

S B

4 6 7

Alaska State Legislature

ARLISS STURGULEWSKI, Chairman
BETTYE FAHRENKAMP, Vice Chairman
JACK COGHILL
DICK ELIASON
VIC FISCHER
RICK HALFORD
FRED ZHAROFF



P. O. BOX V
JUNEAU, ALASKA 99811
(907) 485-4907

Senate Committee on Resources

M E M O R A N D U M

May 1, 1986

TO: All Members
Senate Resources Committee

FROM: Staff, Senate Resource Committee

RE: SB 467 Relating to the operation of campgrounds

CSSB 467 (C&RA) would allow the commissioner of Natural Resources to request proposals for the management of a state campground and allow the concessionaire to charge a fee for services provided at the campground.

The Department of Natural Resources supports this legislation.

There is a \$35,000 fiscal note for a Natural Resources Technician.

Enclosures:

Fiscal note from DNR
Letter of support from DNR

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH M
JUNEAU, ALASKA 99811
PHONE: 907-465-2400

April 2, 1986

APR 2 1986

The Honorable Edna DeVries
Chair, Community and Regional
Affairs Committee
Alaska State Senate
P.O. Box V
Juneau, AK 99811

Dear Senator DeVries:

I have reviewed Senate Bill 467, a bill that would prohibit the Department of Natural Resources from establishing or operating a campground within a municipality. I wish to advise you of this department's opposition to the bill and express my concern about its possible effects on Alaska's residents, local governments and visitors.

As currently worded, this bill would require the department to close the following 42 state campgrounds:

<u>Location</u>	<u>No. of Campsites</u>
<u>Delta Junction (second class city)</u>	
1) Big Delta Campground	22 sites
<u>Fairbanks North Star Borough</u>	
1) Harding Lake State Recreation Area	89 sites
2) Chena River State Recreation Site	59 sites
3) Chena River State Recreation Area	56 sites
4) Upper Chatanika River State Recreation Area	25 sites
<u>Greater Anchorage Area Borough</u>	
1) Eklutna Lake Campground	35 sites
2) Eagle River Campground	36 sites
3) Bird Creek Campground	25 sites
<u>Haines Borough</u>	
1) Chilkoot Lake Campground	32 sites
2) Chilkat Campground	32 sites
3) Portage Cove State Recreation Site	9 sites
4) Mosquito Lake State Recreation Site	13 sites

*community
and.*

April 2, 1986

Kenai Peninsula Borough

1)	Bing's Landing State Recreation Site	43 sites
2)	Izaak Walton State Recreation Site	51 sites
3)	Morgan's Landing State Recreation Area	10 sites
4)	Bernice Lake State Recreation Site	11 sites
5)	Captain Cook State Recreation Area	80 sites
6)	Kasilof River State Recreation Site	16 sites
7)	Johnson Lake State Recreation Area	43 sites
8)	Clam Gulch State Recreation Area	83 parking spaces (approx.)
9)	Ninilchik State Recreation Area	30 parking spaces (approx.)
10)	Deep Creek State Recreation Area	260 parking spaces (approx.)
11)	Stariski State Recreation Site	13 sites
12)	Anchor River State Recreation Area	42 sites
13)	Scout Lake State Recreation Site	8 sites

Ketchikan Gateway Borough

1)	Settlers Cover Campground	10 sites
----	---------------------------	----------

Kodiak Island Borough

1)	Fort Abercrombie State State Historic Park	14 sites
2)	Buskin River State Recreation Site	18 sites

Matanuska-Susitna Borough

1)	Byers Lake Campground	66 sites
2)	Willow Creek State Recreation Site	7 sites
3)	Nancy Lake State Recreation Site	30 sites
4)	Nancy Lake State Recreation Area	113 sites
5)	Rocky Lake State Recreation Site	10 sites
6)	Big Lake South State Recreation Site	13 sites
7)	Big Lake East State Recreation Site	6 sites
8)	Finger Lake State Recreation Site	41 sites
9)	Moose Creek State Recreation Site	12 sites
10)	King Mountain State Recreation Site	22 sites
11)	Bonnie Lake State Recreation Site	13 sites
12)	Long Lake State Recreation Site	9 sites
13)	Matanuska Glacier State Recreation Site	12 sites
14)	Wolf Lake	4 sites

Closing this number of campgrounds would leave Alaska residents and visitors with very few places to camp. Private campgrounds could not meet the demand for camping space and municipalities would likely be unable to cope with large numbers of travelers in need of places to camp. Statutory changes may be needed before the department could lease existing state campgrounds to interested municipalities or private parties.

The Honorable Edna DeVries -3-

April 2, 1986

Because this bill could have such far reaching effects, it might be advisable to hold public hearings on SB 467 in communities where state campgrounds are located. While I believe that state operated campgrounds serve the public interest, it may be that others hold a different view. In any case, their comments concerning the closure of state-owned campgrounds should be heard. Please let me know if you would like additional information or assistance.

Sincerely,



Esther C. Wunnicke
Commissioner

cc: Committee Members
Neil Johannsen, Director, Division of
Parks and Outdoor Recreation

APR 2 1986

STATE OF ALASKA 1986 LEGISLATIVE SESSION FISCAL NOTE

Revision Date : _____

REQUEST

Bill/Resolution No. : SB 467
 Title : Operation of Campgrounds

 Sponsor : Senate C & R A Committee
 Requestor : Senate C & R A Committee
 Date of Request : 4/1/86

FISCAL DETAIL

Agency Affected : Natural Resources
 BRU : Parks & Recreation Management

 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
----------------	-----	-----	-----	-----	-----	-----

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
----------------	-----	-----	-----	-----	-----	-----

FUNDING : (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS :

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by : Carol Wilson *R.P.M.* Phone : 465-2400
 Division : Commissioner's Office Date : 4/1/86

Approved by Commissioner : Mrs. D. J. M. M. , Deputy Date : 4/1/86
 Agency : Natural Resources

Distribution (by Agency preparing fiscal note) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Alaska State Legislature




SENATOR
DON BENNETT
P.O. BOX 2801
FAIRBANKS, ALASKA 99707

LEGISLATIVE ADDRESS
POUCH V - STATE CAPITOL
JUNEAU, ALASKA 99811

Senate

APR 03 1986

To: Senator Edna DeVries, Chairman
Community and Regional Affairs Committee

From: Senator Don Bennett 

Date: April 1, 1986

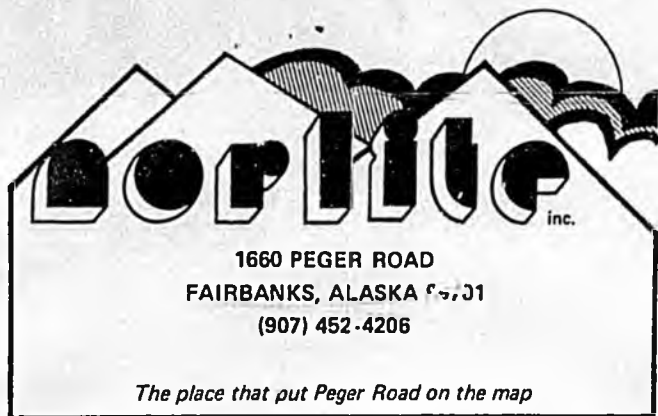
Re: Senate Bill 467 "An Act relating to the establishment or operation of campgrounds within certain municipalities."

Senate Bill 467 would prohibit the Department of Natural Resources from establishing or operating a campground within the boundaries of a municipality. I have been contacted by several constituents requesting legislation of this type. These constituents operate recreational vehicle parks in the Fairbanks North Star Borough, and they feel that they lose significant amounts of business each summer to state campgrounds.

The reason for this is obvious. Anytime a small private business tries to compete with a business or facility which is state owned and operated, it suffers. In this case, the state is using its land and financial resources to compete directly with small, family operated private businesses.

The state gets no financial benefit from this competition. In fact, substantial sums of money are spent by the state each year to maintain and operate campgrounds.

I believe that the state's interests, as well as those of private enterprise, would be better served if the state no longer operated its campgrounds which are located within the boundaries of municipalities. Instead, the operation of these campgrounds should be left to concessionaires. This way, the competition between privately owned and state owned camping facilities would be fair, and the state would be relieved of the financial burden of operating and maintaining them.



MAR 31 1986

March 26, 1986

Edna DeVries, Chairperson
Senate Committee on Community & Regional Affairs
Senate President's Office
P.O. Box V
Juneau, Alaska 99811

Dear Ms. DeVries:

I am writing in regard to Senate Bill No. 467 which is "An act relating to the establishment or operation of campgrounds within certain municipalities."

Let me go on record as being very urgently in favor of this bill, which would amend Section 1. AS 41.21.020 by adding a new subsection to read: (c) The department may not establish or operate a campground within the corporate boundaries of a municipality.

I urge you to support this bill. I strongly believe it is a good piece of legislation. Thank you very much.

Sincerely,

Sara P. Sears

Bradley
4/7/86

Original sponsor: Community and Regional
Affairs Committee

1 IN THE SENATE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 467 (C&RA)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 - A BILL

6 For an Act entitled: "An Act relating to the operation of campgrounds."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. AS 41.21 is amended by adding a new section to article 1
9 to read:

10 Sec. 41.21.050. STATE CAMPGROUNDS. The commissioner may request
11 proposals for the management of a state campground. If the commis-
12 sioner accepts a proposal for the management of a state campground,
13 the concessionaire may collect fees for services provided at the
14 campground.
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH M
JUNEAU, ALASKA 99811
PHONE: 907-465-2400

APR 17 1986

April 17, 1986

The Honorable Edna DeVries, Chair
Community and Regional Affairs Committee
Alaska State Senate
P.O. Box V
Juneau, AK 99811

Dear Senator DeVries:

The Department of Natural Resources appreciates the efforts of your committee to modify SB 467, a bill that relates to the operation of state campgrounds, and we support the general intent of the proposed Community and Regional Affairs Committee substitute for this bill.

Since the end of the legislative session is rapidly approaching, we suggest that the language in CSSB 467 (C&RA) be added to HB 267 (fees for state park campsites) to help ensure that a campground bill is enacted this year. The campsite fee bill has been passed from the House and is currently awaiting a hearing by the Senate Finance Committee.

The enactment of these bills, either individually or combined, would help the department continue a high level of service to campground visitors and allow the state to recover a portion of campground operating costs. In addition, the department would be given the flexibility to reduce or eliminate state competition with private campground operations.

Please let me know if you would like additional information about this matter.

Sincerely,

Bob Arnold, Deputy

Esther C. Wunnicke
Commissioner

cc: Community and Regional Affairs Committee

8/1/68, Reg. 27; am 1/13/73, Reg. 44; am 5/11/85, Reg. 94)

Authority: AS 41.21.020
AS 41.21.040
AS 41.21.950

Editor's Note: The substance of 11 AAC 12.335, regarding park closures and public use management, was formerly contained in 11 AAC 12.010. The history of former 11 AAC 12.010 is reflected in the history note for 11 AAC 12.335.

11 AAC 12.336. PETITIONS FOR CLOSURES AND USE MANAGEMENT. (a) A person may petition the director to take an action effecting a park closure or public use limit under 11 AAC 12.335(a), (b), or (c).

(b) A petition must be in writing and must clearly state the substance of and reasons for the request.

(c) The director shall, within 30 days, respond in writing to a petition made under this section. (Eff. 5/11/85, Reg. 94)

Authority: AS 41.21.020
AS 41.21.040

11 AAC 12.337. PUBLIC NOTICE OF CLOSURES AND USE MANAGEMENT. (a) Whenever the authority of 11 AAC 12.335 is invoked, the public must be notified by one or more of the following methods:

(1) signs posted at conspicuous locations, such as normal points of entry of the affected park;

(2) maps available in the office of the director and other places convenient to the public;

(3) publication in a newspaper of general circulation in the affected area; or

(4) other appropriate methods, such as the removal of closure signs, use of electronic media, park brochures, maps, and handouts.

(b) In addition to the above-described notification procedures, the director shall compile in writing all the designations, closures, permit requirements and other restrictions imposed under discretionary authority. This compilation must be updated annually and made available to the

public upon request. (Eff. 5/11/85, Reg. 94)

Authority: AS 41.21.020
AS 41.21.040

11 AAC 12.338. ALASKA CHILKAT BALD EAGLE PRESERVE. Nothing in 11 AAC 12 is intended to restrict traditional uses of the Alaska Chilkat Bald Eagle Preserve. (Eff. 5/11/85, Reg. 94)

Authority: AS 41.21.020
AS 41.21.040
AS 41.21.618

11 AAC 12.340. DEFINITIONS. In this chapter

(1) "assembly" means the gathering or meeting of a group of people for a common purpose;

(2) repealed 5/11/85;

(3) "campground" means an area developed and maintained by the division which contains one or more campsites as defined in (4) of this section;

(4) "campsite" means any space designated for camping within a campground;

(5) "director" means the director of the division of parks and outdoor recreation, Department of Natural Resources, or the director's authorized agent;

(6) "division" means the division of parks and outdoor recreation, Department of Natural Resources;

(7) "park officer" means an employee of the state or a political subdivision, whose duties include responsibility for management, protection, and maintenance of a state park or state park facilities and enforcement of state laws and regulations;

(8) "road," "trail" means each road or trail established and designated by the director;

(9) "snow vehicle" means a motor vehicle of 500 pounds or less gross vehicle weight, primarily designed to travel over ice or snow and supported, in part, by skis, belts, cleats, or low pressure tires;

KEYWORD

DNR WOULD HOLD PUBLIC HEARING TO DETERMINE FOR STRUCTURE.

STATE OF ALASKA 1986 LEGISLATIVE SESSION FISCAL NOTE

Revision Date: 4/17/86

REQUEST

Bill/Resolution No. : CSSB 467 (C&RA)
 Title : Operation of Campgrounds

 Sponsor : Senate C&RA Committee
 Requestor : Senate C&RA Committee
 Date of Request : 4/17/86

FISCAL DETAIL

Agency Affected : Natural Resources
 BRU : Parks and Recreation Management

 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES		33.6	33.6	22.4	22.4	22.4
TRAVEL		2.0	2.0	-0-	-0-	-0-
CONTRACTUAL		-0-	-0-	-0-	-0-	-0-
SUPPLIES		-0-	-0-	-0-	-0-	-0-
EQUIPMENT		-0-	-0-	-0-	-0-	-0-
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	35.6	35.6	22.4	22.4	22.4

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
----------------	------------	------------	------------	------------	------------	------------

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
----------------	------------	------------	------------	------------	------------	------------

FUNDING : (Thousands of Dollars)

GENERAL FUND		35.6	35.6	22.4	22.4	22.4
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	35.6	35.6	22.4	22.4	22.4

POSITIONS :

FULL-TIME	-0-	1	1	1	1	1
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

The department would need a Natural Resources Technician to help prepare and administer requests for proposals, contracts, and processing of revenues related to private operation of selected state campgrounds. The position would be full time for the first two years, and become seasonal thereafter. The department will realize an overall savings in contractual and commodities expenditures.

Prepared by: Bob Aurant Phone: 465-2424
 Division: Division of Management Date: 4/17/86

Approved by Commissioner: Mms D Ammel, Jr. Date: 4/17/86
 Agency: Natural Resources

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Continuation of Analysis CSSB 467 (C&RA)

Position Information:

	Annual Gross	Annual Benefits	Annual Total
NRT II (Perm. Full-time)	24.8	8.8	33.6
NRT II (Seaso 1)	16.5	5.9	22.4

Additional Information:

Concessionaires would be required to reinvest a percentage of profit into the campground. This program will succeed only with close supervision by staff of tightly written contracts for campground operation. Supervision can be relaxed as concessionaires become established and routinely adhere to contract performance standards and stipulations. The savings realized by this program will grow each year, as additional campgrounds are contracted to the private sector for management. The department could forego the modest revenues available from the concessionaire during the first few years of operations if the money were used to enhance visitor services and the capital value of the campground.

Operational Savings Under This Program:

	FY 87	FY 88	FY 89	FY 90	FY 91
Contractual	30.0	35.0	40.0	45.0	50.0
Commodities	10.0	15.0	15.0	20.0	20.0
Total	<u>40.0</u>	<u>50.0</u>	<u>55.0</u>	<u>65.0</u>	<u>70.0</u>

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH M
JUNEAU, ALASKA 99811
PHONE: 907-465-2400

April 17, 1986

MAY 1

536

The Honorable Edna DeVries, Chair
Community and Regional Affairs Committee
Alaska State Senate
P.O. Box V
Juneau, AK 99811

Dear Senator DeVries:

The Department of Natural Resources appreciates the efforts of your committee to modify SB 467, a bill that relates to the operation of state campgrounds, and we support the general intent of the proposed Community and Regional Affairs Committee substitute for this bill.

Since the end of the legislative session is rapidly approaching, we suggest that the language in CSSB 467 (C&RA) be added to HB 267 (fees for state park campsites) to help ensure that a campground bill is enacted this year. The campsite fee bill has been passed from the House and is currently awaiting a hearing by the Senate Finance Committee.

The enactment of these bills, either individually or combined, would help the department continue a high level of service to campground visitors and allow the state to recover a portion of campground operating costs. In addition, the department would be given the flexibility to reduce or eliminate state competition with private campground operations.

Please let me know if you would like additional information about this matter.

Sincerely,

Esther C. Wunnicke, Deputy

Esther C. Wunnicke
Commissioner

cc: Community and Regional Affairs Committee

PUBLIC OPINION MESSAGE

TO: SENATOR EDNA B. DE VRIES
FROM: ELSIE OBRYAN, CITY CLERK
P. O. BOX 27
HOUSTON AK
892-6869

99694

BILL NO: SB 467

SUBJECT: OPERATION OF CAMPGROUNDS BY MUNICIPALITIES

MESSAGE:

IT APPEARS THAT THE PROPOSED AMENDMENT MEETS THE REQUESTED
CHANGES FOR SB467.

DATE: 04/14/86 TIME: 15:23:19 SENT BY: MATSU LIO

COPIES TO: SENATE COMMUNITY & REGIONAL AFFAIRS