

COMMUNITY
SERVICES
BLOCK
GRANT

STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House C+RA	12-22-87	2:00p.m.
" "	3-18-87	3:00p.m.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

December 28, 1987

CSBG

for CRA

STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

JAN -4 1987

The Honorable Adelheid Herrmann
Alaska State House
of Representatives
P.O. Box 63
Naknek, Alaska 99633

Dear ^{AD} ~~Representative~~ Herrmann:

RE: RURAL ECONOMIC DEVELOPMENT INITIATIVE GRANT PROGRAM

This is in response to your letter of December 9, in which you detailed your concerns regarding the Rural Economic Development Initiative (REDI) Grant Program. Thank you for taking the time to review the proposed guidelines and for providing the department with your concerns.

After the public hearing of November 20, the guidelines were revised to reflect several of the concerns expressed during the teleconferenced hearing. Some of the concerns expressed at the teleconference were similar to the ones you have raised.

Specifically, the department has revised the requirements regarding leveraged or in-kind funds to include labor, equipment, and services. In addition, proposed projects that do not indicate leverage or in-kind funds will now be accepted.

Regarding your concerns about the percentage of leverage or in-kind funds to be required, the department has established a base target of one local dollar to every five REDI dollars requested. This percentage is of course flexible, as I indicated.

The department intends to remain responsible to the needs of the communities, therefore, the revisions to the REDI grant

The Honorable Adelheid Herrmann
Page Two

December 28, 1987

program are intended to offer the applicants some latitude in applying for funding. I trust I have addressed your concerns also.

Thank you again for providing the department with your insights regarding the REDI grant program. Please feel free to call me if you have additional questions or further concerns.

Sincerely,



David G. Hoffman
Commissioner

cc: The Honorable Heinrich Springer ✓
Alaska State House of
Representatives

Michael Harper
Director

Judith A. Holden
Block Grants Administrator

CSBG '88 *Jan* *Wahl/CIA*

Copy ps *Det/*

Rural Alaska Community Action Program, Inc.

January 13, 1988

JAN 15 1988

Representative Heinrich Springer
P.O. Box V
Juneau, AK 99811

Dear Representative Springer:

As you know, the governor's Energy Policy Task Force has been discussing many energy issues. Power Cost Equalization has been a major focus and topic. (PCE)

We have been listening to the discussion and observing the meetings as very interested and concerned individuals and on behalf of those we consider our constituents - low income people in Alaska. Based on research done by the task force (as well as some of our own), it appears that several utilities are not receiving as much support from the PCE program as they are eligible to receive.

It is not completely clear why some utilities' customers receive very little PCE while others receive a large amount. Some of the discrepancy can be explained by differences in fuel prices and the number of customers served. However, these factors do not account for all of the discrepancy.

We think a major reason for this situation is that some utilities are not getting reimbursed for all of their eligible expenses.

We have created a formula which uses fuel price, number of customers, and estimated average fixed costs to calculate approximately how much it should cost to generate electricity and therefore how much PCE support a particular utility should be able to receive.

The figures on the list are:

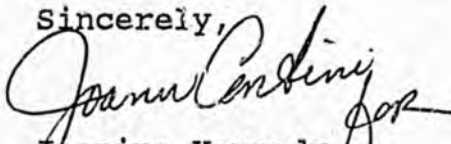
- A: Total customers.
- B: The residential rate currently charged by the utility.
- C: The amount of PCE currently being paid per kWh.
- D: The cost per kWh as estimated by our formula.
- E: The amount of eligible PCE based on our formula calculations.
- F: The difference between the current PCE amount and the formula calculated eligible amount.
- G: The average amount of money each customer is not receiving annually but could potentially receive if their utility were able to receive the level of PCE which our calculations indicate it should receive. The amount assumes an average consumption of 250 kWh per month or 3000 per year.

At this time we have not sent this information to any legislators other than those listed below. Nor have we sent it to the affected utilities nor their customers. However, since similar findings have been discussed by the energy policy task force we believe this will become another issue in the PCE debate.

Though you may have already received seen this information we felt that it was important to call it to your attention.

If we can answer any questions about this information or be of any help to you as you consider this or other rural energy issues please do not hesitate to call Conrad Zipperian, Energy Director at Rural CAP (279-2511).

Sincerely,



Jeanine Kennedy,
Executive Director

cc:

Representative Al Adams
Representative Bette Cato
Representative Ben Grussendorf
Representative Adelheid Herrmann
Representative Lyman Hoffman
Representative Heinrich Springer
Representative Kay Wallis

Senator John Binkley
Senator Jim Duncan
Senator Willie Hensley
Senator Fred Zharoff

COMPARISON OF ACTUAL PCE PAYMENTS TO POTENTIAL PCE PAYMENTS
Rural Alaska Community Action Program, January 1988

NOTE: Because of lack of data, not all PCE recipients are listed. All rates are expressed in cents/kWh.

CITY	A TOTAL CUSTOMERS	B RESID. RATE	C PCE LEVEL	D FORMULA COST	E FORMULA PCE	F FORMULA PCE - ACTUAL	G LOST BENEFIT 3000 kWh
Takotna	28	48.10	11.55	63.6	41.80	30.3	\$908
Nightmute	34	40.00	14.33	54.9	41.80	27.5	\$824
Akutan	32	37.00	14.50	53.3	41.80	27.3	\$819
Elfin Cove	31	29.00	15.68	52.1	41.46	25.8	\$774
Port Heiden	44	20.00	11.50	47.6	37.13	25.6	\$769
Deering	45	38.50	13.90	47.8	37.32	23.4	\$702
Perryville	21	35.00	18.84	72.1	41.80	23.0	\$689
Arctic Village	55	71.00	21.46	55.8	41.80	20.3	\$610
Chenega Bay	20	38.00	22.22	72.7	41.80	19.6	\$587
Sheldon Point	23	50.00	23.32	67.4	41.80	18.5	\$554
Pilot Point	33	35.00	24.18	53.4	41.80	17.6	\$529
Chitna	28	43.87	24.50	55.0	41.80	17.3	\$519
Chignik	66	30.00	12.70	37.8	27.80	15.1	\$453
Nikolai	39	60.00	26.82	55.1	41.80	15.0	\$449
Beaver	46	50.00	21.77	47.0	36.62	14.8	\$445
Stevens Village	37	55.00	27.13	50.6	39.96	12.8	\$383
Tatitlek	32	39.00	29.17	56.0	41.80	12.6	\$379
Tetlin	29	47.00	29.93	60.9	41.80	11.9	\$356
Akiak	71	35.00	18.07	38.6	28.60	10.5	\$316
Cold Bay	69	23.11	14.84	34.5	24.74	9.9	\$297
Ouzinkl	103	28.80	13.56	33.1	23.35	9.8	\$294
Purvurna	61	45.00	22.39	41.7	31.52	9.1	\$274
Birch Creek	19	60.00	32.89	86.3	41.80	8.9	\$267
Chefornak	60	42.00	21.89	40.7	30.60	8.7	\$261
Nikolski	34	58.00	33.50	54.9	41.80	8.3	\$249
Larsen Bay	55	40.00	22.79	41.0	30.89	8.1	\$243
Allakaket	57	60.00	29.81	48.3	37.76	8.0	\$239
Craig	535	15.47	3.35	20.0	10.94	7.6	\$228
Unalaska	340	20.00	6.34	23.1	13.90	7.6	\$227
Hydaburg	161	19.91	7.86	24.1	14.83	7.0	\$209
Yakutat	308	19.24	5.53	21.6	12.47	6.9	\$208
Sand Point	414	21.59	4.41	20.2	11.13	6.7	\$201
Haines	746	16.36	4.45	19.8	10.77	6.3	\$190
Atmautluak	58	46.38	26.39	42.7	32.51	6.1	\$184
Bettles	50	45.80	32.19	48.8	38.31	6.1	\$184
North Slope Bor.	763	15.00	13.50	28.8	19.33	5.8	\$175
Hughes	32	51.00	36.53	60.9	41.80	5.3	\$158
Bethel	1668	18.96	6.51	20.8	11.68	5.2	\$155
Galena	306	40.90	13.46	27.9	18.40	4.9	\$148
King Cove	186	20.00	7.70	21.4	12.22	4.5	\$135
White Mountain	73	40.84	23.67	36.8	26.86	3.2	\$96
Thorne Bay	176	31.20	12.72	25.2	15.90	3.2	\$95
Kwigillingok	69	50.00	26.27	39.3	29.26	3.0	\$90

CITY	A TOTAL CUSTOMERS	B RESID. RATE	C PCE LEVEL	D FORMULA COST	E FORMULA PCE	F FORMULA PCM - ACTUAL	G LOST BENEFIT 3000 kWh
Nome	1581	16.00	7.98	19.9	10.87	2.9	\$87
Northway	103	25.97	17.47	29.9	20.32	2.8	\$85
Golovin	52	45.00	29.22	42.0	31.83	2.6	\$78
Pedro Bay	23	63.00	39.34	69.0	41.80	2.5	\$74
Kwethluk	157	44.00	16.72	28.5	19.05	2.3	\$70
Levelock	54	43.24	28.90	41.3	31.12	2.2	\$67
St. Paul Island	137	38.00	15.16	26.6	17.16	2.0	\$60
Naknek	711	24.71	10.00	20.9	11.81	1.8	\$54
Cordova	1361	19.45	7.84	18.6	9.62	1.8	\$53
Ungusraq	39	52.00	38.90	51.1	40.50	1.6	\$48
Tenakee Springs	88	39.00	23.15	34.1	24.33	1.2	\$35
Kotzebue	969	24.74	9.90	20.2	11.07	1.2	\$35
Dillingham	1083	20.30	9.55	19.5	10.48	0.9	\$28
Chalkyitsik	31	54.00	40.91	59.4	41.80	0.9	\$27
Tanana	189	40.43	19.05	28.8	19.33	0.3	\$8
Rampart	29	60.00	41.80	59.0	41.80	0.0	\$0
Eagle Village	22	55.00	41.80	67.5	41.80	0.0	\$0
Igiugig	26	58.00	41.80	63.8	41.80	0.0	\$0
Telida	7	63.00	41.80	171.9	41.80	0.0	\$0
Fort Yukon	293	31.70	18.42	27.4	17.96	-0.5	(\$14)
Unalakleet	274	27.37	14.07	22.6	13.38	-0.7	(\$21)
St. George Island	84	58.88	25.02	34.0	24.27	-0.8	(\$23)
Kotlik	104	42.00	21.58	30.0	20.39	-1.2	(\$36)
Akiachak	125	49.00	26.79	35.3	25.45	-1.3	(\$40)
Ruby	126	54.00	24.24	32.5	22.77	-1.5	(\$44)
AVEC	94/village	39.88	26.23	33.9	24.13	-2.1	(\$63)
Aniak	170	40.76	24.57	27.2	17.72	-6.9	(\$206)
Eagle	103	40.00	29.63	31.1	21.51	-8.1	(\$244)
Egegik	66	54.39	37.50	38.3	28.31	-9.2	(\$276)
Napakiaak	86	47.00	38.50	35.7	25.80	-12.7	(\$381)
Napaskiak	91	59.00	38.46	35.5	25.60	-12.9	(\$386)
Iliamna	224	42.06	33.56	26.3	16.89	-16.7	(\$500)
Gustavus	146	47.00	38.50	28.8	19.31	-19.8	(\$576)

Formula used for determining formula cost:

$$\text{Rate (\$/kWh)} = \$0.11 + F/H + \$9.00/C \quad \text{where,}$$

C - Total number of utility customers.

F - Utility Fuel Price (\$/gallon). Data for above table was taken from Energy Policy Report for the Governor's Energy Policy Task Force: The Power Cost Equalization Program, November 1987.

H - Estimated Fuel Efficiency (kWh/gallon). For all utilities with more than 200 customers, 13.5 kWh/gallon was used. For utilities with less than 200 customers, a linear interpolation between 7 kWh/gallon (for 0 customers) and 13.5 kWh/gallon (for 200 customers) was done.

CSBG '88 CRA
Post

Rural Alaska Community Action Program, Inc.

January 6, 1988

JAN - 8 1988

The Honorable Heinrich Springer
Alaska State House
P.O. Box V
Juneau, AK 99811

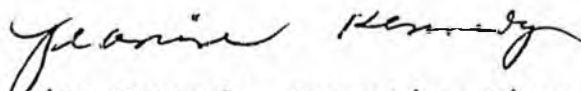
Dear Representative Springer:

We are sending you this copy of RurAL CAP's 1987 Annual Report because we want to keep you up-to-date on what RurAL CAP has been doing this past year.

We have access to a lot of current information about rural Alaska in a variety of areas from a Statewide perspective. If you have need of any data, please feel free to contact us and we will do whatever we can to assist you in obtaining facts you may need.

We wish you a happy New Year.

Sincerely,



Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

Enclosure

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

RurAL CAP

1987 Annual Report



Rural Alaska Community Action Program, Inc.

CSBG

JW JAN - 8 1988
CRA

Rural Alaska Community Action Program, Inc.

January 5, 1988

Mr. David Hoffman, Commissioner
Department of Community and Regional Affairs
P.O. Box B
Juneau, Alaska 99811

Dear Commissioner Hoffman,

Thank you for the opportunity to present written comments on the draft 1988 State CSBG Plan. Overall, we feel that the draft is a good one, and should be implemented as proposed.

The comments that I made in the hearing were mainly the reiteration of our position that CSBG funds ought to be used to assist poor people; and that decisions regarding the distribution of funds needs to continue to be based on poverty statistics as well as cost effective and efficient uses of funds.

The main points of my testimony were:

1) A correction needs to be made in Appendix A, Section B, (ii) Education (page 19) where it states that Rural CAP receives in excess of \$6 million for Head Start and that we serve 1,500 children statewide. Our funding for FY 88 for Head Start is \$4,140,000 and we serve 894 children; and, in FY 87 we administered \$3,861,000 for Head Start.

2) Section iv. Paragraph 2, (page 6) states that:

"the Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to existing CAA's to reduce the impact of funding reductions, to CAAs or other non-profit organizations for special projects or other activities to be determined by the Department."

Our recommendation is: that language be added which states that DCRA intends to announce the availability of discretionary funds for projects to benefit low-income people, and that requests for proposals will be solicited. Rural CAP has never had an opportunity to apply for any of the discretionary funds. We would like to have an opportunity to compete in order to... secure funds for viable projects which would assist people below the poverty guidelines in villages. For instance, we are experiencing food shortages in some villages where we have Head Start, and would like to assist those communities to establish food banks.

8
Thank you for your attention to these comments.

Sincerely,

Jeanine Kennedy

Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

xc: ✓ Mr. Heinrich Springer, Chairman House Committee
Comm/Regional Affairs

Members of the House Committee Community/Regional Affairs
Mr. Chuck Akers, DCRA
Ms. Judith Holden, DCRA

CSBG

Alaska State Legislature

REPRESENTATIVE
ADELHEID HERRMANN

PO BOX 63
NAKNEK ALASKA 99833
(907) 246-4495

While in Juneau
BOX V
JUNEAU ALASKA 99811
(907) 465-4942, 465-4943



CO-CHAIRMAN
RESOURCES COMMITTEE

MEMBER
TRANSPORTATION
COMMITTEE

House of Representatives

December 9, 1987

DISTRICT 28

- ADAK
- AKUTAN
- ALEKNAGIK
- ATKA
- BELKOFSKI
- CLARK'S POINT
- COLD BAY
- DILLINGHAM
- DUTCH HARBOR
- EGEGIK
- EKUK
- EKWOK
- FALSE PASS
- IGIUGIG
- ILIANMIA
- KING COVE
- KING SALMON
- KOKHANOK
- KOLIGANEK
- LEVELOCK
- MANOKOTAK
- NAKNEK
- NELSON LAGOON
- NEWHALEN
- NEW STUYAHOK
- NIKOLSKI
- MONDALTON
- PEDRO BAY
- PILOT POINT
- PORT ALSWORTH
- PORT HEIDEN
- PORT MOLLER
- PORTAGE CREEK
- SAND POINT
- SOUTH NAKNEK
- SQUAW HARBOR
- ST. GEORGE
- ST. PAUL
- TOGIAK
- TWIN HILLS
- UGASHIK
- UNALASKA

David Hoffman, Commissioner
Dept. of Community & Regional Affairs
Box B
Juneau, Alaska 99811

Dear Commissioner Hoffman:

I appreciate the efforts the department is making to streamline some of the state grant programs, particularly the REDI project, however I have some concerns about how communities will be able to manage under these new changes.

I realize that communities which provide an in-kind match are looked at more favorable by the state and others because it is felt that if communities have a stake in the project, then they are going to be more responsible. My concern is that the in-kind match be 10% or lower, or that there not be an in kind match requirement at all. If there is going to be an in-kind match requirement, then I believe the communities should be able to use their own services to match, i.e., labor, equipment, administration, etc.

Another concern is that communities are having such a tough time now, because of past revenue reductions, that financially the money for an in-kind match will be hard to come by.

I think it is important to make sure that state programs are meeting specific needs in local communities but it is also important to make sure that the communities can meet the requirements of the state.

I hope you will take these concerns into consideration as you make the final decisions on the new REDI project.

Sincerely,

Adelheid Herrmann
Representative

cc: Mike Harper, Housing Assistance Division
✓ Representative Henry Springer

DATE: 12/22/87 TUESDAY TIME: 02:00 PM AST DUR 090 MIN 4

SPONSOR: DEPT. OF C & RA, DIV. OF RURAL DEVELOPMENT #1# 1

SITES: ANC BET *JNU KTN NOM SIT OFFNETS: KAKE, HAINES, FT. YUKON COPPEE CENTER, PT. LIONS HYDABURG

SUBJECT: NON-LEG. PUBLIC HEARING: COMMUNITY SERVICE BLOCK GRANTS JNU ROOM: C-205 BUTROVICH NOTES: * * * * RESCHEDULED * * * * (TELECONFERENCE WAS ORIGINALLY SCHEDULED FOR 12/10) purpose of Johnson Act, #CRA

Fed Law - CSBG gov.

PRESS ENTER OR PF8 TO DISPLAY NEXT PAGE, PF7 FOR PREVIOUS PAGE

SCHMS03 12/12/83

SCHPRIN

US Dep Health Hum Serv
Off of Comm Serv.

no funds shall be allocated unless legislative hold public hearing as proposed use of distribution doesn't require approval or disapproval follow fed law must approved

PL 97-35
Omni-Subtitle B.
Sec 675

Bill Herman
SACRAP

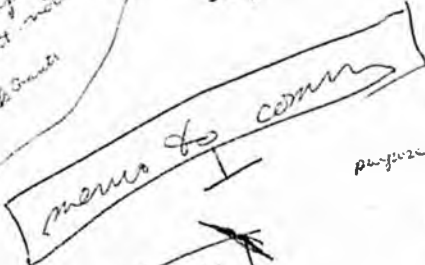
called Com Action Agencies asked what sites

(b) after output of FY
all notes lacking questions & may not take action
must wait for question
Cato - not here

post history held in com room.



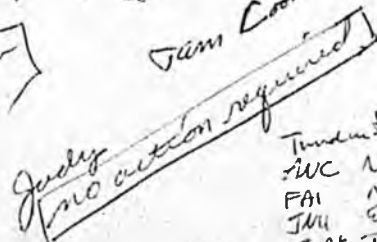
setup - call Senate involved? - Judy involved
one code.



purpose convene note mbrs open to public. dest. only not intent to take action in absence of quorum essentially as formality send etc. of compliance done

memo - compliance to DORA

Jam Cook



610
Paper
ANC -
JNU
Scheduling System

Tuesday
ANC News
FAI min
JNU Exp
AF Journal

minutes please reference sites
F488

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

December 1, 1987

The Honorable Heinrich Springer
Alaska State House
of Representatives
P. O. Box V
Juneau, Alaska 99811

Dear Representative Springer:

This is a formal request for your assistance in conducting a hearing on the FY 88 Community Services Block Grant (CSBG) State Plan. It is my understanding that this has been discussed with you by your staff and that December 22, 1987 from 2:00 to 3:30 p.m. has been confirmed as a mutually acceptable time.

In order to receive the federal (CSBG) funds each year, we must prepare a State Plan that describes the "use and distribution" of the funds. This plan must undergo public review at a legislative hearing. Since the House Community and Regional Affairs Committee graciously provided the forum last year, I am making the same request of you at this time, utilizing the Legislative Teleconference Network interim rules. Various sites will be included by teleconference so that comments can be heard from rural and urban residents.

In prior years, the Department did not hold the public hearing on the CSBG State Plan until spring, which caused a delay in the distribution of these federal funds to the CAAs. By holding the hearing in December we will be able to distribute the funds in January, when the CAA contracts are traditionally due to be renewed.

I have enclosed information that provides a general description of the program, as well as a copy of the draft FY 87 CSBG State Plan which further details how the program is to be administered.

Thank you for your assistance. If you have any questions please let me know.

Sincerely,

David G. Hoffman
Commissioner

*Rescheduled
11:30 @ 11:15 by
Judith Holden*

~~REG~~ - LEGISLATIVE

DATE - DAY/TIME:

DEC 2 - 1987

~~THURSDAY, DECEMBER 10~~
TUESDAY, DECEMBER 22

/ 2:00-3:30PM

SPONSOR:

HCRA

~~DEPT. OF COMMUNITY & REGIONAL AFFAIRS, DIV. OF RURAL DEVELOPMENT~~

Rep. Springer

TYPE/SUBJECT:

1212

~~NON-LEG.~~ PUBLIC HEARING: COMMUNITY SERVICE BLOCK GRANTS

SITES:

ANC, BET, JNU, KTN, NOM, SIT

OFFNETS: KAKE, HAINES, FT. YUKON
COPPER CENTER, FT. LIONS,
HYDABURG

BRIDGE-NUMBER/#PORTS:

ELLIOTT 15 PORTS / 542-2867

*offnets will be
asked not to
share the bridge #
w/ others. Also,
they will know
to all be
at one site +
will pass the
phone around.
Judith Holden
will probably
have chair
take testimony
from offnets
1st.
12-11*

ANC - Rep. Springer - start CHAIRING SITE/PERSON:

JUNEAU / ~~JUDITH HOLDEN~~ *Chuck Akers 12/11*

JNU ROOM:

C-205 BUTROVICH

CONTACT PERSON/PHONE#:

BUTCH WHITE AT 465-4890

BACK UP #:

586-1062 (JNU)

BILLING ADDRESS:

~~DEPT. OF C&RA, DIV. OF RURAL DEVELOPMENT P.O. BOX 80, JNU 99841~~

~~NON-LEG. 3RD PARTY BILLING NUMBER:~~

~~(907) 465-4890~~

SPECIAL NOTES:

OFFNET SITES ARE TO CALL (NOT-COLLECT) WITH TESTIMONY AND THEN DROP OFF LINE. THE ~~SPONSOR~~ *HCRA* WILL MAKE ALL ARRANGEMENTS FOR OFFNET PARTICIPATION AND HAS BEEN ADVISED THAT THE BRIDGE NO. IS ONLY GOOD FOR THESE SITES.

DATE TAKEN-BY:

GLENN 10/27

TELE NO: 2411

Signature: Martha M. Fischbach

12/2/87

*We will try to hustle them along +
is aware of site/bridge restrictions.*

(4) ok

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS

Various Sections.

References to FY87 have been changed to FY88.

Section II

B. second paragraph.

Add the following sentence to the end of the paragraph, "The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division."

C. third paragraph, second sentence.

add " 's " to RurAL CAP, and delete "serves a large geographical area of the state with". Add the word "are" after "services."

Section III

D. first paragraph.

Insert at the beginning of the paragraph, "A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests."

F. Change 1. Fiscal Reports to read: "Monthly financial reports upon request, and requests for drawdowns, will be provided by the subgrantees."

Insert "a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's workplan."

Re-letter the next paragraph as "b". and add "and an advance recovery schedule" to the end of the paragraph.

2. delete "specifying the level of work performed during the contract period. The quarterly report shall include", replacing it with "outlining".

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS (cont'd)

- G. 1. Insert "during the program year" after amended; add "or fluctuation of federal funds" to replace "during the program year". Delete "upon proposed amendment(s)" at the end of second sentence.
2. Insert "budget or" after proposed in the first sentence.

Section IV

Page 7

To top of page, add: "A. History of Funding"

Second paragraph.

At the end of the sentence, insert to read "and/or to initiate new programs as need dictates".

Insert new heading: "B. Current Distribution Formula" and

New paragraph.

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

Section VI.

E. subparagraphs have been renumbered.

Changed to insert new paragraph: "2. Rural Programs."

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

Section VII.

E. Insert a second sentence to read: "The Department of Community and Regional Affairs shall enforce the established procedures".

Insert a third sentence to read: "The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds".

COMMUNITY SERVICES BLOCK GRANTS

STATE PLAN FOR FY 88

DRAFT



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State of Alaska
Steve Cowper, Governor

Department of Community and Regional Affairs
David G. Hoffman, Commissioner

December 1987



STATE OF ALASKA

COMMUNITY SERVICES BLOCK GRANT
STATE PLAN FOR FY 1988

Prepared by:

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DECEMBER 1987

STATE OF ALASKA
FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
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STATE OF ALASKA
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I. SUBMISSION OF THE STATE PLAN

With the submission of this plan the State of Alaska, Department of Community and Regional Affairs, is applying for FY 88 funding for the Community Services Block Grant program [Sec. 675(a)] pursuant to the provisions of the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35); HJR 599-13, the mechanism for the inclusion of the Grandfather Clause, which assures 90 percent funding for CAA's; and Public Law which appropriates funds for the Department of Labor, Health and Human Services, and Education for FY 88. This plan describes how the State of Alaska will carry out the assurances contained in Section 675(c) as per Section 675(d)(1), and the proposed uses of funds, as required by Section 1742 of the Act.

II. INTRODUCTION

A. The Omnibus Budget Reconciliation Act.

The Omnibus Budget Reconciliation Act of August 13, 1981 (Public Law 97-35) repealed all but Title VIII and Title X of the Economic Opportunity Act of 1964. With this repeal, the Administration also changed the traditional role of the Federal Government of directly funding private non-profit anti-poverty programs at the local level. Instead, this funding is now channeled directly to states in the form of Community Services Block Grants, giving Governors more direct control over the expenditure of such funds at the local level for low-income residents.

B. State Administration.

The federal Department of Health and Human Services, through its Office of Community Services, administered the CSBG funds for the State during FY 82 by making grants to the two designated Community Action Agencies in the State: The Rural Alaska Community Action Program, Inc. (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). A variety of tribal entities receive direct funding from Washington, D.C. during each fiscal year. This amount is deducted from the State's CSBG allocation.

During FY 83, the State of Alaska assumed administration of the Community Services Block Grant. The Governor designated the Alaska Department of Community and Regional Affairs (DCRA) as the State administering agency for this block grant program. In 1983 the CSBG application was developed by the Division of Community Development (DCD). This Division had responsibility for administering the Job Training Partnership Act (JTPA). In addition, State funded Day Care Assistance and Child Care Programs, the Displaced Homemaker's Program, and a number of other State funded capital projects and Legislative Grants were administered by the Division. The federally funded HUD-Community Development Block Grant and Department of Energy Low Income Weatherization and State Energy Conservation Programs have also been administered by the Division. The Division is familiar with and has significant experience in operating a variety of complex federal program. The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division.

Set out below is the State of Alaska's plan for the distribution and administration of CSBG funds. The State Plan annotates the required federal assurances to meet the conditions and stipulations contained in Section 675(d)(1) of the Act.

C. The Role of the Community Action Agencies.

At least 90 percent of the funding received by the State of Alaska will be passed through to the two existing Community Action Agencies. This plan relies largely on the continuation of activities by these agencies to meet the assurances required in Section 675(c) of the Act.

With these funds the Rural Alaska Community Action Program (Rural CAP) and Southeastern Alaska Community Action Program (SEACAP) provide a range of services to low-income Alaskans in rural and urban communities which are dispersed over a vast geographic area.

In southeast Alaska, SEACAP has provided regional programs in weatherization, youth employment and advocacy, and referral services to the low-income clients in the region. Rural CAP's services are available throughout rural Alaska. Rural CAP serves its low-income population with Head Start and other child development programs alcoholism and drug abuse prevention, weatherization and other energy programs designed to lower the fuel bills of poor families, natural resources programs to ensure continued access to fish and game resources by those who depend on them as staples, and citizen participation programs to ensure that the voice of the poor is heard. Both agencies use CSBG and non-CSBG funds to extend services to rural and urban Alaskans. Appendix A provides a summary of each agency's activities for the past program year.

CSBG funds are used to help low-income people to secure and retain meaningful employment, an adequate education, make the best use of available income, obtain and maintain adequate housing, obtain emergency assistance for energy related life-sustaining needs, and attain greater self-sufficiency and participation in programs and projects that directly affect their lives and well-being.

III. ROLE OF THE STATE AGENCY

The Governor of the State of Alaska has designated the Department of Community and Regional Affairs, formerly the State Economic Opportunity Office (SECO), as the administering agency for the Community Services Block Grant Program.

A. Public Review and Hearings.

The State Department of Community and Regional Affairs disseminates the State Plan to the public [as per Sec. 675(d)(2)], in order to facilitate comments from interested local governments, corporations, agencies and persons [Section 1742(b) and (c)]. Copies of the Plan are sent to interested parties, all legislators, appropriate legislative committees, Community Action Agencies, and Regional Offices of the Division of Community Development for review and comment.

Public notices are placed in statewide newspapers and the State Administrative Journal to inform the public of the availability of the State Plan and to invite public comments for up to 20 days. The State conducts the legislative and public hearings on the State Plan in accordance with Section 675(b) of the Act. The Community and Regional Affairs Committee of the State House of Representatives will have conducted the public hearing on December 22, 1987 over the Legislative Teleconference Network. Testimony is to be taken from rural and urban sites around the State.

B. Responsibilities to Subgrantees and Financial Audits.

The State will not expend more than five percent or \$55,000, whichever is greater, of its allotment for administrative expenses as per Section 675(c)(2)(B). The State will disburse funds, coordinate and monitor the programs operated with Community Services Block Grant Funds, and provide training and technical assistance, where required. The State will assist, where necessary, with program management and compliance, including, but not limited to, financial monitoring and audits [Sec. 675(c)(9)]. Audits of CSBG expenditures will be conducted at least every two years in accordance with 45 CFR part 96 subpart I paragraph 96.91 and Section 1745(b).

The audits will be conducted in accordance with federal circulars A-128 and A-110, as appropriate, and with standards established by the Comptroller General for the audit of governmental organizations, programs, activities and functions. Audits are required in the State's contract with CAA's and are conducted in lieu of any other financial and compliance audits of the same funds which the State is required to conduct under any other provision of this Act [Sec. 175(a), (c) and (d)]. Such audits will be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles [Sec. 675(f)]. The cost of subgrantee audits will be included in the CAA's administrative budget.

C. Subgrantee Application Procedures.

CAA's are required to submit an application for CSBG funds in order to be funded. The application includes a workplan which establishes the CAA's goals and objectives, cites which statutory requirements are being met, identifies project timelines, technical assistance/coordination mechanisms and requirements, and sources of other funds. In addition, the workplan includes a detailed narrative, and a budget prepared by line item with a detailed breakdown for each line item. The application must be approved by the applicant's governing board. The CAA is required to provide the necessary assurances included in the Omnibus Budget Reconciliation Act. The activities to be undertaken by the CAA must be measurable and have a potential impact on the causes of poverty [Section 675 (c)(1)(A) (i through viii) and (C)(D) and (E)], of the Omnibus Budget Reconciliation Act.

The board must provide assurances that it has adopted and implemented bylaws for itself and agency policies relative to travel, personnel, and other areas as appropriate, consistent with federal and State laws and regulations. The reimbursement rates for travel and related expenses will be set locally by the boards, but may not exceed State limits. Fiscal management policies and procedures must have been approved and be located in a separate volume. Any weaknesses or inadequacies identified in the latest audit report must have been corrected, with assurances contained in the application.

D. Subgrantee Monitoring.

A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests.

Monitoring checklists will be utilized for on-site program reviews to assure programmatic and fiscal compliance. Through on-site visits staff can identify contract performance/achievements, potential or actual problem areas, and initiate corrective action in cooperation with the local agencies. A written report of the on-site visit will be prepared, copies of which will be provided to the Community Action Agency board chairperson and executive director.

E. Suspension, Termination of Funds, and Procedure for Appeals.

All grantees, to be eligible for funding under the plan, must use CSBG funds to carry out only those activities authorized under Section 675 (c)(1) of the Omnibus Budget Reconciliation Act of 1981. CSBG funds must not be used for activities prohibited under Section 675 (c)(6) and (7).

Grantees must have internal control and fund accounting procedures to assure the proper disbursement of and accounting for funds provided. If a grantee or a potential grantee fails to meet these program and fiscal requirements, it will be ineligible for continued funding under the State's CSBG program.

Termination by Mutual Consent:

- a. Either party may terminate a CSBG contract by mutual consent by setting forth the reasons and submitting them in writing. Before the termination is effective, the other party must give written consent.

Termination for Cause:

If the Contractor fails to comply with the provisions of the contract, or fails to use the funds for only those purposes which have been designated in the contract, the Department may, after written notice to the Contractor:

- a. Suspend the contract and withhold any further payment or prohibit the Contractor from incurring additional obligations of funds, pending corrective action by the Contractor or a decision to terminate; or

- b. Terminate the contract in whole, or in part, at any time before the final contract payment is made, and notify the Contractor in writing of its decision to terminate, the reason for termination and the effective date of termination.

If the Contractor defaults or violates the terms of the contract the Department may request the Attorney General to institute actions to recover all or part of the project funds paid to the Contractor.

All reasonable and necessary costs incurred or obligated before the actual contract termination and which are allowable under the terms of the contract shall be reimbursed by the Department.

The Contractor can appeal a decision to terminate a grant for cause by writing to the Commissioner of the Department of Community and Regional Affairs. The Contractor must explain in detail all of the reasons for the appeal. The appeal must be received by the Department within thirteen (13) working days of the date the Contractor received the grant termination notice. The Commissioner may grant an extension for exceptional circumstances for up to five (5) days, if a written request is received before expiration of the initial thirteen (13) day period.

The Commissioner will review the appeal and notify the appellant within ten (10) working days if it is timely and accepted for a hearing.

When an appeal is accepted, the Commissioner will conduct a hearing on the appeal as soon as practicable within twenty (20) working days. The Commissioner will conduct the hearing and may designate one or more persons from within the Department to serve as a hearing panel.

If a hearing is conducted it will be recorded. All interested parties wishing to be heard at the hearing shall submit a written brief of their statement no later than 24 hours prior to the hour of the hearing.

The decision will be made available to interested parties within fifteen (15) working days of the date of the completion of the hearing.

As required by Sec. 676 A of Public Law No. 98-588, a copy of the hearing record will be made available for a prompt review by the Secretary of the Department of Health and Human Services, if such a request is made. If a review by the Secretary is requested, the Department's determination will not be effective until a finding confirming the State's finding of cause is provided by the Secretary.

F. Reporting Requirements.

1. Fiscal Reports: Monthly financial reports, upon request, and requests for drawdowns will be provided by the subgrantees.
 - a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's Workplan.
 - b. A CAA may receive an advance of not more than 25 percent of the grant award. The request shall be in writing and shall include a brief explanation of the need for an advance, and an "advance recovery schedule".
2. Quarterly Progress Reports are required from subgrantees outlining an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and will discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department.

G. Amendments.

1. To the State Plan: The State Plan may be amended during the program year, as necessary, to accommodate administrative and programmatic changes or fluctuation of federal funds. Grantees and other interested parties are to be provided copies of proposed changes and given up to fifteen (15) working days to comment. The Department must consider these comments before taking any action. The Office of Community Services will be notified of amendments to the State Plan.
2. To Local Programs: Proposed budget or program amendments may be submitted during the course of the year. The Department of Community and Regional Affairs reserves the right to approve or disapprove such requests for amendments. Proposed amendments which are reasonable, and which do not significantly change the program benefit will be approved.

IV. CRITERIA AND METHOD OF FUND DISTRIBUTION

Alaska, a large state geographically, with a relatively small but diverse population uses not less than 90 percent of the funds to make grants to the two existing Community Action Agencies [Sec. 675 (c)(4) and 675 (c)(2)(B)].

The State will use not more than the allowable \$55,000 of the total Community Services Block Grant funds for administration of the grant [Sec. 675 (c)(2)(B)]. The Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to; existing CAA's to reduce the impact of funding reductions, to CAA's or other non-profit organizations for special projects or other activities to be determined by the Department.

A. History of Funding

The Department has periodically reviewed the funding available to Alaska's two CAA's since the Office of Community Services administered the Community Services Block Grant Program. Just prior to the State assuming administration of the program, the available funds were divided between the two CAA's on the basis of approximately 17 percent for SEACAP and 83 percent for Rural CAP. When the Department prepared its first plan, the funding ratio was based primarily on poverty population derived from the 1980 census. This resulted in changing the funding ratio to approximately 8.7 percent for SEACAP and 91.3 percent for Rural CAP because of the poverty populations in the respective service areas claimed.

While both CAA's experienced an overall loss of funds during this period, the experience of the last several years has shown that the smaller organization was seriously hampered in its ability to maintain a staff and conduct programs with available funds. Inherent in the Department's assumption of the CSBG program from OCS, is a recognition of the value of maintaining the two eligible organizations in order for them to support their existing programs and/or to initiate new programs as need dictates.

In reviewing the funding situation during 1985 and early 1986, the Department acknowledged its oversight in creating a disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of Public Law 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

In order to accomplish a more equitable distribution of available funds in 1987, the Department began using a two step funding formula.

- 1) The first step recognized the need for each organization to have a grant for basic operating expenses. While both CAA's received \$50,000 to meet basic costs, this was not meant to limit administrative costs to this amount.
- 2) The second step recognized the importance of the poverty population as an element in distributing the available funds. In 1987, the Department used the FY 85 CSBG State Plan formula to determine the distribution of the balance of the funds after subtracting the basic grant.

B. Current Distribution Formula

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

A breakdown of the basic formula for the FY 88 funds is as follows:

Total CSBG Funds To State
minus Tribal Grantees
equals Balance to DCRA
minus 10% Administrative and Discretionary
equals 90% to CAA's

Funding Available to CAA's

Step I.	Basic Grant	<u>RurAL CAP</u>		<u>SEACAP</u>
		\$50,000.00		\$ 50,000.00
Step II.	Poverty Population			
	Formula			
*	\$xxxxxxxxxx	+		+
	<u>-100,000.00</u>			
	\$xxxxxxxxxx	X .903 =	<u>\$xxxxxxxxxx</u>	X .0969 =
				<u>\$xxxxxxxxxx</u>
Total to Each CAA			\$xxxxxxxxxx	\$xxxxxxxxxx

The factors used in Step II to determine the distribution of funds on a population basis are derived in the following manner:

1. 1980 Census of Population
General Social and Economic Characteristics
Poverty Status in 1979 of Families and Persons for Counties:
1980 Table 181
2. Alaska Department of Health and Social Services
Eligibility Information System
Aid to Families with Dependent Children (AFDC) Payment Summary
April, 1987

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125 percent of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low-income, 4,677/55,909 arrive at 8.37 percent. The balance of State allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63 percent.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the State. In April, 1987, 832 AFDC cases are served in the southeast region versus a total of 7,508 statewide. These figures are taken from the report identified in #2 above. The resulting percentage for Southeast is 11 percent and 89 percent for the balance of the State.

* Figures not available at this time.

The CSBG allocation based on statistical information is:

	<u>RurAL CAP</u>	<u>SEACAP</u>
1980 Poverty Statistics (125 % of poverty level)	91.63%	8.37%
AFDC cases	<u>89.00</u>	<u>11.00</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RurAL CAP</u>	<u>SEACAP</u>
90.31%	9.69%

V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with RurAL CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec. 1742 (a)(2)] as per the 1980 U.S. Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742 (a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec. 675 (c)(1)(A) and 675 (c)(1)(B)(ii), (vi) and (vii)].

B. Background of Programs.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAA's have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAA's have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742 (a)].

C. Coordination of Resources

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675 (c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAA's which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A local control component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675 (c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675 (c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the education and information [Sec. 675 (c)(1)(B)(ii)] necessary to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675 (c)(1)(D).

E. Program Objective: Self Sufficiency.

Another similar objective of the CSBG funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675 (c)(1)(B)(vi)], through programs that provide education [Sec. 675 (c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675 (c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675 (c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675 (c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675 (c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675 (c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675 (c)(1)(B)(iv)].

2. Rural Programs.

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

3. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675 (c)(1)(B)(v)], [Sec. 675 (c)(1)(C)].

4. Citizen Participation.

A citizen participation component [Sec. 675 (c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675 (c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

5. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675 (c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675 (c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, programs, and through the existing Boards of Directors of the CAA's.

VII. ADMINISTRATIVE ASSURANCES

A. Composition of the Board of Directors.

The Boards of Directors of both CAA's will meet the board composition requirements prior to contract approval [Sec. 675 (c)(3)]. The Boards of both Rural CAP and SEACAP comply with the requirement presently; i.e., 1) one third are elected public officials or their representatives; 2) at least one third are democratically selected representatives of the poor; and, 3) the balance are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community or communities. In the event other non-profit organizations are considered for projects with CSBG funds their boards must approximate this requirement as nearly as possible.

B. Transfer of Funds.

1. In the event that the State transfers funds to services under the Older American Act, the Head Start Program, or the Energy Crisis Intervention Program, such transfers shall not exceed five percent of the State's allotment according to Section 674 [Sec. 675 (c)(5)].
2. Pursuant to the section 2604 (f)(1) of the Low Income Home Energy Assistance Act (LIHEAP) of 1981, the Governor is authorized to transfer up to 10 percent of the State's allocation from LIHEAP to the Community Services Block Grant (CSBG) program.

The purpose of this language is to provide the Governor with the authority to transfer funds should the Governor determine that funds are available and a transfer of funds is consistent with the best interests of the State of Alaska. In the event these funds become available to supplement the CSBG program they will be used to assist CAA's in complying with the goals and objectives of the State Plan and deliverables required by the Department of Health and Social Services.

C. Prohibition of Political Activities

None of Alaska's CSBG allocation will be used to engage in political activities [Sec. 675 (c)(6)] in accordance with Chapter 15 of Title 5, United States Code [Sec. 675 (c)], nor to assist voters in any way in any election [Sec. 675 (c)(7)].

Conditions of the State's contract with the CAA's, or any other non-profit groups, receiving CSBG funds, will incorporate these conditions.

D. Coordination of Programs

The State of Alaska will encourage continued coordination of anti-poverty programs with emergency energy crisis intervention programs under Title XXVI of this Act [as per Sec. 675 (c)(8)]. Both CAA's have been actively involved in Low Income Home Energy Assistance program referrals and advocacy, and emergency energy crisis intervention program activities. The CAA's and any other CSBG subgrantees will be required to coordinate their activities between such programs and existing anti-poverty programs where appropriate.

E. Fiscal Control and Accounting Procedures.

The State has established fiscal control and fund accounting procedures to assure proper disbursement of and accounting for federal funds [Sec. 675 (c)(9)]. The Department of Community and Regional Affairs shall enforce the established procedure. The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds. The Boards shall also provide assurances that accounting procedures are adequate for all funds received pursuant to this application, and will ensure the cooperation of staff and availability of all records.

F. Federal Investigations.

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec. 675 (c)(10)].

G. Nondiscrimination.

The State shall make part of any contract with a subgrantee receiving CSBG funds a requirement that no person be denied benefits or participation in services, or be subject to discrimination on the grounds of race, color, national origin, age, or sex, according to Section 677 (a) of the Act.

H. Limitation on Use of Funds for Construction.

The State, or any of its subgrantees, will not use any funds for the purchase or improvement of land, or the purchase, construction, or permanent improvement of any building or other facility [Sec. 680 (a)] except as outlined in Section 680 (a) and (b).

Steve Cowper, Governor

Date

VIII. ADDITIONAL REQUIRED ASSURANCES

A. Application

Pursuant to Section 675(a) of the Community Services Block Grant Act of 1981, as amended, I submit this application to the Secretary of the U.S. Department of Health and Human Services for administration of its Community Services Block Grant by the State of Alaska for Fiscal Year 1986. Assurances required under this Section are enumerated in Parts II and III below.

B. Assurances Required By Section 675(b)

I hereby certify that the State of Alaska will comply with the following assurance contained in Section 675(b):

No funds shall be allotted to such State for any fiscal year under this subtitle unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.

C. Assurances Required By Section 675(c)

I hereby certify that the State of Alaska will comply with the following assurances contained in Section 675(c):

(1) Use of Funds

Funds available under this Community Services Block Grant Act will be used:

- (A) To assist in the provision of a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) To provide activities designed to assist low-income participants including the elderly poor;
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;

- (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle;
- (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
- (D) To coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and
- (E) To encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community;

(2) Allocation of Funds

Not less than 90 percent of the funds allotted to the State will be used to make grants to use for the purposes described above to Community Action Agencies, Community Action Programs, or to organizations serving seasonal or migrant farm workers. The State will not expend more than five percent, or \$55,000 of its allotment, whichever is greater under Section 674, for administrative expenses at the State Level [675(c)(2)(B)].

(3) Board of Directors

In the case of a community action agency or nonprofit private organization, each board will be constituted so as to assure that (A) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement; (B) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and (C) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education or other major groups and interests in the community. [675(c)(3)]

(4) Special Consideration in Designating Subgrantees

Special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is not such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency for which the determination is made. [675(c)(4)]

(5) Transfer of Funds

The State may transfer funds, but not to exceed five percent of its allotment, for the provision set forth in the Community Services Block Grant Act to services under the Older Americans Act of 1965, the Head Start program, or the energy crisis intervention program [675(c)(5) as amended by Public Law 98-588. Section 203(a)(5).]

(6) Political Activities

Any political activities in accordance with this subsection will be prohibited. [Subsection (e)]; [675(c)(6)]

(7) Political Assistance

Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with an election or any voter registration activity will be prohibited; [675(c)(7)].

(8) Program Coordination

Coordination will be provided between anti-poverty programs in each community, where appropriate, with emergency energy crisis intervention programs under Title XXVI of the Budget Reconciliation Act (relating to low-income home energy assistance) conducted in such community; [675(c)(8)].

(9) Fiscal Control

Fiscal Control and fund accounting procedures will be established as may be necessary to assure the proper disbursement and accounting for Federal funds paid to the State under the Community Services Block Grant Act. The State will provide every year, in accordance with Section 675(f), an audit of its expenditures of amount received under the Community Services Block Grant Act and amounts transferred to carry out the purposes of the Community Services Block Grant Act; [675(c)(9)].

(10) Federal Investigations

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec/ 675(c)(10)].

(11) Grant Termination

Any community action agency, or migrant or seasonal farm worker organization, which received funding in the previous fiscal year under this Act will not have its present or future funding terminated under this Act, unless the State determines, after notice and an opportunity for a hearing on the record, that cause existed for such termination. The decision to terminate is subject to review by the secretary as provided in Section 676A of this Act. [Public Law 98-558, Section 203(3)]

Steve Cowper, Governor

Date

FY 88 STATE PLAN
COMMUNITY SERVICES BLOCK GRANT PROGRAM

APPENDIX A

SUMMARY OF ACTIVITIES FOR FY 87

This information summarizes the activities of Alaska's two Community Action Agencies during the past year. In accord with the purposes stated in Public Law 97-35, the state will use the funds available under this subtitle --

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants, including the elderly poor:
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's Community Action Agencies (CAA) have made use of funds from various sources over the past year, including CSBG funds, to provide a range of programs and advocacy activities for the benefit of low-income persons. CSBG resources were used in conjunction with state and other federal funds such as the Low Income Home Energy Assistance Program (LIHEAP), Head Start, State Office of Alcoholism and Drug Abuse (SOADA), and direct state grants.

The following material briefly describes activities of the community action agencies to the extent they can be categorized in (B) (i - viii) above.

(i) Employment

RurAL CAP: A workshop was held to train village people to conduct parent-education workshops, thereby providing them with job skills. SEACAP: Activity focused on developing markets for underutilized seafood products; this is expected to produce employment opportunities.

(ii) Education

RurAL CAP: Child development activities support the Head Start program which serves more than 1,500 children statewide, being funded with state and federal funds in excess of \$6 million. Energy conservation has been promoted through demonstration projects, workshops, and education and information activities. More than 50 villagers assembled for the Village Participation Conference in the state capital to discuss rural needs and present recommendations to policy makers. SEACAP: Education and outreach activities encouraging weatherization have been conducted.

(iii) Use of Available Income

RurAL CAP: \$76,000 of CSBG funds was spent on activities directed at reducing the high cost of energy through weatherization projects, workshops and information, demonstration of technology advances to reduce fuel consumption; legislation and policy were monitored, to include promotion of least-cost energy planning and work with the State Energy Policy Task Force to direct attention to rural concerns. SEACAP: Weatherization-related activities fall into this category.

(iv) Housing and Living Environment

RurAL CAP: Technical assistance was provided to a village to form a fur cooperative. Other activities included monitoring development in rural locations to identify environmental impacts, advocacy for low-income housing, and energy-related activities. Activities of the Subsistence and Natural Resources Department impinge on this area. SEACAP: Work to rescue several houses threatened by a mudslide continued and was completed. A SEACAP proposal led indirectly to new monies for low-income housing in Juneau. Work has been done toward rescinding the local tax on food, considered regressive toward low-income persons.

(v) Emergency Assistance

Rural CAP: Approximately 25,000 meals were provided to the poor and hungry in urban areas through four sites at a cost of \$11,416. SEACAP: A disaster plan and funding are in place to meet emergencies that may occur. Advocacy and intervention have been provided on an individual basis.

(vi) Removing Obstacles to Self-Sufficiency

Rural CAP: \$58,000 was devoted to alcohol and drug abuse prevention activities, which included five teleconferences with 164 participants, culturally relevant workshops in six villages and other events with a total of 2595 participants. Activity was directed to protection of land, water and other natural resources vital to the subsistence economy, and advocacy for low-income persons. SEACAP: Employment opportunities are being developed through local seafood industry marketing, and work with Equal Employment Opportunity office which has identified positions where EEO goals can be implemented.

(vii) Community Affairs Participation

Rural CAP: Most program activities have fostered participation in community affairs, but especially the Village Community Development Program, Village Participation Conference, subsistence, child development and energy programs. \$105,471 was devoted to the Village Community Development Program which supports the empowerment of rural (Native) people in protecting their interests in the interaction with the dominant culture, through meetings, conferences, teleconferences, newsletters, and workshops. SEACAP: Most program activities have fostered participation in community affairs.

(viii) Effective Use of Other Programs

Rural CAP: Advocacy in the use of weatherization and LIHEAP funds for effective energy conservation projects continues. Eight proposals have been written, five of which have been funded. Technical assistance has been provided in development of for-profit enterprises. SEACAP: Through its privately capitalized, wholly owned, for-profit subsidiary, SELEASE, new markets for seafood from Southeast Alaska have been tapped, and resulting income channelled to fulfill SEACAP objectives.

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS
FY 88 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

The Draft FY 88 State Plan is available for public review and comment. CSBG funds are allocated to the State and to Alaska's two Community Action agencies, the Rural Alaska Community Action Program (Rural CAP) and the Southeast Alaska Community Action Program (SEACAP) to impact the causes and conditions of poverty in Alaska. The plan describes how the State administers the program, activities of grantees and the distribution plans for FY 88.

A public hearing will be conducted on the plan on December 22, 1987 from 2:00 to 3:30 p.m. The hearing will be chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee through the Interim Legislative Teleconference Network.

The Legislative Information Office sites designated for this hearing are:

- Anchorage, 3111 "C" Street, Suite 150;
- Bethel, Kuskokwim Inn Annex;
- Juneau, Capitol Building, Room 205;
- Ketchikan, 352 Front Street;
- Nome, Second Floor, Front Street; and
- Sitka, 210 Lake Street.

In addition to the listed LIOs, Offnet sites have been established in Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions.

A written summary of any comments presented at the hearing would be appreciated. The Division will also give consideration to written comments, which must be received by the close of business on Thursday, December 31, 1987. Copies of the Draft State Plan are available from the Department of Community and Regional Affairs offices. Questions about the plan or hearing sites can be directed to: Judy Holden, Block Grant Administrator, Department of Community and Regional Affairs, Rural Development Division, P. O. Box BC, Juneau, Alaska 99811. Telephone (907) 465-4890.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

STEVE CCWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 940 E. 16TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

December 1, 1987

Dear Interested Parties:

Enclosed is the Draft FY 88 Community Services Block Grant (CSBG) State Plan for your review and comment. A public hearing chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee will be conducted through the Legislative Teleconference Network December 22, 1987, from 2:00 - 3:30 PM to hear your comments. Written comments will be accepted until the close of business December 31, 1987. The enclosed public notice contains additional information about the hearing.

For those of you who may be unfamiliar with the CSBG Program, it is funded by the U.S. Department of Health and Human Services (DHSS), Office of Community Services (OCS) and administered by the Department of Community and Regional Affairs (DCRA), Rural Development Division (RDD). The state will receive approximately \$750,000 for federal fiscal year 1988.

The federal law provides that 90 percent of the funds must be distributed to eligible Community Action Agencies that were established in 1981. The remaining 10 percent is granted to the State for administration and discretionary activities. In Alaska, the two primary recipients are the Rural Alaska Community Action Program (RurAL CAP) and the Southeastern Alaska Community Action Program (SEACAP). The State has contracts with these organization to provide adtivities that benefit low-income persons. The draft of the state plan provides details about these activities and how the State administers the program.

Included with this letter is a copy of the draft plan, which is very similar to the FY 87 Final Plan with only very minor technical revisions. These changes are identified by page, section and paragraph in the enclosed material entitled Proposed Revisions. This document also presents proposed new language which deals with amendments to the state plan.

Interested Parties
Page 2

We look forward to your participation in the public hearing and encourage you to provide written comments if you wish. If you have questions please contact:

Judy Holden
Block Grants Administrator
Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, AK 99811
Phone: 465-4890

Sincerely,



David G. Hoffman
Commissioner

Enclosure

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

CSBG 88
STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

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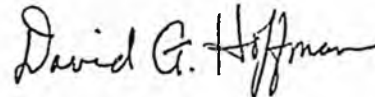
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Judy Holden
Block Grants Administrator
Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, AK 99811
Phone: 465-4890

Sincerely,



David G. Hoffman
Commissioner

Enclosure

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS
FY 88 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

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- Nome, Second Floor, Front Street; and
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STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

RURAL DEVELOPMENT DIVISION

STEVE COWPER, GOVERNOR

OCT -9 1987
orig Jim

- P.O. BOX BC
JUNEAU, ALASKA 99811-2170
PHONE: (907) 465-4890
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
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FAIRBANKS, ALASKA 99701-6226
PHONE: (907) 456-1505
- P.O. BOX 1068
NOME, ALASKA 99762-1068
PHONE: (907) 443-2274
- P.O. BOX 348
BETHEL, ALASKA 99559-0348
PHONE: (907) 543-2885

September 29, 1987

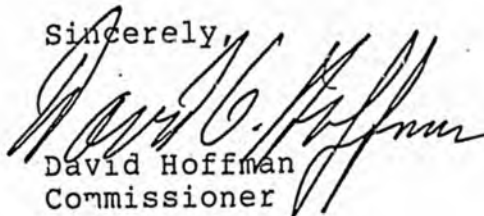
Mr. Vince Gonzales
CPD Field Representative
U.S. Department of Housing & Urban Development
Seattle Regional Office, Region X
Arcade Plaza Building
1321 Second Avenue
Seattle, WA 98101

Dear Mr. Gonzales:

Attached is the State of Alaska's Performance and Evaluation Report (PER) covering the federal grant years 82 through 87.

If there are questions regarding this report, please contact Judith A. Holden, Block Grants Administrator, at 907-465-4890.

Sincerely,


David Hoffman
Commissioner

Enclosure

(Profile in not used from Holy Cross)

STATE CONG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1982

PAGE ONE OF TWO

GRANT NUMBER CB-82-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,315,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY82</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,288,000.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,301,053.12</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,288,000</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>26,300.00</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
JUNEAU	Housing Rehabilitation	417,000	H	X	<ul style="list-style-type: none"> ◦ Rehabilitation of 18 multi-family rental units in 3 buildings ◦ Mobile Home Relocation Loans for 23 participants ◦ Front Street Renovation ◦ Capital Park Playground 	complete
	Park Construction	83,000	PFL	X		complete
KODIAK	Street Construction	242,000	PFL	X	◦ Mt. View Drive-road construction for low cost housing units	complete
	Rehabilitation Teen Center	192,000	PFL	X	◦ Increase childrens park 0.3 acres to add 11% capacity	complete
	Rehabilitation Park	66,000	PFL	X	◦ Increase teen center 15-20% to total 660.0 sq. ft. space	complete
AKUTAN	Site Preparation - Fuel Storage	105,000	PFL	X	◦ Construction for a 60,000 gal. capacity bulk fuel storage facility	complete
THORNE BAY	Road Construction	105,000	PFL	X	◦ Construction of a 700 ft. road and a 1 1/4 mile road to connect existing road system.	complete

(CONTINUED ON PAGE TWO)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1982

PAGE TWO OF TWO

GRANT NUMBER CD-82-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,315,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY82</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,288,000.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,301,053.12</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,288,000</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>26,300.00</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

PREPARED BY Judith A. Holden
CONTACT: (907) 465-4890

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
PORT LIONS	Rehabilitate Public Structure	78,000	PFL	Low/Mod X	<ul style="list-style-type: none"> ◦ Rehabilitate public structure ◦ Expand public building 18'X35' on west end 	complete

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1983

PAGE ONE OF THREE

GRANT NUMBER CB-83-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,504,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY83</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,435,205.20</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,096,317.60</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,435,205</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>30,080.00</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
DELTA JUNCTION	Land Use Planning	60,000	PLNG	X	<ul style="list-style-type: none"> ◦ Develop topographic maps ◦ Develop hydrologic/hydraulic calculations ◦ Develop Water Surface Profiles ◦ Conduct public meeting for input into Delta Junction Stabilization and Flood Control Plan 	complete
MCGRATH	Water System Improvements	105,000	PFL	X	<ul style="list-style-type: none"> ◦ Construct 1300 sq. ft. building for "tupiped" water system 	complete
ST. PAUL	Rescue Equipment	105,000	PFL	X	<ul style="list-style-type: none"> ◦ Purchase 24' fiberglass boat with 115 hp motor and safety equipment ◦ Provide EMT and CPR training 	complete

(CONTINUED ON PAGE TWO)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1983

PAGE TWO OF THREE

GRANT NUMBER CB-83-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ 1,504,000.00	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY83</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ 1,435,205.20	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ 1,096,317.60	(1) Benefit Low/Moderate Income Persons	\$ 1,435,205
D. AMOUNT FOR ADMINISTRATION	\$ 30,080.00	(2) Prevent or Eliminate Slums and Blight	\$ -0-
		(3) Meet Urgent Community Development Needs	\$ -0-

PREPARED BY Judith A. Holden
CONTACT: (907) 465-4890

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
KAKE	Site Preparation - Housing	105,000	H	X	<ul style="list-style-type: none"> ◦ Design, surveying and plotting of 20 lot subdivision ◦ Design and construction of 22' wide access road through 20 lot subdivision ◦ Construction of 60'X40' building pads on 20 lots ◦ Design water and sewer extensions prior to PHS construction of services 	
ST. MARY'S	Rehabilitation of public building	60,000	PFL	X	<ul style="list-style-type: none"> ◦ Renovate 2-story public building which includes offices, community hall, theatre, 6 room hotel, restaurant, and cold storage facility: 1) paint and renovate interior and exterior; 2) provide waste heat system; and 3) upgrade fire and health codes 	complete
JUNEAU	Housing Rehabilitation	365,000	H	X	<ul style="list-style-type: none"> ◦ Low-income Housing Rehabilitation ◦ Renovate downtown sidewalks (handicapped accessible) ◦ Mentally ill housing (2 apartments) purchase 	complete
	Sidewalk Repair	135,000	PFL	X		complete
(CONTINUED ON PAGE THREE)						

50% complete

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1983

PAGE THREE OF THREE

GRANT NUMBER CB-83-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,504,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY83</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,435,205.20</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,096,317.60</u>	(1) Benefit Low/Moderate Income Person	\$ <u>1,435,205</u> PREPARED BY: <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>30,080.00</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
KODIAK	Install Water/Sewer Housing	484,000	PFL	X	<ul style="list-style-type: none"> ◦ Mt. View Drive-road construction for low-income housing ◦ Children's Park rehabilitation ◦ Teen Center rehabilitation 	complete

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1983 (Jobs Bill)

PAGE ONE OF ONE

GRANT NUMBER B-83-DJ-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>371,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY83</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>365,000.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>291,452.21</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>365,000.00</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>6,000.00</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
ANGOON	Community Site Improvement	105,000	PFL	X	<ul style="list-style-type: none"> ◦ Prepare, improve water drainages; clean out and build up road ◦ 10 temporary positions created 	complete
CORDOVA	Industrial Land Fill	90,967	PFL	X	<ul style="list-style-type: none"> ◦ Expand fish processing and fish-related businesses ◦ Create 28 full-time and 32 part-time jobs ◦ Maintain 2-3 jobs 	complete
CRAIG	Gym Renovation	50,000	PFL	X	<ul style="list-style-type: none"> ◦ Upgrade existing gymnasium to function as a self-contained unit ◦ 2 Permanent jobs created ◦ 6 Temporary jobs created 	complete
TUNAUNAK	Seawall Construction	105,000	PFL	X	<ul style="list-style-type: none"> ◦ Labor provided for Seawall Construction ◦ 6 Permanent jobs created ◦ 38 Temporary jobs created (30 are part-time working in groups of 10 every 3 weeks) 	complete

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1984

PAGE ONE OF FOUR

GRANT NUMBER CB-84-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,651,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,330,085.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,373,283.00</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,330,085</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>129,310.30</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. Nat. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
AKHIOK	Construct Health Clinic	99,400	PFL	X	° Construct 24'X32' single story wooden structure clinic on city owned property. The building will be pre-cut package unit with all plumbing, heating, and electrical materials included with a pad foundation compatible to Akhiok's terrain	complete
ANIAC/CHUATHBALUK	Community Planning	60,000	PLNG	X	° Provides both communities with guidelines to use in working together in the planning and use of subsistence resources, capital projects, energy use, conservation and land use	complete
ATMAUTLUAK	Construct Health Clinic	105,000	PFL	X	° Purchase "package" prefabricated building for the construction of 24'X40' community health clinic	complete
DILLINGHAM	Design Park	60,000	PFL	X	° Engineering and design for the construction of multi-use recreational park along an old abandoned airstrip	complete

(CONTINUED ON PAGE TWO)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1984

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GRANT NUMBER CB-84-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,651,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,330,085.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,373,283.60</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,330,085</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>129,310.30</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
GOLOVIN	Construct Recreation Facility	105,000	PFL	X	° Construct indoor/outdoor recreation center (20'X30 building and 48'X80' outside basketball/volleyball court)	complete
HOONAH	Comprehensive Plan	60,000	PLNG	X	° Policies, ordinances and plans will be developed ° In addition to developing a comprehensive plan, the city will develop a policy planning management strategy and a comprehensive community-wide energy use strategy	complete
HOLY CROSS	Repair Water Lines	52,800	PFL	X	° Pressure testing, repair and replacement of existing water lines	complete
HYDABURG	Construct Health Clinic	105,000	PFL	X	° Complete Phase II of building a 40'X80' health clinic to include: rough framing, close-in, electrical/mechanical, insulation/interior walls, exterior finish and interior finish	complete
(CONTINUED ON PAGE THREE)						

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1984

PAGE THREE OF FOUR

GRANT NUMBER CB-84-DC-CZ-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,651,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT <u>FY84 - FY85</u>	
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,330,085.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,373,283.69</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,330,085</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>129,310.30</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
KLAWOCK	Industrial Site Preparation	100,000	ED	X	° Blast rock and move 10,000 to 15,000 cubic yards of gravel from the quarry to industrial site, access road to site and parking lot site	complete
NOME	Remove Dilapidated Buildings	105,000	PFL	X	° Remove substandard housing structures which are uninhabited and associated debris from 30 to 50 properties	complete
OUZINKIE	Senior Center Improvements	55,700	PFL	X	° Construct 40'X60' Community Center for senior citizen activities, family services or social services	complete
PELICAN	Public Facility Improvement	52,150	PFL	X	° Build a 3200 sq. ft. (40'X80') community hall with 1600 sq. ft. of decking to be used as a multi-purpose facility (senior citizens, day care, community meetings, etc.)	complete

(CONTINUED ON PAGE FOUR)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1984

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GRANT NUMBER CB-84-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,651,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,330,085.00</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>1,373,283.69</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,330,085</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>129,310.30</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
ST. MICHAEL	Construction of Driveways	105,000	PFL	X	° Construction of 3,000 linear feet of driveways (in conjunction with Department of Transportation road construction)	complete
SEWARD	Purchase Fire Engine	105,000	PFL	X	° Purchase 1500 CPM Fire Pumper with 750 gal. water tank	complete
STEBBINS	Community Planning Improvement	60,000	PFL	X	° Comprehensive Development Plan which will utilize: 1) base map for land use plan; 2) study and planning for oil and gas development; and 3) legal documentation and preparation for native townsite lots transfer, and result in the development of planning ordinances and land use plan	complete
YAKUTAT	Water System Improvements	105,000	PFL	X	° Refit new Arco wells, pumphouse and storage tank and tie into existing city water system ° Renovate existing city wells, pumphouse and storage tanks to improve capacity and usefulness	complete

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STATE ALASKA

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GRANT NUMBER B-85-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,706,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,452,752.77</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>709,287.46</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,452,752.77</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>132,119.62</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
ALEKNAGIK	Road Construction	105,000	PFL	X	Put Landfill and Culverts on North Shore Landfill Road; Phase I is 1,300 feet long	25% complete
ANGOON	Rehabilitate Multi-Purpose Building	105,000	PFL	X	Rehabilitate Community Multi-Purpose building to conform with uniform building code as well as decreasing its energy consumption and improving its functional considerations	complete
GALENA	Fuel Storage Site Preparation	100,000	PFL	X	Phase I to construct a City of Galena Bulk Fuel Storage Facility with a capacity of 350,000 gallons	initiated
HAINES	Sidewalk/Drainage Improvements	105,000	PFL	X	Construction of about 1,800 linear feet of standard sidewalks and related drainage appurtenances. Handicapped and elderly access improvements	complete
HOMER	Handicapped Access Improvements to Museum	105,000	PFL	X	Provide barrier-free access for elderly and handicapped persons to the basement level of the Pratt Museum providing access to the multi-purpose room	25% complete

(CONTINUED ON PAGE TWO)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1985

PAGE TWO OF FOUR

GRANT NUMBER B-85-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,706,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,452,752.77</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>709,287.46</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,452,752.77</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>132,119.62</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
HOUSTON	Senior Center	105,000	PFL	X	° Construction of a 3000 sq. ft. Senior Citizen Center	negotiating contract
UPPER/LOWER KALSKAG	Multi-Purpose Community Center	150,000	PFL	X	° Phase II Construction (exterior site work) of a 8,020 sq. ft community center facility	initiated
KING COVE	Community Center/ Emergency Shelter	65,700	PFL	X	° Construction of a 1,280 sq. ft. community hall/ emergency shelter	initiated
KODIAK	Sidewalk Improvements at Senior Center	61,000	PFL	X	° Senior Citizen Center parking lot expansion to accomodate 12 spaces encompassing 5,000 sq. ft. and a sidewalk construction to be 332 lineal feet which represents 1,328 sq. ft.	50% complete
KOTLIK	Sewage Bunker	75,700	PFL	X	° Cover existng sewage bunkers and replace with new bunkers	80% complete
NAPAKIAK	Rehabilitate Washeteria	105,000	PFL	X	° Rehabilitation of the City's washeteria and shower facility to provide a coin-operated laundry, showers, and a traditional steam bath (sauna)	50% complete

(CONTINUED ON PAGE THREE)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1985

PAGE THREE OF FOUR

GRANT NUMBER B-85-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,706,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT	<u>FY84 - FY85</u>
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,452,752.77</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>709,287.46</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,452,752.77</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>132,119.62</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
NEWHALEN	Sewer System Improvements	77,400	PFL	X	° Final plan unknown	negotiating contract
PALMER	Handicapped Improvements to Community Center	105,000	PFL	X	° Make handicap improvements to the Community Center and to the City Hall so that restrooms in the building are accessible and barrier free	75% complete
PELICAN	Community Center Improvements	100,000	PFL	X	° Construction of a 3200 sq. ft. community hall (40'x80') with 1600 sq. ft of decking	complete
TANANA	Road Improvements	104,900	PFL	X	° Improve Mission Road and complete .54 miles of Spur Road. Safety signs and guardrails will also be installed	initiated

(CONTINUED ON PAGE FOUR)

STATE CDBG PERFORMANCE/EVALUATION REPORT

STATE ALASKA

REPORTING PERIOD FY 1985

PAGE FOUR OF FOUR

GRANT NUMBER B-85-DC-02-0001

DATE AS OF AUGUST 31, 1987

		2. NATIONAL OBJECTIVES	
A. TOTAL GRANT	\$ <u>1,706,000.00</u>	A. PERIOD SPECIFIED FOR BENEFIT <u>FY84 - FY85</u>	
B. AMOUNT OBLIGATED TO RECIPIENTS	\$ <u>1,452,752.77</u>	B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN	\$ <u>709,287.46</u>	(1) Benefit Low/Moderate Income Persons	\$ <u>1,452,752.77</u> PREPARED BY <u>Judith A. Holden</u>
D. AMOUNT FOR ADMINISTRATION	\$ <u>132,119.62</u>	(2) Prevent or Eliminate Slums and Blight	\$ <u>-0-</u> CONTACT: <u>(907) 465-4890</u>
		(3) Meet Urgent Community Development Needs	\$ <u>-0-</u>

3. LOCALITY	4. ACTIVITY	5. AMOUNT	6. PURPOSE	7. NAT. OBJ.	8. PROPOSED ACCOMPLISHMENTS	9. RESULTS ACHIEVED TO DATE
				Low/Mod		
TENAKEE SPRINGS	Community Center Improvements	105,000	PFL	X	° Construction of a community building 56' x 28'; two stories for a total of 3,136 sq. ft. It will contain a public meeting room, Senior Center, kitchen and storage, handicap access, restrooms, library, and office which are handicapped accessible	complete
TOGIAK	Seawall	105,000	PFL	X	° Phase II of seawall consists of a 550 meter retaining wall constructed from EKKI typical marine hardwood with sand and gravel	75% complete
ST. GEORGE	Community Planning Preparation	60,000	PFL	X	° A comprehensive land use plan and maps ° Inventory and analysis of Capital Improvement Program ° Conceptual Subdivision Plan and preliminary plot for Zapadin Bay	initiated

STATE CDBG PERFORMANCE/EVALUATION REPORT
PART I

STATE Alaska

REPORTING PERIOD FY 1986

GRANT NUMBER B-86-DC-02-0001

DATA AS OF August 31, 1987

1. FINANCIAL STATUS		2. NATIONAL OBJECTIVES	
A. TOTAL FUNDS		A. PERIOD SPECIFIED FOR BENEFIT FY <u>86</u> TO FY <u>87</u>	
1. ALLOCATION	\$1,521,000.00		
2. PROGRAM INCOME	\$ -0-		
B. AMOUNT OBLIGATED TO RECIPIENTS \$ <u>775,785.00</u>		B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN \$ <u>226,765.00</u>		1. BENEFIT TO LOW/MODERATE INCOME PERSONS \$ <u>775,785</u>	
D. AMOUNT FOR STATE ADMINISTRATION \$ <u>95,949.88</u>		2. PREVENT/ELIMINATE SLUMS/BLIGHT \$ _____	
		3. MEET URGENT COMMUNITY DEVELOPMENT NEEDS \$ _____	
		4. ACQUISITION/REHABILITATION \$ _____	
		NON-COUNTABLE DOLLARS: \$ _____	

3. LOCALITY *3A.	4. ACTIVITY *4A.	5. AMOUNT	6. PURPOSE	7. NATIONAL OBJECTIVES LCW/MOD	8. PROPOSED ACCOMPLISHMENTS	*9. ACTUAL ACCOMPLISHMENTS
Chuathbaluk	4(b)	\$187,500	PF	X	Waste Disposal System No. Persons Served: 123	
Craig	6	\$168,000	PF	X	Day Care Building No. Persons Served: 75 No. LMI Persons Served: 53	
Hydaburg	14(b)	\$205,000	ED	X	Assist Community-Based Business and joint venture with lessee No. of jobs created: 146 No. of LMI jobs created: 75 Funds leveraged: \$712,480	
Juneau	14(b)	\$150,000	ED	X	Assist local fishermen No. of jobs retained: 411 No. of LMI jobs retained: 411	

*The status and actual accomplishments of these contracts cannot be determined at this time as the projects have not been completed or contracts have not been closed out yet.

STATE Alaska

REPORTING PERIOD FY 1986

GRANT NUMBER B-86-DC-02-0001

DATA AS OF August 31, 1987

1. FINANCIAL STATUS

A. TOTAL FUNDS
 1. ALLOCATION \$1,521,000.00
 2. PROGRAM INCOME \$ -0-
 B. AMOUNT OBLIGATED TO RECIPIENTS \$ 775,785.00
 C. AMOUNT DRAWN DOWN \$ 226,765.00
 D. AMOUNT FOR STATE ADMINISTRATION \$ 95,949.88

2. NATIONAL OBJECTIVES

A. PERIOD SPECIFIED FOR BENEFIT FY 86 TO FY 87
 B. AMOUNTS USED TO:
 1. BENEFIT TO LOW/MODERATE INCOME PERSONS \$775,785
 2. PREVENT/ELIMINATE SLUMS/BLIGHT \$
 3. MEET URGENT COMMUNITY DEVELOPMENT NEEDS \$
 4. ACQUISITION/REHABILITATION \$
 NON-COUNTABLE DOLLARS: \$

3. LOCALITY	*3A.	4. ACTIVITY	*4A.	5. AMOUNT	6. PURPOSE	7. NATIONAL OBJECTIVES	8. PROPOSED ACCOMPLISHMENTS	*9. ACTUAL ACCOMPLISHMENTS
						LOW/MOD		
Kake		12		\$ 40,000	PL	X	Watershed Management Plan	
King Cove		6		\$136,710	PF	X	Solid Waste Collection System No. of persons served: 552	
Sand Point		6		\$116,075	PF	X	Solid Waste Collection System No. of persons served: 890	
Stebbins		4(b)		\$180,000	PF	X	Waste Disposal System No. persons served: 384 No. LMI persons served: 290	

*The status and actual accomplishments of these contracts cannot be determined at this time as the projects have not been completed or contracts have not been closed out yet.

STATE CDBG PERFORMANCE/EVALUATION REPORT
PART I

STATE Alaska

REPORTING PERIOD FY 1987

GRANT NUMBER B-87-DC-02-0001

DATA AS OF August 31, 1987

1. FINANCIAL STATUS

A. TOTAL FUNDS
 1. ALLOCATION \$1,526,000.00
 2. PROGRAM INCOME \$ -0-
 B. AMOUNT OBLIGATED TO RECIPIENTS \$ 429,000.00
 C. AMOUNT DRAWN DOWN \$ 75,000.00
 D. AMOUNT FOR STATE ADMINISTRATION \$ -0-

2. NATIONAL OBJECTIVES

A. PERIOD SPECIFIED FOR BENEFIT FY 86 TO FY 87
 B. AMOUNTS USED TO:
 1. BENEFIT TO LOW/MODERATE INCOME PERSONS \$429,000
 2. PREVENT/ELIMINATE SLUMS/BLIGHT \$
 3. MEET URGENT COMMUNITY DEVELOPMENT NEEDS \$
 4. ACQUISITION/REHABILITATION
 NON-COUNTABLE DOLLARS: \$

3. LOCALITY	*3A.	4. ACTIVITY	*4A.	5. AMOUNT	6. PURPOSE	7. NATIONAL OBJECTIVES	8. PROPOSED ACCOMPLISHMENTS	*9. ACTUAL ACCOMPLISHMENTS
						LOW/MOD		
Fairbanks North Star Borough		12		\$ 40,000	PL	X	Economic Development Plan	
Galena		1		\$197,950	PF	X	Acquisition of a bulk fuel storage facility	
Homer		14(b)		\$225,000	ED	X	Sewer Outfall, Infrastructure for cannery operation 40 new jobs will be created	
Kiana		4(b)		\$225,000	PF	X	Sewer Mains No. of persons served: 434 No. of LMI persons served: 390	

*The status and actual accomplishments of these contracts cannot be determined at this time as the projects have not been completed or contracts have not been closed out.

STATE CDBG PERFORMANCE/EVALUATION REPORT
PART 1

STATE Alaska

REPORTING PERIOD FY 1987

GRANT NUMBER B-86-DC-02-0001

DATA AS OF August 31, 1987

1. FINANCIAL STATUS		2. NATIONAL OBJECTIVES	
A. TOTAL FUNDS		A. PERIOD SPECIFIED FOR BENEFIT FY <u>86</u> TO FY <u>87</u>	
1. ALLOCATION	\$1,526,000.00		
2. PROGRAM INCOME	\$ -0-		
B. AMOUNT OBLIGATED TO RECIPIENTS \$ 429,000.00		B. AMOUNTS USED TO:	
C. AMOUNT DRAWN DOWN \$ 75,000.00		1. BENEFIT TO LOW/MODERATE INCOME PERSONS \$429,000	
D. AMOUNT FOR STATE ADMINISTRATION \$ -0-		2. PREVENT/ELIMINATE SLUMS/BLIGHT \$	
		3. MEET URGENT COMMUNITY DEVELOPMENT NEEDS \$	
		4. ACQUISITION/REHABILITATION	
		NON-COUNTABLE DOLLARS: \$	

3. LOCALITY *3A.	4. ACTIVITY *4A.	5. AMOUNT	6. PURPOSE	7. NATIONAL OBJECTIVES	8. PROPOSED ACCOMPLISHMENTS	*9. ACTUAL ACCOMPLISHMENTS
Nome	4(a) & (b)	\$225,000	PF	LOW/MOD X	No. of persons served: 40 No. of LMI persons served: 31	
Ouzinkie	6	\$214,500	PF	X	Sanitary Landfill No. of persons served: 223 No. of LMI persons served: 210	
St. George	14(b)	\$204,000	ED	X	Human/Fish Waste Outfall Established for fish processing plant 140 to 160 new jobs will be created in fish processing. 24 new jobs will be created on fishing vessels.	

*The status and actual accomplishments of these contracts cannot be determined at this time as the projects have not been completed or contracts have not been closed out.

PART II. STATE PERFORMANCE/EVALUATION REPORT
NARRATIVE REQUIREMENTS

STATE OF ALASKA

FY86 AND FY87 CDBG PROGRAM

PART II

STATE PERFORMANCE/EVALUATION REPORT

NARRATIVE REQUIREMENTS

Section 104(d) requires that grantees report on the requirements listed below. The requirements were included in the 1983 Amendments and apply only to grant allocations beginning in FY 84 and beyond. For these grants, this is a statutory requirement. Address each by checking the applicable space and attaching a narrative description, as appropriate. You may attach a separate sheet for each requirement, or one narrative that addresses each area separately. A state may attach a copy of its assessment as submitted in its Final Statement, to satisfy this requirement.

Assessment of the relationship of the use of funds to the state's objective

Narrative Attached

Explanation of the nature of and reasons for any changes in program objectives

No Change

Narrative Attached

Indication of how the state would change its program as a result of its experience

No Change

Narrative Attached

The State of Alaska submitted a combined Statement for the FY86 and FY87 program. The application cycle was combined and the same criteria established for both. This section of the report applies to both the FY86 and FY87 State CDBG Grants.

Summary of any comments concerning the program that have been received from citizens.

No Comments

Summary Attached

Evaluation of the extent to which the program benefitted low and moderate income persons

Evaluation Attached

RELATIONSHIP OF USE OF FUNDS TO STATE'S OBJECTIVE

FY86 CDBG GRANTS AWARDED

<u>Grantee</u>	<u>Project</u>	<u>Award</u>	<u>Objective</u>
Chuathbaluk	Waste Disposal	\$187,500	1, 2, 3
Craig	Day Care Building	168,000	2, 3, 4, 5, 6
Hydaburg	Cold Storage/Seafood Processing Plant	205,000	4, 5, 6
Juneau	Ice Machine Rehabilitation and Relocation	150,000	4, 5, 6
Kake	Watershed Management Plan	40,000	1, 2, 3, 4, 5, 6
King Cove	Solid Waste Collection System	136,710	1, 2, 3, 4, 5, 6
Sand Point	Solid Waste Collection System	116,075	1, 2, 3, 4, 5, 6
Stebbins	Waste Disposal	<u>180,000</u>	1, 2, 3
	Total FY86 CDBG Funds awarded:	\$1,183,285	

In addition to the benefit to Low- and Moderate-income Persons, projects met one or more of the following objectives:

1. Promote health and welfare of community.
2. Upgrade or create facilities to provide safer community environment.
3. Reduce cost of essential community services.
4. Promote community self-sufficiency.
5. Provide infrastructure for economic and/or employment generators.
6. Relieve adverse conditions caused by external development.

RELATIONSHIP OF USE OF FUNDS TO STATE'S OBJECTIVE

FY87 CDBG GRANTS AWARDED

<u>Grantee</u>	<u>Project</u>	<u>Award</u>	<u>Objective</u>
Fairbanks North Star Borough	Economic Development Plan	40,000	4, 5, 6
Galena	Phase II, Bulk Fuel Storage	197,950	2, 3, 4, 5
Homer	Sewer Outfall, Homer Spit	225,000	1, 2, 4, 5
Kiana	Sewer Mains	225,000	2, 3
Nome	Sewer/Water	225,000	2, 3
Ouzinkie	Sanitary Landfill	214,500	1, 2, 3
St. George	Human/Fish Waste Outfall	<u>204,000</u>	1, 2, 4, 5
	Total FY87 CDBG Funds awarded:	\$1,331,450	

In addition to the benefit to Low- and Moderate-income Persons, projects met one or more of the following objectives:

1. Promote health and welfare of community.
2. Upgrade or create facilities to provide safer community environment.
3. Reduce cost of essential community services.
4. Remote community self-sufficiency.
5. Provide infrastructure for economic and/or employment generators.
6. Relieve adverse conditions caused by external development.

EXTENT TO WHICH THE PROGRAM BENEFITED LMI PERSONS

The State of Alaska has chosen as a priority the federal objective to provide the maximum benefit to low- and moderate-income persons. To meet this objective, each applicant must demonstrate how the community's project will benefit low- and moderate-income persons. The following guidelines are used in determining, on a case-by-case basis, projects which benefit low- and moderate-income households using the HUD Section 8 income definition:

A. DIRECT BENEFIT

The project has income eligibility requirements that limit the benefits of the project to low- and moderate-income persons (including those specifically for senior citizens and the handicapped); or

B. COMMUNITY-WIDE BENEFIT

The project, which benefits the community as a whole, also benefits low- and moderate-income families, providing that the median family income for the community falls below the income limits established by the census area; or

C. AREA BENEFIT

The project serves an area where at least 51 percent of the residents are low- and moderate-income persons and provides services for such persons.

If a review of the 1980 census shows a community's median income levels exceed the Section 8 limit, they may document that economic conditions have changed to have an adverse impact on household income since 1980 and present those conditions by including supporting documentation in their application. Such economic conditions might include a major cutback or closure of an industry or employer in the community, or an environmental change which has interrupted normal economic activity.

This documentation may be provided through existing income data compiled which is more current than the 1980 census or a household survey may be taken. In all cases documentation must prove that 51% of the persons served are LMI according to Section 8 Income Limits. If data is provided, the source who compiles the data must be reputable and data validated to show that a proportionate number of families were surveyed according to instruction provided in the table on the Household Survey Summary form.

In the FY86 and FY87 programs, a combined 55% of funds awarded went to "small" communities in Alaska where employment is seasonal, if it is available. In addition, 50% of total funds

available were awarded for economic development activities or projects which provide infrastructure for economic development. Through these projects, low- and moderate-income persons in those communities will attain jobs which were not available before.

CHANGES IN PROGRAM OBJECTIVES

New Directives

The recent substantial changes in the State of Alaska's economic status have determined the need for immediate modifications to the State's CDBG program in order that it may be more responsive to current demands. The State must focus on projects which are more fundamental in nature, those which will more directly enhance the quality of life in Alaskan communities by helping to:

- Increase business and employment opportunities;
- Promote self-sufficiency and diversification in local economies;
- Expand the capacity of local communities to plan and support economic development; and
- Meet situations which impact the community's health and welfare in such a manner as to promote long-term solutions.

CHANGE IN PROGRAM AS A RESULT OF EXPERIENCE

To achieve these objectives, the new grant program will offer grant/loans to eligible communities in three categories:

Community Development
Economic Development
Technical Assistance

The focus will be on funding local economic development projects within rural Alaska, with some funding also made available for other community needs. Grants will be project oriented, must demonstrate firm public commitment, and in the case of public/private project, firm private commitment must also be demonstrated. Communities will also be required to provide either local funds or in-kind support for the proposed project, in order to be considered for funding under the new grant program.

It was noted that the planning funds set-aside used in 1986/87 was under utilized. The new program's technical assistance grants will encompass the planning, feasibility, marketing and development phases of projects. Additionally, departmental staff will work closely with applicants, in an effort to assist them in building viable projects and more state resources will be identified and utilized.

ALASKA

PART III

STATE PERFORMANCE/EVALUATION REPORT

COMPLIANCE WITH APPLICABLE CIVIL RIGHTS LAWS

A. Include the following information for each recipient, broken down by activity, which demonstrates compliance with applicable civil rights laws:

1. The extent to which persons or households have benefitted from funded projects. In reporting beneficiary Civil Rights data, the report should include both direct and areawide beneficiaries. The data for direct beneficiaries will consist of actual users. Arewide beneficiary data will include treatment/target area beneficiaries and is obtained from census/local surveys. Where data has not been kept previously, we will accept best efforts. For each recipient, separately identify the percent of beneficiaries (persons or households) who are:

- White, not Hispanic
- Black, not Hispanic
- Hispanic
- Asian or Pacific Islander
- American Indian/Alaskan Native
- Handicapped
- Female heads of household (if beneficiaries are

receiving a direct benefit as distinguished from an area benefit).

DATA ATTACHED

2. A narrative summary of the state's reviews of recipients' civil rights performance, including:

- a. process and standards used to review;
- b. results of reviews;
- c. state's findings, if any.

SUMMARY ATTACHED

3. An EEOC EEO-4 form for each states agencies administering the program, in whole or in part. Prepare a separate EEO-4 form for each such State Administrative unit.

EEOC EEO-4

FORM ATTACHED

4. For FY 84 (and beyond), a description summarizing state efforts, actions and results in affirmatively furthering fair housing.

STATE SUMMARY ATTACHED

5. A summary of the results of state and recipient actions to use minority and women-owned business in carrying out CDBG funded activities. Because states are asked to maintain this data on a voluntary basis, it may not be available.

STATE SUMMARY ATTACHED

RECIPIENT SUMMARY ATTACHED

PART III. STATE PERFORMANCE/EVALUATION REPORT
 COMPLIANCE WITH APPLICABLE CIVIL RIGHTS LAWS

1. AREAWIDE AND DIRECT BENEFICIARY DATA

The State of Alaska has not previously collected civil rights data from its grantees. Data which show demographics of direct beneficiaries is not available at this time. For the next reporting period of October 1, 1988, we will have in place a system to compile this data.

The following is areawide beneficiary data compiled from the 1980 census. This data only includes percents of beneficiaries who are Alaskan Natives, as other races and ethnic groups are so small in number and are not relevant in the overall populations.

There are no relevant Statewide handicapped statistics available. The group included in the 1980 census defines handicapped as persons who are unable to work and does not include children.

Female heads of household data from the 1980 census is included here. This data was provided for counties (boroughs and census areas), with population of 1,000 to 2,500, and for Reservations and Alaska Native Villages. Some of our communities did not fit into any of those categories, so data is not available for them. Also, some data was "suppressed for confidentiality" in the 1980 census; data for small communities was omitted.

1980 CENSUS DATA

FY82 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
City & Borough of Juneau	11.2	577
Kodiak Island Borough	19.0	187
Akutan	100.0	-
Port Lions	68.9	3
Thorne Bay	2.8	-

FY83 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Delta Junction	2.9	-
McGrath	48.7	-
St. Paul	86.9	10
Kake	76.6	17
St. Mary's	85.8	-
City & Borough of Juneau	11.2	577
Kodiak Island Borough	19.0	187

FY83 CDBG "JOBS BILL" PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Angoon	88.6	11
Cordova	15.2	53
Craig	28.3	-
Tununak	88.0	4

FY84 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Akhiok	93.3	4
Aniak	62.1	-
Chuathbaluk	88.6	-
Atmoutluak	95.2	2
Dillingham	57.0	33
Golovin	100.0	-
Hoonah	85.0	17
Holy Cross	95.5	7
Hydaburg	90.7	14
Klawock	76.5	7
Nome	55.0	84
Ouzinkie	94.2	-
Pelican	18.3	-
St. Michael	97.8	5
Seward	12.9	67
Stebbins	97.5	7
Yakutat	62.5	15

FY85 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Aleknagik	87.9	2
Angoon	88.6	11
Galena	70.4	13
Haines	18.9	29
Homer	3.0	52
Houston	4.1	-
Lower Kalskag	99.1	5
King Cove	67.5	4
Kodiak Island Borough	19.0	187
Kotlik	100.0	5
Napakiaik	98.5	11
Newhalen	81.3	-
Palmer	3.5	107
Pelican	18.3	-
Tanana	79.3	14
Tenakee Springs	5.1	-
Togiak	93.0	10
St. George	92.9	-
Upper Kalskag	83.7	3

FY86 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Chuathbaluk	88.6	-
Craig	28.3	-
Hydaburg	90.7	14
City and Borough of Juneau	11.2	577
Kake	85.8	17
King Cove	67.5	4
Sand Point	56.0	9
Stebbins	97.5	7

FY87 CDBG PROGRAM

<u>Grantee</u>	<u>% Persons Native American</u>	<u>Female Householders</u>
Fairbanks North Star Borough	5.5	1191
Galena	70.4	13
Homer	3.0	52
Kiana	94.0	14
Nome	55.0	84
Ouzinkie	94.2	-

2. STATE'S REVIEWS OF RECIPIENTS' PERFORMANCE

a. Process and Standards Used to Review

CDBG Issuance No. 15-86 is used as a Monitor guide by the State to review its recipients' civil rights performance. Grantees and their contractors are monitored at least once during the contract period and once again, if problems exist, to provide technical assistance. Seven major areas are covered during this review including a review of civil rights performance.

The Civil Rights Section reviews: 1) how the grantee documents persons who receive direct benefits by race, sex and income; 2) if the grantee has taken affirmative steps to utilize minority and women businesses; 3) grantee personnel policies; and, 4) potential EEO problems. In addition, a new policy is being developed where civil rights and affirmative actions taken by a grantee (resolutions, policies, benefit data, etc.) will be attached to the monitor report for documentation.

b. Results of Reviews

Monitor reports reveal that grantees have complied with civil rights requirements. However, complete documentation of their affirmative action has not always been provided, since we have not required them to provide community-wide or benefit data.

A new policy is being developed which will require applicants to provide a community Profiles (See Sample Attached; Profiles are available through the Department of Community and Regional Affairs). The policy will provide suggestions to grantees on how to develop a local affirmative action plan and require documentation of all affirmative action taken by grantees. As a part of this requirement grantees will submit reports with demographics of persons who directly benefit from their CDBG project. Appropriate lists of minority and female businesses will be supplied to grantees to encourage them to procure services and supplies from them. Grantees will also be made aware of what they may do to enhance fair housing.

c. States Findings

The State did not have any findings as a result of its review of grantees' performance in civil rights compliance.

3. EEOC EEO-4 FORM FROM GRANTEES

The State has not here-to-fore requested EEO4 forms from its Grantees. This information will be compiled for future annual reports.

4. STATE EFFORTS IN FURTHERING FAIR HOUSING

The State requires each CDBG applicant to develop a local affirmative fair housing plan. They must confirm this by signing the certifications which contain this provision, along with other major provisions of the program, when applying for a CDBG grant.

In addition, CDBG Policy and Procedure Issuance No. 12-83 is being revised. A portion of this revision will include a provision that grantees take affirmative steps to promote fair and equal access to housing, regardless of the type of grant they are awarded.

Depending on the locality and situation which exists, several activities are suggested. If a housing project is planned for construction in the community, the grantee may show support for assisted housing by entering into a cooperative agreement with a local housing authority. In small rural communities where there are no HUD financed rental housing projects in town, a simple resolution may be adopted which supports the housing authority's programs. In communities that have acknowledged comprehensive plans, plan policies may demonstrate support for assisted housing

programs. A fair housing resolution may be adopted by a grantee. This resolution is an official statement by local elected officials supporting equal access to housing for all persons. A fair housing complaint referral program should be developed by local grantees. This program is designed to help people whose basic housing rights may be violated. The local role is limited to providing information about housing rights, providing people with complaint forms and, in some instances, helping people fill out the forms.

As a part of the monitoring of a grantee's compliance with civil rights, the State will document the action the grantee has taken: such as resolutions, adopted policies, and the compilation of demographic characteristics. This documentation will be attached to the monitor report.

5. RESULTS OF STATE'S ACTIONS TO USE MINORITY AND WOMEN BUSINESSES

Although the State encourages its grantees to use minority and women-owned businesses for procurement of services and supplies, documentation of the actual results of how this has been accomplished has not been provided. The new policy will establish a system where grantees will be provided lists of minority and women-owned businesses so they may inform them of CDBG projects and how they may provide the services or materials needed. Grantees will be monitored to determine if they used these lists or other minority/women business lists for procurement with CDBG funds.



Alaska State Legislature

House of Representatives

Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4833

MEMORANDUM

To: All HCRA Members

From: Representative Henry Springer, Chairman
HCRA *Springer*

Date: December 2, 1987

Subject: HCRA Committee Meeting
Community Service Block Grant (CSBG) State Plan

There will be a meeting of the HCRA Committee for the purpose of taking testimony on the Department of Community and Regional Affairs FY 88 CSBG State Plan. A legislative public hearing is required in order for the program to receive federal funds.

Meeting: Teleconference/Public Hearing-HCRA Committee
Topic: CSBG State Plan
Day: Tuesday, December 22, 1987
Time: 2:00-3:30 p.m.
Place: Anchorage*, Juneau**, Bethel, Nome, Ketchikan, Sitka and Offnets (Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions)

* LIO, 3111 C Street, Main floor, Large conference room
**C-205, Butrovich

Please call my office if you have any questions (465-3789).

Attachment (Public Notice)

cc: Senator Arliss Sturgulewski
Chief Clerk
Judy Holden, DCRA, CSBG
Peggy Simons, LIO Coordinator
Lynn Morley

40th MEETING

COMMITTEE MEETING AGENDA

December 22, 1987

1. CALL TO ORDER: Dec. 22, 1987, 2:00 p.m.

2. NOTE MEMBERS PRESENT AND EXCUSED:
Rep. Henry Springer (Chair)
Rep. Bette Cato (Vice Chair)
Rep. Virginia Collins
Rep. Adelheid Herrmann
Rep. Jim Zawacki

If quorum is lacking...

State that due to the absense of a quorum, no action will be taken. The purpose is to take public testimony only.

3. CALENDAR/ORDER OF BUSINESS:
FY 88 Community Services Block Grant State Plan (CSBG)
-hearing/teleconference*

4. FOR THIS MEETING EACH MEMBER HAS:
CSBG FY 88 file containing:
-Committee Correspondence #1
-Correspondence to Interested Parties #2
-Teleconference Schedule #3
-Proposed Revisions & FY 88 State Plan
(Draft)-#4a,b
-Brief #5

5. INTRODUCE CHUCK AKERS (DCRA "CHAIRMAN")
Ask witnesses to state their name, title, address and the name of the firm or agency they represent.

***Teleconference sites:**

Anchorage (Springer & Akers), Juneau (White), Bethel, Ketchikan, Nome, Sitka

Also...Kake, Haines, Fort Yukon, Copper Center, Pt. Lions, Hydaburg, Shishmaref

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Ketchikan, Nome, Sitka

Also...Kake, Haines, Fort Yukon, Copper Center, Pt. Lions,
Hydaburg, Shishmaref

BRIEF: Community Services Block Grants (CSBG) Dec. 22, 1987
State Plan for FY 88 (Draft)

This Hearing:

A legislative hearing for purposes of public review of the CSBG State Plan must be held in order for the Dept. of Community and Regional Affairs (DCRA) to receive the federal funds for the program. The State Plan describes the "use and distribution" of the funds (\$750,000 for federal fiscal year 1988).

Funding:

The CSBG program was established by the Omnibus Budget Reconciliation Action of 1981 and funded through the U.S. Dept. of Health and Human Services, Office of Community Services. It shifted administration of this anti-poverty program to individual states. 90% of the \$750,000 (FY 88) must go to eligible Community Action Agencies (CAA's), primarily Rural CAP and SEACAP in Alaska. The remaining 10% will go to the State for administration (not to exceed \$55,000) and discretionary activities.

Formula for FY 88 funds is as follows: (federal allocation figure not available until late December 1987)

Total SCBG Funds to State
minus Tribal grantees
equals Balance to DCRA
minus 10% Administrative and Discretionary
equals 90% to CAA's

Funding Available to CAA's

	<u>Rural Cap</u>	<u>SEACAP</u>
1. Basic Grant	\$50,000.00	\$50,000.00
2. Poverty Population Formula		
\$xxxxxxxxxx	+	+
<u>-100,000.00</u>		
\$xxxxxxxxxx	x .903 =	\$xxxxxxxxxx x .0969 =
\$xxxxxxxxxx	=	\$xxxxxxxxxx
Total to each CAA	\$xxxxxxxxxx	\$xxxxxxxxxx

Distribution of CSBG allocation based on statistical info.-
Rural CAP = 90.31% SEACAP = 9.69%

The Program:

Overall Goal: Prevent poverty.

Program Objective: Self Sufficiency. (Through natural resources, rural and urban programs, citizen participation and economic development.)

Services: Job Training Partnership Act, Day Care Assistance, Child Care Assistance, Displaced Homemakers, Weatherization, Energy Conservation, etc.

Primary changes this year:

Expanded narrative overview by agencies accompanying financial report/request showing conformance between work performed and workplan.

(10)

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS

Various Sections.

References to FY87 have been changed to FY88.

Section II

B. second paragraph.

Add the following sentence to the end of the paragraph, "The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division."

C. third paragraph, second sentence.

add " 's " to RurAL CAP, and delete "serves a large geographical area of the state with". Add the word "are" after "services."

Section III

D. first paragraph.

Insert at the beginning of the paragraph, "A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests."

F. Change 1. Fiscal Reports to read: "Monthly financial reports upon request, and requests for drawdowns, will be provided by the subgrantees.

Insert "a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's workplan.

Re-letter the next paragraph as "b". and add "and an advance recovery schedule" to the end of the paragraph.

2. delete "specifying the level of work performed during the contract period. The quarterly report shall include", replacing it with "outlining".

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS (cont'd)

- G. 1. Insert "during the program year" after amended; add "or fluctuation of federal funds" to replace "during the program year". Delete "upon proposed amendment(s)" at the end of second sentence.
2. Insert "budget or" after proposed in the first sentence.

Section IV

Page 7

To top of page, add: "A. History of Funding"

Second paragraph.

At the end of the sentence, insert to read "and/or to initiate new programs as need dictates".

Insert new heading: "B. Current Distribution Formula" and

New paragraph.

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

Section VI.

E. subparagraphs have been renumbered.

Changed to insert new paragraph: "2. Rural Programs."

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

Section VII.

E. Insert a second sentence to read: "The Department of Community and Regional Affairs shall enforce the established procedures".

Insert a third sentence to read: "The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds".

COMMUNITY SERVICES BLOCK GRANTS

STATE PLAN FOR FY 88

DRAFT



Rural Development Division
Block Grant Administrator
P.O. Box BC
Juneau, Alaska 99811
Phone: (907) 465-4890

State of Alaska
Steve Cowper, Governor

Department of Community and Regional Affairs
David G. Hoffman, Commissioner

December 1987



STATE OF ALASKA

COMMUNITY SERVICES BLOCK GRANT
STATE PLAN FOR FY 1988

Prepared by:

Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, Alaska 99811

DECEMBER 1987

STATE OF ALASKA
 FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
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STATE OF ALASKA
FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
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I. SUBMISSION OF THE STATE PLAN

With the submission of this plan the State of Alaska, Department of Community and Regional Affairs, is applying for FY 88 funding for the Community Services Block Grant program [Sec. 675(a)] pursuant to the provisions of the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35); HJR 599-13, the mechanism for the inclusion of the Grandfather Clause, which assures 90 percent funding for CAA's; and Public Law which appropriates funds for the Department of Labor, Health and Human Services, and Education for FY 88. This plan describes how the State of Alaska will carry out the assurances contained in Section 675(c) as per Section 675(d)(1), and the proposed uses of funds, as required by Section 1742 of the Act.

II. INTRODUCTION

A. The Omnibus Budget Reconciliation Act.

The Omnibus Budget Reconciliation Act of August 13, 1981 (Public Law 97-35) repealed all but Title VIII and Title X of the Economic Opportunity Act of 1964. With this repeal, the Administration also changed the traditional role of the Federal Government of directly funding private non-profit anti-poverty programs at the local level. Instead, this funding is now channeled directly to states in the form of Community Services Block Grants, giving Governors more direct control over the expenditure of such funds at the local level for low-income residents.

B. State Administration.

The federal Department of Health and Human Services, through its Office of Community Services, administered the CSBG funds for the State during FY 82 by making grants to the two designated Community Action Agencies in the State: The Rural Alaska Community Action Program, Inc. (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). A variety of tribal entities receive direct funding from Washington, D.C. during each fiscal year. This amount is deducted from the State's CSBG allocation.

During FY 83, the State of Alaska assumed administration of the Community Services Block Grant. The Governor designated the Alaska Department of Community and Regional Affairs (DCRA) as the State administering agency for this block grant program. In 1983 the CSBG application was developed by the Division of Community Development (DCD). This Division had responsibility for administering the Job Training Partnership Act (JTPA). In addition, State funded Day Care Assistance and Child Care Programs, the Displaced Homemaker's Program, and a number of other State funded capital projects and Legislative Grants were administered by the Division. The federally funded HUD-Community Development Block Grant and Department of Energy Low Income Weatherization and State Energy Conservation Programs have also been administered by the Division. The Division is familiar with and has significant experience in operating a variety of complex federal program. The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division.

Set out below is the State of Alaska's plan for the distribution and administration of CSBG funds. The State Plan annotates the required federal assurances to meet the conditions and stipulations contained in Section 675(d)(1) of the Act.

C. The Role of the Community Action Agencies.

At least 90 percent of the funding received by the State of Alaska will be passed through to the two existing Community Action Agencies. This plan relies largely on the continuation of activities by these agencies to meet the assurances required in Section 675(c) of the Act.

With these funds the Rural Alaska Community Action Program (RurAL CAP) and Southeastern Alaska Community Action Program (SEACAP) provide a range of services to low-income Alaskans in rural and urban communities which are dispersed over a vast geographic area.

In southeast Alaska, SEACAP has provided regional programs in weatherization, youth employment and advocacy, and referral services to the low-income clients in the region. RurAL CAP's services are available throughout rural Alaska. RurAL CAP serves its low-income population with Head Start and other child development programs alcoholism and drug abuse prevention, weatherization and other energy programs designed to lower the fuel bills of poor families, natural resources programs to ensure continued access to fish and game resources by those who depend on them as staples, and citizen participation programs to ensure that the voice of the poor is heard. Both agencies use CSBG and non-CSBG funds to extend services to rural and urban Alaskans. Appendix A provides a summary of each agency's activities for the past program year.

CSBG funds are used to help low-income people to secure and retain meaningful employment, an adequate education, make the best use of available income, obtain and maintain adequate housing, obtain emergency assistance for energy related life-sustaining needs, and attain greater self-sufficiency and participation in programs and projects that directly affect their lives and well-being.

III. ROLE OF THE STATE AGENCY

The Governor of the State of Alaska has designated the Department of Community and Regional Affairs, formerly the State Economic Opportunity Office (SEOO), as the administering agency for the Community Services Block Grant Program.

A. Public Review and Hearings.

The State Department of Community and Regional Affairs disseminates the State Plan to the public [as per Sec. 675(d)(2)], in order to facilitate comments from interested local governments, corporations, agencies and persons [Section 1742(b) and (c)]. Copies of the Plan are sent to interested parties, all legislators, appropriate legislative committees, Community Action Agencies, and Regional Offices of the Division of Community Development for review and comment.

Public notices are placed in statewide newspapers and the State Administrative Journal to inform the public of the availability of the State Plan and to invite public comments for up to 20 days. The State conducts the legislative and public hearings on the State Plan in accordance with Section 675(b) of the Act. The Community and Regional Affairs Committee of the State House of Representatives will have conducted the public hearing on December 22, 1987 over the Legislative Teleconference Network. Testimony is to be taken from rural and urban sites around the State.

B. Responsibilities to Subgrantees and Financial Audits.

The State will not expend more than five percent or \$55,000, whichever is greater, of its allotment for administrative expenses as per Section 675(c)(2)(B). The State will disburse funds, coordinate and monitor the programs operated with Community Services Block Grant Funds, and provide training and technical assistance, where required. The State will assist, where necessary, with program management and compliance, including, but not limited to, financial monitoring and audits [Sec. 675(c)(9)]. Audits of CSBG expenditures will be conducted at least every two years in accordance with 45 CFR part 96 subpart I paragraph 96.91 and Section 1745(b).

The audits will be conducted in accordance with federal circulars A-128 and A-110, as appropriate, and with standards established by the Comptroller General for the audit of governmental organizations, programs, activities and functions. Audits are required in the State's contract with CAA's and are conducted in lieu of any other financial and compliance audits of the same funds which the State is required to conduct under any other provision of this Act [Sec. 175(a), (c) and (d)]. Such audits will be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles [Sec. 675(f)]. The cost of subgrantee audits will be included in the CAA's administrative budget.

C. Subgrantee Application Procedures.

CAA's are required to submit an application for CSBG funds in order to be funded. The application includes a workplan which establishes the CAA's goals and objectives, cites which statutory requirements are being met, identifies project timelines, technical assistance/coordination mechanisms and requirements, and sources of other funds. In addition, the workplan includes a detailed narrative, and a budget prepared by line item with a detailed breakdown for each line item. The application must be approved by the applicant's governing board. The CAA is required to provide the necessary assurances included in the Omnibus Budget Reconciliation Act. The activities to be undertaken by the CAA must be measurable and have a potential impact on the causes of poverty [Section 675 (c)(1)(A) (i through viii) and (C)(D) and (E)], of the Omnibus Budget Reconciliation Act.

The board must provide assurances that it has adopted and implemented bylaws for itself and agency policies relative to travel, personnel, and other areas as appropriate, consistent with federal and State laws and regulations. The reimbursement rates for travel and related expenses will be set locally by the boards, but may not exceed State limits. Fiscal management policies and procedures must have been approved and be located in a separate volume. Any weaknesses or inadequacies identified in the latest audit report must have been corrected, with assurances contained in the application.

D. Subgrantee Monitoring.

A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests.

Monitoring checklists will be utilized for on-site program reviews to assure programmatic and fiscal compliance. Through on-site visits staff can identify contract performance/achievements, potential or actual problem areas, and initiate corrective action in cooperation with the local agencies. A written report of the on-site visit will be prepared, copies of which will be provided to the Community Action Agency board chairperson and executive director.

E. Suspension, Termination of Funds, and Procedure for Appeals.

All grantees, to be eligible for funding under the plan, must use CSBG funds to carry out only those activities authorized under Section 675 (c)(1) of the Omnibus Budget Reconciliation Act of 1981. CSBG funds must not be used for activities prohibited under Section 675 (c)(6) and (7).

Grantees must have internal control and fund accounting procedures to assure the proper disbursement of and accounting for funds provided. If a grantee or a potential grantee fails to meet these program and fiscal requirements, it will be ineligible for continued funding under the State's CSBG program.

Termination by Mutual Consent:

- a. Either party may terminate a CSBG contract by mutual consent by setting forth the reasons and submitting them in writing. Before the termination is effective, the other party must give written consent.

Termination for Cause:

If the Contractor fails to comply with the provisions of the contract, or fails to use the funds for only those purposes which have been designated in the contract, the Department may, after written notice to the Contractor:

- a. Suspend the contract and withhold any further payment or prohibit the Contractor from incurring additional obligations of funds, pending corrective action by the Contractor or a decision to terminate; or

- b. Terminate the contract in whole, or in part, at any time before the final contract payment is made, and notify the Contractor in writing of its decision to terminate, the reason for termination and the effective date of termination.

If the Contractor defaults or violates the terms of the contract the Department may request the Attorney General to institute actions to recover all or part of the project funds paid to the Contractor.

All reasonable and necessary costs incurred or obligated before the actual contract termination and which are allowable under the terms of the contract shall be reimbursed by the Department.

The Contractor can appeal a decision to terminate a grant for cause by writing to the Commissioner of the Department of Community and Regional Affairs. The Contractor must explain in detail all of the reasons for the appeal. The appeal must be received by the Department within thirteen (13) working days of the date the Contractor received the grant termination notice. The Commissioner may grant an extension for exceptional circumstances for up to five (5) days, if a written request is received before expiration of the initial thirteen (13) day period.

The Commissioner will review the appeal and notify the appellant within ten (10) working days if it is timely and accepted for a hearing.

When an appeal is accepted, the Commissioner will conduct a hearing on the appeal as soon as practicable within twenty (20) working days. The Commissioner will conduct the hearing and may designate one or more persons from within the Department to serve as a hearing panel.

If a hearing is conducted it will be recorded. All interested parties wishing to be heard at the hearing shall submit a written brief of their statement no later than 24 hours prior to the hour of the hearing.

The decision will be made available to interested parties within fifteen (15) working days of the date of the completion of the hearing.

As required by Sec. 676 A of Public Law No. 98-588, a copy of the hearing record will be made available for a prompt review by the Secretary of the Department of Health and Human Services, if such a request is made. If a review by the Secretary is requested, the Department's determination will not be effective until a finding confirming the State's finding of cause is provided by the Secretary.

F. Reporting Requirements.

1. Fiscal Reports: Monthly financial reports, upon request, and requests for drawdowns will be provided by the subgrantees.
 - a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's Workplan.
 - b. A CAA may receive an advance of not more than 25 percent of the grant award. The request shall be in writing and shall include a brief explanation of the need for an advance, and an "advance recovery schedule".
2. Quarterly Progress Reports are required from subgrantees outlining an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and will discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department.

G. Amendments.

1. To the State Plan: The State Plan may be amended during the program year, as necessary, to accommodate administrative and programmatic changes or fluctuation of federal funds. Grantees and other interested parties are to be provided copies of proposed changes and given up to fifteen (15) working days to comment. The Department must consider these comments before taking any action. The Office of Community Services will be notified of amendments to the State Plan.
2. To Local Programs: Proposed budget or program amendments may be submitted during the course of the year. The Department of Community and Regional Affairs reserves the right to approve or disapprove such requests for amendments. Proposed amendments which are reasonable, and which do not significantly change the program benefit will be approved.

IV. CRITERIA AND METHOD OF FUND DISTRIBUTION

Alaska, a large state geographically, with a relatively small but diverse population uses not less than 90 percent of the funds to make grants to the two existing Community Action Agencies [Sec. 675 (c)(4) and 675 (c)(2)(B)].

The State will use not more than the allowable \$55,000 of the total Community Services Block Grant funds for administration of the grant [Sec. 675 (c)(2)(B)]. The Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to; existing CAA's to reduce the impact of funding reductions, to CAA's or other non-profit organizations for special projects or other activities to be determined by the Department.

A. History of Funding

The Department has periodically reviewed the funding available to Alaska's two CAA's since the Office of Community Services administered the Community Services Block Grant Program. Just prior to the State assuming administration of the program, the available funds were divided between the two CAA's on the basis of approximately 17 percent for SEACAP and 83 percent for RurAl CAP. When the Department prepared its first plan, the funding ratio was based primarily on poverty population derived from the 1980 census. This resulted in changing the funding ratio to approximately 8.7 percent for SEACAP and 91.3 percent for RurAl CAP because of the poverty populations in the respective service areas claimed.

While both CAA's experienced an overall loss of funds during this period, the experience of the last several years has shown that the smaller organization was seriously hampered in its ability to maintain a staff and conduct programs with available funds. Inherent in the Department's assumption of the CSBG program from OCS, is a recognition of the value of maintaining the two eligible organizations in order for them to support their existing programs and/or to initiate new programs as need dictates.

In reviewing the funding situation during 1985 and early 1986, the Department acknowledged its oversight in creating a disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of Public Law 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

In order to accomplish a more equitable distribution of available funds in 1987, the Department began using a two step funding formula.

- 1) The first step recognized the need for each organization to have a grant for basic operating expenses. While both CAA's received \$50,000 to meet basic costs, this was not meant to limit administrative costs to this amount.
- 2) The second step recognized the importance of the poverty population as an element in distributing the available funds. In 1987, the Department used the FY 85 CSBG State Plan formula to determine the distribution of the balance of the funds after subtracting the basic grant.

B. Current Distribution Formula

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

A breakdown of the basic formula for the FY 88 funds is as follows:

Total CSBG Funds To State
minus Tribal Grantees
equals Balance to DCRA
minus 10% Administrative and Discretionary
equals 90% to CAA's

Funding Available to CAA's

Step I.	Basic Grant	<u>Rural CAP</u> \$50,000.00	<u>SEACAP</u> \$ 50,000.00
Step II.	Poverty Population		
	Formula		
	* \$xxxxxxxxxx	+	+
	-100,000.00		
	<u>xxxxxxxxxx</u>	X .903 =	<u>xxxxxxxxxx</u>
			X .0969 =
			<u>xxxxxxxxxx</u>
Total to Each CAA		\$xxxxxxxxxx	\$xxxxxxxxxx

The factors used in Step II to determine the distribution of funds on a population basis are derived in the following manner:

1. 1980 Census of Population
General Social and Economic Characteristics
Poverty Status in 1979 of Families and Persons for Counties:
1980 Table 181
2. Alaska Department of Health and Social Services
Eligibility Information System
Aid to Families with Dependent Children (AFDC) Payment Summary
April, 1987

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125 percent of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low-income, 4,677/55,909 arrive at 8.37 percent. The balance of State allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63 percent.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the State. In April, 1987, 832 AFDC cases are served in the southeast region versus a total of 7,508 statewide. These figures are taken from the report identified in #2 above. The resulting percentage for Southeast is 11 percent and 89 percent for the balance of the State.

* Figures not available at this time.

The CSBG allocation based on statistical information is:

	<u>RurAL CAP</u>	<u>SEACAP</u>
1980 Poverty Statistics (125 % of poverty level)	91.63%	8.37%
AFDC cases	<u>89.00</u>	<u>11.00</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RurAL CAP</u>	<u>SEACAP</u>
90.31%	9.69%

V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with RurAL CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec. 1742 (a)(2)] as per the 1980 U.S. Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742 (a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec. 675 (c)(1)(A) and 675 (c)(1)(B)(ii), (vi) and (vii)].

B. Background of Program.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAA's have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAA's have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742 (a)].

C. Coordination of Resources

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675 (c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAA's which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A local control component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675 (c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675 (c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the education and information [Sec. 675 (c)(1)(B)(ii)] necessary to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675 (c)(1)(D).

E. Program Objective: Self Sufficiency.

Another similar objective of the CSBG funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675 (c)(1)(B)(vi)], through programs that provide education [Sec. 675 (c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675 (c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675 (c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675 (c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675 (c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675 (c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675 (c)(1)(B)(iv)].

2. Rural Programs.

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

3. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675 (c)(1)(B)(v)], [Sec. 675 (c)(1)(C)].

4. Citizen Participation.

A citizen participation component [Sec. 675 (c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675 (c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

5. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675 (c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675 (c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, programs, and through the existing Boards of Directors of the CAA's.

VII. ADMINISTRATIVE ASSURANCES

A. Composition of the Board of Directors.

The Boards of Directors of both CAA's will meet the board composition requirements prior to contract approval [Sec. 675 (c)(3)]. The Boards of both RurAL CAP and SEACAP comply with the requirement presently; i.e., 1) one third are elected public officials or their representatives; 2) at least one third are democratically selected representatives of the poor; and, 3) the balance are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community or communities. In the event other non-profit organizations are considered for projects with CSBG funds their boards must approximate this requirement as nearly as possible.

B. Transfer of Funds.

1. In the event that the State transfers funds to services under the Older American Act, the Head Start Program, or the Energy Crisis Intervention Program, such transfers shall not exceed five percent of the State's allotment according to Section 674 [Sec. 675 (c)(5)].
2. Pursuant to the section 2604 (f)(1) of the Low Income Home Energy Assistance Act (LIHEAP) of 1981, the Governor is authorized to transfer up to 10 percent of the State's allocation from LIHEAP to the Community Services Block Grant (CSBG) program.

The purpose of this language is to provide the Governor with the authority to transfer funds should the Governor determine that funds are available and a transfer of funds is consistent with the best interests of the State of Alaska. In the event these funds become available to supplement the CSBG program they will be used to assist CAA's in complying with the goals and objectives of the State Plan and deliverables required by the Department of Health and Social Services.

C. Prohibition of Political Activities

None of Alaska's CSBG allocation will be used to engage in political activities [Sec. 675 (c)(6)] in accordance with Chapter 15 of Title 5, United States Code [Sec. 675 (c)], nor to assist voters in any way in any election [Sec. 675 (c)(7)].

Conditions of the State's contract with the CAA's, or any other non-profit groups, receiving CSBG funds, will incorporate these conditions.

D. Coordination of Programs

The State of Alaska will encourage continued coordination of anti-poverty programs with emergency energy crisis intervention programs under Title XXVI of this Act [as per Sec. 675 (c)(8)]. Both CAA's have been actively involved in Low Income Home Energy Assistance program referrals and advocacy, and emergency energy crisis intervention program activities. The CAA's and any other CSBG subgrantees will be required to coordinate their activities between such programs and existing anti-poverty programs where appropriate.

E. Fiscal Control and Accounting Procedures.

The State has established fiscal control and fund accounting procedures to assure proper disbursement of and accounting for federal funds [Sec. 675 (c)(9)]. The Department of Community and Regional Affairs shall enforce the established procedure. The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds. The Boards shall also provide assurances that accounting procedures are adequate for all funds received pursuant to this application, and will ensure the cooperation of staff and availability of all records.

F. Federal Investigations.

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec. 675 (c)(10)].

G. Nondiscrimination.

The State shall make part of any contract with a subgrantee receiving CSBG funds a requirement that no person be denied benefits or participation in services, or be subject to discrimination on the grounds of race, color, national origin, age, or sex, according to Section 677 (a) of the Act.

H. Limitation on Use of Funds for Construction.

The State, or any of its subgrantees, will not use any funds for the purchase or improvement of land, or the purchase, construction, or permanent improvement of any building or other facility [Sec. 680 (a)] except as outlined in Section 680 (a) and (b).

Steve Cowper, Governor

Date

VIII. ADDITIONAL REQUIRED ASSURANCES

A. Application

Pursuant to Section 675(a) of the Community Services Block Grant Act of 1981, as amended, I submit this application to the Secretary of the U.S. Department of Health and Human Services for administration of its Community Services Block Grant by the State of Alaska for Fiscal Year 1986. Assurances required under this Section are enumerated in Parts II and III below.

B. Assurances Required By Section 675(b)

I hereby certify that the State of Alaska will comply with the following assurance contained in Section 675(b):

No funds shall be allotted to such State for any fiscal year under this subtitle unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.

C. Assurances Required By Section 675(c)

I hereby certify that the State of Alaska will comply with the following assurances contained in Section 675(c):

(1) Use of Funds

Funds available under this Community Services Block Grant Act will be used:

- (A) To assist in the provision of a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) To provide activities designed to assist low-income participants including the elderly poor;
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;

- (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle;
- (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
- (D) To coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and
- (E) To encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community;

(2) Allocation of Funds

Not less than 90 percent of the funds allotted to the State will be used to make grants to use for the purposes described above to Community Action Agencies, Community Action Programs, or to organizations serving seasonal or migrant farm workers. The State will not expend more than five percent, or \$55,000 of its allotment, whichever is greater under Section 674, for administrative expenses at the State Level [675(c)(2)(B)].

(3) Board of Directors

In the case of a community action agency or nonprofit private organization, each board will be constituted so as to assure that (A) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement; (B) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and (C) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education or other major groups and interests in the community. [675(c)(3)]

(4) Special Consideration in Designating Subgrantees

Special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is not such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency for which the determination is made. [675(c)(4)]

(5) Transfer of Funds

The State may transfer funds, but not to exceed five percent of its allotment, for the provision set forth in the Community Services Block Grant Act to services under the Older Americans Act of 1965, the Head Start program, or the energy crisis intervention program [675(c)(5) as amended by Public Law 98-588, Section 203(a)(5).]

(6) Political Activities

Any political activities in accordance with this subsection will be prohibited. [Subsection (e)]; [675(c)(6)]

(7) Political Assistance

Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with an election or any voter registration activity will be prohibited; [675(c)(7)].

(8) Program Coordination

Coordination will be provided between anti-poverty programs in each community, where appropriate, with emergency energy crisis intervention programs under Title XXVI of the Budget Reconciliation Act (relating to low-income home energy assistance) conducted in such community; [675(c)(8)].

(9) Fiscal Control

Fiscal Control and fund accounting procedures will be established as may be necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under the Community Services Block Grant Act. The State will provide every year, in accordance with Section 675(f), an audit of its expenditures of amount received under the Community Services Block Grant Act and amounts transferred to carry out the purposes of the Community Services Block Grant Act; [675(c)(9)].

(10) Federal Investigations

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec/ 675(c)(10)].

(11) Grant Termination

Any community action agency, or migrant or seasonal farm worker organization, which received funding in the previous fiscal year under this Act will not have its present or future funding terminated under this Act, unless the State determines, after notice and an opportunity for a hearing on the record, that cause existed for such termination. The decision to terminate is subject to review by the secretary as provided in Section 676A of this Act. [Public Law 98-558, Section 203(3)]

Steve Cowper, Governor

Date

FY 88 STATE PLAN
COMMUNITY SERVICES BLOCK GRANT PROGRAM

APPENDIX A

SUMMARY OF ACTIVITIES FOR FY 87

This information summarizes the activities of Alaska's two Community Action Agencies during the past year. In accord with the purposes stated in Public Law 97-35, the state will use the funds available under this subtitle --

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants, including the elderly poor:
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's Community Action Agencies (CAA) have made use of funds from various sources over the past year, including CSBG funds, to provide a range of programs and advocacy activities for the benefit of low-income persons. CSBG resources were used in conjunction with state and other federal funds such as the Low Income Home Energy Assistance Program (LIHEAP), Head Start, State Office of Alcoholism and Drug Abuse (SOADA), and direct state grants.

The following material briefly describes activities of the community action agencies to the extent they can be categorized in (B) (i - viii) above.

(i) Employment

RurAL CAP: A workshop was held to train village people to conduct parent-education workshops, thereby providing them with job skills. SEACAP: Activity focused on developing markets for underutilized seafood products; this is expected to produce employment opportunities.

(ii) Education

RurAL CAP: Child development activities support the Head Start program which serves more than 1,500 children statewide, being funded with state and federal funds in excess of \$6 million. Energy conservation has been promoted through demonstration projects, workshops, and education and information activities. More than 50 villagers assembled for the Village Participation Conference in the state capital to discuss rural needs and present recommendations to policy makers. SEACAP: Education and outreach activities encouraging weatherization have been conducted.

(iii) Use of Available Income

RurAL CAP: \$76,000 of CSBG funds was spent on activities directed at reducing the high cost of energy through weatherization projects, workshops and information, demonstration of technology advances to reduce fuel consumption; legislation and policy were monitored, to include promotion of least-cost energy planning and work with the State Energy Policy Task Force to direct attention to rural concerns. SEACAP: Weatherization-related activities fall into this category.

(iv) Housing and Living Environment

RurAL CAP: Technical assistance was provided to a village to form a fur cooperative. Other activities included monitoring development in rural locations to identify environmental impacts, advocacy for low-income housing, and energy-related activities. Activities of the Subsistence and Natural Resources Department impinge on this area. SEACAP: Work to rescue several houses threatened by a mudslide continued and was completed. A SEACAP proposal led indirectly to new monies for low-income housing in Juneau. Work has been done toward rescinding the local tax on food, considered regressive toward low-income persons.

(v) Emergency Assistance

RurAL CAP: Approximately 25,000 meals were provided to the poor and hungry in urban areas through four sites at a cost of \$11,416. SEACAP: A disaster plan and funding are in place to meet emergencies that may occur. Advocacy and intervention have been provided on an individual basis.

(vi) Removing Obstacles to Self-Sufficiency

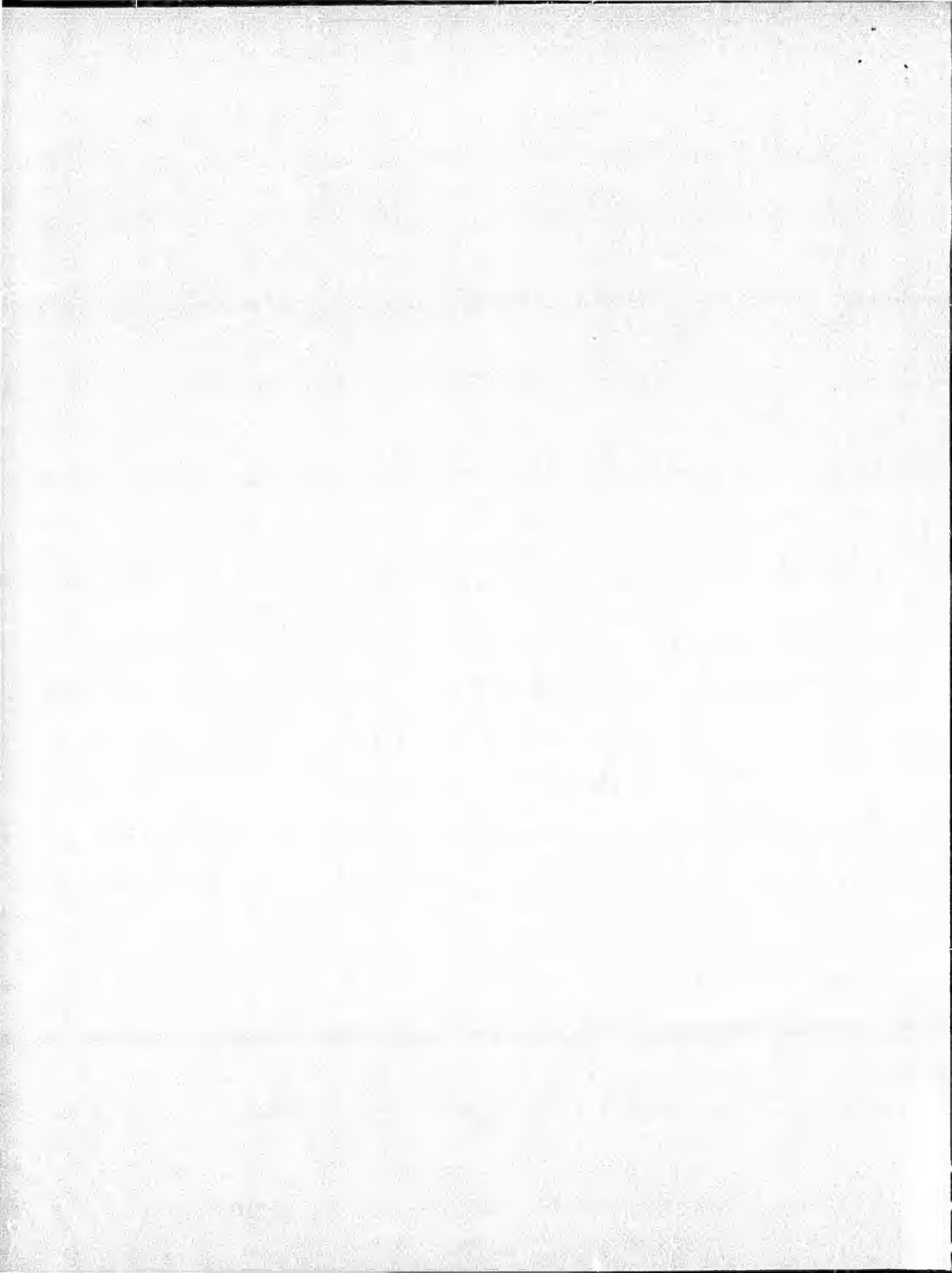
RurAL CAP: \$58,000 was devoted to alcohol and drug abuse prevention activities, which included five teleconferences with 164 participants, culturally relevant workshops in six villages and other events with a total of 2595 participants. Activity was directed to protection of land, water and other natural resources vital to the subsistence economy, and advocacy for low-income persons. SEACAP: Employment opportunities are being developed through local seafood industry marketing, and work with Equal Employment Opportunity office which has identified positions where EEO goals can be implemented.

(vii) Community Affairs Participation

RurAL CAP: Most program activities have fostered participation in community affairs, but especially the Village Community Development Program, Village Participation Conference, subsistence, child development and energy programs. \$105,471 was devoted to the Village Community Development Program which supports the empowerment of rural (Native) people in protecting their interests in the interaction with the dominant culture, through meetings, conferences, teleconferences, newsletters, and workshops. SEACAP: Most program activities have fostered participation in community affairs.

(viii) Effective Use of Other Programs

RurAL CAP: Advocacy in the use of weatherization and LIHEAP funds for effective energy conservation projects continues. Eight proposals have been written, five of which have been funded. Technical assistance has been provided in development of for-profit enterprises. SEACAP: Through its privately capitalized, wholly owned, for-profit subsidiary, SELEASE, new markets for seafood from Southeast Alaska have been tapped, and resulting income channelled to fulfill SEACAP objectives.



ALECSYS

TELECONFERENCE SCHEDULING SYSTEM

(INQUIRY)

(3) CSB 88

DATE: 12/22/87 TUESDAY TIME: 02:00 PM AST DUR 090 MIN 4

SPONSOR: H C&RA (HOUSE COMMUNITY AND REGIONAL AFFAIRS) #3# 1
SITES: ANC BET *JNU KTN NOM SIT OFFNETS: KAKE, HAINES, FT. YUKON 1
COPPER CENTER, PT. LIONS
HYDABURG, SHISMAREF
SUBJECT: LEG. PUBLIC HEARING: COMMUNITY SERVICE BLOCK GRANTS
JNU ROOM: C-205 BUTROVICH
NOTES: * * * * RESCHEDULED * * * *
(TELECONFERENCE WAS ORIGINALLY SCHEDULED FOR 12/10)

PRESS ENTER OR PF8 TO DISPLAY NEXT PAGE, PF7 FOR PREVIOUS PAGE

SCHMS03 12/12/83

SCHPRIN

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

CSBG 88
STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

December 1, 1987

Dear Interested Parties:

Enclosed is the Draft FY 88 Community Services Block Grant (CSBG) State Plan for your review and comment. A public hearing chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee will be conducted through the Legislative Teleconference Network December 22, 1987, from 2:00 - 3:30 PM to hear your comments. Written comments will be accepted until the close of business December 31, 1987. The enclosed public notice contains additional information about the hearing.

For those of you who may be unfamiliar with the CSBG Program, it is funded by the U.S. Department of Health and Human Services (DHSS), Office of Community Services (OCS) and administered by the Department of Community and Regional Affairs (DCRA), Rural Development Division (RDD). The state will receive approximately \$750,000 for federal fiscal year 1988.

The federal law provides that 90 percent of the funds must be distributed to eligible Community Action Agencies that were established in 1981. The remaining 10 percent is granted to the State for administration and discretionary activities. In Alaska, the two primary recipients are the Rural Alaska Community Action Program (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). The State has contracts with these organization to provide activities that benefit low-income persons. The draft of the state plan provides details about these activities and how the State administers the program.

Included with this letter is a copy of the draft plan, which is very similar to the FY 87 Final Plan with only very minor technical revisions. These changes are identified by page, section and paragraph in the enclosed material entitled Proposed Revisions. This document also presents proposed new language which deals with amendments to the state plan.

Interested Parties
Page 2

We look forward to your participation in the public hearing and encourage you to provide written comments if you wish. If you have questions please contact:

Judy Holden
Block Grants Administrator
Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, AK 99811
Phone: 465-4890

Sincerely,



David G. Hoffman
Commissioner

Enclosure

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS FY 88 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

The Draft FY 88 State Plan is available for public review and comment. CSBG funds are allocated to the State and to Alaska's two Community Action agencies, the Rural Alaska Community Action Program (Rural CAP) and the Southeast Alaska Community Action Program (SEACAP) to impact the causes and conditions of poverty in Alaska. The plan describes how the State administers the program, activities of grantees and the distribution plans for FY 88.

A public hearing will be conducted on the plan on December 22, 1987 from 2:00 to 3:30 p.m. The hearing will be chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee through the Interim Legislative Teleconference Network.

The Legislative Information Office sites designated for this hearing are:

- Anchorage, 3111 "C" Street, Suite 150;
- Bethel, Kuskokwim Inn Annex;
- Juneau, Capitol Building, Room 205;
- Ketchikan, 352 Front Street;
- Nome, Second Floor, Front Street; and
- Sitka, 210 Lake Street.

In addition to the listed LIOs, Offnet sites have been established in Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions.

A written summary of any comments presented at the hearing would be appreciated. The Division will also give consideration to written comments, which must be received by the close of business on Thursday, December 31, 1987. Copies of the Draft State Plan are available from the Department of Community and Regional Affairs offices. Questions about the plan or hearing sites can be directed to: Judy Holden, Block Grant Administrator, Department of Community and Regional Affairs, Rural Development Division, P. O. Box BC, Juneau, Alaska 99811. Telephone (907) 465-4890.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

December 1, 1987

① CSBG 88

STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

The Honorable Heinrich Springer
Alaska State House
of Representatives
P. O. Box V
Juneau, Alaska 99811

DEC 3 - 1987
orig DW4

Dear Representative Springer:

This is a formal request for your assistance in conducting a hearing on the FY 88 Community Services Block Grant (CSBG) State Plan. It is my understanding that this has been discussed with you by your staff and that December 22, 1987 from 2:00 to 3:30 p.m. has been confirmed as a mutually acceptable time.

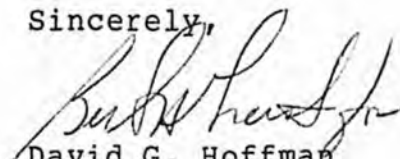
In order to receive the federal (CSBG) funds each year, we must prepare a State Plan that describes the "use and distribution" of the funds. This plan must undergo public review at a legislative hearing. Since the House Community and Regional Affairs Committee graciously provided the forum last year, I am making the same request of you at this time, utilizing the Legislative Teleconference Network interim rules. Various sites will be included by teleconference so that comments can be heard from rural and urban residents.

In prior years, the Department did not hold the public hearing on the CSBG State Plan until spring, which caused a delay in the distribution of these federal funds to the CAAs. By holding the hearing in December we will be able to distribute the funds in January, when the CAA contracts are traditionally due to be renewed.

I have enclosed information that provides a general description of the program, as well as a copy of the draft FY 87 CSBG State Plan which further details how the program is to be administered.

Thank you for your assistance. If you have any questions please let me know.

Sincerely,

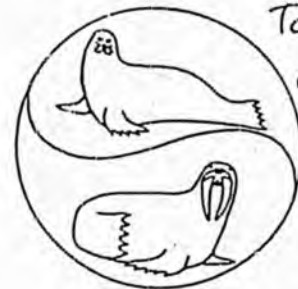


David G. Hoffman
Commissioner



Brevig Mission City Council
General Delivery
Brevig Mission, Alaska 99785
907-642-3851

April 9, 1987



sfw
 Terry
 CRA file

The Honorable Steve Cowper
 Governor
 State of Alaska
 P.O. Box A
 Juneau, Alaska 99811

APR 15 1987

Dear Governor Cowper:

We, the City Council of Brevig Mission are concerned about the Revenue Sharing and Municipal Assistance grants.

We depend on continuation of the present programs:

1. In the absence of Alaska industry or other tax base we cannot further generate revenues through local taxation.
2. The Federal and State Government provide the only cash source in nearly all our areas and they have been cut too far already.
3. We need to restore some of the proposed cuts in order to survive. Cuts need to be phased over 5-6 years to avoid a shock.
4. Without State help we cannot continue to maintain and operate all the capital projects that have been implemented like sewer and water, schools, clinics, community centers, equipment, etc.

We also urge you to release the capitol projects that were frozen last year.

We support you in your effort to get the budget balanced, but we depend on Revenue Sharing and Municipal Assistance, so please do not reduce your budget too drastically.

Sincerely,

Walter Seetot
 Walter Seetot, Mayor

Leonard S. Glanna
 Leonard S. Glanna, Vice

cc: Rep. Henry Springer
 Sen. Willie Hensley
 Gary Longley-DCRA
 Nome

Rita Glanna, Secretary

Rita Glanna
 Leonard Adam, Member
Leonard Adam

Jvi
Greenda
APR 21 1987
C.R.A. file
acknowledge see
Copy to
Koffman

City of Koyuk
Koyuk, Alaska 99753
Resolution No. 87-04-1

A Resolution of the City of Koyuk, Ak requesting that the State of Ak continue funding Revenue Sharing and Municipal Grants necessary for maintenance of essential municipal sewers in the community of Koyuk, Ak and other recipients of these grants.

WHEREAS: Revenue Sharing and Municipal Assistance Grants are an important part of the operating budget of the City of Koyuk, and

WHEREAS: essential services are provided to the community by the City government through the use of Revenue Sharing and Municipal Grant funds, and

WHEREAS: the need for these essential services continues on an annual basis, and

WHEREAS: the City of Koyuk has a limited tax base, and

WHEREAS: the continuation of Revenue Sharing and Municipal Assistance grants must be maintained. These grants are essential and a decrease in these funding levels will have a detrimental effect on the health and welfare of the citizens of Koyuk.

Now therefore, be it resolved by the City of Koyuk, that Resolution 87-04-01 be considered by the Governor in preparation of the 1988 Operating Budget.

PASSED and APPROVED by the KOYUK CITY COUNCIL on the 9th of April, 1987.

John A. Kairlock
Mayor - City of Koyuk

Fred S. Dewey Member
Sec - Treas

Raymond C. Douglas Member

David Cotton Sr. Member

Garret Dewey Member

Albert P. ... Member

ATTEST:

Fred S. Dewey
City Clerk - City of Koyuk

Fred S. Dewey
Signature

- C.C. Senator Hershey*
- C.C. Rep Sprungin*
- C.C. Senator Al Adams*

DATE : -3/18/87
SPONSOR: HOUSE COMMUNITY AND REGIONAL AFFAIRS
SUBJECT: COMMUNITY BLOCK GRANTS
MODERATOR: GLENN GRAY

(C) CSBG

JUNEAU
PARTICIPANT LIST
FINAL STATS

TESTIFIED:

NAME	ADDRESS	TELEPHONE
1. REP. SPRINGER		
2. REP. COLLINS		
3. REP. HERRMANN		
4. REP. ZAWACKI		
5. MS. DANA GUTHRIE	3242 TONGASS BOX 3150	225-4337
6. MR. GORDON STOCKDALE	130 SEWARD ST #309	586-9410
7. MR. GORDON JACKSON	PRES. RURALCAP	789-6975

OBSERVED:

NAME/REPRESENTING	ADDRESS	PHONE #
1. MR. DAVID HODDMAN	DEPT. C & RA	465-4700
2. MR. BERT GREIST	DEPT. C & RA	465-4700
3. MR. ANDREW EBONA	DIV. POL. OFFICE OF GOV.	465-3568
4. MR. MICHAEL DEMAN	130 SEWARD STREET	586-9440
5. MS. THELMA CUTLER	OMB DBR	465-3568
6. MS. JUDITH HOLDEN	DEPT. C & RA	465-4700

TESTIFIED 7
UNABLE 0
OBSERVED 6
TOTAL 13

AKIACHAK PARTICIPANT LIST

TESTIFIED:

1. MR. JACKSON LOMAC P.O. BOX 15 AKIACHAK

CHEVAK PARTICIPANT LIST

1. RAY GAUTHIER BOX 5477

TOK PARTICIPANT LIST

1. CAROL LANDT P.O. BOX 415 TOK
2. ROSE ISSAAC TANACROSS 99776

Note: Unalakleet called in but dropped off early w/out
testifying.

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*****
*
* DELIVER TO: LTCCGTG
*
* ORIGINAL
* SENT: 03/19/87 TIME: 10:24
* FROM: LIOCSIT
* SUBJECT: YAKUTA STATS
* PRINT DATE: 03/19/87 TIME: 10:24
*
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MARCH 18, 1987
COMMUNITY/REGIONAL AFFAIRS
BLOCK GRANTS
YAKUTAT
MODERATOR: DEBBIE HARRIS

FINAL STATS

NAME/REPRESENTING	ADDRESS	PHONE #	T	0
1. RAY SENSMEIER, BOX 8				OBSERVED
2. HENRY PORTER, BOX 352				OBSERVED
0 TESTIFIED				
0 UNABLE				
2 OBSERVED				
2 TOTAL				

START/END TIME: 3:00 - 4:50 PM

*
* DELIVER TO: LTCCGTG *
* *
* ORIGINAL *
* SENT: 03/19/87 TIME: 10:30 *
* FROM: LIOCKOT *
* SUBJECT: FINAL STATS 3-18 H.C&RA *
* PRINT DATE: 03/19/87 TIME: 10:30 *
*

*****FINAL STATS*****

DATE: 3-18-87
SITE: KOTZEBUE
SPONSOR: H. COMMUNITY AND REGIONAL AFFAIRS, REP. SPRINGER
SUBJECT: LEG. PUBLIC HEARING-COMMUNITY SERVICES BLOCK GRANT
STATE PLAN
MODERATOR: KAREN JOHNSON

NO PARTICIPANTS IN KOTZEBUE

*****EOM*****

✓

*
* DELIVER TO: LTCCGTG *
* *
* *
* ORIGINAL *
* SENT: 03/18/87 TIME: 16:30 *
* FROM: LIOCEVE *
* SUBJECT: H. C & R A/BLOCK GRANTS *
* PRINT DATE: 03/18/87 TIME: 16:30 *
* *

TO: LTCCGTG, LHSCNMB
FROM: MODERATOR KETCHIKAN
FINAL STAT SHEET FOR:
HOUSE COMMUNITY AND REGIONAL AFFAIRS/COMMUNITY SERVICE BLOCK
GRANTS
MARCH 18, 1987 - KETCHIKAN, ALASKA 99901
TESTIFIED:

1. RONNI SINNOTT/SAXMAN FIRE HALL, BOX 8740, KTN 225-9038
2. GLORIA FJELSTAD/HEAD START, 1200 TONGASS, KTN 225-7499
3. CAROL F. DEAN/PARENT, 1200 WOODSIDE APT A5, KTN 225-9768
OBSERVED:

1. SANDRA MENEGAT/HEAD START, ROUTE 1 - BOX 450, KTN 225-4324
2. BOB FREE, PO BOX 6555, KETCHIKAN 225-2360

TESTIFIED: 3	START TIME: 3:00 P
UNABLE TO TESTIFY: 0	END TIME: 4:15 P
OBSERVED: 2	MODERATOR: BONNIE
TOTAL: 5	

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*
* DELIVER TO: LTCCGTG -
*
*
* ORIGINAL
* SENT:          03/19/87  TIME: 10:21
* FROM:          LIOCSIT
* SUBJECT:       KAKE STATS
* PRINT DATE:   03/19/87  TIME: 10:21
*

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MARCH 18, 1987
COMMUNITY/REGIONAL AFFAIRS
BLOCK GRANTS
KAKE
MODERATOR: MARY ANN KONDRO

FINAL STATS

NAME/REPRESENTING	ADDRESS	PHONE #	T	0
1. MARY ANN KONDRO,	KAKE ARTS COUNCIL,	BOX 570	TESTIFIED	
2. AL WILLIAMS,	BOX 253		TESTIFIED	
3. PAUL REESE,	BOX 524		TESTIFIED	
3	TESTIFIED			
0	UNABLE			
0	OBSERVED			
3	TOTAL			

START/END TIME: 3:00 - 4:50 PM

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*
* DELIVER TO: LTCCGTG
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* ORIGINAL
* SENT: 03/19/87 TIME: 10:17
* FROM: LIOCSIT
* SUBJECT: HOONAH STATS
* PRINT DATE: 03/19/87 TIME: 10:17
*
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MARCH 18, 1987
COMMUNITY/REGIONAL AFFAIRS
BLOCK GRANTS
HOONAH
MODERATOR: CAROL WILLIAMS

FINAL STATS

NAME/REPRESENTING	ADDRESS	PHONE #	T	O
1. MAYOR MILES MURPHY, PRESIDENT SEACAP				TESTIFIED
1	TESTIFIED			
0	UNABLE			
0	OBSERVED			
1	TOTAL			

START/END TIME: 3:00 - 4:50 PM

*** FINAL TELECONFERENCE STATISTICS ***

DATE: 3-18-87
SITE: ANCHORAGE
SPONSOR: HOUSE COMMUNITY AND REGIONAL AFFAIRS
SUBJECT: COMMUNITY SERVICES BLOCK GRANTS
LOCAL MODERATOR: JEANNE

TESTIFIED:

NAME\REPRESENTING	ADDRESS	PHONE #
LINDA LANGSTON\BEANS CAFE	BOX 100940	274-9595
BOB LOHR\COPPER RIVER NATIVE ASSOC.	COPPER CTR.	346-1802
VERNITA FILYS-CASSIDY\R. CAF	BOX 200908	279-2511
JEFF BOHMAN\AKPIRG	BOX 10-1093	278-3661

OBSERVED:

NAME\REPRESENTING	ADDRESS	PHONE #
PRENT GAZAWAY		277-2073
ROBERT POLASKY\R. CAF	200908	279-2511
MARJORIE MILLER\AYPF	2254 FOREST DR.	274-6541
SHEILA GADDIS\AYPF		274-6541
JOANN CONTINI	801 AIRPORT HTS.	277-0015
ERIC SMITH	BOX 202828	694-5341

TESTIFIED: _____4_____
OBSERVED: _____6_____
TOTAL: _____10_____

START TIME: 3:00 P.M.
END TIME: 5:00 P.M.

 *
 * DELIVER TO: LTCCGTG *
 * *
 * *
 * ORIGINAL *
 * SENT: 03/18/87 TIME: 16:24 *
 * FROM: LIOCBAR *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 03/18/87 TIME: 16:24 *
 * *

03/18/87
 HOUSE C AND RA
 COMM. SERVICE BLOCK GRANTS
 BARROW
 HELEN

FINAL STATS

NAME/REPRESENTING	ADDRESS	PHONE	TESTIFY?
1. BEN NAGEAK / RURAL CAP BOARD MEMBER	BOX 914, BARROW 99723	852-7090	YES

* DELIVER TO: LTCCGTG *
 * *
 * *
 * ORIGINAL *
 * SENT: 03/18/87 TIME: 17:02 *
 * FROM: LIOCELA *
 * SUBJECT: FINAL STATS 3/18 *
 * PRINT DATE: 03/18/87 TIME: 17:02 *
 * *

MARCH 18, 1987
 COMMUNITY - REGIONAL AFFAIRS
 BLOCK GRANTS
 SITKA
 ELAINE SUNDE - MODERATOR

FINAL PARTICIPANT LIST

NAME/REPRESENTING	ADDRESS	PHONE	T	O
1. PATRICK PAUL, SR.	705 SIRSTAD, SITKA	747-3710	T	
MR. PAUL SPOKE AS A MEMBER OF THE SEACAP BOARD OF DIRECTORS				

- 1 TO TESTIFY
- 0 UNABLE
- 0 OBSERVING
- 1 TOTAL

3:00-4:50 PM START/END TIME

 *
 * DELIVER TO: LTCCGTG *
 * *
 * *
 * ORIGINAL *
 * SENT: 03/18/87 TIME: 16:39 *
 * FROM: LTCCFBX *
 * SUBJECT: 3/18/87 H.C.&R.A. BLOCK GRANTS *
 * PRINT DATE: 03/18/87 TIME: 16:39 *
 * *
 * *****

FINAL STATS

DATE: _____ MARCH 18, 1987 _____
 SITE: _____ FAIRBANKS _____
 SPONSOR: _____ H C & R A _____
 SUBJECT: _____ COMMUNITY SERVICES BLOCK GRANTS _____
 MODERATOR: _____ FRAN ZARLING _____

 TESTIFY:

NAME\REPRESENTING	ADDRESS	PHONE #
1.) MARY B. SOLOMON	BOX 172, FT YUKON, 99740	
2.) JONATHAN SOLOMON	BOX 172, FT. YUKON, 88740	
3.) RON SILAS	201 1ST AVE., FBKS, 99701	452-8251
4.) DICK FARRIS	P.O. BOX 80967, FBKS, 99708	456-5150
5.) LINCOLN TRITT	P.O. BOX 22003, ARCTIC VILLAGE, 99772	

 OBSERVE:

NAME\REPRESENTING ADDRESS PHONE #

 TESTIFIED ___ 5 ___ - _____ TIME ENDED ___ 3:00 P.M. _____
 OBSERVED ___ 0 ___ - _____ TIME ENDED ___ 3:55 P.M. _____
 TOTAL ___ 5 ___ - _____

**** FINAL STATS ****

T/C:
SUBJECT: (H) COMMUNITY AND REGIONAL AFFAIRS, REP. SPRINGER
DATE: COMMUNITY SERVICES BLOCK GRANT STATE PLAN
SITE: 3-18-87
TIME IN/OUT: BETHEL
MODERATOR: 3:00 P.M. - 4:15 P.M.
WALLY RICHARDSON

TESTIFIED;

1. JOSEPH CHIMEGALRIA, NUNAM KITLUTSISTI
PO BOX 2068, BETHEL 99559 543-2856

OBSERVED;

1. ATHENA J. LOGAN, DEPT. OF COMMUNITY AND REGIONAL AFFAIRS
PO BOX 1484, BETHEL 99559 543-4203

MEMORANDUM

State of Alaska

Community and Regional Affairs

CSBG

TO: The Honorable Heinrich Springer DATE: March 12, 1987
Alaska State House of Representatives
ATTN: Terry Hoefflerle

FILE NO.: 2203h/JAH/pr

THRU: TELEPHONE NO.: 465-4890

SUBJECT: Community Services
Block Grant
Teleconference/
Public Hearing;
March 18, 1987,
3:00-5:00 PM

FROM: Judith A. Holden
Block Grant Administrator
Division of Community
Development

3/12
11:30 A

We appreciate the assistance and cooperation of the House Community and Regional Affairs Committee in holding this public hearing. Major participants have requested additional hearing time, based on the number of sites which wish to offer verbal testimony. Because of the importance of public input in this program, I recommend that the hearing time be extended from 4:30 to 5:00 PM. The Legislative Public Information office has cleared this short extension on their schedule.

The details of this teleconference/public hearing are as follows:

DATE: March 18, 1987
TIME: 3:00-5:00 PM
LOCATION: House Community and Regional Affairs Conference
Room, Court Building, Room 603, Juneau
BRIDGE NO.: 258-1808
PORTS: 27
MODERATOR: Legislative Affairs Staff
SPONSOR: Representative Heinrich Springer
CHAIRPERSON: Robert L. Brean, Acting Director
Department of Community and Regional Affairs
Division of Community Development

Participating Sites:

LIO's

Anchorage	Ketchikan (Saxman)
Barrow	Kotzebue
Bethel	Nome
Fairbanks	Sitka
Juneau	

9

These sites should be on-line by start of the teleconference (3:00 PM). Two participants from each location will be allowed to deliver testimony (limited to three minutes each). Then the moderator will go on to the next site on the list. After all LIO, LTC and VTC sites have been given an opportunity to participate and as time allows, the moderator will return to the top of the list.

The Honorable Heinrich Springer
RE: TELECONFERENCE/PUBLIC HEARING
March 12, 1987
Page 2

LTC

Fort Yukon

Same process as detailed above under LIO's

VTC's

Hoonah
Hydaburg
Kake

Selawik
Unalakleet
Yakutat

Same process as detailed above under LIO's

Off-Net's (telephone call-in sites)

Akiachak
Beaver
Chevak
Kwethluk
Marshall

Pilot Station
Tanacross
Tenakee Springs
Tununak

*Judy will call w/ prioritized
list of off nets*

These sites are to dial into the bridge just prior to 4:15, so they are on-line by that time. At 4:15 the moderator will allow up to two participants from each site to present testimony. Please make note of the following information from the Legislative Affairs Information Officer:

"Every site (person) who individually dials into a bridge has an 'open microphone' which means that the slightest background noises from these sites will be transmitted to all sites. Also, since there is no one to act as moderator for these sites, there may be difficulty in controlling testimony or moving from site to site, since you cannot 'talk over' anyone else who is speaking."

Following accepted procedure, we will plan to disconnect each off-net hook-up following presentation of testimony, in an effort to decrease background noise.

Please advise all site participants of the proposed public hearing procedures.

We appreciate the importance of public participation in the Community Service Block Grant program and are making every effort to ensure that this will be a successful teleconference/public hearing.

*CRA rep. - notify
committee only*

25

The Honorable Heinrich Springer
RE: TELECONFERENCE/PUBLIC HEARING
March 12, 1987
Page 3

Please direct questions and concerns to me at your earliest opportunity so that necessary action may be taken prior to the hearing date. Thank you.

cc: David G. Hoffman, Commissioner
Mike Harper, Director, HAD
Robert L. Brean, Acting Director, DCD
Peggy Simons, Information Coordinator
Legislative Affairs Agency
Division of Public Services

duplicate

f
Terry
CRA file

TESTIMONY BEFORE THE ALASKA STATE HOUSE OF REPRESENTATIVES, COMMITTEE ON
COMMUNITY & REGIONAL AFFAIRS, THE HON. REP. HENRY SPRINGER, CHAIRMAN
March 18, 1987

Presented by Vernita Zilys-Cassidy, Director/Village Community Development for RurAL-CAP.

Mr. Chairman, Members of the Committee, and Commissioner Hoffman:

Thank you for this opportunity to provide testimony. I am speaking on behalf of RurAL-CAP's Executive Director, Jeanine Kennedy. While Jeanine had plans to be present when this hearing was originally scheduled for March 4, long-standing previous commitments prevent her from being here today.

Mr. Chairman, RurAL-CAP supports the funding allocations contained in the 1987 Draft Plan for Community Services Block Grants. As you know, RurAL-CAP is a statewide organization which provides services to rural Alaska people in poverty. Although no amount of money could adequately address ALL the needs that are present out there, we do strive to serve those who are most in need, according to their own determination of their priorities, in the most cost-effective manner possible.

Programs directly supported by the CSB grants include alcohol and drug abuse prevention; energy conservation; attention to subsistence and natural resource issues; village community development; and training to head Start. These are all areas of need identified BY RURAL ALASKANS to their representatives on our Board of Directors, and to us directly through the annual Village Participation Conference sponsored by RurAL-CAP. Toward solving problems in these spheres, we coordinate our efforts with those of many other service providers all over the state. In Anchorage alone, we have working agreements with thirty or so organizations. Our Board has representatives from every area of the state from Barrow to Ketchikan, and the majority of them are village people.

RurAL-CAP was founded in 1965 to assist the Johnson Administration's War on Poverty. While our programs are traditionally directed toward the rural areas of Alaska which to this day continue to evidence the most need, I would like to point out that many of our programs provide services in the major population areas of the State.

In Anchorage, we serve 180 families through Head Start. We provide funding assistance to Bean's Cafe and the Brother Francis Shelter for food for the needy. We provide coordination of problem-solving through discussion groups among prisoners in the Palmer Correctional Center, the Sixth Avenue jail and the Hiland Mountain prison. In Fairbanks we provide monies to the Breadline, an organization which serves meals to the people in poverty in that city. In Seward we provide money to the Mount Marathon Native Association to buy food for the needy, and we also serve many families in Seward through Head Start there.

In these times of declining state revenues, RurAL-CAP's historic use of funds to most directly alleviate the causes of poverty makes sense. For example, our energy program focuses on providing information and education to rural residents about how to cut the cost of energy. Our weatherization program likewise provides a means to cut energy costs in areas where climate conditions raise the cost of fuel use to an average far beyond that of urban areas with more moderate temperatures.

I draw your attention to the fact that RurAL-CAP spends 85.7% of dollars we receive DIRECTLY on services, advocacy, training and technical assistance. We have a good track record for cost-effectiveness and we are dedicated to continuing that record. However any agency must maintain a core of support staff and when funding cuts occur, there is a point beyond which it is all but impossible to avoid cutting programs. We have been resourceful in finding ways to avoid cutting programs, even to the point of employees taking voluntary leave without pay at times. We have been fortunate to have employees so committed to their work - but how far can they be reasonably expected to go? We need to have the current allocation retained, or risk losing valuable talent that is desperately needed by our rural constituency.

Previous substantial funding cuts to RurAL-CAP have meant total losses of programs addressing needs in the areas of Head Start, energy and weatherization in some areas of the state. Since these needs have not gone away, it is clear that the State may find itself holding the bag in those same areas.

In fact, over FY 86 and FY 87, we have seen a net change to the tune of MINUS \$564,182. At present the funding available to RurAL CAP is only just sufficient for us to continue our programs at their current levels - which compared to other years, are past the muscle, into the bone and threatening the marrow! We have cut back on staff before programs, staff travel before programs, we have cut equipment purchases and items we refuse to take for granted: costs such as phone, postage, and office supplies, we have frozen salaries for the past two years and decreased our fringe benefits - again at the risk of losing resources to agencies with better medical benefits. We have no retirement program. Our employees pay half their medical insurance premiums.

I have three suggestions for modifying the CSBG Plan that would make it even more responsive to the needs and concerns of the poor in Alaska. First, I suggest the provision for amending the Plan be changed to require a legislative hearing whenever the amendment would affect the use and distribution of CSBG funds. HOW FUNDS ARE DISTRIBUTED IS PERHAPS THE MOST IMPORTANT PART OF THE CSBG PLAN. It does the body no good if blood is directed to the fingertips at the expense of the more vital parts! In this case, the "body" - the people in need of assistance - should have an opportunity for full input into any changes in distribution of CSBG money. Mere consultation with RurAL CAP and SEACAP will not suffice - they are only the face of the public they serve.

Second, the draft Plan has increased the amount of funds DCRA may spend on administration. Under CSBG law, the State receives 10% of the funds in part for administration and in part to spend on programs for the poor at the Commissioner's discretion. The FY 1986 Plan limited administrative expenditures to 5% of CSBG State funds. The ¹⁹⁸⁷ Draft Plan says DCRA may spend 5% or \$55,000 whichever is greater. In real terms it means this year some \$17,000 more may be spent on state administration than was spent last year, since 5% of the total is ^{only} about \$38,000. This means approximately \$17,000 less would be available for attention to the needs of the poor.

This is especially important to RurAL-CAP because last year the Commissioner of DCRA (then Emil Notti) promised that DCRA would grant its discretionary funds to RurAL-CAP in FY 86 and FY 87 to cushion the blow of changes made in funding allocation in last year's plan that resulted in less money to our agency. We therefore urge this year's Plan provide only that 5% of the total funds be spent on administration.

Third, when DCRA receives additional unexpected funds, as it did in 1986, and is making decisions on discretionary funds in the future, the Commissioner should send out requests for proposals on how best to spend those funds. Last year DCRA immediately offered an unexpected infusion of money to SEACAP. RurAL CAP had no opportunity to submit a proposal for expenditure of these funds, although several programs were severely cut that would have been helped immeasurably by State assistance. We were only allowed to react to the decision of Commissioner Notti. I do not suggest that SEACAP's proposal was a bad one; rather, I think both agencies should have been asked to submit proposals, and a decision based on those submittals then made.

We will submit more detailed testimony in writing but I thank you again for the chance to summarize for the benefit of the Committee.

03/18/87



Alaska State Legislature

House of Representatives

Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4833

MEMORANDUM

To: All HCRA Members

From: Representative Henry Springer, Chairman
HCRA *HS*

Date: December 2, 1987

Subject: HCRA Committee Meeting
Community Service Block Grant (CSBG) State Plan

There will be a meeting of the HCRA Committee for the purpose of taking testimony on the Department of Community and Regional Affairs FY 88 CSBG State Plan. A legislative public hearing is required in order for the program to receive federal funds.

Meeting: Teleconference/Public Hearing-HCRA Committee
Topic: CSBG State Plan
Day: Tuesday, December 22, 1987
Time: 2:00-3:30 p.m.
Place: Anchorage*, Juneau**, Bethel, Nome, Ketchikan, Sitka and Offnets (Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions)

* LIO, 3111 C Street, Main floor, Large conference room
**C-205, Butrovich

Please call my office if you have any questions (465-3789).

Attachment (Public Notice)

cc: Senator Arliss Sturgulewski
Chief Clerk
Judy Holden, DCRA, CSBG
Peggy Simons, LIO Coordinator
Lynn Morley

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS FY 88 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

The Draft FY 88 State Plan is available for public review and comment. CSBG funds are allocated to the State and to Alaska's two Community Action agencies, the Rural Alaska Community Action Program (Rural CAP) and the Southeast Alaska Community Action Program (SEACAP) to impact the causes and conditions of poverty in Alaska. The plan describes how the State administers the program, activities of grantees and the distribution plans for FY 88.

A public hearing will be conducted on the plan on December 22, 1987 from 2:00 to 3:30 p.m. The hearing will be chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee through the Interim Legislative Teleconference Network.

The Legislative Information Office sites designated for this hearing are:

- Anchorage, 3111 "C" Street, Suite 150;
- Bethel, Kuskokwim Inn Annex;
- Juneau, Capitol Building, Room 205;
- Ketchikan, 352 Front Street;
- Nome, Second Floor, Front Street; and
- Sitka, 210 Lake Street.

In addition to the listed LIOs, Offnet sites have been established in Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions.

A written summary of any comments presented at the hearing would be appreciated. The Division will also give consideration to written comments, which must be received by the close of business on Thursday, December 31, 1987. Copies of the Draft State Plan are available from the Department of Community and Regional Affairs offices. Questions about the plan or hearing sites can be directed to: Judy Holden, Block Grant Administrator, Department of Community and Regional Affairs, Rural Development Division, P. O. Box BC, Juneau, Alaska 99811. Telephone (907) 465-4890.

WORKSHEET

Hearing: Public Hearing (Teleconference) - Community Services Block Grant Program

Date Sched.: HCRA Committee, Wednesday, March 18, 1987

Info Attached: Draft State Plan for FY 1987
 Transmittal letter: Commissioner DCRA
 Public Notice
 Listing of proposed changes to FY86 Plan
 Letter/Background Information Comm. Hoffman to
 Committee Chairman

Staff Briefing:

The Hearing: In order to receive federal Community Service Block Grant (CSBG) funds each year the State must prepare a State Plan which describes the "use and distribution" of the funds. The plan must be submitted for public review at a hearing conducted by the Legislature. Twenty-five rural and urban sites will be connected for the teleconference. These sites were nominated by the two prime contractors for these grants, RurALCAP and SEACAP.

The committee is sponsoring the hearing, however, Robert L. Brean, Acting Director of the Community Development Division will chair the meeting.

Source of Funds: The CSBG program was established by the Omnibus Budget Reconciliation Act of 1981. It shifted administration of this anti-poverty program to individual states. Funded by U.S. Dept. of Health and Human Services (Office of Community Services), \$1,051,518 will come to the state in FY 87. The program is located within the State DCRA Division of Community Development.

The Money:

Total CSBG funds to State	\$1,051,518
Tribal Grantees	<u>277,501</u>
Balance DCRA	\$ 774,017
10% State Administrative and discretionary funds	<u>77,402</u>
90% Flow through funding available to CAPs	\$ <u>696,615</u>

Distribution of Remaining Funds

	RURALCAP	SEACAP
1. Basic Grant	\$ 50,000	\$ 50,000
2. Poverty Population Formula (based on population 696,615 below poverty level <u>-100,000</u> & relative number of \$ 596,614 X (.903) AFDC households)	\$ <u>538,803</u> \$ 588,803	(.0969) \$ <u>57,812</u> \$107,812

The Program: CSBG funds are used to help low income people "secure and retain meaningful employment, an adequate education, make the best of available income, obtain emergency assistance for energy related life sustaining needs, and attain greater self-sufficiency and participation

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

Regional Information Office

Sitka Legislative Office
March 18, 1987

TO: Rep. Springer and House Community & Regional Affairs Committee

FR: Emma L. Andrew (through Sitka Legislative Office)

NOTE: Ms. Emma Andrew brought a hand-written message to be transmitted to the Committee for the 3/18 hearing on Community Block Grants. The message is attached to this memo but was written in blue ink and may not transmit clearly. Consequently, we have re-typed her message as follows:

My name is Emma L. Andrew.

Current student at Sheldon Jackson College.

Speaking on behalf of Head Start,

It's GREAT!!

I am an "graduate" of the FIRST
Head Start in 1965-66. My daughter
graduated in '84 and '85. - Second
generation.

I would like to keep Head Start (HS)
funding at its level, because it works.

I will be an advocate for HS
for years to come and do not want
HS to ever phase out.

All the children in Alaska benefit
from HS and so does the communities.

They children are our leaders for TOMORROW.

EMMA L. ANDREW
801 LINCOLN ST.
SITKA, ALASKA 99835
747-9965

My name is Emma L. Andrew,
Current student at Sheldon Jackson College.
Speaking on behalf of Head Start,
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I am an "graduate" of the FIRST
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graduated in '84 and '85 - Second
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They children are our Leaders for TOMORROW.

EMMA L. ANDREW
801 Lincoln St.
SITKA, AK. 99835

747-9965

STATE OF ALASKA

STEVE COWPER, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

DIVISION OF COMMUNITY DEVELOPMENT

- P.O. BOX BC
JUNEAU, ALASKA 99811
PHONE: (907) 465-4890
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508
PHONE: (907) 563-1355
- P.O. BOX BD
JUNEAU, ALASKA 99811
PHONE: (907) 465-4814
- 1514 CUSHMAN STREET, ROOM 208
FAIRBANKS, ALASKA 99701
PHONE: (907) 456-1505
- P.O. BOX 1068
NOME, ALASKA 99762
PHONE: (907) 443-2274
- P.O. BOX 348
BETHEL, ALASKA 99559
PHONE: (907) 543-2885

Dear Interested Parties:

Enclosed is the Draft FY 87 Community Services Block Grant (CSBG) State Plan for your review and comment. A public hearing will be conducted by teleconference with the cooperation of the House Community and Regional Affairs Committee on March 18, 1987 from 3:00 - 4:30 PM to hear your comments. Written comments will be accepted until the close of business March 25, 1987. The enclosed public notice contains additional information about the hearing.

For those of you who may be unfamiliar with the CSBG Program, it is funded by the U.S. Department of Health and Human Services (DHHS), Office of Community Services (OCS) and administered by the Department of Community and Regional Affairs (DCRA), Division of Community Development (DCD). The state will receive about \$775,000 for federal fiscal year 1987.

The federal law provides that 90 percent of the funds must be distributed to eligible Community Action Agencies that were established in 1981. The remaining 10 percent is granted to the State for administration and discretionary activities. In Alaska, the two primary recipients are the Rural Alaska Community Action Program (RurAL CAP) and the Southeastern Alaska Community Action Program (SEACAP). The State has contracts with these organizations to provide activities that benefit low-income persons. The draft of the state plan provides details about these activities and how the State administers the program.

A copy of the draft plan is included with this letter, which is the same as the FY86 Final Plan with only very minor technical revisions. These changes are identified by page, section, and paragraph in the enclosed material which is entitled Proposed Revisions. This document also presents proposed new language for Section III.G.1 which deals with amendments to the state plan.

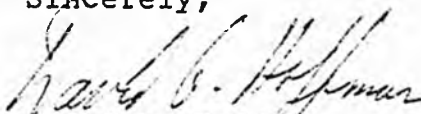
Interested Parties

Page 2

We look forward to your participation in the public hearing and encourage you to provide written comments if you wish. Written comments will be accepted until the close of business on Wednesday, March 25, 1987. If you have questions please contact:

Judy Holden
Block Grant Administrator
Department of Community and Regional Affairs
Division of Community Development
P.O.Box BC
Juneau, AK 99811
Phone: 465-4890

Sincerely,



David G. Hoffman
Commissioner

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS
FY 87 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

The Draft FY 87 State Plan is available for public review and comment. CSBG funds are allocated to the State and to Alaska's two Community Action agencies, the Rural Alaska Community Action Program (Rural CAP) and the Southeast Alaska Community Action Program (SEACAP) to impact the causes and conditions of poverty in Alaska. The plan describes how the State administers the program, activities of grantees and the funds available for FY 87.

A public hearing will be conducted on the plan on March 18, 1987 from 3:00-4:30 PM. The hearing will be conducted by the House Community and Regional Affairs Committee in Juneau and teleconferenced to various sites statewide. A written summary of any comments presented at the hearing would be appreciated. The Division will also give consideration to written comments which must be received by the close of business on Thursday, March 26, 1987. Questions about the plan or hearing sites can be directed to: Judy Holden, Block Grant Administrator, Department of Community and Regional Affairs, Division of Community Development, P.O. Box BC, Juneau, AK 99811. Telephone (907) 465-4890.

FY87 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS

The revisions identified in this material are technical in nature and have already been incorporated into the language of the enclosed draft plan. The language proposed for Section III.G.1 has been added to this document for discussion purposes and has not been incorporated into the draft plan.

Various Sections. Pages - i,1,2,7,13.

References to FY86 have been changed to FY87.

Section II.

B. Page 1, first paragraph, 2nd to last sentence.

Change "have received" to receive.

C. Page 2, third paragraph, last sentence.

Drop "FY85" and insert past program year.

Section III.

A. Page 3, second paragraph, 2nd to last sentence.

Insert actual hearing date.

B. Page 3, first paragraph, 1st sentence.

After 5% add, "or \$55,000.00, whichever is greater,".

E. Page 4, a., first sentence.

Delete "this", and add, a CSBG.

Section IV.

Page 7, second paragraph, first sentence.

Delete "this past year" and change to read "In reviewing the funding situation during 1985 and early 1986,".

**Community Services
Block Grant
State Plan for FY 1987**

DRAFT

February 1987

State of Alaska
Department of Community and Regional Affairs
Division of Community Development

David G. Hoffman
Commissioner

Steve Cowper
Governor

STATE OF ALASKA
FY 87 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
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I. SUBMISSION OF THE STATE PLAN

With the submission of this plan the State of Alaska, Department of Community and Regional Affairs, is applying for FY 87 funding for the Community Services Block Grant program [Sec.675(a)] pursuant to the provisions of the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35); HJR 599-13, the mechanism for the inclusion of the Grandfather Clause, which assures 90% funding for CAAs; and Public Law which appropriates funds for the Department of Labor, Health and Human Services, and Education for FY 87. This plan describes how the State of Alaska will carry out the assurances contained in Section 675(c) as per Section 675(d)(1), and the proposed uses of funds, as required by Section 1742 of the Act.

II. INTRODUCTION

A. The Omnibus Budget Reconciliation Act.

The Omnibus Budget Reconciliation Act of August 13, 1981 (Public Law 97-35) repealed all but Title VIII and Title X of the Economic Opportunity Act of 1964. With this repeal, the Administration also changed the traditional role of the Federal Government of directly funding private non-profit anti-poverty programs at the local level. Instead, this funding is now channeled directly to states in the form of Community Services Block Grants, giving Governors more direct control over the expenditure of such funds at the local level for low-income residents.

B. State Administration.

The federal Department of Health and Human Services, through its Office of Community Services, administered the CSBG funds for the State during FY 1982 by making grants to the two designated Community Action Agencies in the State: The Rural Alaska Community Action Program, Inc. (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). A variety of tribal entities receive direct funding from Washington D.C. during each fiscal year. This amount is deducted from the State's CSBG allocation.

During FY 83, the State of Alaska assumed administration of the Community Services Block Grant. The Governor designated the Alaska Department of Community and Regional Affairs (DCRA) as the State administering agency for this block grant program. In 1983 the CSBG application was developed by the Division of Community Development (DCD). This Division has responsibility for administering the Job Training Partnership Act (JTPA). In addition, State funded Day Care Assistance and Child Care Programs, the Displaced Homemaker's Program, and a number of other State funded capital projects and Legislative Grants are administered by the Division. The federally funded HUD-Community Development Block Grant and Department of Energy Low Income Weatherization and State Energy Conservation Programs are also administered by the Division. The Division is familiar with and has significant experience in operating a variety of complex federal programs.

Set out below is the State of Alaska's plan for the distribution and administration of CSBG funds. The State Plan annotates the required federal assurances to meet the conditions and stipulations contained in Section 675(d)(1) of the Act.

C. The Role of the Community Action Agencies.

At least 90% of the funding received by the State of Alaska will be passed through to the two existing Community Action Agencies. This plan relies largely on the continuation of activities by these agencies to meet the assurances required in Section 675(c) of the Act.

With these funds the rural Alaska Community Action Program (RurAL CAP) and Southeast Alaska Community Action Program (SEACAP) provide a range of services to low-income Alaskans in rural and urban communities which are dispersed over a vast geographic area.

In Southeast Alaska, SEACAP provides regional programs in weatherization, youth employment and advocacy, and referral services to the low-income clients in the region. RurAL CAP serves a large geographical area of the State with services available throughout rural Alaska. RurAL CAP serves its low-income population with Head Start and other child development programs, alcoholism and drug abuse prevention, weatherization and other energy programs designed to lower the fuel bills of poor families, natural resources programs to ensure continued access to fish and game resources by those who depend on them as staples, and citizen participation programs to ensure that the voice of the poor is heard. Both agencies use CSBG and non CSBG funds to extend services to rural and urban Alaskans. Appendix A provides a summary of each agency's activities for the past program year.

CSBG funds are used to help low-income people to secure and retain meaningful employment, an adequate education, make the best use of available income, obtain and maintain adequate housing, obtain emergency assistance for energy related life-sustaining needs, and attain greater self-sufficiency and participation in programs and projects that directly affect their lives and well-being.

III. ROLE OF THE STATE AGENCY

The Governor of the State of Alaska has designated the Department of Community and Regional Affairs, formerly the State Economic Opportunity Office (SEOO), as the administering agency for the Community Services Block Grant Program.

A. Public Review and Hearings.

The State Department of Community and Regional Affairs disseminates the State Plan to the public [as per Sec. 675(d)(2)], in order to facilitate comments from interested local governments, corporations, agencies and persons [Section 1742(b) and (c)]. Copies of the Plan are sent to interested parties, all legislators, appropriate legislative committees, Community Action Agencies, and Regional Offices of the Division of Community Development for review and comment.

Public notices are placed in statewide newspapers and the State Administrative Journal to inform the public of the availability of the State Plan and to invite public comments for up to 20 days. The State conducts the legislative and public hearings on the State Plan in accordance with Section 675(b) of the Act. The Community and Regional Affairs Committee of the State House of Representatives will have conducted the public hearing on March 18, 1987 over the legislative teleconference network. Testimony is to be taken from rural and urban sites around the state.

B. Responsibilities to Subgrantees and Financial Audits.

The State will not expend more than five percent or \$55,000.00, whichever is greater, of its allotment for administrative expenses as per Section 675(c)(2)(B). The State will disburse funds, coordinate and monitor the programs operated with Community Services Block Grant Funds, and provide training and technical assistance, where required. The State will assist, where necessary, with program management and compliance, including, but not limited to, financial monitoring and audits [Sec. 675(c)(9)]. Audits of CSBG expenditures will be conducted at least every two years in accordance with 45 CFR Part 96 subpart I paragraph 96.91 and Section 1745(b).

The audits will be conducted in accordance with federal circulars A-128 and A-110, as appropriate, and with standards established by the Comptroller General for the audit of governmental organizations, programs, activities and functions. Audits are required in the state's contract with CAA's and are conducted in lieu of any other financial and compliance audits of the same funds which the State is required to conduct under any other provision of this Act [Sec. 1745(a), (c) and (d)]. Such audits will be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles [Sec. 675(f)]. The cost of subgrantee audits will be included in the CAA's administrative budget.

C. Subgrantee Application Procedures.

CAA's are required to submit an application for CSBG funds in order to be funded. The application includes a workplan which establishes the CAA's goals and objectives, cites which statutory requirements are being met, identifies project timelines, technical assistance/coordination mechanisms and requirements, and sources of other funds. In addition, the workplan includes a detailed narrative, and a budget prepared by line item with a detailed breakdown for each line item. The application must be approved by the applicant's governing board. The CAA is required to provide the necessary assurances included in the Omnibus Budget Reconciliation Act. The activities to be undertaken by the CAA must be measureable and have a potential impact on the causes of poverty [Section 675(c)(1)(A) (i through viii) and (C)(D) and (E), of the Omnibus Budget Reconciliation Act.

The board must provide assurances that it has adopted and implemented bylaws for itself and agency policies relative to travel, personnel, and other areas as appropriate, consistent with Federal and state laws and regulations. The reimbursement rates for travel and related expenses will be set locally by the boards, but may not exceed State limits. Fiscal management policies and procedures must have been approved and be located in a separate volume. Any weaknesses or inadequacies identified in the latest audit report must have been corrected, with assurances contained in the application.

D. Subgrantee Monitoring.

Monitoring checklists will be utilized for program reviews to assure programmatic fiscal compliance. Through on-site visits staff can identify contract performance/achievements, potential or actual problem areas, and initiate corrective action in cooperation with the local agencies. A written report of the on-site visit will be prepared, copies of which will be provided to the Community Action Agency board chairperson and executive director.

E. Suspension, Termination of Funds, and Procedure for Appeals.

All grantees, to be eligible for funding under the plan, must use CSBG funds to carry out activities authorized under Section 675(c)(1) of the Omnibus Budget Reconciliation Act of 1981 and must not use them for activities prohibited under Section 675(c)(6) and (7).

Grantees must have internal control and fund accounting procedures to assure the proper disbursement of and accounting for funds provided. If a grantee or a potential grantee fails to meet these program and fiscal requirements, it will be ineligible for funding under the State's CSBG program.

Termination by Mutual Consent:

- a. Either party may terminate a CSBG contract by mutual consent by setting forth the reasons and submitting them in writing. Before the termination is effective, the other party must give written consent.

Termination for Cause:

If the Contractor fails to comply with the provisions of the contract, or fails to use the funds for only those purposes which have been designated in the contract, the Department may, after written notice to the Contractor:

- a. Suspend the contract and withhold any further payment or prohibit the Contractor from incurring additional obligations of funds, pending corrective action by the Contractor or a decision to terminate; or

- b. Terminate the contract in whole, or in part, at any time before the final contract payment is made and notify the Contractor in writing of its decision to terminate, the reason for termination and the effective date of termination.

If the Contractor defaults or violates the terms of the contract the Department may request the Attorney General to institute actions to recover all or part of the project funds paid to the Contractor.

All reasonable and necessary costs incurred or obligated before the actual contract termination and which are allowable under the terms of the contract shall be reimbursed by the Department.

The Contractor can appeal a decision to terminate a grant for cause by writing to the Commissioner of the Department of Community and Regional Affairs. The contractor must explain in detail all of the reasons for the appeal. The appeal must be received by the Department within thirteen working days of the date the contractor received the grant termination notice. The commissioner may grant an extension for exceptional circumstances for up to five days, if a written request is received before expiration of the initial thirteen day period.

The Commissioner will review the appeal and notify the appellant within 10 working days if it is timely and accepted for a hearing.

When an appeal is accepted, the Commissioner will conduct a hearing on the appeal as soon as practicable within 20 working days. The Commissioner can conduct the hearing or may designate one or more persons from within the Department to serve as a hearing panel.

If a hearing is conducted it will be recorded. All interested parties wishing to be heard at the hearing shall submit a written brief of their statement no later than 24 hours prior to the hour of the hearing.

The decision will be made available to interested parties within 15 working days of the date of the completion of the hearing.

As required by Sec. 676 A of Public Law No. 98-558, a copy of the hearing record will be made available for a prompt review by the Secretary of the Department of Health and Human Services, if such a request is made. If a review by the Secretary is requested, the department's determination will not be effective until a finding confirming the State's finding of cause is provided by the Secretary.

F. Reporting Requirements.

1. Fiscal Reports: Monthly or quarterly financial reports/request for funds will be provided by the subgrantees.

a. A CAA may receive an advance of not more than 25% of that CAA's grant award. The request shall be in writing with a brief explanation of the need for an advance.

2. Quarterly Progress Reports are required from subgrantees specifying the level of work performed during the contract period. The quarterly report shall include an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department.

G. Amendments.

1. To the State Plan: During the program year, in consultation with local grantees, this plan may be amended, as appropriate. OCS will be notified of State Plan amendments.

2. To Local Programs: Proposed program amendments may be submitted during the course of the year. The Department of Community and Regional Affairs reserves the right to approve or disapprove such requests for amendments. Proposed amendments which are reasonable, and which do not significantly change the program benefit will be approved.

IV. CRITERIA AND METHOD OF FUND DISTRIBUTION

Alaska, a large state geographically, with a relatively small but diverse population uses not less than 90 percent of the funds to make grants to the two existing Community Action Agencies [Sec. 675(c)(4) and 675(c)(2)(B)].

The State will use not more than the allotted \$55,000.00 of the total Community Services Block Grant funds for administration of the grant [Sec.675(c)(2)(B)]. The Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to; existing CAP's to reduce the impacts of funding reductions, to CAA's or other non-profit organizations for special projects or other activities to be determined by the Department.

The Department has reviewed the funding available to the two CAP's since the Office of Community Services administered the Community Services Block Grant Program. Just prior to the state assuming administration of the program, the available funds were divided between the two CAA's on the basis of approximately 17% for SEACAP and 83% for RurAL CAP. When the Department prepared its first plan, the funding ratio was based primarily on poverty population derived from the 1980 census. This resulted in changing the funding ratio to approximately 8.7% for SEACAP, and 91.3% for RurAL CAP because of the poverty populations in the respective service areas claimed.

While both CAA's experienced an overall loss of funds during this period, the experience of the last two years has shown that the smaller organization was seriously hampered in its ability to maintain a staff and conduct programs with CSBG funds. Inherent in the department's assumption of the CSBG program from OCS, is a recognition of the value of maintaining the two eligible organizations in order to support existing programs.

In reviewing the funding situation during 1985 and early 1986, the Department acknowledged its oversight in creating this disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of P.L. 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

In order to accomplish a more equitable distribution of available funds the Department will use a two step funding formula.

- 1) The first step recognizes the need for each organization to have a grant for basic operating expenses. While both CAP's will receive \$50,000.00 to meet basic costs this does not necessarily limit administrative costs to this amount.
- 2) The second step recognizes the importance of the poverty population as an element in distributing the available funds. The Department will use the formula in the FY 85 CSBG State Plan to determine the distribution of the balance of the funds after subtracting the basic grant.

The results of the formula for the FY 87 funds is as follows:

Total CSBG Funds to State	\$1,051,518.00
-Tribal Grantees	277,501.00
-Balance DCRA	774,017.00*
-10% State Admin & Discretionary	77,402.00
-90% to CAP's	696,615.00

Funding Available to CAP's

	<u>RURAL CAP</u>	<u>SEACAP</u>
Step I. Basic Grant	\$ 50,000.00	\$ 50,000.00
Step II. Poverty Population		
Formula		
\$696,615.00		
<u>-100,000.00</u>		
\$596,615.00	x .903=	x .0969=
	<u>\$538,803.00</u>	<u>\$ 57,812.00</u>
Total to Each CAP	\$588,803.00	\$107,812.00

If the level of federal funding shown above changes contracts will be adjusted accordingly.

The factors used in step II to determine the distribution of funds on a population basis are the same as those in the FY 85 CSBG Plan and are derived in the following manner:

1. 1980 Census of Population
 General Social and Economic Characteristics
 Poverty Status in 1979 of Families and Persons for Counties: 1980
 Table 181
2. Alaska Department of Health and Social Services
 Eligibility Information System
 Aid to Families with Dependent Children (AFDC) Payment Summary
 September 1986

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125% of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low income, 4,677/55,909 arrive at 8.37%. The balance of state allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63%.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the state. In September 1986, 745 AFDC cases are served in the southeast region versus a total of 6731 statewide. These figures are taken from the report identified in #2 above. The resulting percentage for Southeast is 11% and 89% for the balance of the state.

The CSBG allocation based on statistical information is:

1980 Poverty Statistics (125% of Poverty level)	<u>RURAL CAP</u> 91.63	<u>SEACAP</u> 8.37
AFDC cases	<u>89.00%</u>	<u>11.00%</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RURAL CAP</u> 90.31%	<u>SEACAP</u> 9.69%
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V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with Rural CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec.1742(a)(2)] as per the 1980 U.S.Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742(a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec 675(c)(1)(A) and 675(c)(1)(B)(ii), (vi) and (vii)].

B. Background of Programs.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAA's have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAA's have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742(a)].

C. Coordination of Resources.

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675(c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAAs which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A local control component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675(c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675(c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the necessary education and information [Sec. 675(c)(1)(B)(ii)] to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675(c)(1)(D).

E. Program Objective: Self-Sufficiency.

Another similar objective of the CSEB funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675(c)(1)(B)(vi)], through programs that provide education [Sec. 675(c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675(c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675(c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675(c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675(c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675(c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675(c)(1)(B)(iv)].

2. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675(c)(1)(B)(v)], [Sec. 675(c)(1)(C)].

3. Citizen Participation.

A citizen participation component [Sec. 675(c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675(c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

4. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675(c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675(c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, and through the existing Boards of Directors of the CAAs.

VII. OTHER ADMINISTRATIVE ASSURANCES

A. Composition of the Board of Directors.

The Boards of Directors of both CAAs will meet the board composition requirements prior to contract approval [Sec. 675(c)(3)]. The Boards of both RurAL CAP and SEACAP comply with the requirement presently, i.e., one third are elected public officials or their representatives, at least one third are democratically selected representatives of the poor, and the balance are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community or communities. In the event other non-profit organizations are considered for projects with CSBG funds their boards must approximate this requirement as nearly as possible.

B. Transfer of Funds.

1. In the event that the State transfers funds to services under the Older American Act, the Head Start Program, or the Energy Crisis Intervention Program, such transfers shall not exceed five percent of the State's allotment according to Section 674 [Sec. 675(c)(5)].
2. Pursuant to the section 2604 (f) (1) of the Low Income Home Energy Assistance Act (LIHEAP) of 1981 the Governor is authorized to transfer up to 10% of the State's allocation from LIHEAP to the Community Services Block Grant (CSBG) program. The purpose of this language is to provide the Governor with the authority to transfer funds should the Governor determine that funds are available and a transfer of funds is consistent with the best interests of the State of Alaska. In the event these funds become available to supplement the CSBG they will be used to assist CAA's in complying with the goals and objectives of the State Plan and deliverables required by the Department of Health and Social Services.

C. Prohibition of Political Activities.

None of Alaska's CSBG allocation will be used to engage in political activities [Sec. 675(c)(6)] in accordance with Chapter 15 of Title 5, United States Code [Sec. 675(c)], nor to assist voters in any way in any election [Sec. 675(c)(7)].

Conditions of the State's contract with the CAAs, or any other non-profit group, will incorporate these conditions.

D. Coordination of Programs.

The State of Alaska will encourage continued coordination of anti-poverty programs with emergency energy crisis intervention programs under Title XXVI of this Act [as per Sec. 675(c)(8)]. Both CAAs have been actively involved in Low Income Home Energy Assistance program referrals and advocacy, and emergency energy crisis intervention program activities. The CAAs and any other CSBG subgrantees will be required to coordinate their activities between such programs and existing anti-poverty programs where appropriate.

E. Fiscal Control and Accounting Procedures.

The State establishes fiscal control and fund accounting procedures to assure proper disbursement of and accounting for Federal funds [Sec. 675(c)(9)].

The board provides assurances to ensure that fiscal control and fund accounting procedures are adequate to provide for the proper disbursement of funds. The board provides assurances that accounting procedures are adequate for all funds received pursuant to this application, and that it will ensure the cooperation of staff and availability of all records.

F. Federal Investigations.

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec. 675(c)(10)].

G. Nondiscrimination.

The State shall make part of any contract with a subgrantee receiving CSBG funds a requirement that no person be denied benefits or participation in services, or subject to discrimination on the grounds of race, color, national origin, age, or sex, according to Section 677(a) of the Act.

H. Limitation on Use of Funds for Construction.

The State, or any of its subgrantees, will not use any funds for the purchase or improvement of land, or the purchase, construction, or permanent improvement of any building or other facility [Sec. 680(a)] except as outlined in Section 680(a) and (b).

Steve Cowper, Governor

Date

FY 87 STATE PLAN
COMMUNITY SERVICES BLOCK GRANT PROGRAM

APPENDIX A

SUMMARY OF ACTIVITIES FOR FY 86

This information is provided to give a summary of the activities of Alaska's two Community Action Agencies during the past year. The activities are conducted to meet the purposes stated in Public Law 97-35, as stated in the following:

- (1) use the funds available under this subtitle--
 - (A) to provide a range of services and activities having a measureable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
 - (B) to provide activities designed to assist low-income participants, including the elderly poor:
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's Community Action Agencies (CAA) made use of funds from various sources over the past year, including CSBG funds, to provide a range of programs and advocacy activities for the benefit of low-income persons. CSBG resources were used in conjunction with state and other federal funds such as Low Income Home Energy Assistance Program (LIHEAP), Head Start, State Office of Alcoholism and Drug Abuse (SOADA), and direct state grants.

The following material briefly describes the activities of the community action agencies to the extent they can be categorized in (B) (i - viii) above.

Employment

Activity in this area was provided through efforts to locate markets for seafood products and efforts to increase Native hire in the Alaska Department of Corrections.

Education

Activity in this area included: Head Start, which serves over 1,500 children all over the state and is funded with federal and state funds of over \$6,000,000; development and distribution of energy conservation materials to rural residents, as well as demonstration of effective energy saving technologies, over \$1,000,000 in state and federal funds were provided in all phases of energy conservation programs; the Village Participation Conference, which brought over 50 villagers to the state capital to discuss rural problems and to present recommendations to policy makers, which involved over \$90,000 in CSBG funds.

Available Income

Activity in this area continued to be the reduction in high cost energy through weatherization projects and demonstration of improvements in technology to reduce fuel consumption.

Adequate Housing and Suitable Living Environment

Activity in this area continued to be advocacy for low-income housing, monitoring development activities in rural locations to identify environmental impacts, and employment of young persons to assist low-income elderly and handicapped persons with home repair projects.

Emergency Assistance

Activity in this area was provided through the advocacy for low-income housing and assistance to a low-income homeowner who was affected by a mudslide.

TESTIMONY BEFORE THE ALASKA STATE HOUSE OF REPRESENTATIVES, COMMITTEE ON
COMMUNITY & REGIONAL AFFAIRS, THE HON. REP. HENRY SPRINGER, CHAIRMAN
March 18, 1987

Presented by Vernita Zilys-Cassidy, Director/Village Community Development for RurAL-CAP.

Mr. Chairman, Members of the Committee, and Commissioner Hoffman:

Thank you for this opportunity to provide testimony. I am speaking on behalf of RurAL-CAP's Executive Director, Jeanine Kennedy. While Jeanine had plans to be present when this hearing was originally scheduled for March 4, long-standing previous commitments prevent her from being here today.

Mr. Chairman, RurAL-CAP supports the funding allocations contained in the 1987 Draft Plan for Community Services Block Grants. As you know, RurAL-CAP is a statewide organization which provides services to rural Alaska people in poverty. Although no amount of money could adequately address ALL the needs that are present out there, we do strive to serve those who are most in need, according to their own determination of their priorities, in the most cost-effective manner possible.

Programs directly supported by the CSB grants include alcohol and drug abuse prevention; energy conservation; attention to subsistence and natural resource issues; village community development; and training to Head Start. These are all areas of need identified BY RURAL ALASKANS to their representatives on our Board of Directors, and to us directly through the annual Village Participation Conference sponsored by RurAL-CAP. Toward solving problems in these spheres, we coordinate our efforts with those of many other service providers all over the state. In Anchorage alone, we have working agreements with thirty or so organizations. Our Board has representatives from every area of the state from Barrow to Ketchikan, and the majority of them are village people.

RurAL-CAP was founded in 1965 to assist the Johnson Administration's War on Poverty. While our programs are traditionally directed toward the rural areas of Alaska which to this day continue to evidence the most need, I would like to point out that many of our programs provide services in the major population areas of the State.

In Anchorage, we serve 180 families through Head Start. We provide funding assistance to Bean's Cafe and the Brother Francis Shelter for food for the needy. We provide coordination of problem-solving through discussion groups among prisoners in the Palmer Correctional Center, the Sixth Avenue jail and the Hiland Mountain prison. In Fairbanks we provide monies to the Breadline, an organization which serves meals to the people in poverty in that city. In Seward we provide money to the Mount Marathon Native Association to buy food for the needy, and we also serve many families in Seward through Head Start there.

In these times of declining state revenues, RurAL-CAP's historic use of funds to most directly alleviate the causes of poverty makes sense. For example, our energy program focuses on providing information and education to rural residents about how to cut the cost of energy. Our weatherization program likewise provides a means to cut energy costs in areas where climate conditions raise the cost of fuel use to an average far beyond that of urban areas with more moderate temperatures.

I draw your attention to the fact that RurAL-CAP spends 85.7% of dollars we receive DIRECTLY on services, advocacy, training and technical assistance. We have a good track record for cost-effectiveness and we are dedicated to continuing that record. However any agency must maintain a core of support staff and when funding cuts occur, there is a point beyond which it is all but impossible to avoid cutting programs. We have been resourceful in finding ways to avoid cutting programs, even to the point of employees taking voluntary leave without pay at times. We have been fortunate to have employees so committed to their work - but how far can they be reasonably expected to go? We need to have the current allocation retained, or risk losing valuable talent that is desperately needed by our rural constituency.

Previous substantial funding cuts to RurAL-CAP have meant total losses of programs addressing needs in the areas of Head Start, energy and weatherization in some areas of the state. Since these needs have not gone away, it is clear that the State may find itself holding the bag in those same areas.

RurAL CAP Testimony
1987 CSBG State Plan Hearing
Page Three

In fact, over FY 86 and FY 87, we have seen a net change to the tune of MINUS \$564,182. At present the funding available to RurAL CAP is only just sufficient for us to continue our programs at their current levels - which compared to other years, are past the muscle, into the bone and threatening the marrow! We have cut back on staff before programs, staff travel before programs, we have cut equipment purchases and items we refuse to take for granted: costs such as phone, postage, and office supplies, we have frozen salaries for the past two years and decreased our fringe benefits - again at the risk of losing resources to agencies with better medical benefits. We have no retirement program. Our employees pay half their medical insurance premiums.

I have three suggestions for modifying the CSBG Plan that would make it even more responsive to the needs and concerns of the poor in Alaska. First, I suggest the provision for amending the Plan be changed to require a legislative hearing whenever the amendment would affect the use and distribution of CSBG funds. HOW FUNDS ARE DISTRIBUTED IS PERHAPS THE MOST IMPORTANT PART OF THE CSBG PLAN. It does the body no good if blood is directed to the fingertips at the expense of the more vital parts! In this case, the "body" - the people in need of assistance - should have an opportunity for full input into any changes in distribution of CSBG money. Mere consultation with RurAL CAP and SEACAP will not suffice - they are only the face of the public they serve.

Second, the draft Plan has increased the amount of funds DCRA may spend on administration. Under CSBG law, the State receives 10% of the funds in part for administration and in part to spend on programs for the poor at the Commissioner's discretion. The FY 1986 Plan limited administrative expenditures to 5% of CSBG State funds. The ¹⁹⁸⁷ Draft Plan says DCRA may spend 5% or \$55,000 whichever is greater. In real terms it means this year some \$17,000 more may be spent on state administration than was spent last year, since 5% of the total is ^{only} about \$38,000. This means approximately \$17,000 less would be available for attention to the needs of the poor.

This is especially important to RurAL-CAP because last year the Commissioner of DCRA (then Emil Notti) promised that DCRA would grant its discretionary funds to RurAL-CAP in FY 86 and FY 87 to cushion the blow of changes made in funding allocation in last year's plan that resulted in less money to our agency. We therefore urge this year's Plan provide only that 5% of the total funds be spent on administration.

Third, when DCRA receives additional unexpected funds, as it did in 1986, and is making decisions on discretionary funds in the future, the Commissioner should send out requests for proposals on how best to spend those funds. Last year DCRA immediately offered an unexpected infusion of money to SEACAP. RurAL CAP had no opportunity to submit a proposal for expenditure of these funds, although several programs were severely cut that would have been helped immeasurably by State assistance. We were only allowed to react to the decision of Commissioner Notti. I do not suggest that SEACAP's proposal was a bad one; rather, I think both agencies should have been asked to submit proposals, and a decision based on those submittals then made.

We will submit more detailed testimony in writing but I thank you again for the chance to summarize for the benefit of the Committee.

03/18/87



tlingit-haida REGIONAL HOUSING AUTHORITY

P. O. Box 32237 • Juneau, Alaska 99803-2237 • (907) 780-6442

March 16, 1987

Hon. David Hoffman
Commissioner
Department of Community
and Regional Affairs
P.O. Box B
Juneau, Ak

Dear Commissioner:

This letter is to comment on the 1987 Community Services Block Grant plan, the performance of SEACAP and the funding anticipated for Southeastern Alaska. Please enter this letter into the record at the hearing on March 18, 1987.

The Housing Authority shares a service area, a concern for the mostly low income clientele and for the condition of housing stock with SEACAP. We have had a formal working relationship based on mutual sharing of information and cooperation on projects for several years. This relationship has allowed both agencies to maximize their limited funding and thus target the highest priorities for work.

We also share another similarity, that of having a small staff which must be ready to accomplish a variety of tasks for the people we serve. I can say without reservation that SEACAP has been an effective force on a variety of issues affecting Southeastern's low income populace.

I understand the draft plan has only allocated about \$107,000.00 for SEACAP for this year's activities and that unlike past years there is no plan to provide a general fund addition to that budget. I encourage you to fund SEACAP at the minimal maintenance level of \$150,000.00, so that the effectiveness of this organization will not be harmed.

Sincerely,

Joseph G. Wilson

Joseph G. Wilson
Executive Director

cc: SEACAP ✓



**BIG BROTHERS / BIG SISTERS
OF JUNEAU, INCORPORATED**

326 FOURTH STREET, SUITE 204
JUNEAU, ALASKA 99801
(907) 586-3350

March 17, 1987

Judy Holden
Block Grant Administrator
Department of Community & Regional Affairs
P.O. Box B
Juneau, Alaska 99811

Dear Ms. Holden,

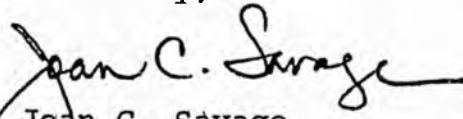
On behalf of Big Brothers/Big Sisters of Juneau, I am happy to submit a letter of support for SEACAP.

Big Brothers/Big Sisters of Juneau is a human service program that provides services to youth, ages 6 to 15, through the use of volunteers who provide consistent one-to-one contact with the child with who they are matched. The families that come to BB/BS for service are typically AFDC recipients or draw a lower than average level of income. They are frequently clients who would seek the help of SEACAP's programs.

In addition, BB/BS works most closely with SEACAP through our involvement with the Juneau Social Services Network (JSSN). SEACAP has spearheaded the Network's involvement in such issues as non-regressive tax reform for the C/B of Juneau and the development of a human services needs assessment for the community. SEACAP has also been a resource for our agency in evaluating the best ways of working toward ensuring the state's financial support of ours and other community programs.

In light of this, BB/BS strongly supports SEACAP's funding at a level of at least \$150,000 in order to ensure continuation of programs.

Sincerely,


Joan C. Savage
Executive Director



A UNITED WAY AGENCY

Commissioner David Hoffman
Department of Community and Regional Affairs
P.O. Box B
Juneau, Alaska 99811

Dear Commissioner Hoffman:

Thank you for the opportunity to comment on your 1987 Community Services Block Grant Plan and allocation formula, please enter this in the hearing record. The plan seems to meet the general requirements of the Federal Act with regard to the provision of services for target populations. However the proposed distribution of funds and previous records of services provided reflects a basic inequity which as a Commissioner you have the opportunity, responsibility and authority to correct. This inequity, using the low income statistics of the urban centers of Anchorage and Fairbanks to generate program receipts and then not spending any funds there must end. I recommend taking those areas out of the service base and recomputing the formula based on the new figures. Whatever the outcome I am recommending a minimum allocation of \$150,000. of CSBG funds for SEACAP.

Having said that, let me now comment on SEACAP's performance as the Community Action Agency serving Sitka. Sitka is represented on the SEACAP Board by former Mayor John Dapcevitch and by another eminent Sitkan, a past Grand Camp Alaska Native Brotherhood President Patrick Paul Sr. Both are active members of the Community who have always volunteered time to finding solutions for Sitka's problems. When it has been necessary to look outside of Sitka for additional assistance, they have often called on SEACAP, for solutions, including: individual entitlement problems; community project co-ordination of outside resources; involvement in regional or statewide problems involving the state Legislature and Administration; in addition they provide individual services on a regular basis in housing rehabilitation.

Their focus on economic development also is of interest to us as small business are the backbone of our economy and we appreciate SEACAP's interest in the private sector.

In short we are happy with our Southeastern Alaska Community Action Agency and support funding at an minimal level of \$150,000.

Sincerely,

Dan Keck

Dan Keck
Mayor

cc SEACAP

csbg/keck/hearing



CENTRAL COUNCIL
Tlingit and Haida Indian Tribes of Alaska
320 West Willoughby Avenue • Suite 300
Juneau, Alaska 99801

March 10, 1987

The Honorable Henry Springer
Chairman, House Community &
Regional Affairs Committee
Alaska State Legislature
P. O. Box V
Juneau AK 99811

Dear Representative Springer:

Central Council, Tlingit and Haida Indian Tribes of Alaska, endorses the proposal of the Southeast Alaska Community Action Program (SEACAP) for a Weatherization Program submitted to the State Department of Community and Regional Affairs. We believe SEACAP is performing a valuable service to the communities of Southeast Alaska and should continue to be funded by the State of Alaska. They have been active in weatherization and energy-related programs, and in some instances they also responded to emergencies that could not be handled at the local level.

SEACAP has worked closely with other regional organizations such as the Tlingit and Haida Regional Electrical Authority and other companies, and the Tlingit-Haida Central Council. Their efforts have also resulted in local employment and training.

We respectfully recommend that your committee include them for continued funding as a valuable service-oriented program.

Sincerely,

Edward K. Thomas
President

EKT/jg



*Grand Camp
Alaska Native Brotherhood*

March 16, 1987

Ms. Judy Holden
Block Grant Administration
Department of Community & Regional
Affairs
P.O. Box B
Juneau, AK 99811

Dear Ms. Holden:

This letter is to endorse the continued funding of the Southeast Alaska Community Action Program and we urge that the maximum funding level of \$150,000 be provided. As a Grand Officer of The Alaska Native Brotherhood, I've had many occasions to work with the Staff of SEACAP and have found them to be most helpful.

We totally support their efforts, activities and programs.

Sincerely,

Richard Stitt
President, ANB Grand Camp

RS:ld

Post ANB Grand Presidents
Dr. Alfred Widmark
Patrick J. Paul
Thomas Jackson

John Hope
Frank Bee
Dr. Walter Soboleff

Richard Stitt
Steven V. Hotch
Nelson D. Frank

Frank O. Williams
Herbert Hope
Robert R. Martin

Roy Poratovich, Grand President Emeritus



OFFICE OF THE MAYOR
CITY AND BOROUGH OF JUNEAU

March 12, 1987

The Honorable Heinrich Springer
Alaska State House of Representatives
Box V
Juneau, Alaska 99811

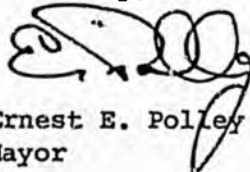
Dear Representative Springer:

Please accept this letter of support on behalf of the Southeastern Alaska Community Action Program. I offer my full endorsement of SEACAP's programs serving Southeastern Alaska, and I would like to especially praise their creative initiative and responsiveness to community issues.

SEACAP is an effective advocate of issues impacting our low income, elderly and disadvantaged populations; and they are deeply involved in new initiatives affecting the course of our economic future. The working relationship SEACAP enjoys with the City and Borough administration, staff, Assembly and other community-based organizations is exceptional.

I don't know of a more effective organization anywhere, particularly when one considers their accomplishments in light of the severe budget and staffing constraints they are faced with. I consider SEACAP a truly beneficial asset to my community.

Sincerely,



Ernest E. Polley
Mayor

EEP/bvh
cc: Gordon Stockdale

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March 12, 1987

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JAMES M. SHINE
PAMELA FINLEY
THOMAS J. SLAGLE

ADMITTED IN WASHINGTON, D.C. *
ADMITTED IN WASHINGTON, D.C. **
AND ALASKA

ALL OTHERS ADMITTED
IN ALASKA

The Honorable Heinrich Springer, Chairman
House Committee on Community and
Regional Affairs
Alaska State Legislature
P. O. Box V
Juneau, Alaska 99811

Re: Southeastern Alaska Community Action Program (SEACAP)

Dear Representative Springer:

We understand that your committee will be holding hearings the week of March 16, affecting the funding available for SEACAP. Please accept this letter as written testimony for those hearings.

One of our clients (Olivia Castaneda, in Juneau) suffered destruction of part of her residential property during a mud slide from the lower slopes of Mt. Roberts during December of 1986. SEACAP has proven to be extremely helpful to Ms. Castaneda, in her economic plight, by arranging to perform the removal of the debris left by the mud slide's demolition of her property. Without SEACAP's kind intervention, Ms. Castaneda would have been entirely unable to remove this debris, an action which the City/Borough of Juneau was requiring her to perform.

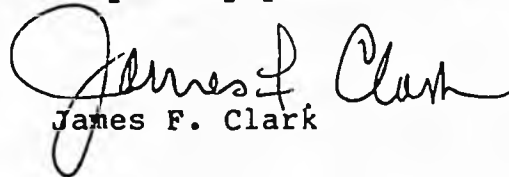
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Representative Heinrich Springer
March 12, 1987
Page Two

building from her property and applied a "can do" attitude to get the problem resolved. SEACAP, using a crew of workers from the Lemon Creek Correctional Center, came in and did the work that was required.

We need to support and encourage organizations that show the spirit of community action and use their creativity to address and resolve problems that find no solution elsewhere. Based on our experience with SEACAP as described above, it seems to us that SEACAP is able to deliver a great deal of public benefit per public dollar expended. We therefore encourage the committee to provide SEACAP with a level of funding which will enable it to continue its highly effective delivery of community services.

Very truly yours,


James F. Clark

JFC:DEC:sd/9.59

cc: Commissioner David Hoffman (C&RA)



SOUTHEAST SENIOR SERVICES

419 Sixth St., C.C.S. Wing • Juneau, Alaska 99801
(907) 586-6233 or 586-6238

March 13, 1987

David Hoffman
Department of Community and Regional Affairs
Post Office Box B.
Juneau, AK 99811

Dear Mr. Hoffman:

Southeast Senior Services wants to support the request of the Southeast Alaska Community Action Program for an allocation to continue their work in this region. Our organization serves the same catchment area, and we are acquainted with the community needs they are proposing to address.

S.E.A.C.A.P. has been most helpful in one small community. Our Site Manager sought their assistance with an idea he had for housing renovation for the elderly so that they can remain in their own homes. S.E.A.C.A.P. is furnishing a small grant for materials to get the project started.

In all of our Southeast communities, there are many low-income seniors and families of all ages who need the kind of help S.E.A.C.A.P. proposes to provide.

We want to urge favorable consideration of their grant application for \$150,000.

Sincerely yours,

A handwritten signature in cursive script that reads "Lillian Wilder".

Lillian Wilder
Project Director

cc: Michael Deman, S.E.A.C.A.P.

HD:ba

Judy Holden
Block Grant Administrator
Department of Community and Regional Affairs
P. O. Box B
Juneau, Alaska 99811

Dear Mrs. Holden:

March 12, 1987

Thank you for the opportunity to comment on the proposed allocation of funds under the Community Services Block Grant Program. Please enter this into the hearing record before the House Community and Regional Affairs Committee.

I am the Chairman of the Citizen's Advisory Committee, a group appointed by the Governor to work on a number of issues concerning Native Alaskans. The group has representation from the Central Council of Tlingit and Hadia Indian Tribes of Alaska, Sealaska Corporation and the Grand Camps, Alaska Native Brotherhood and Sisterhood. The CAC's efforts, on a variety of statewide issues, have been assisted on a staff basis by the Southeastern Alaska Community Action Program, (SEACAP). The assistance of research, report drafting and direct action provided by SEACAP has allowed we committee members, each with our own full time jobs, to accomplish very measurable and significant goals.

Specifically, through research and negotiations, the CAC was able to draft an amendment to the State's EEO plan for the Division of Corrections, which mandated the hiring of one Native Alaskan for each two Correctional Officer positions filled. To date, that has resulted in six out of twelve Alaska Native hires and the outlook is for an additional fifty to sixty in the next eighteen months. These are real jobs located in a variety of communities statewide, and SEACAP has contributed significantly to the opportunity!

I know that the allocation of funds is a difficult process and that there are always more wants than money. However, some recognition must be given to the need to provide a minimal level of funding to accomplish innovative, recognizable and measurable tasks, such as securing permanent jobs for CSBG target populations. The CAC has requested staff services from SEACAP again this year and their Board has agreed to try to provide them, largely because of the results of last years efforts.

However, the funding proposed in your plan may limit the assistance to our group because there will be no additional state general funds available. Last year SEACAP received an additional \$42,000. from the state, which allowed SEACAP to provide us with substantial professional services. I encourage you to amend the draft plan to fund SEACAP at a minimal level of \$150,000., so that this important work of securing full time, permanent unsubsidized jobs for Native Alaskans can continue.

In addition, I understand the formula is based on the inclusion of Anchorage and Fairbanks low income population numbers in calculating Southeastern Alaska's share. Shouldn't those major population areas be deleted from any plan? After all, they receive major grants independent of the State's allocation. Removal would allow the concentration of effort on the smaller urban and rural areas and allow a more equitable distribution of funds.

Sincerely,

Ron Williams
Ron Williams
Chairman
Citizen's Advisory Committee
8131 Dogwood Lane
Juneau, Alaska 99801

cc SEACAP



Aiding Women from Abuse and Rape Emergencies

"Serving Juneau and Nine Southeastern Communities"

(907) 586-6623 (business) (907) 586-1090 (crisis)

P.O. Box 020809
Juneau, Alaska 99802-0809

Rinna E. Mercurieff, Executive Director

March 10, 1987

David Hoffman, Commissioner
Department of Community & Regional Affairs
P.O. Box 8
Juneau, AK 99811

Dear Commissioner Hoffman:

As the Executive Director of a non-profit agency which provides services to numerous low income clients, I am writing this letter in support of Southeastern Alaska Community Action Program's (SEACAP's) request for a 1987 allocation of at least \$150,000.

SEACAP's programs to serve and advocate for the low income population is a service which is critical to those in need. I urge you to fund SEACAP's request at a level which is realistic to provide optimum services.

Sincerely,

Rinna E. Mercurieff
Executive Director





MEN, Inc.

(907) 586-3585

222 Seward Street • No. 202
Juneau, Alaska 99801

March 18, 1987

Judy Holden,
Block Grant Administrator
Department of Community and
Regional Affairs
P. O. Box B
Juneau, Alaska 99811

Dear Ms. Holden,

This letter is in strong support of SEACAP receiving the greatest level of funding possible under the Community Services Block Grant program.

SEACAP is the only independent agency that I am aware of that advocates directly for disadvantaged citizens in Southeast Alaska. Over the past year, SEACAP has provided a variety of services to and on behalf of low-income and unemployed persons. The services that I know about include: advocacy around disaster assistance; advocacy for low-income housing in Juneau; summer employment for youth to provide services to the elderly and handicapped; weatherization and home repair assistance to Southeast Alaska families; and individual assistance to clients regarding entitlement programs.

With the present economic downfall that is facing the state of Alaska, the role of SEACAP is even more important. A larger percentage of Southeast Alaskans will have great difficulty in meeting basic survival needs. It is essential that this group of citizens have SEACAP to assist them in obtaining the services they so badly need and deserve. Without the services of SEACAP, we can expect a sharp rise in problems such as family violence, sexual assault, substance abuse, and suicide among low-income residents.

Over the last year, SEACAP has made a great effort to diversify its funding base, including movement into private-sector enterprise to supplement public funding. While these efforts should be commended, the needs of disadvantaged persons far outweigh the resources at SEACAP to serve this expanding sector of our society. Please provide expanded support to SEACAP to continue and increase its very important services in Southeast Alaska.

Sincerely,

Walter Majoros
Executive Director



STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

March 4, 1987

CSBG
STEVE COWPER, GOVERNOR

SJ
Terry

- POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508
PHONE: (907) 563-1073

MAR 10 1987

The Honorable Heinrich Springer
Alaska State House
of Representatives
P.O. Box V
Juneau, AK 99811

Dear Representative Springer:

This is a formal request for your assistance in conducting a hearing with your committee on the FY87 Community Services Block Grant (CSBG) State Plan. It is my understanding that this has been discussed with you by your staff and that March 18, 1987 from 3:00 - 4:30 p.m. has been confirmed as a mutually acceptable time.


In order to receive the federal (CSBG) funds each year, we must prepare a State Plan that describes the "use and distribution" of the funds. This plan must undergo public review at a hearing conducted by the Legislature. Since the House Community and Regional Affairs Committee graciously provided the forum last year, I am making the same request of you this year.

Various sites will be included by teleconference so that comments can be heard from rural and urban residents.

I have enclosed information that provides a general description of the program, as well as a copy of the draft FY87 CSBG State Plan which further details how the program is to be administered.

Thank you for your assistance. If you have any questions please let me know.

Sincerely,


David G. Hoffman
Commissioner

BACKGROUND INFORMATION
COMMUNITY SERVICES BLOCK GRANT PROGRAM

The Community Services Block Grant (CSBG) Program was established by the Omnibus Budget Reconciliation Act (OBRA) of 1981. This act was designed to shift the funding and administration of this anti-poverty program from the federal Department of Health and Human Services (DHSS) to the states. Governor Sheffield placed the program in the Department of Community and Regional Affairs (DCRA), Division of Community Development (DCD). The Department assumed administration of the program in State Fiscal Year 1983.

The program provides pass through funding to private nonprofit anti-poverty programs at the local level. In Alaska the two primary beneficiaries are the Rural Alaska Community Action Program (Rural CAP) and Southeastern Alaska Community Action Program (SEACAP). The law provides that 90 percent of the available funds must be passed on to eligible Community Action Programs and 10 percent to the State for administration and discretionary projects.

The federal allocation to the State is approximately \$1,000,000 a year. About \$230,000 is awarded to tribal grantees who apply directly to DHHS. The remaining funds, about \$770,000 are awarded to the State. The Block Grant Administrator prepares and distributes an Annual Plan for public comment and submits to the Department of Health and Human Services for approval.

After receiving the funding, the Division's role is primarily administrative in nature. It processes and monitors the contracts and provides technical assistance as needed to the contractors. Since both agencies are governed by Boards of Directors that are sensitive to the interests of low-income persons in their respective service areas, the Department has not set any particular priorities for their activities.

The following information provides a general summary of the distribution of fund to the Community Action Programs and the State since 1983.

<u>YEAR</u>	<u>TOTAL</u>	<u>SEACAP</u>	<u>Rural CAP</u>	<u>STATE</u>	<u>OTHER</u>
1983	\$808.0	\$ 71.0	\$659.0	\$ 39.0	\$ 39.0
1984	816.0	112.0	659.0	39.0	6.0
1985	788.0	69.0	656.0	39.0	24.0
1986	767.0	107.0	583.0	45.0	32.0
(Proposed)					
1987	774.0	107.0	588.0	55.0	22.4

MAR 16 1987

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March 12, 1987

ADMITTED IN WASHINGTON, D.C. *

ADMITTED IN WASHINGTON, D.C. **
AND ALASKA

ALL OTHERS ADMITTED
IN ALASKA

The Honorable Heinrich Springer, Chairman
House Committee on Community and
Regional Affairs
Alaska State Legislature
P. O. Box V
Juneau, Alaska 99811

Re: Southeastern Alaska Community Action Program (SEACAP)

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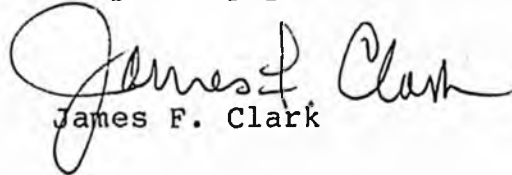
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March 12, 1987
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Very truly yours,


James F. Clark

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