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# STATE OF ALASKA THE LEGISLATURE

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May, 1986

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS date base CM 14. In order to save space copies of minutes have not been left in the files.

Jeanie Henry

SENATE RESOURCES COMMITTEE	4/1/85	1:35
" "	4/12/85	1:30

TESTIMONY

BY DIRECTOR, DIVISION OF OIL & GAS

TO SENATE RESOURCES COMMITTEE

ON SB 232

ROYALTY OIL CONTRACT WITH GOLDEN VALLY ELECTRIC ASSOCIATION

APRIL 1, 1985

Thank you Madam Chairman. For the record, I'm Kay Brown, Director of the Division of Oil and Gas for the Alaska Department of Natural Resources. With me is Assistant Attorney General Steve Porter. I appreciate this opportunity to discuss the proposed long-term royalty oil contract with the Golden Valley Electric Association, also known as GVEA.

Contract Terms

The proposed contract would sell about 2.6% of the state's daily royalty oil from Prudhoe Bay Unit -- currently about 5,000 barrels a day -- to GVEA for 10 years.

The contract price is the monthly volume weighted average of the producers' current reported netback prices, plus field costs, plus adjustments for the final outcome of the Amerada Hess litigation, plus a 30¢ premium, with a price reopener in July 1987 and every two years thereafter.

I would refer the committee to the two-page sheet of background information we have provided on SB 232/HB 287, which summarizes the major

provisions of the contract.

### Background

Golden Valley Electric Association is a cooperative which generates electricity for sale to its members. It uses a variety of fuels to generate the electricity, including turbine fuel. Some of the turbine fuel GVEA purchases is refined directly from royalty oil purchased under the cooperative's present state contract. GVEA purchases additional turbine fuel directly from the Mapco refinery.

Under its present and former state royalty oil contracts, GVEA assigns the royalty oil to Mapco, which processes the oil at its North Pole Refinery and sells Golden Valley turbine fuel at a discount. The discount on those purchases amounts to about \$550,000 annually in savings to GVEA. When measured from the consumer's perspective, this discount translates to a savings of about 1.5% on the average consumer bill.

### History of GVEA Sales and Negotiations

I would like to briefly give the committee some history on the state's royalty oil sales with Golden Valley Electric Association. The first contract with Golden Valley was signed in April 1977, shortly after establishment of the Royalty Oil and Gas Development Advisory Board and the adoption of new statutory procedures governing royalty oil sales. Golden Valley did not commence taking under the contract until June 1981, when it began purchasing 5,000 barrels per day and assigning it to Mapco.

That contract expired in June 1984.

In November 1982, well in advance of the expiration of Golden Valley's original contract, GVEA requested a 10-year extension of the contract. No action was taken by the outgoing administration in 1982, and the new administration began negotiations with Golden Valley in March 1983. In November 1983, the department published a public notice of its intention to adopt a new contract with Golden Valley. The royalty board reviewed the contract in December 1983, and that review revealed specific concerns by both the public and the board members with respect to the state's option on residual oil and the relationship between Mapco and GVEA. In view of those reservations and the limited time for further negotiation, the long-term GVEA contract was not presented for legislative approval in 1984. Instead, an interim contract not requiring legislative approval was put into effect pending contract revisions responsive to the issues raised at the meeting of December 7, 1983. That interim contract expires June 30, 1985.

Intermittent negotiations were held on the proposed long-term contract during 1984. We had planned to complete negotiations so that approval legislation for the long-term contract could be introduced on the first day of the 1985 session.

Our timeline called for a preliminary contract and findings to be completed and a preliminary notice to be published in early October 1984. The final contract and findings were to be available November 16, 1984, Royalty Board review was scheduled for December 7, 1984, and approval

legislation was to be introduced on the first day of the session. Due to denomination deadlines, it was apparent to all the parties that if legislative approval did not occur by March 29, 1985, oil deliveries would have to be interrupted.

During September 1984, I informed Golden Valley and Mapco of the time pressure under this timeline, and had numerous negotiation sessions with representatives of both Golden Valley and Mapco. Draft agreements were exchanged, and we believed that agreement had been reached in early October 1984. However, at the conclusion of a negotiation session on October 9, 1984, Bert Sharp of Golden Valley stated his severe reservations about Golden Valley's liability for retroactive adjustments to the royalty oil price based on the Amerada Hess litigation. His primary objection was that as a regulated public utility, Golden Valley could only pass on to its customers retroactive adjustments for a one-year period. Amerada Hess adjustments for purchases older than one year could not be passed on to Golden Valley's customers, and would cause Golden Valley severe financial difficulty. Mr. Sharp proposed that the state charge an increased price premium but that it waive Amerada Hess adjustments. This price term offer was unacceptable to the state, and we suggested contract terms that would require Mapco to pay the Amerada Hess adjustments.

Negotiations stalled for almost two months at this deadlock. However, on November 23, 1984, I wrote to Bert Sharp and stated that an agreement among the state, Golden Valley and Mapco looked unlikely. I suggested commencing negotiations towards a contract between Golden Valley and the

state, without any assignment of the oil to Mapco. Negotiations resumed immediately, and on November 29, 1984, an agreement was reached on the terms now found in the proposed long-term contract. We immediately prepared findings and a final contract, and worked to get the contract before the royalty board and the legislature as soon as possible. However, due to the negotiation stalemate, legislation approving the long-term contract could not even be introduced in the legislature until mid-March 1985.

#### Benefits Under the Contract

Many of the questions that have been raised thus far about the contract center on the benefits to be derived from the contract - what those benefits are and who receives them. Three parties would receive benefits--the state, GVEA and Mapco. I'd like to briefly summarize those benefits as we perceive them, Madam Chairman.

#### Benefits to the State of Alaska

The benefits to the State are described in our final finding of January 16, 1985. Under the statutes governing royalty oil and gas sales, the commissioner is obligated to maximize benefits to the citizens in a negotiated sale.

The price received is a benefit to the state. The state would receive a 30¢ premium above in-value, which makes this sale roughly equivalent to the Tesoro and Chevron royalty oil contracts approved by the Legislature

last session. There is no price subsidy to GVEA, and to the extent that Mapco gets the oil, it pays more for this oil than it does for the oil it buys directly from the state.

Other benefits to the state are explained in detail in the final findings, but they include cheaper electricity rates for Fairbanks consumers, a dependable electricity supply, and protection of existing investments in the North Pole refinery and the utility's turbines.

#### Benefits to GVEA's Consumers

The sale is premised on providing benefits to Alaska consumers. These consumer benefits depend on GVEA's assignment agreement with Mapco, which provides turbine fuel at a price lower than what GVEA would otherwise pay. Under GVEA's current contract, the state is unable to enforce the degree of advantage afforded to GVEA since that agreement is between GVEA and Mapco only.

Exhibit A to the new contract is a three-party agreement signed by the state, GVEA and Mapco. Exhibit A recognizes existing agreements between GVEA and Mapco. In Exhibit A, the state consents to those agreements so long as they are not modified to reduce the benefits to GVEA's consumers. The state retains the option to terminate the contract should the relationship between GVEA and Mapco change materially.

GVEA's benefits come not from a reduced sale price, but from the reduced turbine fuel price Mapco gives GVEA on the turbine fuel Mapco produces

from GVEA's royalty oil.

GVEA's benefit can be calculated by comparing two prices. Those prices are Mapco's general turbine fuel price to GVEA (which covers roughly half of GVEA's turbine fuel needs) and Mapco's reduced price to GVEA for turbine fuel processed from GVEA's royalty oil (which covers the other half of GVEA's turbine fuel needs). Specifically, the 1980 Petroleum Products Agreement between GVEA and Mapco generally obligates Mapco to sell turbine fuel to GVEA at a price of Mapco's acquisition cost plus a processing fee. Mapco has requested that we keep that exact processing fee confidential. A second 1980 agreement between GVEA and Mapco obligates Mapco to sell GVEA turbine fuel processed from GVEA's royalty oil at a reduced processing fee. Mapco has also requested that we keep that exact fee confidential.

Although the exact processing fees charged by Mapco are confidential, GVEA manager Bert Sharp testified March 20 that the difference is between 5 and 6 cents a gallon. Multiplying that savings by 42 gallons per barrel, by 625 barrels per day, and by 365 days per year, GVEA achieves a yearly savings of between \$479,000 and \$575,000. In our final savings, our petroleum economist projected an annual savings to GVEA of approximately \$550,000.

This \$550,000 yearly savings translates into a benefit to GVEA's consumers of .1446¢ per kilowatt hour. (This number is obtained by dividing the \$550,000 yearly benefit by the 380,412,000 kwh that GVEA produces each year.)

### Benefits to Mapco

Mapco would also receive benefits under the contract. Mapco would get 87.5% of each barrel, either as non-turbine fuel products or as return oil. ✓

The Mapco refinery, because of its location near the Trans Alaska Pipeline, is able to reinject the heavy and lightest ends of the barrel which are not converted into products back into the pipeline. This so-called "return oil" then reemerges as whole oil at Valdez, with Mapco paying a \$.10 per degree quality bank differential penalty.

We did negotiate an option to purchase the return oil into the new GVEA contract. However, although the option to purchase return oil is embodied in Section 3.4 of the new GVEA contract, the state has agreed in Exhibit A that we will not exercise that option in return for Mapco paying Amerada Hess adjustments on the portion of the royalty oil that is converted into turbine fuel used by GVEA.

As I mentioned a moment ago, the negotiations were deadlocked for several months, and foregoing the return oil option was a concession we made to break the deadlock.

With respect to refinery profits made by Mapco off the GVEA contract, it is not possible to calculate the profitability of a refinery based solely on information in the public record. Although the Department of Natural Resources has access to some confidential information provided by Mapco,

we are obligated to hold this information confidential under AS 38.05.035 at Mapco's request. However, considering those constraints, we have attempted to provide some general information about refining profits.

Mapco's refining profits were examined in the February 1983 report entitled Alaska Petroleum Product Pricing prepared for the Senate Resources Committee. That document was authored by Messers. Pernela and Delong, both of whom are former employees of North Pole Refining. As can be seen in the report and the responses of Mapco and Tesoro to that document, the profitability of a refiner is nearly impossible to infer without access to certain cost data which is normally held confidential. This has proven true even though the authors, as former employees of Mapco, may have had access to such data. This information gap largely accounts for the difference in the return to investment calculated in the report - 46% - and Mapco's stated return to investment of 15% to 17% (see Mapco's letter to Sen. Fahrenkamp of April 8, 1983).

Like most refiners, Mapco does not make available to the public separate accounts of its various operations such as the North Pole refinery. While Mapco's overall profitability is stated in its annual reports, the profits of a particular refinery cannot be deduced from those reports. The operating costs of a refinery are not normally available to the public since such knowledge would be of considerable advantage to a competitor.

For this reason Messers. Pernela and Delong were forced to rely on a variety of unsatisfactory proxy figures which included the original cost of the North Pole refinery, a supposed cost of capital, and the adjusted

operating costs of refiners in the continental United States, among other things. These shortcomings enabled Mapco to handily rebut the report by mentioning such items as investment which occurred after the initial construction, interest during construction, the original investment risk, the irrelevance of operating costs in other parts of the U.S. and the vagaries of the federal crude oil entitlement program, which was in effect over part of the study period.

Although Mapco's apparent markup can be found by comparing their wholesale prices with the acquisition cost of crude oil, a net profit per barrel cannot be arrived at without knowing all the capital and operating costs of the refinery as well as the method of amortization. Mapco has not volunteered this information to date.

Since the information available to DNR concerning Mapco's profitability must by statute be held confidential, I would suggest that your specific questions about the relationship between GVEA and Mapco, and about Mapco's profits from this sale, be addressed to either GVEA or Mapco.

#### Summary

In summary, Madam Chairman, this contract is intended to provide a modest amount of consumer benefit to the Alaska citizens living in the Interior and served by the Golden Valley Electric Association cooperative, and also to provide the state with a market price for the royalty oil. I believe that the state's interest is served by pursuing this alternative, compared to the alternative of not making a sale and leaving the oil in-value. It

could be argued that this contract does not maximize the value of royalty oil relative to what could be obtained by selling the oil competitively. However, the statutes do not require competitive sales and, in fact, the statutes clearly contemplate negotiated sales that provide ancillary benefits from using the royalty oil within the State of Alaska. I think you could view this contract as maintaining the status quo between the in-state refiners, as it does not increase Mapco's benefit relative to the present situation. In fact, Mapco's benefit is slightly decreased under the new GVEA contract.

Madam Chairman, I believe this contract complies with all requirements of the statute and the regulations, and that it is consistent with the state's policy of obtaining market value for its royalty oil.

For these reasons, the administration supports the contract and we urge your approval of SB 232.

That concludes my formal remarks, Madam Chairman. Thank you.

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DENNIS M. LARSON  
P.O. BOX 55500  
NORTH POLE ALASKA 99705

JULY 25, 1985

DEAR SENATOR STURGULEWSKI

REGARDING PROPOSED AMENDMENTS TO SENATE BILL 232.

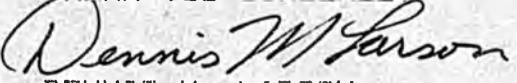
I OBJECT MOST STRONGLY TO PARAGRAPH d OF 11 AAC 83.700 WHICH STATES IN PART "AS A CONDITION OF WAIVER OF ANY TERM OF A MINIMUM WORK COMMITMENT UNDER SUBSECTION (C) OF THIS SECTION THE COMMISSIONER WILL REQUIRE THE LESSEE TO POST A PERFORMANCE BOND OF \$100,000 TO ENSURE THE FULFILLMENT OF THE WORK COMMITMENT.....A SEPERATE BOND WILL BE REQUIRED FOR EACH LEASE....

THE EFFECT OF SUCH A REQUIREMENT WILL BE TO REMOVE SMALL INVESTORS WHO HAVE MADE CONSIDERABLE EFFORTS TOWARD EXPLORATION AND DEVELOPMENT OF LESS DESIRABLE OIL AND GAS LEASES FROM PARTICIPATION IN THE ALASKAN OIL AND GAS BUSINESS.

LEASES WHICH WERE ORIGINALLY SOLD BY THE STATE FOR \$25,000 WILL NOW REQUIRE \$100,000 BONDS TO GET A WAIVER OF WORK COMMITMENT FOR TWO YEARS. ALL LEASES CAN NOT BE EXPLORED AND DEVELOPED INDIVIDUALLY. ANY REQUIREMENT FOR A PLAN OF EXPLORATION AND DEVELOPMENT SHOULD ALLOW FOR UNITIZATION OR SOME FORM OF COOPERATIVE DEVELOPMENT.

I FEEL THAT THESE PROPOSED AMMENDANTS ARE HARMFUL TO ALASKANS AND URGE YOU RESIST THIS SUBVERSION OF LEGISLATIVE INTENT.

THANK YOU SINCERELY

  
DENNIS M. LARSON

162

CERTIFIED MAIL

1 July 1985  
PO BOX 73960  
Fairbanks, Alaska 99707  
Phone (907) 456-4880

STATE of ALASKA  
DEPARTMENT of NATURAL RESOURCES  
ESTHER C. WUNNICKE, COMMISSIONER  
Pouch 7-034  
Anchorage, Alaska 99510

RE: PROPOSED AMENDMENTS TO REGULATIONS  
11 ACC 83.700 --- 11 ACC 83.705

Dear Commissioner Wunnicke,

The proposed amendments, Article 7. WORK COMMITMENT, Section 11 ACC 83.700 paragraph (e) proposes a one hundred thousand dollar (\$100,000.00) performance bond for each lease and paragraph (d) proposed a penalty of forfeiture of the one hundred thousand dollar (\$100,000.00) performance bond.

These proposed amendments are unreasonable, unjust and not proposed in the best interest for the People of the State of Alaska, These proposed amendments are biased and extremely prejudice against the Private Sector of the oil and gas industry in Alaska.

It is well understood by all, Department of Natural Resources, namely your office, the Major oil companies, the Private Sector of the oil industry, the People of Alaska including the State Legislation that the maximum bonding that would be required from any one Major oil company for these proposed amendments would be only five hundred thousand dollars (\$500,000.00), while the Private Sector could be required a maximum bonding of three million and seven hundred thousand dollars (\$3,700,000.00).

The State of Alaska has at this time sufficient Oil and Gas Leasing Rules and Regulations to cover every aspect of Mineral Management for State owned lands.

Chapter 83, Article 1, Section 11 ACC 83.160 OIL AND GAS LEASE BONDING now provides bonding for operations of oil and gas leases. Amounts of at least ten thousand dollars (\$10,000.00) before any operations is commence on a State oil and gas lease or a statewide bond in the amount of five hundred thousand dollars (\$500,000.00). These amounts have proven to be reasonable and just for all, including the State of Alaska, the Major oil companies and the Private Sector.

The State Oil and Gas Rules and Regulations also provide for penalties. New amendments are not required or needed.

1 July 1985

There are no existing State Oil and Gas Rules and Regulations for punishment. It would appear your office designed the proposed amendments as punishment for the Private Sector and have hidden them under Bonding and Penalties.

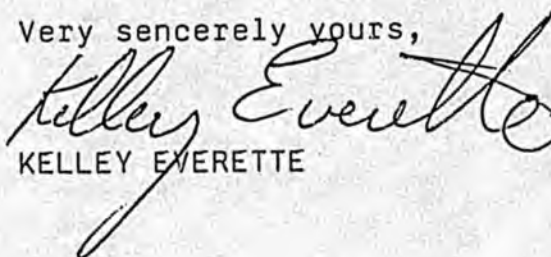
To show how unreasonable these amendments are let us assume a one hundred thousand dollar (\$100,000.00) bond is posted on every lease in question and the required permits were applied for, including road permits to every lease at this time. Construction began and you, DNR, have just created the biggest environmental devastation that has ever hit Alaska. NO your proposed amendments are not reasonable and do not set about conservation of the environment and natural resources which your office is responsible for.

I will go farther and shown why these proposed amendments are not in the best interest of the People of Alaska.

The People of Alaska share in the revenue from Oil and gas production in Alaska. If commercial production were found on any of the leases in question then the State of Alaska and the People of Alaska would share in and receive the maximum revenue return they have ever received from any onshore lease in Alaska and they would continue to receive the maximum revenue as long as production continued, but if these leases terminated today they would be placed in the five (5) year leasing program and later leased at reduced Royalty below the current 20% Royalty and the state net profit share lease (NPSL) would decrease below the existing 30% NPSL or maybe the NPSL would be abolished completely. Just common sense shows what is reasonable or unreasonable and what is or is not in the best interest of the People of Alaska.

As I have stated, I do sincerely believe these proposed amendments are not in the best interest of the State of Alaska and I do humbly request you put aside any and all prejudice you may harbor against the Private Sector and I request you thoroughly review every aspect of these proposed amendments as seen by all eyes, the State, the People, the Legislation, the Major oil companies and the Private Sector and come to a reasonable and just conclusion for all.

Very sincerely yours,



KELLEY EVERETTE

cc: GOVERNOR BILL SHEFFIELD  
SENATOR BETTYE FAHRENKAMP  
REP JOHN RINGSTAD  
SENATOR ARLISS STURGULEWSKI  
ALL OTHER INTERESTED PARTIES

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH 7-005

ANCHORAGE, AK 99510

PHONE: (907) 276-2653

June 6, 1985

Dear Alaskans:

The Alaska Department of Natural Resources, Division of Oil and Gas, is proposing to amend the regulations governing work commitments of State oil and gas leases (Title 11, Chapter 83, Article 7 of the Alaska Administrative Code). This change in the regulations is being made to implement Senate Bill No. 232, which was passed by the legislature on May 12, 1985, and signed into law by the Governor on June 2, 1985.

The effect of Senate Bill No. 232 is to permit the Commissioner of the Department of Natural Resources to waive work commitments attached to oil and gas leases for a period of up to two years under certain circumstances. The amendments to the regulations being considered will set out the criteria the Commissioner will use in determining whether such a waiver of work commitment is justified, the terms under which such a work commitment waiver will be granted, and the procedure for application for waiver of a work commitment.

A copy of the proposed amendment to the regulations is attached. Language proposed to be added to the existing regulations is underlined. Ellipses in the form of three hyphens (- - -) indicate that intervening unchanged subsections of the regulations have been omitted.

You are invited to comment on the proposed amendments to the regulations. Comments must be in writing and must be received by the Division of Oil and Gas by July 12, 1985 to be considered. All written comments should be addressed to the Alaska Department of Natural Resources, Division of Oil and Gas, Pouch 7-034, Anchorage, AK 99510, Attn: Catherine Fortney. Additional copies of the proposed regulations may be obtained from the same address.

The Division of Oil and Gas will also hold public hearings on these regulation changes on the following dates:

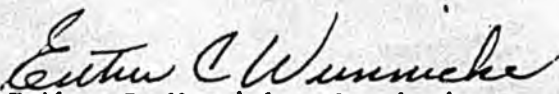
ANCHORAGE

Date: July 2, 1985  
Time: 10:00 A.M.  
Place: Conference Room  
Mountain View Library  
120 S. Bragaw Street

FAIRBANKS

Date: July 1, 1985  
Time: 1:30 P.M.  
Place: Conference Room  
North Star Borough Library  
1215 Cowles Street

Sincerely,

  
Esther C. Wunnicke, Commissioner  
Alaska Department of Natural Resources

I would like to present testimony pertaining to the proposed amendments to the oil & gas regulations.

My name is KELLEY EVERETT, of Fairbanks and I am an interest owner in some of the leases in question. I Certified Mailed my letter to the Commissioner today which was too lengthy to present at this hearing. I do have a statement I would like to present. These statements come in part from a letter to the Commissioner from a friend who cannot be here today.

The majority of the leases to be effected by these proposed changes were leased in State Sale No. 31 on September 16, 1980 and were awarded to a group of individuals in Alaska.

The terms set forth were the best terms the State has ever received. 20% Royalty and 30% NPSL on a ten year lease with a 5 year work commitment.

In the year 1980 the State Department of Natural Resources were so enchanted with the world oil crisis and what it meant to Alaska that DNR predicted and published in their reports that oil would reach \$90.00 a barrel before the year 1990. Under this scenario the lease terms were justified or maybe leaned to favor the leaseholder. Today things have changed dramatically with current prediction of oil dropping to \$20.00 a barrel or below. Now with these changes the terms of these leases are not realistic.

Today, in every form of government, world trade, marketing, industry, union, employment and etc., it is common to renegotiate any issue that has changed critically and adjust the benefits of one or both sides of the issues.

I, as a partical leaseholder feel the work commitments for these leases could be dropped completely without any loss of face to the State of Alaska or the Department of Natural Resources.

If the present leaseholders can produce any of these leases then Alaska will receive revenue under present terms. If the leaseholders cannot produce then these leases will terminate but in the mean time Alaska has received \$3.00 per acre rentals and hopefully the world oil market will change and again favor Alaska by 1990.

If a moratorium were placed on the work commitment for these leases, I believe the Governor of Alaska, the State Legislation and the people of Alaska would applaud you for this consideration.

Thank you,

*Presented 1 July 85  
AT FAIRBANKS, HEARING*

*Kelley Everett*

C. Burglin  
Land Consultant  
P.O. Box 131  
Fairbanks, Alaska 99707  
(907)452-5149

*Key*

June 5, 1985

Jim Eason  
Deputy Director  
Department of Natural Resources  
Pouch 7034  
Anchorage, Alaska 99510

Dear Mr. Eason:

As a follow up to my letter of May 15, 1985, I would like to ask you the following questions:

1. What changed the geology on our leases, ADL 318612, 318613, and 318614, after we declined to put them in the Hemi Springs Unit?
2. What makes you say that there are no prospects in the proposed Key Unit when there have been no wells drilled in this area since these leases were issued? Your opinion puts you in direct opposition to the geology departments of Exxon, Arco, Union, Standard of Indiana, Chevron and all the other lessees who applied for the Duck Island extension in September of 1979.

I have shown your letter to geologists with years of experience on the North Slope. To say the least, they do not have much faith in the geological competence of the author.

In our meeting with Commissioner Wunnicke, Senator Fahrenkamp, Senator Sturgulewski and others in Juneau, Commissioner Wunnicke made the statement that if the use of proprietary and confidential information was going to be used to turn down the leases, it would only be fair that the Burglin interests have access to that information.

I would like an answer to these questions in writing, and a response to my letter of May 15, 1985, within 15 days of receipt of this letter.

Sincerely,



C. Burglin

CB/mbg

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

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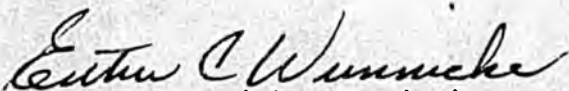
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Date: July 2, 1985  
Time: 10:00 A.M.  
Place: Conference Room  
Mountain View Library  
120 S. Bragaw Street

FAIRBANKS

Date: July 1, 1985  
Time: 1:30 P.M.  
Place: Conference Room  
North Star Borough Library  
1215 Cowles Street

Sincerely,



Esther C. Wunnicke, Commissioner  
Alaska Department of Natural Resources

CHAPTER 83. OIL AND GAS LEASING.

Article

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7. Work Commitment (11 AAC 83.700 -- 11 AAC 83.705)

ARTICLE 7. WORK COMMITMENT.

Section

- 700. Work commitment
- 705. Work commitment modification

11 AAC 83.700 is amended to read as follows:

11 AAC 83.700. WORK COMMITMENT. (a) If a work commitment is a condition of the lease, the work commitment will be specified in terms to be announced by the commissioner of the Department of Natural Resources (commissioner) in the notice of sale for the original term of the lease. The stipulated commitment will state the minimum annual requirement for exploration and development commitment on a specific lease. The lessee shall file annual reports with the commissioner substantiating adherence to the work commitment terms.

(b) The commissioner will, at his discretion, alter or abrogate the terms of the work commitment if

(1) the lessee presents evidence that the lease will be unproductive and/or uneconomic under the terms of the work commitment;

(2) the lessee presents evidence that the existing terms of the work commitment cannot be performed by reason of war, riots, acts of God, unusually severe weather, or any other cause beyond the lessee's reasonable ability to foresee or control (including delays caused by judicial decisions or lack of them), whether similar to those enumerated or not;

(3) the lessee becomes party to a unit agreement; or

(4) the lessee relinquishes the lease.

(c) The commissioner may waive for up to two years any work commitment imposed on a lease under subsection (a) of this section if the commissioner makes a written finding either that conditions preventing fulfillment of the work commitment were beyond the lessee's reasonable ability to foresee or control, or that the lessee has demonstrated through good faith efforts the intent and ability to fulfill the terms of the work commitment during the term of the waiver. The commissioner will consider the following factors when determining whether a lessee has demonstrated the intent and ability to fulfill the terms of a work commitment during the term of any waiver that may be granted

(1) whether the lessee has undertaken appropriate actions to fulfill the work commitment, including the acquisition of necessary permits, materials, and financing required to meet the work commitment;

(2) reasons why the lessee did not meet the terms of the work commitment during its initial term;

(3) the lessee's specific plans and actions taken to meet the work commitment during the term of the waiver; and

(4) the fulfillment or lack of fulfillment of other work commitments or similar obligations by the lessee within the state.

(d) As a condition of waiver of any term of a minimum work commitment under subsection (c) of this section the commissioner will require the lessee to post a performance bond of \$100,000 to ensure the fulfillment of the work commitment during the period of waiver. The bond will be returned to the lessee if the work commitment is fulfilled by the end of the waiver period.

and will be forfeited automatically to the state if the work commitment is not fulfilled by the end of the waiver period. A separate bond will be required for each lease for which a waiver of a work commitment is granted.

(e) If a lessee fails to meet any term of a work commitment by its due date, including any additional period granted by extension, alteration, or waiver, the lease will automatically terminate. In addition, any penalty provisions established by the commissioner in the work commitment stipulation, or as a condition to any extension, alteration, or waiver, will take effect immediately if the work commitment is not completed by its due date, including period of extension and waiver. [FAILURE TO COMPLY WITH THE MINIMUM ANNUAL WORK COMMITMENT CONSTITUTES GROUNDS FOR FORFEITURE OF THE LEASE.] (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020

AS 38.05.180

11 AAC 83.705 is amended to read as follows:

1' AAC.83.705. WORK COMMITMENT MODIFICATION. (a) Application for modification under AS 38.05.180(h) must comply with 11 AAC 88.105 and must

(1) state all the facts that may entitle the applicant to modification;

(2) state location and status of all past and present activities on the lease;

(3) contain a detailed report of all activity on the lease preceding the filing of the application and include an accounting for all expenses and costs of operating the lease;

(4) be filed not later than 30 days before the existing deadline for the fulfillment of the term of the work commitment;

(5) address all pertinent factors listed in 11 AAC 83.700(b) or 11 AAC 83.700(c), as appropriate; and

(6) in connection with applications for waivers under 11 AAC 83.700(c), affirm the lessee's readiness and ability to post a performance bond. (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020

AS 38.05.180

2366A

C. Burglin  
Land Consultant  
P.O. Box 131  
Fairbanks, Alaska 99707  
(907)452-5149

*KW*

June 11, 1985

Commissioner Wunnicke  
Pouch 7-034  
Anchorage, Alaska 99510

Dear Commissioner Wunnicke:

SB 232 clearly gives you the power to waive onerous work commitments on 10 year leases for Sales 30 and 31. Without this bill you have already waived work commitments for Amoco, Amerada Hess and others. This bill does not give you the power or permission to write regulations or law. If it did, there would be no need for the legislature.

I am enclosing a copy of your proposed regulations concerning this bill to all of the legislators. As far as I am concerned your intent is very clear. You intend to stall through bureaucratic implementation the clear intention of the legislature and legislation.

If the legislators allow you or anyone else to get by with these tactics, they should resign because obviously there is no need for them.

Sincerely,



Burglin

CB/mbg

enclosures

copies: all interested parties

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH 7-005

ANCHORAGE, AK 99510

PHONE: (907) 276-2653

June 6, 1985

Dear Alaskans:

The Alaska Department of Natural Resources, Division of Oil and Gas, is proposing to amend the regulations governing work commitments of State oil and gas leases (Title 11, Chapter 83, Article 7 of the Alaska Administrative Code). This change in the regulations is being made to implement Senate Bill No. 232, which was passed by the legislature on May 12, 1985, and signed into law by the Governor on June 2, 1985.

The effect of Senate Bill No. 232 is to permit the Commissioner of the Department of Natural Resources to waive work commitments attached to oil and gas leases for a period of up to two years under certain circumstances. The amendments to the regulations being considered will set out the criteria the Commissioner will use in determining whether such a waiver of work commitment is justified, the terms under which such a work commitment waiver will be granted, and the procedure for application for waiver of a work commitment.

A copy of the proposed amendment to the regulations is attached. Language proposed to be added to the existing regulations is underlined. Ellipses in the form of three hyphens (- - -) indicate that intervening unchanged subsections of the regulations have been omitted.

You are invited to comment on the proposed amendments to the regulations. Comments must be in writing and must be received by the Division of Oil and Gas by July 12, 1985 to be considered. All written comments should be addressed to the Alaska Department of Natural Resources, Division of Oil and Gas, Pouch 7-034, Anchorage, AK 99510, Attn: Catherine Fortney. Additional copies of the proposed regulations may be obtained from the same address.

The Division of Oil and Gas will also hold public hearings on these regulation changes on the following dates:


### ANCHORAGE

Date: July 2, 1985  
Time: 10:00 A.M.  
Place: Conference Room  
Mountain View Library  
120 S. Bragaw Street

### FAIRBANKS

Date: July 1, 1985  
Time: 1:30 P.M.  
Place: Conference Room  
North Star Borough Library  
1215 Cowles Street

Sincerely,

  
Esther C. Wunnicke, Commissioner  
Alaska Department of Natural Resources

CHAPTER 83. OIL AND GAS LEASING.

Article

- - -
- 7. Work Commitment (11 AAC 83.700 -- 11 AAC 83.705)
- - -

ARTICLE 7. WORK COMMITMENT.

Section

- 700. Work commitment
- 705. Work commitment modification

11 AAC 83.700 is amended to read as follows:

11 AAC 83.700. WORK COMMITMENT. (a) If a work commitment is a condition of the lease, the work commitment will be specified in terms to be announced by the commissioner of the Department of Natural Resources (commissioner) in the notice of sale for the original term of the lease. The stipulated commitment will state the minimum annual requirement for exploration and development commitment on a specific lease. The lessee shall file annual reports with the commissioner substantiating adherence to the work commitment terms.

(b) The commissioner will, at his discretion, alter or abrogate the terms of the work commitment if

(1) the lessee presents evidence that the lease will be unproductive and/or uneconomic under the terms of the work commitment;

(2) the lessee presents evidence that the existing terms of the work commitment cannot be performed by reason of war, riots, acts of God, unusually severe weather, or any oth cause beyond the lessee's reasonable ability to fcresee or control (including delays caused by judicial decisions or lack of them), whether similar to those enumerated or not;

(3) the lessee becomes party to a unit agreement; or

(4) the lessee relinquishes the lease.

(c) The commissioner may waive for up to two years any work commitment imposed on a lease under subsection (a) of this section if the commissioner makes a written finding either that conditions preventing fulfillment of the work commitment were beyond the lessee's reasonable ability to foresee or control, or that the lessee has demonstrated through good faith efforts the intent and ability to fulfill the terms of the work commitment during the term of the waiver. The commissioner will consider the following factors when determining whether a lessee has demonstrated the intent and ability to fulfill the terms of a work commitment during the term of any waiver that may be granted

(1) whether the lessee has undertaken appropriate actions to fulfill the work commitment, including the acquisition of necessary permits, materials, and financing required to meet the work commitment;

(2) reasons why the lessee did not meet the terms of the work commitment during its initial term;

(3) the lessee's specific plans and actions taken to meet the work commitment during the term of the waiver; and

(4) the fulfillment or lack of fulfillment of other work commitments or similar obligations by the lessee within the state.

(d) As a condition of waiver of any term of a minimum work commitment under subsection (c) of this section the commissioner will require the lessee to post a performance bond of \$100,000 to ensure the fulfillment of the work commitment during the period of waiver. The bond will be returned to the lessee if the work commitment is fulfilled by the end of the waiver period,

and will be forfeited automatically to the state if the work commitment is not fulfilled by the end of the waiver period. A separate bond will be required for each lease for which a waiver of a work commitment is granted.

(e) If a lessee fails to meet any term of a work commitment by its due date, including any additional period granted by extension, alteration, or waiver, the lease will automatically terminate. In addition, any penalty provisions established by the commissioner in the work commitment stipulation, or as a condition to any extension, alteration, or waiver, will take effect immediately if the work commitment is not completed by its due date, including period of extension and waiver. [FAILURE TO COMPLY WITH THE MINIMUM ANNUAL WORK COMMITMENT CONSTITUTES GROUNDS FOR FORFEITURE OF THE LEASE.] (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020  
AS 38.05.180

11 AAC 83.705 is amended to read as follows:

11 AAC.83.705. WORK COMMITMENT MODIFICATION. (a) Application for modification under AS 38.05.180(h) must comply with 11 AAC 88.105 and must

(1) state all the facts that may entitle the applicant to modification;

(2) state location and status of all past and present activities on the lease;

(3) contain a detailed report of all activity on the lease preceding the filing of the application and include an accounting for all expenses and costs of operating the lease;

(4) be filed not later than 30 days before the existing deadline for the fulfillment of the term of the work commitment;

(5) address all pertinent factors listed in 11 AAC 83.700(b) or 11 AAC 83.700(c), as appropriate; and

(6) in connection with applications for waivers under 11 AAC 83.700(c), affirm the lessee's readiness and ability to post a performance bond. (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020

AS 38.05.180

2366A

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH 7-005

ANCHORAGE, AK 99510

PHONE: (907) 276-2653

June 6, 1985

Dear Alaskans:

The Alaska Department of Natural Resources, Division of Oil and Gas, is proposing to amend the regulations governing work commitments of State oil and gas leases (Title 11, Chapter 83, Article 7 of the Alaska Administrative Code). This change in the regulations is being made to implement Senate Bill No. 232, which was passed by the legislature on May 12, 1985, and signed into law by the Governor on June 2, 1985.

The effect of Senate Bill No. 232 is to permit the Commissioner of the Department of Natural Resources to waive work commitments attached to oil and gas leases for a period of up to two years under certain circumstances. The amendments to the regulations being considered will set out the criteria the Commissioner will use in determining whether such a waiver of work commitment is justified, the terms under which such a work commitment waiver will be granted, and the procedure for application for waiver of a work commitment.

A copy of the proposed amendment to the regulations is attached. Language proposed to be added to the existing regulations is underlined. Ellipses in the form of three hyphens (- - -) indicate that intervening unchanged subsections of the regulations have been omitted.

You are invited to comment on the proposed amendments to the regulations. Comments must be in writing and must be received by the Division of Oil and Gas by July 12, 1985 to be considered. All written comments should be addressed to the Alaska Department of Natural Resources, Division of Oil and Gas, Pouch 7-034, Anchorage, AK 99510, Attn: Catherine Fortney. Additional copies of the proposed regulations may be obtained from the same address.

The Division of Oil and Gas will also hold public hearings on these regulation changes on the following dates:

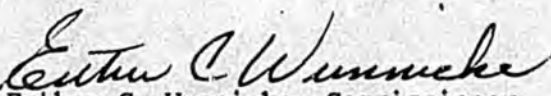
ANCHORAGE

Date: July 2, 1985  
Time: 10:00 A.M.  
Place: Conference Room  
Mountain View Library  
120 S. Bragaw Street

FAIRBANKS

Date: July 1, 1985  
Time: 1:30 P.M.  
Place: Conference Room  
North Star Borough Library  
1215 Cowles Street

Sincerely,

  
Esther C. Wunnicke, Commissioner  
Alaska Department of Natural Resources

*Kare - Review for  
consistency w/ regulation  
9/*

## CHAPTER 83. OIL AND GAS LEASING.

## Articles

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7. Work Commitment (11 AAC 83.700 -- 11 AAC 83.705)

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## ARTICLE 7. WORK COMMITMENT.

## Section

700. Work commitment

705. Work commitment modification

11 AAC 83.700 is amended to read as follows:

11 AAC 83.700. WORK COMMITMENT. (a) If a work commitment is a condition of the lease, the work commitment will be specified in terms to be announced by the commissioner of the Department of Natural Resources (commissioner) in the notice of sale for the original term of the lease. The stipulated commitment will state the minimum annual requirement for exploration and development commitment on a specific lease. The lessee shall file annual reports with the commissioner substantiating adherence to the work commitment terms.

(b) The commissioner will, at his discretion, alter or abrogate the terms of the work commitment if

(1) the lessee presents evidence that the lease will be unproductive and/or uneconomic under the terms of the work commitment;

(2) the lessee presents evidence that the existing terms of the work commitment cannot be performed by reason of war, riots, acts of God, unusually severe weather, or any other cause beyond the lessee's reasonable ability to foresee or control (including delays caused by judicial decisions or lack of them), whether similar to those enumerated or not;

and will be forfeited automatically to the state if the work commitment is not fulfilled by the end of the waiver period. A separate bond will be required for each lease for which a waiver of a work commitment is granted.

(e) If a lessee fails to meet any term of a work commitment by its due date, including any additional period granted by extension, alteration, or waiver, the lease will automatically terminate. In addition, any penalty provisions established by the commissioner in the work commitment stipulation, or as a condition to any extension, alteration, or waiver, will take effect immediately if the work commitment is not completed by its due date, including period of extension and waiver. [FAILURE TO COMPLY WITH THE MINIMUM ANNUAL WORK COMMITMENT CONSTITUTES GROUNDS FOR FORFEITURE OF THE LEASE.] (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020  
AS 38.05.180

11 AAC 83.705 is amended to read as follows:

11 AAC.83.705. WORK COMMITMENT MODIFICATION. (a) Application for modification under AS 38.05.180(h) must comply with 11 AAC 88.105 and must

(1) state all the facts that may entitle the applicant to modification;

(2) state location and status of all past and present activities on the lease;

(3) contain a detailed report of all activity on the lease preceding the filing of the application and include an accounting for all expenses and costs of operating the lease;

(3) the lessee becomes party to a unit agreement; or

(4) the lessee relinquishes the lease.

(c) The commissioner may waive for up to two years any work commitment imposed on a lease under subsection (a) of this section if the commissioner makes a written finding either that conditions preventing fulfillment of the work commitment were beyond the lessee's reasonable ability to foresee or control, or that the lessee has demonstrated through good faith efforts the intent and ability to fulfill the terms of the work commitment during the term of the waiver. The commissioner will consider the following factors when determining whether a lessee has demonstrated the intent and ability to fulfill the terms of a work commitment during the term of any waiver that may be granted

(1) whether the lessee has undertaken appropriate actions to fulfill the work commitment, including the acquisition of necessary permits, materials, and financing required to meet the work commitment;

(2) reasons why the lessee did not meet the terms of the work commitment during its initial term;

(3) the lessee's specific plans and actions taken to meet the work commitment during the term of the waiver; and

(4) the fulfillment or lack of fulfillment of other work commitments or similar obligations by the lessee within the state.

(d) As a condition of waiver of any term of a minimum work commitment under subsection (c) of this section the commissioner will require the lessee to post a performance bond of \$100,000 to ensure the fulfillment of the work commitment during the period of waiver. The bond will be returned to the lessee if the work commitment is fulfilled by the end of the waiver period.

(4) be filed not later than 30 days before the existing deadline for the fulfillment of the term of the work commitment;

(5) address all pertinent factors listed in 11 AAC 83.700(b) or 11 AAC 83.700(c), as appropriate; and

(6) in connection with applications for waivers under 11 AAC 83.700(c), affirm the lessee's readiness and ability to post a performance bond. (Eff. 11/9/79, Register 72; am / / Register )

Authority: AS 38.05.020

AS 38.05.180

2366A

C. Burglin  
Land Consultant  
P.O. Box 131  
Fairbanks, Alaska 99707  
(907)452-5

*oil & gas  
file*

May 2, 1985

Bill Van Dyke  
State of Alaska  
Department of Natural Resources  
Pouch 7-034  
Anchorage, Alaska 99510

Dear Bill:

Exploratory wells F-2 and F-3 have been commenced on State of Alaska leases ADL 318612 and ADL 318613. The work commitment has been satisfied on ADL 318612 and ADL 318613. Burglin therefore requests written notice from DNR, Division of Oil and Gas that ADL 318612 and ADL 318613 are extended to their full ten year term.

Regards,

  
Brian Burglin

BB/mbg

cc: Jim Eason

C. Burglin  
Land Consultant  
P.O. Box 131  
Fairbanks, Alaska 99707  
(907)452-5149

June 3, 1985

Esther Wunnicke  
Commissioner of Natural Resources  
Pouch 7-034  
Anchorage, Alaska 99510

Re: Extension of Oil and Gas Leases

Dear Commissioner Wunnicke:

Under the terms of Senate Bill No. 232, we are formally requesting a waiving of the work commitment for two years on the following leases, as of November 1, 1985:

ADL#s: 318612, 318613, 318618, 318620, 318621, 318623, 318624,  
318626, 318631, 318632, 318635, 318639, 318651, 318652,  
318653, 318654, 318655, 318659, 318660, 318661, 318662,  
318663, 318664, 318665, 318666, 318667, 318668, 318669,  
318670, 318671, 318674, 318677, 318678, 318680, 318681,  
318682, 318658

We justify this request on the basis of an extensive drilling program for these leases plus extensive work and evaluation already done plus unit applications that have been applied for and are under discussion with your office at this time.

We see no reason for the leases not to be extended within the next ten days. Please let us know, in writing, by June 15, whether or not this extension will be granted.

Sincerely yours,

  
C. Burglin

CB/mbg

Kie

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES



ESTHER C. WUNNICKE, COMMISSIONER  
POUCH M  
JUNEAU, AK 99811  
(907) 465-2400

PUBLIC AFFAIRS OFFICE  
555 CORDOVA ST./POUCH 7-005  
ANCHORAGE, AK 99510  
(907) 276-2653

## MEDIA RELEASE

DIVISION OF: OFFICE OF THE COMMISSIONER

CONTACT: CAROL LARSEN

RELEASE DATE: JUNE 14, 1985

PHONE: 786 2450

SUBJECT: PROPOSED OIL & GAS REGULATIONS WOULD  
EXTEND EXPLORATION AND DEVELOPMENT REQUIRED START DATE

DNR NEWSLINE:

Under new regulations proposed by the state's Department of Natural Resources, the deadline for starting oil and gas exploration and development on certain state lands may be extended.

Since 1979, the state has imposed work commitments on some leases issued in state oil and gas lease sales to promote early exploration and development. A work commitment obligates the leaseholder to begin exploration operations by drilling a well within a given period -- either in five or seven years from the effective date of the lease -- or to commit the lease to an approved unit.

"We designed the concept of work commitments in the first place to encourage industry to expedite exploration and development of state oil and gas leases. In exchange for this early development commitment, the leaseholders paid less for the leases than they would have if there had been no work commitment," said Esther C. Wunnicke, Commissioner of the state Department of Natural Resources.

MORE MORE MORE

Page 2.

Under a new law, the Commissioner was recently given additional discretion in determining the circumstances under which the work commitment may be extended. Proposed regulations define the specific criteria by which a work commitment can be extended and the terms under which a work commitment extension would be granted. Decisions will be made on a case by case basis.

The criteria that the Commissioner would consider in granting any extensions include:

- o actions the lessee has taken toward fulfilling the work commitment, including permitting, financing and materials acquisition
- o reasons why the work commitment was not fulfilled during the initial term of the work commitment
- o the lessee's specific plans for meeting the work commitment during the extension
- o whether or not the lessee had fulfilled similar work commitments within Alaska.

In addition to the above, a performance bond of \$100,000 would be required of the lessee for each waiver of a work commitment approved by the department. The bond would be returned to the lessee upon fulfillment of the work commitment, but would be forfeited to the state if the lessee did not meet the terms of the work commitment during the extension.

"I feel that it is important that each lessee be provided a clear indication of the standards under which each request for an extension would be reviewed.

"It is my firm belief that these regulations would result in

Page 3.

Because the work commitments on numerous leases expire within the next six months, the Department of Natural Resources would follow an expedited timeline to adopt the proposed regulations. Public hearings will be held on the draft regulations in Fairbanks on July 1, and in Anchorage on July 2, 1985. Following those meetings, public comment will be considered during the Department of Natural Resources and the Department of Law's review of the regulation package. If a decision is made to adopt the regulations, they would become effective on or about September 1, 1985, following approval by the lieutenant governor.

For more information about the proposed regulations, please contact:

Catherine Fortney

Alaska Department of Natural Resources

Division of Oil and Gas

Pouch 7-034

Anchorage, Alaska 99510

telephone: 276 2653

JUNE 24, 1985

Commissioner Esther Wunnicke ~~7~~ Kie

RECENTLY Cliff Burghin has requested in writing a waiver of work permits for two years on thirty seven North Slope oil leases.

I am one of those lease holders, and upon reading one of Cliff's letters (attached) to you I strongly urge you to consider and act on the two year work permit waivers.

I believe Cliff expressed himself very well in explaining that posting a bond and drilling on every lease is very unsound financially and certainly unsound environmentally. It would be of better interest to do exploratory drilling on one or two areas to determine what would be necessary on adjacent or adjoining properties.

I feel Cliff has done extensive work and evaluation on these properties and has plans to develop these leases in a very professional manner. I do believe he is working to better the state of Alaska without jeopardizing our state environmentally.

I therefore urge and request you to act on his application of these waivers.

Thank You

Jean Morrison  
122 LAKEVIEW TR. CT.  
FAIRBANKS, AK 99701

cc: Senator Don Barnett  
Senator Bette Fahrenkamp  
Senator Arlis Stuguhrewski  
Steve Cowper  
Gov. Bill Sheffield  
John Ringstad  
Steve Frank  
Jack Coghill  
Mike Davis  
Mike Miller



Alaska State Legislature  
Fourteenth Legislature — First Session

Senate Calendar

Official Business of the Senate

Thursday  
May 9, 1985

B-3  
*[Handwritten signature]*  
*[Handwritten signature]*  
*[Handwritten signature]*

One Hundred Sixteenth Legislative Day

SUPPLEMENTAL CALENDAR

SECOND READING OF SENATE BILLS

SB 232

Approving the sale of Prudhoe Bay royalty oil by the State of Alaska to the Golden Valley Electric Association

eff. date

Fiscal note zero, Resources report pg 827,

Finance offered CS pg 1149, new title

"minimum work commitments in oil and gas

leases \_\_\_\_\_ eff. date"

Letter of Intent forthcoming

Offered: 5/8/85  
Referred: Rules

Original sponsor: Rules/Governor

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 232 (Finance)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to minimum work commitments in oil  
and gas leases; and providing for an effective date."

7

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

\* Section 1. AS 38.05.180(h) is amended to read:

10

(h) The commissioner may include terms in any oil and gas lease

11

imposing a minimum work commitment on the lessee. These terms shall

12

be made public before the sale, and may include appropriate penalty

13

provisions to take effect in the event the lessee does not fulfill the

14

minimum work commitment. If [SHOULD] it is [BE] demonstrated that a

15

lease has been proven unproductive by actions of adjacent lease

16

holders, the commissioner may set aside a work commitment. If a mini-

17

mum work commitment is not fulfilled because conditions preventing

18

drilling or exploration were not reasonably foreseeable by the lessee

19

or were beyond the lessee's control, the commissioner may waive for

20

two years any term of the minimum work commitment.

21

\* Sec. 2. This Act takes effect immediately in accordance with AS 01.-

22

10.070(c).

Introduced: 3/13/85  
Referred: Resources and Finance

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

1 IN THE SENATE

2 SENATE BILL NO. 232

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act approving the sale of Prudhoe Bay royalty oil  
7 by the State of Alaska to the Golden Valley Electric  
8 Association; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The "Agreement for the Sale and Purchase of Prudhoe Bay  
11 Royalty Oil" between the State of Alaska and the Golden Valley Electric  
12 Association, dated February 8, 1985, is approved and ratified.

13 \* Sec. 2. This Act takes effect immediately in accordance with AS 01.-  
14 10.070(c).

SENATE BILL NO. 232 by the Rules Committee by request of the Governor, entitled:

"An Act approving the sale of Prudhoe Bay royalty oil by the State of Alaska to the Golden Valley Electric Association; and providing for an effective date."

was read the first time and referred to the Resources Committee and the Finance Committee.

Fiscal note is zero.

Governor's transmittal letter dated March 13:

Dear Senator Bennett:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill that provides for legislative approval of a royalty oil contract between the state and Golden Valley Electric Association for the sale of Prudhoe Bay royalty oil. Also transmitted with this bill is a copy of the resolution of the Alaska Royalty Oil and Gas Development Advisory Board recommending approval of this contract, along with a letter from the board chairman. This resolution is being transmitted in accordance with AS 38.06.040(a)(3) and AS 38.06.070(c).

This contract is also described in the findings issued by the Department of Natural Resources on January 16, 1985. Copies of these findings have been made available to the legislature and the public for review.

This contract is being submitted for legislative approval for two reasons. First, although this and the previous administration have consistently taken the position that the statutory requirement of legislative approval of royalty oil contracts (AS 38.06.055) is unconstitutional, as a matter of comity I respect the legislature's desire to have a direct voice in major disposals of royalty oil. Therefore, this contract contains provisions requiring approval by the legislature before it becomes effective. Second, this bill would ratify the agreement for sale of oil. This ratification would cure any procedural defect that may have occurred in the process of entering into this contract. Although we believe that all necessary steps have been taken, the statutes and regulations governing the disposal of royalty oil represent often conflicting desires and goals -- both procedural and substantive. For example, even if statutorily requiring legislative approval were constitutional, the present statutes provide, on the one hand, that the legislature is to approve the contract by enacting legislation (AS 38.06.055(a)), but, on the other hand, they also provide that a report of the Royalty Board

"shall be submitted for legislative review at the time a resolution for legislative approval of a proposed disposition of royalty oil and gas is introduced in the legislature" (AS 38.06.070(c)). Since legislative approval is required anyway as a matter of contract, I believe that it is only prudent to present this contract for legislative approval and ratification at this time.

Sincerely,

Bill Sheffield  
Governor

SB 232

SENATE JOURNAL - PAGE 537- 1 3/13/85

"March 11, 1985

The Honorable Don Bennett  
President of the Senate  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Reference: 'An Act relating to the sale and purchase of royalty oil from the Prudhoe Bay unit between the State of Alaska and Golden Valley Electric Association, Inc.'

Dear Mr. President:

In accordance with AS 38.06.040(3), I am forwarding for your consideration the resolution of the Alaska Royalty Oil and Gas Development Advisory Board which recommends that the legislature approve the referenced sale of royalty oil to Golden Valley Electric Association, Inc.

If we can be of further service, please do not hesitate to call.

Sincerely,

/s/  
James B. Gottstein  
Chairman"

"The Alaska Royalty Oil & Gas Development Advisory Board

Resolution 85-1

#### Findings

1. On December 5, 1984, the Alaska Royalty Oil and Gas Development Advisory Board ('board') received the preliminary findings and determinations of the commissioner of the Alaska Department of Natural Resources ('commissioner') on the sale of Prudhoe Bay royalty oil to Golden Valley Electric Association, Inc. ('GVEA') and the draft contract with GVEA for the sale and purchase of that roy-

alty oil.

2. On January 16, 1985, the board received the commissioner's final findings and determinations on the sale of Prudhoe Bay royalty oil to GVEA.
3. On February 8, 1985, the State of Alaska, through the commissioner, executed the agreement for the sale of royalty oil with GVEA and provided each board member with a copy of the GVEA contract.

SB 232

SENATE JOURNAL - PAGE 538- 1 3/13/85

4. On February 20, 1985, the board held a public hearing in Anchorage, with telecommunication hookups in Fairbanks, Juneau, Seward, and Valdez, to receive testimony on the proposed sale of Prudhoe Bay royalty oil to GVEA and met to discuss the GVEA contract, the commissioner's findings and determination, and the public testimony.

#### Conclusions

Based on the board's review of the GVEA contract, the commissioner's findings and determinations, and public testimony, the board concludes that the proposed disposal of Prudhoe Bay royalty oil to GVEA meets the requirements of AS 38.06.

#### Resolution

Based on these findings and conclusions, the board recommends to the Fourteenth Alaska Legislature that the 'Agreement for the Sale and Purchase of Royalty Oil' between the State of Alaska and Golden Valley Electric Association, Inc., dated February 8, 1985, be APPROVED.

Dated: March 11, 1985

/s/

James B. Gottstein

/s/

Robert D. Heath

/s/

Mary Lou Couch"

SB 232

SENATE JOURNAL - PAGE 827- 4 4/17/85

The Resources Committee considered SENATE BILL NO. 232 (approving the sale of Prudhoe Bay royalty oil by the State of Alaska for the Golden Valley Electric Association; efd) and a majority of the committee recommended do pass.

SB 232

SENATE JOURNAL - PAGE 828- 1 4/17/85

The report was signed by Senator Sturgulewski, Chairman and concurred in by Senators Fahrenkamp, Zharoff and Coghill. Senators Vic Fischer and Halford signed "no recommendation".

SENATE BILL NO. 232 was referred to the Finance Committee.

SB 232

SENATE JOURNAL - PAGE 1149- 1 5/ 8/85

The Finance Committee considered SENATE BILL NO. 232 (approving the sale of Prudhoe Bay royalty oil by the State of Alaska to the Golden Valley Electric Association; efd) and recommended it be replaced with

CS FOR SENATE BILL NO. 232 (FIN), entitled:

"An Act relating to minimum work commitments in oil and gas leases; and providing for an effective date."

Senator Faiks, Co-Chairman and Senators Kerttula and Paul Fischer signed "no recommendation". Senators Eliason, Ferguson and Sackett signed "do pass".

Letter of Intent forthcoming.

SENATE BILL NO. 232 was referred to the Rules Committee.

Moen  
5/8/85 ✓

Original sponsor: Rules/Governor

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IN THE SENATE

BY THE FINANCE COMMITTEE

CS FOR SENATE BILL NO. 232 (Finance)

IN THE LEGISLATURE OF THE STATE OF ALASKA

FOURTEENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act relating to minimum work commitments in oil and gas leases; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 38.05.180(h) is amended to read:

(h) The commissioner may include terms in any oil and gas lease imposing a minimum work commitment on the lessee. These terms shall be made public before the sale, and may include appropriate penalty provisions to take effect in the event the lessee does not fulfill the minimum work commitment. If [SHOULD] it is [BE] demonstrated that a lease has been proven unproductive by actions of adjacent lease holders, the commissioner may set aside a work commitment. If a minimum work commitment is not fulfilled because conditions preventing drilling or exploration were not reasonably foreseeable by the lessee or were beyond the lessee's control, the commissioner may waive for two years any term of the minimum work commitment.

\* Sec. 2. This Act takes effect immediately in accordance with AS 01.-10.070(c).

AS 38.05.180 IS THE STATE OIL AND GAS LEASING AUTHORITY WHICH PROVIDES THE STIPULATIONS UNDER WHICH THE STATE'S LANDS ARE LEASED FOR OIL AND GAS DEVELOPMENT.

AS 38.05.180 (p) PROVIDES FOR LEASEES ON STATE OIL AND GAS LEASE LANDS TO POOL THEIR PROPERTIES INTO A UNIT . UNDER THE UNIT, THE LEASEES AGREE TO ITS COOPERATIVE MANAGEMENT AND DEVELOPMENT. SUBSECTION (p) ALSO PROVIDES THAT THE COMMISSIONER OF NATURAL RESOURCES MAY CHANGE THE DRILLING, PRODUCING OR ROYALTY REQUIREMENTS TO PROTECT THE PUBLIC INTEREST. THIS SUBSECTION ONLY APPLIES TO PRODUCING LEASES AND IS MEANT TO CONSERVE THE RESOURCE THROUGH THE MANAGEMENT/DEVELOPMENT PLAN.

THE COMMITTEE SUBSTITUTE FOR SB 232 (FINANCE) SEEKS TO PROVIDE THE SAME DISCRETION TO THE COMMISSIONER ON STATE OIL AND GAS LEASE LANDS NOT MANAGED UNDER A UNIT PLAN TO CHANGE OR SPECIFICALLY, WAIVE THE WORK COMMITMENT REQUIREMENTS OF A LEASE AGREEMENT FOR A PERIOD OF TWO YEARS. THIS WAIVER AUTHORITY WOULD APPLY TO EXPLORATORY OR WILDCAT TYPE LEASES AND WOULD PROVIDE FLEXIBILITY TO THE COMMISSIONER IN DEALING WITH INDEPENDENT OPERATORS ON STATE LANDS.

CSSB 232 (Finance)

Excerpt From  
SENATE FINANCE COMMITTEE MINUTES  
May 8, 1985  
2:30 p.m.

To Accompany CSSB 232 (Finance) as a Letter of Intent

SB 232

Co-chairman Faiks directed that SB 232 (ACT APPROVING THE SALE OF PRUDHOE BAY ROYALTY OIL BY THE STATE OF ALASKA TO THE GOLDEN VALLEY ELECTRIC ASSOCIATION; efd) be brought on for consideration, and Senator Ferguson MOVED for ADOPTION of CSSB 232 (Finance) (ACT RELATING TO MINIMUM WORK COMMITMENTS IN OIL AND GAS LEASES; efd). No objection to the motion having been raised, CSSB 232 (Finance) WAS ADOPTED.

Senator Paul Fischer advised that the committee was awaiting information from the Dept. of Law concerning the possibility that language in the committee substitute might give rise to litigation brought by competitors who may feel they have not been given fair or equal treatment under state leases.

BOB MAYNARD, Assistant Attorney General, Dept. of Law, spoke to the issue, advising that doctrine stating that one cannot change the terms of a contract after it has been awarded applies to normal competitive bid statutes. As a doctrine of law, should an act of God or a sovereign occur which makes it impossible or extremely difficult for a bidder to fulfill his contractual duties, the duties are suspended for the duration of the occurrence. To the extent that language in the bill is construed along the lines of the aforementioned doctrine of law, there is no problem since the standard would be applicable "across the board."

Questions might be raised, however, in situations where, due to vagueness, it is unclear what conditions allow for extension of an obligation. This might raise constitutional problems. Since the commissioner's exercise of authority under the proposed bill is discretionary, in instances where constitutional problems might be created, the commissioner would simply not apply the statute.

Mr. Maynard reiterated that should a problem arise under the bill, it would be a constitutional problem, and in situations where constitutional problems might occur, the commissioner would be prevented, by constitutional provisions, from following the statute. In situations where no constitutional problem exists, the commissioner's discretion could be exercised. The issue

raised by the language is one of fairness to other bidders and whether problems relate to constitutional or statutory questions.

Co-chairman Sackett asked how problems raised by statute would be resolved. Mr. Maynard responded that if a problem arises involving another statute, this statute would supersede--it is a statute of equal dignities. The only real issue is whether proposed bill language raises a constitutional problem. If it does, nothing can be done statutorily to solve the problem.

Co-chairman Sackett asked Senator Fahrenkamp, the author of the proposed language, to advise of the purpose behind it. Senator Fahrenkamp explained that it was intended to give independent operators holding state leases which contain time and work requirements no longer included in leases today, an opportunity for a one-time, two-year extension to meet unforeseen problems, i.e. lack of gravel, lack of ability to utilize ice roads, etc.

Mr. Maynard explained that if delays result from weather--an act of God--there may be no problem. Possible readings of bill language could raise problems, given the fact that the bill allows the commissioner discretion as to whether the statute should be enforced. However, a constitutional problem is not foreseen since unconstitutional application of the language can be avoided at the commissioner's discretion. In instances where constitutional problems arise, the commissioner would be prevented from applying the statute.

Co-chairman Faiks directed that further research into the issue be conducted by the Dept. of Law.

Senator Eliason asked if intent language which would strengthen the legislature's position in the event of suit could be drafted to accompany the bill. Mr. Maynard reiterated that there may be no problem with the language as written. He advised that his initial reaction is that there is no problem. Further, if there is a problem, Mr. Maynard voiced his opinion that because the exercise of authority is discretionary, the commissioner would be prevented from applying the statute in situations where constitutional issues might arise. The language solves the problem itself.

Co-chairman Sackett asked if the foregoing answered Senator Fischer's earlier question concerning possible suit brought by competitors. Mr. Maynard responded, "no it did not," since the foregoing represents a situation in which a constitutional problem might arise. As an example, Mr. Maynard advised of a competitor who might claim that oil prices are falling and, as a result, he cannot fulfill drilling requirements under his lease. Another competitor might claim that he would have bid a lower price and gotten the lease had he known that prices were falling. If the above raises constitutional questions, the Dept. of Law would tell the commissioner that statutory discretion could not be exercised. Mr. Maynard advised that he did not know the answer to potential problems, but they could be solved later.

Senator Paul Fischer advised that his concern relates to instances in which discretionary action has been taken, and someone (an unsuccessful bidder) questions the action "after the damage has been done." Mr. Maynard responded that when the contract was bid, everyone had "an equal shot." The proposed law was not even "on the books." It is not a clear cut issue one way or the other.

Co-chairman Sackett restated Senator Ferguson's earlier motion for adoption of CSSB 232 (Finance). Again, no objection was raised.

Senator Kerttula requested that it be made clear that should the commissioner be advised of possible constitutional problems resulting from exercise of authority under the statute, that he or she avoid application of the statute in those instances. He stressed the importance of retaining the spirit of the law, while avoiding nuances which could give rise to constitutional prohibition. He requested that Legislative Finance staff reflect the foregoing intent as backup information to the committee decision concerning the subject bill.

Co-chairman Sackett MOVED that CSSB 232 (Finance) pass from committee with individual recommendations, accompanied by a copy of Senate Finance Committee Minutes as a letter of intent reflecting the above discussion in order to clarify limitations placed on discretionary application of the law by the commissioner. No objection having been raised, CSSB 323 (Finance) was REPORTED OUT of committee, accompanied by the committee minutes of the afternoon of May 8, 1985, as a letter of intent. Senators Eliason, Ferguson, and Co-chairman Sackett signed the committee report with a "do pass" recommendation. Senators Paul Fischer, Kerttula, and Co-chairman Faiks signed "no recommendation."

IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

CS FOR HOUSE BILL NO. 287 (Oil and Gas)

IN THE LEGISLATURE OF THE STATE OF ALASKA

FOURTEENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act approving the sale of Prudhoe Bay royalty oil by the State of Alaska to the Golden Valley Electric Association; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. The "Agreement for the Sale and Purchase of Prudhoe Bay Royalty Oil" between the State of Alaska and the Golden Valley Electric Association, dated February 8, 1985, is approved and ratified(.) for a period of one year only, until September 30, 1986.

\* Sec. 2. This Act takes effect immediately in accordance with AS 01.10.070(c).

STATE OF ALASKA



POUCH V  
JUNEAU, ALASKA 99811  
(907) 465-4841

HOUSE SPECIAL COMMITTEE ON OIL AND GAS

April 4, 1985

Commissioner Esther Wunnicke  
Department of Natural Resources  
Pouch M  
Juneau, Alaska 99811

Dear Commissioner Wunnicke:

The House Special Committee on Oil and Gas requests that the Department of Natural Resources amend the royalty oil contract with the Golden Valley Electric Association (GVEA) dated February 8, 1985, so that the contract will extend for a period of one year, rather than for ten years as is presently written.

This request is based on the committee's desire to maintain the financial benefit to GVEA's consumers that would be realized from this contract, and the committee's coincident belief that it is possible for this contract to be renegotiated in a manner that will be far more favorable to these same consumers.

It is therefore the intent of this committee that passage and ratification of CSHB 287 is premised upon the condition that this amendment be made to the February 8, 1985 contract.

Sincerely,

A handwritten signature in cursive script, appearing to read "Mike Davis".

Representative Mike Davis  
Chairman

BILL SHEFFIELD, GOVERNOR

**DEPARTMENT OF NATURAL RESOURCES**

**DIVISION OF OIL AND GAS**

POUCH 7-034  
ANCHORAGE, ALASKA 99510

April 4, 1985

Marco Pignalberi  
Alaska State Legislature  
Pouch V (MS 3100)  
Juneau, Alaska 99811

Dear Mr. Pignalberi:

As you requested, this letter responds to your concern that the Department of Natural Resources' ("DNR") January 16, 1985 Final Findings and Determination to Sell Prudhoe Bay Royalty Oil to Golden Valley Electric Association, Inc. contained an inexplicable factual error. This letter will explicate those concerns.

In that Finding DNR stated that approximately one-third (625 barrels) of GVEA's daily turbine fuel requirements would be provided at a discounted price to GVEA through the proposed disposal. GVEA Manager Burt Sharp noted at a recent House Oil & Gas Committee Hearing that at the time the Findings were prepared the DNR only had 1983 numbers. Mr. Sharp also noted that in his recent analysis of 1984 figures the barrels which would be provided at a discounted price to GVEA through the proposed disposal are now closer to one-half (983 barrels) of GVEA's daily turbine fuel requirement.

Although the contract contemplated a maximum quantity of 5000 bpd, as you can see by Attachment 1 (Exhibit B to the original GVEA contract), there are annual ceiling limits to this quantity, such limits expiring December 15, 1983. On December 3, 1980, GVEA gave notice to the State that they wished to commence taking 2,055 barrels per day of state royalty oil (1.096%), with deliveries commencing on June 17, 1981 (Attachment 2). The 2,055 barrels per day was the maximum GVEA could have taken at that time under the annual ceiling. On April 15, 1983 notification was sent to the producers at GVEA's request (See Attachment 3 - April 7, 1983 letter to Mike Kelly) increasing the maximum quantity to the 5,000 bpd authorized under the terms of the contract. Therefore, deliveries for 1983 to GVEA can be calculated as follows:

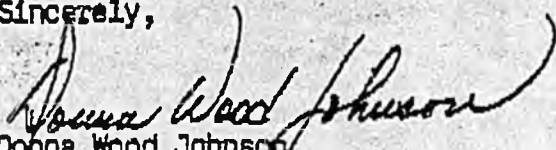
January 1 - July 31 @ 2,055 bpd X 212 days	= 435,660
August 1 - December 31 @ 5,000 bpd X 153 days	= 765,000
Total barrels	1,200,660

In 1984 deliveries were not subject to the annual quantity ceiling.

The amount of discounted turbine fuel provided to GVEA through the new contract will represent a larger proportion of GVEA's overall turbine fuel needs than DNR reported in its Findings. Measured as a proportion, the proposed contract will have an even more favorable impact on GVEA. However, this proportion does not affect the \$550,000 annual benefit to GVEA or the per-kilowatt hour savings of between one and two-tenths of one percent as specified in DNR's January Findings.

If there is anything else I can help you with please do not hesitate to ask.

Sincerely,

  
Donna Wood Johnson  
Royalty Manager, Oil & Gas

DWJ/skt/3443s

EXHIBIT B

Attached to and Made a Part of the Royalty Oil Sales Agreement dated \_\_\_\_\_, 1977, Between GOLDEN VALLEY ELECTRIC ASSOCIATION, INC., an Alaskan Non-profit Corporation, "Buyer", and the Commissioner of Natural Resources of THE STATE OF ALASKA, acting pursuant to AS 38.05.183(d), "Seller", With Respect to Certain Royalty Oil Owned and Taken In-Kind by Seller Under the Leases Described in Exhibit "A", Covering Lands in the State of Alaska and Following the Herein Described Schedule of Delivery of Crude Oil.

SCHEDULE OF DELIVERY OF CRUDE OIL

<u>DATES</u>		(bbls/day)	<u>QUANTITY</u>
From	To		(But not to exceed on an annual basis*)
December 15, 1977	December 15, 1978	2000	500,000
December 15, 1978	December 15, 1979	3000	750,000
December 15, 1979	December 15, 1980	3000	750,000
December 15, 1980	December 15, 1981	3000 ✓	750,000
December 15, 1981	December 15, 1982	5000	1,200,000
December 15, 1982	December 15, 1983	5000	1,200,000

\*in barrels

*Attachment 1*



GOLDEN VALLEY ELECTRIC ASSOCIATION INC. Box 1249, Fairbanks, Alaska 99707, Phone 907-452-1151

December 3, 1980

Mr. Robert LeResche, Commissioner  
Department of Natural Resources  
Pouch M  
Juneau, AK 99811

Dear Commissioner LeResche:

Pursuant to the conditions and terms of GVEA's agreement with the State of Alaska dated April 12, 1977 and as amended thereafter, GVEA gives notice to the State of intent to take receipt of 2,055 barrels per day of ANS royalty crude, an amount equal to 1.58% of State royalty crude. This notification shall continue until the expiration date of our agreement as it may be further amended unless notice is given by GVEA to the contrary.

This amount represents GVEA's total annualized allotment of royalty crude at this time.

I would like to request that the State waive the seven months notification provision to the extent that it is in the power of the State to do so.

Very truly yours,

R. L. Huffman  
General Manager

RLH:es

ATTACHMENT

4800.14e

April 7, 1983 .

Mr. Michael F. Kelly  
General Manager  
Golden Valley Electric  
Association, Inc.  
Box 1249  
Fairbanks, AK 99707

Dear Mr. Kelly:

Thank you for your letter concerning a renewal of your royalty oil contract.

I will support extending your present contract for 5,000 b/d, for at least an additional five years. I am willing to consider a longer time period if you can make an adequate showing of the need for the longer commitment. I am also willing to remove the 1.2 million barrel annual limit which exists in your present contract.

I understand that Mark Wittow of my staff has provided you with a copy of our standard form contract. Please feel free to discuss particular provisions of the contract with Assistant Attorney General Robert Maynard, who can be reached at 455-3600. Always you have had a chance to review the contract, I would recommend that you discuss it with Mr. Maynard and Mr. Wittow, since there are provisions of the standard form contract that may not be appropriate for GVEA.

We would plan to finalize a contract in time for submittal to the Royalty Board (see AS 18.06) by September, and to the Legislature for their review in January 1984. I understand that you would like to work out a back-up arrangement, to prevent an interruption of your taking in the period immediately following expiration of your present contract in July 1984. We will try to work out provisions to accomplish that, and I foresee no serious problems in doing so.

ATTACHMENT.



# Alaska State Legislature

ARLISS STURGULEWSKI, Chairman  
BETTYE FAHRENKAMP, Vice Chairman  
JACK COGHILL  
DICK ELIASON  
VIC FISCHER  
PICK HALFORD  
FRED ZHAROFF



POUCH V  
JUNEAU, ALASKA 99611  
(907) 465-4907

## Senate Committee on Resources

MEMORANDUM

April 1, 1985

TO: Senate Resource Committee Members

FROM: Senate Resource Committee Staff *MEC*

RE: Senate Bill 232  
"An Act approving the sale of Prudhoe Bay royalty oil by the State of Alaska to the Golden Valley Electric Association, and providing for an effective date."

Because of the heavy agenda for today's meeting and the complexities of this bill, it is not expected that the committee will pass out SB 232 at its first hearing. Rather, this initial meeting will be used to provide members with the background briefing material for this bill and to have Kay Brown, Director of the Division of Oil and Gas, Department of Natural Resources, give a brief overview on the subject.

Enclosed in this packet are the following documents:

- 1) A march 19, 1985 issue summary memo to Mike Davis, Chairman, House Special Committee on Oil and Gas, from Jonathan Sperber, staff to that committee.
- 2) The Governor's transmittal letter.
- 3) A zero fiscal note by the Department of Natural Resources.
- 4) Resolution 85-1 and a transmittal letter by the Alaska Royalty Oil and Gas Development Board endorsing the GVEA contract.
- 5) A statement by MAPCO.
- 6) Royalty oil production tables.
- 7) A transmittal letter to Senator Sturgulewski from Commissioner Wunnicke.
- 8) A DNR briefing paper on the proposed GVEA contract.
- 9) A copy of the public notice for the GVEA contract.
- 10) DNR final findings and determination.

- 11) The proposed contract between the State of Alaska and GVEA.
- 12) A document entitled "Exhibit A" that was signed by GVEA and MAPCO on February 8th of this year and is referenced in the contract.
- 13) "Exhibit B", that details the assignment and product sales agreement between MAPCO and GVEA.
- 14) A petroleum products agreement between GVEA and MAPCO.
- 15) An irrevocable letter of credit from the state to GVEA for \$5.4 million dollars.
- 16) Two letters of concern by Tesoro.
- 17) A 1983 report by House Research on MAPCO's contract.
- 18) Statements by Kay Brown to the House Special Committee on Oil and Gas on March 20 21, 1985.

# STATE OF ALASKA



POUCH V  
JUNEAU, ALASKA 99811  
(907) 465-4841

## HOUSE SPECIAL COMMITTEE ON OIL AND GAS

To: Rep. Mike Davis, Chairman  
From: Jonathan Sperber, Committee Aide  
Date: March 19, 1985  
Re: HB 287

The sale of royalty oil to Golden Valley Electric Association (GVEA) involves the purchase of royalty oil by GVEA, the assignment of that oil from GVEA to MAPCO, and the sale of 625+ b/d of industrial turbine fuel from MAPCO to GVEA at a discounted price. This discounted fuel represents approximately one-third of GVEA's turbine fuel needs, and one-sixth of the utility's total energy requirements.

The 625 b/d of turbine fuel is sold to GVEA at MAPCO's acquisition cost, plus a processing fee and a fixed margin. This represents a \$550,000 annual discount to GVEA, which is passed through to GVEA's members as a 1.57% savings on their electric costs. This consumer benefit satisfies the best-interest requirement set forth in AS 38, and this serves as the basis and justification for the state to sell royalty oil to GVEA.

Direct consumer benefit is an extremely important aspect of negotiated royalty oil contracts. In order to maximize benefits to both local consumers and the state as a whole, however, attention should be given to the following terms of the proposed GVEA contract:

1. Contract terms: duration, volume, premium
2. Three-year cancellation clause
3. Agreement for the state to not purchase return oil
4. Amerada Hess adjustment liabilities
5. Consumer savings v. MAPCO profits
6. Value of royalty oil taken in-kind v. in-value

### 1. Contract Terms

Duration: Ten years. The present GVEA contract is for a 7-year period, the Tesoro and Chevron contracts approved last year are both 10-year contracts, and the MAPCO contract lasts 25 years.

Volume: 2.667% of Prudhoe Bay Unit royalty oil production. Initial volume of 5,000 b/d, decreasing to 2,167 b/d in 1994. Since one-eighth of the crude oil volume must be made available to GVEA as turbine fuel at a discounted price, GVEA will receive 625 b/d of this fuel in 1985, and 270 b/d in 1994.

Premiums: 30¢ per barrel. This is the same as the premium negotiated with Chevron last year. Premiums on competitive bid sales significantly exceed those on negotiated sales, however, as evidenced by average premiums of 51¢, 69¢, and 84¢ on the three Prudhoe Bay and Kuparuk categories offered in the December, 1984 competitive bid sale.

## 2. Three-Year Cancellation Clause

The extreme length of notice required for GVEA to cancel its agreement with MAPCO, in concert with GVEA's being liable for Amerada Hess adjustments on all turbine fuel purchased under this agreement if the agreement is cancelled, is a very strong disincentive against breaking the agreement with MAPCO. A three-year cancellation clause effectively locks out GVEA's ability to negotiate a better deal on its energy purchases should favorable opportunities arise.

## 3. Agreement For the State to Not Purchase Royalty Oil

Based on MAPCO's agreement to be responsible for Amerada Hess adjustments, the state has agreed to not exercise its option to purchase return oil as long as MAPCO receives royalty oil under the GVEA contract. It is worth noting that the state does not have an opportunity to purchase return oil under the MAPCO contract, although this option does exist with both the Tesoro and Chevron contracts negotiated last year.

Return (or residual) oil is returned by MAPCO to the Trans-Alaska Pipeline at Fairbanks, and is then reclaimed by MAPCO as whole crude oil at Valdez. MAPCO may then exchange this oil for crude oil from the North Slope, thereby repeating the process of receiving, refining, returning, and exchanging oil. As a penalty for returning lower-quality oil into the pipeline, MAPCO pays a quality bank differential of 10¢ per API degree loss. At a 7 degree quality loss, MAPCO would pay a penalty of 70¢ per barrel.

## 4. Amerada Hess Adjustment Liabilities

GVEA is liable for Amerada Hess adjustments on the turbine fuel received under the agreement with MAPCO for a 12-month period immediately prior to final resolution of Amerada Hess litigation. At an Amerada Hess adjustment figure of \$2 per barrel, and following MAPCO's stated intent to sell GVEA 685 b/d under this agreement, this equates to a loss of \$500,000. This loss represents approximately one year's annual savings to GVEA at the high-volume end of the contract. As mentioned above, GVEA will be liable for all Amerada Hess adjustments on turbine fuel received under this agreement if the utility cancels its agreement with MAPCO.

#### 5. Consumer Savings v. MAPCO Profits

Each barrel of crude oil refined by MAPCO produces approximately 5.25 gallons of turbine fuel and 11.18 gallons of jet fuel and diesel/heating oil. The remaining oil is reinjected into the pipeline as resid. MAPCO marks-up turbine fuel at about 9¢/gal. (from assignment agreement with MAPCO) and jet and diesel/heating oil at about 26¢/gal. (from Alaska Petroleum Product Pricing). This implies an annual gross profit of about \$1,800,000 based on 1469 b/d at a mark-up of \$3.38 per barrel. Operating and depreciation expenses would be deducted from this figure to arrive at MAPCO's annual net profit.

#### 6. Value of Royalty Oil Taken In-Kind v. In-Value

The difference in net value between oil taken in-kind and that taken in-value is based upon the premium and the extent (if any) to which the West Coast value of return oil emerging at Valdez exceeds the in-value price paid of it plus the quality bank penalty.

BILL SHEFFIELD  
GOVERNOR



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

*de 232*

March 13, 1985

The Honorable Don Bennett  
President of the Senate  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Senator Bennett:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill that provides for legislative approval of a royalty oil contract between the state and Golden Valley Electric Association for the sale of Prudhoe Bay royalty oil. Also transmitted with this bill is a copy of the resolution of the Alaska Royalty Oil and Gas Development Advisory Board recommending approval of this contract, along with a letter from the board chairman. This resolution is being transmitted in accordance with AS 38.06.040(a)(3) and AS 38.06.070(c).

This contract is also described in the findings issued by the Department of Natural Resources on January 16, 1985. Copies of these findings have been made available to the legislature and the public for review.

This contract is being submitted for legislative approval for two reasons. First, although this and the previous administration have consistently taken the position that the statutory requirement of legislative approval of royalty oil contracts (AS 38.06.055) is unconstitutional, as a matter of comity I respect the legislature's desire to have a direct voice in major disposals of royalty oil. Therefore, this contract contains provisions requiring approval by the legislature before it becomes effective. Second, this bill would ratify the agreement for sale of oil. This ratification would cure any procedural defect that may have occurred in the process of entering into this contract. Although we believe that all necessary steps have been taken, the statutes and regulations governing the disposal of royalty oil represent often conflicting desires and goals -- both procedural and substantive. For example, even if statutorily requiring legislative approval were constitutional, the present statutes provide, on the one hand, that the legislature is to approve the contract by enacting

OK 232

legislation (AS 38.06.055(a)), but, on the other hand, they also provide that a report of the Royalty Board "shall be submitted for legislative review at the time a resolution for legislative approval of a proposed disposition of royalty oil and gas is introduced in the legislature" (AS 38.06.070(c)). Since legislative approval is required anyway as a matter of contract, I believe that it is only prudent to present this contract for legislative approval and ratification at this time.

Sincerely,



Bill Sheffield  
Governor

STATE OF ALASKA 1985 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: \_\_\_\_\_

**REQUEST**

Bill/Resolution No.: 50232  
 Title: Approving royalty oil  
contract with GVEA  
 Sponsor: \_\_\_\_\_  
 Requestor: \_\_\_\_\_  
 Date of Request: \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected: Natural Resources  
 Program Category Affected: NRMEC  
 BRU, Program or Subprogram(s) Affected:  
Oil and Gas

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
<b>OPERATING</b>						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
<b>TOTAL OPERATING</b>		-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING: (Thousands of Dollars)**

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** Attach a separate page if necessary

No fiscal impact.

Prepared By: Ned Farquhar Phone: 465-2400  
 Division: Commissioner's Office Date: March 5, 1985  
 Approved by Commissioner: Esther C. Wunniche Date: March 5, 1985  
 Agency: Natural Resources

Distribution (by Agency preparing fiscal note):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

7/1/84

*Ok 232*

BILL SHEFFIELD, GOVERNOR

**DEPARTMENT OF NATURAL RESOURCES**

**DIVISION OF OIL AND GAS**

POUCH 7-034  
ANCHORAGE, ALASKA 99510

March 11, 1985

The Honorable Don Bennett  
President of the Senate  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811


Reference: "An Act Relating to the Sale and Purchase of Royalty Oil from the Prudhoe Bay Unit between the State of Alaska and Golden Valley Electric Association, Inc."

Dear Mr. President:

In accordance with AS 38.06.040(3), I am forwarding for your consideration the resolution of the Alaska Royalty Oil and Gas Development Advisory Board which recommends that the legislature approve the referenced sale of royalty oil to Golden Valley Electric Association, Inc.

If we can be of further service, please do not hesitate to call.

Sincerely,

  
James B. Gottstein  
Chairman

The Alaska Royalty Oil & Gas Development Advisory Board

Resolution 85-1

Findings

1. On December 5, 1984, the Alaska Royalty Oil and Gas Development Advisory Board ("board") received the preliminary findings and determinations of the commissioner of the Alaska Department of Natural Resources ("commissioner") on the sale of Prudhoe Bay royalty oil to Golden Valley Electric Association, Inc. ("GVEA") and the draft contract with GVEA for the sale and purchase of that royalty oil.
2. On January 16, 1985, the board received the commissioner's final findings and determinations on the sale of Prudhoe Bay royalty oil to GVEA.
3. On February 8, 1985, the State of Alaska, through the commissioner, executed the agreement for the sale of royalty oil with GVEA and provided each board member with a copy of the GVEA contract.
4. On February 20, 1985, the board held a public hearing in Anchorage, with telecommunication hookups in Fairbanks, Juneau, and Valdez, to receive testimony on the proposed sale of Prudhoe Bay royalty oil to GVEA and met to discuss the GVEA contract, the commissioner's findings and determination, and the public testimony.

Conclusions

Based on the board's review of the GVEA contract, the commissioner's findings and determinations, and the public testimony, the board concludes that the proposed disposal of Prudhoe Bay royalty oil to GVEA meets the requirements of AS 38.06.

Resolution

Based on these findings and conclusions, the board recommends to the Fourteenth Alaska Legislature that the "Agreement for the Sale and Purchase of Royalty Oil" between the State of Alaska and Golden Valley Electric Association, Inc., dated February 8, 1985, be APPROVED.

Dated: March 11, 1985

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FURNISHED BY  
MAPCO  
3/18/85

(2)

MAPCO has had a contract with Golden Valley Electric Association (GVEA) since September 1, 1977. The contract is for MAPCO to deliver industrial turbine fuel into GVEA's fuel storage tanks via pipeline, based on a monthly requirement from GVEA. MAPCO assumes financial obligation to deliver product from the refinery to GVEA's storage tanks. For all ANS crude that is delivered through GVEA's feeder line to MAPCO's refinery, which runs approximately 2.3 miles from the TAPS line, MAPCO pays to GVEA a transportation fee.

MAPCO and GVEA signed a contract on May 1, 1980 whereby MAPCO supplied turbine fuel (which includes HF/DF #1 and HF/DF #2) for diesel generator facilities at North Pole and in Fairbanks. The Fairbanks product is delivered by rail tank car or transport truck. The proposed royalty oil contract between State of Alaska and GVEA insures a continued source of turbine fuel.

MAPCO signed an agreement with GVEA on October 22, 1984 whereby MAPCO had constructed, at a cost of \$2,250,000, an electric substation to connect MAPCO electrical facilities to the transmission system of GVEA. GVEA provides MAPCO system control and data acquisition capabilities for the 69 KV portion of the substation. As MAPCO and GVEA's operations are in close proximity, either party is available for any required maintenance work on a 24 hour basis.

GVEA is working with the Department of Natural Resources, State of Alaska, for a 5000 BPD royalty oil contract. A breakdown of that product, based on average percentage yields, is listed below:

Refinery fuel	60 BPD
GVEA - turbine fuel	685
Return oil	2786
Refined product	<u>1469</u>

JP-4/Jet B	407
#1 fuel oil -	
Jet A	784
#2 fuel oil -10°	242
#2 fuel oil +05°	36
	<u>1469</u>

5000 BPD

The turbine fuel is provided at a discount to GVEA. This accounts for approximately one-third of GVEA's daily turbine fuel requirements. The refining charge GVEA pays for the other two-thirds of its daily turbine fuel needs would translate into a savings to GVEA of about \$550,000 annually.

MAPCO and GVEA have an agreement for MAPCO to keep and dispose of the royalty return oil on an earlier contract. As the state has requested additional consideration from MAPCO for assignment agreement, MAPCO will be responsible for any GVEA liabilities resulting from retroactive price

adjustments regarding the resolution of the Amerada Hess dispute. GVEA would be responsible for one-eighth of the Amerada Hess liability accrued in one year. The remaining seven-eighths during that one year period, and any liabilities accrued in all other years during the term of the proposed GVEA contract, would be assumed by MAPCO. This provision guards GVEA from the effects of a favorable outcome for the state and increases benefits to be received by GVEA customers. With MAPCO's agreement to cover the largest share of any future liability, the benefit to GVEA members on the proposed royalty oil contract is great. This protection allows GVEA the freedom from a liability which could accumulate for up to ten years and be financially devastating.

The negotiation of this contract would have great benefits for the residents of Interior Alaska.

1. With population increasing in Interior Alaska, a constant electrical energy source is assured.
2. The benefits of an electrical cooperative will continue.
3. Local labor markets will benefit by employment with GVEA and MAPCO.
4. Alaska's petroleum requirements can be met with additional refined products available.

JAN 14, 1985

STATE OF ALASKA  
DEPARTMENT OF NATURAL RESOURCES  
DIVISION OF OIL AND GAS

ESTIMATED PRODUCTION FOR PRUDHOE BAY AND KUPARUK RIVER UNITS

YEAR	ESTIMATED TOTAL PRODUCTION (BARRELS PER DAY)			ESTIMATED ROYALTY (BARRELS PER DAY)			ESTIMATED SALES OF ROYALTY OIL (BARRELS PER DAY)							
	TOTAL PRUDHOE	(1) TOTAL KUPARUK	TOTAL	PRUDHOE ROYALTY	KUPARUK ROYALTY	TOTAL ROYALTY	MAPCO	(2) GVEA (OLD)	(3) GVEA (PROPOSED)	(4) TESORO (OLD)	(5) TESORO (NEW)	(6) CHEVRON	(7) COMPETITIVE SALE	ROYALTY IN VALUE
1984	1,522,000	120,000	1,620,000	187,500	15,000	202,500	35,000	5,000		39,765		18,000		184,735
1985	1,533,000	180,000	1,680,000	187,500	22,500	210,000	35,000		5,000	45,999	26,001	18,000	65,000	15,000
1986	1,530,000	180,000	1,680,000	187,500	22,500	210,000	35,000		5,000	45,999	26,001	18,000		80,000
1987	1,475,000	180,000	1,635,000	184,375	22,500	206,875	35,000		4,917	45,233	25,567	17,700		78,450
1988	1,325,000	200,000	1,525,000	165,625	25,000	190,625	35,000		4,417	44,633	22,567	15,900		71,700
1989	1,175,000	200,000	1,375,000	146,875	25,000	171,875	35,000		3,917	36,833	20,367	14,100		62,450
1990	1,250,000	200,000	1,250,000	131,250	25,000	156,250	35,000		3,500	32,200	18,200	12,600		54,750
1991	950,000	200,000	1,150,000	118,750	25,000	143,750	35,000		3,167	29,133	16,467	11,400		48,583
1992	850,000	200,000	1,050,000	106,250	25,000	131,250	35,000		2,833	26,066	14,734	10,200		42,417
1993	750,000	200,000	950,000	93,750	25,000	118,750	35,000		2,500	23,000	13,000	9,000		36,250
1994	650,000	170,000	820,000	81,250	21,250	102,500	35,000		2,167	19,933	11,267	7,800		26,333
1995	575,000	145,000	720,000	71,875	18,125	90,000	35,000							23,000
1995	510,000	120,000	630,000	63,750	15,000	78,750	35,000							43,750
1997	460,000	100,000	560,000	57,500	12,500	70,000	35,000							35,000
1998	420,000	80,000	500,000	52,500	10,000	62,500	35,000							27,500
1999	380,000	75,000	455,000	47,500	9,375	56,875	35,000							21,875
2000	340,000	65,000	405,000	42,500	8,125	50,625	35,000							15,625
2001	300,000	55,000	355,000	37,500	6,875	44,375	35,000							9,375
2002	270,000	50,000	320,000	33,750	6,250	40,000	35,000							5,000
2003	240,000	40,000	280,000	30,000	5,000	35,000	35,000							0
2004	210,000	35,000	245,000	26,250	4,375	30,625								30,625
2005	180,000	25,000	205,000	22,500	3,125	25,625								25,625
2006	160,000	25,000	185,000	20,000	3,125	23,125								23,125
2007	140,000	20,000	160,000	17,500	2,500	20,000								20,000
2008	110,000	20,000	130,000	13,750	2,500	16,250								16,250
2009	90,000	10,000	100,000	10,000	1,250	11,250								11,250
2010	50,000	10,000	60,000	6,250	1,250	7,500								7,500

- NOTES:
- (1) DNR ESTIMATE OF FIELD PERFORMANCE, OCTOBER 1984.
  - (2) GVEA'S CURRENT CONTRACT EXPIRES JUNE 30, 1985.
  - (3) GVEA'S PROPOSED TEN-YEAR CONTRACT WOULD COMMENCE FOUR MONTHS AFTER APPROVAL BY THE LEGISLATURE AND GOVERNOR. QUANTITY IS 2.667% OF DAILY PRUDHOE ROYALTY OIL.
  - (4) TESORO'S CURRENT CONTRACT CALLS FOR A MAXIMUM QUANTITY OF 21.533% OF DAILY PRUDHOE ROYALTY OIL LESS COOK INLET ROYALTY PRODUCTION. THE QUANTITY IS 21.200% IN 1984, AND WILL BE 21.326% STARTING JAN. 1, 1985. THIS CONTRACT WILL BE INCREASED TO ITS MAXIMUM QUANTITY ON OCTOBER 1, 1985 DUE TO CANCELLATION OF THE COOK INLET CONTRACT ON THAT DATE. THE CONTRACT EXPIRES JANUARY 1995.
  - (5) MOST OF THIS VOLUME (ABOUT 25,000 BPD), WHICH IS CURRENTLY BEING TAKEN "IN VALUE," WAS SOLD COMPETITIVELY FOR DELIVERY APRIL 1, 1985 THRU SEPT. 30, 1985. ON OCTOBER 1, 1985 IT IS ANTICIPATED THAT TESORO WILL COMMENCE DELIVERIES UNDER ITS 12/9/83 PRUDHOE CONTRACT, WHICH HAS A MAXIMUM QUANTITY OF 13.86% OF DAILY PRUDHOE ROYALTY OIL AND EXPIRES JAN. 1, 1995.
  - (6) CHEVRON'S CONTRACT CALLS FOR A MAXIMUM QUANTITY OF 9.6% OF DAILY PRUDHOE ROYALTY OIL. THE CONTRACT EXPIRES JANUARY 1, 1995.
  - (7) DELIVERIES WILL COMMENCE APRIL 1, 1985 FOR 50,000 BPD OF PRUDHOE BAY UNIT ROYALTY OIL AND 15,000 BPD OF KUPARUK RIVER UNIT ROYALTY OIL, AND WILL CONTINUE FOR ONE-YEAR, AND SIX-MONTH PERIODS, RESPECTIVELY, AS A RESULT OF THE DEC. 11, 1984 COMPETITIVE SALE. PRIOR TO THAT TIME THIS OIL REMAINS "IN VALUE."

STATE OF ALASKA  
COMPETITIVE ROYALTY OIL SALE

DEC. 11, 1984

PURCHASER	LOT #	ESTIMATED BARRELS PER DAY	CONTRACT LENGTH (IN DAYS)	TOTAL EST. BARRELS PER CONTRACT	BASE PRICE	PREMIUM	TOTAL REALIZED (1)	DIFFERENCE REALIZED (1) (2)
CATEGORY A: KUPARUK								
CHEVRON	+ 1	5,000	182.5	912,500	\$16.92	\$0.82	\$16,187,750.00	\$804,177.13
UNION	+ 2	5,000	182.5	912,500	\$16.92	\$0.53	\$15,923,125.00	\$539,552.13
CHEVRON	+ 3	5,000	182.5	912,500	\$16.92	\$0.17	\$15,594,625.00	\$211,852.13
SUBTOTAL		15,000		2,737,500			\$47,705,500.00	\$1,554,781.38
HIGHEST PREMIUM BID:			\$0.82	AVERAGE PREMIUM BID:		\$0.51		
CATEGORY B: PRUDHOE								
U.S. OIL	1	5,000	365	1,825,000	\$17.92	\$1.84	\$34,682,000.00	\$1,783,655.75
U.S. OIL	2	5,000	365	1,825,000	\$17.92	\$1.84	\$34,682,000.00	\$1,783,655.75
CHEVRON	+ 3	5,000	365	1,825,000	\$17.92	\$1.83	\$34,583,750.00	\$1,685,485.75
CHEVRON	+ 4	5,000	365	1,825,000	\$17.92	\$1.82	\$34,583,750.00	\$1,685,485.75
CHEVRON	+ 5	5,000	365	1,825,000	\$17.92	\$1.83	\$34,583,750.00	\$1,685,485.75
TEXACO	+ 6	5,000	365	1,825,000	\$17.92	\$0.64	\$33,872,000.00	\$973,655.75
TEXACO	+ 7	5,000	365	1,825,000	\$17.92	\$0.64	\$33,872,000.00	\$973,655.75
TEXACO	+ 8	5,000	365	1,825,000	\$17.92	\$0.64	\$33,872,000.00	\$973,655.75
TEXACO	+ 9	5,000	365	1,825,000	\$17.92	\$0.64	\$33,872,000.00	\$973,655.75
TEXACO	+ 10	5,000	365	1,825,000	\$17.92	\$0.64	\$33,872,000.00	\$973,655.75
SUBTOTAL		50,000		18,250,000			\$342,315,250.00	\$13,331,887.50
HIGHEST PREMIUM BID:			\$1.84	AVERAGE PREMIUM BID:		\$0.84		
CATEGORY C: PRUDHOE								
CHEVRON	+ 1	5,000	182.5	912,500	\$17.92	\$1.83	\$17,291,875.00	\$842,782.88
TEXACO	+ 2	5,000	182.5	912,500	\$17.92	\$0.64	\$16,936,000.00	\$486,827.88
TEXACO	+ 3	5,000	182.5	912,500	\$17.92	\$0.64	\$16,936,000.00	\$486,827.88
TEXACO	+ 4	5,000	182.5	912,500	\$17.92	\$0.64	\$16,936,000.00	\$486,827.88
SOHIO	5	5,000	182.5	912,500	\$17.92	\$0.51	\$16,817,375.00	\$368,262.88
SUBTOTAL		25,000		4,562,500			\$84,517,250.00	\$2,671,389.38
HIGHEST PREMIUM BID:			\$1.83	AVERAGE PREMIUM BID:		\$0.69		
TOTALS FOR ALL LOTS:		18	90,000	25,550,000			\$474,938,000.00	\$17,557,978.25

(1) THESE PROJECTIONS ASSUME THAT CURRENT MARKET CONDITIONS AND PRICES CONTINUE.

(2) THIS AMOUNT IS THE DIFFERENCE BETWEEN THE ESTIMATED ROYALTY-IN-VALUE RECEIPTS BASED ON THE VOLUME WEIGHTED AVERAGE OF PRODUCERS' REPORTED NETBACK PRICES (OCTOBER) AND THE ESTIMATED RECEIPTS OF THE COMPETITIVE SALE BASED ON THE BID PREMIUM PLUS THE BASE PRICE.

(\*) PRIORITY BIDDERS

STATE OF ALASKA  
COMPETITIVE ROYALTY OIL SALE

DEC. 11, 1984

NUMBER OF BIDS SUBMITTED:	49
NUMBER OF BIDDERS PARTICIPATING:	8
HIGHEST PREMIUM BID: SUBMITTED BY: U.S. OIL	1.04
ESTIMATED TOTAL REVENUES FROM SALE:	1474,938,000
COMPANY WITH MOST WINNING BIDS:	TEXACO WITH 9 LOTS
NUMBER OF LOTS WON BY PRIORITY BIDDERS:	15
NUMBER OF LOTS WON BY NON-PRIORITY BIDDERS:	3

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH M  
JUNEAU, ALASKA 99811  
PHONE: 907-485-2400

March 19, 1985

The Honorable Arliss Sturgulewski  
Chair, Senate Resources Committee  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Senator Sturgulewski:

I am enclosing information about the proposed royalty oil contract between the State and Golden Valley Electric Association (SB 232 and HB 287).

This information includes a briefing paper and the Department's final finding and determination from January. The Royalty Oil and Gas Advisory Board provided recommendations in separate letters to House Speaker Grussendorf and Senate President Bennett on March 11.

Please inform me or Kay Brown, Director of the Division of Oil and Gas, if you need more materials or background. I look forward to working with you on the proposed royalty oil contract.

Sincerely,



Esther C. Wunnicke  
Commissioner

Background Information on SB 232/HB 287  
Overview of proposed GVEA long-term contract  
dated February 8, 1985

- Price - Monthly volume-weighted average of producer's current reported netback prices, plus field costs, plus adjustments for the final outcome of the Amerada Hess litigation, plus a \$.30 premium, with a price reopener in July 1987, and every two years thereafter.
- Term - Delivery of oil commences four months after approval by the Governor and the Legislature (unless the State sets an earlier date) and terminates on June 30, 1995.
- Quantity - 2.6667% of the State's daily production of royalty oil from the Prudhoe Bay Unit (approximately 5,000 bpd).
- Point of Delivery - Custody transfer meters into the Trans Alaska Pipeline system at Prudhoe Bay.
- In-State Use - When the Department executes the agreement, it will also execute an agreement with GVEA and MAPCO approving GVEA's assignment of its royalty oil to MAPCO. Should the MAPCO/GVEA relationship be terminated, GVEA's continued receipt of royalty oil would be conditioned upon GVEA arranging a new means of using royalty oil to provide GVEA consumers electricity at a cost lower than otherwise possible.
- Security - GVEA will provide a letter of credit to the State in the amount of \$5,316,000, which is equivalent to approximately 60 days' worth of oil.
- Standard Contract Terms - The contract will contain all appropriate standard State contract terms.
- Exhibit A - The proposed long-term contract contains as Exhibit A an agreement signed by the State, GVEA, and MAPCO. Exhibit A recognizes existing agreements between GVEA and MAPCO, under which MAPCO takes GVEA's royalty oil, refines it and sells the resulting turbine fuel to GVEA. In Exhibit A, the State consents to those agreements so long as they are not modified to reduce the benefits to GVEA's consumers. Exhibit A also provides that MAPCO will pay any Amerada Hess adjustments on the royalty oil turbine fuel it sells to GVEA, except that 1) GVEA will pay Amerada Hess adjustments on the last 12 months of turbine fuel purchases prior to resolution of Amerada Hess; and 2) GVEA will pay all Amerada Hess adjustments on the royalty oil

turbine fuel if it terminates the agreements or causes the State to terminate the royalty oil contract.

° Return Oil - The State will have the option to purchase all return oil produced, refined or exchanged under the contract. However, in exchange for MAPCO's agreement to pay Amerada Hess adjustments, the State agrees not to exercise its return oil option.

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

DIVISION OF OIL AND GAS

BILL SHEFFIELD, GOVERNOR

POUCH 7-034  
ANCHORAGE, ALASKA 99510

### STATE OF ALASKA Alaska Royalty Oil & Gas Development Advisory Board Notice of Public Hearing

The Alaska Royalty Oil and Gas Development Advisory Board will hold a public hearing on a proposed sale of State royalty oil from the Prudhoe Bay Unit. The hearing will be held by teleconference on Wednesday, February 20, 1985, at 10:30 a.m. The teleconference system will be available at that time in Anchorage, Fairbanks, and Juneau. The public may appear at the following locations to present testimony:

Legislative Information Office  
1024 West 6th  
Anchorage, Alaska  
278-9624

Legislative Information Office  
315 Barnett Street, Suite 101  
Fairbanks, Alaska  
452-4448

State Office Building  
10th Floor Conference Room  
Juneau, Alaska  
465-3836

The Department of Natural Resources has proposed a long-term, noncompetitive sale of State royalty oil from the Prudhoe Bay Unit to Golden Valley Electric Association (GVEA).

The proposed GVEA agreement is for the sale of 2.667% of the daily royalty oil available from the Prudhoe Bay Unit (approximately 5,000 bpd). The contract would commence four months after approval by the Governor and the Legislature, and would terminate June 30, 1995. The proposed contract includes a provision allowing either party to reopen price negotiations during the month of July, 1987 and every two years thereafter.

The Alaska Royalty Oil and Gas Development Advisory Board, under AS 38.06.040 (a)(2), is required to "hold public hearings on proposed sales, exchanges, or other disposals of royalty oil or gas to determine whether the proposals comply with AS 38.06.070."

AS 38.06.070 states the "criteria" the Board must consider in the exercise of its powers. These are:

- (1) the revenue needs and projected fiscal condition of the state;
- (2) the existence and extent of present and projected local and regional needs for oil and gas products and by-products, the effect of state and federal commodity allocation requirements which might be applicable to those products and by-products, and the priorities among competing needs;

- (3) the desirability of localized capital investment, increased payroll, secondary development and other possible effects of the sale, exchange or other disposition of oil and gas or both;
- (4) the projected social impacts of the transaction;
- (5) the projected additional costs and responsibilities which could be imposed upon the state and affected political subdivisions by development related to the transaction;
- (6) the existence of specific local or regional labor or consumption markets or both which should be met by the transaction;
- (7) the projected positive and negative environmental effects related to the transaction; and
- (8) the projected effects of the proposed transaction upon existing private commercial enterprise and patterns of investments.

The evaluation of proposed sales in accordance with the criteria and the public hearing process is to enable the Board to more effectively carry out its purpose to "facilitate the wise development of Alaska's oil and gas royalty interests by providing means and procedures for sales, exchanges or other disposition of those interests in ways calculated to promote private economic growth consistent with applicable environmental standards and public fiscal stability...." AS 38.06.010. The Board is required to recommend to the State Legislature whether the proposed sale to GVEA should be approved or rejected. AS 38.06.050

The Board solicits comments from the public concerning this proposed sale. You are invited to present a statement, oral or written, at the hearing or send it directly to the Chairman, Alaska Royalty Oil and Gas Development Advisory Board, c/o Kay Brown, Director, Division of Oil and Gas, Department of Natural Resources, Pouch 7-034, Anchorage, Alaska 99510.

Copies of the proposed meeting agenda, applicable Alaska statutes, regulations, and other information relating to the proposed sale may be obtained by contacting Sandra Schwartzbauer at 265-4274.

James B. Gottstein  
Chairman

Pub: January 17, 1985

**State of Alaska**  
**Department of Natural Resources**  
**Final Findings & Determination**  
**to Sell Prudhoe Bay Royalty Oil to**  
**Golden Valley Electric Association, Inc.**

**January 16, 1985**

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## I. Introduction.

The State of Alaska proposes to sell 2.667% of its daily royalty oil (approximately 5,000 barrels per day) from the Prudhoe Bay Unit to Golden Valley Electric Association, Inc. (GVEA) under a long-term, noncompetitive contract. In accordance with AS 38, the Department of Natural Resources must determine whether this disposal serves the state's best interest before the sale may take place. This final finding describes the proposed sale and analyzes its potential effects.

## II. Background and Chronology.

GVEA is the public cooperative electric utility in Fairbanks. The state's previous long-term royalty oil contract with GVEA, executed in 1976, was the first royalty oil contract negotiated and executed after the 1976 establishment of the Alaska Royalty Oil and Gas Development Advisory Board. GVEA requested royalty oil so that crude oil might be used as turbine fuel for power generation in the event that the cost of turbine fuel from the North Pole Refinery became prohibitive.

GVEA's contract with the state was for the purchase of 5,000 bpd. GVEA did not exercise its option to purchase royalty oil until June 17, 1981. GVEA assigned its contract rights to North Pole Refinery, Inc., which is now owned by MAPCO Petroleum Inc. (MAPCO), in exchange for a price discount on the turbine fuel refined from the royalty oil. MAPCO refines the royalty oil into jet fuels, diesel, heating oil, and other refined products in addition to turbine fuel, and reinjects the remaining return oil into the Trans Alaska Pipeline System (TAPS).

In a November 1982 letter to the Department of Natural Resources, GVEA requested an extension of its contract for an additional ten years. No action was taken on that request pending the change of administrations. In March 1983, the new administration began negotiations with GVEA on a new ten-year contract to assist in satisfying the needs of GVEA's 50,000 in-state consumers. Notice of the proposed long-term sale to GVEA was published on November 8, 1983. A notice of that royalty board meeting, which included a review of the proposed GVEA disposal (among other things), was also published on November 16, 1983.

The Alaska Royalty Oil and Gas Development Advisory Board's December 7, 1983 review of the proposed GVEA disposal and the agreement, as negotiated to that date, revealed specific concerns by both the public and board members with respect to the state's option on return oil and the relationship between MAPCO and GVEA. In view of those reservations and the limited time for further negotiation, the long-term GVEA contract was not presented for legislative approval. Instead, an interim one-year contract not requiring legislative approval was put into effect. Subsequently, GVEA and the Department undertook sporadic negotiations during early 1984 with the goal of making long-term contract revisions responsive to the issues raised at the December 7, 1983 royalty board meeting. During this period, the assignment agreement between MAPCO and GVEA also remained in effect. On September 12, 1984, the Director of the Division of Oil & Gas briefed the royalty board on the Department's continuing negotiations with GVEA and MAPCO.

On November 29, 1984, GVEA, MAPCO and the Department reached tentative agreement on a new long-term contract to be presented to the royalty board and the legislature. The terms of the proposed contract, which were included in the Department's Preliminary Findings and Determination to Sell Prudhoe Bay Royalty Oil to Golden Valley Electric Association, Inc. of December 7, 1984, are again summarized below.

### III. Summary of Proposed Contract Terms.

1. Price: The total price per barrel to be received by the state in the proposed contract is the sum of the following components:
  - (a) The (monthly) volume weighted average of the Prudhoe Bay lessees' current reported netback prices, as adjusted for transportation and other costs by those lessees.
  - (b) Additional amounts, primarily from GVEA's assignee (MAPCO), if the state obtains a favorable resolution of litigation disputing the validity of the Prudhoe Bay lessees' current reported netback prices (State of Alaska, et al vs. Amerada Hess, et al).
  - (c) Those cleaning and dehydration field costs which the state must pay when either taking its royalty share in-value (receiving money from the Prudhoe Bay lessees equal to the volume weighted average of their current reported netback prices, as may be retroactively adjusted upon resolution of the Amerada Hess litigation) or taking title to its royalty share of oil for an "in-kind" disposal. In a 1980 partial settlement of the Amerada Hess litigation, the state acknowledged limited responsibility for certain field costs in either case. And,
  - (d) A \$.30 per barrel premium.
2. Term:
  - (a) The date of first delivery will be four months after enactment of legislation by the State of Alaska (including approval by the Governor) approving the agreement unless the state, in its sole discretion, sets an earlier date.
  - (b) The termination date of the contract is June 30, 1995.
  - (c) The price specified above is subject to renegotiation in July 1987 and every two years thereafter for the duration of the contract.
3. Quantity: 2.667% (approximately 5,000 bpd) of daily royalty oil from the Prudhoe Bay Unit.
4. Point of Delivery: Custody transfer meters into the Trans Alaska Pipeline system at Prudhoe Bay.

5. In-State Use: When the Department executes the agreement, it will also execute an agreement with GVEA and MAPCO approving GVEA's assignment of its royalty oil to MAPCO. The state retains the right to terminate its approval of the MAPCO/GVEA relationship, in which MAPCO provides GVEA a specific discount on a specific quantity of turbine fuel. Should the assignment be terminated, GVEA's continued receipt of royalty oil would be conditioned upon GVEA arranging a new means of using royalty oil to provide GVEA consumers electricity at a cost lower than otherwise possible.
6. Security: GVEA will arrange to provide a letter of credit to the state in the amount of \$5,316,000, which is equivalent to approximately sixty days' worth of oil. Upon default, this letter is redeemable upon signature of the Attorney General and the Commissioner.
7. Return Oil: Throughout the term of the contract, the state will have the option to purchase all return oil produced, refined, or exchanged under the contract. In consideration of MAPCO's consent to accept the majority of any liabilities stemming from the resolution of the Amerada Hess dispute, the state has agreed not to exercise its return oil option so long as MAPCO receives royalty oil under the GVEA royalty oil contract.
8. Standard Contract Terms: The contract will contain all appropriate standard state contract terms.

#### IV. Comments Received

Written comments addressing the Preliminary Finding and Decision were received from two parties prior to the close of the comment period. By a letter dated December 28, 1984, Tesoro Alaska Petroleum Company (Tesoro) expressed concern about the extent to which the proposed disposal may benefit MAPCO. Tesoro suggested that a more favorable contract for GVEA might have been secured during negotiations with MAPCO. The Department agrees that the benefits to GVEA of the proposed disposal are modest. While perhaps not sufficiently emphasized in the Preliminary Findings, the proposed disposal is based upon benefits to the state as well as to GVEA. Consequently, the price terms of the proposed disposal are similar to those of the state's recently executed royalty oil contracts with Tesoro and Chevron.

Since the state would be a major financial beneficiary of the proposed disposal, more advantageous contract terms for GVEA could not necessarily be borne by MAPCO. Although MAPCO must benefit to some degree as an indirect party to the agreement, the Department has sought to confine (to the extent possible in collective bargaining) the benefits of the proposed disposal to the state and GVEA. Upon receiving Tesoro's comments, the Department encouraged direct consultations between Tesoro and GVEA. As these discussions did not lead GVEA to conduct further negotiations with MAPCO, GVEA has presumably secured the best terms possible from MAPCO as well as the state.

By a letter dated January 8, 1985, James B. Gottstein, the Chair of the Royalty Oil and Gas Advisory Board (Royalty Board), also submitted comments related to the proposed disposal. Gottstein was concerned with a possible relationship between this disposal and the decision to shorten the contract terms of three 5,000 b/d lots of Kuparuk River royalty oil from one year to six months for the competitive royalty oil sale of December 11, 1984. However, the Kuparuk oil withdrawn from the sale was not committed to MAPCO or GVEA as Gottstein apparently believed was the case. That oil remains uncommitted.

Gottstein also said the Department did not properly inform the Royalty Board of that decision, as he believed was required. The Royalty Board review mandated by AS 38.06.050 extends only to royalty oil dispositions for which legislative approval is required. The December 11, 1984 competitive royalty oil sale was a short-term market conditions sale, for which legislative approval was not required (AS 38.06.055(b)(1)). At the September 12, 1984 Royalty Board meeting, the division did brief the Royalty Board about the competitive sale. In the Invitation to Bid discussed at the Royalty Board meeting, future revisions to sale terms at the direction of the commissioner were clearly contemplated. The rationale for the Department's revision was also publicly analyzed in-depth in the November 28, 1984 Supplemental Findings for the Competitive Royalty Oil Sale. Royalty Board input was not required for the decision to decrease the terms of the Kuparuk lots, and the division's consultation with regard to the sale in general exceeded statutory and regulatory requirements.

#### V. Contract Revisions

Since publication of the previous preliminary notice in November, 1983, the proposed GVEA contract has been altered by the Department and GVEA to address the concerns raised about the earlier proposed contract. Two key issues, both of which led to revisions in the contract form, were in-state use and return oil.

Currently, the consumer benefits of the GVEA contract depend on MAPCO's agreement with GVEA to provide turbine fuel at a price lower than what GVEA would otherwise pay. Under GVEA's present contract, the state is unable to enforce the degree of advantage afforded to GVEA since that agreement is between GVEA and MAPCO only. Consequently, Section 2.11 (In-State Use) of the proposed contract has been rewritten, and an agreement between the state, GVEA, and MAPCO has been added to assure that the agreed upon refining arrangement with MAPCO will be maintained, within certain bounds, over the life of the GVEA contract. [ The state will have the option to terminate its approval of the assignment should the relationship between GVEA and MAPCO change materially. ]

The state has insisted on the option to terminate the contract on these grounds since the proposed disposal is based in part on the specific benefits provided for GVEA members. Approximately one-third (625 barrels) of GVEA's daily turbine fuel requirements would be provided at a discounted price to GVEA through the proposed disposal. When compared to the refining charge which GVEA must pay for the remaining two-thirds of its turbine fuel needs, this discount translates into an annual savings to GVEA of about \$550,000.

GVEA's total turbine fuel consumption now accounts for about 45% of its fuel use. The balance of GVEA's power generation comes from coal. Given the operations costs of GVEA's turbine fuel and coal-fired generation and the volume of discounted turbine fuel the proposed royalty oil contract would provide GVEA, MAPCO's discount to GVEA would reduce the GVEA consumer's average power generation cost by about 1.57%. Due to a mathematical oversight, the Preliminary Findings erroneously implied that an average power generation cost savings to GVEA of about 1% would result from the proposed disposal.

The state's ability to ensure that the GVEA contract would continue to provide these consumer benefits has been reinforced by the addition of Exhibit A, an agreement (attached to the proposed GVEA contract) between the State, GVEA, and MAPCO. Article II of Exhibit A calls for MAPCO and GVEA to keep the state apprised of any changes in their assignment agreement, and reiterates that changes to that agreement which materially affect the consumer benefits are grounds for termination of the assignment approval by the state. In addition, Article III of Exhibit A ensures that MAPCO will give nine (9) months written notice to GVEA before reducing the amount of royalty oil taken, since GVEA must also notify the state nine (9) months in advance of such a reduction.

Residual oil is a by-product of most refineries, including the North Pole Refinery. Residual oil represents that portion of a barrel of crude oil which a refinery is unable to process into product. Because MAPCO is situated to reinject residual oil into TAPS (where it re-emerges as whole oil at Valdez), this oil is also referred to as "return oil".

The assignment agreement between MAPCO and GVEA allows MAPCO to keep and dispose of the royalty return oil for export. Because MAPCO appeared to be a major beneficiary of the prior GVEA royalty oil contract, in part through its control over the return oil, the state has sought additional consideration from MAPCO for state approval of the assignment agreement. Consequently, Article IV of Exhibit A makes MAPCO primarily responsible for any GVEA liabilities resulting from retroactive price adjustments attending the resolution of the Amerada Hess dispute.

GVEA would be responsible only for one-eighth of the Amerada Hess liability accrued in a period not to exceed one year. The remaining seven-eighths of the liability accrued in that period, and all liabilities accrued in all other years during the term of the proposed GVEA contract, would be borne by MAPCO. This provision of Exhibit A insulates GVEA from the effects of a favorable outcome for the state in the Amerada Hess dispute and consequently, increases the benefits received by GVEA's consumers. MAPCO's agreement to bear the largest share of any future liability would increase the effective benefit to GVEA members of the proposed royalty oil contract by several fold. With this protection, GVEA largely avoids a potential liability which could accumulate for a period of up to ten years and consequently harm its financial position.

The return oil provision of the proposed contract gives the state the option to purchase all return oil produced, refined, or exchanged under the contract. However, in consideration of Article IV of Exhibit A, by which MAPCO accepts the potential Amerada Hess liabilities discussed above, the state agrees not to exercise its right to purchase return oil so long as MAPCO receives royalty oil under the GVEA royalty oil contract.

In addition to the revisions of the in-state use and return oil provisions, other changes have been made to the proposed 1983 contract to conform GVEA's proposed contract to the state's most recent contract forms where possible. These changes can be found in Section 7.1 (Default), Section 8.2 (Inability to Receive Oil) Article XIX (Amendment), and a number of minor areas.

For the state's protection, a new clause in Section 8.2 assigns to the state all transportation rights, including nominations, charter agreements, and any other transportation arrangements which GVEA has for state royalty oil, in the event of the purchaser's inability to receive royalty oil. This is now a standard provision for state royalty oil contracts and is found in both the backup and primary form contracts for the December 11, 1984 competitive sale.

An additional sentence in Article XIX (Amendment) states that, "Any material amendment to the contract which appreciably reduces the consideration received by the state requires prior approval of the Legislature of the State of Alaska". This contract language is required by AS 38.05.183(f).

In Section 7.1 (Default), the first of the six conditions of default listed has been added so that the state may, with evidence of impending failure to perform, declare a condition of default. This is an important protection for the state since there is often circumstantial evidence, such as inadequate transportation arrangements, which precede actual failure to perform.

Minor revisions can be found in two sections of Article V (Payments and Accounting). These revisions, which track the state's recent royalty oil contracts, make the terms of payment somewhat more stringent for the purchaser. Section 5.3 now calls for payment by wire transfer, and no longer provides for clerical mistakes as an acceptable basis for failing to pay the amount billed. Section 5.7 also eliminates several circumstances previously specified as acceptable grounds for failure to make full payment.

The remaining changes to the GVEA contract are technical in nature and concern numerical corrections, date corrections, definition clarifications, changes in the format, and minor revisions to Sections 3.2 (Good Standing and Due Authorization) and 16.1 (Preferential Hiring). Also, the word "Royalty" has been deleted throughout the contract wherever it precedes the word "Oil" and certain terms made unnecessary by the introduction of the term "Purchase Price" have been deleted.

The clauses particular to GVEA's situation, and to long-term negotiated contracts in general, have been left intact. Examples include Section 2.1 (Quantity), where GVEA may elect to change, within certain bounds, the quantity of royalty oil received, and Section 7.3 (Seller's Remedies), which allows the state to release GVEA from the in-state use requirement, at the state's sole discretion. Section 8.1 (Disposition of Oil Upon Default or Termination) also falls into this category, but GVEA's obligation to continue payment in event of default has a four-month, rather than the standard seven-month, duration. This is because the Prudhoe Bay Unit producers will, by contractual agreement, accept physical custody of small quantities of royalty oil with only a 90-day notice. The volume of royalty oil proposed for sale to GVEA falls within that quantity range.

## VI. Findings and Determinations.

### 1. Competitive bidding is waived.

I have determined in accordance with AS 38.05.183(a) that the best interest of the state does not require competitive bidding for this disposal. The best interest of the state is served by making this award on factors other than the highest price received from a competitive sale. Those factors are detailed in the following section of this document.

In order to realize the objectives implied by the considerations listed in AS 38.05.182-183 and AS 38.06.070 and to obtain benefits for Alaska consumers, disposal by competitive bid with the award determined entirely upon the cash value offered is not in the best interest of the state in this instance. Rather, it is in the best interest of the state to dispose of this royalty oil to GVEA, which offers maximum benefits to state citizens and which will pay a \$.30 premium over what the state would have received had the state taken the oil at the weighted average of the Prudhoe Bay lessees' current reported netback prices, as may be retroactively adjusted by resolution of the Amerada Hess litigation.

### 2. The sale is in the best interests of the State.

Under AS 38.05.183(e) a noncompetitive sale, exchange, or other disposal of royalty oil or gas taken in-kind by the state may be awarded by the commissioner to the prospective buyer whose proposal offers maximum benefits to the citizens of the state.

In accordance with AS 38.05.035(e), AS 38.05.183(c) and (e), and 11 AAC 03.010(d), I find and determine that the taking of royalty oil in-kind and the disposal of that oil to Golden Valley Electric Association, Inc. (GVEA) for use in-state is in the best interests of the state. The following has been considered in making this determination:

a. The state will receive no less from this sale than if it had continued to take its royalty oil in-value at the weighted average of the Prudhoe Bay lessees' current reported netback prices as retroactively adjusted by litigation. The premium of \$.30 over that price will likely offset any adverse effects on that price (and state revenues) which could occur when the state meets the needs of a refinery (in this case MAPCO) that would otherwise be a crude oil customer on the West Coast. The Commissioner's Preliminary Findings and Determination to Negotiate Backup Royalty Oil Contract(s) and Conduct a Competitive Royalty Oil Sale of July 12, 1984 detail those potential effects. It is not possible to forecast the impact of customer displacement on West Coast prices, let alone its influence on the current reported in-value price. However, the amount of the premium is likely to cover a reasonable differential. Further, MAPCO presently receives similar amounts of crude oil daily under the existing GVEA short-term contract. AS 38.05.183(e)(1).

b. A disposal to GVEA will have a favorable effect on the economy of the state because it will ensure that the cooperative's members continue to benefit directly from lower electric rates than would otherwise be possible. Each consumer to whom GVEA provides electric service is a member of the cooperative. Profit margins are allocated back to the consumer owners, all of whom are Alaska residents. The cooperative's goal is to provide dependable electrical service to its member-owners at the most economical price.

GVEA is regulated by the Alaska Public Utilities Commission. Over the past year, GVEA has experienced increased consumer need represented by an addition of 2,700 new households. GVEA currently employs 174 people (25 more workers than last year) to bring electric service to more than 50,000 Alaskans. AS 38.05.183(e)(2).

c. An in-state refiner, MAPCO, will be favorably impacted by the proposed GVEA contract. MAPCO's assigned right to purchase 5,000 bpd of state royalty oil enables MAPCO to refine many products for Alaskans in addition to turbine fuel for GVEA. The 5,000 bpd of royalty oil also assists MAPCO in meeting the feedstock requirements of its soon-to-be-expanded refinery. MAPCO may also sell or exchange the resulting return oil (so long as the price discount on turbine fuel provided to GVEA remains materially unaltered) to acquire more oil from TAPS near its Fairbanks refinery.

Although MAPCO will benefit from the proposed GVEA contract, it will not receive a windfall. Because of the \$.30 premium, MAPCO will likely pay more for the assigned oil than it does under its own state royalty oil contract. Further, MAPCO's Exhibit A agreement to pay most of any Amerada Hess liabilities arising under the proposed GVEA contract precludes it from passing on Amerada Hess adjustments to GVEA, as it would otherwise do. AS 38.05.183(e)(3).

d. GVEA is uniquely able to use its royalty oil purchases to allow it to supply electrical energy to more than 50,000 Alaskans who currently enjoy price benefits directly attributable to the cooperative's purchase of state royalty oil. AS 38.05.183(e)(4).

e. The state is now highly dependent on oil revenues and will continue to depend on oil revenues in the future. The price term of the proposed sale protects the state's interest by ensuring that revenues from this sale will exceed the in-value alternative. AS 38.06.070(a)(1).

f. The local and regional needs of the Fairbanks area for electrical supply are met by service provided by GVEA to its member owners. The assignment agreement with MAPCO also helps satisfy local and regional needs for petroleum products. AS 38.06.070(a)(2).

g. The continued operation of GVEA, with the attendant payroll and secondary benefits, will have a positive and desired effect on the citizens of the state. While this disposal will likely not result in new capital investment or development, it will enable the efficient use of existing investment and development and contribute to the requirements of a refinery planned for expansion. AS 38.06.070(a)(3).

h. The projected social impacts of a disposal to GVEA are anticipated to be favorable. The benefits presently received from the operation of the electrical cooperative will continue. AS 38.06.070(a)(4).

i. Any additional costs and responsibilities which could be imposed upon the state and affected political subdivisions are likely to be minimal. AS 38.06.070(a)(5).

j. Local and regional consumption of both fuel oil-fired electricity and refined petroleum products will be directly and favorably affected by the GVEA disposal. Local labor markets will continue to benefit through employment opportunities at both GVEA and MAPCO. AS 38.06.070(a)(6).

k. Environmental effects resulting from the proposal will be negligible, if any, since the facility is already in existence. AS 38.06.070(a)(7).

l. The proposed disposal will help existing commercial private enterprise and patterns of investments by assisting in the continued operation of the GVEA cooperative and providing, through assignment, royalty oil to the North Pole Refinery for processing into refined products. AS 38.06.070(a)(8).

In accordance with 11 AAC 03.060(b), the weight given to the applicable criteria in determining the maximum benefit to Alaska citizens must be addressed. In making this finding the Department first assured itself that the state would not lose money by making a disposal to GVEA. Once so assured, other benefits attendant to the disposal were examined. If the price offered did not assure the state at least what it would have received had it left the oil in-value then the sale would not, in the Department's view, serve the state's best interests. For this reason the greatest weight in this disposal was placed on AS 38.05.183(e)(1), the cash value offered. After the cash value offered, the greatest weight was given to the projected benefits of using the oil in the state to directly benefit Alaskan citizens through lower electric rates.

## VII. Conclusion.

By the terms of the proposed contract, the state is guaranteed the litigation-adjusted in-value price for its oil as well as a premium on each barrel. The additional premium assures that the state is not initially receiving less for its oil than if it elected to take its royalty share in money at the weighted average of the Prudhoe Bay lessees' reported prices. Should the Amerada Hess litigation be resolved in the state's favor, the state will be entitled to reimbursements resulting from the retroactive price adjustments provided for in the contract, with MAPCO holding the major responsibility for that potential liability. The satisfactory price terms of the proposed contract, coupled with associated direct and secondary benefits for Alaska citizens, supports the decision to waive competitive bidding.

The foregoing facts and analysis support my final finding that this disposal is in the best interests of the state and that it maximizes benefits to Alaska citizens.

*Kay Brown*

Kay Brown, Director  
for Esther C. Wunnicke  
Commissioner

*January 16, 1985*

Date

AGREEMENT FOR THE SALE AND  
PURCHASE OF ROYALTY OIL

THIS AGREEMENT is entered into as of February 8, 1985 by and between THE STATE OF ALASKA ("Seller") and GOLDEN VALLEY ELECTRIC ASSOCIATION INC., an Alaskan Electric Cooperative Corporation, hereinafter referred to as "Purchaser".

ARTICLE I  
DEFINITIONS

As used in this Agreement, the following terms shall have the following respective meanings:

1.1 "Commissioner" means the Commissioner of the Alaska Department of Natural Resources or her designee.

1.2 "Day" means a period of twenty-four (24) consecutive hours, beginning at 12:01 a.m., Alaska Standard Time.

1.3 "Effective Date" shall have the meaning set out in Article VI.

1.4 "Leases" means the Oil and Gas leases which are subject to the terms of the Unit Agreement.

1.5 "Lessee" means any person owning a working interest in any of the Leases.

1.6 "Month" means the period beginning at 12:01 a.m., Alaska Standard Time, on the first day of the calendar Month and ending at the same time on the first day of the next succeeding calendar Month.

1.7 "Oil" or "crude oil" shall have the same meaning as the word "Oil" under the Unit Agreement.

1.8 "Point of Delivery" shall have the meaning set out in Section 2.4.

1.9 "Royalty Oil" means the Oil which the Seller may take in-kind (amount) as its royalty under the Leases whether or not Seller has elected to take or is taking that royalty in-kind.

1.10 "Daily Royalty Oil" means the quantity of Royalty Oil produced by the Lessees each day.

1.11 "Unit Agreement" means the Prudhoe Bay Unit Agreement effective April 1, 1977, by and between Seller and the Lessees, as amended from time to time.

1.12 "TAPS" means the Trans Alaska Pipeline System.

ARTICLE II  
SALE OF ROYALTY OIL

2.1 Quantity. Seller agrees to sell to Purchaser and Purchaser agrees to buy from Seller that amount of Oil equal to 2.667% of the Daily Royalty Oil (Maximum Quantity"). Upon at least nine (9) Months written notice to Seller, Purchaser may increase or decrease the amount of Oil to be tendered by Seller at the Point of Delivery, but the amount tendered by Seller under this Agreement shall not exceed the Maximum Quantity. Purchaser recognizes that Seller must normally give six (6) Months notice under the Unit Agreement (or ninety (90) days if the amount increased or decreased is less than ten (10) percent of the current nominations) to increase or decrease the amount of Daily Royalty Oil to be taken in-kind. It is understood and agreed that the volume of Daily Royalty Oil available to Seller will vary and may be interrupted from time to time, and depends upon a variety of factors, including the rate of production from the Leases. Seller disclaims and Purchaser waives any representation, covenant or warranty, expressed or implied, as to the specific quantity or the total or daily, Monthly, average, or aggregate volume of Royalty Oil to be sold or tendered under this Agreement. Seller warrants that it has good title to the Oil tendered under this Agreement. Seller shall hold Purchaser harmless from all liens, encumbrances and valid adverse claims that may affect the Royalty Oil at the time the Royalty Oil is tendered to Purchaser.

If Seller underlifts or stores Royalty Oil at Prudhoe Bay, or if Seller recovers underlifted or stored Royalty Oil, the quantity of Oil tendered under this Agreement shall be calculated as if no Royalty Oil was underlifted or stored or recovered.

2.2 Quality. The Oil sold shall be the same quality as the Royalty Oil delivered by the Lessees to the Seller at the Point of Delivery. It is understood and agreed that the quality of the Oil sold may vary from time to time. Seller disclaims, and Purchaser waives, any guarantee, representation, or warranty, either expressed or implied, of the merchantability, fitness for use, or suitability for any particular use or purpose, or otherwise, of any of the Oil delivered under this Agreement or as to any specific, average or overall quality or characteristic of Oil to be sold or tendered under this Agreement.

2.3 Price of the Royalty Oil. The price for the oil tendered under this Agreement shall be equal to the amount that Seller would have received from its Lessees for the Royalty Oil tendered if that royalty had been payable in money (taken in value) rather than taken in kind plus a premium of \$0.30 per barrel plus the Field Cost Allowance incurred by that oil as determined under the Prudhoe Bay Royalty Settlement Agreement (dated April 1, 1980 for reference purposes only), which was entered as part of a final judgment dated August 13, 1980 in State of Alaska, et al v. Amerada Hess Corp., et al., (Superior Court for the State of Alaska, First Judicial District at Juneau) ("Amerada Hess") ("Settlement Agreement") ("Purchase Price"). The Purchase Price shall be determined by Seller based upon the reports submitted by the Lessees for royalty purposes or, when those reports are unavailable, incomplete, or inaccurate, upon information submitted by the Lessees for production tax or other tax purposes, as may be adjusted from time to time as provided in this Agreement. Buyer will only be entitled to review or request material or information which is not confidential under state law or regulation.

The method, basis and amount of royalty due Seller when it takes its royalty in value from the Leases is presently the subject of litigation in Amerada Hess. One of the issues involved is the proper method to be used by the Lessees in calculating the state's royalty when the royalty is payable in money (in value). Until there is a resolution of that dispute through judicial resolution or settlement, the Purchase Price will be based upon the calculation of an amount per barrel equal to the per barrel volume weighted average of the in-value prices reported by the Lessees to Seller for royalty purposes or, when the royalty reports are unavailable, incomplete, or inaccurate, upon information submitted by the Lessees for production tax or other tax purposes, plus \$0.30 per barrel plus the Field Cost Allowance as determined under the Settlement Agreement. Upon final non-appealable resolution of each of the various issues that are or will be involved in Amerada Hess, adjustments will be made to previous payments in accordance with each resolution.

If additional amounts are owed by Purchaser to Seller, interest on those amounts will be paid at a variable interest rate which is the higher of: (1) the reference rate as may be announced from time to time by The Bank of America, San Francisco, California, plus three percent (3%); or (2) the rate of return as is realized from time to time in the investment of the State of Alaska's general fund. Amounts owed from Seller to Purchaser shall be repaid at the rate set out in Article 5.6. Buyer will not voluntarily intervene or otherwise participate in Amerada Hess unless Seller expressly consents to that participation in writing. A settlement of Amerada Hess will be binding upon Buyer whether or not Buyer agrees with or consents to the terms of that settlement.

If any applicable law of the United States of America or any rule or regulation promulgated by a federal agency will, in the judgment of Seller, operate to prohibit or prevent Seller from receiving the full amount due under the above provision, Purchaser's obligation to pay the amount of the Purchase Price in excess of the amount permitted will be suspended or adjusted to the minimum extent required for Seller to comply with that law, rule or regulation.

Either party shall have the right to reopen this Agreement, as to price only, during the Month of July, 1987 and every two years thereafter for the purpose of negotiating a new price for the Royalty Oil to be paid under this Section 2.3. The right to reopen may be exercised by either party by giving to the other party thirty (30) days prior written notice. Upon receipt of a notice to reopen, the parties will promptly commence good-faith negotiations in an attempt to establish a new price. In the event that a new price is not agreed to by the parties within ninety (90) days of the effective date of the notice to reopen, either party may terminate this Agreement upon nine (9) Months written notice to the other. The price for any Oil tendered during any such period pending termination shall be calculated as set out hereinabove or as agreed to in a previous reopener. If a new price is agreed to by both parties, such new price shall be effective for Oil tendered in the Month following agreement by the parties on the new price.

2.4 Point and Time of Delivery. Simultaneous with receipt of its Royalty Oil from its Lessees, Seller shall tender the Oil to Purchaser at the point at which Seller receives the Royalty Oil from its Lessees. That point as presently agreed to by Seller and its Lessees in Section 2.3 of the Settlement Agreement is the custody transfer meters into TAPS at Prudhoe Bay.

2.5 Passage of Title and Risk of Loss. Title and risk of loss to the Oil sold under this Agreement shall pass from Seller to Purchaser for all purposes when Seller tenders the Oil at the Point of Delivery.

2.6 Purchaser's Responsibility. Purchaser shall be responsible for the Oil after passage of title. Purchaser will indemnify and hold Seller harmless from and against any and all claims, costs, damages (including reasonably foreseeable consequential damages), expenses or causes of action arising from or in connection with any transaction or event which relates to the crude Oil after title has passed to Purchaser.

2.7 Transportation Arrangements. Purchaser shall make all necessary arrangements for transporting the Oil sold under this Agreement from the Point of Delivery, including satisfaction of line fill obligations and storage tank bottom requirements of TAPS, if any. If and as requested by the Seller, and

at the time or times requested by Seller, Purchaser shall submit specific information concerning the arrangement it has made for transportation of the Oil sold under this Agreement through and away from TAPS and for the resale or other disposal of the Oil. Such information may include the specific tenders of Oil made to TAPS and identification of tankers which will transport the Oil. In addition, Purchaser will provide Seller, if and as requested by Seller, with satisfactory evidence or reasonable assurance of the existence and continuing validity of adequate arrangements for the transportation or disposal of the Oil subject to this Agreement. Failure to provide information, evidence or assurances requested will, at Seller's election by notice to Purchaser, be a material default under this Agreement.

2.8 Absolute Obligations. The obligations of Purchaser to accept, pay for, and arrange for the transportation of the Oil tendered or sold under this Agreement are absolute and will not be excused or discharged by the operation of any disability of Purchaser, event of force majeure, impracticability of performance, change in conditions, or any other reason or cause.

2.9 Date of First Delivery. The date of First Delivery will be four (4) Months after the Effective Date unless Seller, in its sole discretion, sets an earlier date.

2.10 Performance Guaranty and Reservation Fee. If Purchaser does not take the Maximum Quantity on the Date of First Delivery, Purchaser shall pay to Seller, in addition to the Purchase Price, an amount equal to 1.25% of the Purchase Price per barrel per day on the difference between the Maximum Quantity and the actual quantity tendered to and accepted by Purchaser ("Actual Quantity") for each day Purchaser does not take the Maximum Quantity on and after the Date of First Delivery. The payment of this fee shall end on the day that Purchaser accepts delivery of the Maximum Quantity. When Purchaser accepts the Maximum Quantity, all of the amounts paid under this Article 2.10 will be allowed to be credited against future payments for Oil tendered under this Agreement except for an amount to be retained by Seller equal to .75% of the Purchase Price per barrel per day on the difference between the Maximum Quantity and the Actual Quantity for each day Purchaser did not take the Maximum Quantity on and after the Date of First Delivery. If

Purchaser should thereafter decrease the amount of Oil to be tendered under this Agreement, Purchaser shall pay to Seller, in addition to the Purchase Price, an amount equal to .75% of the Purchase Price per barrel per day after the date that the decrease in the amount of Oil to be tendered by Seller takes effect on the difference between the Maximum Quantity and the Actual Quantity.

2.11 In-State Processing. Purchaser agrees that all Oil purchased under the terms of this agreement shall be processed or burned in the State of Alaska. As used in this Agreement "processed or burned in the State of Alaska" means the following described uses or a use substantially similar to those uses, which provides an equivalent benefit to GVEA's consumers. Purchaser has assigned its Oil to MAPCO PETROLEUM Inc. for processing the crude oil into a fuel usable at Purchaser's generating station. Under this arrangement, Purchaser is assured of a dependable supply of fuel, which assists Purchaser in providing uninterrupted electrical service to its consumers. Purchaser also receives from MAPCO a lower refining charge or processing fee which Purchaser passes directly through to its consumers in the form of reduced electric rates. If Purchaser's arrangement with MAPCO ever fails to yield these benefits, Purchaser has a commitment from the Rural Electrification Administration for mortgage funds to be made available to pay for the prompt conversion of Purchaser's generating units so that the Oil could be burned as fuel by Purchaser without first being processed. Upon such conversion, Purchaser could again provide its consumers with a dependable supply of electricity at a cost lower than otherwise possible.

Purchaser's continued receipt of a dependable supply of fuel upon terms that allow Purchaser to provide its consumers with electricity at a cost significantly lower than otherwise possible is a material element of this agreement. Purchaser's failure to process or burn in the State of Alaska as defined in this Agreement the Oil tendered under this agreement will, at Seller's option, constitute a material default under this agreement. However, Seller may, at its option, waive the in-state processing or burning requirement in whole or in part, if Seller is satisfied that the waiver would not be contrary to the underlying intent of the other provisions of this Agreement.

ARTICLE III  
REPRESENTATION AND OBLIGATIONS OF PURCHASER

Purchaser warrants, represents, and agrees:

3.1 Good Standing and Due Authorization. Purchaser is, and at all times during the operation of this Agreement shall remain, a corporation organized and existing under and by virtue of the laws of the United States or of any state, territory or the District of Columbia, and qualified to do business in, and in good standing with, the State of Alaska. Purchaser has all necessary corporate power to enter into this Agreement and to perform its covenants and obligations under this Agreement. All necessary corporate action has been taken to authorize Purchaser's entering into this Agreement and performing its covenants and obligations under this Agreement.

3.2 Financial Condition. The financial information submitted to Seller is complete and correct and fairly presents Purchaser's financial condition at the time the information was submitted to Seller. The financial information was prepared in accordance with generally accepted accounting principles consistently applied. Since the date the information was submitted, the condition, business and properties of Purchaser have not been materially adversely affected in any way. Purchaser agrees to inform Seller immediately if during the term of this Agreement there is any material adverse change in the condition, business, or properties of Purchaser which would have an appreciable adverse effect on Purchaser's ability to perform under this Agreement. Purchaser, in addition, will immediately inform Seller of any significant change in ownership of either Purchaser or any of its affiliates or parent company, and of any change in Purchaser's operations or agreements, which would appreciably affect Purchaser's performance under this Agreement.

3.3 Financial Statements. As soon as possible after the end of each fiscal year of Purchaser, and in any event within one hundred twenty (120) days thereafter, Purchaser will furnish to Seller, at Purchaser's sole cost and expense, a report or a complete copy of a report in a form to be prescribed from time to time by Seller which will include Purchaser's balance

sheet as of the close of the fiscal year and the income statement for that year, prepared in each case in accordance with generally accepted accounting principles consistently applied by certified public accountants of recognized standing. For purposes of complying with this Article, Purchaser may submit, and Seller will accept, the annual report of the Golden Valley Electric Association, Inc.

3.4 Option to Purchase Return Oil. If Purchaser assigns Oil purchased under this agreement for fuel usable in the present configuration of its generating station, there may remain a portion of Oil or Oil products which will not be processed for consumption in-state ("Return Oil"). This Return Oil may be shipped through TAPS. Return Oil shipped through TAPS becomes intermingled with unprocessed crude oil so that when the Return Oil is picked up in Valdez it is identical to the common stream crude oil shipped through TAPS. A shipper of Return Oil presently is, and may continue to be, liable for the payment of a quality bank adjustment differential based upon the resulting degradation of TAPS common-stream crude ("quality penalty").

Purchaser grants Seller an option to purchase all the Return Oil. For the purposes of determining the volume of Return Oil for which Seller may exercise its option to purchase under this Agreement, that volume shall be a proportion of the Oil tendered under this Agreement equivalent to the ninety (90) day rolling weighted average, determined monthly, of the ratio of total refined products produced to total refinery charge. Seller shall exercise this option by giving Purchaser nine (9) months' advance written notice. The notice shall specify the date delivery will commence and the point of delivery to Seller. Thereafter Seller may terminate the purchase of Return Oil by giving nine (9) months' advance written notice.

Seller shall have the option to take title to the Return Oil either at the tanker flange inlet in Valdez, Alaska, or at the MAPCO refinery outlet to the Golden Valley Pipeline at North Pole, Alaska. The per-barrel Return Oil purchase price shall be the full cost to Purchaser or Purchaser's assignee at the point of redelivery minus any "quality penalty" which had or would attach, which will be paid by Purchaser. Purchaser or Purchaser's assignee will assign all necessary shipment rights to guarantee delivery to Seller at

Seller's designated delivery point and to facilitate the reinjection into and transportation of the Return Oil through TAPS.

Purchaser or Purchaser's assignee shall furnish Seller or the Seller's designee, on or before the tenth day of the month following the month of delivery, a provisional invoice covering the Return Oil delivered to Seller or Seller's designee in the preceding month. The price of the Return Oil to Seller or Seller's designee shall be the price paid by Purchaser for Oil tendered under this Agreement for the month preceding delivery. The Seller or the Seller's designee shall make payment to Purchaser or Purchaser's assignee on or before the twentieth day of the month following the month of delivery. The initial billing may be adjusted in a subsequent month's invoice as more accurate or complete information concerning the quantity and Purchase Price of the Return Oil delivered each Month is available. Subsequent adjustments to the Return Oil initial billing shall also be made for Amerada Hess as specified in Section 2.3 and for other adjustments as specified in Section 5.5.

The amount of all sums which are not paid when due under this option or which are subsequently determined to be due under an adjustment, shall bear interest from the date accrued until paid in full at a variable rate per annum equal to the reference rate as announced from time to time by the Bank of America, San Francisco, California, plus one and one-quarter percent (1.25%) per annum, provided, however, that any interest due on an adjustment made as a result of the Amerada Hess litigation shall be at the same rate charged by Seller under Section 2.3.

The option to purchase Return Oil will remain in effect for the term of this Agreement. Failure to exercise this option for any period of time will not affect the Seller's right to exercise the option at a later time. This option, in whole or in part, and for any term, shall be freely assignable by Seller and such assignment shall release Seller from all obligations to receive or pay for the Return Oil sold under this option, provided, however, that Purchaser or Purchaser's assignee shall have the right to demand of an assignee of the Seller reasonable security for the Return Oil sold to that assignee. If authorized in an assignment by Seller, that assignee shall have the further right freely to assign that option, however, that assignment shall

not release the assignee (or any subsequent assignee) of any responsibilities or liabilities to Purchaser or Purchaser's assignee unless agreed to by Purchaser or Purchaser's designee. Seller shall provide Purchaser or Purchaser's designee with written notice of any such assignment.

ARTICLE IV  
MEASUREMENTS AND TESTS

The quantity and quality of the crude Oil sold under this Agreement shall be determined at the Point of Delivery. Procedures and methods for measuring and metering the Oil sold under this Agreement shall be in accordance with the practices then in effect at Prudhoe Bay, Alaska.

ARTICLE V  
PAYMENTS AND ACCOUNTING

5.1 Billing. Seller will send to Purchaser, on or before the 10th (tenth) business day of each Month after delivery of Oil, an invoice statement of account of all Royalty Oil estimated to have been measured at the custody transfer meter into TAPS and tendered to Purchaser under this Agreement during the immediately preceding Month according to the best information available to Seller, the estimated Purchase Prices applicable to those deliveries, and the total amount due ("initial billing"). The estimates will be made by Seller according to the best information reasonably available to Seller. Seller may render its initial billing to Purchaser based in part upon information reported by the Lessees to Seller and information published by the U.S. Government. Seller shall thereafter adjust its initial billing under this Article as soon as more accurate information concerning the quantity and Purchase Price of Oil delivered each Month is available. Seller, however, shall not be required to adjust the initial billing prior to the sending of the next Month's invoice statement of account.

5.2 Initial Adjustment. After the Monthly invoice under Section 5.1, the subsequent Monthly invoice will also state Seller's initial adjustments to be made, if any, to the invoice rendered in the immediately preceding Month, in accordance with any additional or more accurate information which may have become available to Seller. Whether or not initial adjustments are made, however, subsequent adjustments may be made under Section 5.5.

5.3 Payment. Purchaser will make payment of each amount billed under this Article within ten (10) days after receipt of the invoice statement of account. Payment shall be made without any deduction, set off, or withholding, by wire transfer of immediately available funds to Seller's account at the following address:

First Pennsylvania Bank Philadelphia  
ABA No. 031000024  
For Credit to State of Alaska  
Account No. 07/089250/00  
Attn: Catherine Hess

Payment may be made in such other manner or to such other address as Seller may specify in the invoice statement of account or by other written notice. All other payments to be made under this Agreement shall be paid in the same manner. If payment is due on a Saturday, Sunday, or legal holiday of the place where payment is to be received, payment shall be made on the next following business day. It is recognized that Seller may bill, and that Purchaser will pay, amounts that are based upon confidential information held or received by Seller. If confidential information is used as the basis for a billing, then upon request Seller will furnish Purchaser with the certified statement of the Commissioner that the amounts billed are correct based upon the best information available to Seller. If a dispute concerning a bill arises, Purchaser agrees to pay the full amount billed by Seller, pending final resolution of the dispute.

5.4 Payment to Lessee. Purchaser, at the request of Seller in the invoice statement of account or otherwise in writing, shall pay all or any portion designated by Seller of that payment required to be made to one or more of the Lessees at an address or addresses and in the manner designated by Seller. The payment will be made within the time limit specified in Section 5.3. Seller may authorize and designate a third party to make the request and

designate the amount, manner and place of payment under this provision. Unless otherwise specified, the balance of the payment due, if any, and payment for subsequent Months, shall be made in accordance with Section 5.3.

5.5 Subsequent Adjustments. Purchaser acknowledges that more accurate information concerning the quantity of or Purchase Price for Royalty Oil tendered may subsequently become available to Seller. In the event that any such information should subsequently become available to Seller, Seller shall promptly furnish a corrected invoice statement of account to Purchaser and the parties will adjust the amount billed and pay or refund the amount of those adjustments. In the event that Seller should render a corrected invoice to Purchaser, any amount to be refunded from Seller to Purchaser or paid from Purchaser to Seller will be paid within fifteen (15) days after the date of the corrected invoice. However, when the adjustment concerns an amount last invoiced more than sixty (60) days before the corrected invoice, the amount will be paid by Purchaser or refunded by Seller, as the case may be, in equal Monthly installments over the same period of time as that over which the adjustment accrued or six (6) Months, whichever is the shorter period. No adjustment will be made more than twelve (12) Months after the date of the last original invoice to which the adjustment relates, except for adjustments resulting from: (i) regulatory or court proceedings (including appeals) commenced or pending during that twelve (12) Month period, whether or not Seller or Purchaser is a party to the proceeding, or (ii) bona fide audits by Seller of any Lessee(s) commencing at any time during the period six (6) years after the date of the last invoice to which such adjustment relates, or any resolution of disputes arising out of those audits. Adjustments due to audits or regulatory proceedings or court proceedings may be made at any time. The provisions of this Section 5.5 will survive any termination of this Agreement.

5.6 Interest. Except for adjustments made upon resolution of Amerada Hess under Article 2.3, the amount of all sums which are not paid when due under this Agreement or which are subsequently determined to be due under an adjustment under Section 5.5, shall bear interest from the date accrued until paid in full at a variable rate per annum equal to the reference rate as announced from time to time by the Bank of America, San Francisco, California, plus one and one-quarter percent (1.25%) per annum.

5.7 Late Payment Penalty. If Purchaser fails to make full payment within one (1) day of the date that payment is due, then in addition to the amount due plus interest from the date that payment was due until the date of payment, Purchaser will pay an amount equal to one percent (1%) of the amount owed.

5.8 Payment to Third Parties. Seller may direct that Purchaser pay any amount due or which may become due directly to a third party in the manner and time as may be directed by Seller in written notice to Purchaser if, in the Seller's sole discretion, the payment to the third party will assist Seller in monitoring or enforcing this Agreement.

## ARTICLE VI

### TERM

This Agreement shall become effective upon execution by the parties and after enactment of legislation by the State of Alaska (including approval by the Governor) approving this Agreement. This Agreement shall be null and void if it is not so approved by September 30, 1985. Subject to the other provisions contained in this Agreement, Seller's obligation to sell and Purchaser's obligation to buy Royalty Oil shall begin as provided above, and shall end June 30, 1995. As used in this Article, "enactment of legislation" is as defined in AS 01.10.070(f)(4).

## ARTICLE VII

### DEFAULT OR TERMINATION

7.1 Default. If any one or more of the following events ("Events of Default") occur, then at Seller's option, Seller may terminate or suspend its obligation to tender and sell Royalty Oil and proceed to exercise any one or more of the rights and remedies provided in this Agreement:

- (i) At any time, Purchaser (a) repudiates any of its covenants or obligations under this Agreement, or (b) fails, within five (5) Days after written request from Seller, to provide Seller with written affirmation of this Agreement and of Purchaser's intention to perform under this Agreement (together with evidence or assurances of transportation arrangements pursuant to Section 2.7 reasonably satisfactory to Seller); or
- (ii) Purchaser does not pay in full any sum owed under this Agreement at the time when payment is due; or
- (iii) Purchaser fails to observe or perform any of its other covenants and obligations under Article II; or
- (iv) Purchaser does not perform any act required or contemplated under this Agreement and either: (a) the nonperformance continues for more than thirty (30) days after Seller has notified Purchaser of Purchaser's nonperformance; or (b) Purchaser had failed to perform the same or any other act required or contemplated under this Agreement during the immediately preceding twelve (12) Month period; or
- (v) There is a material adverse change in Purchaser's condition, business or property which appreciably affects the ability of Purchaser to perform any of its obligations under this Agreement, and Purchaser is unable to give Seller adequate assurance of continued performance either within five (5) days of a request for such an assurance or within such other shorter time period as Seller may reasonably request under the circumstances; or
- (vi) Any representation or warranty made by Purchaser in this Agreement proves to have been false or incorrect in any material respect at the time that the representation or warranty was made.

7.2 Failure to Pay Debts. If at any time Purchaser becomes unable to pay any of its debts when those debts are due, or should otherwise become insolvent (without regard to how that insolvency may be evidenced), Purchaser will immediately give notice of that fact to Seller. Whether or not that notice is given, if Purchaser becomes unable to pay any of its debts when those debts are due or should otherwise become insolvent, Seller's obligation to tender and sell Oil under this Agreement will automatically and immediately terminate without any requirement of notice or other action by Seller; however, Purchaser will nevertheless be and remain liable for payment and performance of all of its obligations and covenants under this Agreement with respect to Oil actually tendered by Seller to and after any such termination. Within thirty (30) days after receipt of Purchaser's notice or, if no notice is given, after Seller otherwise becomes aware (as determined in Seller's sole discretion) of Purchaser's insolvency, Seller will have the right, upon written notice to Purchaser, to reinstate all of Seller's and Purchaser's obligations under this Agreement retroactively to the date of termination.

7.3 Seller's Remedies. Upon the occurrence of any Event of Default or if Seller's obligation to tender and sell Oil under this Agreement is terminated or suspended under Sections 7.1 and 7.2, all obligations of Purchaser accrued but not otherwise due and payable under this Agreement will immediately be due and payable in full. In addition, Purchaser will indemnify and hold Seller harmless from and against all other liability, damages (including reasonably foreseeable consequential damages), costs, losses and expenses (including reasonable attorneys' fees and disbursements) incurred by Seller and arising out of the Event of Default, termination, or suspension. Seller shall have the right cumulatively to exercise any and all other rights and remedies and to obtain all other relief available under applicable law or at equity, including mandatory injunction and specific performance. Seller, upon occurrence of any Event of Default, in its sole discretion, may arrange for any disposition to third parties of Royalty Oil to be tendered and sold under this Agreement. Upon the occurrence of any Event of Default, Purchaser may, in Seller's discretion, be released from the obligations set forth in Article 2.11 (In-State Processing) until the Event of Default no longer exists or the obligation of Purchaser to take Oil under this Agreement expires. If upon occurrence of any Event of Default Seller makes arrangement for

disposition to third parties of Oil, or if Purchaser is released from Article 2.11, whether or not this Agreement is terminated, Purchaser will nevertheless be and remain liable to Seller for the full amount of the Purchase Price for that Oil in excess of the Purchase Price over any amount or amounts received by Seller on account of that disposition, net of the expenses of that disposition and for all other costs, expenses (including reasonable attorneys' fees and disbursements), and losses incurred by Seller and arising out of the Event of Default or disposition.

7.4 Purchaser's Exclusive Remedies. Upon any breach of, or default in, the due and timely observance or performance of any of Seller's covenants or obligations under this Agreement, Purchaser acknowledges and agrees that Purchaser's remedies will not include a temporary restraining order or preliminary injunction preventing Seller from taking any action with regard to the Royalty Oil which is the subject of this Agreement.

#### ARTICLE VIII DISPOSITION OF OIL

8.1 Disposition of Oil Upon Default or Termination. Purchaser acknowledges and agrees that under the Unit Agreement and Leases, Seller's election to take Royalty Oil in-kind can be revoked or reversed only upon the satisfaction of various conditions, including the giving of six (6) Months notice to return all or more than ten percent (10%) of Seller's then current nominations. Purchaser acknowledges and agrees that Seller's election to invoke its rights to return to taking its Royalty Oil in value on less than six (6) Month's prior notice, or to attempt to secure a waiver of any condition or requirement, is at Seller's sole and complete discretion. Notwithstanding termination of this Agreement for default or for any other reason, including expiration or termination under any provision contained in this Agreement, Purchaser shall continue to take and purchase Seller's Royalty Oil in the amount and for the price set forth in this Agreement for up to four (4) Months following termination of this Agreement if Seller, in its discretion, so requires.

8.2 Inability to Receive Oil. If for any reason Purchaser is unable or refuses to accept or receive any Oil tendered under this Agreement, Purchaser shall nevertheless be and remain responsible for the disposal of that Oil and for paying Seller for the Oil as though it had been received and accepted by Purchaser unless Seller, in its sole discretion, elects to waive this requirement. In order to secure the obligations of Purchaser under this Section 8.1 and under Section 2.8, Purchaser shall, if and as Seller may request from time to time, assign to Seller all right, title and interest of Purchaser under any nominations, leases, agreements, contracts, charter parties and other arrangements for the transportation of the Oil sold under this Agreement through and away from the Trans Alaska Pipeline System; provided, that Seller shall not have any liability or obligations under any such nominations, leases, agreements, contracts, charter parties or other arrangements unless, and to the extent that, Seller shall actually exercise its rights to succeed to Purchaser's interest thereunder and shall obtain the benefits thereof.

8.3 No Right to Storage or Underlift. Purchaser waives and disclaims any interest or right that it may assert to storage of Royalty Oil, including by underlift or other means, to which Seller is or may come to be entitled under the Leases or any other agreement.

#### ARTICLE IX

##### WAIVER

The failure of either party to insist upon strict performance of any provision of this Agreement shall not constitute a waiver of, or estoppel against, asserting the right to require that performance in the future. A waiver or estoppel in any one instance shall not constitute a waiver or estoppel with respect to a later breach of a similar nature or otherwise. A course of performance established by a party shall also not estop the other party from complaining of a later breach similar in nature.

ARTICLE X  
VALIDITY

If any provision or clause of this Agreement or application of this Agreement to any person or circumstance is held invalid, that invalidity shall not affect other provisions or applications of this Agreement which can be given effect without the invalid provision or application. If, however, an invalidity should operate to impair any material right or remedy of a party to this Agreement, that party may terminate this Agreement by notice to the other.

ARTICLE XI  
FORCE MAJEURE AND CHANGE IN CONDITION

11.1 Effect of Force Majeure. Except for Purchaser's obligations to make payment of money for Oil tendered under this Agreement and except for Purchaser's obligations to accept and dispose of Royalty Oil, neither party shall be liable for any failure to perform the terms of this Agreement when the failure is due in whole or in substantial part to force majeure. The term "force majeure" as applied to this Agreement shall mean Acts of God, strikes, lockouts and industrial disputes or disturbances, civil disturbances, arrests and restraints from rulers or people, interruptions by government or court orders or by present or future orders of any regulatory body having or asserting jurisdiction, acts of the public enemy, wars, riots, blockades, insurrections, inability to secure materials by reasons of allocations promulgated by authorized governmental agencies, epidemics, landslides, lightning, earthquakes, fires, storms, floods, washouts, explosions, breakage or accident to machinery or lines of pipe, freezing of wells or pipelines, or any other event or condition, whether of the kind herein enumerated or otherwise, not within the reasonable control of the party claiming the benefit of this excuse. If, however, any material obligation of Purchaser is excused or suspended because of a claim of force majeure for a period of three hundred sixty-five (365) successive days or more, Seller will have the right to terminate this Agreement. Prior to Seller exercising its right to terminate this Agreement Seller and Purchaser shall enter into good faith negotiations to restore, to the fullest extent possible, Seller and Purchaser to the

benefits and obligations that existed under this Agreement before the occurrence of the force majeure condition.

11.2 Responsibility. Upon the occurrence and discovery of an event providing the basis for a claim of force majeure, the party making a claim shall notify the other party to this Agreement of its claim of force majeure. Upon the occurrence of an event constituting force majeure, that event shall, so far as possible, be remedied with all reasonable diligence and dispatch. Except for Purchaser's obligations to make payment of money for Oil tendered under this Agreement and except for Purchaser's obligation to dispose of Oil, the obligations of the disabled party to perform under this Agreement, insofar as they are affected by that force majeure, shall be suspended from the time that force majeure occurs and for so long as the disability caused should have continued had the party claiming the existence of the force majeure remedied the event providing the basis of the claim of force majeure with reasonable diligence and dispatch, and for no longer. The settlement of strikes or lockouts or industrial disputes or disturbances will be entirely within the discretion of the party having the difficulty, and the above requirement that any force majeure shall be remedied with diligence and dispatch shall not require the settlement of strikes, lockouts, or industrial disturbances by acceding to the demands of any opposing party therein when such course is inadvisable in the sole discretion of the disabled party.

## ARTICLE XII

### NOTICES

12.1 Method. All notices, requests, demands or statements shall be in writing, and may be delivered personally to the party to be notified or may be sent by registered or certified United States mail, postage prepaid, with a return receipt requested to such party. Notice deposited in the mail in this manner shall be effective upon the expiration of seven (7) days after it is so deposited. Notice given in any other manner shall be effective only if and when received by the addressee. For the purposes of notice, the addresses of the parties to this Agreement shall be as follows:

If to Seller: State of Alaska  
Commissioner of Natural Resources  
Pouch "M"  
Juneau, Alaska 99811

and

Commissioner of Revenue  
Pouch "S"  
Juneau, Alaska 99811

and

Director, Division of Oil and Gas  
Pouch 7-034  
Anchorage, Alaska 99510

If to Purchaser:

GOLDEN VALLEY ELECTRIC ASSOCIATION, INC.  
P.O. Box 1249  
Fairbanks, Alaska 99707

and (as long as the right to Oil is assigned thereto)

Vice President-Supply  
MAPCO PETROLEUM Inc.  
P.O. Box 645  
Tulsa, Oklahoma 74101-0645

12.2 Change of Address. Each party may change its address for notice by giving notice of the change.

ARTICLE XIII  
RULES AND REGULATIONS

This Agreement is subject to all present and future valid laws, orders, rules and regulations of the United States, the State of Alaska, and any duly constituted agency thereof.

ARTICLE XIV  
SOVEREIGN POWER OF THE STATE

This Agreement and its covenants shall not be interpreted as a limit on the exercise by the State of Alaska of any of its sovereign or regulatory powers, whether conferred on the State by constitution, statute or regulation, including but not limited to, its regulatory power over the Leases. The exercise by the State of Alaska of any sovereign or regulatory power will not operate or be deemed to enlarge any rights of Purchaser or to limit or impair any obligations or liability of Purchaser under this Agreement, except for state statutes enacted after the effective date of this Agreement which have a direct and significant adverse effect on the ability of Purchaser to perform an obligation under this Agreement other than the obligations to accept, dispose, and pay for Royalty Oil tendered under this Agreement.

ARTICLE XV  
SECURITY

Thirty (30) days prior to the Date of First Delivery, Purchaser shall cause to be furnished to Seller evidence that an irrevocable stand-by letter of credit for the benefit of Seller effective by Date of Delivery, will be issued by a state or national banking institution of the United States which is a member of the Federal Deposit Insurance Corporation and has an aggregate capital and surplus of not less than One Hundred Million Dollars (\$100,000,000), or other banking institution acceptable to Seller in its sole discretion. The principal face amount of the letter of credit shall initially be Five Million, Three Hundred Sixteen Thousand Dollars (\$5,316,000). The letter of credit shall be substantially in a form satisfactory to the Commissioner, but in any event shall not require any documents to be submitted in support of drafts drawn against this letter of credit other than the certified statement of the Commissioner or her designee and the Attorney General of the State of Alaska or his designee that Purchaser is liable to Seller for a sum equal to the amount of such draft, and that that sum is due and payable in full and has not been timely paid. In the event that Seller should have reasonable grounds for asserting any claims against Purchaser

under this Agreement and does assert those claims in an aggregate amount in excess of the aggregate principal face amount of the letter of credit then in effect, Purchaser shall upon Seller's request (whether or not Purchaser may deny, reject or otherwise resist such claims) cause the principal face amount of the letter of credit to be increased by an amount equal to the excess. The principal face amount of the letter of credit shall also be automatically increased by Purchaser without request from Seller whenever the face amount is less than the expected Purchase Price of sixty (60) days of Oil tendered under this Agreement, to an amount equal to the expected Purchase Price of sixty (60) days of Oil tendered. The principal face amount of the letter of credit may be decreased by Purchaser upon approval of Seller (which approval will not be unreasonably withheld) if the face amount is more than the expected Purchase Price of sixty (60) days of Royalty Oil tendered under this Agreement, to an amount equal to the expected Purchase Price of sixty (60) days of Royalty Oil tendered. The Commissioner may accept such other or additional security as she, in her sole discretion, considers adequate to protect Seller.

#### ARTICLE XVI

#### PREFERENTIAL HIRING AND NON-DISCRIMINATION

Purchaser agrees to hire and employ Alaska residents and Alaska companies to the extent they are available, willing and qualified for all work performed in Alaska that is performed under or in connection with this agreement. As used in this agreement "Alaska resident" means an individual who has resided in the State for one year at the time of hiring or employment and "Alaska companies" means those companies who are incorporated in the State of Alaska or whose principal place of business is in Alaska.

If this provision is determined to be unconstitutional by a court of competent jurisdiction, then Purchaser agrees to hire and employ Alaska residents and Alaska companies to the extent such preferential hiring is determined to be constitutional.

ARTICLE XVII  
APPLICABLE LAW

17.1 Alaska Law. This Agreement shall be governed by and construed in accordance with the laws of the State of Alaska, excluding any conflict-of-law rule or principle which might refer such construction to the laws of another state or country.

17.2 Submission to Jurisdiction. Any legal action or proceeding arising out of or relating to this Agreement or for the enforcement of the covenants or obligation of either party must be instituted in a State court of general jurisdiction sitting in the State of Alaska, and Purchaser hereby irrevocably submits to the jurisdiction of that court in any such action or proceeding.

ARTICLE XVIII  
WARRANTIES

The purchase and sale of Royalty Oil under this Agreement is subject only to the warranties of Seller expressly set forth in this Agreement and Seller disclaims and Purchaser waives all other warranties, expressed or implied in law, whatsoever.

ARTICLE XIX  
AMENDMENT

This Agreement may be supplemented, amended or modified at any time, but only by written instrument duly executed by the parties to this Agreement. Any material amendment to the contract which appreciably reduces the consideration received by the State requires prior approval of the Legislature of the State of Alaska.

ARTICLE XX  
SUCCESSORS AND ASSIGNS

No assignment, pledge or encumbrance of this Agreement shall be made by either party without first obtaining the written consent of the other party. The Commissioner may grant such consent on behalf of the Seller. The Commissioner shall have sole and complete discretion in granting or denying a proposed assignment, pledge or encumbrance. Subject to the above requirements in this Article, this Agreement will be binding upon and inure to the benefit of each of the parties and its successors and permitted assignees. In addition, if Purchaser gains or acquires a controlling interest in an entity which has an agreement with Seller for the sale of Royalty Oil ("Other Agreement"), then Seller, at its option and on one year's notice, may require Purchaser to terminate either this Agreement or the Other Agreement. The choice of which Agreement to terminate will be Purchaser's. Purchaser may request that Seller waive this option in advance of Purchaser gaining a controlling interest in an entity which has an agreement with Seller for the sale of Royalty Oil. The Commissioner has sole and complete discretion in granting or denying the requested waiver.

ARTICLE XXI  
HEADINGS

Headings used in this Agreement are for convenience only and shall not affect the construction of this Agreement.

ARTICLE XXII  
RECORDS

22.1 Preservation of Records. Purchaser will preserve and maintain all books, accounts, and records relating to or arising out of the performance of this Agreement, including but not limited to the purchase or sale of Royalty Oil and its refined products, for a period of six (6) years. Purchaser will also maintain and preserve all similar books, accounts, and records of which

it has possession belonging to those third parties with whom it contracts for the performance of various parts of this Agreement. Neither Purchaser nor Seller shall be required to retain any records for more than six (6) years unless retention of such records is specifically required by applicable law or regulation. Purchaser shall either maintain its records within the State of Alaska or make such records available to Seller at Purchaser's principal office in the State of Alaska within thirty (30) days after written request by Seller.

22.2 Inspection of Records of Parties. Purchaser and Seller will accord to each other and to their authorized agents, attorneys, and auditors during reasonable business hours access to any and all property, records, books, documents, and indexes directly relating to Purchaser's or Seller's performance of this Agreement and which are under the control of the party from which access is desired so that the other party may inspect, photograph and make copies of that property, records, books, documents and indexes. In no event, however, shall Seller be required to disclose any information, data, or records which are required to be held confidential by state law or regulation. If the information obtained by Seller may be held confidential under state or federal law or regulation, Purchaser may request that that information be held confidential by Seller.

#### ARTICLE XXIII

#### INTERPRETATION OF TERMS AND CONDITIONS

In the event that there is a disagreement about the meaning or application of a word, term, or condition in this Agreement, Purchaser will present the arguments supporting its view in writing to the Commissioner for her consideration. The Commissioner will subsequently, within a reasonable time, issue a finding on the meaning or application of the disputed word, term, or condition, setting forth the basis for her conclusions. Purchaser agrees to accept findings by the Commissioner under this Article as long as there is substantial evidence supporting the Commissioner's findings. None of the above shall empower the Commissioner to set the price of the Oil should such price become subject to renegotiation pursuant to Section 2.3.

DATED this 8th day of February 1985.

SELLER: THE STATE OF ALASKA

\_\_\_\_\_  
Commissioner,  
Department of Natural Resources

PURCHASER: GOLDEN VALLEY ELECTRIC ASSOCIATION, INC.

By \_\_\_\_\_  
Michael P. Kelly  
General Manager

EXHIBIT A

THIS AGREEMENT is entered into this 8th day of February, 1985 by and between the State of Alaska (State), and MAPCO PETROLEUM Inc. (MAPCO), and Golden Valley Electric Association, Inc. (GVEA).

ARTICLE I  
DEFINITIONS

---

As used in this Agreement, the following terms shall have the following meanings:

1.1 "MAPCO" includes MAPCO PETROLEUM Inc. and its predecessors in interest, MAPCO Alaska Inc. and Earth Resources Company of Alaska, including the North Pole Refining Division of Earth Resources Company of Alaska.

1.2 "GVEA Royalty Oil Contract" means the Agreement for the Sale and Purchase of Royalty Oil dated February 8, 1985 between the State and Golden Valley Electric Association Inc. (GVEA).

1.3 "Assignment" means the Assignment and Product Sales Agreement between MAPCO and GVEA executed May 27, 1980. That Assignment provides for the assignment to MAPCO of GVEA's rights under the GVEA Royalty Oil Contract in exchange for GVEA paying MAPCO a reduced processing fee for turbine fuel.

1.4 "Petroleum Products Agreement" means the ~~Petroleum Products Agreement between GVEA and MAPCO executed May 27, 1980.~~ That Petroleum Products Agreement provides for MAPCO's sale of processed turbine fuel to GVEA at a price based on MAPCO's net acquisition cost for ANS crude plus a fixed margin.

ARTICLE II  
APPROVAL OF ASSIGNMENT

The State consents to the Assignment and to the Petroleum Products Agreement in their present forms as modified by the terms of this Agreement, to include amending the term of said agreements to run as long as MAPCO receives Royalty Oil in the quantities specified under the GVEA Royalty Oil Contract. MAPCO and GVEA agree to notify the State of any modifications to those agreements; provided, that changes in price do not constitute a modification so long as the actual pricing mechanism (as compared to the price itself) contained in the Assignment is not changed and the price charged GVEA for fuel under the Assignment remains equal to or less than the price that would then be in effect calculated under the pricing mechanism contained in the Assignment. MAPCO agrees that modifications to the Assignment (or to the quality, price, or escalation provisions of the Petroleum Products Agreement) which materially reduce GVEA's benefits will give the State the right, in its discretion, to terminate the GVEA Royalty Oil Contract and/or the State's approval of the Assignment.

ARTICLE III  
DESIGNATION OF ROYALTY OIL VOLUMES

The Assignment states that ~~MAPCO is entitled to designate the volume of Royalty Oil that GVEA will take under the GVEA Royalty Oil Contract.~~ However, GVEA can only reduce the quantity of Royalty Oil it takes under the GVEA Royalty Oil Contract by giving the State nine (9) Months written notice. In consideration of these facts MAPCO agrees that it will give GVEA nine (9) Months' written notice before exercising any rights it may have to decrease the amount of Royalty Oil it requires GVEA to designate under the GVEA Royalty Oil Contract, which nine (9) Month notice will be concurrent with the nine (9) Months' written notice GVEA gives the State (which notice GVEA agrees to give the State immediately upon receipt of any such notice from MAPCO).

ARTICLE IV  
SUBSEQUENT AMERADA HESS ADJUSTMENTS

Except as provided herein, MAPCO agrees that the retroactive price adjustment provisions contained in Paragraph IV of the Petroleum Products Agreement; as it applies to the Assignment, shall not extend to adjustments made upon final non-appealable resolution of each of the issues in the Amerada Hess litigation pursuant to Section 2.3 of the GVEA Royalty Oil Contract. GVEA agrees to pay that portion of the Amerada Hess adjustment based on the ratio of the barrels of product purchased by GVEA under the assignment to the total barrels of Royalty Oil purchased under the GVEA Royalty Oil Contract during the twelve-month period immediately preceding the final non-appealable resolution of each of the issues of the Amerada Hess litigation. With the exception of the twelve-month period immediately preceding the final non-appealable resolution of each of the issues in the Amerada Hess litigation, MAPCO agrees to pay to the State any such adjustments owed by GVEA or MAPCO as a result of purchases made by MAPCO under the GVEA Royalty Oil Contract; provided, however, that ~~if GVEA exercises its right to terminate the Assignment and/or Petroleum Products Agreement under Paragraph X of the Petroleum Products Agreement, or if the State terminates the GVEA Royalty Oil Contract and/or this Agreement approving the Assignment as a result of a breach of either agreement by GVEA, GVEA will pay to the State a percentage of the Amerada Hess adjustment, with the percentage based on the ratio of the barrels of product purchased by GVEA under the assignment to the total barrels of royalty oil purchased under the GVEA Royalty Oil Contract during the period in which the Amerada Hess adjustment applies. Within ten days of being notified by the State that there has been a final non-appealable resolution of each of the issues in the Amerada Hess litigation, GVEA and MAPCO shall discuss with each other and advise the State of the percentage of the adjustment by month and year each is to pay the State.~~





*K. L. ... 15 Feb 80*

North Pole Refining P.O. Box 5028, North Pole, Alaska 99705

DIVISION OF EARTH RESOURCES COMPANY OF ALASKA

907/488-2741  
907/488-2742

PETROLEUM PRODUCTS AGREEMENT

This Agreement, dated the 1st day of May 1980, by and between:

NORTH POLE REFINING (NPR), Division of Earth Resources Company of Alaska, an Alaskan Corporation, and GOLDEN VALLEY ELECTRIC ASSOCIATION, INC. (GVEA).

Witnesseth

The Agreement, when duly executed, shall constitute an agreement under which NPR, shall sell and deliver to GVEA, and GVEA shall purchase and receive from NPR, processed turbine fuel, as per Section I below, at GVEA's North Pole and Zhender generating plants effective the date of first delivery at GVEA's meter station of Royalty crude oil as provided for in BUYER's Assignment and Product Sales Agreement, by NPR under terms and conditions as follows:

I QUANTITY AND QUALITY

NPR shall sell and deliver to GVEA hereunder Industrial Turbine Fuel (including HF/DF #1 and HF/DF #2) meeting G. E. specification GE141047H for Heavy True Distillate and all petroleum products identified herein as "Turbine Fuel" for use at the GVEA's gas turbine and/or diesel generator facilities located at North Pole and Fairbanks (Zhender), Exhibit I, II(A), and II(B). Said Industrial Turbine Fuel (heavy true distillate) shall be delivered by pipeline from NPR, at his expense, into the GVEA's Turbine Fuel storage tanks located at the North Pole Facility. Deliveries to Fairbanks (Zhender) locations will be by rail tank car or transport

I QUANTITY AND QUALITY (CONTINUED)

truck in full capacity of the conveyance as determined by GVEA. GVEA and NPR recognize highway weight restrictions in the fall and spring of each year may require scheduling of liftings to avoid this period with deliveries by transport truck. Deliveries shall be made during each month of the term hereof on GVEA's orders. GVEA will furnish NPR with estimated annual projections of all monthly petroleum fuel requirements to be updated at three (3) months intervals. GVEA hereby recognizes that product requirements in excess of one-hundred-ten percent (110%) of original monthly nominations (Exhibit III) may not, at NPR's option, be available. GVEA will confirm estimates of the quantities to be delivered during each month at least forty-five (45) days prior to the first day of the month in which said quantities are to be delivered. Exhibit IV formats the required data (modifications may be made that are mutually acceptable). Scheduling for deliveries of volumes specified will be coordinated on a weekly basis between NPR and GVEA's designated agent(s).

II MEASUREMENT AND TEST

Quantity and quality of Turbine Fuel sold and purchased hereunder shall be determined from NPR's recording flow meters and from samples taken at NPR's facility. Observed volume shall be corrected to sixty (60) degrees Fahrenheit by use of API Table 6. All sampling and testing shall be done as mutually agreed. Claims for errors, deficiencies or imperfections will not be entertained by NPR unless notice in writing is given by GVEA to NPR within ten (10) days of discover.

III TITLE

Title to the Turbine Fuel sold and delivered hereunder shall pass to GVEA when the Turbine Fuel enters GVEA's storage tanks or truck transport,

III TITLE (CONTINUED)

and risk of loss shall follow title. All Turbine Fuel sold hereunder shall be deemed to be in the entire custody and control of GVEA, immediately upon delivery into GVEA's terminal (GVEA's intake headers or storage tanks at North Pole or Zhender) or into GVEA's truck transport; GVEA shall indemnify and hold NPR harmless from any and all liability (including reasonable attorney's fees) for loss, damage, injury or other casualty to persons or property caused or occasioned by any leakage, fire, explosion and/or any other damage caused directly or indirectly by the Turbine Fuel sold hereunder when the said Turbine Fuel is in the custody of GVEA as aforesaid.

IV PRICE

For each net barrel of forty-two (42) U.S. gallons sold and purchased hereunder of Industrial Turbine Fuel only (heavy true distillate), GVEA agrees to pay and NPR agrees to accept a price equal to NPR's net acquisition cost for each barrel of forty-two (42) U.S. gallons of North Slope Alaskan crude oil plus a fixed margin of ~~27~~ per barrel. NPR's net acquisition cost shall include all tariffs for transportation of said crude oil, the effects of any programs of any governmental agencies and 67.67 percent of the cost associated with any specific gravity adjustments; Sulphur and B S & W relative to oil returned to the TAPS, excluding any impurities introduced into the return crude stream which was not an element of the acquired crude or generic to that portion of said return penalty shall be excluded when calculating GVEA's price of turbine fuel as it relates to NPR's total acquisition cost). NPR will certify to GVEA, within sixty (60) days following the end of the month in question, the actual acquisition cost of crude received during said month and will at that time issue any resulting retro-active adjustments to the selling prices for all deliveries made during the month in question. It is understood by both parties that certain components of

North Pole Refining

IV PRICE (CONTINUED)

the final cost of crude oil purchased by NPR may not be finalized until an indeterminate time in the future. It is therefore, agreed between both parties that any adjustments to the final crude cost for any months in question irrespective of the timing of these adjustments, will be handled retro-actively to the month in question in accordance with the pricing terms herein notwithstanding any limitations to the contrary contained elsewhere in this agreement.

For billing purposes, sales will be expressed in gallons. The price which GVEA shall pay NPR for delivery of the following Turbine Fuel products hereunder shall be as follows:

North Pole Refining Plant Posted Prices, F. O. B. NPR, at the time of each delivery for the particular product involved, less a discount equal to the maximum discount per gallon given to any other buyer of the particular product.

Diesel Fuel #1

Diesel Fuel #2

Notice of a change in discount for the above products will be given to GVEA by NPR ten (10) calendar days prior to change.

NPR will notify GVEA, in writing, within five (5) working days of the effective date of the posting change for the above products.

Transportation fee to be agreed upon by separate agreement.

## V ESCALATION

Price of Industrial Turbine Fuel (heavy true distillate) will escalate/de-escalate relative to the August 1977 U.S. Bureau of Labor Statistics Wholesale Price Index for Major Commodity and Special Groupings (Table 1 Manufacture Goods) times eighty-seven percent (87%) of the fixed margin (\$2.62 per barrel). Examples are shown in Exhibit II. Price escalations are to be computed at the end of each calendar quarter commencing on December 31, 1977 and quarterly thereafter, and be effective on purchases made during following quarters.

Escalator to be reviewed annually upon written request by either party no later than sixty (60) days prior to the anniversary date of this agreement.

## VI PAYMENT

All payments for Turbine Fuel sold and delivered to GVEA hereunder during each calendar week shall be billed on the following Monday, payment terms net four (4) days from date of invoice.

## VII TAXES

All taxes, fees, assessments and charges now or in the future assessed, levied and charged by any State, Federal and local government against or upon the Turbine Fuel covered hereby and against or upon the selling and transportation thereof shall be paid by GVEA; and if NPR has paid or shall hereafter pay any such tax, fee, assessment and charge; GVEA agrees to promptly reimburse NPR the full amount therefore, together with all penalties, interest and costs there on. Any such payments shall be in addition to the price otherwise provided for.

#### VIII FORCE MAJEURE

Except as to payments due hereunder, each of the parties hereto shall be excused from performance under this agreement as long as to the extent that performance may be prevented in whole or in part by reason of strike, fires, washouts, breakage of pipeline or tankage, acts of God, war, sabotage, the elements, earthquakes, differences of disputes with workmen (however arising or from whatever cause) inability to obtain labor or personnel service, shortages of supplies of crude oil, scheduled or unscheduled shutdown of plants, or any other cause, except financial, beyond its control, whether of a similar or dissimilar class, including specifically acts, orders or recommendations of Government officers, bodies or committees acting under claim of authority.

#### IX MUTUAL AGREEMENT

Any details of this agreement not specified herein shall be resolved by mutual agreement of the parties hereto.

#### X CONDITIONS/TERMS

This Agreement shall become effective on May 1, 1980. This Agreement shall remain in full force and effect for seven (7) years and thereafter until terminated. Either party may, at any time, terminate this Agreement upon three (3) year's written notice to the other.

#### XI NON-ASSIGNMENT: MODIFICATION

This Agreement may not be assigned to any third party except the administrator of the Rural Electrification Administration without the written

XI NON-ASSIGNMENT: MODIFICATION (CONTINUED)

consent of NPR. This agreement may not be modified or terminated except by instrument in writing, signed by the parties hereto.

XII GOVERNING LAW

This Agreement shall be governed and construed in accordance with the laws of the State of Alaska. All terms and provisions hereof are subject to the applicable orders, rules, and regulations of all governmental authorities.

XIII SUPERSEDING AGREEMENTS

This Agreement supersedes any previous Petroleum Product Agreement effective the date NPR receives first delivery of GVEA's State Royalty crude oil as provided for in GVEA's Assignment and Product Sales Agreement dated May 1, 1980.

ACCEPTED AND AGREED TO:

GOLDEN VALLEY ELECTRIC ASSOCIATION, INC.

NORTH POLE REFINING.

By:     *P. L. Hoffman*    

By:     *Dwenda L. Moore*    

Title:     *Gen. Mgr.*    

Title:     *Asst. Marketing Manager*    

Date:     *5-27-80*    

Date:     *May 27, 1980*    

North Pole Refining

( ( EXHIBIT B ( (



North Pole Refining P.O. Box 5028, North Pole, Alaska 99705

DIVISION OF EARTH RESOURCES COMPANY OF ALASKA

907/488-2741  
907/488-2742

ASSIGNMENT AND PRODUCT SALES AGREEMENT

This Agreement, dated the 1st day of May 1980, by and between:

NORTH POLE REFINING, Division of Earth Resources Company of Alaska, an Alaskan Corporation, (NPR) and GOLDEN VALLEY ELECTRIC ASSOCIATION, INC., (GVEA)

shall be as follows:

1. GVEA, holder of certain rights to crude oil under a State Royalty Oil Contract, does hereby assign, transfer and convey its rights under said contract (as well as any future similar contracts) to NPR, effective on May 1, 1980, subject to the following terms and conditions:
  - a. GVEA shall make request for State crude oil under its contract immediately upon receipt of written notice by NPR for the volumes so designated by NPR.
  - b. NPR shall assume and be responsible for all obligations and duties of GVEA under its State Royalty Oil Contract for the volumes so designated.
  - c. Certain provisions of the current GVEA Royalty Oil Contract and any future contracts may be excepted and modified as

dictated by any State declared GVEA/State Royalty contract relationships if mutually agreed to by NPR and GVEA.

- d. NPR agrees that so long as GVEA State Royalty Oil is being delivered to NPR per the terms of this agreement, NPR will not issue notice of cancellation to the Petroleum Products Agreement referenced herein.
2. NPR, in consideration of this Agreement, agrees to sell GVEA and GVEA agrees to purchase quantities of turbine fuel to 12.5 volume percent of those barrels of crude oil acquired by NPR under this assignment at a cost equal to NPR's net acquisition cost as defined in the attached Petroleum Products Agreement between the parties plus a processing fee of \$~~1.00~~/barrel. This fee shall escalate only as set forth in the Petroleum Products Agreement effective between the parties except for base period. Base period for the escalation of the \$~~1.00~~ processing fee shall be concurrent with the reporting period of the Bureau of Labor and Statistics Wholesale Price Index for Major Commodities and Special Groupings on May 1, 1930. Due to cyclic seasonal requirements and the limitations of GVEA storage facilities, the difference in quantities of turbine fuel available to GVEA and the amount purchased by GVEA under the 12.5% provision of this paragraph, shall accumulate month by month for annual periods and be available for purchase by GVEA until the end of each annual period. At the end of the annual period, that turbine fuel not purchased by GVEA shall not be carried forward into the next annual period. The annual period shall commence sixty (60) days after the anniversary date of the date of delivery of Royalty crude oil to NPR provided for in this agreement, and annually thereafter. The purpose of this accumulation statement is to guarantee GVEA the option of purchasing turbine fuel equal to 12.5 volume percent of the total crude oil acquired by NPR under this agreement during the annual period. It is understood by both

parties that NPR has limited storage for turbine fuel at the refinery (a usable amount of approximately 20,000 barrels) and that transfer of quantities in any short period of time and in great excess of this amount, would be impractical.

3. It is further agreed by NPR and GVEA that no part of this agreement constitutes an obligation by NPR to nominate any or all of the State Royalty Oil rights assigned herein.
4. GVEA and NPR specifically agree that in the event any court shall decree or determine that NPR's acquisition of crude oil under this agreement shall be in any way unlawful, then the terms and conditions of this Assignment and Product Sales Agreement shall be null and void and no longer binding on either party.

ACCEPTED AND AGREED TO:

GOLDEN VALLEY ELECTRIC ASSOCIATION, INC.

NORTH POLE REFINING

By: DR L. Ashman

By: Dorenda L. Meyer

Title: Gen. Mgr.

Title: Asst. Marketing Manager

Date: 5-27-80

Date: May 27, 1980

JUNE 9, 1983

IRREVOCABLE LETTER OF CREDIT  
NO. W-78702-S

COMMISSIONER OF NATURAL RESOURCES  
STATE OF ALASKA  
POUCH M  
JUNEAU, ALASKA 99811

GENTLEMEN:

WE HEREBY ISSUE IN YOUR FAVOR OUR IRREVOCABLE LETTER OF CREDIT FOR ACCOUNT OF GOLDEN VALLEY ELECTRIC ASSN. (GVEA) , P.O. BOX 1249, FAIRBANKS, ALASKA 99701 FOR A SUM NOT TO EXCEED U.S. DOLLARS FIVE MILLION FOUR HUNDRED THOUSAND AND 00/100 \*\*\$5,400,000.00\*\* WHICH IS AVAILABLE AGAINST PRESENTATION OF YOUR SIGHT DRAFT(S) DRAWN ON US WHEN ACCOMPANIED BY:

- 1) COPY OF UNPAID INVOICE REFERRED TO IN DOCUMENTARY REQUIREMENT NO. 2 IN THE AMOUNT PAYABLE TO THE STATE OF ALASKA BY GVEA FOR THEIR PURCHASE OF THE STATE OF ALASKA ROYALTY CRUDE OIL.
- 2) A STATEMENT PURPORTEDLY SIGNED BY THE COMMISSIONER OF NATURAL RESOURCES FOR THE STATE OF ALASKA OR HIS DESIGNEE, INDICATING NAME AND TITLE OF SIGNATOR READING AS FOLLOWS:

"THE UNDERSIGNED HEREBY CERTIFIES THAT:

- A) THE ROYALTY OIL COVERED BY THE ACCOMPANYING INVOICE HAS BEEN DELIVERED TO GVEA AND THE AMOUNT COVERED BY THE INVOICE IS PAST DUE AND REMAINS UNPAID TO THE STATE OF ALASKA AT THE TIME OF DRAWING.
- B) AN AUTHORIZED REPRESENTATIVE OF THE STATE OF ALASKA HAS DISCUSSED THE NON-PAYMENT OF SUCH INVOICE WITH AN OFFICER OF GVEA AND AN OFFICER OF MAPCO PETROLEUM, INC. (OF ALASKA).
- C) THE TERMS OF PAYMENT DEFINED IN ARTICLE VIII, CLAUSES 8.1, 8.2, 8.4, 8.5 IN THE "AGREEMENT FOR THE SALE AND PURCHASE OF STATE ROYALTY OIL" BETWEEN GVEA AND THE STATE OF ALASKA DATED 4/12/77, HAVE NOT BEEN COMPLIED WITH; AND
- D) A WRITTEN NOTICE OF DEFAULT PER CLAUSE 6.1 OF ARTICLE XVI HAS BEEN GIVEN BY THE STATE OF ALASKA TO GVEA.

BY \_\_\_\_\_

(\*COMMISSIONER OF NATURAL RESOURCES FOR STATE OF ALASKA) OR (\*DESIGNEE FOR COMMISSIONER OF NATURAL RESOURCES FOR STATE OF ALASKA)"

\*APPROPRIATE DESIGNATION TO BE USED TO IDENTIFY PARTY SIGNING THE CERTIFICATE

This credit advice is subject to the Uniform Customs and Practice for Documentary Credits (1974 Revision), International Chamber of Commerce Publication No. 290.

- C O N T I N U E D -

7

Bankers Trust Company  
LETTER OF CREDIT DIVISION  
1 BANKERS TRUST PLAZA • NEW YORK

MAILING ADDRESS  
P.O. BOX 318-CHURCH ST. STA  
NEW YORK, N.Y. 10015

- 2 -

RE: L/C W-78702-S

NOTWITHSTANDING ANY REFERENCE IN THIS LETTER OF CREDIT TO OTHER DOCUMENTS, INSTRUMENTS OR AGREEMENTS OR REFERENCES IN SUCH OTHER DOCUMENTS, INSTRUMENTS OR AGREEMENTS TO THIS LETTER OF CREDIT, THIS LETTER OF CREDIT CONTAINS THE ENTIRE AGREEMENT AMONG THE ACCOUNT PARTY, BENEFICIARY AND THE ISSUER HEREUNDER RELATING TO THE OBLIGATIONS OF THE ISSUER HEREUNDER.

ALL DRAFTS MUST BE MARKED "DRAWN UNDER BANKERS TRUST CO. CREDIT NO. W-78702-S".

DRAFTS AND ACCOMPANYING DOCUMENTS MUST BE PRESENTED TO THE DRAWEE NOT LATER THAN JUNE 30, 1984.

WE HEREBY AGREE WITH YOU THAT DRAFTS DRAWN UNDER AND IN COMPLIANCE WITH THE TERMS OF THIS CREDIT SHALL BE DULY HONORED ON DUE PRESENTATION TO THE DRAWEE.

VERY TRULY YOURS,

*M. A. Orlando*

AUTHORIZED SIGNATURE

This credit/advice is subject to the Uniform Customs and Practice for Documentary Credits (1974 Revision), International Chamber of Commerce Publication No. 290.

7

LETTER OF CREDIT DIVISION  
1 BANKERS TRUST PLAZA • NEW YORK

MAILING ADDRESS:  
P.O. BOX 318 - CHURCH ST. STA.  
NEW YORK, N.Y. 10012

ADVISE OF AMENDMENT  
OUR CREDIT NO. #787029

NEW YORK, APRIL 17, 1984

----- NOTE -----  
THIS CONFIRMS OUR CABLE OF TODAY

*Handwritten signature and initials*  
TO

BENEFICIARY:  
COMMISSIONER OF NATURAL RESOURCES  
STATE OF ALASKA  
PO BOX #  
JUNEAU, ALASKA 99811

APPLICANT:  
GOLDEN VALLEY ELECTRIC  
ASSN. (GVEA)  
P. O. BOX 1249  
FAIRBANKS, ALASKA 99701

ADVISING BANK:

RECEIVED

APR 26 1984

DIVISION OF OIL & GAS  
ANCHORAGE, ALASKA

GENTLEMEN:

THIS CREDIT HAS BEEN AMENDED AS FOLLOWS.

IN REFERENCE TO ITEM 28 THAT PART READING: "...AN OFFICER OF MAPCO  
PETROLEUM INC. (OF ALASKA)..." NOW TO READ "...AN OFFICER OF MAPCO  
PETROLEUM INC. (ALASKA)..."

IN REFERENCE TO ITEM 2D AFTER "... BY THE STATE OF GVEA". ADD "AND  
MAPCO PETROLEUM INC. (ALASKA)"

DRAFTS MUST BE PRESENTED TO THE DRAWEE NOT LATER THAN JUNE 30, 1985.

ALL OTHER TERMS AND CONDITIONS AS PREVIOUSLY ADVISED REMAIN UNCHANGED.

IMMEDIATE NOTIFICATION MUST BE GIVEN TO US IF THIS AMENDMENT IS NOT  
ACCEPTED.

VERY TRULY YOURS,  
*Lorraine Gordon*  
AUTHORIZED SIGNATURE

Kathleen West  
541-5521



*Foley*  
*orig. by*  
*Co. King, from Sam,*  
*Steve, filed 7. 8. 84*  
*1/4*  
*Clifford Grah*

RECEIVED

JAN 4 1985

DIVISION OF OIL & GAS  
ANCHORAGE, ALASKA

Ewell A. Clarke  
Vice President  
Domestic Crude Oil

December 28, 1984

Alaska Department of Natural Resources  
Attn: Ms. Kay Brown, Director  
Division of Oil & Gas  
Pouch 7-034  
Anchorage, Alaska 99510

Dear Ms. Brown:

In response to your December 7 notice, we offer herewith our comment on the proposed royalty oil sale to Golden Valley Electric Association (GVEA). The purpose of our remarks is not to discourage the awarding of a contract which will benefit consumers of electric power in Fairbanks; but rather to suggest improvements in the clarity and definition of the agreements which would better assure that indeed it will be the consumers who benefit from the royalty oil sale.

It is clear that GVEA cannot employ the crude oil directly in its power generation facilities and therefore must rely on Mapco's adjacent refinery to process the crude, extracting a gas oil fraction which GVEA can use. Therefore, it is incumbent upon the State to assure that such processing and extraction results in the maximum benefit to GVEA rather than a windfall to Mapco. This is particularly important since the Commissioner's Preliminary Findings state (on page 7) that:

"No profits accrue to persons who are not both residing in Alaska and utilizing the GVEA services in-state."

Before addressing the question "Who benefits?", we should like to turn briefly to the situation referred to in Paragraph 2.11 of the Agreement where GVEA would utilize directly the crude oil sold thereunder. We believe that the words "prompt conversion of Purchaser's generating units" may be misleading. There are a number of substantial problems which do not lend themselves to promptness, the least of which is the REA financing. Design of the facilities, ordering and delivery of materials, and construction are time-consuming. Far more difficult to resolve promptly, however, are the approval and permitting required by regulatory agencies to construct and operate facilities which would burn unprocessed crude oil with low flash point and high sulfur content. We believe that the facility conversion referred to in the Agreement represents a project which can be completed at best in many months to several years, and at worst, never. Furthermore, the cost of such conversion, together with interest cost of the financing, could eliminate any cost advantage of burning crude oil vs burning coal.

Alaska Dept. of Natural Resources  
Division of Oil & Gas  
December 28, 1984  
Page 2

Turning now to the question of who benefits from this sale of royalty oil to GVEA, we note on page 4 of the Preliminary Findings that the "benefit" to the consumers will be about \$0.00095/kwh and that the benefit results entirely from a "discount" which Mapco gives GVEA on the price of the gas oil extracted from the royalty crude.

It is unclear just what this discount is — a discount below what? Paragraph 2.11 of the Agreement refers to it as a "lower refining charge" but does not indicate lower than what? The Preliminary Findings shed some light on the question, Paragraph IV, page 3, where it states that the Mapco/GVEA agreement provides fuel "at a price lower than what GVEA would pay otherwise." We conclude that GVEA gets a lower-priced gas oil from Mapco when Mapco buys GVEA's royalty oil than when Mapco buys its royalty oil from other sources.

If that is the correct conclusion, the obvious question is: Why does Mapco give GVEA the discount? One explanation might be that Mapco pays less for GVEA's crude than for crude acquired from others. However, we believe that such is not the case. The price which Mapco pays the State for its long-term royalty oil is within pennies of the price which GVEA pays the State (and assigns to Mapco). Therefore, if Mapco's costs are essentially the same when running its own royalty crude and when running GVEA's royalty crude, how is the "discount" justified? Or one could ask: how is Mapco's undiscounted price to GVEA justified? Or how is the amount of the discount determined?

Nothing in the Preliminary Findings or the Agreement speaks to the amount of the discount, although this amount is the heart of the justification for the royalty oil sale. Reference is made in the Preliminary Findings that:

"Mapco's discount to GVEA would reduce GVEA's average power generation cost by about \$0.00095/kwh."


This hardly seems to be a bonanza for the electric power consumer. A typical residential user on GVEA's system pays about \$0.09/kwh; so the cost saving resulting from the Mapco discount amounts to about 1% of the price which the consumer pays for his electricity.

We suggest that there may be several alternatives available to GVEA which are more beneficial to consumers than a "discount" on 12% of the crude barrel. There are options which could result in GVEA's utilization of substantially more than 12% of the crude, at lower cost to GVEA than that of conventional refinery fractionation. We will be happy to discuss such options with you at your convenience.

Alaska Dept. of Natural Resources  
Division of Oil & Gas  
December 28, 1984  
Page 3

In summary, since GVEA cannot use the crude oil to generate power, the State's proposed sale of royalty oil is really a sale to Mapco, contingent upon Mapco's agreement to sell to GVEA the gas oil which is extracted from the crude; and contingent upon Mapco's selling the gas oil at some unspecified "discount" below some unspecified price level. Viewed in this context, and recognizing that GVEA may have other available options which will yield greater benefits from the State royalty oil, we suggest that the awarding of a long-term crude contract to GVEA be deferred until the State is satisfied that the royalty oil being committed to GVEA is indeed being employed in the best interests of the GVEA consumer; and that GVEA's current needs be satisfied by short-term commitments not exceeding two years.

Very truly yours,



EAC/ml

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March 27, 1985

Representative Mike Davis  
Chairman  
House Special Committee on Oil and Gas  
Pouch V  
Juneau, Alaska 99811

MAR 28 RECD

Dear Representative Davis:

Your committee has inquired about the options to which our client, Tesoro Alaska Petroleum Company, referred in its December 28, 1984 letter to the Department of Natural Resources, regarding the GVEA royalty oil contract being considered by your committee.

Since that time, at DNR's suggestion, we have met with representatives of GVEA and have discussed the alternatives we had in mind. We suggested that in order to utilize more effectively the State royalty oil, GVEA might construct adjacent to its North Pole generating station a crude oil extraction unit from which turbine fuel could be produced, perhaps in quantities greater than that provided from Mapco's processing agreement.

Energy-efficient design might utilize waste heat from GVEA's turbines, and operating costs might be minimized through the use of common maintenance and management personnel. The unused portion of the crude could be returned to the pipeline in return for which GVEA - or the State - would receive crude oil at Valdez.

After consideration of our suggestions, GVEA told us that investment of capital resources in such facilities was not in accordance with its management policy.

Very truly yours,

GROH, EGGERS & PRICE

*Clifford J. Groh / ff.*

Clifford J. Groh

cc: Rep. John Sund  
Rep. Sam Cotten  
Rep. Mike Szymanski  
Rep. Pat Pourchot  
Rep. Marco Pignalberi  
Rep. Andre Marrou



ALASKA STATE LEGISLATURE  
HOUSE OF REPRESENTATIVES  
RESEARCH AGENCY

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May 19, 1983

MEMORANDUM

TO: Representative John Cowdery

FROM: David Teal *Teal*  
Research Staff

RE: MAPCO Contract for Alaska Royalty Oil  
Research Request 83-158

You asked this agency to review the contract for the sale of State royalty oil to the North Pole Refinery (MAPCO) and to describe significant details of the contract, particularly as they differ from provisions of the proposed Tesoro and Chevron contracts. This memorandum responds to your request.

The contract in question was originally with the Earth Resources Company of Alaska, who operated the North Pole refinery until it was sold to MAPCO in 1981. The contract was approved by the Legislature in May of 1978. It provides royalty oil from the Prudhoe Bay Unit to the North Pole refinery through the year 2003. Some specific provisions of the contract are discussed below.

Quantity of Oil

The contract specifies that no more than 15 percent of the State's share of oil from the Prudhoe Bay leases is to be sold to MAPCO. Note, however, that 15 percent of current production levels is about 28,000 barrels per day while MAPCO is actually receiving about 35,000 barrels of royalty oil per day. This apparent discrepancy can be explained by a careful reading of sections 2.1.1 through 2.1.3. Section 2.1.1 allows MAPCO to nominate additional oil from the Prudhoe Bay leases as long as "such oil is unobligated and available." Section 2.1.3 limits the total amount of oil supplied by the State under this contract to 35,000 barrels per day. In addition, section 2.1.2 of the contract gives MAPCO an option on royalty oil from other leases (including future discoveries) so that the refinery can nominate up to 35,000 barrels of oil per day through 2003.

Representative Cowdery  
May 19, 1983  
Page 2

NOTE \* INTERESTING CONSIDERATION. MAPCO HAS  
STATED IN WRITTEN TESTIMONY THAT THE PRICE  
THEY PAY FOR ROYALTY IS HIGHER THAN WHAT  
THEY COULD BUY IT FROM PRODUCERS

The North Pole refinery is not only purchasing the full 15 percent share of Prudhoe Bay oil to which it is entitled, but is also exercising its option to purchase an additional 7,000 barrels per day to bring its total purchase to the contractual ceiling of 35,000 barrels per day. According to the contract, North Pole could nominate as little as 5,000 barrels per day without paying a penalty or endangering the contract. The continued high level of nomination is probably due to a combination of uncertainty in oil markets and the 7-month lag from date of notification of a change in volume to implementation of that change. \* NOTE

The fixed volume provision (35,000 barrels per day) in the MAPCO contract could allow the North Pole refinery to claim nearly half of all State royalty oil by 2003, when the contract terminates. (Unless additional discoveries are made, the State's share of crude oil is expected to decline to about 75,000 barrels per day in the year 2000.) The proposed Tesoro and Chevron contracts specify a proportion of Prudhoe Bay royalty oil (13.867 percent and 9.6 percent, respectively) so that the amount of oil delivered to them would decline as production from Prudhoe Bay declines.

#### Price of Oil

As you know, the proposed Tesoro and Chevron contracts call for a 30¢ per barrel premium over the in-value price of oil. North Pole does not pay a premium for royalty oil, but it does pay the "Exhibit B" price, which is about 50¢ per barrel above the average in-value price.<sup>1</sup> The price differential is due to different ways of making the price of royalty oil subject to resolution of the Almerada Hess litigation. The MAPCO contract specifies that the Exhibit B price will be paid, with the differential refunded if the State loses the case. The Tesoro and Chevron contracts specify that the average in-value price will be paid, with additional payments to be made if the State's arguments prevail.

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<sup>1</sup>The Exhibit B price for a hypothetical Company X is defined as the higher of 1) the average price received by all producers including Company X and 2) the average price received by all producers except Company X.

### Residual Oil

One of the more controversial aspects of the MAPCO contract is the disposition of residual oil. The North Pole refinery currently reinjects its residual oil into the pipeline. North Pole pays a fee for degradation of the virgin crude in the line and reclaims the oil at Valdez, where it is indistinguishable from any other oil that comes through the pipeline. ~~Section 2.4 of the contract gave the State an option on the residual oil, but the option expired (unused) on September 1, 1978.~~ The Tesoro and Chevron contracts would give the State an option on the residual oil for the life of the contracts.

### Other Provisions

The 25-year term of the MAPCO contract, the lack of a premium over the in-value price, the option on future reserves, and the lack of a claim on residual oil have been discussed above. Other points of interest are briefly discussed below.

- The contract ~~fails to impose in-state processing requirements.~~ The proposed Tesoro and Chevron contracts specify that all royalty oil must be processed in-state and that 32 percent and 34.44 percent, respectively, of royalty oil must be refined into usable products.
- The contract ~~fails to restrict exports~~ of the petroleum products. The proposed Tesoro and Chevron contracts specify that the refiners must use their best efforts to market all royalty oil products in Alaska and require the purchasers to submit reports on performance. The MAPCO contract merely states that the refinery will notify the Commissioner of the Department of Natural Resources if products are exported.
- The contract does not impose a reservation fee if North Pole elects to claim less than the maximum quantity allowed by the contract. The proposed Tesoro and Chevron contracts specify that the purchaser shall pay a fee of .75 percent of the purchase price (about 15¢ per barrel at current prices) for each barrel difference between the maximum quantity and the quantity actually nominated.
- The contract has a much weaker security agreement than the proposed Tesoro and Chevron contracts. MAPCO is required to grant a security interest in all oil delivered or to provide security in the form of a bond. Under the proposed contracts, Tesoro and Chevron must furnish an irrevocable letter-of-credit, that can be drawn upon by unilateral action of the State.

Representative Cowdery  
May 19, 1983  
Page 4

- The contract does not include a provision on disagreements. Section 23 of the proposed Tesoro and Chevron contracts says that, in the event of disagreement over the meaning or application of terms or conditions of the contract, the purchaser shall agree to accept the findings of the Commissioner of Natural Resources unless there is clear evidence for a contrary interpretation.

The conclusion of our review of the MAPCO contract is that it has significant disadvantages (to the State) relative to the proposed Tesoro and Chevron contracts. In addition to the differences listed in this section, the ~~term~~ of the MAPCO contract is longer, the price the State obtains for its royalty oil is lower, it gives options on ~~future oil discoveries~~, and it gives the State no option on the residual product of the refinery. ~~There is some possibility that these provisions could be renegotiated if the North Pole refinery wished to expand and if additional supplies of royalty oil were required to support that expansion.~~

\* \* \*

I hope this review of the MAPCO contract is useful in your deliberation of the proposed contracts for royalty oil. If you have additional information requests, please contact the agency.

DT

TESTIMONY  
BY DIRECTOR, DIVISION OF OIL & GAS  
TO HOUSE RESOURCES COMMITTEE & HOUSE SPECIAL COMMITTEE ON OIL & GAS  
ON HB 287  
ROYALTY OIL CONTRACT WITH GOLDEN VALLY ELECTRIC ASSOCIATION  
MARCH 20, 1985

Thank you Mr. Chairman. For the record, I'm Kay Brown, Director of the Division of Oil and Gas for the Alaska Department of Natural Resources. With me is Assistant Attorney General Steve Porter. I appreciate this opportunity to discuss the proposed long-term royalty oil contract with the Golden Valley Electric Association, also known as GVEA.

Contract Terms

The proposed contract would sell about 2.6% of the state's daily royalty oil from Prudhoe Bay Unit -- currently about 5,000 barrels a day -- to GVEA for 10 years.

The contract price is the monthly volume weighted average of the producers' current reported netback prices, plus field costs, plus adjustments for the final outcome of the Amerada Hess litigation, plus a 30¢ premium, with a price reopener in July 1987 and every two years thereafter.

I would refer the committee to the one-page sheet of background information we have provided on SB 232/HB 287, which summarizes the major

provisions of the contract.

### Background

Golden Valley Electric Association is a cooperative which generates electricity for sale to its members. It uses a variety of fuels to generate the electricity, including turbine fuel. Some of the turbine fuel GVEA purchases is refined directly from royalty oil purchased under the cooperative's present state contract. GVEA purchases additional turbine fuel directly from the Mapco refinery.

Under its present and former state royalty oil contracts, GVEA assigns the royalty oil to Mapco, which processes the oil at its North Pole Refinery and sells Golden Valley turbine fuel at a discount. The discount on those purchases amounts to about \$550,000 annually in savings to GVEA. When measured from the consumer's perspective, this discount translates to a savings of about 1.5% on the average consumer bill.

### History of GVEA Sales and Negotiations

I would like to briefly give the committee some history on the state's royalty oil sales with Golden Valley Electric Association. The first contract with Golden Valley was signed in April 1977, shortly after establishment of the Royalty Oil and Gas Development Advisory Board and the adoption of new statutory procedures governing royalty oil sales. Golden Valley did not commence taking under the contract until June 1981, when it began purchasing 5,000 barrels per day and assigning it to Mapco.

That contract expired in June 1984.

In November 1982, well in advance of the expiration of Golden Valley's original contract, GVEA requested a 10-year extension of the contract. No action was taken by the outgoing administration in 1982, and the new administration began negotiations with Golden Valley in March 1983. In November 1983, the department published a public notice of its intention to adopt a new contract with Golden Valley. The royalty board reviewed the contract in December 1983, and that review revealed specific concerns by both the public and the board members with respect to the state's option on residual oil and the relationship between Mapco and GVEA. In view of those reservations and the limited time for further negotiation, the long-term GVEA contract was not presented for legislative approval in 1984. Instead, an interim contract not requiring legislative approval was put into effect pending contract revisions responsive to the issues raised at the meeting of December 7, 1983. That interim contract expires June 30, 1985.

Intermittent negotiations were held on the proposed long-term contract during 1984. We had planned to complete negotiations so that approval legislation for the long-term contract could be introduced on the first day of the 1985 session.

Our timeline called for a preliminary contract and findings to be completed and a preliminary notice to be published in early October 1984. The final contract and findings were to be available November 16, 1984, Royalty Board review was scheduled for December 7, 1984, and approval

legislation was to be introduced on the first day of the session. Due to denomination deadlines, it was apparent to all the parties that if legislative approval did not occur by March 29, 1985, oil deliveries would have to be interrupted.

During September 1984, I informed Golden Valley and Mapco of the time pressure under this timeline, and had numerous negotiation sessions with representatives of both Golden Valley and Mapco. Draft agreements were exchanged, and we believed that agreement had been reached in early October 1984. However, at the conclusion of a negotiation session on October 9, 1984, Bert Sharp of Golden Valley stated his severe reservations about Golden Valley's liability for retroactive adjustments to the royalty oil price based on the Amerada Hess litigation. His primary objection was that as a regulated public utility, Golden Valley could only pass on to its customers retroactive adjustments for a one-year period. Amerada Hess adjustments for purchases older than one year could not be passed on to Golden Valley's customers, and would cause Golden Valley severe financial difficulty. Mr. Sharp proposed that the state charge an increased price premium but that it waive Amerada Hess adjustments. This price term offer was unacceptable to the state, and we suggested contract terms that would require Mapco to pay the Amerada Hess adjustments.

Negotiations stalled for almost two months at this deadlock. However, on November 23, 1984, I wrote to Bert Sharp and stated that an agreement among the state, Golden Valley and Mapco looked unlikely. I suggested commencing negotiations towards a contract between Golden Valley and the

state, without any assignment of the oil to Mapco. Negotiations resumed immediately, and on November 29, 1984, an agreement was reached on the terms now found in the proposed long-term contract. We immediately prepared findings and a final contract, and worked to get the contract before the royalty board and the legislature as soon as possible. However, due to the negotiation stalemate, legislation approving the long-term contract could not even be introduced in the legislature until mid-March 1985.

Unless a new contract with Golden Valley is approved prior to March 29, 1985, - or unless the present contract is extended - we will denominate the oil and return it to in-value. CSSS 152 would give the commissioner the authority to extend the existing Golden Valley contract for up to three months to avoid a lapse in taking by GVEA during the summer of 1985.

I want to briefly discuss two concerns that have been raised with the contract that were originally identified at the royalty board meeting of December 1983.

#### Consumer Benefits

The sale is premised on providing benefits to Alaska consumers. These consumer benefits depend on GVEA's assignment agreement with Mapco, which provides turbine fuel at a price lower than what GVEA would otherwise pay. Under GVEA's current contract, the state is unable to enforce the degree of advantage afforded to GVEA since that agreement is between GVEA and Mapco only.

Exhibit A to the new contract is a three-party agreement signed by the state, GVEA and Mapco. Exhibit A recognizes existing agreements between GVEA and Mapco. In Exhibit A, the state consents to those agreements so long as they are not modified to reduce the benefits to GVEA's consumers. The state retains the option to terminate the contract should the relationship between GVEA and Mapco change materially.

Thus, the modest consumer benefit that I described earlier will continue over the life of the contract, or the state will have the option to cancel the contract.

#### Return Oil

A second issue of concern involves the return oil provision of the contract. The Mapco refinery, because of its location near the Trans Alaska Pipeline, is able to reinject the heavy and lightest ends of the barrel which are not converted into products back into the pipeline. This so-called "return oil" then reemerges as whole oil at Valdez, with Mapco paying a \$.10 per degree quality bank differential penalty.

We did negotiate an option to purchase the return oil into the new GVEA contract. However, although the option to purchase return oil is embodied in Section 3.4 of the new GVEA contract, the state has agreed in Exhibit A that we will not exercise that option in return for Mapco paying Amerada Hess adjustments on the portion of the royalty oil that is converted into turbine fuel used by GVEA.

As I mentioned a moment ago, the negotiations were deadlocked for several months, and foregoing the return oil option was a concession we made to break the deadlock.

### Refinery Profits

Another issue of concern raised by legislators during consideration of the three-month extension bill, CSSB 152, involves the amount of profits made by Mapco off of the Golden Valley contract.

For a number of reasons, it is difficult to calculate the profitability of a refinery based on information in the public record. Although the Department of Natural Resources has access to some confidential information provided by Mapco, we are obligated to hold this information confidential under AS 38.05.035 at Mapco's request. However, considering those constraints, we have attempted to provide some general information about refining profits.

Mapco's refining profits were examined in the February 1983 report entitled Alaska Petroleum Product Pricing prepared for the Senate Resources Committee. That document was authored by Messers. Pernela and Delong, both of whom are former employees of North Pole Refining. As can be seen in the report and the responses of Mapco and Tesoro to that document, the profitability of a refiner is nearly impossible to infer without access to certain cost data which is normally held confidential. This has proven true even though the authors, as former employees of

Mapco, may have had access to such data. This information gap largely accounts for the difference in the return to investment calculated in the report - 46% - and Mapco's stated return to investment of 15% to 17% (see Mapco's letter to Sen. Fahrenkamp of April 8, 1983).

Like most refiners, Mapco does not make available to the public separate accounts of its various operations such as the North Pole refinery. While Mapco's overall profitability is stated in its annual reports, the profits of a particular refinery cannot be deduced from those reports. The operating costs of a refinery are not normally available to the public since such knowledge would be of considerable advantage to a competitor.

For this reason Messers. Pernal and Celong were forced to rely on a variety of unsatisfactory proxy figures which included the original cost of the North Pole refinery, a supposed cost of capital, and the adjusted operating costs of refiners in the continental United States, among other things. These shortcomings enabled Mapco to handily rebut the report by mentioning such items as investment which occurred after the initial construction, interest during construction, the original investment risk, the irrelevance of operating costs in other parts of the U.S. and the vagaries of the federal crude oil entitlement program, which was in effect over part of the study period.

Although Mapco's apparent markup can be found by comparing their wholesale prices with the acquisition cost of crude oil, a net profit per barrel cannot be arrived at without knowing all the capital and operating costs of the refinery as well as the method of amortization. Mapco has not

volunteered this information to date.

Summary

In summary, Mr. Chairman, this contract is intended to provide a modest amount of consumer benefit to the Alaska citizens living in the Interior and served by the Golden Valley Electric Association cooperative, and also to provide the state with a market price for the royalty oil. I believe that the state's interest is served by pursuing this alternative, compared to the alternative of not making a sale and leaving the oil in-value. It could be argued that this contract does not maximize the value of royalty oil relative to what could be obtained by selling the oil competitively. However, the statutes do not require competitive sales and, in fact, the statutes clearly contemplate negotiated sales that provide ancillary benefits from using the royalty oil within the State of Alaska. I think you could view this contract as maintaining the status quo between the in-state refiners, as it does not increase Mapco's benefit relative to the present situation. In fact, Mapco's benefit is slightly decreased under the new GVEA contract.

Mr. Chairman, I believe this contract complies with all requirements of the statute and the regulations, and that it is consistent with the state's policy of obtaining market value for its royalty oil.

For these reasons, the administration supports the contract and we urge your approval of HB 287.

Sam Murray, a petroleum economist on my staff, is standing by in Anchorage

to assist us with answering any questions the committee may have. That concludes my formal remarks, Mr. Chairman. Thank you.

1623K

TESTIMONY BY DIRECTOR, DIVISION OF OIL AND GAS  
TO HOUSE RESOURCES COMMITTEE AND  
HOUSE SPECIAL COMMITTEE ON OIL AND GAS  
ON HOUSE BILL 287

ROYALTY OIL CONTRACT WITH  
GOLDEN VALLEY ELECTRIC ASSOCIATION

March 21, 1985

Thank you Mr. Chairman. For the record, I'm Kay Brown, Director of the Division of Oil and Gas for the Alaska Department of Natural Resources.

Several issues and questions were raised at the hearing yesterday, and I'd like to provide the committee with some additional information on those points.

Many of the questions at the hearing yesterday centered on the benefits to be derived from the proposed contract -- what those benefits are and who receives them. Three parties would receive benefits -- the State, GVEA, and Mapco.

I'd like to briefly summarize those benefits as we perceive them, Mr. Chairman.

Benefits to the State of Alaska

The benefits to the State are described in our final finding of January 16, 1985. Under the statutes governing royalty oil and gas sales, the commissioner is obligated to maximize benefits to the citizens in a negotiated sale.

The price received is a benefit to the State. The State will receive a 30¢ premium above in-value, which makes this sale roughly equivalent to the Tesoro and Chevron royalty oil contracts approved by the Legislature last session. There is no price subsidy to GVEA, and to the extent that Mapco gets the oil, it pays more for this oil than it does for the oil it buys directly from the State.

Other benefits to the State are explained in detail in the final findings, but they include cheaper electricity rates for Fairbanks consumers, a dependable electricity supply, and protection of existing investments in the North Pole refinery and the utility's turbines.

#### Benefits to GVEA

GVEA's benefits come not from a reduced sale price, but from the reduced turbine fuel price Mapco gives GVEA on the turbine fuel Mapco produces from GVEA's royalty oil.

GVEA's benefit can be calculated by comparing two prices. Those prices are Mapco's general turbine fuel price to GVEA (which covers roughly half of GVEA's turbine fuel needs) and Mapco's reduced price to GVEA for turbine fuel processed from GVEA's royalty oil (which covers the other half of GVEA's turbine fuel needs). Specifically, the 1980 Petroleum Products Agreement

between GVEA and Mapco generally obligates Mapco to sell turbine fuel to GVEA at a price of Mapco's acquisition cost plus a processing fee; Mapco has requested that we keep that exact processing fee confidential. A second 1980 agreement between GVEA and Mapco obligates Mapco to sell GVEA turbine fuel processed from GVEA's royalty oil at a reduced processing fee. Mapco has also requested that we keep that exact fee confidential.

Although the exact processing fees charged by Mapco are confidential, GVEA manager Bert Sharp testified yesterday that the difference is between 5 and 6 cents a gallon. Multiplying that savings by 42 gallons per barrel, by 625 barrels per day, and by 365 days per year, GVEA achieves a yearly savings of between \$479,000 and \$575,000. In our final sale findings, our petroleum economist projected an annual savings to GVEA of approximately \$550,000.

This \$550,000 yearly savings translates into a benefit to GVEA's consumers of .1446¢ per kilowatt hour. (This number is obtained by dividing the \$550,000 yearly benefit by the 380,412,000 kwh that GVEA produces each year.)

#### Benefits to Mapco

The committee's third area of concern is the amount of benefits to Mapco under this contract. Mapco does benefit since it gets 87.5%

of each barrel, either as non-turbine fuel products or as return oil.

The profitability figures for Mapco shown on the chart prepared by staff that you received yesterday are basically accurate. However, the six-million dollar gross profit figure does not include the expenses Mapco incurs in refining the oil.

A more relevant comparison could be made by looking at the price that Mapco would otherwise have to pay the producers to obtain oil if it did not receive royalty oil on assignment from GVEA. For example, the January, 1985 Pump Station 1 in-value price is \$16.90. Thus Mapco's Pump 1 price would be \$17.20. By way of comparison, Pump 1 prices in January were reported as \$18.13 for British Petroleum, \$17.16 for Phillips and \$16.95 for Sohio. Thus, it is not clear that Mapco would pay less for State royalty oil than it would for producers oil.

A similar comparison can be made with regard to the return oil. The value of the return oil to Mapco at Valdez would roughly be the Pump 1 price of \$17.20, plus tariffs of about <sup>\$6.10,</sup> ~~\$6.01~~, plus a \$1.22 quality differential penalty, for a Valdez price of \$24.52. By comparison, Valdez prices for producers oil would be \$24.14 for BP, \$23.17 for Phillips and \$22.96 for Sohio. Again, this does not appear to be a windfall for Mapco.

To the extent that committee members feel that Mapco is getting a "good deal" from the State, I would suggest that the "good deal" does not come from this contract. Rather, Mapco's competitive advantage comes from Mapco's own royalty oil contract, which contains terms significantly more attractive than those found in Alaska's other royalty oil contracts, and from Mapco's geographical location, which insulates it from the competition of other refiners.

Since the information available to DNR concerning Mapco's profitability must by statute be held confidential, I would suggest that your specific questions about the relationship between GVEA and Mapco, and about Mapco's profits from this sale, be addressed to either GVEA or Mapco.

I'd like to correct one number that I gave to the committee yesterday. The amount of return oil barrels from the GVEA contract is roughly 3,300 bpd, rather than 1,500 to 1,600 bpd.

Thank you, Mr. Chairman. That concludes my remarks.