

SR

505

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Act establishing Alaska
Children's Commission
Sponsor: Senate Judiciary
Requestor: Senate Finance Committee

Agency Affected: _____
BRU: Office of the Governor
Executive Operations
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		0	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: _____ Phone: 465-3753
Division: Senator Rick Halford, Co-chairman Date: May 9, 1988
Senate Finance Committee
Approved by Commissioner: _____ Date: _____
Agency: _____

- Distribution (by preparer) :
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Act establishing Alaska
Children's Commission
Sponsor: Senate Judiciary
Requestor: Senate Finance Committee

Agency Affected: Office of the Governor
BRU: Executive Operations
Components: Executive Office

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		0	0	0	0	0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: _____ Phone: 465-3753
Division: Senator Rick Halford, Co-chairman Date: _____
Senate Finance Committee
Approved by Commissioner: _____ Date: _____
Agency: _____

Distribution (by preparer) :
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: SB 505
PUBLISH DATE: 4/12/88

4/20/88 # (3A)

FISCAL NOTE

REQUEST:

Revision Date: 4/12/88 Agency Affected: Office of the Governor
Title: "An Act establishing the Alaska Children's Commission; ..." ARU: Executive Operations
Sponsor: Senate Judiciary Components: Executive Office
Requestor: Senate State Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		51.1	158.4	163.3	98.3	
TRAVEL		14.2	42.6	42.6	21.3	
CONTRACTUAL		23.5	70.4	61.5	30.7	
SUPPLIES		.6	2.3	2.3	1.2	
EQUIPMENT		17.5	.5	.5	.5	
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		106.9	274.2	270.2	152.0	
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		106.9	274.2	270.2	152.0	
FEDERAL FUNDS						
OTHER						
TOTAL		106.9	274.2	270.2	152.0	

POSITIONS:

FULL-TIME		3	3	3	3	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See attached analysis and correspondence.

Prepared by: Michael A. Nizich, Director Phone: 465-3616
Division: Division of Administrative Services Date: 4/18/88

Approved by Commissioner: [Signature] Date: 4/19/88
Agency: Office of the Governor

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

RECEIVED

APR 20 1988

LEGISLATIVE FINANCE

SB 505

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 505

SB 505 establishes the Alaska Children's Commission in the Office of the Governor. The Commission consists of thirteen members: representatives designated by the Governor from the Departments of Health and Social Services, Community and Regional Affairs, Public Safety, and Education; a member of the Senate appointed by the President of the Senate; a member of the House of Representatives appointed by the Speaker of the House; six public members appointed by the Governor who are involved with children and issues affecting children; and one member appointed by the Governor who is not more than 21 years of age and who serves until the member reaches the age of 22 years. Members of the Commission who are appointed by the Governor serve without compensation but are entitled to per diem and travel expenses authorized for commissions under AS 29.20.180. The effective date of this legislation is January 31, 1989, with an end date of December 31, 1991.

Work requirements include research, review, advocacy, and development of goals, strategies and progress reports for the Governor and Legislature regarding the needs of and problems facing children in Alaska. The Commission is required to meet and provide opportunities for public participation in the planning and development of children's programs; meet with and coordinate with State officials and other individuals on matters related to children; serve as a statewide clearinghouse for model programs and resources for technical assistance for children's programs; and inform the public of problems, issues, and elicit support from community leaders regarding the delivery of services to children.

The charge to this commission is considerable, and provisions are made within the legislation to allow for staff and other support to meet the needs of the Commission during its period of activity. Although it is expected that the departmental and legislative members will provide some financial and staff support to the Commission, a full time staff and budget will need to be provided in order for the Commission to fully meet its responsibilities.

The fiscal impact of SB 505 on the Office of the Governor is estimated as follows:

Personal Services

Executive Director -	Range 24
Research Analyst -	Range 18
Secretary -	Range 10

SB 505

These positions provide administrative, research, and clerical support to the Commission. Salary figures assume a start-up date of January 31, 1989, through January 31, 1992, to allow for close out of the Commission office, archiving of files, and other wind-down activities, and include funding for merit increases.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
51.1	158.4	163.3	98.3

Travel: Estimates are based on an average of six Commission meetings per year, and include travel for two staff members. It is assumed that the departmental and legislative representatives will cover travel and per diem costs from their respective agency budgets.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
14.2	42.6	42.6	21.3

Contractual: Charges for telephone, teleconference fees, postage, advertising and printing, repairs, and copier fees. FY 89 and FY 90 figures also include lease costs for office space (404 sq. ft. based on Department of Administration standards, at \$1.85 per sq. ft.) for Commission staff. Funding for FY 91 and FY 92 lease costs will be appropriated to the Department of Administration.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
23.5	70.4	61.5	30.7

Supplies: Office supplies required for Commission staff and members.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
.6	2.3	2.3	1.2

Equipment: Office furniture (desks, chairs, file cabinets, bookshelves, transcribing equipment, typewriter, personal computers, printers, calculator) required for three-person office. It is anticipated that the bulk of expenditures will be made in FY 89. Funding for the remaining two and one-half years is for replacement or repair.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
17.5	.5	.5	.5

Original sponsor: Judiciary Committee

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR SENATE BILL NO. 505 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FIFTEENTH LEGISLATURE - SECOND SESSION
5 A BILL
6 For an Act entitled: "An Act establishing the Alaska Children's Commis-
7 sion; and providing for an effective date."
8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
9 * Section 1. AS 44.19 is amended by adding new sections to read:
10 ARTICLE 14B. ALASKA CHILDREN'S COMMISSION.
11 Sec. 44.19.270. ALASKA CHILDREN'S COMMISSION. (a) The Alaska
12 Children's Commission is established in the Office of the Governor.
13 (b) The commission consists of the following persons:
14 (1) representatives designated by the governor from the
15 Department of Health and Social Services, the Department of Community
16 and Regional Affairs, the Department of Public Safety, and the Depart-
17 ment of Education;
18 (2) a member of the senate appointed by the president of
19 the senate;
20 (3) a member of the house of representatives appointed by
21 the speaker of the house;
22 (4) six public members appointed by the governor who are
23 involved with children and issues affecting children;
24 (5) one member appointed by the governor who is not more
25 than 21 years of age and who serves until the member reaches the age
26 of 22 years.
27 (c) A vacancy on the commission shall be filled in the same
28 manner as the original appointment or designation. The person ap-
29 pointed shall serve for the unexpired portion of the term.

1 (d) The members of the commission appointed under (b)(4) of this
2 section serve at the pleasure of the governor for staggered terms of
3 four years.

4 (e) The members of the commission appointed under (b)(4) and (5)
5 of this section serve without compensation for their service on the
6 commission but are entitled to per diem and travel expenses authorized
7 by law for commissions under AS 39.20.180.

8 (f) The members of the commission shall elect one of the members
9 as chair and may elect other commission officers as necessary.

10 Sec. 44.19.272. DUTIES OF COMMISSION. (a) The commission shall

11 (1) engage in a continuing review of the needs of and
12 problems facing children and develop effective, comprehensive, and
13 coordinated strategies to address those needs and problems;

14 (2) serve as an advocate for the interests of children;

15 (3) define the immediate service needs of children;

16 (4) develop minimum standards for care available to chil-
17 dren and families in the areas of child care, health, social services,
18 parent and staff training, nutrition, mental health, safety, and
19 employment of youth;

20 (5) identify specific goals and strategies to achieve a
21 minimum standard for care of children, including state funding pri-
22 orities for prevention and early intervention services to meet the
23 needs of children;

24 (6) identify the current level of services available and
25 gaps and overlaps in services to children;

26 (7) develop and recommend adoption of a process for moni-
27 toring and evaluating children's programs, with emphasis on profes-
28 sionally coordinated peer review and program enhancement;

29 (8) provide opportunities for the public to participate in

1 the planning and development of children's programs through public
2 hearings, teleconferences, and local community programs;

3 (9) meet with state officials and members of advisory
4 committees to state agencies that are responsible for the expenditure
5 of state and federal funds or for other matters on behalf of children;

6 (10) receive from state officials, members of state advisory
7 committees, legislators, representatives of the state court system,
8 and providers of children's services requests for review and recommen-
9 dations by the commission on matters related to children;

10 (11) serve as a statewide clearinghouse for model programs
11 and resources for technical assistance for children's programs;

12 (12) advocate studies and basic data collection on children;

13 (13) inform leaders of the business community, education
14 community, and municipalities and the communications media of the
15 nature and scope of problems faced by children, in order to encourage
16 their support for improving the delivery of services to children and
17 state budgeting processes and state policies concerning children.

18 (b) In formulating the strategy to address the needs of and
19 problems facing children, the commission shall seek advice and infor-
20 mation from children's services providers with expertise in children's
21 mental health, health care including prenatal care, adolescent drug
22 and alcohol treatment, education including early childhood education,
23 nonprofit funding sources, child abuse and neglect, domestic violence,
24 child care, dependency, delinquency and the justice system, and family
25 support systems.

26 (c) The commission shall submit a report each year by the 15th
27 day of the legislative session to the governor and the legislature on
28 the status of children in the state and recommendations for improve-
29 ments for the delivery of children's services.

1 Sec. 44.19.274. REVIEW OF LAWS. The commission shall review the
2 laws of the state with regard to matters involving children and shall
3 make an annual report of its findings and recommendations to the
4 governor and the legislature by January 1 of each year.

5 Sec. 44.19.276. TECHNICAL ASSISTANCE AND STAFF SUPPORT TO THE
6 COMMISSION. The departments and agencies of the state shall cooperate
7 with the commission and shall, subject to the availability of funding,
8 provide technical assistance and staff support to the commission upon
9 the request of the commission.

10 Sec. 44.19.278. POWERS OF THE COMMISSION. The commission may

11 (1) utilize legal, technical, secretarial, and administra-
12 tive services as may be provided by the governor and the legislative
13 council;

14 (2) utilize voluntary and uncompensated services of private
15 persons and organizations as may be made available to the commission;

16 (3) hold public hearings;

17 (4) apply for and receive grants from public and private
18 funding sources, as may assist the commission in fulfilling its
19 duties;

20 (5) hire staff as necessary to perform the duties of the
21 commission; and

22 (6) take other actions reasonably necessary to achieve the
23 purposes of the commission.

24 * Sec. 2. INITIAL APPOINTMENT OF PUBLIC MEMBERS TO ALASKA CHILDREN'S
25 COMMISSION. (a) Notwithstanding provisions of AS 44.19.270(d) relating to
26 terms of public members, as enacted by sec. 1 of this Act, of the six
27 public members first appointed to the Alaska Children's Commission by the
28 governor, two shall each serve a term of two years; two shall each serve a
29 term of three years; and two shall each serve a term of four years.

1 (b) In making the initial appointments of public members of the
2 commission, the governor shall designate the expiration date of the terms
3 of members appointed under this section.

4 * Sec. 3. This Act takes effect January 31, 1989.

1 IN THE SENATE BY THE JUDICIARY COMMITTEE

2 SENATE BILL NO. 505

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing the Alaska Children's Commis-
7 sion; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. ALASKA CHILDREN'S COMMISSION. (a) The Alaska Children's
10 Commission is established in the Office of the Governor.

11 (b) The commission consists of the following persons:

12 (1) representatives designated by the governor from the Depart-
13 ment of Health and Social Services, the Department of Community and Region-
14 al Affairs, the Department of Public Safety, and the Department of Educa-
15 tion;

16 (2) a member of the senate appointed by the president of the
17 senate;

18 (3) a member of the house of representatives appointed by the
19 speaker of the house;

20 (4) six public members appointed by the governor who are in-
21 volved with children and issues affecting children;

22 (5) one member appointed by the governor who is not more than 21
23 years of age and who serves until the member reaches the age of 22 years.

24 (c) A vacancy on the ccmmission shall be filled in the same manner as
25 the original appointment or designation.

26 (d) The members of the commission who are appointed by the governor
27 under (b)(4) and (5) of this section serve without compensation for their
28 service on the commission but are entitled to per diem and travel expenses
29 authorized by law for commissions under AS 39.20.180.

1 (e) The members of the commission shall elect one of the members as
2 chair and may elect other commission officers as necessary.

3 * Sec. 2. DUTIES OF COMMISSION. (a) The commission shall

4 (1) engage in a continuing review of the needs of and problems
5 facing children and develop effective, comprehensive, and coordinated
6 strategies to address those needs and problems;

7 (2) serve as an advocate for the interests of children;

8 (3) define the immediate service needs of children;

9 (4) develop minimum standards for care available to children and
10 families in the areas of child care, health, social services, parent and
11 staff training, nutrition, mental health, safety, and employment of youth;

12 (5) identify specific goals and strategies to achieve a minimum
13 standard for care of children, including state funding priorities for
14 prevention and early intervention services to meet the needs of children;

15 (6) identify the current level of services available and gaps
16 and overlaps in services to children;

17 (7) develop and recommend adoption of a process for monitoring
18 and evaluating children's programs, with emphasis on professionally coor-
19 dinated peer review and program enhancement;

20 (8) provide opportunities for the public to participate in the
21 planning and development of children's programs through public hearings,
22 teleconferences, and local community programs;

23 (9) meet with state officials and members of advisory committees
24 to state agencies that are responsible for the expenditure of state and
25 federal funds or for other matters on behalf of children;

26 (10) receive from state officials, members of state advisory
27 committees, legislators, representatives of the state court system, and
28 providers of children's services requests for review and recommendations by
29 the commission on matters related to children;

1 (11) serve as a statewide clearinghouse for model programs and
2 resources for technical assistance for children's programs;

3 (12) advocate studies and basic data collection on children;

4 (13) inform leaders of the business community, education com-
5 munity, and municipalities and the communications media of the nature and
6 scope of problems faced by children, in order to encourage their support
7 for improving the delivery of services to children and state budgeting
8 processes and state policies concerning children.

9 (b) In formulating the strategy to address the needs of and problems
10 facing children, the commission shall seek advice and information from
11 children's services providers with expertise in children's mental health,
12 health care including prenatal care, adolescent drug and alcohol treatment,
13 education including early childhood education, nonprofit funding sources,
14 child abuse and neglect, domestic violence, child care, dependency, delin-
15 quency and the justice system, and family support systems.

16 (c) The commission shall submit a report each year by the 15th day of
17 the legislative session to the governor and the legislature on the status
18 of children in the state and recommendations for improvements for the
19 delivery of children's services.

20 * Sec. 3. REVIEW OF LAWS. The commission shall review the laws of the
21 state with regard to matters involving children and shall make a report of
22 its findings and recommendations to the governor and the legislature by
23 January 1, 1991.

24 * Sec. 4. TECHNICAL ASSISTANCE AND STAFF SUPPORT TO THE COMMISSION.
25 The departments and agencies of the state shall cooperate with the commis-
26 sion and shall, subject to the availability of funding, provide technical
27 assistance and staff support to the commission upon the request of the
28 commission.

29 * Sec. 5. POWERS OF THE COMMISSION. The commission may

1 (1) utilize legal, technical, secretarial, and administrative
2 services as may be provided by the governor and the legislative council;

3 (2) utilize voluntary and uncompensated services of private
4 persons and organizations as may be made available to the commission;

5 (3) hold public hearings;

6 (4) apply for and receive grants from public and private funding
7 sources, as may assist the commission in fulfilling its duties;

8 (5) hire staff as necessary to perform the duties of the commis-
9 sion; and

10 (6) take other actions reasonably necessary to achieve the
11 purposes of the commission.

12 * Sec. 6. This Act is repealed December 31, 1991.

13 * Sec. 7. This Act takes effect January 31, 1989.

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

MEMORANDUM

TO: Chris Clark
c/o The Honorable
Virginia Collins
Alaska State House of
Representatives

DATE: April 11, 1988

PHONE: 465-3616

FROM: Michael A. Nizich *Man*
Director, Division of
Administrative Services
Office of the Governor

SUBJECT: CSHB 501

This is in response to your memo of April 7, 1988, requesting that I revise the Office of the Governor's fiscal note for CSHB 501 ("An Act establishing the Alaska Children's Commission..."). After reviewing your memo and examining FY 88 expenditures and activities of the Governor's Interim Council on Children and Youth (GICCY), I have determined that the reductions you recommend are excessive and would seriously impact the ability of the Alaska Children's Commission (ACC) to fulfil its legislative charge.

Although the bill does not specify the number and level of staff the ACC may hire, the ACC is empowered to "hire staff as necessary to perform the duties of the commission." A review of staffing levels for other boards and commissions indicates that the majority of such groups have an executive director, and that they have technical and clerical staff. The Personal Services request in the fiscal note is comparable to that of other boards and commissions, and would enable the ACC to fulfil its charge without requiring extensive reliance on the resources of member agencies.

The GICCY has been able to function at its staffing level because it has received extensive professional and support staff assistance from its member agencies, the Office of the Governor, and the Legislature. CSHB 501 provides that the "departments and agencies of the state shall cooperate with the commission and shall, subject to the availability of funding, provide technical assistance and staff support to the commission upon the request

of the commission," and it is expected that such assistance will continue to be required; however, the Office of the Governor feels strongly that staffing at the level requested in the fiscal note is essential if the ACC is to have adequate resources to fulfil its charge.

With regard to other expenditures, you state that the FY 89 estimate of 106.9 exceeds FY 88 GICCY expenditures by "\$18,000." For your information, total expenditures to date for GICCY are \$119,222. Projected expenditures for the remainder of the fiscal year are \$37,000, for a total of \$156,222.

When comparing GICCY expenditures to those proposed for the ACC it is very important to remember that the GICCY has received a great deal of assistance from its member agencies and from the Office of the Governor. For example: office space and equipment have been provided free of charge; telephone, copier, and postage costs have largely been absorbed by other agencies; publication of one report and two newsletters was paid for entirely by the Legislature (approximately \$25,000); participating departments and agencies have absorbed their own travel costs; the contract for editing the report was paid for through a grant to the Department of Education (\$5,000); funding for speakers on child care issues was provided for by the National Legislative Council. It is not reasonable to assume that other agencies can continue to subsidize the work of the GICCY or of the ACC at this level.

The travel estimate for a full year of operation for the ACC is 42.6. FY 88 travel expenditures for the GICCY to date are \$50,216, with nearly three months remaining in the fiscal year. The GICCY plans to hold one more meeting prior to June 30, 1988. Based on this expenditure rate, I believe that the fiscal note amount is realistic given that the ACC will have four less public members than the GICCY.

The fiscal note includes funding in the contractual line for office space, postage, copier fees, communications, advertising, printing, and repair. As is noted above, the GICCY has received extensive support from its member agencies in these areas and has not had to rent office space. The figure in the note is for full funding for contractual services for the ACC including office space, and is realistic in light of actual expenditures by the GICCY and similar sized agencies.

Equipment funds have been requested for office equipment and furniture for ACC staff. Again, such purchases have not been required for the GICCY because equipment and furniture has been donated by other agencies on a short-term basis. It is not realistic to anticipate that such generosity can continue throughout the life of the ACC.

Chris Clark

-3-

April 11, 1988

I appreciate your concerns regarding the level of funding in the fiscal note; however, based on known GICCY expenditures and the requirements of the bill, it would not be prudent for me to reduce the request.

Attachments

cc: Bob Evans
Sheila Gottehrer
Caren Robinsor
Carla Timpone

SENATE COMMITTEE REPORT

FURTHER

FINANCE

4/28/88

DATE TURNED INTO OFFICE _____

Mr. President:

HESS Committee considered SB 505

establishing the Alaska Children's Commission; efd

and recommended

replace with _____ CS _____) same title
 or adopt _____ CS _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous

zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Chairman signature and recommendation

Committee Backup attached

SENATE COMMITTEE REPORT

5-2140C

FIRST COMMITTEE OF REFERRAL

Date of 4/21/88 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

HESS
FINANCE

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

4/12/88
Mr. President:

DATE TURNED INTO OFFICE 4/27/88

State Affairs Committee considered SB 505

establishing the Alaska Children's Commission; efd

Mozout
and recommended:

replace with CS SB 505 (SA) same title
 attached amendment(s) and *+ dopan* new title

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

FM

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Rich. Healy

J. Josephson

Sen. Mark Allen
Chairman signature and recommendation

Committee Backup Attached