

COMMITTEE REPORT
SENATE

FURTHER:

3/27/85

Date 4/2/85

Mr. President

The Committee on FINANCE considered SB 8
personal safety curriculum in public schools.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 8 (1985)
- new title
- same title and recommends "DO PASS"
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

14 Kuttala

Chairman

Chairman recommendation

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: CSSB 8 (HESS)
 Title: personal safety curriculum
 Sponsor: Kerttula/HESS
 Requestor: Senate Finance
 Date of Request: _____

FISCAL DETAIL

Agency Affected: Education
 Program Category Affected: Elementary and Secondary Education
 BRU, Program or Subprogram(s) Affected: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING		0	0			
100 PERSONAL SERVICES		0	0			
200 TRAVEL		0	0			
300 CONTRACTUAL		0	0			
400 SUPPLIES		0	0			
500 EQUIPMENT		0	0			
600 LAND & STRUCTURES		0	0			
700 GRANTS, CLAIMS		0	0			
800 MISCELLANEOUS		0	0			
TOTAL OPERATING		0	0			
CAPITAL		0	0			
REVENUE		0	0			

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0			
FEDERAL FUNDS	0	0			
OTHER	0	0			
TOTAL	0	0			

POSITIONS:

FULL-TIME	0	0			
PART-TIME	0	0			
TEMPORARY	0	0			

ANALYSIS: Attach a separate page if necessary

Prepared By: _____ Phone: 465-4523
 Division: Senator Jan Faiks Date: 1/27/86
 Co-chairman, Senate Finance
 Approved by Commissioner: Committee Date: _____
 Agency: _____

Distribution (by Agency preparing fiscal note):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

7/1/84

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: CS SB No. 8
 Title: An Act relating to.....
safety curriculum in schools
 Sponsor: HESS
 Requestor: _____
 Date of Request: 3/27/85

FISCAL DETAIL

Agency Affected: Health and Social Services
 Program Category Affected: _____
Social Services
 BRU, Program or Subprogram(s) Affected:
Social Services

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING		-0-	0	-0-	-0-	-0-
CAPITAL		-0-	-0-	-0-	-0-	-0-
REVENUE		-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		-0-	-0-	0 =	-0-	-0-

POSITIONS:

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
FULL-TIME		-0-	-0-	-0-	-0-	-0-
PART-TIME		-0-	-0-	-0-	-0-	-0-
TEMPORARY		-0-	-0-	-0-	-0-	-0-

ANALYSIS: Attach a separate page if necessary

N/A

Prepared By: Michael L. [Signature] Phone: 465-3170
 Division: Family and Youth Services Date: 4/2/85

Approved by Commissioner: [Signature] Date: 4-4-85 jcc
 Agency: Health & Social Services

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

POSITION PAPER

CS FOR SENATE BILL NO. 8 (HESS)

For an Act entitled: "An Act relating to a personal safety curriculum in public schools."

This Bill would add to section 14.30.360 of the Alaska statutes a recommendation that each school district expand the health education curriculum for grades K through 12 to include personal safety and the identification of child abuse, child abduction, neglect, sexual abuse, and domestic violence. The Bill would also require the Department of Education to consult with the Council on Domestic Violence and Sexual Assault in developing personal safety guidelines.

A child's knowledge of how to attain personal safety coupled with other public awareness and prevention efforts will assist in breaking the destructive cycle of child abuse and neglect in successive generations.

State Affairs Committee action on the department's recommended amendment to SB 8 to include "neglect" in the personal safety curriculum will greatly expand the target population of children at risk. National and state statistics regarding categories of harm indicate that neglect constitutes not only the largest number of reports, thereby affecting the largest number of children at risk, but that greater numbers of victims of neglect are more likely to suffer serious harm than are victims of sexual or physical abuse. The recently completed American Humane Association report, "Trends in Child Abuse and Neglect: A National Perspective", found that in 1982, 50% of all child fatalities were a result of failure to provide basic necessities. The inclusion of "neglect" in the Bill will ensure that primary prevention programs in the school districts meet the goal of preventing physical abuse, sexual abuse, neglect, and reducing the general vulnerability of children.

Neither the State Affairs nor the HESS Committees acted on the department's second recommended amendment to the original Bill, which was to mandate that the Department of Education coordinate with both the Department of Health and Social Services and the Council on Domestic Violence in developing personal safety guidelines. Because the department of Health and Social Services is the primary agency for child protective services in the State of Alaska, the department is uniquely qualified to develop personal safety curricula in the areas of child physical abuse and neglect which comprise the largest numbers of children at risk. The concern for including the department is also one of clarity to professionals in the educational field. The Department of Health and Social Services is the agency legally mandated to intervene, investigate, assume custody, if necessary, and provide treatment services to child victims of neglect, physical and sexual abuse.

POSITION PAPER/Department of Health & Social Services

Position Paper CS for SP 8 (HESS)
Page 2

POSITION

Support with Amendment:
Page 1, line 22 add at the end of the first sentence, and the Department of Health and Social Services.

RECOMMENDED: Michael L. Price
Michael L. Price, Director
Division of Family
and Youth Services

DATE: April 2, 1985

APPROVED: John R. Pugh
John R. Pugh, Commissioner
Department of Health
and Social Services

DATE: 4-4-85

Offered: 3/27/85
Referred: Finance

Original sponsors: Kerttula, Sturgulewski,
Halford, et al

1 IN THE SENATE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2

CS FOR SENATE BILL NO. 8 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to a personal safety curriculum in
7 public schools."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.30.360 is amended to read:

10 Sec. 14.30.360. CURRICULUM. (a) Each district in the state
11 public school system shall be encouraged to initiate and conduct a
12 program in health education for kindergarten through grade 12. The
13 program should include instruction in physical health and personal
14 safety including alcohol and drug abuse education, cardiopulmonary
15 resuscitation (CPR), early cancer prevention and detection, dental
16 health, family health, environmental health, the identification and
17 prevention of child abuse, child abduction, neglect, sexual abuse and
18 domestic violence, and appropriate use of health services.

19 (b) The state board shall establish [BY REGULATION] guidelines
20 for a health and personal safety education program. Personal safety
21 guidelines shall be developed in consultation with the Council on
22 Domestic Violence and Sexual Assault. Upon request, the Department
23 of Education, the Department of Health and Social Services, and the
24 Council on Domestic Violence and Sexual Assault shall provide
25 technical assistance to school districts in the development of per-
26 sonal safety curricula. A school health education specialist position
27 shall be established and funded in the department to coordinate the
28 program statewide. Adequate funds to enable curriculum and resource
29 development, adequate consultation to school districts, and a program

1 of teacher training in health and personal safety education shall be
2 provided.

ANALYSIS FOR SENATE BILL 8

An Act relating to a personal safety curriculum in public schools.

Title 14, Education, Chapter 30, Curriculum is amended. Under current law, each school district in the state is encouraged to initiate and conduct a program in health education for kindergarten through grade 12. This bill adds new language requiring instruction in personal safety. Such things as the identification and prevention of child abuse, child abduction, neglect, sexual abuse and domestic violence.

In addition, the State Board of Education shall establish guidelines for a personal safety education program in consultation with the Council on Domestic Violence and Sexual Assault. The Departments of Education and Health and Social Services shall upon request, provide technical assistance to the school districts.

There is an existing fiscal note from the Department of Education for \$20,000.

SYNOPSIS ON CSCB 8-PERSONAL SAFETY CURRICULUM
IN PUBLIC SCHOOLS

CSSB 8, originally sponsored by Senator Jay Kerttula, adds information on personal safety, specifically information concerning identification and prevention of child abuse, neglect, sexual abuse and domestic violence (AND "ABDUCTION" MAY BE ADDED TO THIS LIST) to the list of subjects that local school districts are encouraged to teach their students.

The State Board of Education, the Department of Health and Social Services, the Council on Domestic Violence and the Women's Network all support this bill. The bill will provide for the development and review of personal safety curricula throughout the State, and will aid school districts in implementing such curricula.

Although the bill does not make teaching this information mandatory, it is a strong policy statement by the legislature that this information should be taught. Many school districts are already teaching these crucial subject, but for those that are not the legislature is sending a message. The legislature realizes the need for flexibility within each local school district, but also recognizes the tremendous need for our students to be taught how to remain safe from physical and emotional harm in today's society.

In conclusion, CSCB 8 is one of the best bills before the legislature this year. It will enable Alaska's children to learn how to protect themselves, so that the State has a strong future.

1985-86 CURRICULUM STATUS REPORT
HEALTH INFORMATION

CURRICULUM

50 District - 93% Alaska School Districts have written curriculum
Nov. (1985-86) - for grades K-12 in Health Education.

Nov. (1984-96) 78% (15% increase)

PERSONAL SAFETY

38 Districts - Do you have K-12 Personal Safety Curriculum.
27 Part of Their Health Curriculum
11 Treated as Individual Subject

17 Districts Curriculum Process

44 District - Develop Curriculum through their Local Curriculum
Committee.

INSERVICE - Use of Approved In-Service Release Days in Health

84-85	23	0	26 1/2 - 10	7NR
85-86	20	0	29 1/2 - 6	7NR

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ARLISS STURGULEWSKI, Vice Chairman
JOE JOSEPHSON
PAUL FISCHER
EDNA ARMSTRONG-DE VRIES



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate Committee on Health, Education and Social Services

LETTER OF INTENT

CS SB 8 (HESS)

The legislature recognizes that the Department of Education is presently soliciting comments from Alaskan school districts and various agencies and interested parties on a draft curriculum guide for health education. It is the intent of the legislature that the Department of Education in enacting CSSB 8 (HESS), prepare and distribute for comment a supplement to the existing draft no later than six months from the effective date of this Act. The supplement shall contain draft curriculum guidelines for personal safety education that include the identification and prevention of child abuse, child abduction, neglect, sexual abuse and domestic violence.

STATE OF ALASKA 1986 LEGISLATIVE SESSION FISCAL NOTE

Revision Date : _____

REQUEST

Bill/Resolution No. : CS SB No. 8
 Title : An Act relating to safety curriculum in schools.

Sponsor : HESS
 Requestor : _____
 Date of Request : 4/3/86

FISCAL DETAIL

Agency Affected : Health & Social Services
 BRU : Social Services

Components : Social Services

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		-0-	-0-	-0-	-0-	-0-

CAPITAL		-0-	-0-	-0-	-0-	-0-
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REVENUE		-0-	-0-	-0-	-0-	-0-
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FUNDING : (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		-0-	-0-	-0-	-0-	-0-

POSITIONS :

FULL-TIME		-0-	-0-	-0-	-0-	-0-
PART-TIME		-0-	-0-	-0-	-0-	-0-
TEMPORARY		-0-	-0-	-0-	-0-	-0-

ANALYSIS : Attach a separate page if necessary

N/A

Prepared by : Michael L. Price *Michael L. Price* Phone : 465-3170
 Division : Family & Youth Services Date : 4/3/86

Approved by Commissioner : Conni J. Lips *Conni J. Lips for* Date : 4/3/86
 Agency : Health & Social Services

Distribution (by Agency preparing fiscal note) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

POSITION PAPER

CS FOR SENATE BILL NO. 8 (HESS)

For an Act entitled: "An Act relating to a personal safety curriculum in public schools."

This Bill would add to section 14.30.360 of the Alaska statutes a recommendation that each school district expand the health education curriculum for grades K through 12 to include personal safety and the identification of child abuse, child abduction, neglect, sexual abuse, and domestic violence. The Bill would also require the Department of Education to consult with the Council on Domestic Violence and Sexual Assault in developing personal safety guidelines.

A child's knowledge of how to attain personal safety coupled with other public awareness and prevention efforts will assist in breaking the destructive cycle of child abuse and neglect in successive generations.

State Affairs Committee action on the department's recommended amendment to SB 8 to include "neglect" in the personal safety curriculum will greatly expand the target population of children at risk. National and state statistics regarding categories of harm indicate that neglect constitutes not only the largest number of reports, thereby affecting the largest number of children at risk, but that greater numbers of victims of neglect are more likely to suffer serious harm than are victims of sexual or physical abuse. The recently completed American Humane Association report, "Trends in Child Abuse and Neglect: A National Perspective", found that in 1982, 50% of all child fatalities were a result of failure to provide basic necessities. The inclusion of "neglect" in the Bill will ensure that primary prevention programs in the school districts meet the goal of preventing physical abuse, sexual abuse, neglect, and reducing the general vulnerability of children.

Neither the State Affairs nor the HESS Committees acted on the department's second recommended amendment to the original Bill, which was to mandate that the Department of Education coordinate with both the Department of Health and Social Services and the Council on Domestic Violence in developing personal safety guidelines. Because the department of Health and Social Services is the primary agency for child protective services in the State of Alaska, the department is uniquely qualified to develop personal safety curricula in the areas of child physical abuse and neglect which comprise the largest numbers of children at risk. The concern for including the department is also one of clarity to professionals in the educational field. The Department of Health and Social Services is the agency legally mandated to intervene, investigate, assume custody, if necessary, and provide treatment services to child victims of neglect, physical and sexual abuse.

POSITION

Support with Amendment:

Page 1, line 22 add at the end of the first sentence, and the Department of Health and Social Services.

RECOMMENDED:

Michael L. Price
Michael L. Price, Director
Division of Family
and Youth Services

DATE:

April 2, 1985

APPROVED:

John R. Pugh
John R. Pugh, Commissioner
Department of Health
and Social Services

DATE:

4-4-85

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: CS SB No. 8
 Title: An Act relating to
personal safety curriculum
 Sponsor: State Affairs
 Requestor: _____
 Date of Request: 2/1/85

FISCAL DETAIL

Agency Affected: Health and Social Services
 Program Category Affected: _____
Social Services
 BRU, Program or Subprogram(s) Affected: _____
Social Services

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-				

CAPITAL	-0-	-0-				
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REVENUE	-0-	-0-				
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-				

POSITIONS:

FULL-TIME	-0-	-0-				
PART-TIME	-0-	-0-				
TEMPORARY	-0-	-0-				

ANALYSIS: Attach a separate page if necessary

N/A

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
 Division: Family and Youth Services Date: 2/15/85

Approved by Commissioner: John R. Poy *John R. Poy* Date: 2/19/85 *JCC*
 Agency: Health & Social Services

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

POSITION PAPER

CS FOR SENATE BILL NO. 8 (State Affairs)

For an Act entitled: "An Act relating to a personal safety curriculum in public schools."

This Bill would add to section 14.30.360 of the Alaska statutes a recommendation that each school district include personal safety and the identification of child abuse, neglect, sexual abuse, and domestic violence in school curricula for grades K through 12. The Bill would also require the Department of Education to coordinate with the Council on Domestic Violence and Sexual Assault in reviewing existing curricula and developing new curricula in personal safety.

A child's knowledge of how to attain personal safety coupled with other public awareness and prevention efforts will assist in breaking the destructive cycle of child abuse and neglect in successive generations.

State Affairs Committee action on the department's recommended amendment to SB 8 to include "neglect" in the personal safety curriculum will greatly expand the target population of children at risk. National and state statistics regarding categories of harm indicate that neglect constitutes not only the largest number of reports, thereby affecting the largest number of children at risk, but that greater numbers of victims of neglect are more likely to suffer serious harm than are victims of sexual or physical abuse. The recently completed American Humane Association report, "Trends in Child Abuse and Neglect: A National Perspective", found that in 1982, 50% of all child fatalities were a result of failure to provide basic necessities. The inclusion of "neglect" in the Bill will ensure that primary prevention programs in the school districts meet the goal of preventing physical abuse, sexual abuse, neglect, and reducing the general vulnerability of children.

The State Affairs Committee did not act on the department's second recommended amendment to the original Bill, which was to mandate that the Department of Education coordinate with both the Department of Health and Social Services and the Council on Domestic Violence in developing personal safety curricula. The concern for including the department is one of clarity to professionals in the educational field. The Department of Health and Social Services is the agency legally mandated to intervene, investigate, assume custody, if necessary, and provide treatment services to child victims of neglect, physical and sexual abuse. Because the department is the primary agency for child protective services in the State of Alaska, the department is uniquely qualified to develop personal safety curricula for child abuse and neglect. The Council on Domestic Violence has expertise in the area of child sexual assault and has developed a curriculum regarding sexual abuse and family violence for use in public schools. Their expertise, particularly in the area of child sexual assault, would be valuable in

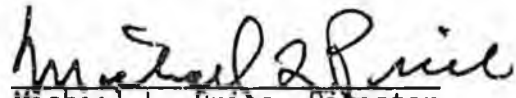
the continuing development of the sexual abuse component of the personal safety curriculum. However, in order to ensure agency role clarity, the Department of Health and Social Services should also be named.

The department is pleased that both houses of the Legislature are addressing the need for education and prevention; in the Senate there are two Bills, CS for SB 8, dealing with personal safety curriculum, and SB 85, dealing with training teachers regarding child physical and sexual abuse, while the House has introduced HB 18 regarding training teachers on child physical and sexual abuse, and HB 174 regarding teacher training on child abuse reporting. The department has recently received a valuable resource, "Selected State Legislation: A Guide for Effective State Laws to Protect Children", published by the National Center for Missing & Exploited Children. On page 25 the California Education and Prevention Program dealing with training of children, parents, and school district staff is presented. A copy of that page is attached for information.

POSITION

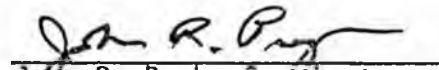
Support in concept with amendment:
Page 1, lines 20 - 23: The Department of Education in conjunction with the Department of Health and Social Services and the Council on Domestic Violence and Sexual Assault shall review existing personal safety curricula and develop new curricula when appropriate.

RECOMMENDED:


Michael L. Price, Director
Division of Family
and Youth Services

DATE: _____

APPROVED:


John R. Pugh, Commissioner
Department of Health
and Social Services

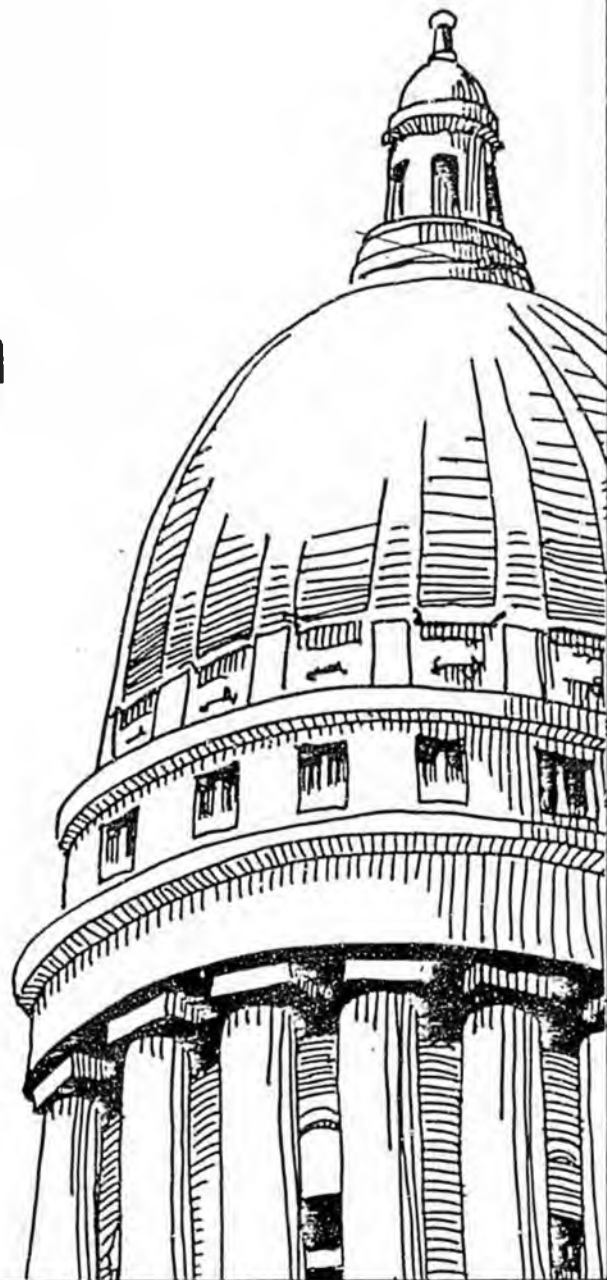
DATE: 2/19/85



NATIONAL
CENTER FOR
MISSING
& EXPLOITED
CHILDREN

Selected State Legislation

**A
Guide for
Effective
State Laws
to
Protect
Children**



6. Education and Prevention

Educating children, families, and professionals about abduction, sexual exploitation, and child abuse is the best way to reduce crime against children. The schools are a good place to begin. The National Center for Missing and Exploited Children in late 1985 will provide information on effective training and education programs for the schools.

State legislation may be used to mandate that education and prevention programs for children be available throughout the state. In addition, state legislation may be used to set up community programs to educate professionals about child abuse and exploitation. It is important to note that these programs should be directed toward sexual abuse, exploitation, and abduction as well as child abuse.

State Programs

California (1984, A.B. 2443) recently passed a comprehensive education and training proposal to establish two state education centers and local prevention programs to address the issues of child abuse, sexual assault and, in general, the vulnerability of children. In enacting this important law, the legislature issued findings that included the following assessments of the school's unique ability to be the appropriate setting for the prevention program:

1. Child abuse and neglect is a severe and increasing problem in California.
2. School districts and preschools are able to provide an environment for training of children, parents, and all school district staff.
3. Primary prevention programs in the school districts are an effective and cost-efficient method of reducing the incidence of child abuse and neglect and for promoting a healthy family environment.
4. To ensure comprehensive and effective primary prevention education to all of California's public school children, it is the intent of the legislature to provide adequate funding for training for children four times in their school career, including once in preschool, elementary school, junior high school, and senior high school.

The legislature was careful to define the goal of the new initiative as one that included preventing physical abuse, sexual assault, neglect, and reducing the general vulnerability of children.

California established two distinct kinds of programs. The first is a primary prevention program that provides workshops for parents, teachers, and children. These workshops are designed to counteract common stereotypes about victims and offenders, provide parents and school staff personnel the proper training on child safety, how to detect abuse victims, what to do in a crisis, and how to report the information to the proper agencies.

In addition, the legislature had the foresight to provide for a period of counseling and reporting for the children after each children's workshop.

The second program provides for two Prevention Training Centers, which will act as state clearinghouses to provide information on prevention curriculums and technical assistance to local programs.

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: SB No. 8
 Title: An Act relating to.....
personal safety curriculum
 Sponsor: Sen. Kerttula
 Requestor: _____
 Date of Request: 1/18/85

FISCAL DETAIL

Agency Affected: Health and Social Services
 Program Category Affected: _____
Social Services
 BRU, Program or Subprogram(s) Affected: _____
Social Services

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-				
CAPITAL	-0-	-0-				
REVENUE	-0-	-0-				

FUNDING: (Thousands of Dollars)

GENERAL FUNDS						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-				

POSITIONS:

FULL-TIME	-0-	-0-				
PART-TIME	-0-	-0-				
TEMPORARY	-0-	-0-				

ANALYSIS: Attach a separate page if necessary

N/A

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
 Division: Family and Youth Services Date: 1/18/85

Approved by Commissioner: *J. R. G.* Date: 1/29/85 *JCC*
 Agency: _____

Distribution (by Agency preparing fiscal note):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

POSITION PAPER

SENATE BILL NO. 8

For an act entitled: "An act relating to a personal safety curriculum in public school."

This bill as written would add to section 14.30.360 of the Alaska statute a recommendation that each school district include personal safety and the identification of child abuse and domestic violence in school curriculum for grades K through 12. The bill would also require the Department of Education to coordinate with the Council on Domestic Violence and Sexual Assault in reviewing existing curricula and developing new curricula in personal safety.

A child's knowledge of how to attain personal safety coupled with other public awareness and prevention efforts will assist in breaking the destructive cycle of abuse in successive generations. As noted in the American Humane Association report, "Trends in Child Abuse and Neglect: A National Perspective" (1984), more children die of neglect than of child physical abuse or child sexual abuse. Furthermore as reflected on the attached chart, "Reports of Child Abuse and Neglect in Alaska", reports of neglect represent the largest category of reports of harm in the state. As a result, it is suggested that neglect be included in the personal safety program.

The Department of Education has statutory responsibility for establishing by regulation a minimum course of study for public schools and to establish criteria for accreditation for schools which meet those standards. The Department of Education in executing its professional responsibility to ensure quality programming, coordinates with various other professionals and agencies outside the Department when preparing curricula standards. The Department of Health and Social Services is legally mandated to provide intervention and treatment services to child victims of neglect, physical and sexual abuse and has expertise which would be valuable in developing a personal safety curriculum. The Council on Domestic Violence has expertise in the area of child sexual assault which would be valuable in the development of the sexual abuse component of the personal safety curriculum.

POSITION

Support in concept with amendments:

Page 1, line 17, add neglect after child abuse.

Page 1, lines 2-23 change to read "The Department of Education shall coordinate with the Department of Health and Social Services and the Council on Domestic Violence and Sexual Assault in developing personal safety curricula."

RECOMMENDED:

Michael L. Price
Michael L. Price, Director
Division of Family
and Youth Services

DATE:

1/29/85

APPROVED:

John R. Pugh
John R. Pugh, Commissioner
Department of Health
and Social Services

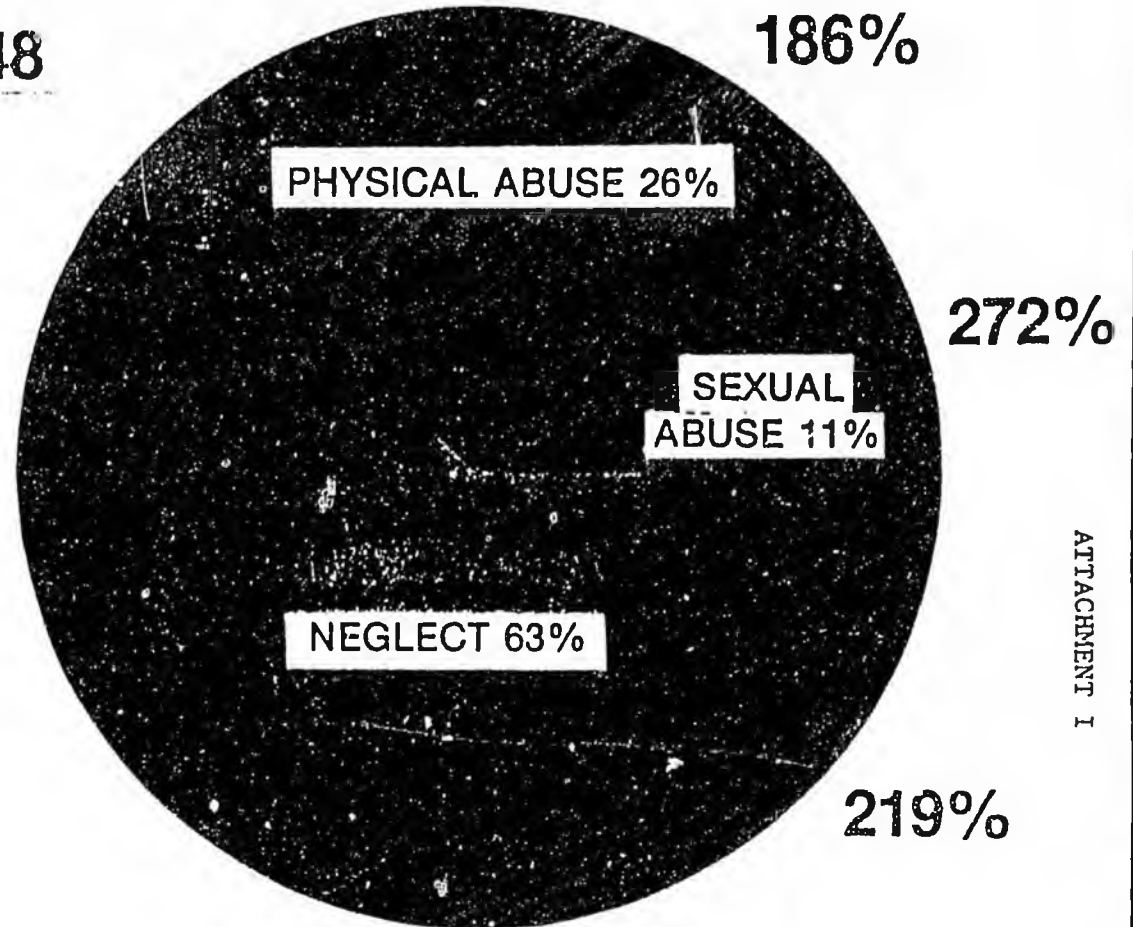
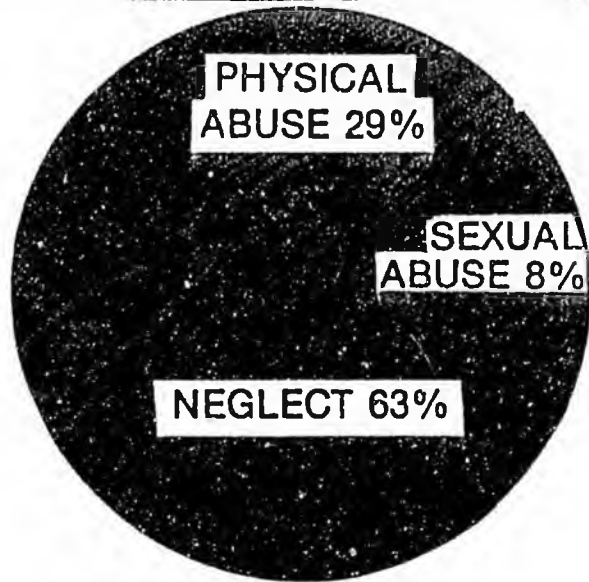
DATE:

1/29/85

REPORTS OF CHILD ABUSE AND NEGLECT IN ALASKA

FY83 Total Reports: 5,574

FY78 Total Reports: 1,748



ATTACHMENT I

**STATE OF ALASKA 1986 LEGISLATIVE SESSION
FISCAL NOTE**

Revision Date : _____

REQUEST

Bill/Resolution No. : CSSB8(HESS)
 Title : "An Act relating to a personal
 safety curriculum in public schools"
 Sponsor : Senator Kerttula, Sturgulewski,
 Requestor : House State Affairs
 Date of Request : 3/27/86

FISCAL DETAIL

Agency Affected : Public Safety
 BRU : Council on Domestic Violence
 and Sexual Assault
 Components : _____

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING : (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS :

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by : Barbara Miklos, Exec. Dir. *Bm*
 Division : CDVSA

Phone : 465-4356
 Date : 3/28/86

Approved by Commissioner : *D. Huns*
 Agency : Public Safety

Date : 3/28/86

Distribution (by Agency preparing fiscal note) :

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: CSSB8 (HESS)
 Title: ...Personal Safety Curriculum...
 Sponsor: Kerttula
 Requestor: Senate HESS
 Date of Request: 2-20-85

FISCAL DETAIL

Agency Affected: Education
 Program Category Affected: Elementary and Secondary Education
 BRU, Program or Subprogram(s) Affected: Office of School Improvement

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		20.0	10.0	5.0	5.0	5.0
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING		20.0	10.0	5.0	5.0	5.0

CAPITAL						
----------------	--	--	--	--	--	--

REVENUE						
----------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		20.0	10.0	5.0	5.0	5.0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: Attach a separate page if necessary

FY-86 and FY-87 costs include staff training, identification of existing materials and resources, and telephone and duplication costs of guideline development. Post FY-87 costs are telephone and duplication cost estimates. This estimate does not include materials or curriculum development.

Prepared By: Steve Hole

Division: Commissioner's Office

Phone: 2800

Date: 2-20-85

Approved by Commissioner: Harold Reynolds, Jr.

Agency: Education

Date: 2-20-85

Distribution (by Agency preparing fiscal note):

Legislative Finance ✓

Legislative Sponsor ✓

Requestor

Office of Management and Budget ✓

Impacted Agency(ies)

7/1/84

4/16

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: SB-8

Title: ...personal safety curriculum...

Sponsor: Senator Kerttula

Requestor: Senate State Affairs

Date of Request: 1-22-85

FISCAL DETAIL

Agency Affected: Education

Program Category Affected: Elementary and Secondary Education

BRU, Program or Subprogram(s) Affected: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		75.0				
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CL. MS						
800 MISCELLANEOUS						
TOTAL OPERATING		75.0				

CAPITAL						
----------------	--	--	--	--	--	--

REVENUE						
----------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		75.0				
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME		0				
PART-TIME						
TEMPORARY						

ANALYSIS: Attach a separate page if necessary

While materials presently exist in the areas mentioned in the bill, it is expected that some materials development will be necessary. Additional costs are anticipated in coordinating the efforts of the various agencies, printing materials for dissemination to school districts and conducting teacher training.

Prepared By: Steve Hole

Division: Commissioner's Office

Phone: 465-2800

Date: 1-23-85

Approved by Commissioner: Harold Reynolds, Jr.

Agency: Education

Date: 1-23-85

Distribution (by Agency preparing fiscal note):

Legislative Finance

Legislative Sponsor

Requestor

Office of Management and Budget

Impacted Agency(ies)

7/1/84

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: SB 8
 Title: Personal Safety Curriculum
in Public Schools
 Sponsor: Sen. Kertulla
 Requestor: Sen. State Affairs
 Date of Request: 1-24-85

FISCAL DETAIL

Agency Affected: Public Safety
 Program Category Affected: _____
Administration of Justice
 BRU, Program or Subprogram(s) Affected: _____
Council on Domestic Violence

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRAN'TS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
----------------	--	--	--	--	--	--

REVENUE						
----------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: Attach a separate page if necessary

Prepared By: Paul Conger Phone: 465-4338
 Division: Administrative Services Date: 1-25-85
 Approved by Commissioner: [Signature] Date: 1/25/85
 Agency: Public Safety

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

7/1/84

COMMITTEE REPORT
SENATE

FURTHER:

FINANCE

2/1/85

Date 3-26-85

Mr. President

The Committee on HESS considered SB 8
relating to personal safety curriculum in public schools.

and (a majority of the committee) (the committee) reports it back with
the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 8 (HESS)
- new-title
- same title and recommends Do Pass
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

Edna Hill

Joe Jackson

Arthur Stangor

Arthur Stangor
Chairman

Do Pass
Chairman recommendation

COMMITTEE REPORT
SENATE

FURTHER: HESS
FINANCE

1/14/85

Date 1/31/85

Mr. President

The Committee on STATE AFFAIRS considered SB 8
relating to (personal safety curriculum in public schools)

and (a majority of the committee) (the committee) reports it back with
the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 8 (SA)
- new title
- same title and recommends Y do pass
- and attached a "LETTER OF INTENT" ~~NEW~~ FISCAL NOTES
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

1 Tim Kelly

1 [Signature]

1 Ed de Vries

[Signature]
Chairman

[Signature]
Chairman recommendation

Offered: 2/1/85
Referred: Health, Education and
Social Services

Original sponsors: Kerttula, Sturgulewski,
Halford, et al

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR SENATE BILL NO. 8 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FOURTEENTH LEGISLATURE - FIRST SESSION
5 A BILL
6 For an Act entitled: "An Act relating to a personal safety curriculum in
7 public schools."
8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
9 * Section 1. AS 14.30.360 is amended to read:
10 Sec. 14.30.360. CURRICULUM. (a) Each district in the state
11 public school system shall be encouraged to initiate and conduct a
12 program in health education for kindergarten through grade 12. The
13 program should include instruction in physical health and personal
14 safety including alcohol and drug abuse education, cardiopulmonary
15 resuscitation (CPR), early cancer prevention and detection, dental
16 health, family health, environmental health, the identification and
17 prevention of child abuse, neglect, sexual abuse and domestic
18 violence, and appropriate use of health services.
19 (b) The state board shall establish by regulation guidelines for
20 a health and personal safety education program. The department, in
21 conjunction with the Council on Domestic Violence and Sexual Assault,
22 shall review existing personal safety curricula and develop new cur-
23 ricula when appropriate. A school health education specialist posi-
24 tion shall be established and funded in the department to coordinate
25 the program statewide. Adequate funds to enable curriculum and re-
26 source development, adequate consultation to school districts, and a
27 program of teacher training in health and personal safety education
28 shall be provided.

POSITION PAPER OF THE DEPARTMENT OF EDUCATION

FOURTEENTH ALASKA LEGISLATURE

Senate Bill 8

January 23, 1985

The Department supports this approach to satisfying the need for training for both students and school district employees in the areas covered by the bill.



Harold Reynolds, Jr.
Commissioner

RECEIVED
JAN 24 1985

Introduced: 1/14/85
Referred: State Affairs, Health, Education
and Social Services and
Finance

BY KERTTULA, STRUGULEWSKI,
HALFORD, KELLY, FAIKS
AND COGHILL

1 IN THE SENATE

2

SENATE BILL NO. 8

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

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28 shall be provided.