate at the same rate, that maximum qualifying income is \$7000 rather than \$5600, and that 1.25 licenses are purchased per family, then the total number of licenses sold in 1980 would be 6200. In fact, nearly 10,000 licenses were sold that year. At a minimum, therefore, nearly 40 percent of .25-licensees were probably ineligible in 1980. Since then, fraudulent purchases have likely increased. From 1980 to the present, .25-license sales have grown by 70 percent while welfare caseloads have increased by only 3 percent.

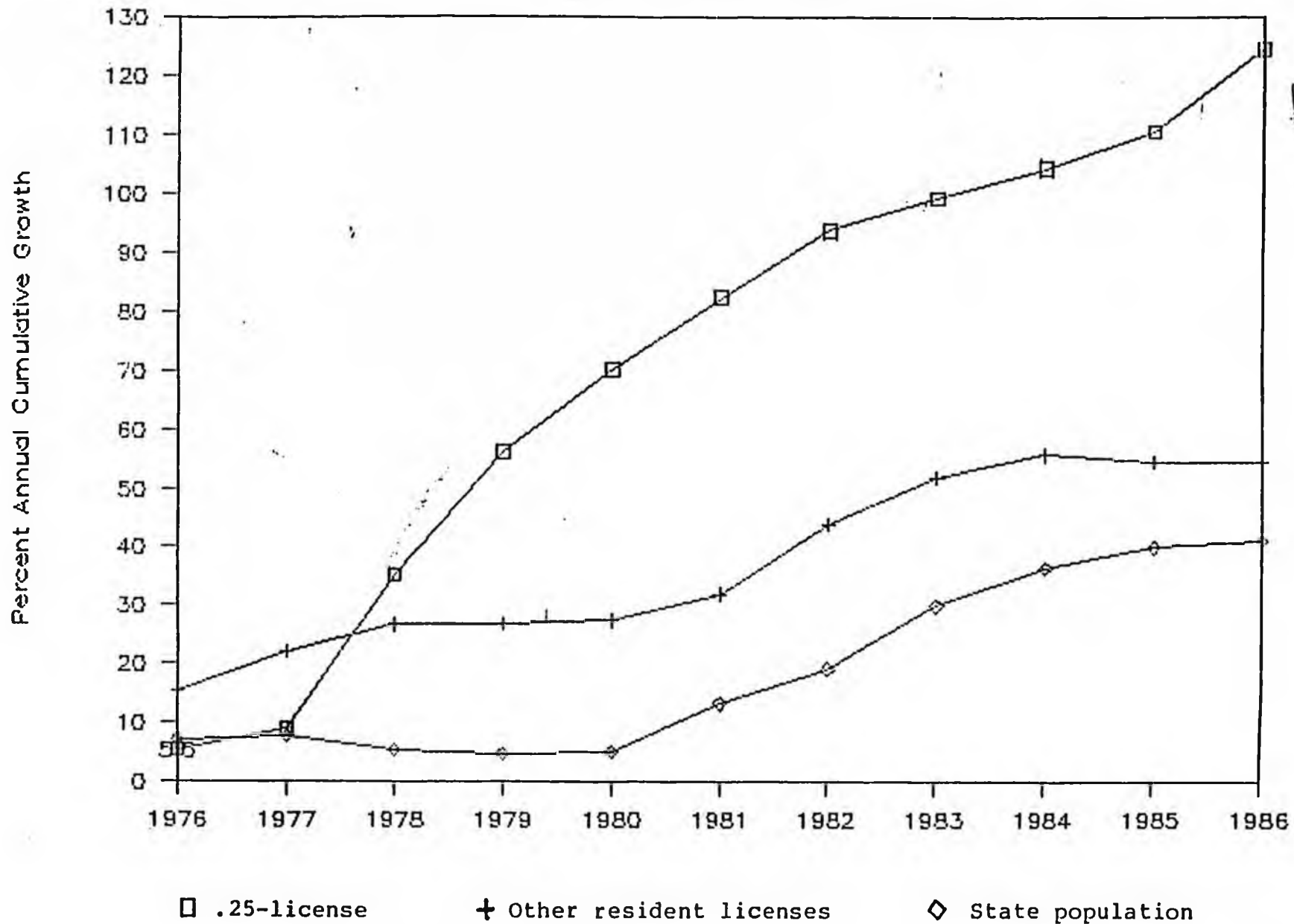
3. Program Costs to the State

The \$.25-fee collected for each license is retained by the vendor. An additional \$1.00 per license sold is paid by the Department of Revenue to vendors. In 1986, Revenue paid \$16,000 to vendors. Additional administrative costs of the program have not been calculated. Other costs to the state, however, include license fees that would have been paid into the Fish and Game Fund absent the .25-license. The Department of Revenue estimates that adoption of SB 75 would result in the addition of approximately \$200,000 annually to the Fish and Game Fund (see Department of Revenue Fiscal Note). License vendors would also benefit. Such vendors currently receive total compensation of \$1.25 for each .25-license sold. With adoption of SB 75 and sales of full-cost licenses, vendors would receive an additional \$6,000, based on payments of 5 percent of license sales.

The amendment of SB 75 to retain the .25-license but eliminate sales by vendors would result in accrual of an additional \$4,000 to the Fish and Game Fund and savings of \$16,000 for the general fund in payments to vendors.

FISHING/HUNTING/TRAPPING LICENSES

1976-86 Increase in Sales

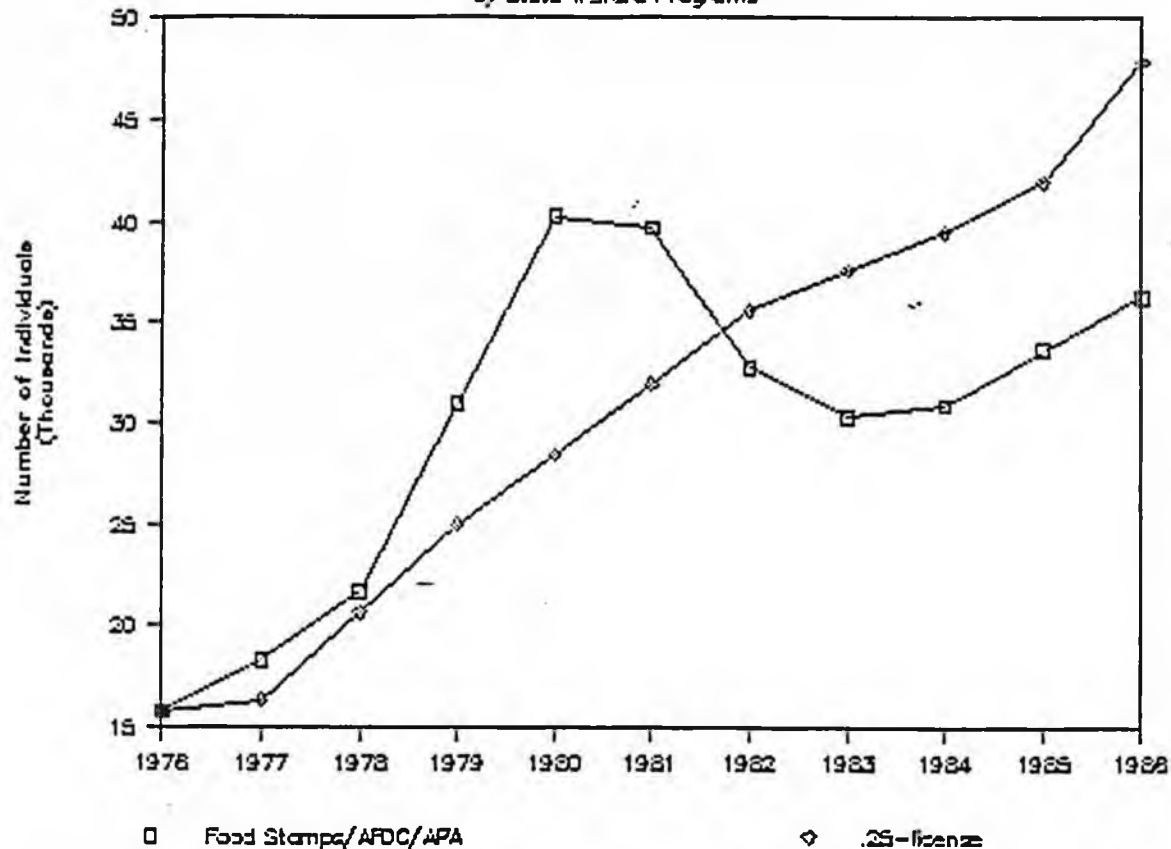


□ .25-license + Other resident licenses ◇ State population

Graph 2. Cumulative annual growth of .25-license sales relative to all other resident license sales and state population.

Individuals Served Monthly

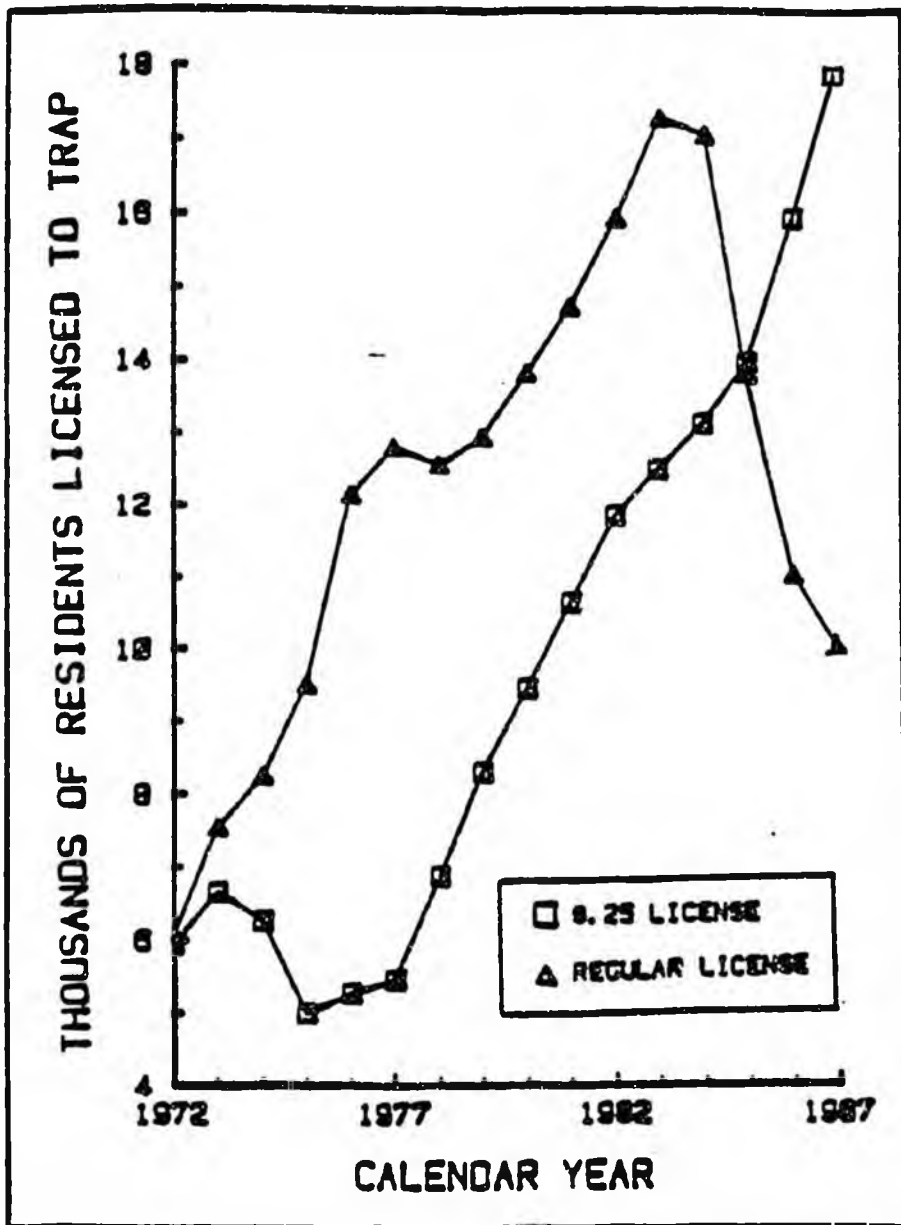
by State Welfare Programs



Graph 1. This graph depicts average numbers of individuals served each month of calendar years 1976-86.

Prior to 1980, state assistance programs operated on the good faith of the client. Consequently, caseloads were increasing explosively in the post-pipeline environment. Beginning in 1980, welfare applicants were required to demonstrate eligibility. No such demonstration was required of .25-licensees. As a result, from 1980 to 1984, the number of welfare caseloads declined by over 20%. During the same time period, the number of .25-licenses sold increased by approximately 40%. From 1976 to the present the number of .25-licenses has constantly increased--even in years of declining state population, unemployment, and public assistance caseloads.

Individuals served by .25-license is based on 3.75 persons per Alaskan family (U.S. Census Bureau) and 1.25 licenses per family. Unduplicated individuals served by combined programs for food stamps, aid to families with dependent children, aid to the disabled, and old-age assistance is based on data provided by the Department of Social Services, Division of Public Assistance.



TRAPPING: The number of .25-trapping licenses sold annually surpassed the of full-fee licenses in 1985. By 1987, 65 percent of all licensed trappers in Alaska had purchased the .25-license.

SUMMARY - 25 CENT ~~REGISTRATION~~ LICENSES - 1985
 FREQUENCIES BY CITY

CITY	FREQUENCY	PERCENT
.....		
ANCH	3413	24.9
FBKS	1120	8.2
WASILLA	652	4.7
PALMER	450	3.3
JUNEAU	414	3.0
KENAI	411	3.0
SOLDOTNA	401	2.9
KETCH	266	1.9
EAGLE RIVER	259	1.9
HOMER	238	1.7
HOME	212	1.5
DELTA JCT	175	1.3
SEWARD	172	1.3
CHUGIAK	156	1.1
WILLOW	132	1.0
FT YUKON	112	0.8
NORTH POLE	111	0.8
SITKA	108	0.8
KASLOF	108	0.8
TOK	101	0.7
ANGON	98	0.7
KODIAK	95	0.7
TALKEETHA	94	0.7
HAINES	94	0.7
VALDEZ	92	0.7
BETHEL	89	0.6
WRANGELL	86	0.6
NENANA	79	0.6
ANCHOR POINT	76	0.6
KWETHLUK	74	0.5
COPPER CENTER	73	0.5
STERLING	72	0.5
MULATO	71	0.5
NORTHWAY	71	0.5
HOOMAH	67	0.5
EAGLE	65	0.5
TANANA	64	0.5
NINILCHIK	60	0.4
SLEETHUTE	59	0.4

SUMMARY - 25 CENT ██████████ LICENSES - 1985
 FREQUENCIES BY CITY

CITY	FREQUENCY	PERCENT
.....		
BIG LAKE	50	0.4
FORT YUKON	50	0.4
HOUSTON	50	0.4
COLLEGE	49	0.4
ST MARYS	49	0.4
SUTTON	48	0.3
GALENA	48	0.3
KOYUKUK	44	0.3
SHAGELUK	44	0.3
GAKONA	43	0.3
HUSLIA	41	0.3
KETCHIKAN	40	0.3
MT VILLAGE	40	0.3
GLENNALLEN	39	0.3
AKIACHAK	37	0.3
HOPE	37	0.3
CRAIG	37	0.3
KOYUK	36	0.3
KLAMOCK	36	0.3
TELLER	36	0.3
ANIAK	35	0.3
CANTWELL	34	0.2
HEALY	33	0.2
DOUGLAS	33	0.2
SLANA	33	0.2
ALAKANUK	32	0.2
EMMONAK	32	0.2
DELTA JUNCTION	31	0.2
NIKISKI	31	0.2
HOLYCROSS	30	0.2
CKITINA	29	0.2
CHEVAK	29	0.2
AUKE BAY	28	0.2
PILOT STN	28	0.2
TRAPPER CREEK	27	0.2
MINTO	27	0.2
RUBY	27	0.2
AKIAK	27	0.2
CORDOVA	26	0.2
RUSSIAN MISSION	26	0.2
HOATAK	25	0.2
NAPAKIAK	25	0.2

SUMMARY - 25 CENT ~~VEHICLE~~ LICENSES - 1985
 FREQUENCIES BY CITY

CITY	FREQUENCY	PERCENT
.....		
GIRDWOOD	25	0.2
GRAYLING	25	0.2
KALTAG	24	0.2
MUNAPITCHUK	23	0.2
KOTZEBUE	21	0.2
WARD COVE	21	0.2
THORNE BAY	20	0.1
PETERSBURG	19	0.1
CLAM GULCH	19	0.1
BEAVER	19	0.1
CHUATHBALUK	18	0.1
ANVIK	18	0.1
KOKHANOK	18	0.1
SKAGWAY	18	0.1
SKWENTNA	17	0.1
HUGHES	17	0.1
MEKORYUK	16	0.1
LOWER KALSKAG	16	0.1
MCGRATH	16	0.1
UNALAKLEET	16	0.1
TANACROSS	16	0.1
MTN VILLAGE	15	0.1
ALLAKAKET	15	0.1
ANCHORPOINT	14	0.1
FTYUKON	14	0.1
NIKISHKA	14	0.1
SCAMMONBAY	14	0.1
SELAWIK	14	0.1
TETLIN	14	0.1
STONY RIVER	14	0.1
KOYUKUK	13	0.1
TULUKSAK	13	0.1
BREVIK MISSION	13	0.1
DILLINGHAM	13	0.1
KALSKAG	13	0.1
KASIGLUK	12	0.1
CROOKED CREEK	12	0.1
KIVALINA	12	0.1
CHALKYITSIK	12	0.1
LIME VILLAGE	12	0.1

SUMMARY - 25 CENT ██████████ LICENSES - 1985
FREQUENCIES BY CITY

CITY	FREQUENCY	PERCENT
PILOT STATION	12	0.1
VENETIE	12	0.1
WOOTAK	12	0.1
NIKOLAI	11	0.1
WHITTIER	11	0.1
UNALASKA	11	0.1
YAKUTAT	11	0.1
PT BAKER	11	0.1
KOTLIK	11	0.1
GAMBELL	10	0.1
CIRCLE	10	0.1
BARROW	10	0.1
CENTRAL	10	0.1
HYDER	10	0.1
RAMPART	10	0.1
NEWTOK	10	0.1
MARSHALL	10	0.1
RED DEVIL	10	0.1
TWO RIVERS	10	0.1
STEVENS VILLAGE	10	0.1
MOOSE PASS	9	0.1
QUINHAGAK	9	0.1
TUNUNAK	9	0.1
HOLY CROSS	9	0.1
EEL	9	0.1
CHICKEN	9	0.1
ATMAUTLUAK	8	0.1
CHICKALOON	8	0.1
SHISHKAREF	8	0.1
POINT BAKER	8	0.1
NAKNEK	7	0.1
CROOKED CREEK	7	0.1
INDIAN	7	0.1

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 2-24 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

FINANCE

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

1/20/87 DATE TURNED INTO OFFICE _____
Mr. President:

RESOURCES _____ Committee considered _____ SB 75

repealing the 25-cent resident hunting, trapping, and sport fishing license.

and recommended:

[] replace with CS _____ [] same title
[] new title

[] attached amendment(s) and

Majors
[] do pass

[] do not pass

[] no recommendation

[] individual recommendations

*1 - FM
1 - QFM*

[] further referral to _____

[] letter of intent adopted and attached

** Committee [] attached or [] adopted fiscal note(s)
[] zero [] fiscal impact

MEMBERS SIGNING DO PASS

1 Curtis Duesel
1 Tom Hanning
1 Dave Grubbs

OTHER RECOMMENDATIONS

2 Tom Duncan - NO REC
3 Tom Grubbs Do Not Pass
4 Robinson amend to pass

1 [Signature] Do Pass
Chairman signature and recommendation

[] Committee Backup Attached

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

Bill Version: SB 75

Publish Date: _____

REQUEST _____

Revision Date: _____

Agency Affected: Revenue

Title: An Act Repealing the 25% resident hunting, trapping & sport fishing license

BRU: Public Services Division

Sponsor: Fischer

Components: _____

Requestor: Senate Resources

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	- FY 92
PERSONAL SERVICES	-	-	-	-	-	-
TRAVEL	-	3.0	-	-	-	-
CONTRACTUAL	-	6.0	-	-	-	-
SUPPLIES	-	1.0	-	-	-	-
EQUIPMENT	-	-	-	-	-	-
LAND & STRUCTURES	-	-	-	-	-	-
GRANTS/CLAIMS	-	-	-	-	-	-
MISCELLANEOUS	-	-	-	-	-	-
TOTAL OPERATING	-0-	10.0	-0-	-0-	-0-	-0-

CAPITAL	-0-			-	-0-	-0-
---------	-----	--	--	---	-----	-----

*Outdated
1987
F/Notes*

REVENUE Fish & Game Fund	-0			18.6	196.6	194.7
--------------------------	----	--	--	------	-------	-------

FUNDING: (Thousands of Dollars)

GENERAL FUND				-	-	-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	-0-	10.0	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-	-	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: Attach a separate page if necessary

Prepared by: ASJ Phone: 465-2392

Division: Public Services Date: 2 Feb 87

Approved by Commissioner: _____ Date: _____

Agency: Revenue

Distribution (by Agency preparing fiscal notes)

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management & Budget
- Impacted Agency(ies)
- Senate Secretary

RECEIVED
MAR 10 1987

5875



STATE OF ALASKA
OFFICE OF THE GOVERNOR
BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Commissioner's Office	BILL NUMBER SB 75	SPONSOR Senator Paul Fischer
DEPARTMENT POSITION Neutral			
PREPARED BY Roland Shanks	DATE 3/6/87	COMMISSIONER'S SIGNATURE <i>William Pennington</i>	DATE 3/6/87

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Department of Revenue	CONSTITUENT GROUP(S) AFFECTED BY BILL
ORGANIZATIONAL SUPPORT FOR BILL Alaska Outdoor Council	ORGANIZATIONAL OPPOSITION TO BILL None known

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED (prepared by Dept. of Revenue)

BACKGROUND/LEGISLATIVE INTENT

The bill would repeal the \$.25 resident sport fishing, hunting and trapping license.

ANALYSIS OF BILL/PROGRAM EFFECTS

Should this legislation become law, all sport fishermen, hunters, and trappers would be required to purchase licenses at the full fee cost to legally harvest fish, game, and fur animals. The Department of Revenue has estimated the increase in revenue which would be realized by the Fish and Game Fund on the attached fiscal note.

AMENDMENTS PROPOSED

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

Bill Version: SB 75

Publish Date: _____

REQUEST _____
Revision Date: _____
Title: An Act Repealing the 25¢ resident hunting, trapping & sport fishing license
Sponsor: Fischer
Requestor: Senate Resources

Agency Affected: Revenue
BRU: Public Services Division
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES	-	-	-	-	-	-
TRAVEL	-	3.0	-	-	-	-
CONTRACTUAL	-	6.0	-	-	-	-
SUPPLIES	-	1.0	-	-	-	-
EQUIPMENT	-	-	-	-	-	-
LAND & STRUCTURES	-	-	-	-	-	-
GRANTS/CLAIMS	-	-	-	-	-	-
MISCELLANEOUS	-	-	-	-	-	-
TOTAL OPERATING	-0-	10.0	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

REVENUE Fish & Game Fund	-0-	101.3	200.6	198.6	196.6	194.7
--------------------------	-----	-------	-------	-------	-------	-------

FUNDING: (Thousands of Dollars)

GENERAL FUND	-	10.0	-	-	-	-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	-0-	10.0	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-	-	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: Attach a separate page if necessary

Prepared by: Sally Smith Phone: 465-2392
Division: Public Services Date: Feb 2, 1987

Approved by Commissioner: [Signature] Date: 2/4/87
Agency: Revenue

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management & Budget
- Impacted Agency(ies)
- Senate Secretary

518 75



STATE OF ALASKA
OFFICE OF THE GOVERNOR
BILL ANALYSIS

DEPARTMENT Revenue	DIVISION Public Services	BILL NUMBER SB 75	SPONSOR P. Fischer
DEPARTMENT POSITION Neutral			
PREPARED BY <i>Sally Smith</i>	DATE 2/2/87	COMMISSIONER'S SIGNATURE <i>H. Malone</i>	DATE 2/4/87

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Dept. of Fish & Game Dept. of Public Safety	CONSTITUENT GROUP(S) AFFECTED BY BILL 25¢ License Holders Fish & Game Licensing Agents
ORGANIZATIONAL SUPPORT FOR BILL Unknown	ORGANIZATIONAL OPPOSITION TO BILL Unknown

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT
Section 1 of this bill would repeal the 25¢ resident hunting, trapping, and sport fishing license because of suspected purchase of this license by licensees who do not meet the qualifications. Sections 2 and 3 delete references to the 25¢ sport fishing, hunting, and trapping license in Article 4 of AS 16.05 relating to Licensing of Commercial Fishing, Crewmembers and Vessels.

ANALYSIS OF BILL/PROGRAM EFFECTS
It is estimated that an additional \$103.3 would accrue to the Fish and Game Fund in FY 1988 (based on sales of 1988 licenses from January through June, 1988) if each licensee now purchasing a 25¢ license were to purchase a license at full cost. Estimated costs of \$10.0 would be incurred for notification and training of License Officers and reprinting and distribution of the License Officer Instruction Manual.

AMENDMENTS PROPOSED
Effective date of January 1, 1988. Fish and Game Licenses are sold on a calendar year basis. If this effective date is not included in the bill, additional expenses would be incurred to reprint and redistribute licenses in the middle of the licensing year; to inform License Officers of the change; and to reprogram the 1987 Fish and Game Licensing computer files.

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

SB 75 Analysis

This bill would repeal the 25¢ resident hunting, trapping and sport fishing license.

Proposed Amendment: Fish and Game Licenses are sold on a calendar year basis. Therefore, both the Expenditure and Revenue estimates are based on an effective date of January 1, 1988. If this effective date is not included in the bill, additional expenses would be incurred to reprint and redistribute licenses in the middle of a licensing year; to inform License Officers of the change; and to reprogram the 1987 Fish and Game License computer files.

Estimated Expenditures are based on the following:

<u>200 - Travel</u>		\$ 3,000.00
License Officer training sessions will be scheduled in Anchorage, Fairbanks, Kenai Peninsula, Wasilla/ Palmer, Juneau, Sitka and Ketchikan.		
<u>300 - Contractual</u>		6,000.00
Printing	\$ 2,850.00	
Postage	2,150.00	
Advertising	<u>1,000.00</u>	
These costs are for printing and mailing notifications of the repeal of the 25¢ license to License Officers; and for updating, reprinting and distributing the License Officer Instruction Manual.		
<u>400 - Supplies</u>		<u>1,000.00</u>
Covers for Manuals	\$ 800.00	
Envelopes	200.00	
TOTAL ESTIMATED EXPENDITURES		<u>\$ 10,000.00</u>

SB 75 Analysis

Estimated Revenues accruing to the Fish and Game Fund are based on the assumption that each licensee currently purchasing a 25¢ license would purchase a license at full cost. Estimated license sales are based on the percentage of each type of resident license class sold in FY 86. An estimated decrease in sales of 1% per year has been assumed based on FY 86 actual sales.

<u>Resident License Type</u>	<u># Sold</u> <u>FY86</u>	<u>% of</u> <u>Total</u>	<u>Estimate of Additional Revenue</u>		
			<u>Add'l Sold</u> <u>FY87</u>	<u>Sport Fish</u> <u>Fund</u>	<u>Game</u> <u>Fund</u>
Fish	107,793	57%	8,140	\$81,400	\$
Hunt	26,044	14%	1,999		23,988
Hunt/Trap	2,014	1%	143		3,146
Fish/Hunt	42,948	23%	3,285	32,850	39,420
Fish/Hunt/Trap	8,566	4%	571	5,710	12,562
Trap	1,478	1%	143		1,430
Duck Stamps *	N/A	N/A	2,999		14,995
<u>TOTAL</u>	<u>188,843</u>	<u>100%</u>	<u>17,280</u>	<u>\$119,960</u>	<u>\$95,541</u>
Less 5% vendor commission				(5,998)	(4,777)
Additional Accrual to Fish and Game Fund FY 87 Estimate **				<u>\$113,962</u>	<u>\$90,764</u>

* It is assumed that 50% of hunters would purchase an Alaska Waterfowl Conservation Stamp.

** Revenue for FY88 is figured at 1/2 FY total per recommended effective date of 1/1/88.

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

Bill Version: SB 75
Publish Date: _____

REQUEST
Revision Date: _____
Title: "An Act repealing the 25-cent
resident hunting, trapping...licenses.."
Sponsor: Sen. Fischer
Requestor: Senate Resources

Agency Affected: Public Safety
BRU: Fish and Wildlife Protection
Components: Enforcement

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
OPERATING						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUNDS	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact is anticipated.

JNR
1/29/87
Prepared by: Kyle Weaver *Kyle Weaver*
Division: Fish and Wildlife Protection

Phone: 269-5539
Date: 1/26/87
Date: 1/29/87 ³⁰

Approved by Commissioner: William R. Nix *W. Nix*
Agency: Public Safety

- Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)
Senate Secretary