

SB

411

H(Res)  
TWice after bill  
reported out of  
SFL

**STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE**

**REQUEST:**

Revision Date: 2/23/87  
 Title: Cabins on State Land  
 Sponsor: Senator Bennett  
 Requestor: House Resources

Bill Version: CSSB 41 (Resources)  
 Publish Date: \_\_\_\_\_

Agency Affected: Natural Resources  
 BRU: Land and Water Management

Components: \_\_\_\_\_

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		232.0*	232.0*	232.0*	232.0*	
TRAVEL		40.0	40.0	40.0	40.0	
CONTRACTUAL		85.0**	85.0**	85.0**	85.0**	
SUPPLIES		6.0	6.0	6.0	6.0	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE		125.0	125.0	125.0	125.0	
---------	--	-------	-------	-------	-------	--

**FUNDING: (Thousands of Dollars)**

GENERAL FUND		363.0	363.0	363.0	363.0	
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	

**POSITIONS:**

FULL-TIME		4*	4*	4*	4*	
PART-TIME		2*	2*	2*	2*	
TEMPORARY						

**ANALYSIS : (Attach a separate page if necessary)**

\*If proposed amendments are adopted these figures could be cut in half.  
 \*\*If proposed amendments are adopted these figures may be reduced by \$35.0.

Prepared by: Tom Hawkins  
 Division: Land and Water Management

Phone: 465-2400  
 Date: 2/23/87

Approved by Commissioner [Signature]  
 Agency: Natural Resources

Date: 4/5/87

Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)  
 Senate Secretary

**RECEIVED**

MAY 07 1987

LEGISLATIVE FINANCE

# CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. CS SB 41

With the passage of SB 41, the Department of Natural Resources would encounter a large number of applications which could not be processed using existing personnel. If the bill is not amended to incorporate a relatively short anniversary date, it is really impossible to determine when the impact to the state will actually occur, or whether anyone will be available to do the work when it is required. Without the anniversary date it would have to be assumed, for example, that all 2,000 applications would be submitted and have to be advertised separately. This could cost the state \$140,000 in advertising alone unless this cost is passed on to the applicant.

Five positions at a range 16 would be needed to process the applications statewide (two in Southcentral, two in Northern and one in the Southeast Regions). If the proposed amendments to make notice and appraisal costs the responsibility of the applicant is approved and a relatively short anniversary date is incorporated in the legislation the number of necessary positions required could be cut in half, and the contractual services money reduced by \$140,000.

Because the estimates range as high as 2,000 eligible cabins, the program would have to continue for a number of years. This fiscal note projects that number to four. The number of applications processed the first year of the program would necessarily be low due to the organization of and preparation for processing. Regulations may also be necessary to define historical use and occupancy and what qualifies as an investment. Also, it is necessary to delineate what happens to the cabin should the application be denied.

## Line Item Explanation

100- Five positions, range 16 (NRO II), 232.0\*

200- Travel to field check cabins/appraisals/surveys, review area resources for possible conflicts, 40.0

300- Advertising, hearings, legal assistance for adjudicating applications and administrative appeals, preparation and issuance of some title documents, 190.0\*\*

400- Supplies and commodities for staff, 6.0

\*This annual figure may be cut in half if the proposed amendment to make notice and appraisal costs the responsibility of the applicant is approved.

\*\*This figure may be reduced by \$140,000 (\$35,000 per year) if the same amendment is passed.

The addition to the bill of a relatively short anniversary date to submit applications will decrease its impact on the state.

SENATE COMMITTEE REPORT

FURTHER:

3/18/87

(returned to Finance)

DATE TURNED INTO OFFICE 3/24/87

Mr. President:

FINANCE Committee considered SB 41

cabins on state land; efd.

and recommended:

replace with CS FOR SB 41 (Finance)  same title  
 or adopt \_\_\_\_\_ CS FOR \_\_\_\_\_  new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

letter of intent adopted \_\_\_\_\_

Committee  attached or  adopted fiscal note(s)

new  updated or  previous  
 zero  fiscal impact  
3/18/87

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

\_\_\_\_\_  
Paul Finch  
\_\_\_\_\_  
Rich Uehly  
\_\_\_\_\_  
Don St. John  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
Chuck Zlotoff NO REC.  
\_\_\_\_\_  
Jim Duncan NO REC.  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
Don St. John DO PASS  
Chairman signature and recommendation

Committee Backup Attached

R/05FC-3/24/87

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

REQUEST: \_\_\_\_\_

Bill Version: SB 41

Publish Date: \_\_\_\_\_

Revision Date: \_\_\_\_\_

Title: Cabins on state land

Agency Affected: Dept. of Natural

BRU: Resources

Land and water management

Sponsor: Senator Bennett

Components: Land Conveyances

Requestor: Senate Finance

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--


FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by:  \_\_\_\_\_

Phone: 465-3714

Division: Senator Don Bennett, Co-chairman

Date: March 18, 1987

Senate Finance Committee

Approved by Commissioner: \_\_\_\_\_

Date: \_\_\_\_\_

Agency: \_\_\_\_\_

Distribution (by preparer):

Legislative Finance

Legislative Sponsor

Requestor

Office of Management and Budget

Impacted Agency(ies)

Senate Secretary

Original sponsor: Bennett

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 41 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to cabins on state land; and provid-  
7 ing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. On the application of a person who can demonstrate the  
10 historic use and occupancy of a cabin on state land <sup>which has not otherwise</sup> and investments <sup>been encumbered.</sup> in the  
11 cabin before January 1, 1981, and continuing until the effective date of  
12 this Act, the commissioner of natural resources may sell not to exceed five  
13 acres of state land occupied by the cabin. If the cabin is located on  
14 state land that is adjacent to a body of water, the commissioner shall  
15 reserve an easement for public access not to exceed 20 feet wide above the  
16 mean high water line. The commissioner may not establish restrictions on  
17 the use of the cabin or on future transfers of the land sold under this  
18 section. The land may be sold notwithstanding the location of the cabin on  
19 state land that has been withdrawn under AS 16 or AS 41 subsequent to the  
20 erection of the cabin. Land sold under this section shall be sold for the  
21 fair market value of the unimproved land on the date of the application.  
22 The purchaser is responsible for the costs of surveying the land.

23 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).  
24  
25  
26  
27  
28  
29

SENATE COMMITTEE REPORT

FURTHER:

DATE TURNED INTO OFFICE 3/12/87

Mr. President:

FINANCE Committee considered SB 41  
cabins on state land; efd.

and recommended:

replace with \_\_\_\_\_ CS FOR \_\_\_\_\_ )  same title  
 or adopt \_\_\_\_\_ CS FOR \_\_\_\_\_ )  new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

letter of intent adopted \_\_\_\_\_

Committee  attached or  adopted fiscal note(s)  
 new  updated or  previous 2/23/87  
 zero  fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Rick Helting  
Steve ...  
...  
Paul ...

... No Rec  
... " "

... Do Pass  
Chairman signature and recommendation

Committee Backup Attached

112

**STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE**

**REQUEST:** \_\_\_\_\_

Bill Version: -CS- SB 41 (Resources)

Publish Date: \_\_\_\_\_

Revision Date: 2/23/87

Agency Affected: Natural Resources

Title: Cabins on State Land

BRU: Land & Water Management

Sponsor: Senator Bennett

Components: \_\_\_\_\_

Requestor: Senate Resources

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		232.0 *	232.0*	232.0*	232.0*	
TRAVEL		40.0	40.0	40.0	40.0	
CONTRACTUAL		85.0**	85.0**	85.0**	85.0**	
SUPPLIES		6.0	6.0	6.0	6.0	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE		125.0	125.0	125.0	125.0	
---------	--	-------	-------	-------	-------	--

**FUNDING: (Thousands of Dollars)**

GENERAL FUND		363.0	363.0	363.0	363.0	
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	<b>363.0</b>	

**POSITIONS:**

FULL-TIME						
PART-TIME		4*	4*	4*	4*	
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

- \*If proposed amendments are adopted these figures could be cut in half.
- \*\*If proposed amendments are adopted these figures may be reduced by \$35.0.

Prepared by: Tom Hawkins

Phone: 465-2400

Division: Land & Water Management

Date: 2/23/87

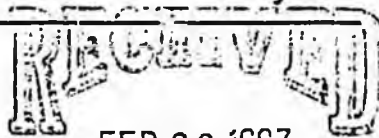
Approved by Commissioner: Wms D Arnold, Deputy

Date: 2/23/87

Agency: Natural Resources

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary



FEB 23 1987

LEGISLATIVE FINANCE

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. CS SB 41

With the passage of SB 41, the Department of Natural Resources would encounter a large number of applications which could not be processed using existing personnel. If the bill is not amended to incorporate a relatively short anniversary date, it is really impossible to determine when the impact to the state will actually occur, or whether anyone will be available to do the work when it is required. Without the anniversary date it would have to be assumed, for example, that all 2,000 applications would be submitted and have to be advertised separately. This could cost the state \$140,000 in advertising alone unless this cost is passed on to the applicant.

Five positions at a range 16 would be needed to process the applications statewide (two in Southcentral, two in Northern and one in the Southeast Regions). If the proposed amendments to make notice and appraisal costs the responsibility of the applicant is approved and a relatively short anniversary date is incorporated in the legislation the number of necessary positions required could be cut in half, and the contractual services money reduced by \$140,000.

Because the estimates range as high as 2,000 eligible cabins, the program would have to continue for a number of years. This fiscal note projects that number to four. The number of applications processed the first year of the program would necessarily be low due to the organization of and preparation for processing. Regulations may also be necessary to define historical use and occupancy and what qualifies as an investment. Also, it is necessary to delineate what happens to the cabin should the application be denied.

### Line Item Explanation

100- Five positions, range 16 (NRO II), 232.0\*

200- Travel to field check cabins/appraisals/surveys, review area resources for possible conflicts, 40.0

300- Advertising, hearings, legal assistance for adjudicating applications and administrative appeals, preparation and issuance of some title documents, 190.0\*\*

400- Supplies and commodities for staff, 6.0

\*This annual figure may be cut in half if the proposed amendment to make notice and appraisal costs the responsibility of the applicant is approved.

\*\*This figure may be reduced by \$140,000 (\$35,000 per year) if the same amendment is passed.

The addition to the bill of a relatively short anniversary date to submit applications will decrease its impact on the state.

1 IN THE SENATE

BY BENNETT

2

SENATE BILL NO. 41

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to cabins on state land; and provid-  
7 ing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. On the application of a person who can demonstrate the  
10 historic use and occupancy of a cabin on state land and investments in the  
11 cabin before January 1, 1981 and continuing until the effective date of  
12 this Act, the commissioner of natural resources may sell not to exceed one  
13 acre of state land occupied by the cabin. If the cabin is located on state  
14 land that is adjacent to a body of water, the commissioner shall reserve an  
15 easement for public access not to exceed 20 feet wide above the mean high  
16 water line. The commissioner may not establish restrictions on the use of  
17 the cabin or on future transfers of the land sold under this section. The  
18 land may be sold notwithstanding the location of the cabin on state land  
19 that has been withdrawn under AS 16 or AS 41 subsequent to the erection of  
20 the cabin. Land sold under this section shall be sold for the fair market  
21 value of the unimproved land on the date of the application. The purchaser  
22 is responsible for the costs of surveying the land.

23 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

REQUEST: \_\_\_\_\_

Bill Version: SB 41  
Publish Date: \_\_\_\_\_

Revision Date: February 3, 1987  
Title: CABINS ON STATE LAND

Agency Affected: NATURAL RESOURCES  
BRU: LAND & WATER MANAGEMENT

Sponsor: BENNETT  
Requestor: Senate Resources Committee

Components: LAND CONVEYANCE

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		232.0*	232.0*	232.0*	232.0*	
TRAVEL		40.0	40.0	40.0	40.0	
CONTRACTUAL		85.0**	85.0**	85.0**	85.0**	
SUPPLIES		6.0	6.0	6.0	6.0	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		363.0	363.0	363.0	363.0	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE		125.0	125.0	125.0	125.0	
---------	--	-------	-------	-------	-------	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		363.0	363.0	363.0	363.0	
FEDERAL FUNDS						
OTHER						
TOTAL		363.0	363.0	363.0	363.0	

POSITIONS:

FULL-TIME		4*	4*	4*	4*	
PART-TIME		2*	2*	2*	2*	
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

\*If the proposed amendments are adopted these figures may be cut in half. \*\*If the proposed amendments are adopted these figures may be reduced by \$35.0. SEE ATTACHED

Prepared by: Tom Hawkins *Tom Hawkins* Phone: 465-2400  
Division: Land and Water Management Date: February 3, 1987

Approved by Commissioner: Mrs. D. Arnold, Deputy Date: 2/9/87  
Agency: Natural Resources

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)  
Senate Secretary

## CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 41

With the passage of SB 41, the Department of Natural Resources would encounter a large number of applications which could not be processed using existing personnel. If the bill is not amended to incorporate a relatively short anniversary date, it is really impossible to determine when the impact to the state will actually occur, or whether anyone will be available to do the work when it is required. Without the anniversary date it would have to be assumed, for example, that all 2,000 applications would be submitted and have to be advertised separately. This could cost the state \$140,000 in advertising alone unless this cost is passed on to the applicant.

Five positions at a range 16 would be needed to process the applications statewide (two in Southcentral, two in Northern and one in the Southeast Regions). If the proposed amendments to make notice and appraisal costs the responsibility of the applicant is approved and a relatively short anniversary date is incorporated in the legislation the number of necessary positions required could be cut in half, and the contractual services money reduced by \$140,000.

Because the estimates range as high as 2,000 eligible cabins, the program would have to continue for a number of years. This fiscal note projects that number to four. The number of applications processed the first year of the program would necessarily be low due to the organization of and preparation for processing. Regulations may also be necessary to define historical use and occupancy and what qualifies as an investment. Also, it is necessary to delineate what happens to the cabin should the application be denied.

### Line Item Explanation

100- Five positions, range 16 (NRO II), 232.0\*

200- Travel to field check cabins/appraisals/surveys, review area resources for possible conflicts, 40.0

300- Advertising, hearings, legal assistance for adjudicating applications and administrative appeals, preparation and issuance of some title documents, 190.0\*\*

400- Supplies and commodities for staff, 6.0

\*This annual figure may be cut in half if the proposed amendment to make notice and appraisal costs the responsibility of the applicant is approved.

\*\*This figure may be reduced by \$140,000 (\$35,000 per year) if the same amendment is passed.

The addition to the bill of a relatively short anniversary date to submit applications will decrease its impact on the state.

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

REQUEST: \_\_\_\_\_

Bill Version: SB 41  
Publish Date: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: An act relating to Cabins on State Lands  
Sponsor: Bennett  
Requestor: \_\_\_\_\_

Agency Affected: ADF&G  
BRU: Habitat  
Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		0				
TRAVEL		0				
CONTRACTUAL		0				
SUPPLIES		0				
EQUIPMENT		0				
LAND & STRUCTURES		0				
GRANTS, CLAIMS		0				
MISCELLANEOUS		0				
TOTAL OPERATING		0				
CAPITAL		0				
REVENUE		0				

**FUNDING:** (Thousands of Dollars)

GENERAL FUND		0				
FEDERAL FUNDS						
OTHER						
TOTAL		0				

**POSITIONS:**

FULL-TIME		0				
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Bruce Baker  
Division: Habitat

Phone: 465-4105  
Date: 2/5/87

Approved by Commissioner: *Bruce Baker*  
Agency: Department of Fish and Game

Date: 2.5.87

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Original sponsor: Bennett

1 IN THE SENATE BY THE RESOURCES COMMITTEE

2 CS FOR SENATE BILL NO. 41 (Resources)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to cabins on state land; and provid-  
7 ing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. On the application of a person who can demonstrate the  
10 historic use and occupancy of a cabin on state land and investments in the  
11 cabin before January 1, 19~~69~~<sup>81</sup>, and continuing until the effective date of  
12 this Act, the commissioner of natural resources may sell not to exceed one  
13 acre of state land occupied by the cabin. If the cabin is located on state  
14 land that is adjacent to a body of water, the commissioner shall reserve an  
15 easement for public access not to exceed 20 feet wide above the mean high  
16 water line. The commissioner may not establish restrictions on the use of  
17 the cabin or on future transfers of the land sold under this section. The  
18 land may be sold notwithstanding the location of the cabin on state land  
19 that has been withdrawn under AS 16 or AS 41 subsequent to the erection of  
20 the cabin. Land sold under this section shall be sold for the fair market  
21 value of the unimproved land on the date of the application. The purchaser  
22 is responsible for the costs of surveying the land.

23 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

# Alaska State Legislature

## Senate Resources Committee



Sen. John B. (Jack) Coghill, Chairman  
Sen. Paul Fischer, Vice-Chairman  
Sen. Lloyd Jones  
Sen. Atliiss Sturqulewski  
Sen. Jim Duncan  
Sen. Fred Zharoff  
Sen. Dick Eliason

Box V  
Juneau, Alaska 99811  
(907) 465-1007

### Letter of Intent

SB 41

It is the intent of the legislature that the Department of Natural Resources use best efforts to get the associated costs of surveying of the one-acre cabin sites within reasonable levels. It is further the intent of the legislature that this may include using the metes and bounds surveying process when the cost of a cadastral survey is prohibitive.

A large, stylized handwritten signature in black ink, which appears to be "Jack Coghill".

