

S

B

2

1

2

SENATE COMMITTEE REPORT

FURTHER:

5/9/87

DATE TURNED INTO OFFICE 5/14/87

Mr. President:

FINANCE Committee considered SB 212

extending the termination date of the Special Education Service Agency; efd.

and recommended:

replace with CS FOR \_\_\_\_\_ )  same title  
 or adopt \_\_\_\_\_ CS FOR SB 212 (HESS) )  new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

letter of intent adopted \_\_\_\_\_

Committee  attached or  adopted fiscal note(s)  
 new  updated or  previous  
 zero  fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

*John H. ...*  
*...*  
*Rich ...*  
*Willie ...*

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

*John Busby* DO PASS  
Chairman signature and recommendation

Committee Backup Attached

11/13

STATE OF ALASKA 1987 LEGISLATIVE SESSION  
FISCAL NOTE

REQUEST: \_\_\_\_\_

Bill Version : SB-212  
Publish Date : \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: ...extending the termination date  
of the Special Education Service Agency..  
Sponsor: Senator Zharoff  
Requestor: Senate HESS

Agency Affected: Education  
BRU: K-12 Support  
Components: Schools for the Handicapped

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		0	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Funds for the operation of the Special Education Service Agency are presently included in the department's operating budget.

Prepared by: Steve Hole Phone: 465-2800  
Division: Commissioner's Office Date: April 30, 1987

Approved by Commissioner: William G. Demmert Date: April 30, 1987  
Agency: Education

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)
  - Senate Secretary

RECEIVED  
MAY 01 1987

LEGISLATIVE FINANCE

58012

Original sponsors: Zharoff, Hensley,  
Duncan, et al.

1 IN THE SENATE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2

CS FOR SENATE BILL NO. 212 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act extending the termination date of the Special

7

Education Service Agency; and providing for an effective

8

date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

\* Section 1. AS 44.66.010(a)(14) is amended to read:

11

(14) Special Education Service Agency (AS 14.30.600) --

12

June 30, 1989 [1987].

13

\* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

A PERFORMANCE REPORT ON THE  
DEPARTMENT OF EDUCATION  
SPECIAL EDUCATION SERVICES AGENCY

March 25, 1987

Audit Control Number

05-1298-87-R

Commissioner, Department of  
Education

Marshall L. Lind

Special Education Services Agency  
Board of Directors

President  
Vice President  
Secretary  
Treasurer  
Member  
Member  
Member  
Member  
Ex-officio Member, Department  
of Education  
Ex-officio Member, Department  
of Health & Social Services

Robert A Franken  
Terry L. Coon  
Todd R. Risley  
Richard Kronberg  
Shirley Craft  
Duane M. French  
Mary Rubadeau  
Noreen Thompson

Steve Hole

Blanche Brunk

# STATE OF ALASKA

AUDIT DIVISION  
POUCH W  
JUNEAU, ALASKA 99811-3300

**THE LEGISLATURE**  
BUDGET AND AUDIT COMMITTEE

March 25, 1987

Members of the Legislative Budget  
and Audit Committee:

In accordance with the provisions of Title 24 of the Alaska  
Statutes, the attached report is submitted for your review.

A PERFORMANCE REPORT ON THE  
DEPARTMENT OF EDUCATION  
SPECIAL EDUCATION SERVICES AGENCY

March 25, 1987

Audit Control Number

05-1298-87-R



Gerald L. Wilkerson, CPA  
Legislative Auditor  
Division of Legislative Audit

TABLE OF CONTENTS

	<u>Page</u>
Purpose and Scope of the Report. . . . .	1
Organization and Function. . . . .	3
Report Conclusion. . . . .	5
Findings and Recommendations . . . . .	9
Analysis of Public Need. . . . .	13
Appendixes:	
A. Schedule of Revenues and Expenditures . . . . .	19
B. Districts and Sites Visited and Students Served. . . . .	20
C. Type and Number of District Persons Assisted . . . . .	23
D. Technical Assistance Satisfaction Ratings. . . . .	24
Agency Responses:	
Special Education Service Agency . . . . .	25
Department of Education. . . . .	27

## PURPOSE AND SCOPE OF THE REPORT

### Purpose

In accordance with the provisions of AS 24.20. 271(1) and AS 44.66.050, a review of the Special Education Services Agency (SESA) was conducted to determine whether there is a demonstrated need to continue delivery of educational programs for low-incidence handicapped students in the form it is presently provided. To determine that need, we reviewed the historical development of educational programs for low incidence handicapped students, alternative modes of delivery, current national trends and the economy, efficiency, and effectiveness of this agency.

Alaska Statute 44.66.010(a)(13) specifies that SESA will terminate on June 30, 1987 with one year allotted for concluding its affairs. This report shall be considered during the legislative oversight function in determining whether SESA should be reestablished and, if so, in what form.

The policy and audit approach utilized by the Division of Legislative Audit for performance reports can best be described as "audit by exception." This methodology focuses audit effort on areas of an auditee's operation that have been identified by a preliminary survey as having a high degree of probability for needing improvements.

Therefore, by design, finite audit resources are used to identify where and how improvement can be made and little time is devoted to reviewing well-run operations or programs. Consequently, this report highlights those areas needing improvement and does not emphasize those operations and programs that are properly functioning.

### Scope

The functions reviewed included board activity, administrative, and program delivery. Because SESA had only been in existence for seven months at the time of our review, data available for our review was limited, and our scope, therefore, limited. Our review consisted of analyzing and evaluating the following:

1. Applicable statutes and regulations.
2. Interviews with staff members.
3. Agency policies and procedures.
4. Quarterly statistical reports.
5. Interviews with related service providers.
6. Interviews with Department of Education personnel.
7. Revenue and expenditure reports.

(Intentionally left blank)

## ORGANIZATION AND FUNCTION

The Special Education Services Agency (SESA) was created by ch. 112, SLA 1986 and formed as a private, not-for-profit corporation in August 1986. It is governed by a board of directors comprised of five to seven members of the Governor's Council for the Handicapped and Gifted and three members appointed by Alaska Association of Administrators of Special Education, National Education Association, Alaska, and the Alaska Association of School Administrators.

The purpose of SESA's creation was threefold: to assist districts and REAAs to make more special education and related services available to exceptional children; encourage cooperation between districts and education agencies in making special education programs and services available; and ensure that qualified specialists are available to assist districts in provision of services to exceptional children.

SESA is providing these services through the following programs:

° Low-Incidence Handicapped Outreach Project. SESA's primary target group has been students, ages 3-21 years, with low incidence handicaps; i.e., mentally retarded, hard of hearing, deaf, visually handicapped, seriously emotionally disturbed, orthopedically impaired, other health impaired, deaf/blind, and multihandicapped. SESA aids rural school districts in providing special education needs through itinerant education specialists.

° Blind/Visually Impaired Infant Learning Program. An early intervention and training program for children throughout the State, ages birth to three years, who have visual impairments.

° Model Demonstration Project. Through a three-year In-service Training Grant from the U.S. Department of Education, SESA is providing technical training workshops for teachers working with severely handicapped and/or deaf/blind students. Validated model classrooms have been established in Juneau and Kenai where teachers receive intensive training for five days.

° Services to the Deaf/Blind. SESA has obtained Federal funds to provide special services to deaf/blind (vision and hearing impaired) children and youth ages 0-21. Services include assistance in obtaining qualified evaluators, coordination of service providers, counselling families and teachers, and individual and group inservice training for staff and family members.

° Statewide Systems Change Project (SSCP). A U.S. Department of Education funded project to improve delivery systems for severely handicapped children and youth ages birth to 21. The purposes of the SSCP are to identify services available to the target population, analyze weaknesses in those services, and improve upon the transition of these individuals through the service delivery system.

Although SESA has only been in existence since September 1986, some of the programs described above were provided prior to that time. Provision of services began in 1971 when Federal funding was received by the Easter Seal Society of Alaska for the Alaska State Deaf/Blind program. In 1972 that program helped develop classrooms for Alaska's deaf/blind and severely handicapped students within the Anchorage School District and an outreach model for deaf/blind students in rural communities. The Anchorage School District program has continued to date providing classroom services as the Alaska State School for the Deaf and providing outreach services until 1986.

A blind/visually impaired program was established within the South Central Regional Resource Center (SCRRC) in 1977. The next year the Alaska State Deaf/Blind program was transferred to SCRRC and its name changed to Alaska Resources for the Moderately/Severely Impaired (ARMSI). Services were expanded to include multihandicapped students statewide. SCRRC closed in 1980 and ARMSI was transferred to the Employment and Training Center of Alaska (ETCA). In 1982 ARMSI received a three-year grant from the Alaska Department of Education to operate an outreach program for all low-incidence handicapped students thus adding severely emotionally disturbed, orthopedically impaired and other health impaired to those students previously served. ARMSI became SESA in September 1986.

Staffing at SESA was maintained at the same level as ARMSI until Governor Sheffield's ten percent budget reduction. As a result of that action two professional employees were shifted to Federal programs, two vacant positions left unfilled and one support position eliminated. SESA is currently staffed by 25 employees, including an executive director, program supervisor, 18 education specialists, and 4 support positions. In FY 87 SESA is eligible to receive \$1,060,574 in State funding after the Governor's budget reduction. Other State and Federal grant funds total \$557,354 for a total FY 87 budget of \$1,617,929.

## REPORT CONCLUSION

### Policy Issues

This review contains policy issues raised as a result of our evaluation of various SESA practices. The final policy decisions affecting those practices are not within the scope of this review but require legislative consideration. In debating these decisions the legislative oversight committees should take into consideration the findings and recommendations presented in this report, so that the potential impact of the policy changes can be evaluated.

### Report Conclusion

In our opinion, the Special Education Services Agency should continue to provide itinerant resources services for low-incidence handicapped students in Alaska. The public need which prompted the enactment of ch. 112, SLA 1986, the creation of the Special Education Services Agency, remains unchanged. Alaska has approximately 200 low-incidence handicapped students in rural school districts who are entitled to comprehensive special education services by both Federal (P.L. 94-142) and State (AS 47.80.100) mandates. Alaska Statute 47.80.100 requires that those services must be state-operated or purchased, dispersed geographically, designed to minimize institutionalization, and provided in the least restrictive setting, enabling a person to live as normally as possible within the limitations of the handicap.

There is, therefore, a necessity to provide services within the school district the student is enrolled. It has been demonstrated that it is more cost effective to provide those services on an itinerant basis rather than in-house for rural school districts for the following reasons. Because of the very small numbers of students suffering from severe disabilities in any given district, the cost of providing specialized personnel to serve each type of disability would be extremely high on a per student basis. Additionally, because of the high degree of specialization required, recruitment, even for the urban districts, has traditionally been difficult. Thirdly, specialized educational instruction for this population is not available in the private sector; therefore, even if districts wished to contract independently, services would not be readily available. This third reason could also result in placement of the student out of district or out of state contrary to policy enumerated in AS 47.80.100.

Having determined that the itinerant delivery concept is sound we reviewed alternatives to SESA's delivery mode. The three alternatives considered were: (1) services provided by a private, nonprofit corporation through a competitive

grant award as was done prior to the establishment of SESA; (2) services provided by the Southeast Regional Resource Center (SERRC) through State funding; and (3) services provided by a limited number of school districts on an itinerant basis to other districts in that geographical region.

We found the SESA mode to be preferable at this point in time to these alternatives for the following reasons. The creation of a permanent agency to provide these services has provided a stabilizing effect on SESA's ability to secure and retain professional staff, which in turn provides improved continuity of services to students. Also the naming of the Governor's Council on the Handicapped and Gifted as the governing entity has provided a statewide rather than regional perspective on service needs, and improved coordination and cooperation with other agencies providing related services. The SERRC model is very similar to the SESA model with the exceptions that SERRC is governed by a regional board and is housed in Juneau thus increasing travel expenses to provide services to the majority of recipients.

Providing services through direct funding of school districts is not viable at this time as there is no mechanism for assuring that additional revenue generated by these students would result in increased services for them (see Recommendation No. 1). Additionally, districts would still face the problems of limited service providers in the private sector with whom to contract.

Although effectiveness of SESA services was reviewed, we were unable to draw any conclusions on it for the following reasons. There are no program standards defining acceptable minimum program services (see Recommendation No. 1). Secondly, SESA had only been in existence for seven months at the time of our review. Although services are substantially the same as those provided by ARMSI, SESA has broader discretion in how services are provided which has resulted in a shift from providing services strictly for students to providing training and services for special education instructors working with the target population in addition to working with students.

Program statistics compiled by SESA (Appendixes B-C) demonstrate that SESA is attempting to provide services to all students referred to the agency in accordance with the two year plan of service provided to the Department of Education (DOE) as required by statute. Program benefit has also been reflected in the ratings SESA has been given by district personnel receiving services (Appendix D).

The funding mechanism for determining the level of special education funds SESA is eligible for from DOE was reviewed in conjunction with the proposed changes to foundation program funding under HB 126. This proposed legislation will dramatically increase the revenue available to districts based on the number of students receiving intensive or hospital/homebound special education services.

We recommend that if HB 126 becomes law and program standards are promulgated and monitored, a statutory amendment be sought to require mandatory contributions to SESA's funding from districts utilizing its services (see Recommendation No. 2). This action would recognize that revised foundation funding formula attempts to fund services based on what those services cost, and therefore, should not require additional funding. It also would enable the districts to accurately determine the cut-off point when it would be more cost effective to provide services in district rather than itinerantly.

(Intentionally left blank)

## FINDINGS AND RECOMMENDATIONS

### Recommendation No. 1

The Department of Education (DOE) should promulgate regulations delineating special education program standards, and once enacted, monitor school districts for compliance with those standards.

DOE is required by AS 14.07.020(4) to prescribe by regulation a minimum course of study for the public schools. The Department requires that each district administer a program offering special education and related services so as to provide an appropriate educational program for exceptional children ages 3-21 who reside within the district (4AAC 52.020). That educational program is established by a written, individualized education program (IEP) for each child eligible for services. However, there are no minimum standards nor definition of "appropriate educational program" these IEPs must conform to. The Department does perform periodic technical compliance audits of the IEPs, but does not evaluate them as to adequacy of services proposed.

The result of this deficiency is that program services provided for special education students vary among Alaska's fifty-five school districts. Standards are established by individual district policy and commitment regarding special education, availability of resources, degree of pressure from parental and organizational advocacy groups, and the result of legal challenges to the district's adequacy of service. Although DOE would not be able to develop standardized programs for students because of differing needs, minimum acceptable levels of service should be determined. Once promulgated the Department should implement a program to periodically and routinely monitor compliance with established standards.

### Recommendation No. 2

Alaska Statute 14.30.650 should be amended to require school districts utilizing SESA services to contribute to SESA funding.

Alaska Statute 14.30.650 currently requires that each year DOE allocate to SESA not less than \$85 for each special education student in the State in average daily membership, or the equivalent of two percent of the funds appropriated for special education, whichever is greater. These funds are separate from the funds made available to school districts for special education services through the foundation funding formula.

Current foundation funding for special education does not differentiate among types of special education students nor attempt to fund services based on the cost of providing those services. It is reasonable, therefore, that the services for low-incidence handicapped students which are the most costly for districts on a per student basis, be funded over and above foundation funding. However, this mechanism is not equitable in that the SESA funding formula is based on the number of all special education students statewide, yet SESA does not provide services to the largest districts containing the majority of special education students.

Currently under legislative consideration is House Bill No. 126 which proposes a revised foundation program. This bill changes the formula under which special education instructional units are generated to vary with the level of services needed. Intensive or hospital/homebound students would generate .333 instructional units thus producing sufficient revenue to cover the cost of services for these students. Once program standards are promulgated (see Recommendation No. 1) setting out minimum services which need to be provided, districts should choose whether they wish to provide those services in district or have SESA provide them. If SESA is chosen a portion of the increased foundation revenue should then be allocated to SESA to cover the cost of providing itinerant services to the district.

This recommendation would provide two substantial benefits: (1) it would eliminate the current inequity in funding distribution in that only those districts receiving SESA services would be generating SESA funding, and (2) it would provide the districts with accurate data on the cost of the itinerant services and, therefore, a basis to determine the point at which it becomes more cost effective to provide the services in-district.

### Recommendation No. 3

The Special Education Services Agency Board of Directors should adopt a policy stating the maximum number of students of any one disability they will serve in a school district.

The primary purpose of the Special Education Services Agency is to serve low-incidence handicapped students, meaning students with specific disabilities which occur infrequently in a school district. The rationale in creating the agency was to provide itinerant services for those students for whom it is not cost effective for the district to provide services in house. However, there is a cut-off point once the district has certified enough students of a given disability that it would be less costly to the State for the district to provide the services directly than for SESA to continue providing services. SESA has operated under an informal

policy that once a district has certified eight children in any one disability they encourage the district to provide services. We recommend the Board formally adopt a policy to avoid any potential conflict with districts over who should provide services, and to avoid unnecessary strain on SESA resources thus limiting services required of other qualified students.

(Intentionally left blank)

## ANALYSIS OF PUBLIC NEED

### Limited Analysis

The following analyses of SESA activities indicate both positive and negative factors as they relate to the public need factors defined in AS 44.66.050. These analyses were not intended to be all-inclusive, but address those areas we were able to cover within the scope of our review.

I. The extent to which the board, commission, or program has operated in the public interest.

SESA has attempted to meet the needs of low-incidence handicapped students through an outreach program staffed by educational specialists. It is assisting rural school districts in complying with Federal and State mandates governing students with disabilities. We were unable to evaluate the agency's effectiveness because there are no program standards defining acceptable minimum programs services (see Recommendation No. 1), and also due to SESA only being in existence for seven months at the time of our review.

II. The extent to which the operation of the board, commission, or agency program has been impeded or enhanced by existing statutes, procedures, and practices which it has adopted, and any other matter, including budgetary, resource, and personnel matters.

Our review did not find SESA legislation, which has been in existence for only seven months, restrictive or overly broad. SESA has been able to provide basic educational services to all eligible students referred to them by rural school districts. However, SESA has not formally adopted a policy stating the maximum number of students in a district with one disability that SESA will serve which may strain SESA resources in the future (see Recommendation No. 3).

III. The extent to which the board, commission or agency has recommended statutory changes which are generally of benefit to the public interest.

No statutory changes have been recommended regarding SESA, but agency personnel have been actively involved and supportive in the effort to enact legislation revising foundation funding.

- IV. The extent to which the board, commission, or agency has encouraged interested persons to report to it concerning the effect of its regulations and decisions on the effectiveness of service, economy of service, and availability of service which it has provided.

Services are provided to districts based on student service plans and staff/parent service plans formulated with SESA and district personnel as well as parents which generate a technical assistance agreement (TAA) between SESA and the district. District personnel are annually asked to rate SESA services provided under the TAAs. The results of the most recent survey are included as Appendix D to this report.

- V. The extent to which the board, commission, or agency has encouraged public participation in the making of its regulations and decisions.

No regulations have been promulgated by SESA. All meetings of the board of directors are noticed and open to the public.

- VI. The efficiency with which public inquiries or complaints regarding the activities of the board, commission, or agency filed with it, to the department to which a board or commission is administratively assigned, or with the Office of the Ombudsman have been processed and resolved.

There is no record of any complaints being filed with SESA or the Department of Education. SESA is not within the jurisdiction of the Office of the Ombudsman, therefore complaints would be referred to DOE.

- VII. The extent to which a board or commission which regulates entry into an occupation or profession has presented qualified applicants to serve the public.

This point of analysis is not applicable to SESA as it does not regulate entry into an occupation or profession.

- VIII. The extent to which State personnel practices, including affirmative action requirements, have been complied with by the board, commission, or agency to its own activities and the area of activity or interest.

SESA employees are not in the State service and are not subject to the State Personnel Act. Hiring, termination and grievance procedures are enumerated in the SESA procedures manual and are in compliance with EEO guidelines.

- IX. The extent to which statutory, regulatory, budgeting or other changes are necessary to enable the agency board or commission to better serve the interests of the public and to comply with the factors.

Please refer to the previous section, Findings and Recommendations.

(Intentionally left blank)

APPENDIXES

(Intentionally left blank)

APPENDIX A

DEPARTMENT OF EDUCATION  
SPECIAL EDUCATION SERVICES AGENCY  
SCHEDULE OF REVENUES AND EXPENDITURES

For the Period September 1, 1986 through February 28, 1987  
(UNAUDITED)  
(Note 1)

Revenues (Note 2)

State Grants (received to date)	\$618,746
Federal Grants	<u>131,287</u>
<u>Total Revenues as of 2/28/87</u>	<u>\$750,033</u>

Expenditures (Note 2)

Administrative Staff	\$ 69,295
Certified Staff	343,818
Classified Staff	43,331
Payroll Taxes	40,949
Teacher's Retirement System	32,386
Public Employee's Retirement System	3,361
Professional/Technical Services	6,760
Travel	134,912
Communications	18,246
Facility Rental	32,374
Education Maintenance	1,980
Office Supplies/Equipment	10,297
Professional Materials	1,496
Equipment Maintenance	2,485
Accounting/Audit	1,960
Insurance	4,729
Printing	1,309
Other	<u>1,072</u>
<u>Total Expenditures as of 2/28/87</u>	<u>\$750,760</u>

Note 1: The information included in this schedule was obtained from SESA records. This information has not been audited by us and accordingly, we express no opinion on it.

Note 2: SESA has been authorized to receive and expend \$1,617,929 in Federal and State grants as of February 28, 1987.

Note 3: This schedule does not include monies received or expended by SESA's predecessor (ARMSI) prior to the organization of SESA.

APPENDIX B

Special Education Services Agency  
Districts and Sites Visited and Students Served

July 1, 1986 - December 31, 1986

(Note 1)

<u>Visits</u>	<u>District</u>	<u>Site</u>	<u>Students</u>
3	Alaska Gateway	Eagle	2
		Mentasta	1
		Northway	4
		Tetlin	2
		Tok	2
9	Bering Strait	Diomede	1
		Elim	1
		Gambell	1
		Koyuk	1
		Shishmaref	2
		Teller	1
		Unalakleet	2
		Wales	1
		King Salmon	1
1	Bristol Bay	King Salmon	1
		Gustavus	1
2	Chatham	Gustavus	1
1	Copper River	Glenallen	1
		Kenny Lake	2
		Craig	2
2	Craig	Craig	2
		Delta Schools	5
5	Delta Greely	Ft. Greely	1
		Dillingham School	2
2	Dillingham	Dillingham School	2
		Barnette Elementary	1
2	Fairbanks	Birch	1
		Ft. Wainwright	1
		Haines Elementary	2
		Mosquito Lake	1
		Hydaburg Schools	1
1	Hydaburg	Hydaburg Schools	1
		Floyd Dryden	1
2	Juneau	Juneau Douglas H.S.	1
		Marie Drake M.S.	1
		Mendenhall Glen	1
		St. Jude	2
		Chevak	1
1	Kashunamuit	Chevak	1
		Kalifonsky Beach	2
1	Kenai	Kenai Elementary	2
		Kenai Elementary	2

Note 1: All information obtained from SESA "Department of Education State Contract for Low Incidence Handicapped Outreach Service Quarterly Report" for the period October - December 1986 and FY 87 year to date.

APPENDIX B

Special Education Services Agency  
Districts and Sites Visited and Students Served  
 July 1, 1986 - December 31, 1986

<u>Visits</u>	<u>District</u>	<u>Site</u>	<u>Students</u>
7	Ketchikan	Houghtaling	1
		Ketchikan City	1
		Ketchikan H.S.	2
		Pt. Higgens	1
		Schoenbar Jr. H.S.	1
		Valley Park Elementary	4
		White Cliff Elementary	1
1	King Cove	King Cove Elementary	1
4	Klawock	Klawock Schools	2
4	Kodiak	Chiniak	1
		East Elementary	1
3	Lake & Penn.	Newhalen	2
		Perryville	1
13	Lower Kuskokwim	Bethel M.E.	4
		Eek	1
		Kasigluk	1
		Kipnuk	1
		Kongiginak	2
		Kwethluk	3
		Nunapitchuk	1
		Toksook Bay	1
		Tonunak	1
3	Lower Yukon	Marshall	1
		Mt. Village	1
		Pilot Station	1
4	Mat-Su	Swanson Elementary	1
		Wasilla H.S.	1
2	Nenana	Nenana Schools	1
5	Nome	Nome Elementary	5
3	North Slope	Barrow Elementary	4
		Barrow High School	2
		Pt. Lay	1
5	NW Arctic	Buckland	1
		Kotzebue M.S.	2
		Kotzebue H.S.	1
1	Pelican	Pelican Schools	1
2	Petersburg	Petersburg M.S.	2
2	Railbelt	Anderson	2
		Cantwell	1
4	Sitka	Baranof Elementary	1
		Blatchley Jr. H.S.	1
		Mt. Edgecumbe	2
		Sitka High School	2

APPENDIX B

Special Education Services Agency  
Districts and Sites Visited and Students Served  
July 1, 1986 - December 31, 1986

<u>Visits</u>	<u>District</u>	<u>Site</u>	<u>Students</u>
3	Skagway	Skagway City	2
1	S.E. Island	Hollis	1
5	S.W. Region	Levelock	1
		New Stuyahok	1
		Togiak	1
4	Wrangell	Wrangell Elementary	5
2	Yukon Flats	Ft. Yukon	1
		Venetie	2
4	Yukon-Koyukuk	Bettles Field	1
		Huslia	1
		Kaltag	1
		Koyukuk	1
1	Yupiit	Tuluksak	1
<hr/>			
<u>118</u>	<u>37 Districts</u>	<u>91 Sites</u>	<u>141</u>

APPENDIX C

Special Education Services Agency  
Type and Number of District Persons Assisted  
July 1, 1986 - December 31, 1986  
 (Note 1)

<u>District</u>	<u>No. of Teach.</u>	<u>No. of Aides</u>	<u>No. of Admin.</u>	<u>No. of Cert.</u>	<u>No. of Non Cert.</u>	<u>No. of Parents</u>	<u>Total</u>
Alaska							
Gateway	6	0	4	0	2	2	14
Bering St.	22	1	9	2	1	6	41
Bristol Bay	1	0	1	1	0	1	4
Chatham	1	1	1	0	0	0	3
Copper Riv.	2	1	2	0	1	0	6
Craig	1	0	2	0	3	0	6
Delta/Gre.	8	1	3	1	1	3	17
Dillingham	3	1	1	1	2	2	10
Fairbanks	5	2	2	3	0	3	15
Haines	5	1	2	1	2	3	14
Hydaburg	1	0	1	0	0	0	2
Juneau	12	4	5	4	3	4	32
Kashunamuit	2	0	1	0	0	0	3
Kenai	4	0	1	1	0	2	8
Ketchikan	12	0	7	4	9	1	33
King Cove	2	0	1	0	0	1	4
Klawock	4	1	3	1	1	1	11
Kodiak	4	0	3	1	2	2	12
Lake & Penn.	5	1	3	1	3	2	15
Low. Kusk.	20	8	9	6	6	11	60
Low. Yukon	3	0	4	0	3	2	12
Mat-Su	3	4	3	0	2	1	13
Nenana	5	0	1	0	1	1	8
Nome	6	2	2	1	4	0	15
North Slope	10	4	5	0	0	5	24
NW Arctic	16	0	5	0	4	1	26
Pelican	1	1	1	0	0	2	5
Petersburg	6	0	2	1	3	2	14
Railbelt	2	1	2	0	3	0	8
SE Island	1	1	0	1	0	1	4
Sitka	12	3	6	5	5	9	40
Skagway	1	0	1	0	0	2	4
SW Region	7	1	2	3	0	2	15
Wrangell	3	3	1	1	5	3	16
Yukon Flats	3	2	3	3	3	1	15
Yukon-Koy.	7	2	2	1	3	1	16
Yupitit	1	0	2	0	0	0	3
<b>Total</b>	<u>207</u>	<u>46</u>	<u>103</u>	<u>43</u>	<u>72</u>	<u>77</u>	<u>548</u>

Note 1: Data from SESA DOE State Contract for Low Incidence Handicapped Outreach Service Quarterly Report for the period 10/1/86-12/31/86 and FY 87 year to date.

APPENDIX D

Special Education Services Agency  
Technical Assistance Satisfaction Ratings  
July 1, 1986 - December 31, 1986  
(Note 1)

	<u>First Quarter</u>		<u>Second Quarter</u>	
	<u>Cum. No.</u>	<u>Rating</u> (Note 2)	<u>Cum. No.</u>	<u>Rating</u> (Note 2)
A. Was the purpose of this trip achieved?	4	6.50	43	6.40
B. The assistance provided was beneficial to me.	4	6.00	43	6.49
C. I will utilize the assistance/information provided during the school year.	4	7.00	43	6.58
D. Overall, the assistance provided met my needs to better serve the students.	4	6.75	43	6.60

Note 1: Data was obtained from SESA "Department of Education State Contract for Low Incidence Handicapped Outreach Service Quarterly Report" for the period October - December 1986 and FY 87 year to date.

Note 2: School district personnel were asked to rate SESA services on a 7.0 point scale, with 7.0 being the highest rating.

# SPECIAL EDUCATION SERVICE AGENCY

2211-B ARCA DRIVE / ANCHORAGE, ALASKA 99508 / PHONE (907) 279-9675

April 21, 1987

RECEIVED  
APR 22 1987

Mr. Gerald Wilkerson  
Legislative Auditor  
Division of Legislative Audit  
Pouch W  
Juneau, Alaska 99811-3300

LEGISLATIVE  
AUDIT

Dear Mr. Wilkerson:

This letter is in response to your report, "A Performance Report on the Department of Education, Special Education Service Agency, March 25, 1987."

In this report, you made three recommendations. We will respond to each.

## Recommendation No. 1

The Department of Education (DOE) should promulgate regulations delineating special education program standards, and once enacted, monitor school districts for compliance with those standards.

We concur with this recommendation and have and will continue to assist the Department in this endeavor. Recently, we and others in the state have suggested that the Department of Education go to public hearing with Program Standards developed through the Program Standards Task Force.

## Recommendation No. 2

Alaska Statute 14.30.650 should be amended to require school districts utilizing SESA services to contribute to SESA funding.

The funding of education services in this state has needed major revision for a number of years. The current formula for SESA was derived because of the need to provide stability to the agency and to provide a funding mechanism which provides enough revenue to provide an appropriate amount of service to school districts. We feel that SESA's funding needs to be considered with the state's funding formula for education and changes made as experience with these formulas reveal discrepancies or problems. We would support a funding mechanism which provides stability to the agency and provides enough dollars to perform the job.

Gerald Wilkerson  
April 21, 1987  
Page Two

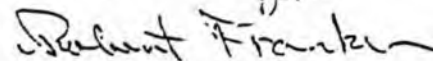
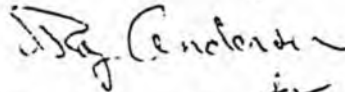
Recommendation No. 3

The Special Education Service Agency Board of Directors should adopt a policy stating the maximum number of students of any one disability they will serve in a school district.

We concur with this recommendation and plan to adopt such a policy at our May 30, 1987, Board meeting.

Thank you for the opportunity to respond to your report. In all, we found the report quite well done and complete.

Yours sincerely,



Robert A. Franken, President  
SESA Board of Directors

RBA:jar

STEVE COWPER, GOVERNOR

**DEPARTMENT OF EDUCATION**

OFFICE OF THE COMMISSIONER

April 22, 1987

GOLDBELT PLACE  
801 WEST 10th STREET  
POUCH F  
JUNEAU, ALASKA 99811

Gerald L. Wilkerson, CPA  
Legislative Auditor  
Division of Legislative Audit  
Pouch W  
Juneau, Alaska 99811

APR 27 1987

Dear Mr. Wilkerson:

This is in response to the Performance Report on the Special Education Services Agency dated March 25, 1987. Your recommendations and our responses are as follows:

Recommendation No. 1

The Department of Education should promulgate regulations delineating special education program standards and once enacted, monitor school districts for compliance with those standards.

Response: On April 28, 1987, the Department will present to the Alaska State Board of Education proposed regulations for program standards for promulgation.

It is anticipated that these regulations will be in place prior to the beginning of the 1987-88 school year.

Recommendation No. 2

Alaska Statute 14.30.650 should be amended to require school districts utilizing SESA services to contribute to SESA funding.

Response: The Department of Education concurs with this recommendation as a philosophy, but the mechanics of establishing a system of payment by the districts would be extremely difficult to implement and enforce. A survey conducted by the Office of Special Services on this issue indicated that half of the responding districts would not use SESA services if they were required to pay for the services. It would be very difficult for SESA to build a budget and hire staff not knowing how many districts would purchase these services. Further, it would probably result in many students who are eligible for and in need of services not receiving those services.

Recommendation No. 3

The Special Education Services Agency Board of Directors should adopt a policy stating the maximum number of students of any one disability they will serve in a school district.

April 22, 1987

Response: The Department of Education does not concur that an agency board should prescribe a policy of this nature. A random number may hinder services in one district and not another, depending upon the geographical conditions of the district. Eight students may be appropriate in a rural district while three may be appropriate in an urban district.

Sincerely,

A handwritten signature in cursive script, appearing to read "William G. Demmert", with a large, sweeping flourish at the end.

William G. Demmert  
Commissioner



Introduced: 3/25/87  
Referred: Health, Education & Social Services  
& Finance

5-0911A

1 IN THE SENATE

BY ZHAROFF, HENSLEY, DUNCAN  
AND FAIKS

2

SENATE BILL NO. 212

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act extending the termination date of the Special  
7 Education Service Agency; and providing for an effec-  
8 tive date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 44.66.010(a)(14) is amended to read:

11 (14) Special Education Service Agency (AS 14.30.600) --

12 June 30, 1990 [1987].

13 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 4/29/87 5-DAY NOTICE  
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: FINANCE

\*\*FISCAL NOTE(S) ATTACHED 1 \*\*  
IN ACCORDANCE WITH AS 24.08.035  
(see below)

3/26/87

DATE TURNED INTO OFFICE 5/9/87

Mr. President:

HESS

Committee considered SB 212

extending the termination date of the Special Education Service Agency; efd.

and recommended:

replace with CS SB 212 (HESS)  same title  
 attached amendment(s) and  new title

<sup>may</sup> Do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

letter of intent adopted and attached

\*\* Committee  attached or  adopted fiscal note(s)  
 zero  fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Paul Josephson  
[Signature]  
[Signature]  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Paul Grish Do Pass  
Chairman signature and recommendation

Committee Backup Attached