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THE ALASKA RAILROAD CORPORATION

Senate Bill No. 312

Free Transportation to Senior Citizens

Financial Impact Statement

The Alaska Railroad Corporation (ARRC) provides this statement of the financial impact of Senate Bill No. 312, if enacted. The bill would require that the ARRC provide free transportation of Senior Citizens over 65 years of age on its passenger trains on a space-available basis. These comments speak only to the financial impact of the Senate bill, important legal concerns will be discussed in a separate letter.

Because the majority of the passengers carried on the railroad ride during the four-month summer tourist season and travel for scenic enjoyment as opposed to necessity, the percentage of senior travelers is extremely high. In addition, over 90% of these persons are visiting Alaska as tourists for only a few days or weeks. Only four or five thousand Alaskans would benefit from this provision annually, while as many as 164,000 non-resident tourists would be eligible for free transportation.

The financial affect of this action on the ARRC's passenger services would be devastating. In 1984 this service lost \$1.8 million. We project a \$1.5 million loss in 1985. Final figures are expected in February. In 1986 due to more efficient operations, the loss is expected to total \$1 million. If S.B. 312 were enacted, the 1986 losses would escalate to \$2.9 million, a 292% increase. With this massive increase in passenger losses ARRC would request a state appropriation for the purpose of offsetting passenger losses.

Each passenger riding the express trains serving Denali National Park pays an average of \$43.00 for tickets. A Whittier Shuttle patron contributes an average of \$6.00 for passage on this shorter journey. Thus, substantial amounts of ARRC revenue are jeopardized should free transportation be allowed for a major portion of our ridership.

Based on ARRC statistics and a 1983-84 Alaska Department of Labor tourism study, approximately 72% of our Denali Park passengers, and 40% of our Whittier Shuttle riders, are seniors over 65 years of age.

These passengers share the following characteristics:

- Over 65 years of age,
- In a tourist status,
- Not a resident of Alaska,
- Traveling on the railroad as part of a 10-18 day Alaska vacation,
- Are traveling as part of a vacation itinerary which requires advance reservations months ahead,
- Making a "once in a lifetime" visit to the 49th State.

"SPACE -AVAILABLE" TRANSPORTATION WOULD CREATE MAJOR PUBLIC PROBLEM

Because tourist must plan and book various transportation and attraction facilities months in advance of travel, it is paramount that they reserve train reservations in the same manner. This provision helps the ARRC plan for space and to provide equipment and services as required.

The space-available free transportation option may encourage many visitors and travel agents to forego advance reservations. Unpredictable numbers appearing on the day of travel for ticketing may lead to unhappy situations involving passengers and between passengers and the railroad. Such a result would adversely impact the Alaska tourism program and injure railroad transportation. In addition, the costs of handling passengers in this manner would further escalate the losses that the ARRC bears in handling passengers.

Trains would become consistently late even before they left their starting point as persons waiting for "space available" seats eventually could outnumber reserved and pre-ticketed patrons. On trains such as the Whittier Shuttle, which interconnects with the scheduled state marine highway system, the result would be unacceptable to passengers and the railroad.

ATTACHMENT: Statistical and Financial Impact Table

THE ALASKA RAILROAD CORPORATION

EFFECTS ON PASSENGER SERVICES UPON ENACTMENT OF S.B. NO. 312

CALENDAR YEAR 1985

PASSENGERS CARRIED		SENIOR CITIZENS ARRC ESTIMATE		ESTIMATED FINANCIAL IMPACT	
TRAIN	NUMBER CARRIED	PERCENT OF TOTAL	NUMBER CARRIED	1985 REVENUE	REVENUE AFTER S.B.3
Denali Express	83,138	72%	59,859	\$3,574,934	\$1,000,981
Whittier Shuttle	147,558	40%	59,023	\$885,348	\$531,208
			TOTAL	\$4,460,282	1,532,189
				NET LOSS OF REVENUE --- \$ 2,928,093	

Sources of data:

- ARRC statistics,
- Alaska Department of Labor

CHAIRMAN'S INFORMATION:

- 1) BILL TITLE: "An act relating to free passenger service for seniors on the Alaska Railroad."
 - a) Introduced: Sen Kerttula
 - b) Co-sponsors:

- 2) INTENT: Measure grants free passenger service to seniors (65 years old or older) on the Alaska RR. Provides that RR shall give free passage on a space available basis, and along routes and during periods that passenger service is provided to the general public.

FISCAL NOTE: ARRC estimates that the enactment of this bill would boost passenger service losses to \$2.9 million for 1986; ARRC feels they would need an appropriation to off set passenger losses.

NOTE: Situation with the free RR transport is a little different than the ferry. Passengers normally board the ferry in Seattle, but RR people would already have to be in Alaska to get on at Whittier. ARRC feels this bill will have negative impacts on the RR. These include:

- 1) impact planning and reservations
- 2) unpredictable numbers of people would show on the day of transportation; may result in bad P.R. for RR; may have bad impact on tourism;
- 3) may impact schedule of RR

3) ADDITIONAL REFERRALS: Sen Finance

4) PUBLIC HEARINGS:

- a) Sponsor:
- b) Public Witnesses:

5) BILL ACTION:

- a) Hold in committee?
- b) Assign to sub committee for further review?
- c) Move from committee?
- d) Close public hearings?

6) COMMITTEE ACTION?

- a) amendments?
- b) CS adoption?



Official Business

Alaska State Legislature

Senate

Committee on Labor & Commerce

Pouch V
State Capitol
Juneau, Alaska 99811

ISSUES TO COME BEFORE THE SENATE LABOR AND COMMERCE COMMITTEE:

1) SUNSET REVIEWS:

- a) APUC
- b) Real Estate Commission
- c) Board of Veterinary Examiners

2) INSURANCE

- a) Tort Reform
- b) Self insurance proposals for fishing industry, day care, municipalities;

3) LOCAL HIRE:

Possible public hearing in Anchorage with the Alaska First Committee to take testimony from the public regarding resident hire issues. Tentatively scheduled for February 14th, coinciding with the Resource Development Council, and Senate Resources meetings in Anchorage that week.

- 4) The committee needs to be aware of the potential impacts of the national Gramm Rudman legislation, as well as federal cuts that may result from US Dept of Labor "devolution" proposals.
- 5) Currently AS 44.66.050 (d) requires that sunset review reports be submitted by the committee of reference to the presiding officer of each house by the 60th day of session.

Given the limitations of a 120 day session, I am considering legislation to amend this statute to extend that period to the 90th day.

Would the committee prefer a personal bill, a committee bill, or approaching the Rules Committee for legislation to effect that end?



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60 day session

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RECEIVED JAN 16 1986



Official Business

Alaska State Legislature

Senate

Committee on Labor & Commerce

Pouch V
State Capitol
Juneau, Alaska 99811

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16 January, 1986

MEMORANDUM:

TO: Senator Eliason, Vice Chairman
Senator Bennett
Senator Ray
Senator Sackett

FROM: Senator Zharoff, Chairman
Senate Labor and Commerce

I have attached, for your review, a list of bills currently in the Senate Labor and Commerce Committee. If you are interested in requesting a hearing on any of these measures, please contact Michael Thill, of my staff, at 3844. Thank you.

Not over
[Signature]

LABOR&COMMERCE		COMMITTEE SUMMARY		PAGE	01	OF	03
BILL #	ABBREVIATED TITLE	SPONSOR	DATE	REFERRALS			
HB 55	WARNING SIGNS/TAXIS FOR INTOXICATED PERSONS	COLLINS	05/07/85	JUDICIARY			
HB 79	EXAMINATIONS OF FINANCIAL INSTITUTIONS	RULES	04/29/85	FINANCE			
HB 123	EXTENDING BOARD OF PHARMACY	RULES	05/12/85	RULES			
HB 217	INTEREST RATES FOR VARIOUS LOANS/CONTRACT	DUNCAN	04/29/85	FINANCE			
HB 251	EXTEND BOARD OF VETERINARY EXAMINERS	LABOR&COMM	03/25/85	RULES			
HB 319	HARMFUL PHYSICAL AGENTS IN WORKPLACES	FOURCHOT	05/07/85	FINANCE			
HB 392	LEASE-PURCHASE AGREEMENTS FOR STATE BLDGS	RULES	05/06/85	JUDICIARY			
SB 3	INTEREST ON ESCROW ACCTS FOR MORTGAGE LOAN	RAY	01/14/85	FINANCE			
SB 31	STATE HIRING IN RURAL COMMUNITIES AND AREAS	ZHAROFF	01/14/85	FINANCE			
SB 46	APPROP: GOLDEN VALLEY ELECTRIC LINES	COGHILL	01/14/85	FINANCE			
SB 64	RECOVERING ADMINISTRATIVE EXPENSES OF APU	RULES	01/18/85	FINANCE			
SB 88	AK LIFE/DISABILITY INSURANCE GUAR ASSOC	RULES	01/23/85	JUDICIARY			
SB 89	SALE/LEASE OF PUBLIC BLDGS/LAND BY ASHA	RULES	02/25/85	RULES			
SB 111	REAL ESTATE BROKERS' FEES AND SURETY FUND	RULES	01/30/85	FINANCE			
SB 116	ALLOW INVESTMENTS IN AFRICAN DEV'MENT BAN	RODEY	02/01/85	FINANCE			
SB 127	COURT JURISDICTION; CONTRACTOR BOND CLAIM	JUDICIARY	02/04/85	JUDICIARY			
SB 156	FORM OF PAYMENT FOR INSURANCE SETTLEMENTS	RODEY	02/14/85	RULES			
SB 166	COMPETITIVE BIDDING RQRMTS FOR STATE GRAN	FAHRENKAMP	02/20/85	STATE AFFA			
SB 189	AWARDING OF CONTRACTS BY MUNICIPALITIES	JOSEPHSON	02/25/85	C&RA			
SB 191	ALASKA HIRE; STATE-FUNDED CONSTRUCTION	FISCHER,V	02/26/85	JUDICIARY			

LABOR&COMMERCE		COMMITTEE SUMMARY		PAGE	02	OF	03
BILL #	ABBREVIATED TITLE	SPONSOR	DATE	REFERRALS			
SB 195	MISC. AMDMTS CONCERNING BDS/COMM'S/COUNCIL	RULES	02/26/85	FINANCE			
SB 214	PROCESSOR VESSELS; MARINE PILOT EXEMPTION	ZHAROFF	03/06/85	RESOURCES			
SB 221	PAYMENT FOR BUILDING MATERIALS	FERGUSON	03/08/85	FINANCE			
SB 238	PLUMBING CODE; SOLAR ENERGY, HOT TUBS	LABOR&COMM	03/18/85	RULES			
SB 253	HARMFUL PHYSICAL AGENTS IN WORKPLACES	JOSEPHSON	03/25/85	FINANCE			
SB 254	WORKPLACE EXPOSURE TO MICROWAVE RADIATION	COGHILL	03/26/85	RULES			
SB 259	PRACTICE OF PUBLIC ACCOUNTING	ZHAROFF	03/28/85	JUDICIARY			
SB 265	ALASKA POWER AUTHORITY BOARD	ZHAROFF	04/02/85	RESOURCES			
SB 286	PAYMENT FOR OVERTIME; GOOD FAITH EXCEPTIO	ZHAROFF	04/23/85	FINANCE			
SB 288	LIQUOR LICENSE HOLDERS' INSURANCE CORP.	JOSEPHSON	04/18/85	FINANCE			
SB 290	DIRECT SERVICE CHARGES FOR APA POWER SALE	RULES	04/19/85	RESOURCES			
SB 291	TRANSFER 2 APA PROJECTS TO PUBLIC UTILITI	RULES	04/19/85	RESOURCES			
SB 292	PLACING APA STAFF IN THE EXEMPT SERVICE	RULES	04/19/85	STATE AFFA			
SB 295	MENTAL HEALTH DISABILITY INSURANCE	FAIKS	04/22/85	HESS			
SB 297	LICENSING OF NATUROPATHS	ABOOD	04/23/85	HESS			
SB 304	SPORT-FISHING GUIDE LICENSES	JUDICIARY	04/30/85	RESOURCES			
SB 312	ALASKA RR/FREE PASSENGER SERV FOR SENIORS	KERTTULA	05/07/85	FINANCE			
SB 313	REQUIRING CABOUSES ON CERTAIN TRAINS	KERTTULA	05/07/85	TRANSPORTA			
SB 333	ASHA NAME CHANGE	KERTTULA	01/13/86	FINANCE			
SB 340	SURPLUS LINES INSURANCE BROKERS	RULES	01/13/86	FINANCE			

LABOR&COMMERCE		COMMITTEE SUMMARY		PAGE	03	OF	03
BILL #	ABBREVIATED TITLE	SPONSOR	DATE	REFERRALS			
SB 342	REAPPROPRIATING SUSITNA/BRADLEY/POWER FUN	RULES	01/15/86	RESOURCES			
SCR 6	ACCESS TO WHITTIER-SHOTGUN COVE	JOSEPHSON	04/11/85	FINANCE			
SJR 2	CONSTITUTIONAL SPENDING LIMIT; 1985 FREEZ	FERGUSON	01/14/85	STATE AFFA			

January 22, 1986

Senate Labor & Commerce Committee

AMENDMENT

SB 312

amend line 12, "passenger service on the Alaska
Railroad for state residents [PEOPLE] 65 years of age. . ."

ALASKA RAILROAD CORPORATION



P.O. Box 7-2111 • Anchorage, Alaska 99510-7069

January 21, 1986

Members of the Senate Commerce Committee
Alaska State Legislature
Pouch V, Mail Stop 3100
Juneau, Alaska 99811

Re: Senate Bill No. 312 "An Act relating to free passenger service for seniors on the Alaska Railroad"

Dear Members of the Senate Commerce Committee:

Thank you for this opportunity to provide comments upon Senate Bill No. 312, an act directing the Alaska Railroad Corporation ("ARRC") to provide free passenger transportation for seniors.

Where they can be accommodated, special provisions for those persons 65 years of age and older serve laudable goals in our communities as a means of rewarding important economic and societal contributions and supplementing retirement incomes. Our comments concerning SB No. 312 should not be misconstrued as a failure to recognize the respect deserving of our older Americans. We do, however, wish to express serious reservations with regard to this proposal.

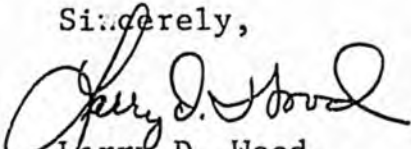
ARRC concerns are legal and financial in nature. Preliminarily, common carriers subject to the jurisdiction of the Interstate Commerce Commission ("ICC") are prohibited from providing transportation to passengers without charge except as specifically noted. 49 USCA §11905. Exceptions include caretakers of livestock, milk, or fruit, newspaper carriers, baggage agents, employees and their families, etc. Seniors are not named as a separate exception. As a part of the transfer of the Alaska Railroad into state ownership, the federal government required, and Alaska agreed, that the state-owned railroad would be subject to ICC jurisdiction. Beyond this important legal impediment, the legislation also raises significant financial concerns.

ARRC passenger service is already in trouble. Although the corporation has acted aggressively in reducing losses, \$1.5 million in lost operating revenue resulted last year and 1.8 million in 1984. A separate ARRC financial impact statement projects a 292% increase in 1986 passenger service losses in 1986 should seniors travel for free on the Alaska Railroad. Free passage to such a large contingent of our summer guests would jeopardize the entire program without state subsidization of passenger service. Any purposeful reduction of railroad revenues also contradicts an earlier legislative mandate and erodes the original administrative and legislative mission charted for the railroad. The state Alaska Railroad Corporation Act ("ARCA") specifies that the ARRC shall be a "viable economic entity" operating the Alaska Railroad self-sufficiently according to sound business management practices. Slashing passenger revenues will certainly endanger the viability of this concept.

Members of the Senate Commerce Committee
January 21, 1986
Page 2

If our comments presented at this time raise questions or concerns, please contact us at your convenience. Although our admiration for seniors and their important contributions has not diminished, we do request your close scrutiny of the legal and financial ramifications of SB 312.

Sincerely,



Larry D. Wood
Chief Counsel

cc: F. G. Turpin, President and Chief Executive Officer, ARRC
Members of the Board of Directors, ARRC

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These passengers share the following characteristics:

- Over 65 years of age,
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ENACTMENT OF S.B. NO. 312
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- ARRC statistics,
- Alaska Department of Labor

Introduced: 5/7/85
Referred: Labor and Commerce
and Finance

1 IN THE SENATE

BY KERTTULA

2

SENATE BILL NO. 312

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to free passenger service for
7 seniors on the Alaska Railroad."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 42.40 is amended by adding a new section to read:

10 Sec. 42.40.255. PASSENGER SERVICE FOR SENIORS. Notwithstanding
11 other provisions of this chapter, the corporation shall provide free
12 passenger service on the Alaska Railroad for ^{Alaskan residents} ~~people~~ 65 years of age
13 and older on a space-available basis during periods and along routes
14 passenger service is provided to the general public.

fed subsidy

off season

43
5000
2/5000



ASSOCIATION OF
OLDER
ALASKANS
PROGRAMS

SB-312

MAY 0 1983

Office of the Senior Citizen Ombudsman. L

Senator Jalmar Kerttula
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

A handwritten signature in dark ink, appearing to read "Jalmar Kerttula".

Dear Senator Kerttula:

Re: Older Alaskans of Whittier

I have received a petition from twenty-nine senior citizen residents of Whittier, Alaska (which constitute over ten percent of the population of the city) requesting that senior citizens over age sixty years be afforded travel on the Alaska Railroad with the same privilege as granted under the Alaska Marine Highway System.

As you know, the city of Whittier is isolated from direct access by road and, during the winter, from access by water. The only transportation into the city is by train. Travel to and from Anchorage for needed medical services is expensive for those living on fixed incomes.

Specifically, the Older Alaskans of Whittier request that residents over sixty years of age who reside in a city not served by road and where the Alaska Railroad is the only transportation provider be afforded free transportation as granted by the Alaska Marine Highway System.

Our office processes complaints on behalf of older Alaskans and this petition is outside the scope of this office. I am therefore forwarding it to you for your consideration.

The contact person in Whittier on behalf of the Older Alaskans of Whittier is Mr. Austin Simonds, PO Box 753, Whittier, Alaska 99693.

Thank you very much.

Very truly yours,

A handwritten signature in dark ink, appearing to read "William O'Connor".

William O'Connor
Senior Citizen Ombudsman

BACK-UP

PETITION TO THE ALASKA RAILROAD

We the undersigned, being members of the "Older Alaskans of Whittier" and residents of the community, hereby petition the Alaska Railroad that any person at least sixty years of age of any Alaskan community located along the railroad service area which is isolated year round from the rest of Alaska, except by the train service rendered by the Alaska Railroad, that Senior Citizens of such communities shall be allowed free transportation. Senior Citizens of Alaska wishing to travel to such isolated communities by railroad will be granted the same fare reduction.

All Senior Citizens of Alaska will be accorded a 50% discount on fares except as outlined above.

<u>NAME</u>	<u>ADDRESS</u>	<u>DATE</u>
→ Kay Shepherd	apt. 1111 Begich Towers P.O. Box 727 Whittier 99693	
→ Sylvia L. Buck	apt 107 Begich Towers Apt 747 Whittier Ak. 99693	
→ Fred A. Beck	apt 107 Begich Towers Box 747 Whittier Ak 99693	
→ Laurel Simonds	Apt. 701 Begich Towers Box 735 Whittier, AK	
→ Marilyn P. Witt	apt 504 Begich Towers Box 608, Whittier, AK	
→ Bernadine Zeigler	Apt 511 Begich Towers Whittier AK	
→ Thomas & Harriet	478 30 Begich Towers, Box 634 Whittier AK	
→ Quentin Simonds	apt 701 BTI Box 735 Whittier AK	
→ Catherine J. Cawthon	apt 112 BTI Box 753 Whittier	
→ James B. Christ	apt 912 BTI Box 753 Whittier	
→ Robert M. Kinley	apt # 910 BTI Box 687 Whittier AK	
→ Doris V. Bender	apt 505 BTI. Box 711 Whittier	
→ Charles Hutchinson	fl. 305 B.T.I. P.O. Box 711 Whittier	
→ Marion M. Summer	apt 914 BTI P.O. Box 822	
→ Lucille J. Harrell	apt. 1513 Begich Towers P.O. Box 634	
→ George Hamilton	apt. 1403 Begich Towers Box 672	
→ Cecil Zeigler	Apt 511 Begich Towers Box 686	
→ Elmer S. League	Box 45 Apt 3 Whittier Manor P.O. Box 653 Whittier	
→ Nancy H. Leck-Hick	Apt. 1111 Begich Towers P.O. Box 746 Whittier 99693	4-2-85
→ Larry Palmer	Box 726 Whittier AK 99693	1/2/85
→ Florence Reinhausen	Box 685 Whittier AK 99693	4-2-85
→ Edward Strandberg	Box 627 Whittier, AK 99693	4/13/85
→ R. Wilcox	Box 614 Whittier AK 99693	
→ Dulcie K. McCall	1210 Begich Towers Apt. 604 Whittier AK 99693	
→ Tom H. McCall	Box 604 Whittier Ak. 99693	
→ Gerald A. Paulson	17 of 694 Whittier Ak. 99693	
→ [Name]	P.O. Box 708 Whittier 99693	
→ [Name]	Box 664, Whittier Ak. 99693	
→ Marie Strandberg	Box 627 Whittier AK 99693	

Byree

Putney