

HB

440



adatt

ALASKA MINERS ASSOCIATION, INC.

509 W. Third Ave., Suite 17, Anchorage, Alaska 99501 (907) 276-0347

April 10, 1986

House Finance Committee
% John Ringstad
Alaska State Legislature
Pouch V (MS 3100)
Juneau, Alaska 99811

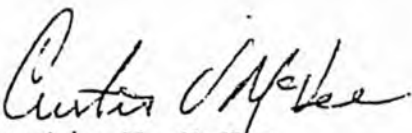
House Bill No. 440 "An Act relating to a recreation,
implementing the Bristol Bay Area Plan;
and providing for an effective date.

The Alaska Miners Association oppose House Bill No. 440 because it is an unnecessary and costly redundancy to the current Bristol Bay Area Plan and those state laws and regulations that govern recreational activities. The present area plan adequately addresses recreation for the foreseeable future and the projected increase of recreational use for the Bristol Bay Area does not require an additional plan.

This bill will require the expenditure of considerable State funds to formulate and implement the plan. Because of decreasing state revenues, it is not prudent for the state to initiate new management plans at this time when they are not needed.

Sincerely,

ALASKA MINERS ASSOCIATION


Curtis V. McVee
Executive Director

Adott

April 28, 1986

Senate Resources Committee
Testimony in support of HB 440
By the Bristol Bay CRSA Board

My name is Susan Flensburg and I am testifying on behalf of the Bristol Bay CRSA Board, a seven member locally elected body responsible for developing and implementing a coastal management program. Our board represents the interests of twenty-seven communities in the Bristol Bay region, and our coastal management program stresses the importance of the region's resources to the commercial fishery and subsistence lifestyle of its residents.

We have made the long trip to Juneau to impress upon you the need and importance of HB 440 to the region. The issues and problems surrounding the growth and development of the recreation industry are not new to Bristol Bay; however, they have reached a critical point where action is necessary now - not later down the road when it is too late. Support for this legislation has been overwhelming and should not be taken lightly. In a region of our size and diversity, it is rare to see an issue raise the level of concern and mobilize people such as this one has. The recent resolutions passed by the CRSA Board, Bristol Bay Native Convention, Bristol Bay Native Association and Southwest Regional Fish & Game Advisory Council represent various regional groups with different purposes yet all with the same concerns regarding the need to manage recreational development. This overwhelming support for HB 440 was further demonstrated when twenty-three individuals - representing the region, recreation industry and the State - testified before the House Resources Committee last month, again, all in support of the need for a management scheme to deal with this issue. It is especially noteworthy that the lodges and sport fishing guides who participated in this teleconference spoke to the urgency of this type of management plan to protect the resources, wilderness and scenic values which they too are economically dependent on. This growing concern by the recreation industry that the resources and high quality wilderness experience sought by their clients are rapidly being diminished, also underlines the need to address the recreation carrying capacity of Bristol Bay's subregions. The fact that a majority of the lodges, guides and air taxis operating in Bristol Bay are owned by individuals from outside the region (and often the State) is representative of the need to deal with this situation as a matter of state concern.

Our Coastal Management Program is only one of two major land management plans in effect for the region. In 1984, the State adopted the Bristol Bay Area Plan as policy for management of state lands and resources within the Bristol Bay Planning Area. This Plan evolved from the Alaska National Interest Lands Conservation Act mandated cooperative planning process to coordinate federal and state land management efforts in order to ensure the conservation of fish and wildlife and cultural resources within the region while providing for rational and orderly economic development in an environmentally sound manner. Both the Bristol Bay Area Plan and our local coastal management program identify fish and wildlife habitat and harvest as a primary use to be managed for commercial fishing, recreation and subsistence activities because of their economic value to the region, the State, and the Nation. However, it is important to understand both these plans also recognized that conflicts due to the increasing competition and pressure by recreational development and uses for the same resources would require further planning and more detailed management plans. As a result, implementation of the Bristol Bay Area Plan specifically called for the initiation of both a recreation study and management plan to address the conflicts between these competing economic uses. Our coastal management program also identified a similar need to develop a specific management guidelines for portions of upper Bristol Bay based on an assessment of these impacts.

The rapid expansion of the recreation industry our region has experienced in recent years has precipitated the immediate need to develop a management plan to guide the future growth and development of this industry. While commercial recreation represents an important and diversified use of the region's economy, it has also had a direct impact on other existing and equally important economic uses. Competition between traditional and recreational users for the same land and water resources has already resulted in growing and heated conflicts which will continue to escalate if not immediately dealt with. This situation is further compounded by the unresolved trespass problems on Native corporation and allotment inholdings adjacent to State land, and the apparent disregard by some for private property rights. Increasing competition by the recreation industry for species of salmon also of economic importance to the commercial fishery has generated considerable concern over the last few years, and is an issue that will undoubtedly lead to resource allocation battles in the near future. Unlike the commercial fishery, however, the recreation industry has absolutely no management controls placed on it. There is currently no management mechanism in place either to preserve the scenic and high

quality wilderness experience sought not only by clients of the recreation industry but all users who enjoy these values unique to our region. The Bristol Bay region contains vast amounts of state land, particularly along major drainages in upper Bristol Bay noted for their exceptional resource values. The land along these river corridors are seen by many as ideal settings for the development of lodges and other commercial recreation facilities. With no constraints on how much or where this type of development may be appropriate, it will be difficult to minimize conflicts with traditional uses and continue to provide the wilderness experience and public recreation opportunities valued by the many state and international visitors who come to Bristol Bay for this reason. Without specific management direction on future recreational growth and development, pressure on the fish and wildlife resources which support other sectors of the region's economy, in particular the commercial fishery, will be jeopardized.

Perhaps the most significant problem facing state resource managers in responsibly dealing with these issues and conflicts is the lack of information on the overall effort and level of recreational uses. Without this data base, it is difficult to make informed management and policy decisions. This is an immediate need the ADF&G Sport Fish Division has also identified and, consequently, has decided to their research efforts in Bristol Bay to determine the biological impacts on the fish resource by the sport fishing industry. Likewise, our CRSA Board has undertaken an extensive survey to determine the level of commercial recreational use and land use patterns in the Nushagak River drainage, which takes in the largest area of State-owned land within the region. This study is nearing completion and will fill some of the major data gaps that currently exist. HB 440 would supplement this information and create a framework to provide sound management guidelines for future recreational growth and development in key drainages with high resource and recreation values. This recreation management plan would address the important issues and conflicts identified by the Bristol Bay Area Plan that have yet to be resolved including "the location and numbers of future commercial recreation facilities"; "the compatibility of recreation with subsistence and other sectors of the region's economy"; "the existing and potential growth in recreation demand and facilities"; and, the remaining nine topics included in the Recreation Study called for by the State's Area Plan.

One of the most important provisions of HB 440 is that it would defer the development of permanent commercial recreation facilities until a management plan is adopted to determine the answers to the above questions. This should not be viewed as means of restricting recreational

development but, rather, as a necessary measure of holding development at existing levels only until a management framework is adopted that provides for the maximum economic benefit to the region and the State. In light of declining oil revenues, it becomes all the more essential for the State to provide sound and comprehensive land management of its renewable resources for the future and economic benefit of all. The legislative authorization and funding needed to develop the recreation management plan called for by HB 440 is, in reality, a small investment to make for the considerably greater economic returns such an investment would yield.

In summary, significant justification exists for the legislature to pass HB 440 for the following reasons:

- (1) the State of Alaska in its Area Planning process for Bristol Bay identified the need for additional management of recreation uses and development on State land;
- (2) increasing pressure and competition by the rapid growth of the recreation industry for the same resources which support the commercial fishing and subsistence economies of Bristol Bay has resulted in resource and people conflicts that need to be resolved; and
- (3) the importance of maintaining a viable and diversified regional economy for all these economically important activities so that they can continue to provide long lasting financial returns to the region, the State, and the Nation.

The Bristol Bay CRSA Board asks that you recognize the overwhelming support for HB 440 demonstrated by the region and recreation industry, and urge you to pass this much needed legislation unamended. Thank you.

March 21 and 24, 1986

TELECONFERENCE TESTIMONY IN SUPPORT OF HOUSE BILL 440

<u>NAME</u>	<u>REPRESENTING</u>	<u>FROM</u>
Veronica Clark .	DNR	Anchorage
Alice Ruby	Bristol Bay CRSA	Dillingham
William Tennyson	Choggiung Limited	Dillingham
Jim Clark	Bristol Bay Burough	Naknek
Marilyn Russell	Self	King Salmon
Luki Akelkok	Ekwok Natives Limited	Ekwok
Phillip Akelkok	Village/City Council	Ekwok
Stosh Anderson	Self	Levelock
Herman Nelson	Village of Koliganek	Koliganek
Herman Johnson	Village of Koliganek	Koliganek
Deborah Tennyson	Bristol Bay Native Association	Dillingham
Thomas Akelkok	Student, Koliganek High School	Koliganek
William Johnson	Bristol Bay Native Corporation	Anchorage
Dennis Harms	Sport Fishing Guide	Chugiak
Ron Aaberg	Iliamna Lake Villages	Pedro Bay
Tim Wonhola	Portage Creek Village Council	Portage Creek
Wassillie Gumlickpuk	Village/City Council and Native Corp.	New Stuyahok
Ron McMillan	Bristol Bay Lodge	Anchorage
Charles Woody	Wood-Z Lodge	King Salmon
Leon Braswell	City of Dillingham	Dillingham
Moses Toyukuk	Manokotak Village Council	Manokotak
Wassillie Balluta	Newhalen Village	Newhalen
Ned Farquhar	DNR	Juneau

Resolutions passed in FY'86 in support of HB 440

Southwest Regional Fish & Game Council

Passed Resolution in support of HB 440 on April 14, 1986

Represents 12 Advisory Committees: Chignik, False Pass, Iliamna, King Cove, Kodiak, Lower Bristol Bay, Naknek/Kvickak, Nelson Lagoon, Nushagak, Sand Point, Togiak, Unalaska/Dutch Harbor

Bristol Bay Coastal Resource Service Area

Passed Resolution 86-01 in support of HB 440 on February 7, 1986

Represents 26 Communities in Bristol Bay: Togiak, Manokotak, Twin Hills, Ugashik, Ivanof Bay, Pedro Bay, Pilot Point, Perryville, Port Heiden, Nondalton, New Stuyahok, Levelock, Chignik, Chignik Lagoon, Chignik Lake, Koliganek, Iliamna, Igiugig, Ekwo, Ekuk, Egegik, Dillingham, Clark's Point; Aleknagik, New Halen, Kokhanok, Portage Creek

Bristol Bay Native Association

Passed Resolution 86-04 in support of HB 440 on February 22, 1986.

Represents 30 Communities in Bristol Bay: Aleknagik, Chignik, Chignik Lagoon, Chignik Lake, Clark's Point, Dillingham, Egegik, Ekuk, Ekwo, Igiugig, Iliamna, Ivanof Bay, King Salmon, Kokhanok, Koliganek, Levelock, Manokotak, Nannek, Newhalen, New Stuyahok, Nondalton, Pedro Bay, Perryville, Pilot Point, Port Heiden, Portage Creek, South Naknek, Togiak, Twin Hills, Ugashik.

Bristol Bay Native Convention

Passed Resolution 86-08 in support of HB 440 on February 26, 1986.

Represents 30 Communities in Bristol Bay: Aleknagik, Chignik, Chignik Lagoon, Chignik Lake, Clark's Point, Dillingham, Egegik, Ekuk, Ekwo, Igiugig, Iliamna, Ivanof Bay, King Salmon, Kokhanok, Koliganek, Levelock, Manokotak, Nannek, Newhalen, New Stuyahok, Nondalton, Pedro Bay, Perryville, Pilot Point, Port Heiden, Portage Creek, South Naknek, Togiak, Twin Hills, Ugashik.

April 28, 1986

Senate Resource Committee
Testimony in support of HB 440
Submitted by Sue Flensburg

My name is Wassillie Gumlickpuk and I am testifying for the Stuyahok Village Corporation, the City Council and Traditional Council of New Stuyahok. Our village is located on the Nushagak River and, like the other villages on this river, much of our local economy is based on subsistence. Probably most of you committee members think about Bristol Bay only in terms of the fantastic fish and wildlife resources our region is so famous for. If you have visited Bristol Bay however, you also know that much of our region is known for its wild and scenic beauty.

The fish and wildlife, wilderness and scenery of the region supports our subsistence lifestyle, and also attract many people to our area who come to go sport fishing and hunting or river rafting. Many of these people are brought in by lodges and guides. There are also many people that come in on their own either in their own plane or boat, or by charter with the air taxis. While the number of people that come to our region for recreation may not have been a problem ten years ago, it is becoming a problem today. More often than not, places where we used to camp out along the river to go subsistence hunting are now occupied by guided fishing and hunting parties. As more people raft the rivers up here, moose and caribou move further and further away from the river banks, making it harder for subsistence hunting. Local people are very much concerned that this situation will get worse as more and more people use the Nushagak and Mulchatna drainages for recreation.

We are also aware that lodges and guide camps may develop along the rivers, and we are very much concerned about this. We feel very strongly that many things need to be considered and balanced before this kind of development is allowed. Most importantly, we feel that the resources of the area and the subsistence areas local people use need to be protected. We also feel that development of private lands by Native Corporations has to be considered as well because we see the economic benefits of building a lodge. However, we realize that recreation development must be done in such a way that it protects the resources which supports both subsistence and recreation.

It was our understanding that the State's plan for managing state lands (Bristol Bay Area Plan) recognized these problems and conflicts, and that a more detailed plan managing recreation would be developed. House Bill 440 would do this and allow everyone with an interest in protecting and developing the area's valuable resources to come up with a plan that addresses all of these concerns. We hope you realize the importance of House Bill 440 to the region and urge you to do whatever you can to get it passed.

Thank you

April 28, 1986
Alice Ruby, BCRSA
Senate Resource Committee

My name is Alice Ruby and I am testifying on behalf of the Bristol Bay Coastal Resource Service Area, a seven member locally elected body responsible for developing and implementing a coastal management program for the Bristol Bay region.

Both the Bristol Bay Area Plan - the state's area plan for the region, and the Bristol Bay Coastal Management Program share the common goal of conserving the fish and wildlife and other significant natural and cultural resources within the region while allowing for development to occur in an environmentally sound manner. While these separate plans identify subsistence and recreation as important uses of the region's resources, they also recognize that resource conflicts between these uses necessitated further attention and a more detailed planning effort. As a result, implementation of the Bristol Bay Area Plan specifically requires that a recreation study and management plan be undertaken to address these issues and potential conflicts. Likewise, the Bristol Bay Coastal Management Program designated portions of upper Bristol Bay as a suggested Area Meriting Special Attention because of the growing conflict between commercial recreation users and traditional users of fish and wildlife.

It is an understatement at best to say that in the last eight to ten years, Bristol Bay has experienced what can only be described as an explosive, if not alarming, increase in commercial, public and private recreation use of the region's river and lake systems. This is not surprising given the abundance of fish and wildlife, spectacular scenery and wilderness qualities which offer some of the finest opportunities for outdoor recreation in the State. If left uncontrolled however, this rapid increase in recreational use will not only adversely effect traditional subsistence use and important habitat, but the high quality wilderness experience sought by recreationalists as well.

Unfortunately, we are no longer just looking at the potential for conflicts between resource users as areas in Bristol Bay are already experiencing these conflicts. Very little documentation currently exists on the actual effort and intensity of recreation use much less the carrying capacity of the region to support these activities although the recreation industry is estimated to generate in excess of \$50 million annually in Bristol Bay alone. In an effort to define and quantify commercial recreation use in the Nushagak/Mulchatna river drainages in upper Bristol Bay, the Bristol Bay

CRSA Board has undertaken an extensive survey and study of commercial operators in the Nushagak/Mulchatna River drainages in upper Bristol Bay. While the results of this study have yet to be analyzed, preliminary data from the surveys conducted with 71 of the 128 lodges, guides and air taxis known to operate in this one area has produced some interesting information. In 1985, these 71 commercial operators -representing only 55 percent of the total population surveyed - brought in over 7,500 sport fishing and hunting clients, and rafters to the Nushagak/Mulchatna area alone. The majority of these businesses also indicated that their operations have expanded over the last five years. I would like to emphasize that the study being undertaken by our Board has focused on only one of several geographical areas in the region with extremely high resource values important to both recreation and subsistence.

The Bristol Bay region is experiencing a rapid transformation as well could be expected. Without a management framework that provides for the maximum economic benefit to the region and state, it will be difficult to preserve this unique slice of Alaska so greatly valued by local residents and the recreation industry. As noted earlier, implementation of the Bristol Bay Area Plan mandates that a recreation study and detailed recreation management plan be initiated within two years of adoption of the Area Plan. House Bill 440 would carry out this mandate, and the Bristol Bay CRSA Board as well as the entire Bristol Bay region strongly urges that this bill be given priority consideration by the legislature.

Thank you.

TESTIMONY FOR HOUSE BILL 440

BY: LUKI AKELKOK

MY NAME IS LUKI AKELKOK SR. FROM THE VILLAGE OF EKWOK LOCATED ON THE NUSHAGAK RIVER. I AM HERE TESTIFYING FOR OUR VILLAGE CORPORATION, EKWOK NATIVES LIMITED.

OUR CORPORATION FEELS VERY STRONGLY THAT A PLAN TO GUIDE RECREATION DEVELOPMENT FOR UPPER BRISTOL BAY IS NECESSARY. WE FEEL IT IS NECESSARY TO PROTECT THE LAND AND WATER RESOURCES IMPORTANT FOR BOTH SUBSISTENCE AND RECREATION, AND THAT THE MANAGEMENT PLAN REQUIRED BY THE BRISTOL BAY AREA PLAN IS THE WAY TO GO. OVER THE LAST 10 YEARS, THE RIVERS AND LAKES IN UPPER BRISTOL BAY ARE BEING USED MORE AND MORE BY PEOPLE COMING IN FOR SPORT FISHING AND HUNTING. 10 YEARS AGO, PEOPLE FROM AROUND HERE DID NOT SEE GROUPS OF PEOPLE ON EVERY BEND OF THE RIVERS. TODAY, WE SEE MORE AND LARGER GROUPS OF PEOPLE FISHING, HUNTING, AND RAFTING FROM THE LODGES AND GUIDE CAMPS FROM THIS AREA AND FROM PEOPLE THAT FLY IN OR BOAT IN ON THEIR OWN. THESE PEOPLE ARE ALSO USING THE SAME AREAS OUR PEOPLE AND OTHER VILLAGES HAVE USED TRADITIONALLY FOR SUBSISTENCE. WE ARE ALREADY SEEING CONFLICTS BETWEEN SUBSISTENCE AND RECREATION USE. AS MORE PEOPLE FROM ALL OVER USE THE AREA THESE CONFLICTS WILL ONLY GET WORSE.

OUR CORPORATION ALSO RECOGNIZES THE ECONOMIC IMPORTANCE OF RECREATION WHICH IS WHY WE BUILT A SPORT FISH LODGE SEVEN YEARS AGO. OUR CLIENTS COME TO OUR LODGE BECAUSE OF THE GOOD FISHING AND THE WILDERNESS AND SCENIC BEAUTY OF THE AREA. AS THE LOWER END OF THE NUSHAGAK RIVER BECOMES CROWDED WITH GUIDES AND OTHER LODGES USING THE AREA, WE NOW SEE A GREATER PUSH UP INTO OUR AREA. THIS ONLY TAKES AWAY FROM THE WILDERNESS AND FISHING EXPERIENCE THAT OUR CLIENTS SEEK.

WE EKWOK NATIVES LIMITED HAVE THE SAME GOAL AS THE BRISTOL BAY AREA PLAN, THAT IS TO PROTECT THE FISH AND WILDLIFE SO THAT SUBSISTENCE AND RECREATION USES CAN CONTINUE WITHOUT HARM TO THESE IMPORTANT RESOURCES. OUR CORPORATION SEES THE NEED FOR EVERYONE INCLUDING VILLAGE CORPORATIONS TO WORK TOGETHER TO PROTECT EVERYONES INTERESTS. FOR THESE REASONS, WE FULLY SUPPORT HOUSE BILL 440 AND FEEL THIS BILL CARRIES OUT THE ADDITIONAL PLAN REQUIRED BY THE BRISTOL BAY AREA PLAN.

THANK YOU FOR ALLOWING ME THE OPPORTUNITY TO TESTIFY.

STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY LEGISLATIVE REFERENCE LIBRARY

May, 1986

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS date base CM 14. In order to save space copies of minutes have not been left in the files.

Jeanie Henry

HOUSE	SENATE RESOURCES COMMITTEE	3/21/86	8:30 am
"	"	3/24/86	8:30 am

Alaska State Legislature

ARLISS STURGULEWSKI, Chairman
BETTYE FAHRENKAMP, Vice Chairman
JACK COGHILL
DICK ELIASON
VIC FISCHER
RICK HALFORD
FRED ZHAROFF



P. O. BOX V
JUNEAU, ALASKA 99811
(907) 485-4907

Senate Committee on Resources

M E M O R A N D U M

April 26, 1986

TO: All Members
Senate Resources Committee

FROM: ⁷ Staff, Senate Resources Committee

RE: HB 440 Recreation management plan implementing
the Bristol Bay Area Plan

HB 440 calls for the commissioner of natural resources to adopt a recreation management plan for the Bristol Bay region. The recreation plan is a continuation of the Bristol Bay Area Plan which recommended further planning for the recreational uses of many of the rivers in the region.

This legislation requires the commissioner of natural resources to appoint an advisory committee of nine members to assist in the preparation of the recreation plan. The advisory committee shall submit its plan to the commissioner within two years of the effective date of this Act. The commissioner, to the maximum extent possible, shall implement the recommendations of the advisory board.

There is a \$74,200 fiscal note for FY 87 which consists mainly of a Natural Resources Manager to coordinate with the advisory committee.

Enclosures:

Fiscal note
Letter from Rep. Herrmann with attachments

**STATE OF ALASKA 1986 LEGISLATIVE SESSION
FISCAL NOTE**

Revision Date : 4/4/86

REQUEST

Bill/Resolution No. : CSHR 440 (FIN)
 Title : Bristol Bay recreation plan

 Sponsor : Herrmann
 Requestor : House Finance Committee
 Date of Request : 4/4/86

FISCAL DETAIL

Agency Affected : Natural Resources
 BRU : Land & Water Management

 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES	0	49.0	---	0	0	0
TRAVEL	0	10.2	---	0	0	0
CONTRACTUAL	0	15.0	---	0	0	0
SUPPLIES	0	0	---	0	0	0
EQUIPMENT	0	0	---	0	0	0
LAND & STRUCTURES	0	0	---	0	0	0
GRANTS, CLAIMS	0	0	---	0	0	0
MISCELLANEOUS	0	0	---	0	0	0
TOTAL OPERATING	0	74.2	---	0	0	0

CAPITAL	0	0	---	0	0	0
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REVENUE	0	0	---	0	0	0
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FUNDING : (Thousands of Dollars)

GENERAL FUND	0	74.2	---	0	0	0
FEDERAL FUNDS	0	0	---	0	0	0
OTHER	0	0	---	0	0	0
TOTAL	0	74.2	---	0	0	0

POSITIONS :

FULL-TIME	0	1	---			
PART-TIME	0	0	---			
TEMPORARY	0	0	---			

ANALYSIS : Attach a separate page if necessary

See attached analysis.

ABA

Prepared by : Al Adams, Chair
 Division : House Finance Committee

Phone : 465-3706
 Date : 4/4/86

Approved by Commissioner : _____
 Agency : _____

Date : _____

Distribution (by Agency preparing fiscal note) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Analysis

This fiscal note provides a minimum level of funding for preparation of a recreation management plan for the Bristol Bay area. FY 87 costs are explained below. There will be fiscal impact in FY 88 as well. However, this funding will be provided through the regular budget appropriation process since the exact level of funding required in FY 88 depends on how much of the plan is completed in FY 87.

FY 87 BUDGET

Personal Services:

DNR - DLWM Natural Resources Manager I (12 months)	49.0
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Travel:

Staff travel - Anchorage to Dillingham or King Salmon	4.0
Travel to villages and rivers	2.2
Travel for advisory board members	4.0

	10.2

Contractual:

Local coordinator through Coastal Resource Service Area	15.0
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TOTAL	74.2
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Alaska State Legislature



REPRESENTATIVE
ADELHEID HERRMANN

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NAKNEK, ALASKA 99833
(907) 246-4495

While in Juneau
BOX V
JUNEAU, ALASKA 99811
(907) 465-4942, 465-4943

CO-CHAIRMAN
RESOURCES COMMITTEE

MEMBER
TRANSPORTATION
COMMITTEE

House of Representatives

MEMORANDUM

DISTRICT 26

ADAK
AKUTAN
ALEKNAGIK
ATKA
BELKOFSKI
CLARK'S POINT
COLD BAY
DILLINGHAM
DUTCH HARBOR
EGEGIK
EKUK
EKWOK
FALSE PASS
IGIUGIG
ILIAMNA
KING COVE
KING SALMON
KOKHANOK
KOLIGANEK
LEVELOCK
MANOKOTAK
NAKNEK
NELSON LAGOON
NEWHALEN
NEW STUYAHOK
NIKOLSKI
NONDALTON
PEDRO BAY
PILOT POINT
PORT ALSWORTH
PORT HEIDEN
PORT MOLLER
PORTAGE CREEK
SAND POINT
SOUTH NAKNEK
SQUAW HARBOR
ST. GEORGE
ST. PAUL
TOGIAK
TWIN HILLS
UGASHIK
UNALASKA

TO: Senator Arliss Sturgulevski
Chair, Senate Resources Committee

FROM: Representative Adleheid Herrmann *ad*
Co-Chair, House Resources Committee

DATE: April 24, 1986

SUBJECT: House Bill 440

Thank You for your cooperation in scheduling House Bill 440 for this Monday, April 28.

CSHB 440 (Finance) which passed the House, initiates a recreation management for Bristol Bay. This bill and the plan it initiates are important to Bristol Bay residents and other Alaskans as a mechanism for resolving the conflicts emerging from increased recreation in Bristol Bay. I believe you will agree that the approach of bringing together all the concerned parties to resolve these problems is preferable to having the state or the legislature mandate the outcome of recreation management in Bristol Bay.

As you know, members of the Bristol Bay Coastal Resource Service Area Board will be in town and would like to testify on this bill.

I believe of all the versions of the bill, CSHB 440 (Finance) best addresses all the concerns raised in testimony and letters. For this reason, your support in passing out this version would be greatly appreciated.

Enclosed for your review is backup on the legislation.

Please, let me know if you have any questions or concerns about the bill, or would like further information.

Thank you again for concern and your support.

Enclosures:

CSHB 440 (Finance)
Fiscal Note and Analysis
Summary of Legislation
Analysis of the Bristol Bay Recreation Study
Map
Summary of BBCRSA Projects
Federal and State Plans Calling for Recreation Plan
Minutes from House Resources Meetings on House Bill 440
Letters and Resolutions

Alaska State Legislature

REPRESENTATIVE
ADELHEID HERRMANN

PO BOX 63
NAKNEK, ALASKA 99633
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While in Juneau
BOX V
JUNEAU, ALASKA 99811
(907) 485-4942, 465-4943



CO CHAIRMAN
HOUSE RESOURCES COMMITTEE

MEMBER
TRANSPORTATION
COMMITTEE

House of Representatives

MEMORANDUM

DISTRICT 26

ADAK
AKUTAN
ALEKNAGIK
ATKA
BELKOFSKI
CLARK'S POINT
COLD BAY
DILLINGHAM
DUTCH HARBOR
EGEGIK
EKUK
EKWOK
FALSE PASS
IGIUGIG
ILIAMNA
KING COVE
KING SALMON
KOKHANOK
KOLIGANEK
LEVELOCK
MANOKOTAK
NAKNEK
NELSON LAGOON
NEWHALEN
NEW STUYAHOK
NIKOLSKI
NONDALTON
PEDRO BAY
PILOT POINT
PORT ALSWORTH
PORT HEIDEN
PORT MOLLER
PORTAGE CREEK
SAND POINT
SOUTH NAKNEK
SQUAW HARBOR
ST GEORGE
ST PAUL
TOGIAK
TWIN HILLS
UGASHIK
UNALASKA

TO: All Members of the House

FROM: Representative Adelheid Herrmann
Co-Chair, House Resources Committee

DATE: April 16, 1986

SUBJECT: CSHB 440 (Finance)/Recreation Plan for Bristol Bay

Over the past few years the Bristol Bay Region has experienced a dramatic increase in the number of people using the region's resources for recreational purposes. This increased use has resulted in many conflicts between users in addition to serious impacts on the resource. As a result of these problems, I have introduced House Bill 440 which would initiate the planning process for recreational management in the Bristol Bay Region.

Many individuals and organizations are interested in developing the recreational potential of the area but there are many conflicting ideas about how this should occur. During a teleconference in the House Resources Committee all the concerned parties indicated strong support for the bill and for the plan which it would initiate.

The terms of the CSHB 440 (Finance) would allow the plan to be a vehicle for bringing together all the different parties in order to hammer out their different ideas. This will result in recommendations the Commissioner of Natural Resources can use to guide the recreational development of Bristol Bay.

As described in Section 3, the bill establishes an Advisory Committee comprised of representatives from a wide range of concerned user groups and state officials. The Committee is charged with working to develop the terms of the plan and has a maximum of two years to formulate guidelines for the recreational management of the Bristol Bay Region. The planning process will be an opportunity for all the different concerned parties to address a full range of alternatives for the recreation management of the region. I am confident that, if passed, this legislation would provide the vehicle for these decisions to be made in a reasonable fashion by all the concerned parties before the problems escalate.

Your support in passing CSHB 440 (Finance) would be greatly appreciated.

ANALYSIS

Bristol Bay Recreation Study (HB 440)

The Bristol Bay region has long been known by sportsmen for its trophy fishing and big game hunting opportunities. A number of guiding operations use the Bristol Bay area, with most of the activity concentrated in the spring, summer, and fall months. Sport fishermen in 1980 harvested about 37,000 salmon, and fishing for trophy rainbow trout and grayling is very popular. Sport hunting for big game species such as brown bear, moose, and caribou occurs throughout much of the area. The Institute of Social and Economic Research estimates that the economic value of recreational hunting, fishing and non-consumptive uses of fish and wildlife resources in the region is between \$20 and \$40 million per year. The rivers described in Section 2 along with the two congressionally designated National Wild and Scenic Rivers in the region and other rivers in adjacent parks have become increasingly popular for river floating. The area contains many commercial lodges catering to hunters and fishermen; recreational cabins and campsites are also spread throughout. Maintained and unmaintained airstrips abound, and floatplanes make use of the lakes and larger rivers. Wood-Tikchik State Park is the largest of Alaska's state parks and provides high quality fishing and boating. Three national parks or monuments (Lake Clark, Katmai, and Aniakchak) and four national wildlife refuges (Togiak, Becharof, Alaska Peninsula and Alaska Maritime) adjoin the planning area. These parks, the several national wildlife refuges and recreational rivers and lakes all attract increasing numbers of recreationists from around the world.

As the Bristol Bay Area Plan was developed as part of a cooperative effort for 31 million acres of land, it was not able to make detailed recommendations regarding management of important rivers on state land. The area plan was signed in September 1984 by the Commissioners of Natural Resources, Fish and Game and Environmental Conservation. The area plan recommends that agencies undertake a regional recreation study for the area. The plan recommends that the study address the following:

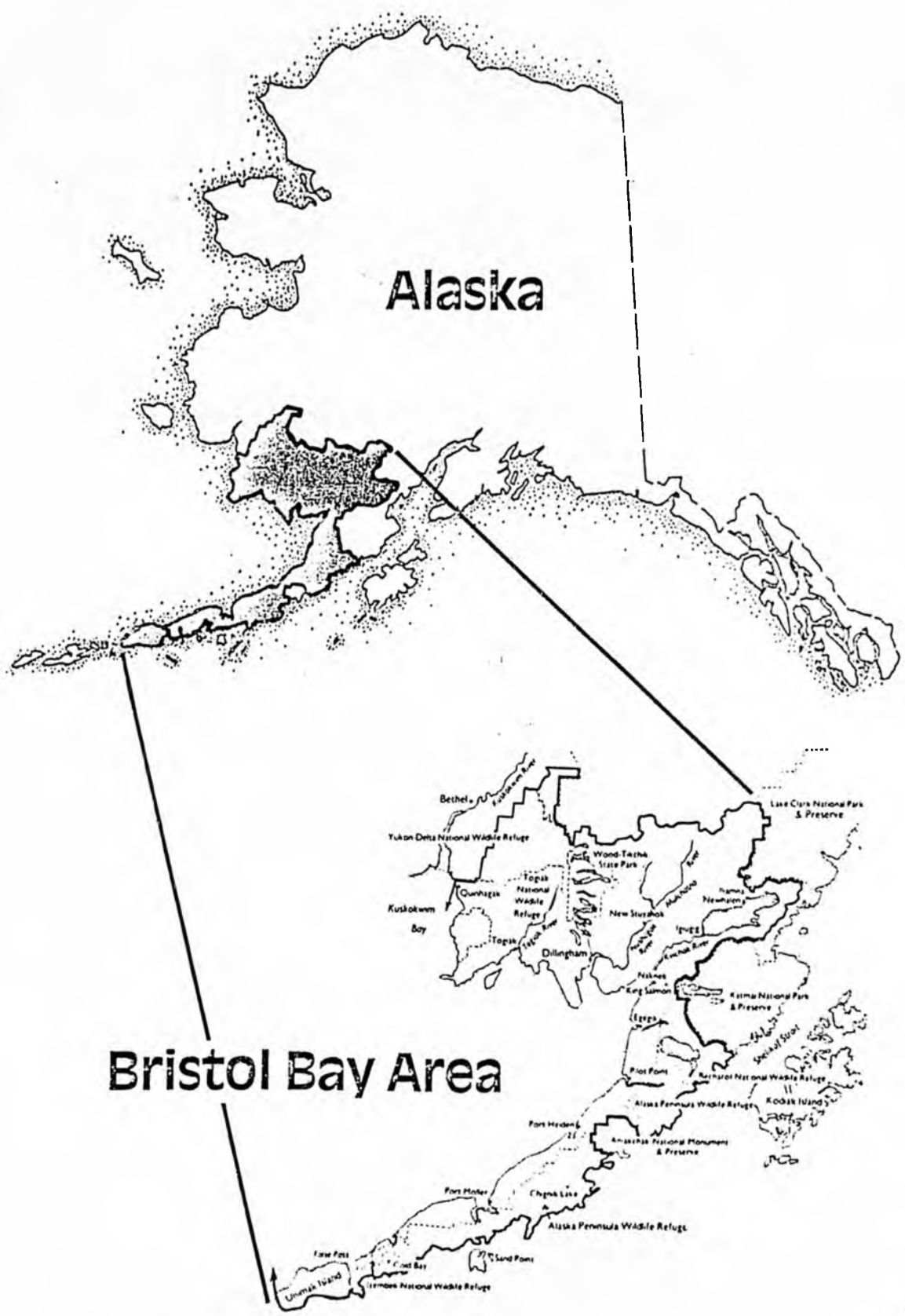
1. recreation management of rivers and lakes with high recreation potential;
2. refinement of the primary recreation designations of the BBAP;
3. the numbers and location of future commercial recreation facilities;
4. the concept of setting aside a strip of State and BLM land on both sides of the Nushagak, Nuyukuk, Mulchatna, Kokwok, Koktuli, Swan, King Salmon (off the Nushagak), Chichitna, and Kvichak Rivers and shoreline of Iliamna Lake as special management corridors or public reserve lands that would be managed entirely and exclusively for traditional and public recreational uses;
5. acquisition and marking of public access sites, easements, and campsites and identification of and propose solutions to trespass problems;

6. the need for cooperative land management agreements to ensure maintenance of habitats of fish and wildlife resources used for subsistence and recreation;
7. what is the existing and potential growth in recreation demand and facilities;
8. how compatible is recreation with subsistence and other sectors of the region's economy;
9. how does Bristol Bay recreation contribute to the state's economy;
10. what effect will land disposals and other land uses have on recreation;
11. how do net economic benefits compare with other sectors of the economy; and
12. the disposal (including leasing) of state land for public and private recreation, particularly state land disposals around Iliamna Lake.

The recreation plan outlined in HB 440 would be prepared under the direction of an advisory committee. The local committee members would not receive compensation, but travel and per diem would be paid through this appropriation. The Division of Land and Water Management, Resource Allocation Section, would serve as project staff with assistance from the Division of Parks and Outdoor Recreation.

The plan would be started in the summer of 1986 and would be submitted to the Commissioner by spring of 1988. The final plan would be printed at the end of fiscal year 1988. The budget provides funding for a part-time local coordinator in Dillingham to be hired through the Coastal Resource Service Area Board (CRSA) or Bristol Bay Native Association.

The fiscal note does not identify funds necessary for implementation of the recreation plan.



Alaska

Bristol Bay Area

BRISTOL BAY COASTAL RESOURCE SERVICE AREA PROJECTS

I. Nushagak River Basin Mapping Project

This project represents the largest-scale mapping effort done on a river system in Bristol Bay to date and includes:

- three (3) 1:500,000 index sheets showing the location of larger scale 1:63,360 maps; and
- thirty-four (34) maps at a scale of 1 inch to 1 mile showing various sections of the Nushagak River drainage basin's major river and lakes.

These blue-line maps are intended to be used as working maps by the Bristol Bay CRSA Board, various state agencies and village corporations for land and water resource inventory work. These maps were produced at the level of detail necessary for preparing a management plan. The Bristol Bay CRSA Board also has the contact mylars and the negatives for each map sheet and is able to reproduce any portion of the mapping project for the cost of reproduction (blue-line paper).

II. Commercial Recreation Study

Because of the rapidly accelerating use of the Nushagak River drainage by recreation and virtual lack of information on the intensity and location of this use, the CRSA Board received a \$30,000 special appropriation to do a study on commercial recreation use of the Nushagak/Mulchatna River drainages. Due to funding limitations, the study focused on the Nushagak/Mulchatna area (study area) and does not reflect the substantial amount of recreation use in the Iliamna subregion or other areas experiencing significant use.

Phase I of the study has been completed and resulted in a directory of commercial service providers - lodges, guides and air taxis - that operate in the study area. A total of 128 lodges, guides and air taxis were found to operate full-time or part-time in the Nushagak/Mulchatna area alone, representing a significant indication of the amount of recreational use this river system currently receives. The value of the directory was both to define the number of operators using the area, and to establish a current population base from which to administer a detailed survey.

BBCRSA Projects
Page Two

Phase II of the study involved developing and administering three separate survey questionnaires for the three broad categories of commercial service providers. The survey questionnaires were designed to collect specific information on the location, timing and other use characteristics in the study area for sport fishing, hunting and recreational rafters, as well as information on the types and costs of services provided by lodges, guides and air taxis. Commercial service providers were also asked to map regularly used areas for these activities, locations of permanent and non-permanent facilities (lodges, campsites, tents, cabins) and commonly used access points.

A total of 71 surveys have been completed representing 55% of the recreation businesses that operate in the study area. 52 of the 71 surveys were done by personal interview (averaging two hours per interview). Mail out questionnaires were sent to those operators not available for interview and a total of 19 questionnaires have been received. The information from these surveys is presently being analyzed, and a final report on the study summarizing the results of the survey will be published by the end of April 1986.

State and Federal Bristol Bay Plans Call for Further Recreation Planning

The Bristol Bay Plan emerged from the Bristol Bay Cooperative Management Plan which was a joint effort of state and federal agencies to plan for the region. Before the cooperative plan was adopted, a decision was made that the plans be adopted by the federal and state governments separately. The state plan was adopted as the Bristol Bay Area Plan and the federal plan was adopted as Bristol Bay Regional Management Plan. Both plans as adopted recognize the need for additional planning for the recreational management of the region.

Excerpt from the State Bristol Bay Area Plan

Guidelines

1. Future Management Plans Should Address Recreation

State agencies should develop management plans that maintain public recreation, scenic areas, wilderness, unique geological features, and fragile or unique ecosystems in areas with significant recreation values.

2. Recreation Facility Siting

Recreation facilities will be sited in a manner to minimize the adverse impact on existing wildlife populations and traditional uses while at the same time providing the recreation facilities needed by the public.

Excerpt from the Federal Bristol Bay Regional Management Plan

Recreation Study: ADNR, ADF&G, BLM, and USFWS should develop a recreation management plan for the study area. The study should specifically address the various issues and concerns missed in the public review of the Draft BBCMP as well as the following:

1. recreation management of rivers and lakes with high recreation potential;
2. refinement of the primary recreation use recommendations of the BERMP;
3. the location of future commercial recreation facilities;
4. the concept of setting aside a strip of State and BLM land on both sides of the Nushagak, Nuyukuk, Mulchatna, Kokwok, Kuktuli, Swan, King Salmon (off the Nushagak), Chichitna, and Kvichak Rivers and shoreline of Iliamna Lake as special management corridors that would be managed entirely and exclusively for traditional and public recreational uses;
5. acquisition and marking of public access sites, easements, and campsites;
6. the need for cooperative land management agreements to ensure maintenance of habitats of fish and wildlife resources used for subsistence and recreation.
7. identification and recommended diversification of the entire recreation industry in the study area.

BRISTOL BAY COASTAL RESOURCE SERVICE AREA
P.O. BOX 3110
DILLINGHAM, ALASKA 99576

RESOLUTION 86-01

- WHEREAS The Bristol Bay Coastal Resource Service Area (CRSA) was organized in October, 1981 for the purpose of developing a coastal management program for 26 communities in the Bristol Bay region; and
- WHEREAS the CRSA Board used a wide range of public and private input, and the best available resource information, to formulate land and water use policies in the coastal area of Bristol Bay; and
- WHEREAS the CRSA Board's coastal management program, as well as the area planning effort undertaken concurrently by the State of Alaska acknowledges the lack of resource information on the issue of recreational use of upper Bristol Bay's waterbodies; and
- WHEREAS both of these adopted plans called for further research and planning in regard to recreational management in the Nushagak and Ilisnoa Lake drainages that encompass upper Bristol Bay; and
- WHEREAS in the last five years the region has experienced a dramatic increase in recreational use of the waterbodies of the upper Bristol Bay sub-region, and
- WHEREAS without specific recreational management direction, this unique and diverse area of Alaska could be irreparably harmed; and
- WHEREAS comprehensive recreational management of the upper Bristol Bay waterbodies is in the best interest of current, and future Alaskans; and

NOW THEREFORE BE IT RESOLVED, that the Bristol Bay Coastal Resource Service Area Board wholeheartedly supports the concept of HB 440 that would enact a recreation management planning effort for the upper Bristol Bay area of Alaska.

SIGNED: Perry Addison
Chairman

CERTIFICATION:

I the undersigned Secretary of said Board, do hereby certify that the full Bristol Bay Coastal Resource Service Area Board composed of seven (7) members, of whom 6 were present at a meeting the 7 day of February, 1986, adopted the following resolution by the affirmation vote of 6 members.

SIGNED: Roz Aaberg
Secretary

BRISTOL BAY NATIVE CONVENTION
Resolution 86-08

- WHEREAS: the State of Alaska adopted the Bristol Bay Area Plan (BBAP) in 1984 as policy for management of state lands and resources within the Bristol Bay/Alaska Peninsula regions; and
- WHEREAS: the management of recreation in upper Bristol Bay is practically non-existent, and both the BBAP and Bristol Bay Coastal Management Program acknowledged the lack of information available on the location and intensity of recreational use of upper Bristol Bay waterbodies; and
- WHEREAS: over the last five to ten years the region has experienced a dramatic increase in recreational use of these waterbodies resulting in increasing conflicts between commercial recreation users and traditional users of fish and wildlife; and
- WHEREAS: implementation of the BBAP calls for a recreation management plan to be developed based on a recreation study to address twelve specific topics; and
- WHEREAS: this recreation study was to be initiated within two years of adoption of the BBAP by State and Federal agencies in coordination with private landholders (particularly Native Corporations), lodges, guides, sport fish organizations, and other interested parties; and
- WHEREAS: Representative Herrmann has introduced HB 440 last year relating to a recreation management plan implementing the BBAP which will come up for consideration this Legislative session;

NOW THEREFORE BE IT RESOLVED that the Bristol Bay Native Convention supports HB 440 that would enact a Recreation Management Planning process for upper Bristol Bay.

BE IT FURTHER RESOLVED that the Bristol Bay Native Convention urges the Department of Natural Resources and Alaska Department of Fish and Game to assume their responsibility for undertaking the recreation study mandated by the Bristol Bay Area Plan.

CERTIFICATION

I hereby certify that the foregoing is a full, true and correct copy of the resolution adopted by the delegates of the 1986 Bristol Bay Native Convention February 23, 24, 25, & 26, Dillingham, Alaska, at which a quorum was present.

Resolution 86-06
Page 2

WITNESS My hand and seal this 26th day of February, 1986.

Alvin P. Jones
Chairman, Bristol Bay Native Convention

WITNESS:

J. Sally Smith
Chairperson, Resolutions Committee

BRISTOL BAY NATIVE CONVENTION

RECREATIONAL RIVERS

Resolution No. 85-31

- WHEREAS Bristol Bay's Native community has lived upon and in harmony with the region's land for many centuries, and
- WHEREAS the land management programs and policies of the region's public land owners are of great interest and importance to the Native community because these lands are part of its traditional land base, and
- WHEREAS the Native community has expressed the desire in past resolutions for special land management for the region's important rivers and adjacent lakes; and
- WHEREAS Alaska's Governor Sheffield and the Legislature are studying different proposals to establish protective land management programs for certain important rivers, and
- WHEREAS the Bristol Bay Native community supports efforts to create special river corridors if these programs recognize the habitat protection and traditional use patterns crucial to people of the region and their cultural, economic, and subsistence values.

NOW THEREFORE BE IT RESOLVED By the Delegates to the 1985 Bristol Bay Native Convention in convention assembled that:

- 1) Bristol Bay Native Association and Coastal Resource Management Boards study the proposals now pending and participate to shape a program that addresses regional values and requirements, and
- 2) Our legislative representatives (Sen. Zharoff and Rep. Herrmann) work to insure a river management program that requires local participation in its planning and management programs, and
- 3) BBNA express the region's support for the efforts of the Governor and Legislature to address the important issues of river corridor management.

CERTIFICATION

I hereby certify that the foregoing is a full, true, and correct copy of the resolution adopted by the Delegates to the 1985 Bristol Bay Native Convention, February 25, 26, 26, 1985, Dillingham, Alaska, at which a quorum was present.

WITNESS My hand and seal this 27th day of February, 1985.

Hellie P. Johnson
Chairman, Bristol Bay Native Convention

WITNESSED:

H. Doreen Smith
Chairperson, Resolutions Committee

A RESOLUTION IN SUPPORT OF HOUSE BILL #440

WHEREAS, the State of Alaska has implemented the Bristol Bay Area Plan, and

WHEREAS, further study is required relating to the Recreational Management Plan of Bristol Bay River Systems.

NOW, THEREFORE BE IT RESOLVED, that the Southwest Alaska Municipal Conference support the concept of H.B. #440.

ROBERT F. WILLIAMS

Drawer F

Kenai, AK 99611

4-8-85

DEAR ADELHEID,

I WANTED TO WRITE A SHORT NOTE
AND PASS ON SOME INFORMATION YOU MIGHT
WANT TO BE AWARE OF.

A LOCAL SPORTS SHOP OWNER IN
KENAI COMMENTED TO ME LAST WEEK HOW
MORE AND MORE GUIDES ARE LEAVING THE
KENAI AREA AND MOVING THEIR OPERATION
TO KING SALMON ON THE NARNEK RIVER.
HE SUGGESTED THAT PEOPLE SHOULD KEEP
AN EYE ON THAT RIVER SO IT DOES
NOT GROW INTO THE KIND OF PROBLEMS
PEOPLE FACE ON THE KENAI RIVER.

I THOUGHT YOU MIGHT WANT
THIS INPUT SO YOU CAN KEEP
INFORMED ABOUT THIS AREA OF GROWTH
IN THE AREA.

HOPE THE WINTER IS TURNING
INTO SPRING IN SE. GOOD LUCK WITH
THE REST OF THE SEASON. I SHOULD BE
DOWN ON UNIVERSITY BUSINESS APRIL 24 + 25.

Bob W

October 31, 1984

Representative
House District 26
Pouch V
Juneau, Ak. 99811

Dear District 26 Representative:

In a recent meeting of the Nushagak Fish and Game Local Advisory Committee (10/30/84), it was noted that increasing sport fishing pressure is being exerted on virtually all stocks in western Bristol Bay and particularly the chinook (king) and coho (silver) salmon. The lack of sound biological information concerning sport fish effort and catch was found to be decidedly lacking.

It was further noted that the increased commercial fishing effort was being directed toward king and coho salmon, making the issue of sport fish harvest more important to the actions of the Board.

The committee therefore resolved that letters to the Office of the Governor and Legislature be sent, requesting additional funds be appropriated to provide for sport fish research and management activities in western Bristol Bay. In the view of this committee, this is a pressing matter that deserves your attention.

Very truly yours,

Joseph McGill,
Nushagak Advisory Committee

A handwritten signature in cursive script, appearing to read "Joe McGill", written in dark ink.

PUBLIC OPINION MESSAGE

TO: REPRESENTATIVE ADELHEID HEHRMANN
FROM: BRUCE FOERCH
BOX 142
TOGIAK, ALASKA 99678
N/A

BILL NO: HB 440

SUBJECT: REC. MNGMT PLAN; IMPLEMENT BRISTOL BAY PLAN

MESSAGE:

I'M STRONGLY IN SUPPORT OF HB440. THERE IS INCREASED DEMAND ON RECREATIONAL USE IN THE TOGIAK AREA. WITHOUT ANY MANAGEMENT IT IS STARTING TO CONFLICT WITH THE SUBSISTENCE LIFESTYLE. PLEASE PASS HB440 OUT OF COMMITTEE AND LEGISLATURE.

DATE: 03/24/86 TIME: 10:19:02 SENT BY: DILLINGHAM LIO

COPIES TO: REPRESENTATIVE: RICHARD SCHULTZ
REPRESENTATIVE: F. KAY WALLIS
REPRESENTATIVE: BETTE CATO
REPRESENTATIVE: ROGER JENKINS
REPRESENTATIVE: MIKE W. MILLER
REPRESENTATIVE: DRUE PEARCE
REPRESENTATIVE: JOHN SUND
REPRESENTATIVE: DAVE THOMPSON
SENATOR: FRED F. ZHAROFF

PUBLIC OPINION MESSAGE

TO: REPRESENTATIVE ADELHEID HERRMANN

FROM: GLENN H. HERBST
BOX 10062
DILLINGHAM, ALASKA 99576
842-5254

BILL NO: HB 440

SUBJECT: REC. MNGMT PLAN; IMPLEMENT BRISTOL BAY PLAN

MESSAGE:

SUPPORT HB440. OUR REGION IS GROWING AS IS THE ENTIRE STATE. INCREASING DEMAND IS BEING PLACED ON OUR AREA'S NATURAL RESOURCES. WE NEED TO LOOK TO THE FUTURE WITH SOME PLANNING IN ORDER TO INSURE THAT THESE VALUABLE RESOURCES ARE PROTECTED AND USED WISELY.

DATE: 03/24/86 TIME: 14:59:48 SENT BY: DILLINGHAM LIO

COPIES TO: REPRESENTATIVE: MIKE DAVIS
REPRESENTATIVE: JOHN G. (JACK) FULLER
REPRESENTATIVE: MAX F. GRUENBERG
REPRESENTATIVE: ANDRE MARROU
REPRESENTATIVE: RICHARD SCHULTZ
REPRESENTATIVE: F. KAY WALLIS
SENATOR: FRED F. ZHAROFF

10

TO: HOUSE RESOURCES COMMITTEE MEMBERS
REPRESENTATIVES HERRMANN AND SHULTZ, CO-CHAIR
REPRESENTATIVES WALLIS, CATO, JENKINS, M.W.MILLER,
PEARCE, SUND AND THOMPSON

FROM: JACK WOOD, BOX 112, KING SALMON, ALASKA 99613

SUBJ: HB440, BRISTOL BAY RECREATION MANAGEMENT PLAN

I'M IN SUPPORT OF HB440 AND WOULD LIKE IT IMPLEMENTED AS SOON AS POSSIBLE, EVEN EARLIER THAN 2 YEARS IF POSSIBLE. I AM A MEMBER OF THE NAKNEK LAKE AND RIVER SPORT FISHING ASSOCIATION AND REPRESENTING WOODS ALASKA SPORTS FISHING AND GUIDING SERVICE.

SENATE AMENDMENT

Adopted

2

By Senate Resources Committee

To: _____ SENATE BILL No. _____

To: _____ HOUSE BILL No. CSHB 440 (Fin)

PAGE:

LINE:

3

4

Add new subsection (g):

(g) A recreation management plan adopted or revised by the commissioner under (a) of this section shall be submitted to the legislature for review within the first 10 days of the first regular session of the legislature to convene after its adoption or revision by the commissioner.

SENATE AMENDMENT

not adopted

By Senate Resources Committee

To: _____ SENATE BILL No. _____

To: _____ HOUSE BILL No. CSHB 440 (Fin)

PAGE:

LINE:

3

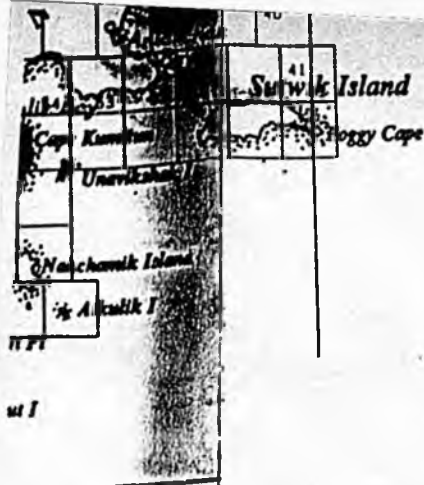
7

After the period, delete entire sentence lines 7 - 12;

insert new language below:

Until the recreation management plan has been adopted, the commissioner shall consult with the advisory committee before issuing a lease for recreational facilities within the Bristol Bay Region.

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE



Alaska Department of
**NATURAL
RESOURCES**

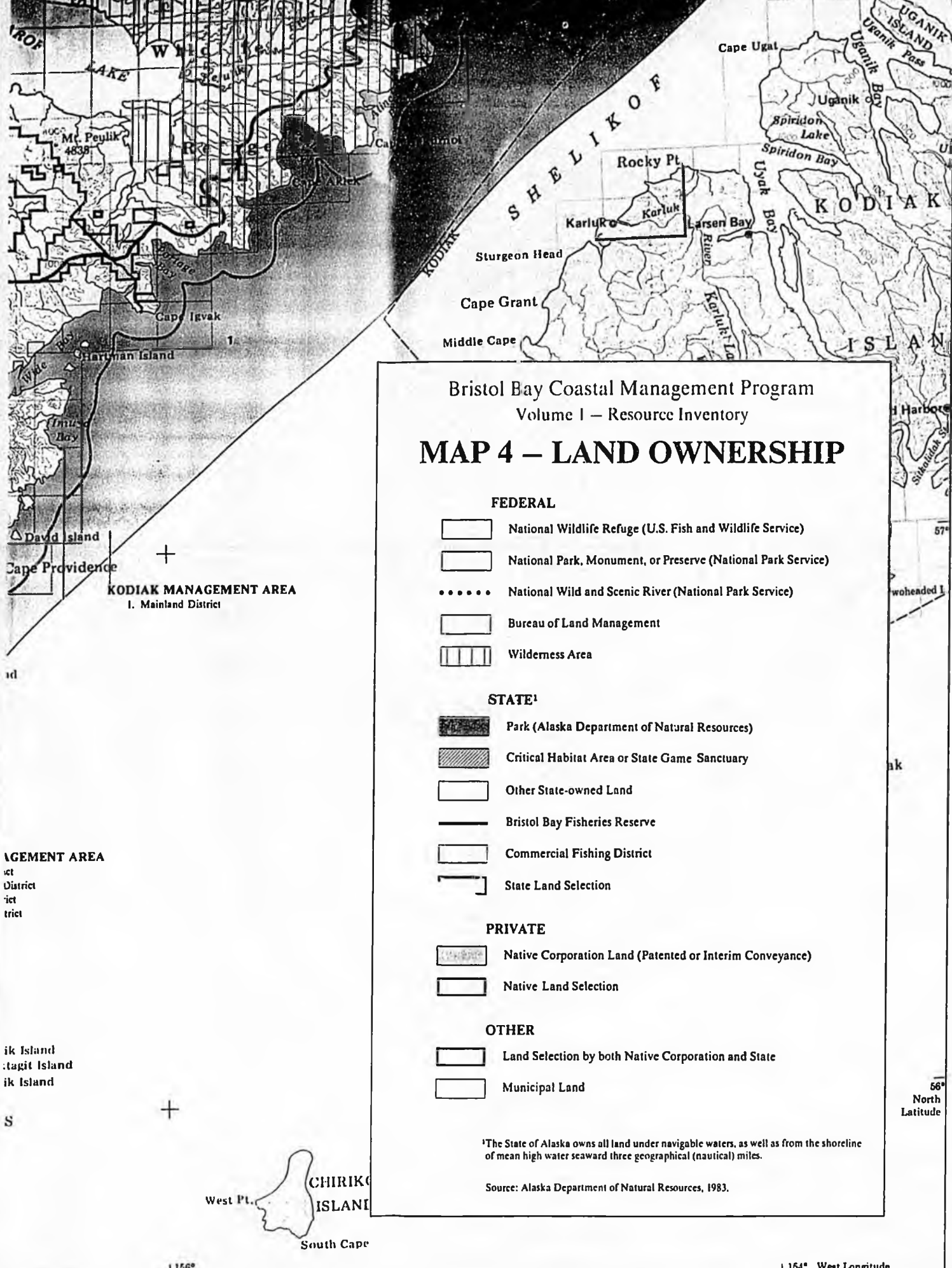
Bristol Bay AREA Plan

PRIMARY LAND USES ON STATE LANDS

-  **Fish & Wildlife**
-  **Fish & Wildlife / Recreation**
-  **Fish & Wildlife / Recreation / Oil & Gas**
-  **Fish & Wildlife / Oil & Gas**
-  **Fish & Wildlife / Recreation / Minerals**
-  **Fish & Wildlife / Minerals / Oil & Gas / Transportation**
-  **Remote Settlement Areas (13,000 acres)**
-  **Areas not to be placed on state oil & gas lease schedule**
-  **Bristol Bay State Fisheries Reserve**
-  **State will not schedule oil & gas lease sales before 1994**
-  **Transportation corridors**
-  **Cold Bay to King Cove road corridor**
-  **Areas subject to Mineral Leasehold Location**

Note: This map generalizes land use recommendations. See Chapters 2 and 3 of the Bristol Bay Area Plan for more detailed recommendations, including secondary land use designations.






THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE



Bristol Bay Coastal Management Program
Volume 1 – Resource Inventory

MAP 4 – LAND OWNERSHIP



FEDERAL

-  National Wildlife Refuge (U.S. Fish and Wildlife Service)
-  National Park, Monument, or Preserve (National Park Service)
-  National Wild and Scenic River (National Park Service)
-  Bureau of Land Management
-  Wilderness Area



STATE¹

-  Park (Alaska Department of Natural Resources)
-  Critical Habitat Area or State Game Sanctuary
-  Other State-owned Land
-  Bristol Bay Fisheries Reserve
-  Commercial Fishing District
-  State Land Selection

PRIVATE

-  Native Corporation Land (Patented or Interim Conveyance)
-  Native Land Selection

OTHER

-  Land Selection by both Native Corporation and State
-  Municipal Land

¹The State of Alaska owns all land under navigable waters, as well as from the shoreline of mean high water seaward three geographical (nautical) miles.

Source: Alaska Department of Natural Resources, 1983.

MANAGEMENT AREA

Management District
Management District
Management District

Chirikof Island
Chirikof Island
Chirikof Island



156°

164° West Longitude

56° North Latitude

*DNR Multiple Use
Bristol Bay Plan / how this relates*

*Commissioner
Levyne*

Offered: 4/10/86
Referred: Rules

Original sponsor: Herrmann

*House
Handwritten*

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2
3
4
5

CS FOR HOUSE BILL NO. 440 (Finance)
IN THE LEGISLATURE OF THE STATE OF ALASKA
FOURTEENTH LEGISLATURE - SECOND SESSION

A BILL

6 For an Act entitled: "An Act relating to a recreation management plan
7 implementing the Bristol Bay Area Plan; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. LEGISLATIVE FINDINGS. The legislature finds that the
11 Bristol Bay Area Plan is an area plan that developed from a cooperative
12 planning process involving state and federal agencies and local residents,
13 and that while the Bristol Bay Area Plan sets out guidelines for the man-
14 agement of the area's natural resources, it recommends further planning for
15 the recreational uses of many of the rivers and land adjacent to the rivers
16 in Bristol Bay. The legislature further recognizes that the recreational
17 uses of the rivers are increasing and that a plan for the recreational
18 management of the rivers is necessary.

19 * Sec. 2. The commissioner of natural resources shall adopt a recrea-
20 tion management plan for the Bristol Bay region. The plan shall address
21 the management topics and options that are within the authority of the
22 commissioner of natural resources. In the adoption of the management plan,
23 the commissioner of natural resources shall consider the implications for
24 federal or private land of action proposed to be taken on state land in the
25 Bristol Bay region. The recreational management plan shall address the
26 recreation management of the Nushagak-Mulchatna River drainage, the Naknek
27 River drainage, and the Kvichak River-Lake Iliamna-Lake Clark drainage.
28 The recreation management plan shall address the recreation management on
29 other rivers in the Bristol Bay region to the extent that recreational uses

1 in the drainages described in this section affect recreational activities
2 on other rivers.

3 * Sec. 3. (a) The commissioner of natural resources shall prepare the
4 recreation management plan with the advice and assistance of an advisory
5 committee. The plan shall be based on the best available biological,
6 geographical, cultural, social, and economic data and prepared after public
7 hearings in communities located on the Nushagak, Mulchatna, Naknek,
8 Kvichak, and Iliamna Rivers and in Dillingham and Anchorage.

9 (b) The advisory committee consists of

- 10 (1) the commissioner of natural resources; ✓
- 11 (2) the commissioner of fish and game; ✓
- 12 (3) a representative of the Bristol Bay Coastal Resource Service
13 Area Board;
- 14 (4) a representative of the Bristol Bay Borough Coastal Dis-
15 trict;
- 16 (5) a representative of the Bristol Bay Regional Native Corpo-
17 ration;
- 18 (6) a representative of the Bristol Bay Native Association;
- 19 (7) a representative of the Bristol Bay sport fishing community;
- 20 (8) a representative of the Bristol Bay commercial fishing
21 community; and
- 22 (9) a representative of the Southcentral Alaska sport fishing
23 community.

24 (c) The representatives of the groups described in (b)(3) - (9) of
25 this section shall be appointed by the commissioner of natural resources
26 from nominations submitted by the respective group.

27 (d) A designee of an advisory committee member may serve in the
28 absence of a member.

29 (e) The advisory committee shall submit its plan to the commissioner

1 of natural resources within two years after the effective date of this Act.

2 (f) The recreation management plan adopted by the commissioner of
3 natural resources becomes a part of the Bristol Bay Area Plan.

4 * Sec. 4. To the maximum extent possible, the commissioner of natural
5 resources shall implement the recommendations of the recreation plan in the
6 management of the land, water, and natural resources of the rivers and land
7 in the Bristol Bay region. For two years after the effective date of this
8 Act or until the recreation management plan has been adopted, whichever is
9 earlier, the commissioner of natural resources shall defer the development
10 of permanent recreation facilities and may not issue a lease for more than
11 five years for commercial recreation purposes within the Bristol Bay
12 Region.

13 * Sec. 5. This Act takes effect immediately in accordance with AS 01.-
14 10.070(c).

Offered: 4/10/86
Referred: Rules

Original sponsor: Herrmann

1 IN THE HOUSE BY THE FINANCE COMMITTEE
2 CS FOR HOUSE BILL NO. 440 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FOURTEENTH LEGISLATURE - SECOND SESSION
5 A BILL

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16 in Bristol Bay. The legislature further recognizes that the recreational
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24 federal or private land of action proposed to be taken on state land in the
25 Bristol Bay region. The recreational management plan shall address the
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4107

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5 committee. The plan shall be based on the best available biological,
6 geographical, cultural, social, and economic data and prepared after public
7 hearings in communities located on the Nushagak, Mulchatna, Naknek,
8 Kvichak, and Iliamna Rivers and in Dillingham and Anchorage.

Reduce To
B.B. Area Plan
pg 5-8 of Area Plan

9 (b) The advisory committee consists of
10 (1) the commissioner of natural resources;
11 (2) the commissioner of fish and game;
12 (3) a representative of the Bristol Bay Coastal Resource Service -

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FISHING x
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+ NATIVE
COUNCIL
SERVICE
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13 Area Board;
14 (4) a representative of the Bristol Bay Borough Coastal Dis-
15 trict;
16 (5) a representative of the Bristol Bay Regional Native Corpo-
17 ration;
18 (6) a representative of the Bristol Bay Native Association;
19 (7) a representative of the Bristol Bay sport fishing community;
20 (8) a representative of the Bristol Bay commercial fishing
21 community; and
22 (9) a representative of the Southcentral Alaska sport fishing
23 community.

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24 (c) The representatives of the groups described in (b)(3) - (9) of
25 this section shall be appointed by the commissioner of natural resources
26 from nominations submitted by the respective group.

27 (d) A designee of an advisory committee member may serve in the
28 absence of a member.

29 (e) The advisory committee shall submit its plan to the commissioner

~~the~~ shall prepare the plan

1 of natural resources within two years after the effective date of this Act.

2 (f) The recreation management plan adopted by the commissioner of
3 natural resources becomes a part of the Bristol Bay Area Plan.

4 * Sec. 4. To the maximum extent possible, the commissioner of natural
5 resources shall implement the recommendations of the recreation plan in the
6 management of the land, water, and natural resources of the rivers and land
7 in the Bristol Bay region. For two years after the effective date of this

8 Act or until the recreation management plan has been adopted, whichever is
9 earlier, the commissioner of natural resources shall defer the development
10 of permanent recreation facilities (and may not issue a lease for more than
11 five years for commercial recreation purposes) within the Bristol Bay
12 Region.

Before issuing a lease for

CONSULT w/ ADV

Prepare
AMEND
MENT
DNR TO
CONSULT
w/ ADVIS

13 * Sec. 5. This Act takes effect immediately in accordance with AS 01.-
14 10.070(c).

Return to.

Submit mgmt plan to Leg.

- AMENDMENTS

- Tom Hawkins -
- MULTIPLE USE
- BB Area Plan
- How Plan Developed -

[2 yr moratorium
Advisory member]

Offered: 4/10/86
Referred: Rules

Original sponsor: Herrmann

1 IN THE HOUSE BY THE FINANCE COMMITTEE
2 CS FOR HOUSE BILL NO. 440 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FOURTEENTH LEGISLATURE - SECOND SESSION
5 A BILL

6 For an Act entitled: "An Act relating to a recreation management plan
7 implementing the Bristol Bay Area Plan; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. LEGISLATIVE FINDINGS. The legislature finds that the
11 Bristol Bay Area Plan is an area plan that developed from a cooperative
12 planning process involving state and federal agencies and local residents,
13 and that while the Bristol Bay Area Plan sets out guidelines for the man-
14 agement of the area's natural resources, it recommends further planning for
15 the recreational uses of many of the rivers and land adjacent to the rivers
16 in Bristol Bay. The legislature further recognizes that the recreational
17 uses of the rivers are increasing and that a plan for the recreational
18 management of the rivers is necessary.

19 * Sec. 2. The commissioner of natural resources shall adopt a recrea-
20 tion management plan for the Bristol Bay region. The plan shall address
21 the management topics and options that are within the authority of the
22 commissioner of natural resources. In the adoption of the management plan,
23 the commissioner of natural resources shall consider the implications for
24 federal or private land of action proposed to be taken on state land in the
25 Bristol Bay region. The recreational management plan shall address the
26 recreation management of the Nushagak-Mulchatna River drainage, the Naknek
27 River drainage, and the Kvichak River-Lake Iliamna-Lake Clark drainage.
28 The recreation management plan shall address the recreation management on
29 other rivers in the Bristol Bay region to the extent that recreational uses

1 in the drainages described in this section affect recreational activities
2 on other rivers.

3 * Sec. 3. (a) The commissioner of natural resources shall prepare the
4 recreation management plan with the advice and assistance of an advisory
5 committee. The plan shall be based on the best available biological,
6 geographical, cultural, social, and economic data and prepared after public
7 hearings in communities located on the Nushagak, Mulchatna, Naknek,
8 Kvichak, and Iliamna Rivers and in Dillingham and Anchorage.

9 (b) The advisory committee consists of

10 (1) the commissioner of natural resources;

11 (2) the commissioner of fish and game;

12 (3) a representative of the Bristol Bay Coastal Resource Service
13 Area Board;

14 (4) a representative of the Bristol Bay Borough Coastal Dis-
15 trict;

16 (5) a representative of the Bristol Bay Regional Native Corpo-
17 ration;

18 (6) a representative of the Bristol Bay Native Association;

19 (7) a representative of the Bristol Bay sport fishing community;

20 (8) a representative of the Bristol Bay commercial fishing
21 community; and

22 (9) a representative of the Southcentral Alaska sport fishing
23 community.

24 (c) The representatives of the groups described in (b)(3) - (9) of
25 this section shall be appointed by the commissioner of natural resources
26 from nominations submitted by the respective group.

27 (d) A designee of an advisory committee member may serve in the
28 absence of a member.

29 (e) The advisory committee shall submit its plan to ^{OUT} the commissioner

SHALL PREPARE THE PLAN

1 of natural resources within two years after the effective date of this Act.

2 (f) The recreation management plan adopted by the commissioner of
3 natural resources becomes a part of the Bristol Bay Area Plan.

4 * Sec. 4. To the maximum extent possible, the commissioner of natural
5 resources shall implement the recommendations of the recreation plan in the
6 management of the land, water, and natural resources of the rivers and land
7 in the Bristol Bay region. For two years after the effective date of this
8 Act or until the recreation management plan has been adopted, whichever is
9 earlier, the commissioner of natural resources shall defer the development
10 of permanent recreation facilities and may not issue a lease for more than
11 five years for commercial recreation purposes within the Bristol Bay
12 Region.

13 * Sec. 5. This Act takes effect immediately in accordance with AS 01.-
14 10.070(c).

COMMITTEE REPORT
SENATE

FURTHER: FINANCE

4/24/86

Date 4-30-86

Mr. President

The Committee on RESOURCES considered CSHB 440(Fin)
relating to a recreation management plan implementing the Bristol Bay
Area Plan; efd.

and (a majority of the committee) (~~the committee~~) reports it back with
the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt SCS for CSHB 440 (Res)
new title
- same title and recommends _____
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]
[Signature]
[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS

[Signature] no Rec
[Signature] no Rec until amended

[Signature]
 Chairman
Do Pass
 Chairman recommendation

Br...

Original sponsor: Herrmann

IN THE HOUSE

BY THE RESOURCES COMMITTEE

SENATE CS FOR CS FOR HOUSE BILL NO. 440 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

FOURTEENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to a recreation management plan implementing the Bristol Bay Area Plan; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. LEGISLATIVE FINDINGS. The legislature finds that the Bristol Bay Area Plan is an area plan that developed from a cooperative planning process involving state and federal agencies and local residents, and that while the Bristol Bay Area Plan sets out guidelines for the management of the area's natural resources, it recommends further planning for the recreational uses of many of the rivers and land adjacent to the rivers in Bristol Bay. The legislature further recognizes that the recreational uses of the rivers are increasing and that a plan for the recreational management of the rivers is necessary.

* Sec. 2. The commissioner of natural resources shall adopt a recreation management plan for the Bristol Bay region. The plan shall address the management topics and options that are within the authority of the commissioner of natural resources. In the adoption of the management plan, the commissioner of natural resources shall consider the implications for federal or private land of action proposed to be taken on state land in the Bristol Bay region. The recreational management plan shall address the recreation management of the Nushagak-Mulchatna River drainage, the Naknek River drainage, and the Kvichak River-Lake Iliamna-Lake Clark drainage. The recreation management plan shall address the recreation management on other rivers in the Bristol Bay region to the extent that recreational uses

in the drainages described in this section affect recreational activities on other rivers.

* Sec. 3. (a) The commissioner of natural resources shall prepare the recreation management plan with the advice and assistance of an advisory committee. The plan shall be based on the best available biological, geographical, cultural, social, and economic data and prepared after public hearings in communities located on the Nushagak, Mulchatna, Naknek, Kvichak, and Iliamna Rivers and in Dillingham and Anchorage.

(b) The advisory committee consists of

- (1) the commissioner of natural resources;
- (2) the commissioner of fish and game;
- (3) a representative of the Bristol Bay Coastal Resource Service Area Board;
- (4) a representative of the Bristol Bay Borough Coastal District;
- (5) a representative of the Bristol Bay Regional Native Corporation;
- (6) a representative of the Bristol Bay Native Association;
- (7) a representative of the Bristol Bay sport fishing community;
- (8) a representative of the Bristol Bay commercial fishing community; and
- (9) a representative of the Southcentral Alaska sport fishing community.

(c) The representatives of the groups described in (b)(3) - (9) of this section shall be appointed by the commissioner of natural resources from nominations submitted by the respective group.

(d) A designee of an advisory committee member may serve in the absence of a member.

(e) The commissioner of natural resources shall prepare the plan

within two years after the effective date of this Act.

(f) The recreation management plan adopted by the commissioner of natural resources becomes a part of the Bristol Bay Area Plan.

(g) The recreation management plan prepared by the commissioner under (e) of this section shall be submitted to the legislature for review no later than the 10th day of the First Session of the Sixteenth State Legislature.

* Sec. 4. To the maximum extent possible, the commissioner of natural resources shall implement the recommendations of the recreation plan in the management of the land, water, and natural resources of the rivers and land in the Bristol Bay region. For two years after the effective date of this Act or until the recreation management plan has been adopted, whichever is earlier, the commissioner of natural resources shall defer the development of permanent recreation facilities and may not issue a lease for more than five years for commercial recreation purposes within the Bristol Bay Region.

* Sec. 5. This Act takes effect immediately in accordance with AS 01.-10.070(c).