

SJR

19



No 213

# STATE OF ALASKA 1987 LEGISLATIVE SESSION FISCAL NOTE

Bill Version: CS SJR 195A  
Publish Date: 4-7-87

REQUEST: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: Relating to resident hire on

Agency Affected: \_\_\_\_\_  
BRU: \_\_\_\_\_

a U.S. Dept. Defense project/Amchitka

Sponsor: Island BY ZHAROFF  
Requestor: Senate State Affair

Components: \_\_\_\_\_

### EXPENDITURES/REVENUES: (Thousands of Dollars)

| OPERATING         | FY 87 | FY 88 | FY 89 | FY 90 | FY 91 | FY 92 |
|-------------------|-------|-------|-------|-------|-------|-------|
| PERSONAL SERVICES |       |       |       |       |       |       |
| TRAVEL            |       |       |       |       |       |       |
| CONTRACTUAL       |       |       |       |       |       |       |
| SUPPLIES          |       |       |       |       |       |       |
| EQUIPMENT         |       |       |       |       |       |       |
| LAND & STRUCTURES |       |       |       |       |       |       |
| GRANTS, CLAIMS    |       |       |       |       |       |       |
| MISCELLANEOUS     |       |       |       |       |       |       |
| TOTAL OPERATING   | -0-   | -0-   | -0-   | -0-   | -0-   | -0-   |

|         |     |     |     |     |     |     |
|---------|-----|-----|-----|-----|-----|-----|
| CAPITAL | -0- | -0- | -0- | -0- | -0- | -0- |
|---------|-----|-----|-----|-----|-----|-----|

|         |     |     |     |     |     |     |
|---------|-----|-----|-----|-----|-----|-----|
| REVENUE | -0- | -0- | -0- | -0- | -0- | -0- |
|---------|-----|-----|-----|-----|-----|-----|

### FUNDING: (Thousands of Dollars)

|               |  |  |  |  |  |  |
|---------------|--|--|--|--|--|--|
| GENERAL FUND  |  |  |  |  |  |  |
| FEDERAL FUNDS |  |  |  |  |  |  |
| OTHER         |  |  |  |  |  |  |
| TOTAL         |  |  |  |  |  |  |

### POSITIONS:

|           |  |  |  |  |  |  |
|-----------|--|--|--|--|--|--|
| FULL-TIME |  |  |  |  |  |  |
| PART-TIME |  |  |  |  |  |  |
| TEMPORARY |  |  |  |  |  |  |

### ANALYSIS :

\_\_\_\_\_

Prepared by: Senate State Affairs  
Division: \_\_\_\_\_

Phone: 465-4522  
Date: \_\_\_\_\_

Approved by: Chairman Pender  
Agency: \_\_\_\_\_

Date: 4/6/87

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)
  - Senate Secretary



# United States Department of the Interior

FISH AND WILDLIFE SERVICE  
1011 E. TUDOR RD.  
ANCHORAGE, ALASKA 99503

IN REPLY REFER TO:

RF(S)/7968P

JAN - 7 1987

Senator Fred Zharoff  
Box V  
Juneau, Alaska 99811

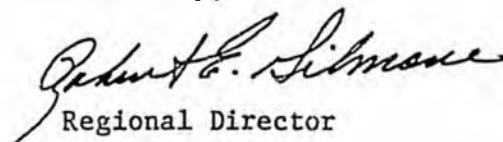
Dear Senator Zharoff:

In response to your office's request for information concerning the regulations which govern public access and use of the Aleutian Island National Wildlife Refuge, I have enclosed a copy of Title 50 of the Code of Federal Regulations (CFR), Parts 1 to 199. Regulations specific to National Wildlife Refuges in Alaska are codified in 50 CFR 36. Regulations common to all National Wildlife Refuges (including refuges in Alaska) are codified in parts 25 to 35.

I have also enclosed a copy of a November 17, 1986, Federal Register release that announces the closure of Amchitka Island to public access and entry. This closure was necessary for reasons of national security. The U.S. Navy is constructing a radar facility on Amchitka that will contain items of a sensitive nature.

Thank you for your interest in the management of National Wildlife Refuge lands in Alaska. If we can be of any further assistance, please let us know.

Sincerely,

  
Regional Director

Enclosure

cc: Alaska Maritime NWR (Homer & Adak)

ETA 10 BACK 115

set-aside, except as otherwise provided in CSAR 519.502-1 (e) and (f).

(g) *Building service contracts in excess of \$25,000.*

f. Section 519.505 is amended by revising paragraph (a) to read as follows:

**519.505** Rejecting set-aside recommendations.

(a) When the contracting officer determines that a procurement cannot be restricted for small business, the reasons for this determination shall be recorded on GSA Form 2689, Procurement Not Set-Aside and submitted for review. When small purchases are not set-aside for small business, the contracting officer need only document the file.

g. Section 519.508 is added to read as follows:

**519.508** Solicitation provisions and contract clauses.

The reference to \$10,000 in FAR 19.508(a)(2) should be interpreted to mean \$25,000.

h. Section 552.219-4 is added to read as follows:

**552.219-4** Notice of Small Business-Small Purchase Set-Aside.

The reference to \$10,000 in the prescription for use of FAR 52.219-4 should be interpreted to mean \$25,000.

Patricia A. Szervo,  
Associate Administrator for Acquisition Policy.

November 3, 1986.

[FR Doc. 86-25811 Filed 11-14-86; 8:45 am]

BILLING CODE 6120-61-M

## DEPARTMENT OF THE INTERIOR

### Fish and Wildlife Service

#### 50 CFR Part 20

#### Migratory Bird Hunting; Late Seasons, and Bag and Possession Limits for Certain Migratory Game Birds in the United States; Correction

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Final rule; correction.

**SUMMARY:** The Fish and Wildlife Service is correcting errors in the rule prescribing the late open seasons, hunting hours, hunting areas, and daily bag and possession limits for general waterfowl seasons in Illinois and Colorado and the sandhill crane season in New Mexico that appeared in the

Federal Register on September 30, 1986 (51 FR 34623).

DATE: Effective on November 17, 1986.

**FOR FURTHER INFORMATION CONTACT:** Rollin D. Sparrowe, Chief, Office of Migratory Bird Management, U.S. Fish and Wildlife Service, Department of the Interior, Matomic Building—Room 539, Washington, DC 20240. Phone (202) 254-3207.

**SUPPLEMENTARY INFORMATION:** In the September 30, 1986, Federal Register (51 FR 34623) the Fish and Wildlife Service published a final rule prescribing the late open seasons, hunting hours, hunting areas, and daily bag and possession limits for general waterfowl seasons and certain other migratory game bird seasons in the conterminous United States. The rule contained errors in the waterfowl season entries for Illinois and Colorado and the sandhill crane season entry for New Mexico which are discussed briefly below and are corrected by this notice.

Public comment was received on proposed rules for the seasons and limits contemplated herein. These comments were addressed in the Federal Register dated June 6, 1986 (51 FR 20677), August 15, 1986 (51 FR 29274), and September 12, 1986 (51 FR 32460). The corrections are typographical in nature, and because the seasons involved have already begun, immediate action is essential. By the nature of the corrections and the time available, the changes must become effective immediately.

#### PART 20—[AMENDED]

The following corrections are made in Migratory Bird Hunting; Late Seasons, and Bag and Possession Limits for Certain Migratory Game Birds in the United States published in the September 30, 1986, Federal Register (51 FR 34623).

1. On page 34632 in the issue of September 30, 1986, under the heading *Illinois*, the possession limit of "2" Canada geese in the counties of McHenry, Lake, Kane, DuPage, Cook, Kendall, Grundy, Will and Kankakee during the October 15 through November 23, season is corrected to read "4".

2. On page 34637 in the issue of September 30, 1986, under the heading *Colorado*, the duck season dates of "October 4 through October 11" are corrected to read "October 4 through October 17".

3. On page 34638 in the issue of September 30, 1986, under the heading *Seasons, limits and shooting hours for sandhill cranes*, subheading *Central Flyway*, paragraph (b), which reads "In

the New Mexico Counties of Chaves, Curry, DeBaca, Eddy, Lea, Quay and Roosevelt the inclusive season dates are October 25, 1986, through January 25, 1987." is revised to read as follows:

"In the New Mexico Counties of Chaves, Curry, DeBaca, Eddy, Lea, Quay and Roosevelt the inclusive dates are October 25, 1986, through January 25, 1987. In the Middle Rio Grande Valley Area (see State regulations for boundary description) the inclusive season dates are October 16, 1986, through October 23, 1986, and October 24, 1986, through October 31, 1986. Hunting in the Middle Rio Grande Valley Area will be by special permit issued by the State; each permittee may take 3 sandhill cranes per season."

Dated: November 5, 1986.

P. Daniel Smith,

Deputy Assistant Secretary for Fish and Wildlife and Parks.

[FR Doc. 86-25853 Filed 11-14-86; 8:45 am]

BILLING CODE 4310-55-M

#### 50 CFR Part 36

#### Closure of Amchitka Island, a Unit of the Alaska Maritime National Wildlife Refuge, to Public Access, Occupancy and Use

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Final rule.

**SUMMARY:** In the interests of national security and according to the National Wildlife Refuge System Administration Act (16 U.S.C. 666dd) and Executive Order 1733, the U.S. Fish and Wildlife Service (Service) closes Amchitka Island to all forms of public access, occupancy and use.

The U.S. Navy will be constructing facilities of a sensitive nature on Amchitka Island. In order to secure and protect the Island and its installations, the Island will be closed to all forms of public use such as: hunting, sport fishing, camping, photography, hiking and other related activities. Use of the pier and associated areas in Constantine Harbor for storage of commercial crab pots or any other use by commercial fishermen; and unauthorized trespass/entry of any type, either by foot, all terrain vehicle, snowmobile, airplane or any type of mechanized means by the general public, is prohibited.

Personnel stationed at Amchitka for official business are authorized to engage in sport fishing activity on the Island.

**EFFECTIVE DATE:** December 17, 1986.

**FOR FURTHER INFORMATION CONTACT:** William Knauer, Refuges and Wildlife, Fish and Wildlife Service, 1011 East Tudor Road, Anchorage, Alaska 99503, Telephone (907) 786-3399 or the Refuge Manager, 202 Pioneer Ave, Homer, Alaska 99603, Telephone (907) 235-6546.

**SUPPLEMENTARY INFORMATION:** Executive Order 12733, dated March 3, 1913, reserved the Aleutian Islands as a wildlife and fisheries refuge, but only insofar as it shall not interfere with the use of the Islands for military or naval purposes. Amchitka Island is part of the Alaska National Wildlife Refuges, as established by the Alaska National Interest Lands Conservation Act (ANILCA) dated December 2, 1980. Section 1310 of ANILCA (16 U.S.C. 3199) allows the placement of new facilities for national defense purposes, but only after consultation by the requesting agency and in accordance with terms mutually agreed upon to minimize adverse impacts. A Memorandum of Agreement (MOA) for Amchitka Island, with the U.S. Navy was signed on May 12, 1986, and authorizes the Navy to establish a facility for national defense. Part of the agreement states that the Service will provide closure regulations to protect U.S. interests. The Navy wishes to coordinate its use of Amchitka Island with the Service to preserve the integrity of the Service's programs of minimizing damage to designated wilderness and to recover and reestablish the endangered Aleutian Canada goose.

This rule executes those closure provisions of the MOA to provide for the national security of the U.S. and to assure public notice of the intent of this closure.

Since this action is necessary for national security purposes involving a military affairs function, the rulemaking provision of 5 U.S.C. 553 does not apply. Similarly, the provisions of Executive Order 12291 and 5 U.S.C. 601 are not applicable.

#### Paperwork Reduction Act

This rule does not contain information collection requirements which require approval by the OMB under 44 U.S.C. 3501 et seq. and 5 CFR Part 1320.

#### Environmental Consideration

According to 516 DM 6 Appendix 1(c)(7) "Actions where FWS has concurrence or coapproval with another bureau and the action is a categorical exclusion for that bureau" is considered a categorical exclusion for the Service. The Navy has that exclusion, therefore, there is no requirement to do an Environmental Assessment (EA) at this time. However, an EA will be done by

the Navy prior to development of facilities on the Island.

Nancy A. Marx, Division of Refuges, Fish and Wildlife Service, Washington, DC, is primary author of this rulemaking.

#### List of Subjects in 50 CFR Part 36

Alaska, National Wildlife Refuge System, Public land—mineral resources, Public lands—rights-of-way, Recreation, Traffic regulations, Wildlife refuges.

#### PART 36—[AMENDED]

1. The authority citation for Part 36 continues to read as follows:

Authority: 16 U.S.C. 460k et seq., 688dd et seq., 742(a) et seq., and 3101 et seq.; 44 U.S.C. 3501 et seq.

2. Section 36.39 is amended by adding a new paragraph (b) as follows:

§ 36.39 Public use.

(b) Alaska Maritime National Wildlife Refuge.

(1) Amchitka Island—closed to all public access, occupancy and use, unless specifically authorized by a special use permit issued jointly by the Refuge Manager and the U.S. Navy (Commanding Officer, Fleet Surveillance Support Command, Chesapeake, Virginia).

Dated: November 4, 1986.

P. Daniel Smith,

Acting Assistant Secretary for Fish and Wildlife and Parks.

[FR Doc. 86-25784 Filed 11-14-86; 8:45 am]

BILLING CODE 4310-55-M

#### DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

#### 50 CFR Part 371

[Docket No. 60616-6116]

Fraser River Sockeye and Pink Salmon Fisheries; Inseason Orders

AGENCY: National Marine Fisheries Service (NMFS), NOAA, Commerce.

ACTION: Notice of inseason orders.

**SUMMARY:** The Secretary of Commerce (Secretary) hereby publishes all the inseason orders which were issued during the 1986 sockeye salmon fisheries in United States waters within the Fraser River Panel Area. These orders, approved by the Fraser River Panel (Panel) of the Pacific Salmon Commission (Commission) and by the Secretary during the season, established fishing times and areas for U.S. treaty

Indian and all-citizen fisheries during the period the Commission exercised jurisdiction over these fisheries.

Due to the frequency with which inseason orders are issued, publication of individual orders is impracticable. All the 1986 orders are therefore being published in this notice to avoid fragmentation.

**EFFECTIVE DATES:** Each of the following inseason orders of the Secretary was effective upon announcement on telephone hotlines as specified at 50 CFR 371.21(b)(1) (June 27, 1986, 51 FR 23425).

**ADDRESS:** Comments on these inseason orders may be sent to Rolland A. Schmitt, Director, Northwest Region, NMFS, 7600 Sand Point Way NE., BIN C15700, Seattle, WA 98115.

**FOR FURTHER INFORMATION CONTACT:** Rolland A. Schmitt, 206-526-6150; or Richard B. Thompson, 206-526-6144.

**SUPPLEMENTARY INFORMATION:** The Treaty between the Government of the United States of America and the Government of Canada Concerning Pacific Salmon (Treaty) was signed at Ottawa on January 28, 1985, and subsequently was given effect in the United States by the Pacific Salmon Treaty Act (Act) at 16 U.S.C. 3631-3644.

Under authority of the Act, an emergency interim rule was promulgated at 50 CFR Part 371 (51 FR 23420, June 27, 1986) to provide a framework for implementation of certain regulations of the Commission and inseason orders of the Commission's Panel for sockeye and pink salmon fisheries in U.S. waters within the Panel area. The emergency interim rule was effective June 22, 1986, when the Commission assumed control of these fisheries, and remains in effect until modified, superseded, or rescinded.

The emergency interim rule closed the U.S. portion of the Panel area specified in Annex II of the Treaty to sockeye and pink salmon fishing unless opened by Panel regulations or by inseason orders of the Secretary that give effect to Panel orders, if such orders are determined to be consistent with domestic legal obligations. The Secretary may issue orders during the fishing season specifying the fishing times and areas for the U.S. treaty Indian and all-citizen fisheries for sockeye and pink salmon. The Secretary acts through his Panel representative, the Northwest Regional Director of NMFS, who signifies, by his affirmative vote, the Secretary's approval and adoption of inseason Panel orders. Official notice of these inseason actions of the Secretary is provided by two telephone hotlines described at § 371.21(b)(1). Inseason



THE OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301-6000

ACQUISITION AND  
LOGISTICS  
DASD(P)DARS

29 JAN 1986

In reply refer to:  
DAR Case 86-3

697-9125

SUBJECT: Section 8078, 1986 Defense Appropriations Act - Restrictions on  
the Employment of Personnel for Work on Construction/Service  
Contracts in Alaska and Hawaii

The attached Departmental Implementation Letter was issued by the  
Military Departments and by this office to the Defense Agencies under our  
cognizance.

OTTO J. GUENTHER, COL, USA  
Director  
Defense Acquisition  
Regulatory Council

Attachment

(SA)  
C55JR19m BACK-UP



THE OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301-8000

29 JAN 1986

ACQUISITION AND  
LOGISTICS  
DASD(P)DARS

In reply refer to:  
DAR Case 86-3

MEMORANDUM FOR THE DIRECTOR, NATIONAL SECURITY AGENCY  
THE DIRECTOR, DEFENSE COMMUNICATIONS AGENCY  
THE DIRECTOR, DEFENSE INTELLIGENCE AGENCY  
THE DIRECTOR, DEFENSE NUCLEAR AGENCY  
THE DIRECTOR, DEFENSE MAPPING AGENCY

SUBJECT: Section 8078, 1986 Defense Appropriations Act - Restrictions on  
the Employment of Personnel for Work on Construction/Service  
Contracts

On 24 January 1986, the DAR Council approved the attached new Subpart 22.72 of the DFARS for publication in the Federal Register as an interim rule and for immediate Departmental implementation. This action is necessary because Section 8078 of the FY 1986 Defense Appropriations Act, enacted on 23 December 1985, requires that whenever the unemployment rate in Alaska or Hawaii exceeds the national average as determined by the Secretary of Labor, service and construction contracts awarded in FY 1986 and calling for performance in whole or in part within those states must contain a restriction on who can be employed to perform work on that contract. This requirement is implemented by a new clause at DFARS 52-222-7002. Contracting officers shall include the clause in all new solicitations, as well as modify existing solicitations to incorporate the clause when to do so will not unduly delay the procurement. For contracts already awarded in FY 1986, contracting officers should attempt to modify them to include the clause on a no cost basis, provided the Government's interests are adequately protected.

This Departmental is effective immediately.

OTTO J. GUENTHER, COL, USA  
Director  
Defense Acquisition  
Regulatory Council

Attachments  
DFARS 22.72 and 52.222-7002

Add a new Subpart 22.72 as follows:

SUBPART 22.72--SECTION 8078, 1986 DEFENSE APPROPRIATIONS ACT -  
RESTRICTIONS ON THE EMPLOYMENT OF PERSONNEL FOR  
WORK ON CONSTRUCTION/SERVICE CONTRACTS IN ALASKA  
AND HAWAII

22.7200 Policy.

(a) Except as provided in (b) and (c) below, Section 8078 of the 1986 Defense Appropriations Act requires that notwithstanding any other provision of law, every contract awarded during FY 1986 calling for construction or services to be performed in whole or in part within the State of Alaska or the State of Hawaii shall include a provision requiring the contractor to employ, for the purpose of performing that portion of the contract work within the particular state, individuals who are residents of that state, and who, in the case of any craft or trade, possess or would be able to acquire promptly the necessary skills to perform the contract.

(b) This section shall not apply at any time during FY 1986 when the unemployment rate in Alaska is not in excess of the national average rate of unemployment as determined by the Secretary of Labor.

(c) This section shall not apply to contracts to be performed in whole or in part within the State of Hawaii unless in FY 1986 the unemployment rate in Hawaii is in excess of the national average rate of unemployment as determined by the Secretary of Labor.

22.7201 Waivers. This section may be waived by the Secretary of Defense, the Deputy Secretary of Defense, the Assistant Secretary of Defense for Acquisition and Logistics, and any Secretary, Undersecretary, or Assistant Secretary of the Army, Navy, and Air Force, in the interest of national security. Requests for waiver shall be processed in accordance with Departmental or agency procedures.

22.7202 Contract Clause. The contracting officer shall insert the clause at 52.222-7002, Restrictions on Employment of Personnel, in all solicitations and contracts in accordance with 22.7200.

Add a new clause as follows:

52.222-7002 Restrictions on Employment of Personnel. As prescribed in 22.7202, insert the following clause.

RESTRICTIONS ON EMPLOYMENT OF PERSONNEL (JAN 1986)

(a) The Contractor shall employ, for the purposes of performing that portion of the contract work in the State of (insert appropriate state), individuals who are residents of the state, and who, in the case of any craft or trade, possess or would be able to acquire promptly the necessary skills to perform the contract.

(b) The Contractor agrees to insert the substance of this clause, including this paragraph (b), in each subcontract.

(End of clause)

# North Pacific watch

## Navy to build new radar in Aleutians

By DAVID HULEN  
Daily News reporter

The Navy plans to spend approximately \$92 million over the next two years to build an advanced, largely-secret surveillance system in the Aleutian Islands, apparently to monitor Soviet naval and air activity in the North Pacific.

The project, planned for Amchitka Island near the end of the Aleutian chain, uses an "over-the-horizon" radar similar to a system planned by the Air Force for southcentral Alaska.

Such systems, developed over the past decade, use the electrically-charged ionosphere to bounce radio signals around the curve of the Earth, giving them far greater range than traditional line-of-sight radars.

Navy officials have said details of how the Amchitka system will work — and what it will be used for — are classified, and they have refused to discuss it in any detail. A lengthy environmental assessment of the project, prepared by the Navy last year for federal and state agencies, says only that the system is "required for strategic defense purposes" and is in the interest of national security.

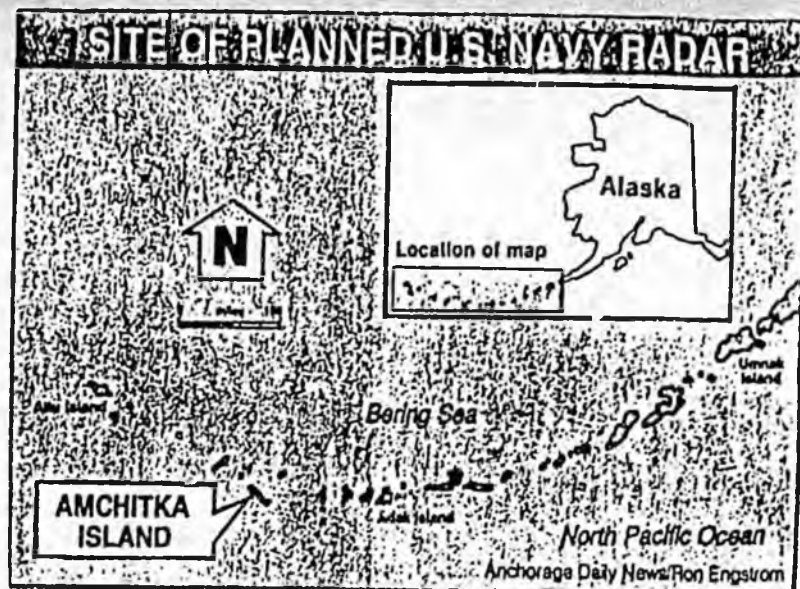
The system's mission is apparently different from the Air Force's \$450 million over-the-horizon "backscatter" radar tentatively scheduled to be built over the next several years near Tok and Gulkana. That system is primarily an early-warning system aimed at watching for Soviet planes and cruise missiles, Air Force officials have said. The system, with a range of about 800 miles, will be directed north and west and Air Force officials claim it will be able to track planes flying hundreds of miles inside the Soviet Union.

A spokesman for the Air Force's Electronic Systems Division in Massachusetts said the Navy system "has a different mission. It's not related at all" to the Air Force's Alaska project. The spokesman, Kevin Gilmartin, said he understood the Navy project was to primarily monitor sea-launched missiles in the North Pacific, as well as Soviet sea and air movement, but he said the Air Force could not provide details.

"That's essentially what it does," said Shawn O'Keefe, a staff member for the Senate Defense Appropriations Subcommittee. "It has other capabilities, too, as I understand it. It's the capabilities and the mission that are classified.... The basic point is to further the range. The more range you have, the more information you can collect."

Amchitka is a treeless, uninhabited, 35-mile-long strip of land in the Rat Island group, about 1,400 miles southwest of Anchorage. An American air base was built there during World War II and it was the site of underground nuclear tests in the 1960s and early 1970s.

The Navy has increased its activity in the North Pacific in recent months, including sea exercises in the Gulf of Alaska and Aleutians. There is a Navy base at Adak, about 200 miles east of Amchitka, that includes surveillance and communications facilities, an underwater weapons detachment and a group of P-3 aircraft that track Soviet ships



Military researchers at the Washington-based Center for Policy Studies have reported that Adak is the storage site for some 70 nuclear anti-submarine depth bombs. The Navy has refused to comment on whether there are nuclear weapons at the base.

About 250 miles west of Amchitka is Shemya Island, site of a largely-classified Air Force base that includes radar systems and reconnaissance planes which monitor Soviet missile tests.

According to diagrams in the Navy's environmental assessment, the Amchitka radar antennas will be pointed directly west, toward the Kamchatka Peninsula in the Soviet Union. The major Soviet Pacific submarine base is on the eastern shore of the peninsula, at Petropavlovsk, and the sea between there and the Aleutians is a major Soviet naval operating area, according to "Soviet Military Power," an annual U.S. Defense Department publication.

About 800 miles separate Amchitka from the Kamchatka Peninsula.

According to the Navy budget office, about \$92 million has been budgeted for the project through the scheduled completion in late 1988. Site work is scheduled to start this spring, with construction of the transmitter and receiver antennas sometime next year.

The project is being coordinated by Navy officials in Silverdale, Wash., but all questions were referred to a spokesman at the Pentagon, who said he could not discuss the project.

The over-the-horizon sys-

electrically-charged layer of atmosphere 100 to 250 miles above the Earth's surface — to flex high-frequency radio signals around the curve of the Earth. It's the same principle that causes short-wave radio signals to bounce around the globe.

The signals bounce off the ionosphere and return to earth downrange. Whatever the beam strikes causes the signals to scatter back off the ionosphere and return to a receiver near the transmitter where they are deciphered by computer.

The Navy environmental report doesn't describe in detail what the antennas will look like, but says that both the transmitter and receiver sites will include several hundred acres. The transmitter will be built on the western tip of the island, with the receiver based about 20 miles southeast, in the center of the island.

A base camp, with quarters for 16 crew members, will be built at the west end of the island, near the existing air strip and dock.

The Navy environmental report says the project will require construction of a diesel-fueled power plant to generate about 2 million kilowatts of electricity for the transmitter. Extensive road work also will be needed.

The Navy picked Amchitka, the report says, because of its flat terrain, "important strategic location," and existing dock, airfield and other facilities.

The island is part of the Aleutian National Wildlife Refuge, but federal and state environmental and wildlife groups have raised no serious

FLOOR REMARKS:

IN LATE FEBRUARY, I INTRODUCED SJR 19 "RELATING TO RESIDENT HIRE ON A U.S. DEPARTMENT OF DEFENSE PROJECT AT AMCHITKA ISLAND."

THE AMCHITKA PROJECT, LOCATED IN THE ALEUTIANS 1400 MILES SOUTHWEST OF ANCHORAGE, INVOLVES THE INSTALLATION OF AN "ADVANCED OVER THE HORIZON RADAR SYSTEM" TO MONITOR SOVIET ACTIVITIES IN THE NORTH PACIFIC. WHILE MANY DETAILS OF THE PROJECT ARE CLASSIFIED FOR NATIONAL SECURITY REASONS, \$92 MILLION HAS BEEN BUDGETED FOR THE SURVEILLANCE SYSTEM. THE PROJECT WILL ALSO INCLUDE CONSTRUCTION OF A DIESEL POWER PLANT WITH A 2 MILLION KW CAPACITY FOR TRANSMITTER OPERATIONS.

SJR 19 WAS DRAFTED SPECIFICALLY REFERENCING SENATOR MURKOWSKI'S LOCAL HIRE AMENDMENT TO THE 1986 DEFENSE APPROPRIATIONS ACT. SJR 19 WAS INTRODUCED TO EXPRESS MY CONCERN THAT RESIDENTS OF THE ALEUTIAN ISLANDS AND ALASKA WOULD NOT BE GIVEN FAIR CONSIDERATION FOR EMPLOYMENT ON THE PROJECT.

BASICALLY, SENATOR MURKOWSKI'S LOCAL HIRE AMENDMENT REQUIRES THAT WHEN THE STATE UNEMPLOYMENT RATE EXCEEDS THE NATIONAL UNEMPLOYMENT RATE, THE LOCAL HIRE PROVISIONS ARE TRIGGERED. CURRENTLY, THE ALASKA UNEMPLOYMENT RATE IS 11.3% WHILE THE NATIONAL UNEMPLOYMENT RATE IS 7.3%.

THE "RESOLVE CLAUSES" IN THE RESOLUTION ENCOURAGE COMPLIANCE WITH THE LOCAL HIRE PROVISIONS OF THE DEFENSE APPROPRIATIONS ACT, AND URGES THE DEPARTMENT OF DEFENSE TO GIVE PREFERENCE TO ALEUTIAN ISLAND RESIDENTS FOR EMPLOYMENT ON THE PROJECT.

ONCE AGAIN WE ARE PRESENTED AN OPPORTUNITY TO PUT ALASKANS TO WORK, AND I DON'T WANT TO HEAR THAT PLANE LOADS OF WORKER'S ARE BEING FLOWN IN FROM SEATTLE, WHILE ALASKANS, AND MORE SPECIFICALLY RESIDENTS OF THE ALEUTIAN ISLANDS, REMAIN UNEMPLOYED.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM  
LEGIBLY BECAUSE OF POOR QUALITY OF THE  
ORIGINAL.

99th Congress  
2d Session

HOUSE OF REPRESENTATIVES

REPORT  
99-1005

MAKING CONTINUING APPROPRIATIONS  
FOR FISCAL YEAR 1987

CONFERENCE REPORT

TO ACCOMPANY

H.J. RES. 788

prior notification to the Committees on Appropriations of the House of Representatives and the Senate.

SEC. 9065. It is the sense of the Congress that the Secretary of Defense should formulate and carry out a program under which contracts awarded by the Department of Defense in fiscal year 1987 would, to the maximum extent practicable and consistent with existing law, be awarded to contractors who agree to carry out such contracts in labor surplus areas (as defined and identified by the Department of Labor).

SEC. 9066. It is the sense of the Congress that competition, which is necessary to enhance innovation, effectiveness, and efficiency, and which has served our Nation so well in other spheres of political and economic endeavor, should be expanded and increased in the provision of our national defense.

SEC. 9067. None of the funds appropriated by this Act shall be available to pay a dislocation allowance pursuant to section 407 of title 37, United States Code, in excess of one month's basic allowance for quarters.

SEC. 9068. None of the funds available to the Department of Defense shall be obligated or expended to contract out any activity currently performed by the Defense Personnel Support Center in Philadelphia, Pennsylvania: Provided, That this provision shall not apply after notification to the Committees on Appropriations of the House of Representatives and the Senate of the results of the cost analysis of contracting out any such activity.

SEC. 9069. Notwithstanding any other provision of law, each contract awarded by the Department of Defense in fiscal year 1987 for construction or services to be performed in whole or in part in a State which is not contiguous with another State and has an unemployment rate in excess of the national average rate of unemployment as determined by the Secretary of Labor shall include a provision requiring the contractor to employ, for the purpose of performing that portion of the contract in such State that is not contiguous with another State, individuals who are residents of such State and who, in the case of any craft or trade, possess or would be able to acquire promptly the necessary skills: Provided, That the Secretary of Defense may waive the requirements of this section in the interest of national security.

SEC. 9070. None of the funds appropriated by this Act shall be used to make contributions to the Department of Defense Education Benefits Fund pursuant to section 2006(g) of title 10, United States Code, representing the normal cost for future benefits under section 1415(c) of title 38, United States Code, for any member of the armed services who, on or after the date of enactment of this Act, receives an enlistment bonus under section 308a or 308f of title 37, United States Code; nor shall any amounts representing the normal cost of such future benefits be transferred from the Fund by the Secretary of the Treasury to the Administrator of Veterans' Affairs pursuant to section 2006(d) of title 10, United States Code: nor shall the Administrator pay such benefits to any such member.

SEC. 9071. Notwithstanding any other provision of this Act, no funds appropriated by this Act shall be expended for the research, development, test, evaluation or procurement for integration of a nuclear warhead into the Joint Tactical Missile System (JTACMS).

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MAY 11 1987



**SENATOR FRED F. ZHAROFF**  
**ALASKA STATE LEGISLATURE**

P.O. BOX 405, KODIAK, ALASKA 99615 (907) 486-5259

DURING SESSION:

P.O. BOX V, JUNEAU, ALASKA 99811 • (907) 465-3473 • 465-3474

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11 May, 1987

**MEMORANDUM:**

**TO:** Representative Dave Donely, Chairman  
House Labor and Commerce Committee

**FROM:** Senator Fred Zharoff *FZ/M.T.*

**SUBJ:** CSSJR 19(SA)am "Relating to resident hire on a United States Department of Defense project at Amchitka Island".

I would like to request your consideration for scheduling SJR 19 for a hearing of the House Labor and Commerce Committee. This measure is uncontroversial, contains a zero fiscal note, and primarily expresses Legislative encouragement for compliance with the "local hire amendment" which Senator Murkowski attached to the 1986 Defense Appropriations Act.

Additionally, I have included some "back up" regarding this measure, and Michael Thill, of my staff, will be available to work with your staff as necessary.

Thank you for your consideration of this request.