

SJR

50

Alaska State Legislature

ARLISS STURGULEWSKI, Chairman
BETTYE FAHRENKAMP, Vice Chairman
JACK COGHILL
DICK ELIASON
VIC FISCHER
RICK HALFORD
FRED ZHAROFF



P. O. BOX V
JUNEAU, ALASKA 99811
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Senate Committee on Resources

M E M O R A N D U M

April 25, 1986

TO: All Members
Senate Resources Committee

FROM: Staff, ^HSenate Resources Committee

RE: SJR 50 Relating to the incidental catch of high-value fish stocks within the United States exclusive economic zone

SJR 50 calls for the Secretary of Commerce and the North Pacific Fishery Management Council to enforce the provisions of the Magnuson Fishery Conservation and Management Act and reduce the level of incidental catch of salmon, halibut, crab, and other high-value species by groundfish trawlers in the U.S. exclusive economic zone. The resolution further calls for the Governor to aggressively pursue every possible means to persuade the Secretary of Commerce and the NPFMC to enforce the provisions of the Act. In addition, the Governor is asked to pursue a reduction in incidental catch by Alaska fishermen participating in the groundfish industry.

There is a zero fiscal note.

*no Pan 7 miles
magnus council*

Senator Vic Fischer

Alaska State Legislature • P.O. Box V • Juneau, Alaska 99811 • (907) 465-4954



APR 10 1986

April 9, 1986

To: Senator Arlis Sturgulewski, Chair
Senate Resources Committee

From: Senator Vic Fischer *Vic*

Re: Draft resolution - relating to the incidental catch of high-value fish stocks within the United States exclusive economic zone.

As per our understanding when I agreed to withdraw my proposed amendments to SJR 47, high seas salmon interceptions, attached is a draft resolution for introduction by the Resource Committee.

This resolution deals with incidental catch issues that were not addressed in SJR 47. It focuses on incidental catches of salmon, halibut, crab, and other high-value species by trawlers engaged in groundfishing within the United States exclusive economic zone. The draft delineates the reasons and need for the resolution.

I've distributed copies of this draft to Senators Eliason and Zharoff, Roger Painter, Greg Baker of DCED, Steve Pennoyer of ADF&G, and Bob Blake of UFA for their review and comments.

I would appreciate introduction of the resolution as soon as possible in order to expedite chances of passage this session.

Please let me know if you have questions or need additional information.

cc: Senator Dick Eliason
Senator Fred Zharoff

(4/9/86)
(FINAL DRAFT)

PROPOSED SENATE RESOURCES COMMITTEE RESOLUTION

SJR ___ - Relating to the incidental
catch of high-value fish stocks
within the United States
exclusive economic zone

WHEREAS art. VIII, sec. 2 of the Alaska Constitution requires the Alaska Legislature to provide for the utilization, development and conservation of all natural resources for the maximum benefit of the people of Alaska; and

WHEREAS fisheries are Alaska's most important renewable natural resources; and

WHEREAS the salmon, halibut and crab fisheries are among Alaska's most important resources and have traditionally provided a major source of employment and income among Alaska fishermen; and

WHEREAS the harvestable surplus of every salmon stock of Alaska origin and of halibut and crab are fully utilized by United States fishermen; and

WHEREAS trawlers incidentally harvest significant numbers of salmon of Alaska origin, and of halibut, crab and other high

value species while targeting on groundfish within the United States exclusive economic zone; and

WHEREAS the incidental harvest of salmon of Alaska origin and of halibut and crab by trawlers during the course of fishing for groundfish inside the United States exclusive economic zone is adversely affecting the resource; and

WHEREAS at times the incidental catch of high-value species by trawlers during the course of fishing for groundfish inside the United States exclusive economic zone has exceeded the catch of these species allocated for Alaska fishermen; and

WHEREAS trawlers that harvest groundfish within the United States fishery conservation zone incidentally catch salmon of Alaska origin, halibut, crab, and other high-value species worth millions of dollars to Alaska fishermen; and

WHEREAS the incidental catch of salmon of Alaska origin and of halibut, crab, and other high-value species significantly and adversely affect Alaska residents who depend upon salmon, halibut, and crab fishing for their livelihood, particularly residents of villages in western Alaska, many of whom have annual incomes that average below federal poverty guidelines; and

WHEREAS domestic fishermen are becoming increasingly involved in the harvest of groundfish within the United States exclusive economic zone; and

WHEREAS it is in the best interest of the state to support the involvement of domestic trawlers in the bottom-fishing industry and to assure that the fishery is developed in a manner consistent with maintaining and protecting traditional fisheries; and

WHEREAS the development of a new fishery for domestic trawlers involved in the harvest of groundfish should not be at the expense of the traditional fisheries of salmon, crab, halibut and other high-value species; and

WHEREAS the experience with the foreign fishing fleet has demonstrated the ability to significantly reduce the incidental catch of salmon of Alaska origin, halibut, crab, and other high-value species without adversely affecting the fishery; and

WHEREAS the Magnuson Fisheries Conservation and Management Act is designed to maximize economic benefits to Americans from the use of America's fisheries resources; and

WHEREAS the Magnuson Fishery Conservation and Management Act assigns the Secretary of Commerce a nondiscretionary duty to enforce the provisions of that Act to significantly reduce the incidental catch of salmon of Alaska origin, halibut, crab, and other high-value species by trawlers involved in the harvest of groundfish; and

WHEREAS the North Pacific Fishery Management Council has the responsibility of implementing the Magnuson Fishery Conservation and Management Act and has the authority to implement measures to significantly reduce the incidental catch of salmon of Alaska origin, halibut, crab and other high-value species by trawlers involved in the harvest of groundfish; and

THEREFORE BE IT RESOLVED that the Alaska Legislature requests the Secretary of Commerce and the North Pacific Fishery Management Council to enforce the provisions of the Magnuson Fishery Conservation and Management Act and to take quick and decisive action to significantly reduce the level of incidental catch of

salmon, halibut, crab, and other high-value species by trawlers fishing for groundfish during times of the year in the United States exclusive economic zone and with the type of gear that can reasonably be expected to result in the taking of salmon, halibut and crab; and

BE IT FURTHER RESOLVED that the Department of Commerce and the North Pacific Fishery Management Council specifically develop and enforce measures that significantly reduce the incidental catch of high-value species by trawlers and other vessels engaged in ground-fishing that have the least adverse affect on the ability of domestic trawlers to engage in the ground-fishing industry; and

BE IT FURTHER RESOLVED that the Alaska Legislature requests the Governor of Alaska to make and aggressively pursue every possible effort, including, but not limited to, judicial action, to persuade the Secretary of Commerce and the North Pacific Fishery Management Council to enforce the provisions of the Magnuson Fishery Conservation and Management Act to significantly reduce the incidental catch of Alaska salmon, crab, halibut and other high value species by the groundfish fleets operating within the United States exclusive economic zone, with the least adverse impact on the ability of domestic trawlers to participate in the ground-fishing industry; and

BE IT FURTHER RESOLVED that the Alaska Legislature requests the Governor of Alaska to aggressively pursue every possible effort to assist Alaska fishermen participating in the ground-fishing industry to significantly reduce the incidental harvest of salmon, crab, halibut and other high-value species, without adversely affecting their ability to participate in the ground-fishing industry.

Introduced: 4/23/86
Referred: Resources

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2

SENATE JOINT RESOLUTION NO. 50

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - SECOND SESSION

5

Relating to the incidental catch of

6

high-value fish stocks within the United

7

States exclusive economic zone.

8

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

WHEREAS art. VIII, sec. 2, Constitution of the State of Alaska, requires the Alaska State Legislature to provide for the utilization, development, and conservation of all natural resources belonging to the state for the maximum benefit of the people of the state; and

13

WHEREAS fisheries are Alaska's most important renewable natural resource; and

15

WHEREAS the salmon, halibut, and crab fisheries have traditionally provided a major source of employment and income for Alaska fishermen; and

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WHEREAS the harvestable surplus of every salmon stock of Alaska origin, and of halibut and crab, are fully used by United States fishermen; and

20

WHEREAS trawlers incidentally harvest a significant number of salmon of Alaska origin, and of halibut, crab, and other high-value species worth millions of dollars while targeting groundfish in the United States exclusive economic zone; and

24

WHEREAS the incidental harvest of salmon of Alaska origin, and of halibut and crab, by groundfish trawlers in the United States exclusive economic zone is adversely affecting the resource; and

27

WHEREAS at times the incidental catch of high-value species by groundfish trawlers in the United States exclusive economic zone has exceeded the catch of these species allocated for Alaska fishermen; and

1 WHEREAS the incidental catch of salmon of Alaska origin and of hali-
2 but, crab, and other high-value species significantly and adversely affect
3 Alaska residents who depend upon them for their livelihood, particularly
4 residents of villages in western Alaska, many of whom have annual incomes
5 that average below federal poverty guidelines; and

6 WHEREAS United States fishermen are becoming increasingly involved in
7 the harvest of groundfish in the United States exclusive economic zone; and

out
8 WHEREAS it is in the best interest of the state to support the in-
9 volvement of United States trawlers in the bottom-fishing industry and to
10 assure that the fishery is developed in a manner consistent with maintain-
11 ing and protecting traditional fisheries; and

12 WHEREAS the development of a new fishery for United States trawlers
13 involved in the harvest of groundfish should not be at the expense of the
14 traditional fisheries of salmon, crab, halibut, and other high-value spe-
15 cies; and

16 WHEREAS the experience with the foreign fishing fleet has demonstrated
17 the ability to reduce significantly the incidental catch of salmon of
18 Alaska origin, halibut, crab, and other high-value species without adver-
19 sely affecting the fishery; and

20 WHEREAS the Magnuson Fishery Conservation and Management Act is de-
21 signed to maximize economic benefits to United States citizens from the use
22 of United States fisheries resources; and

23 WHEREAS the Magnuson Fishery Conservation and Management Act assigns
24 the Secretary of Commerce a nondiscretionary duty to enforce the provisions
25 of that Act to significantly reduce the incidental catch of salmon of
26 Alaska origin, halibut, crab, and other high-value species by trawlers
27 involved in the harvest of groundfish; and

28 WHEREAS the North Pacific Fishery Management Council has the respon-
29 sibility of implementing the Magnuson Fishery Conservation and Management

1 Act and has the authority to implement measures to significantly reduce the
2 incidental catch of salmon of Alaska origin, halibut, crab, and other
3 high-value species by trawlers involved in the harvest of groundfish;

4 BE IT RESOLVED that the Alaska State Legislature respectfully requests
5 the Secretary of Commerce and the North Pacific Fishery Management Council
6 to enforce the provisions of the Magnuson Fishery Conservation and Manage-
7 ment Act and to take quick and decisive action to significantly reduce the
8 level of incidental catch of salmon of Alaska origin, halibut, crab, and
9 other high-value species by groundfish trawlers in the United States exclu-
10 sive economic zone; and be it

11 FURTHER RESOLVED that the United States Department of Commerce and the
12 North Pacific Fishery Management Council are respectfully requested to
13 develop and enforce specific measures that significantly reduce the inci-
14 dental catch of high-value species by trawlers and other vessels engaged in
15 ground-fishing that have the least adverse affect on the ability of domes-
16 tic trawlers to engage in the ground-fishing industry; and be it

17 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
18 quests the Governor of Alaska to aggressively pursue every possible means,
19 including judicial action, of persuading the Secretary of Commerce and the
20 North Pacific Fishery Management Council to enforce the provisions of the
21 Magnuson Fishery Conservation and Management Act to significantly reduce
22 the incidental catch of Alaska salmon, crab, halibut, and other high-value
23 species by the groundfish fleets operating in the United States exclusive
24 economic zone, with the least adverse impact on the ability of United
25 States trawlers to participate in the ground-fishing industry; and be it

26 FURTHER RESOLVED that the Alaska State Legislature requests the
27 Governor of Alaska to aggressively pursue every possible means of assisting
28 Alaska fishermen who are participating in the ground-fishing industry to
29 significantly reduce the incidental harvest of salmon, crab, halibut, and

1 other high-value species, without adversely affecting their ability to
2 participate in the ground-fishing industry.

3 COPIES of this resolution shall be sent to the Honorable Malcolm
4 Baldrige, Secretary of Commerce; Jim Campbell, Chairman, North Pacific
5 Fishery Management Council; and to the Honorable Ted Stevens and the
6 Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S.
7 Representative, members of the Alaska delegation in Congress.

Hein
4/30/86

Original sponsor: Resources Committee

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2 CS FOR SENATE JOINT RESOLUTION NO. 50 (Resources)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 Relating to the incidental catch of
6 high-value fish stocks within the United
7 States exclusive economic zone.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS Art. VIII, sec. 2, Constitution of the State of Alaska, re-
10 quires the Alaska State Legislature to provide for the utilization, devel-
11 opment, and conservation of all natural resources belonging to the state
12 for the maximum benefit of the people of the state; and

13 WHEREAS fisheries are Alaska's most important renewable natural re-
14 source; and

15 WHEREAS the salmon, halibut, and crab fisheries have traditionally
16 provided a major source of employment and income for Alaska fishermen; and

17 WHEREAS the harvestable surplus of every salmon stock of Alaska ori-
18 gin, and of halibut and crab, are fully used by United States fishermen;
19 and

20 WHEREAS trawlers incidentally harvest a significant number of salmon
21 of Alaska origin, and of halibut, crab, and other high-value species worth
22 millions of dollars while targeting groundfish in the United States exclu-
23 sive economic zone; and

24 WHEREAS the incidental harvest of salmon of Alaska origin, and of
25 halibut and crab, by groundfish trawlers in the United States exclusive
26 economic zone is adversely affecting the resource; and

27 WHEREAS at times the incidental catch of high-value species by ground-
28 fish trawlers in the United States exclusive economic zone has exceeded the
29 catch of these species allocated for Alaska fishermen; and

1 WHEREAS the incidental catch of salmon of Alaska origin and of hali-
2 but, crab, and other high-value species significantly and adversely affect
3 Alaska residents who depend upon them for their livelihood, particularly
4 residents of villages in western Alaska, many of whom have annual incomes
5 that average below federal poverty guidelines; and

6 WHEREAS United States fishermen are becoming increasingly involved in
7 the harvest of groundfish in the United States exclusive economic zone; and

8 WHEREAS the development of a new fishery for United States trawlers
9 involved in the harvest of groundfish should not be at the expense of the
10 traditional fisheries of salmon, crab, halibut, and other high-value spe-
11 cies; and

12 WHEREAS the experience with the foreign fishing fleet has demonstrated
13 the ability to reduce significantly the incidental catch of salmon of
14 Alaska origin, halibut, crab, and other high-value species without adverse-
15 ly affecting the fishery; and

16 WHEREAS the Magnuson Fishery Conservation and Management Act is de-
17 signed to maximize economic benefits to United States citizens from the use
18 of United States fisheries resources; and

19 WHEREAS the Magnuson Fishery Conservation and Management Act assigns
20 the Secretary of Commerce a nondiscretionary duty to enforce the provisions
21 of that Act to significantly reduce the incidental catch of salmon of
22 Alaska origin, halibut, crab, and other high-value species by trawlers
23 involved in the harvest of groundfish; and

24 WHEREAS the North Pacific Fishery Management Council has the respon-
25 sibility of implementing the Magnuson Fishery Conservation and Management
26 Act and has the authority to implement measures to significantly reduce the
27 incidental catch of salmon of Alaska origin, halibut, crab, and other
28 high-value species by trawlers involved in the harvest of groundfish;

29 BE IT RESOLVED that the Alaska State Legislature respectfully requests

1 the Secretary of Commerce and the North Pacific Fishery Management Council
2 to enforce the provisions of the Magnuson Fishery Conservation and Manage-
3 ment Act and to take quick and decisive action to significantly reduce the
4 level of incidental catch of salmon of Alaska origin, halibut, crab, and
5 other high-value species by groundfish trawlers in the United States exclu-
6 sive economic zone; and be it

7 FURTHER RESOLVED that the United States Department of Commerce and the
8 North Pacific Fishery Management Council are respectfully requested to
9 develop and enforce specific measures that significantly reduce the inci-
10 dental catch of high-value species by trawlers and other vessels engaged in
11 ground-fishing that have the least adverse affect on the ability of domes-
12 tic trawlers to engage in the ground-fishing industry; and be it

13 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
14 quests the Governor of Alaska to aggressively pursue every possible means,
15 including judicial action, of persuading the Secretary of Commerce and the
16 North Pacific Fishery Management Council to enforce the provisions of the
17 Magnuson Fishery Conservation and Management Act to significantly reduce
18 the incidental catch of Alaska salmon, crab, halibut, and other high-value
19 species by the groundfish fleets operating in the United States exclusive
20 economic zone, with the least adverse impact on the ability of United
21 States trawlers to participate in the ground-fishing industry; and be it

22 FURTHER RESOLVED that the Alaska State Legislature requests the
23 Governor of Alaska to aggressively pursue every possible means of assisting
24 Alaska fishermen who are participating in the ground-fishing industry to
25 significantly reduce the incidental harvest of salmon, crab, halibut, and
26 other high-value species, without adversely affecting their ability to
27 participate in the ground-fishing industry.

28 COPIES of this resolution shall be sent to the Honorable Malcolm
29 Baldrige, Secretary of Commerce; Jim Campbell, Chairman, North Pacific

1 Fishery Management Council; and to the Honorable Ted Stevens and the
2 Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S.
3 Representative, members of the Alaska delegation in Congress.
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STATE OF ALASKA 1986 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date : _____

REQUEST

Bill/Resolution No. : SJR 50
 Title : Relating to the incidental catch of high-value fish stock within the United States exclusive zone
 Sponsor : Sen. Resource Comm.
 Requestor : Sen. Resource Comm.
 Date of Request : April 25, 1986

FISCAL DETAIL

Agency Affected : ADF&G
 BRU : _____
 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL						
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REVENUE						
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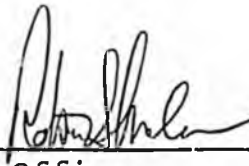
FUNDING : (Thousands of Dollars)

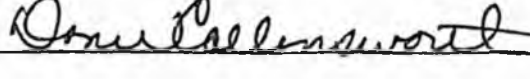
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS :

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by : Roland Shanks  Phone : 465-4100
 Division : Commissioner's Office Date : 4-28-86

Approved by Commissioner : Donna Calensworth  Date : 4-28-86
 Agency : _____

Distribution (by Agency preparing fiscal note) :

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