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STATE OF ALASKA 1986 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No: SB 483
Title: Relating to suspension of the operation of certain state programs

Sponsor: Senate Finance
Requestor: Judiciary and Finance
Date of Request: 4/17/86

FISCAL DETAIL

Agency Affected: Revenue
BRU: Administrative Services

Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
OPERATING						
PERSONAL SERVICES	-	-0-	-0-	-0-	-0-	-0-
TRAVEL	-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	-	-0-	-0-	-0-	-0-	-0-
SUPPLIES	-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-	-0-	-0-	-0-	-0-	-0-
LANDS & STRUCTURES	-	-0-	-0-	-0-	-0-	-0-
GRANTS, CLAIMS	-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-	-0-	-0-	-0-	-0-	-0-
TOTAL OPERATING	-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-	-	-	-	-	-
REVENUE	-	-	-	-	-	-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-	-	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: Attach a separate page if necessary

Prepared By: Ervin B. Jones, Director
Division: Administrative Services

Phone: 465-2313
Date: 4/22/86

Approved by Commissioner: Wayne G. Steddale
Agency: Revenue

Date: 4/24/86

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

STATE OF ALASKA 1986 LEGISLATIVE SESSION FISCAL NOTE

Revision Date : _____

REQUEST

Bill/Resolution No. : SB 483
 Title : An Act relating to the
suspension of the operation of
certain state programs
 Sponsor : S. Finance
 Requestor : Senate Judiciary
 Date of Request : 4/22/86

FISCAL DETAIL

Agency Affected : Public Safety
 BRU : Motor Vehicles
 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING : (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS :

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

The specific section (AS 28.10.411(c)) included in the bill does not exempt residents 65 years of age or older from motor vehicle registration fee. If this class of residents were no longer exempt from the motor vehicle registration fee the increase in revenue to the State would be approximately \$210,000 annually. (7,000 vehicles times fee of \$30.00 per vehicle).

Prepared by : Bill Brown Phone : 465-2650
 Division : Motor Vehicles Date : 4-21-86

Approved by Commissioner : [Signature] Date : 4/22/86
 Agency : Public Safety

Distribution (by Agency preparing fiscal note) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

DEPARTMENT OF PUBLIC SAFETY

POSITION PAPER - SB 483

Neutral

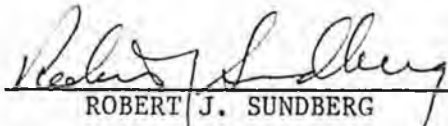
April 21, 1986

SB 483: An Act relating to the suspension of the operation of certain state programs.

AS 28.10.411(c) (the section listed in this bill) as currently written does not exempt a resident 65 years of age or older from the motor vehicle registration fee. That section exempts a resident 65 years of age or older from the registration tax charged by municipalities. (This requirement is also contained in AS 29.45.030(j).) Suspension of this one specific section will not result in any increased revenues to the State.

Suspension of both AS 28.10.411(c) and AS 29.45.030(j) would remove the exemption of residents 65 years of age or older from the motor vehicle registration tax, and the requirement that the State reimburse a municipality for tax revenues lost. This would reduce State expenses by the amount of monies the Department of Community & Regional Affairs reimburses municipalities.

AS 28.10.421(d)(3) is the section of current law which exempts residents 65 years of age or older from the registration fee. This section also exempts disabled veterans and other handicapped persons from the registration fee. Suspension of this section would result in increased revenues to the State.


ROBERT J. SUNDBERG
Commissioner

Testimony regarding S.B. 483

specifically: Suspension of the Education and Training Grants

The Department of Community and Regional Affairs has made a major contribution to the quality of child care provided in this state through the Child Care Education and Training Grants. Nurturing the physical, emotional and intellectual growth of young children is extremely sensitive work, requiring a firm foundation of child development knowledge. The skills involved in implementing a quality child care program are sophisticated ones, requiring specific education and training.

When so many of those who work with our young children are paid so little, it is unrealistic to assume that they all have adequate background for the work they are doing. Therefore, as long as we put so little into salaries for caregivers, it is imperative that we offer at least some minimal assistance in preparing them for their important work. It has been proven that when we invest in programs which enhance the quality of life for our young children, we ultimately save much more than we spend.

Therefore I urge you not to discontinue the Child Care Education and Training Grants permanently, but to place the reinstatement of that program as a high priority.

Submitted by:
Marjorie V. Fields, Ed.D.
Associate Professor
Early Childhood Teacher Education
University of Alaska, Juneau

Alaska State Legislature

CO-CHAIRMAN
FINANCE COMMITTEE

907-465-3740

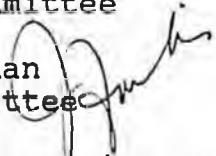
JAN FAIKS
FOUCH V
CAPITOL BUILDING
JUNEAU ALASKA 99811

Senate

April 21, 1986

MEMORANDUM

TO: Pat Rodey, Chairman
Senate Judiciary Committee

FROM: Jan Faiks, Co-Chairman
Senate Finance Committee 

SUBJECT: Senate Bill 483 - Suspension of Certain State Programs

In the Senate's version of the operating budget, several programs were not funded. SB 483 will suspend these programs for a two year period. If the Legislature does not take action to re-instate the program within this period of time, the program will automatically be suspended for another two years. Specifically, the bill does the following:

Section 1. Suspends the following programs from July 1, 1986 through June 30, 1988:

- Community Schools
- Senior Citizen Motor Vehicle Exemption
- Senior Citizen Rental Tax Refund
- Senior Citizen Sewer and Water Assessment
- Art in Public Buildings and Facilities
- Political Contributions Credit
- Child Care Credit
- Rural Affairs Commission
- Alaska Women's Commission
- Office of Equal Employment Opportunity
- Day Care Assistance Education and Training Grants
- Catastrophic Illness Program
- Displaced Homemakers Program

OUT OF SESSION

1024 WEST SIXTH AVENUE, SUITE 302 ANCHORAGE, ALASKA 99501 907-274-6611

Section 2. Provides for an automatic two year suspension until this Act is repealed.

Section 3. States that the suspension of the political contribution and child care credits are effective for tax years beginning January 1, 1986 and therefore retroactive to that date.

Section 4. Provides for a July 1, 1986 effective date.

Original sponsor: Finance Committee

1 IN THE SENATE

BY THE JUDICIARY COMMITTEE

2 CS FOR SENATE BILL NO. 483 (Judiciary)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the suspension of the operation
7 of certain state programs; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. PROGRAMS SUSPENDED. The operation of AS 14.26.010 -
11 14.36.070 (community school program); AS 26.10.411(c) (exemption of one
12 motor vehicle registration fee for residents 65 years of age or older);
13 AS 29.45.045 (reimbursement payments); AS 29.46.090 (exemption from special
14 sewer and water assessments); AS 35.27.010 - 35.27.030 (art on public
15 buildings and facilities); AS 43.20.013 (individual tax credits for politi-
16 cal contributions, dues payments, and household and dependant care ser-
17 vice); AS 44.19.101 - 44.19.105 (Rural Affairs Commission); AS 44.19.165 -
18 44.19.180 (Alaska Women's Commission); AS 44.19.441 - 44.19.449 (Office of
19 Equal Employment Opportunity); AS 44.47.305(d) (education and training
20 grants or contracts for child care employees and administrators); AS 47.08
21 (catastrophic illness program); and AS 47.90 (displaced homemakers program)
22 is suspended from July 1, 1986, through June 30, 1988.

23 * Sec. 2. AUTOMATIC EXTENSION OF SUSPENSIONS. The suspension of pro-
24 grams under sec. 1 of this Act is extended for successive two-year periods
25 until this Act is amended or repealed.

26 * Sec. 3. APPLICABILITY AND RETROACTIVITY OF TAX CREDIT SUSPENSION.
27 The suspension of AS 43.20.013 under sec. 1 of this Act applies to tax
28 years beginning January 1, 1986, and for that purpose is retroactive to
29 that date.

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* Sec. 4. This Act takes effect July 1, 1936.

ALASKA STATE LEGISLATURE
SENATE JUDICIARY COMMITTEE

SENATOR PATRICK RODEY, CHAIRMAN
SENATOR TIM KELLY, VICE-CHAIR
SENATOR JAN FAIKS
SENATOR RICK HALFORD
SENATOR ROBERT ZIEGLER, SR.



POUCH V
JUNEAU, ALASKA 99811
(907) 465-3717

MEMORANDUM

To: Senator Don Bennett
Senate President

From: Senator Patrick M. Rodey

Date: April 28, 1986

Subject: SB 483 - Suspension of certain state programs.

SB 483 suspends a number of unrelated programs for successive two-year periods until the legislation is amended or repealed. The bill was introduced by the Senate Finance Committee on April 17, 1986 in conjunction with their activities in preparing the Senate version of the FY 1987 budget. The Finance Committee felt that it was necessary to suspend those programs which it decided not to fund.

My concerns with the proposed legislation focus on the inclusion of a multitude of unrelated programs within one bill. Article II, section 13 of the Alaska Constitution requires that each bill be limited to a "single subject." As the enclosed memorandum from David Dierdorff of the Legislative Affairs Agency points out, the courts have viewed the purpose of this provision as preventing "log-rolling," or the inclusion of unrelated, and perhaps unpopular, provisions in a bill otherwise enjoying popular support.

It is my view that SB 483 transgresses this prohibition. The bill includes thirteen unrelated programs whose common thread lies solely in the fact that each of them is "suspended." While this "functional equivalency" argument has some proponents, it appears to me, as it has to other lawyers reviewing the bill, that the proposed legislation may be held to contravene the constitutional single-subject requirement. Given the late date at which the bill was introduced and the rapid committee review of its substance, there was very little time for public review and comment on its provisions. Especially in this context, it appears that a successful challenge to the bill's constitutionality could be maintained.