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HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: HESS

BILL: HB 501

CURRENT VERSION:

SCHEDULED: APRIL 11, 1988

SPONSOR: COLLINS

PHONE NO: 2828

CONTACT FILE: \_\_\_\_\_

BILL SUBJECT: ESTABLISHING THE ALASKA CHILDREN'S COMMISSION

SPONSOR BACKUP: IN FILES

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
LEGISLATURE		
GICCY	CARLA/3155	

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
LEGISLATIVE AFFAIRS	3/4/88	3/4/88	-0-	\$69,300
GOVERNOR'S OFFICE		4/5/88	\$106,900	\$274,200
REPRESENTATIVE COLLINS		4/12/88	\$61,400	\$122,700

ACTION

<u>DATE</u>	<u>COMMENT</u>
3/7/88	HEARING: ASSIGNED TO SUBCOMMITTEE OF ULMER, HOFFMAN & MENARD
4/11/88	HEARING: CS ADOPTED AND PASSED FROM COMMITTEE

# STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

## LEGISLATIVE AFFAIRS AGENCY LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

*House State Affrs:*

*March 7 ~ 1988*

*April 11 ~ 1988*





Official Business

# Alaska State Legislature

House

P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

## COMMITTEE ON STATE AFFAIRS

### HOUSE BILL 501

#### FILE CONTENTS

1. HB 501: AN ACT ESTABLISHING THE ALASKA CHILDREN'S COMMISSION; AND PROVIDING FOR AN EFFECTIVE DATE
- 1A. CS HB 501 (WORK DRAFT): AN ACT ESTABLISHING THE ALASKA CHILDREN'S COMMISSION; AND PROVIDING FOR AN EFFECTIVE DATE
2. PACKET PROVIDED BY REPRESENTATIVE COLLINS
3. LETTER FROM PETER SCALES TO GOVERNOR COWPER, DATED MARCH 18, 1988
4. ALASKA HEAD START DIRECTORS ASSOCIATION RESOLUTION IN SUPPORT OF A CHILDREN'S COMMISSION, DATED FEBRUARY 25, 1988
5. MEMORANDUM FROM REPRESENTATIVE COLLINS TO REPRESENTATIVE ULMER, DATED MARCH 2, 1988
6. MEMORANDUM FROM REPRESENTATIVE COLLINS TO REPRESENTATIVE ULMER, DATED MARCH 17, 1988
7. MEMORANDUM FROM CHRIS CLARK TO GICCY HB 501 SUBCOMMITTEE MEMBERS, DATED MARCH 21, 1988
8. LETTER FROM BYRON MALLOTT, SEALASKA CORPORATION, TO REPRESENTATIVE COLLINS, DATED APRIL 6, 1988.
9. MEMOS REGARDING FISCAL NOTES

#### FISCAL NOTES

- A. LEGISLATIVE AFFAIRS AGENCY, LEGISLATIVE COUNCIL:  
\$69,300
- B. (CS HB 501) OFFICE OF THE GOVERNOR: FY 89, \$106,900;  
FY 90, \$274,200
- C. (CS HB 501) OFFICE OF THE GOVERNOR, PREPARED BY  
REPRESENTATIVE COLLINS: FY 89, \$61,400; FY 90,  
\$122,700.



Original sponsors: Collins, Phillips  
and Menard

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 501 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing the Alaska Children's Commis-  
7 sion; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. ALASKA CHILDREN'S COMMISSION. (a) The Alaska Children's  
10 Commission is established in the Office of the Governor.

11 (b) The commission consists of the following persons:

12 (1) representatives designated by the governor from the Depart-  
13 ment of Health and Social Services, the Department of Community and Region-  
14 al Affairs, the Department of Public Safety, and the Department of Educa-  
15 tion;

16 (2) a member of the senate appointed by the president of the  
17 senate;

18 (3) a member of the house of representatives appointed by the  
19 speaker of the house;

20 (4) six public members appointed by the governor who are in-  
21 volved with children and issues affecting children;

22 (5) one member appointed by the governor who is not more than 21  
23 years of age and who serves until the member reaches the age of 22 years.

24 (c) A vacancy on the commission shall be filled in the same manner as  
25 the original appointment or designation.

26 (d) The members of the commission who are appointed by the governor  
27 under (b)(4) and (5) of this section serve without compensation for their  
28 service on the commission but are entitled to per diem and travel expenses  
29 authorized by law for commissions under AS 39.20.180.

1 (e) The members of the commission shall elect one of the members as  
2 chair and may elect other commission officers as necessary.

3 \* Sec. 2. DUTIES OF COMMISSION. (a) The commission shall

4 (1) engage in a continuing review of the needs of and problems  
5 facing children and develop effective, comprehensive, and coordinated  
6 strategies to address those needs and problems;

7 (2) serve as an advocate for the interests of children;

8 (3) define the immediate service needs of children;

9 (4) develop minimum standards for care available to children and  
10 families in the areas of child care, health, social services, parent and  
11 staff training, nutrition, mental health, safety, and employment of youth;

12 (5) identify specific goals and strategies to achieve a minimum  
13 standard for care of children, including state funding priorities for  
14 prevention and early intervention services to meet the needs of children;

15 (6) identify the current level of services available and gaps  
16 and overlaps in services to children;

17 (7) develop and recommend adoption of a process for monitoring  
18 and evaluating children's programs, with emphasis on professionally coor-  
19 dinated peer review and program enhancement;

20 (8) provide opportunities for the public to participate in the  
21 planning and development of children's programs through public hearings,  
22 teleconferences, and local community programs;

23 (9) meet with state officials and members of advisory committees  
24 to state agencies that are responsible for the expenditure of state and  
25 federal funds or for other matters on behalf of children;

26 (10) receive from state officials, members of state advisory  
27 committees, legislators, representatives of the state court system, and  
28 providers of children's services requests for review and recommendations by  
29 the commission on matters related to children;

1 (11) serve as a statewide clearinghouse for model programs and  
2 resources for technical assistance for children's programs;

3 (12) advocate studies and basic data collection on children;

4 (13) inform leaders of the business community, education com-  
5 munity, and municipalities and the communications media of the nature and  
6 scope of problems faced by children, in order to encourage their support  
7 for improving the delivery of services to children and state budgeting  
8 processes and state policies concerning children.

9 (b) In formulating the strategy to address the needs of and problems  
10 facing children, the commission shall seek advice and information from  
11 children's services providers with expertise in children's mental health,  
12 health care including prenatal care, adolescent drug and alcohol treatment,  
13 education including early childhood education, nonprofit funding sources,  
14 child abuse and neglect, domestic violence, child care, dependency, delin-  
15 quency and the justice system, and family support systems.

16 (c) The commission shall submit a report each year by the 15th day of  
17 the legislative session to the governor and the legislature on the status  
18 of children in the state and recommendations for improvements for the  
19 delivery of children's services.

20 \* Sec. 3. REVIEW OF LAWS. The commission shall review the laws of the  
21 state with regard to matters involving children and shall make a report of  
22 its findings and recommendations to the governor and the legislature by  
23 January 1, 1991.

24 \* Sec. 4. TECHNICAL ASSISTANCE AND STAFF SUPPORT TO THE COMMISSION.  
25 The departments and agencies of the state shall cooperate with the commis-  
26 sion and shall, subject to the availability of funding, provide technical  
27 assistance and staff support to the commission upon the request of the  
28 commission.

29 \* Sec. 5. POWERS OF THE COMMISSION. The commission may

1 (1) utilize legal, technical, secretarial, and administrative  
2 services as may be provided by the governor and the legislative council;

3 (2) utilize voluntary and uncompensated services of private  
4 persons and organizations as may be made available to the commission;

5 (3) hold public hearings;

6 (4) apply for and receive grants from public and private funding  
7 sources, as may assist the commission in fulfilling its duties;

8 (5) hire staff as necessary to perform the duties of the commis-  
9 sion; and

10 (6) take other actions reasonably necessary to achieve the  
11 purposes of the commission.

12 \* Sec. 6. This Act is repealed December 31, 1991.

13 \* Sec. 7. This Act takes effect January 31, 1989.

STEVE COWPER  
GOVERNOR



Office of the Governor  
P.O. Box A  
Juneau, AK 99811-0101  
465-3155

STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

INTERIM COMMISSION ON CHILDREN AND YOUTH

March 18, 1988

The Honorable Steve Cowper  
Governor

The Honorable Jan Faiks, President  
Alaska State Senate

The Honorable Ben Grussendorf, Speaker,  
Alaska House of Representatives

Dear Governor Cowper:

During our meeting of March 17-18, the Governor's Interim Commission on Children and Youth resolved to urge the legislative establishment of a permanent children's commission during this session.

Such a commission, outlined in recommendation 85 of the Commission's report, would serve as a forum in which issues critical to our children's well-being will continue to be addressed.

The Governor extended the present commission until January 1989. The creation of a permanent commission would carry forward the momentum which Governor Cowper and the bipartisan Children's Caucus have begun over the course of the 15th Legislature.

In so doing, the immense statewide support we have seen for a better life for Alaska's children will be one of the finest accomplishments of this Administration and this Legislature.

On behalf of the Governor's  
Interim Commission on Children  
and Youth

  
Peter Scales, Ph.D.  
Chair

# KIDPAC

MAR 21 1988



## A Voice for Children

March 16, 1988

Alan Corrick, President

Thelma Langdon, Vice President

### LEGISLATIVE BULLETIN

"This is an historic piece of work," Governor Cowper said as he introduced a comprehensive funding package for services to Alaska's children. The Governor continued, "It represents nearly a year's concentrated effort of a lot of people who care about kids."

Our Governor has it absolutely right! We've all worked very hard to bring focus to the needs of our children in Alaska. But there is still more we must do.

Last year KIDPAC set three basic goals; 1) establish a statewide network of Alaskans concerned about children, 2) promote the interest of children in the state budget process with specific emphasis on prevention and intervention as priorities, and 3) establish and maintain a permanent Children's Commission.

As well discussed before, our success is reflected in the membership of KIDPAC, the creation of the Governor's Interim Commission on Children and Youth and the Commission's final report that was released January 19th. Most importantly the Governor's budget action on March 10th (proposing 17.4 million dollars for children's programs) was a giant step that we needed in order to realize the dreams:

But the work ain't done yet!

It's up to us - we now need everyone to write to your Legislator and tell them: "Don't come home until you have addressed the needs of children as proposed in the Governor's package and established a permanent Children's Commission for the children and families across Alaska."

Write to your Legislator now, please! The address is: Name of Legislator, Alaska State Legislature, P. O. Box V (MS 3100), Juneau, AK 99811. You will find the details of the package below or at your local Office of the Governor. Kids need you to write today. The final decision of actual funding is up to the Legislature.

P.S. Don't forget - send your KIDPAC contribution to the Salcha address below.

### BUDGET REPORT

The Governor's 17.4 million dollar package released March 10th covers 35 different items for children ranging from 2.3 million dollars for pre-natal care to 3.02 million dollars for child care grants and six hundred and twenty thousand dollars additional for Head Start. Some of the other major pieces in the package include:

Social Workers	1,500,000
Services to Child Victims	1,100,000
Respite and Therapeutic Care for Developmentally Disabled Children	130,000
Increase for Abused Children and Residential Care	500,000
Education and Training Grants for Child Care Workers	258,000
Expansion of Health Services to Infants	1,049,000

P. O. Box 140002, Salcha, Alaska 99714

There are obviously several other programs funded. You can obtain a copy of the package at your local Office of the Governor or request one from the Legislative Information Office.

#### LEGISLATION

Thus far only Virginia Collins has introduced legislation addressing the formation of a Permanent Children's Commission. (HB 501) The Childrens Caucus has endorsed the concept, and we are hoping to generate support for an amended version or a committee substitute for that bill.

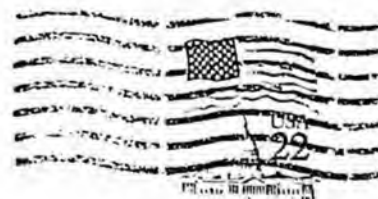
There are many other legislators who have introduced legislation affecting children. And all of the Children's Caucus are working hard to support us.

In summary, things are going better than they have for children in the past. But it is all for nothing unless the Legislature takes action this session to fund the Governor's package and create a permanent Children's Commission. **DON'T FORGET TO WRITE YOUR LEGISLATOR!** In the event they suggest that there isn't any money, remind them that they have pots of gold like other leprechauns stashed in various piles. To name a few: the Railbelt Energy Fund - over 230 million dollars, Undistributed Income Accounts - over 530 million dollars, the Back Taxes - over 2 billion dollars, the ELF Suspension - as proposed by the House - an estimated value of over 200 million dollars. In addition, the 40/30/30 concept of distributing the earnings of the Permanent Fund would generate an additional 270 million dollars available for the General Fund. "No," is not an acceptable answer from the Legislature this year. **WRITE YOUR LEGISLATORS TODAY.**

\* \* \* \* \*

Note from your President: Our Lobbyist is doing an excellent job in Juneau on behalf of children. Please send a check today to the Salcha address. This will help us keep the effort going and get information to you. If you've seen this bulletin and are not on our mailing list, please send us your name and address.

**KIDPAC**  
A Voice for Children  
P.O. Box 14002  
Salcha, Alaska 99714



The Honorable Virginia Collins  
House of Representatives  
P.O. Box 4  
Juneau, AK 99811

# Alaska State Legislature

P. O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-2828

DISTRICT 10  
2600 Denali; Suite 501  
ANCHORAGE, ALASKA 99503  
(907) 276-7943



MEMBER

Community and Regional  
Affairs

Special Committee  
on Telecommunications

Finance Sub-Committee  
for Labor

Anchorage Caucus,  
House Chair

Representative Virginia M. Collins

To: Rep. Fran Ulmer, Chair  
House State Affairs Committee

From: Rep. Virginia Collins *VM*

Re: Request for committee hearing on HB 501, "An Act  
establishing the Alaska Children's Commission; and  
providing for an effective date."

Date: March 2, 1988

---

I respectfully request that you schedule a committee hearing on HB 501, "An Act establishing the Alaska Children's Commission; and providing for an effective date." I would greatly appreciate your doing so as soon as possible.

The bill addresses Recommendation No. 85 of the report recently released by the Governor's Interim Commission on Children and Youth. The legislative commission would consist of chairmen from the Senate and House Judiciary and Health, Education, and Social Services Committees, four other legislators, five members appointed by the governor who represent various state agencies involved with children's issues, and eight public members. The commission would devise and implement strategy for children's services deliveries and would review laws relating to children. The term of the commission would begin on July 1, 1988 and expire January 1, 1990.

As you know from serving on GICCY, a piecemeal approach to children's issues has proven inadequate. Alaska's children need something comparable to the Older Alaskans's Commission. That is, they need a centralized agency to address their needs in a comprehensive manner.

For further information, please contact Chris Clark at 465-2828.

Thank you for your prompt attention to this matter.

cc: HB 501 Co-Sponsors -- Representatives Phillips and Menard

# Alaska State Legislature

P. O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-2828

DISTRICT 10  
3111 C Street, Suite 410  
ANCHORAGE, ALASKA 99503  
(907) 561-2040



6  
MEMBER

Community and Regional  
Affairs

Special Committee  
on Telecommunications  
Finance Sub-Committee  
for Labor

Anchorage Caucus,  
House Chair

Representative Virginia M. Collins

To: Rep. Fran Ulmer, Member  
Governor's Interim Commission on Children and Youth

From: Rep. Virginia Collins *VMC*

Re: Establishing an Alaska Children's Commission

Date: March 17, 1988

---

For your review, attached please find a copy of a proposed draft of a bill that would establish an Alaska Children's Commission.

Following is a sectional synopsis of the bill:

Section 1: Establishes the Alaska Children's Commission as an eleven-member commission in the Office of the Governor. The commission would include three state agency representatives, two legislators, five members of the public, and a youth no older than 19 years of age.

Section 2: Focuses strategy for the commission on developing a coordinated children's services delivery system. Requires commission to submit a final report by January 1, 1991.

Section 3: Instructs commission to review Alaska law relating to children and to make a report of its findings by January 1, 1991.

Section 4: Sets out duties of the commission.

Section 5: Sets out powers of the commission.

Section 6: Establishes the expiration date of the commission's term as December 31, 1991.

Section 7: Establishes the effective date of the commission's term as starting on January 1, 1989 -- the expiration date of the Governor's Interim Commission on Children and Youth.

Original sponsors: Collins, Phillips  
and Menard

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 501 ( )

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing the Alaska Children's Commis-  
7 sion; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. ALASKA CHILDREN'S COMMISSION. (a) The Alaska Children's  
10 Commission is established in the Office of the Governor.

11 (b) The commission consists of the following persons:

12 (1) representatives designated by the governor from the Depart-  
13 ment of Health and Social Services, the Department of Community and Region-  
14 al Affairs, and the Department of Education;

15 (2) a member of the senate appointed by the president of the  
16 senate;

17 (3) a member of the house of representatives appointed by the  
18 speaker of the house;

19 (4) five public members appointed by the governor who are in-  
20 volved with children and issues affecting children, such as teachers,  
21 social workers, child services providers, attorneys and children's advo-  
22 cates, judges, correction and probation officers, physicians and other  
23 health care providers, family counselors, parents, and other interested  
24 persons;

25 (5) one member appointed by the governor who is not more than 18  
26 years of age and who serves until the member reaches the age of 19 years.

27 (c) A vacancy on the commission shall be filled in the same manner as  
28 the original appointment or designation.

29 (d) The members of the commission who are appointed by the governor

1 under (b)(4) and (5) of this section serve without compensation for their  
2 service on the commission but are entitled to per diem and travel expenses  
3 authorized by law for commissions under AS 39.20.180.

4 (e) The members of the commission shall elect one of the members as  
5 chair and may elect other commission officers as necessary.

6 \* Sec. 2. STRATEGY FOR DELIVERY OF CHILDREN'S SERVICES. (a) The  
7 commission shall develop a long-term strategy for the development of an  
8 effective, comprehensive, and coordinated children's services delivery  
9 system to meet the needs of the state. The strategy shall

10 (1) define existing service needs of children in the state;

11 (2) identify the kinds of services needed by children and fam-  
12 ilies in the state to maintain a minimum standard of physical and mental  
13 health and safety;

14 (3) identify the current level of services available and gaps  
15 and overlaps of services;

16 (4) make recommendations to implement an effective, comprehen-  
17 sive, and coordinated services delivery system;

18 (5) identify

19 (A) procedures to reduce overlapping services and to fill  
20 gaps in service through shared service programs;

21 (B) methods to increase the effectiveness, participation,  
22 and communication among municipal, state, federal, private nonprofit,  
23 and private for profit funding sources in defining and funding the  
24 children's services delivery system; and

25 (C) state funding priorities for prevention and early  
26 intervention activities to meet the needs of children and families.

27 (b) In formulating the strategy, the commission shall seek advice and  
28 information from children's services providers with expertise in children's  
29 mental health, health care including prenatal care, adolescent drug and

1 alcohol treatment, education including early childhood education, nonprofit  
2 funding sources, child abuse and neglect, child care, dependency, delin-  
3 quency and the juvenile justice system, and family support systems.

4 (c) The commission shall submit to the governor and the legislature  
5 an initial strategy by January 1, 1990, and a final report containing the  
6 long-term children's services strategy and recommendations by January 1,  
7 1991.

8 \* Sec. 3. REVIEW OF LAWS. The commission shall review the laws of the  
9 state with regard to matters involving children and shall make a report of  
10 its findings and recommendations to the governor and the legislature by  
11 January 1, 1991.

12 \* Sec. 4. DUTIES OF THE COMMISSION. The commission shall

13 (1) meet with state officials and members of advisory committees  
14 to state agencies that are responsible for the expenditure of state or  
15 federal funds or for other matters on behalf of children;

16 (2) receive from state officials and members of advisory commit-  
17 tees to state agencies requests for review and recommendations by the  
18 commission on matters related to children;

19 (3) meet with representatives of the state court system concern-  
20 ing judicial involvement with children;

21 (4) receive from representatives of the state court system  
22 requests for review and recommendations by the commission on matters re-  
23 lated to children;

24 (5) meet with representatives of private providers of services  
25 to children, foster parents, and support groups to children;

26 (6) receive from individuals and providers of services to chil-  
27 dren requests for review and recommendations by the commission on matters  
28 related to children and the delivery of services to children;

29 (7) receive from members of the legislature requests for review

1 and recommendations by the commission on matters related to children;

2 (8) inform leaders of the business community, education communi-  
3 ty, and municipalities and the communications media of the nature and scope  
4 of problems faced by children, in order to encourage their support in  
5 improving the delivery of services to children and state budgeting pro-  
6 cesses and state policies concerning children;

7 (9) serve as liaison between government and private groups  
8 concerned with children; and

9 (10) coordinate its activities with those of the Alaska Women's  
10 Commission on matters of mutual concern.

11 \* Sec. 5. POWERS OF THE COMMISSION. The commission may

12 (1) utilize legal, technical, secretarial, and administrative  
13 services as may be provided by the governor and the legislative council;

14 (2) utilize voluntary and uncompensated services of private  
15 persons and organizations as may be made available to the commission;

16 (3) hold public hearings; and

17 (4) take other actions reasonably necessary to achieve the  
18 purposes of the commission.

19 \* Sec. 6. This Act is repealed December 31, 1991.

20 \* Sec. 7. This Act takes effect January 1, 1989.



Official Business

# Alaska State Legislature

## House

7

P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

To: GICCY HB 501 Sub-Committee Members:

Senator Joe Josephson  
Rep. Virginia Collins (522-3100)  
Ms. Lare (563-1955)  
Judith Rich (344-7720)  
Dr. Peter Scales (279-0551)

From: Chris Clark (465-2828)

Re: GICCY comments on CSHB 501 (03/16/88 draft) --  
Establishing an Alaska Children's Commission

Date: March 21, 1988

---

Attached please find a summary of comments on HB 501 voiced at last week's GICCY meeting. I have included Carla and Peter's notes in the summary as well.

Also attached are CSHB 501 (03/16/88 draft) and the "Preliminary Draft" distributed at the meeting.

I shall request Legal Services to make some of the easier changes from the list, but thought it may be more efficient to first glean a consensus of changes from the five members of the subcommittee before issuing another committee substitute draft.

cc: Members of the House State Affairs Subcommittee on HB 501 -- Rep. Fran Ulmer, Rep. Lyman Hoffman, and Rep. Curt Menard

Carla Timpone, GICCY Program Coordinator

Page(s) 2, line(s) 29: after "cared," delete: [ADOLESCENT]

Page(s) 3, line(s) 2: expand "child abuse and neglect" to include "family and extra-family violence" (Barbara Miklos). (Would "domestic violence" suffice? See AS 18.66.900(3).)

(Carla Timpone's notes: expand "child abuse and neglect" so that it addresses kids who witness violence in their homes, kids who are abused by family members, kids who are sexually abused by family members and people outside the home.)

Barbara Miklos expressed three concerns:

1) the absence of a DPS member from the commission in light of the department's roles of training of officers who must respond to domestic matters, acting as cross cultural liaisons, and responding to domestic violence and assault.

2) Using stronger language in section 2 (strategy). See attached "Preliminary Draft."

3) Allow the commission to hire staff.

Page(s) 4, line(s) 11-18: Specify assigning an attorney from the Department of Law to the commission. Perhaps add language allowing for staff attorney (Diane Olsen).

Caren Robinson suggested defining staff and where it is located.

Summation of Peter Scales's concerns not mentioned above:

Page(s) 2, line(s) 4-5: Chair should appoint other commission officers as necessary.

Under Section 2 (Strategy), use the language from the "Preliminary Draft" being sure to keep item (5)(B).

Page(s) 3, line(s) 4-11: Delete. (Includes language requiring the submission to the legislature of an initial strategy and final report as well as Section 3, Review of Laws.)

Page(s) 3-4, line(s) 12-29; 1-10: Duties of Commission Section:

(1) is okay;

(2) - (7) is questionable as it implies setting up a legislative task force instead of a citizen-based commission;

(8) is okay in concept but shall require additional funding;

(9) is too vague;



APR 07 1988

8

April 6, 1988

The Honorable Virginia M. Collins  
House of Representatives  
P. O. Box V  
Juneau, Alaska 99811

Dear Representative Collins:

This is a letter of support from Sealaska Corporation for funding for the Governor's Interim Commission on Children and Youth Recommendations which represent a comprehensive, systematic approach to both prevent problems and provide treatment to children and youth in rural and urban Alaska and for the Senate Special Committee on Suicide Prevention Recommendations.

The Governor's Interim Commission on Children and Youth studied extensively the many and growing problems our children and youth face and gathered input from a variety of groups including the Alaska Federation of Natives Elders and Youth Conference. The Senate Suicide Report addresses the seriousness of suicide in Alaska and comes up with a number of recommendations solicited from professional health care providers, teachers, students, villagers, and urbanites.

We believe that because of the depth of study and the wide spread input received that the recommendations they set forth will work given adequate funding.

In addition, we recommend passage of CS for House Bill No. 501, "An Act establishing the Alaska Children's Commission; and providing for an effective date." The important work begun by the Interim Children's Commission needs to be continued.

Sincerely,

SEALASKA CORPORATION

Byron I. Mallott  
Chief Executive Officer



Official Business

# Alaska State Legislature

## House

COMMITTEE ON STATE AFFAIRS

P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

TO: Representative Niilo Koponen, Co-Chair  
Representative Johnny Ellis, Co-Chair  
House Health, Education and Social Services Committee

FROM: Representative Fran Ulmer, Chair  
House State Affairs Committee

RE: CS HB 501 (SA) Fiscal Note

DATE: April 11, 1988

Today the House State Affairs Committee passed CS HB 501 (SA) from committee with a fiscal note prepared by Mike Greany, Director of Legislative Finance. This fiscal note was prepared by Mr. Greany at the request of Representative Collins and shows a fiscal impact of \$61,400 in FY 89 and \$122,700 in FY 90. Representative Collins requested that this fiscal note be prepared because she believed the fiscal note prepared by the Office of the Governor was inflated (\$106,900 in FY 89 and \$274,200 in FY 90).

In deference to the sponsor, and in the absence of any objections, the House State Affairs Committee agreed to pass along the fiscal note prepared by Legislative Finance. Immediately after the meeting, I received the attached memo from Michael Nizich of the Governor's Office to Chris Clark, aide to Representative Collins. In light of this memo which explains the higher estimates, I am requesting the HESS Committee to give further consideration to the fiscal note prepared by the Office of the Governor.

CC: Carla Timpone



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

MEMORANDUM

TO: Chris Clark  
c/o The Honorable  
Virginia Collins  
Alaska State House of  
Representatives

DATE: April 11, 1988

PHONE: 465-3616

FROM: Michael A. Nizich *Man*  
Director, Division of  
Administrative Services  
Office of the Governor

SUBJECT: CSHB 501

This is in response to your memo of April 7, 1988, requesting that I revise the Office of the Governor's fiscal note for CSHB 501 ("An Act establishing the Alaska Children's Commission..."). After reviewing your memo and examining FY 88 expenditures and activities of the Governor's Interim Council on Children and Youth (GICCY), I have determined that the reductions you recommend are excessive and would seriously impact the ability of the Alaska Children's Commission (ACC) to fulfil its legislative charge.

Although the bill does not specify the number and level of staff the ACC may hire, the ACC is empowered to "hire staff as necessary to perform the duties of the commission." A review of staffing levels for other boards and commissions indicates that the majority of such groups have an executive director, and that they have technical and clerical staff. The Personal Services request in the fiscal note is comparable to that of other boards and commissions, and would enable the ACC to fulfil its charge without requiring extensive reliance on the resources of member agencies.

The GICCY has been able to function at its staffing level because it has received extensive professional and support staff assistance from its member agencies, the Office of the Governor, and the Legislature. CSHB 501 provides that the "departments and agencies of the state shall cooperate with the commission and shall, subject to the availability of funding, provide technical assistance and staff support to the commission upon the request

of the commission," and it is expected that such assistance will continue to be required; however, the Office of the Governor feels strongly that staffing at the level requested in the fiscal note is essential if the ACC is to have adequate resources to fulfil its charge.

With regard to other expenditures, you state that the FY 89 estimate of 106.9 exceeds FY 88 GICCY expenditures by "\$18,000." For your information, total expenditures to date for GICCY are \$119,222. Projected expenditures for the remainder of the fiscal year are \$37,000, for a total of \$156,222.

When comparing GICCY expenditures to those proposed for the ACC it is very important to remember that the GICCY has received a great deal of assistance from its member agencies and from the Office of the Governor. For example: office space and equipment have been provided free of charge; telephone, copier, and postage costs have largely been absorbed by other agencies; publication of one report and two newsletters was paid for entirely by the Legislature (approximately \$25,000); participating departments and agencies have absorbed their own travel costs; the contract for editing the report was paid for through a grant to the Department of Education (\$5,000); funding for speakers on child care issues was provided for by the National Legislative Council. It is not reasonable to assume that other agencies can continue to subsidize the work of the GICCY or of the ACC at this level.

The travel estimate for a full year of operation for the ACC is 42.6. FY 88 travel expenditures for the GICCY to date are \$50,216, with nearly three months remaining in the fiscal year. The GICCY plans to hold one more meeting prior to June 30, 1988. Based on this expenditure rate, I believe that the fiscal note amount is realistic given that the ACC will have four less public members than the GICCY.

The fiscal note includes funding in the contractual line for office space, postage, copier fees, communications, advertising, printing, and repair. As is noted above, the GICCY has received extensive support from its member agencies in these areas and has not had to rent office space. The figure in the note is for full funding for contractual services for the ACC including office space, and is realistic in light of actual expenditures by the GICCY and similar sized agencies.

Equipment funds have been requested for office equipment and furniture for ACC staff. Again, such purchases have not been required for the GICCY because equipment and furniture has been donated by other agencies on a short-term basis. It is not realistic to anticipate that such generosity can continue throughout the life of the ACC.

Chris Clark

-3-

April 11, 1988

I appreciate your concerns regarding the level of funding in the fiscal note; however, based on known GICCY expenditures and the requirements of the bill, it would not be prudent for me to reduce the request.

Attachments

cc: Bob Evans  
Sheila Gottehrer  
Caren Robinson  
Carla Timpone



Official Business

# Alaska State Legislature

## House



P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

To: Rep. Fran Ulmer, Chair  
House State Affairs Committee

From: Chris Clark, Rep. Collins (465-2828)

Re: Fiscal Note for CSHB 501 ("An Act establishing the  
Alaska Children's Commission; and providing for an  
effective date.")

Date: April 8, 1988

---

I have asked the Governor's Office to revise the fiscal note it drafted for CSHB 501. Furthermore, I have requested Legislative Finance to draft a fiscal note of the bill.

Enclosed please find a copy of CSHB 501, the fiscal note the Governor's Office provided based on it, a copy of the actual expenditures for the Governor's Interim Commission on Children and Youth (GICCY), a copy of my memo to Mike Nizich protesting his fiscal note, and a copy of my request to Legislative Finance to draft a fiscal note.

Thanks again for scheduling the bill for Monday, April 11.



# Alaska State Legislature

## House

Official Business

P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

To: Michael Nizich, Director  
Division of Administrative Services  
Office of the Governor

From: Chris Clark, Rep. Collins (465-2828)

Re: April 1 Fiscal note for CSHB 501 (copy enclosed)

Date: April 7, 1988

---

Thank you for sending us a copy of the fiscal note for CSHB 501 ("An Act establishing the Alaska Children's Commission...").

The fiscal estimates you provided, however, are far too high. No where does the bill mention, for example, that the commission would appoint an executive director (Range 24) as you have included in the fiscal note. The Governor's Interim Commission on Children and Youth (GICCY) has been ably managed without an executive director, and we feel that the same level of administration could successfully be extended to the smaller Alaska Children's Commission.

Your estimates for the five-month costs for FY 89 alone exceed by \$18,000 the ten-month costs of GICCY for FY 88. This, we feel, is unreasonable. Although the proposed Alaska Children's Commission only has seven public members and GICCY has eleven public members, you have more than doubled the costs of travel. Your current estimates for the other categories are also too high.

Please revise the fiscal note for CSHB 501. Please base your personal services estimates on a Program Coordinator (Range 18) and an Administrative Assistant (Range 16). Please reduce the other costs in your April 1 fiscal note to reflect similar costs now facing GICCY.

The House State Affairs Committee has scheduled a hearing of CSHB 501 at 3:00, Monday, April 11. Please prepare the new fiscal note by then.

cc: House State Affairs Committee  
Legislative Finance

Fiscal Year 88 Expenditures for  
The Governor's Interim Commission on Children and Youth  
(as of April 7, 1988)

Personal Services (1 Program Coordinator, Range 18; 1 Administrative Assistant, Range 16)	\$51,928.09
Travel	19,634.52
Contractual	16,384.29
Equipment	124.35
<u>Supplies</u>	<u>570.41</u>
Total	\$88,641.66

At this rate, a projected total of \$103,415.27 would be expended by the end of this fiscal year.



Official Business

# Alaska State Legislature

## House

P.O. BOX V  
State Capitol  
Juneau, Alaska 99811

To: To Mike Greany, the Indefatigable Director  
Legislative Finance Division

From: Chris Clark, Rep. Collins (465-2828)

Re: Fiscal Note for CSHB 501 ("An Act establishing the  
Alaska Children's Commission; and providing for an  
effective date.")

Date: April 8, 1988

---

Enclosed please find a copy of CSHB 501, the fiscal note the Governor's Office provided based on it, a copy of the actual expenditures for the Governor's Interim Commission on Children and Youth (GICCY), and a copy of my memo to Mike Nizich protesting his fiscal note.

I have asked Mike to revise his fiscal note, but I would appreciate it if you could prepare one as well. The House State Affairs Committee has scheduled CSHB 501 for 3:00 p.m., Monday, April 11. I apologize for the short notice, but we did not receive a copy of the fiscal note until the day before yesterday.

I think a quick perusal of my memo to Mike, his fiscal note, and the actual costs of GICCY of which the smaller Alaska Children's Commission is no more than an extension should provide you with adequate information to draft a more reasonable fiscal note.

Thank you in advance for your attention to this. Again, I apologize for the short notice.

cc: House State Affairs Committee

B

**FISCAL NOTE**

**REQUEST:**

Revision Date: 3/26/88 Agency Affected: Office of the Governor  
 Title: An Act establishing the Alaska Children's Commission... BRU: Commissions/Special Offices  
 Sponsor: Collins, Phillips, Menard Components: Alaska Children's Commission  
 Requestor: Rep. Collins

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		51.1	158.4	163.3	98.3	
TRAVEL		14.2	42.6	42.6	21.3	
CONTRACTUAL		23.5	70.4	61.5	30.7	
SUPPLIES		.6	2.3	2.3	1.2	
EQUIPMENT		17.5	.5	.5	.5	
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		<b>106.9</b>	<b>274.2</b>	<b>270.2</b>	<b>152.0</b>	

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

**FUNDING: (Thousands of Dollars)**

GENERAL FUND		106.9	274.2	270.2	152.0	
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

**POSITIONS:**

FULL-TIME		3	3	3	3	
PART-TIME						
TEMPORARY						

**ANALYSIS : (Attach a separate page if necessary)**

See attached analysis.

Prepared by: Michael A. Nizich, Director Phone: 465-3616  
 Division: Division of Administrative Service Date: 4/1/88

Approved by Commissioner: [Signature] Date: 4/5/88  
 Agency: Office of the Governor

Distribution (by preparer) :  
 Legislative Finance  
 Legislative Sponsor  
 Requestor ✓  
 Office of Management and Budget  
 Impacted Agency(ies)

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. CSHB501

CSHB501 establishes the Alaska Children's Commission in the Office of the Governor. The Commission consists of thirteen members: representatives designated by the Governor from the Departments of Health and Social Services, Community and Regional Affairs, Public Safety, and Education; a member of the Senate appointed by the President of the Senate; a member of the House of Representatives appointed by the Speaker of the House; six public members appointed by the Governor who are involved with children and issues affecting children; and one member appointed by the Governor who is not more than \_\_\_\_\_ years of age and who serves until the member reaches the age of 22 years. Members of the Commission who are appointed by the Governor serve without compensation but are entitled to per diem and travel expenses authorized for commissions under AS 39,20.180. The effective date of this legislation is January 31, 1989, with an end date of December 31, 1991.

Work requirements include research, review, advocacy, development of goals, strategies and progress reports for the Governor and Legislature regarding the needs of and problems facing children in Alaska. The Commission is required to meet and provide opportunities for public participation in the planning and development of children's programs; meet with and coordinate with State officials and other individuals on matters related to children; serve as a statewide clearinghouse for model programs and resources for technical assistance for children's programs; and inform the public of problems, issues, and elicit support from community leaders regarding the delivery of services to children.

The charge to this Commission is considerable, and provisions are made within the legislation to allow for staff and other support to meet the needs of the Commission during its period of activity. Although it is expected that the departmental and legislative members will provide some financial and staff support to the Commission, in order for the Commission to fully meet its responsibilities a full time staff and budget will need to be provided.

The fiscal impact of CSHB501 on the Office of the Governor is estimated as follows:

CSHB501

Personal Services:

Executive Director - Range 24  
Research Analyst - Range 18  
Secretary - Range 10

These positions provide administrative, research, and clerical support to the Commission. Salary figures assume a start-up date of January 31, 1989, through January 31, 1992, to allow for close out of Commission office, archiving, and other wind-down activities, and include funding for merit increases.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
51.1	158.4	163.3	98.3

Travel: Estimates are based on an average of six Commission meetings per year, and include travel for two staff members. It is assumed that the departmental and legislative representatives will cover travel and per diem costs from their respective agency budgets.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
14.2	42.6	42.6	21.3

Contractual: Charges for telephone, postage, advertising and printing, repairs, and copier fees. FY 89 and FY 90 figures also include lease costs for office space (404 sq. ft. based on Department of Administration standards at \$1.85/sq. ft.) for Commission staff. Funding for FY 91 and FY 92 lease costs will be appropriated to the Department of Administration.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
23.5	70.4	61.5	30.7

Supplies: Office supplies required for Commission staff and members.

<u>FY 89</u>	<u>FY 90</u>	<u>FY 91</u>	<u>FY 92</u>
.6	2.3	2.3	1.2

Equipment: Office furniture (desks, chairs, file cabinets, bookshelves, transcribing equipment, typewriter, personal computers, printers, calculator) required for three-person office. It is anticipated that the bulk of expenditures will be made in FY 89. Funding for the remaining two and one-half years is for replacement or repair.

STATE OF ALASKA  
1988 LEGISLATIVE SESSION

BILL VERSION: \_\_\_\_\_

PUBLISH DATE: \_\_\_\_\_

FISCAL NOTE

REQUEST: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: An Act establishing the Alaska  
Children's Commission and providing ...  
Sponsor: Rep. Collins  
Requestor: Rep. Collins

Agency Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Components: Council & Subcommittees

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
TRAVEL	-0-	53.3	53.3	-0-	-0-	-0-
CONTRACTUAL	-0-	15.0	15.0	-0-	-0-	-0-
SUPPLIES	-0-	1.0	1.0	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	69.3	69.3	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	69.3	69.3	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	69.3	69.3	-0-	-0-	-0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

It is assumed the Alaska Children's Commission would be placed under the Council & Subcommittees allocation.

For breakout of costs see page 2.

Prepared by: Pamela A. Stoops, Manager  
Division: Administrative Services

Phone: 465-3850

Date: 3/4/88

Approved by: Warren W. Endicott  
Executive Director  
Agency: Legislative Affairs Agency

Date: 3/4/88

Distribution (by preparer):

Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

CONTINUATION OF FISCAL NOTE ANALYSIS

The following is a breakout of costs:

Travel

4 trips @ 366 x 22 members	=	\$32,208
3 days per diem (\$80)		
4 trips x 22 members	=	<u>21,120</u>
		\$53,328

Contractual

Printing and binding of report	\$15,000
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Supplies

Stationery and office supplies	\$ 1,000
--------------------------------	----------

TOTAL      \$69,328

APR 11 1988

FISCAL NOTE

REQUEST:

Revision Date: 4/9/88  
Title: An Act Establishing the  
Alaska Children's Commission  
Sponsor: Collins, Phillips, Menard  
Requestor: Collins

Agency Affected: Office of the Governor  
BRU: Commissions/Special Offices

Components: Alaska Children's  
Commission

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		36.8	73.6	73.6	36.8	
TRAVEL		13.1	26.2	26.2	13.1	
CONTRACTUAL		11.0	21.9	21.9	11.0	
SUPPLIES		.5	1.0	1.0	.5	
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		61.4	122.7	122.7	61.4	

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		61.4	122.7	122.7	61.4	
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		2	2	2	2	
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See Attached Analysis

Prepared by: Rep. Virginia Collins Phone: 465-2828  
Division: \_\_\_\_\_ Date: 4-12-88  
Approved by Commissioner: Rep. Collins Date: 4-12-88  
Agency: Sponsor, CSHB 501 (State Affairs)

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)



POSITION PAPER

HB501: "An Act Establishing the Alaska Children's Commission; and providing for an effective date."

HB501 would create, for an 18-month period from July 1988 through January 1990, the Alaska Children's Commission.

The Commission would be charged with developing a long-term strategy for the development of an effective, comprehensive, and coordinated children's services delivery system to meet the needs of the state, and a review of state law regarding children. The Commission would be required to submit an initial strategy plan to the Governor and the Legislature by July 1989 and a final report by January 1990.

The Governor's support for and concern with these issues has been demonstrated by the establishment of the Interim Commission on Children and Youth. The Commission has produced a report on its findings and recommendations in the areas of the state's child care system and issues affecting Alaskan youth.

The Governor has decided to extend the Commission by six months, until January 1989, in order to accomplish certain specific tasks. Primary among those tasks is to develop a method to insure on-going support for these issues and a mechanism for implementation of the recommendations made in the report.

The Office of the Governor does not support HB501 as currently written for the following reasons:

- the tasks assigned would require significantly more time than is provided for in the bill
- the composition of the Commission is more akin to a legislative task force than an appointed commission: of the 21 members suggested, only 8 would be public members, and all but 5 members are appointed by the Legislature
- the bill does not provide for geographical representation
- the bill does not suggest "housing" the Commission in any particular state department, legislative agency, or branch of government
- the bill does not clearly delineate staff capacity nor to whom staff would be responsible

Since the currently seated and operating Interim Commission on Children and Youth will be developing a long-term strategy for continuing focus on children and youth issues, it is the recommendation of the Governor's Office that action on establishing a children's commission be postponed until the Commission has developed that strategy.

Comments on CSHB 501 (03/16/88 Draft)  
"An Act establishing the Alaska Children's Commission and  
providing for an effective date."

by

The Governor's Interim Commission on Children and Youth  
March 17, 1988

Page(s) 1, line(s) 12-14: Concern expressed over the omission of representatives from the Departments of Law and Public Safety on the commission (Caren Robinson). (Carla Timpone's notes: add one DPS member and another public member, perhaps including the 19-21 year-old member, to bring the total number of the commission to 13 members.)

Diane Olsen, noting that she first needed to consult with the Attorney General, nonetheless saw no problem with the Department of Law's absence on the commission because Section 5 (Powers of the Commission) allows using staff from the department.

Add language allowing agency representatives to assign designees to the commission (Diane Olsen).

House the commission in the Office of the Governor.

Page(s) 1-2, line(s) 9-29; 1-5: Bill needs to specify staff (Barbara Miklos). (Carla Timpone's notes: staffing pattern: what position? who hires that person? Full time? Located (physically) where?)

Page(s) 1, line(s) 20-24: John Antonnen suggested simplifying item (4) by deleting as follows:

(4) five public members appointed by the governor who are involved with children and issues affecting children. [SUCH AS TEACHERS, SOCIAL WORKERS, CHILD SERVICES PROVIDERS, ATTORNEYS AND CHILDREN'S ADVOCATES, JUDGES, CORRECTION AND PROBATION OFFICERS, PHYSICIANS AND OTHER HEALTH CARE PROVIDERS, FAMILY COUNSELORS, PARENTS, AND OTHER INTERESTED PERSONS;]

Page(s) 1, line(s) 25-26: Extend age of youth member from 19 to 20 or 21. This would respond to having a member who is caught in the gap between high school and college (Patty Meritt). (Carla Timpone's notes: add intent language so that one of the position (other than the youth designated position) be for some one between the ages 19-21.)

Page(s) 3-4, line(s) 13-29; 1-10: Duties of the commission are more akin to a legislative research group rather than being task-oriented (Peter Scales). Several members disputed this contention. See comments on stronger language.

Page(s) 2, line(s) 29: after "cared," delete: [ADOLESCENT]

Page(s) 3, line(s) 2: expand "child abuse and neglect" to include "family and extra-family violence" (Barbara Miklos). (Would "domestic violence" suffice? See AS 18.66.900(3).)

(Carla Timpone's notes: expand "child abuse and neglect" so that it addresses kids who witness violence in their homes, kids who are abused by family members, kids who are sexually abused by family members and people outside the home.)

Barbara Miklos expressed three concerns:

1) the absence of a DPS member from the commission in light of the department's roles of training of officers who must respond to domestic matters, acting as cross cultural liaisons, and responding to domestic violence and assault.

2) Using stronger language in section 2 (strategy). See attached "Preliminary Draft."

3) Allow the commission to hire staff.

Page(s) 4, line(s) 11-18: Specify assigning an attorney from the Department of Law to the commission. Perhaps add language allowing for staff attorney (Diane Olsen).

Caren Robinson suggested defining staff and where it is located.

Summation of Peter Scales's concerns not mentioned above:

Page(s) 2, line(s) 4-5: Chair should appoint other commission officers as necessary.

Under Section 2 (Strategy), use the language from the "Preliminary Draft" being sure to keep item (5)(B).

Page(s) 3, line(s) 4-11: Delete. (Includes language requiring the submission to the legislature of an initial strategy and final report as well as Section 3, Review of Laws.)

Page(s) 3-4, line(s) 12-29; 1-10: Duties of Commission Section:

(1) is okay;

(2) - (7) is questionable as it implies setting up a legislative task force instead of a citizen-based commission;

(8) is okay in concept but shall require additional funding;

(9) is too vague;

(10) after Women's Commission, add Older Alaskans'  
Commission (page 4, line 10).

TESTIMONY GIVEN MARCH 7, 1988 BEFORE THE HOUSE STATE AFFAIRS COMMITTEE.

MADAME CHAIR, MEMBERS OF THE COMMITTEE, FOR THE RECORD MY NAME IS MARGOT DICK. I AM THE COORDINATOR OF THE ALASKA NETWORK ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT. THE NETWORK IS A MEMBERSHIP ORGANIZATION COMPRISED OF TWENTY DOMESTIC VIOLENCE AND SEXUAL ASSAULT PROGRAMS THROUGHOUT ALASKA.

THE NETWORK HAS WORKED CLOSELY WITH THE CHILDREN'S COMMISSION OVER THE PAST YEAR. THROUGH THIS WORK IT HAS BECOME READILY APPARENT TO US OF THE NEED TO HAVE A BODY THAT ADDRESSES THE NEEDS OF CHILDREN IN THIS STATE. THE OVERALL GOAL OF THE COMMISSION WAS TO RAISE THE LEVEL OF PRIORITY OF CHILDREN'S ISSUES ON THE STATE'S AGENDA. TO DATE THE CHILDREN'S COMMISSION HAS IDENTIFIED THE PROBLEMS, DEvised STRATEGIES TO ADDRESS THEM. BUT THESE PROBLEMS ARE NOT GOING TO GO AWAY OVERNIGHT. IT IS GOING TO TAKE A CONTINUED, SUSTAINED EFFORT AND THE ONLY WAY TO HAVE THAT KIND OF EFFORT IS TO MAKE AN ENTITY RESPONSIBLE FOR THE WORK. OTHERWISE, IT SIMPLY WON'T HAPPEN.

THE NETWORK SUPPORTS THE CONCEPT OF ESTABLISHING A COMMISSION.

WITH REGARD TO THE COMPOSITION OF THE COMMISSION AS IT IS DESCRIBED IN THIS BILL, WE FEEL THAT THE EXECUTIVE BRANCH NEEDS TO BE GIVEN A BIGGER ROLE. IMPLEMENTATION OF ANY RECOMMENDATIONS WILL BE GREATLY ENHANCED IF THE ADMINISTRATION HAS HAD A ROLE IN SHAPING THEM. GEOGRAPHIC REPRESENTATION AND INVOLVEMENT OF PUBLIC MEMBERS IS ALSO IMPORTANT.

SOME OF THE WORK OUTLINED IN THE LEGISLATION HAS ALREADY BEEN DONE BY THE INTERIM COMMISSION. FOR EXAMPLE, DEFINING THE EXISTING SERVICE NEEDS OF CHILDREN IN THE STATE, AND IDENTIFYING THE KINDS OF SERVICES NEEDED BY CHILDREN AND FAMILIES, AND THE CURRENT LEVEL OF SERVICES AVAILABLE INCLUDING GAPS AND OVERLAPS. WORK NEEDS TO CONTINUE IN THE AREA OF IMPROVING SERVICES EFFECTIVENESS AND COORDINATION OF THE DELIVERY SYSTEM. CONTINUED EFFORT TO PRIORITIZE EFFORTS ON AN ANNUAL BASIS IS NEEDED. A REVIEW OF THE STATUTES EFFECTING CHILDREN SHOULD BE DONE.

IF THE COMMISSION IS GOING TO BE EFFECTIVE, WE BELIEVE THAT IT SHOULD BE AUTHORIZED TO HIRE STAFF.

WE ALSO SUPPORT THE IDEA OF WORKING WITH THE PRESENT COMMISSION TO COVETAIL RESPONSIBILITIES IN THE SENSE THAT THE EFFECTIVE DATE OF THE COMMISSION SHOULD BE SET TO COINCIDE WITH THE TERMINATION OF THE INTERIM COMMISSION.

THANK YOU FOR THIS OPPORTUNITY TO TESTIFY. WE APPRECIATE BEING ABLE TO OFFER SUPPORT TO THE IDEA OF FINDING A MEANS OF CONTINUING THE IMPORTANT WORK THAT HAS BEEN STARTED.

Number 255

Representative Menard moved to adopt the draft version of HCS CS SB 56 (2d SA). There was no objection. Representative Menard moved to pass HCS CS SB 56 (2d SA) from committee. There was no objection.

SJR 61

Number 270

Sandy Nusbaum, representing Senator Fischer, told the committee that background information on the resolution was in their packet. She said the resolution would give support to Congress in their deliberations.

Representative Martin said that both Washington and California are extremely interested in Alaska voicing their opinion on any territorial boundary.

Number 313

Representative Martin moved to pass SJR 61 from committee with individual recommendations. There was no objection.

Number 327

Representative Ulmer adjourned the House State Affairs committee at 4:10 p.m.



Official Business

**COMMITTEE:**  
HOUSE STATE AFFAIRS  
**DATE:** 3-7-88

**Subject of meeting:**  
HB 501 SJR 61  
SJR 48 HCSCS SB 56

**SIGN-IN**

NAME	ADDRESS	PHONE	REPRESENTING	If testifying, which Bill #?	
SHERIE Gou	419 Kennedy Street	6-4788	Alaska Women's Lobby	HB 501	✓
Jim <sup>Yes</sup>	3099 Howell Ave	463-3445 6-9832	Kidpac	HB 501	✓
Don Kubly	Box 210707 Auke Bay	9-5451	PIONEERS of AK.	HCSCS SB 56	✓
Jim <sup>Yes</sup>	P.O. Box Y (Pamela)	465-2800	legis Affairs	HB 501	✓
Bell Zentner	19191 RANDALL RD	782-0248	INSTITUTE FOR A VIOLENCE FREE SOCIETY	SJR 48	✓
Bonnie Beum	DHSS Deputy Commissioner	465-3030	Governor's Office	HB 501	✓
Vir Collins				HB 501	✓
Margo Dick				HB 501	✓
Bob Stebnick			Div. A.	SB 56	✓
Nahie Winkler					✓