

COMMITTEE REPORT

SENATE

FURTHER:

4/24/86

Date 5/7/86

Mr. President

The Committee on FINANCE considered HB 79 am
relating to financial institution examinations; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt 3 CS for HB 79 (FINANCE)
- new title
- same title and recommends DO PASS
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
SFC-8
SDC Rev.
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

[Signature]
Rick Halford
[Signature]
[Signature]

[Signature]
Co - Chairman
[Signature]
Chairman recommendation

STATE OF ALASKA 1986 LEGISLATIVE SESSION FISCAL NOTE

Revision Date : _____

REQUEST

Bill/Resolution No.: SCS HB 79 (Fin)
 Title: Act relating to financial examinations
 Sponsor: _____
 Requestor: _____
 Date of Request: _____

FISCAL DETAIL

Agency Affected: Commerce & Econ. Dev.
 BRU: Consumer Protection
 Components: Banking, Securities and Corporations

EXPENDITURES/REVENUES : (Thousands of Dollars)

OPERATING	FY 86	FY 87	FY 88	FY 89	FY 90	FY 91
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	50.0	50.0	50.0	50.0	50.0
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FUNDING : (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS :

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : Attach a separate page if necessary

Prepared by: _____ Phone: 465-4523
 Division: Senator Jan Faiks, Co-chairman Date: 5/07/86
Senate Finance Committee
 Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Bannister
5/6/86

Original sponsor: Rules Committee
by request

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR HOUSE BILL NO. 79 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to financial institution examina-
7 tions; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 06.01.010(b) is amended to read:

10 (b) The commissioner shall assess every financial institution,
11 and every applicant to establish a financial institution, a fee for
12 the actual expenses incurred by the department in connection with an
13 [ANY] examination or investigation, whether regular or special. The
14 fee must [SHALL] include the proportionate part of the salaries and
15 cost of employee benefits of the examiners while conducting examina-
16 tions or investigations and while preparing reports of them, and
17 transportation costs and per diem of each examiner while away from the
18 examiner's [HIS] duty station. However, the cost to the financial
19 institution in connection with an examination may not exceed ~~\$12,000~~ ^{20,000}.
20 for each [\$7,500 PER] examination. The assessment shall be made by
21 the commissioner as soon as feasible after the examination or inves-
22 tigation has been completed. All assessments shall be paid to and
23 must be received by the department [BY EACH INSTITUTION] within 30
24 days after the financial institution receives [RECEIPT OF] notice of
25 the assessment.

26 * Sec. 2. AS 06.05.025(c) is amended to read:

27 (c) Banks regulated under this chapter are subject to examina-
28 tion [AT LEAST ONE EXAMINATION A YEAR. ADDITIONAL EXAMINATIONS MAY BE
29 CONDUCTED] at the discretion of the commissioner.

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20,000

* Sec. 3. The ~~\$12,000~~ maximum assessment for examinations of financial institutions enacted in sec. 1 of this Act applies to examinations or investigations commenced on or after the effective date of this Act.

* Sec. 4. This Act takes effect immediately in accordance with AS 01.-10.070(c).

SECTIONAL ANALYSIS FOR SCS HB 79 (Finance)

An Act relating to financial institution examinations and providing for an effective date

Section 1

Raises the maximum bank examination fee from the current \$7,500 to \$12,000. This new fee would more accurately reflect the costs incurred by the Division of Banking in examining bank records.

Section 2

Eliminates the requirement that a bank must be examined annually. As passed by the House, a requirement was inserted that a bank must be examined at least once every two years. The Senate Labor and Commerce Committee offered an amendment deleting that requirement. That amendment has been incorporated into this proposed Finance CS.

Section 3

The new maximum rate would only apply to examinations begun after the effective date of this bill.

Section 4

Immediate effective date.

1/13

Sup # 45

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Page 1 of 3

Revision Date: _____

REQUEST
Bill/Resolution No.: HB 79
Title: An Act relating to
financial institution examinations
Sponsor: _____
Requestor: Governor
Date of Request: _____

FISCAL DETAIL
Agency Affected: Commerce & Econ. Dev.
Program Category Affected: _____
Consumer Protection
BRU, Program or Subprogram(s) Affected:
Banking, Securities and Corporations

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	24.6	24.6	24.6	24.6	24.6
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: ~~Attach a separate page if necessary~~

Please see attached fiscal note analysis.

Prepared By: Willis F. Kirkpatrick Phone: 465-2521
 Division: Banking, Securities and Corporations Date: 12/21/84
 Approved by Commissioner: Richard A. Lyon Date: 12.5.84
 Agency: Commerce & Economic Development

Distribution (by Agency preparing fiscal note):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

7/1/84

Almost all (82%) of the financial entities regulated and examined by the Division of Banking, Securities and Corporations pay for most if not all of the cost of their examinations. With the exception of credit unions and one small savings and loan association, the \$7,500 maximum allowable charge rarely covers the cost of an examination of those financial entities that are classified "depository financial institutions," i.e. banks (see Exhibit A).

The increase of the limit from \$7,500 to \$12,000 would not only cover the increased costs of doing examinations since the \$7,500 was set back in 1977, but this increase would also provide a more equitable sharing of the examination costs by the larger financial institutions.

It is urged that the assumption of increased revenues not be classified program receipts. To tie examinations of financial institutions to a program receipt requirement has the effect of assuming that all examinations can be scheduled alike and are predictable as to length of time and expense. In order to be effective in the determination in safety and soundness, the agency must have the latitude to concentrate in those areas of concern. To meet program receipt requirements would choke the very purpose for the examinations.

Cost of Examination
FY '84 Cycle

HR 79 - Page 3 of 3

Financial Institution	Asset Size (in Millions)	Type of Exam	Cost of Exam	Amount Paid by Instit.	% of Cost Recov.	Propos. Limit 12,000	% Paid Based on 12,000
Bank	582.8	Joint	12,542	7,500	60	12,000	95
Bank	425.5	Joint	13,230	7,500	56	12,000	91
Bank	342.1	Joint	7,812	7,500	96	7,812	100
Bank	236.0		20,554	7,500	36	12,000	58
Bank	178.0		25,848	7,500	29	12,000	46
Bank	102.8	Joint	12,478	7,500	60	12,000	96
Mutual Savings Bank	81.5		5,083	5,083	100	5,083	100
Bank	69.0		11,283	7,500	66	11,283	100
Bank	44.8	Joint	4,311	4,311	100	4,311	100
Savings & Loan	40.0	Visit.	525	525	100	525	100
Savings & Loan	25.2		6,132	6,132	100	6,132	100
Savings & Loan	7.7		1,601	1,601	100	1,601	100
Bank (New)		New					
Credit Union			5,721	5,721	100	5,721	100
Credit Union		Joint	1,603	1,603	100	1,603	100
BHC (1-a)			253	253	100	253	100
BHC (1-b)			182	182	100	182	100
BHC (2)			1,309	1,309	100	1,309	100
BHC (3)			612	612	100	612	100
BHC (4)		New					
BHC (5)		New					
Trust			895	895	100	895	100
Trust		New					
Finance Company			264	264	100	264	100
Finance Company			290	290	100	290	100
Finance Company			392	392	100	392	100
Finance Company		New					
Finance Company		New					
Finance Company		New					
Premium Finance Co.			384	384	100	384	100
Premium Finance Co.			684	684	100	684	100
Premium Finance Co.			407	407	100	407	100
Premium Finance Co.			407	407	100	407	100
Premium Finance Co.			676	676	100	676	100
Premium Finance Co.			392	392	100	392	100
Premium Finance Co.			712	712	100	172	100
Premium Finance Co.			229	229	100	229	100
Premium Finance Co.			241	241	100	241	100
Premium Finance Co.			615	615	100	615	100
Premium Finance Co.			679	679	100	679	100
Premium Finance Co.			598	598	100	598	100
			138,944	87,697	63%	114,292	82%

Joint = Joint examination with appropriate federal insuring agency

Visitation = Short examination for a specific area of concern

New = Fees received under Investigations - Examinations due next cycle

STATE OF ALASKA

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

DIVISION OF BANKING, SECURITIES, SMALL LOANS & CORPORATIONS

BILL SHEFFIELD, GOVERNOR

POUCH D
JUNEAU, ALASKA 99811

Banking & Securities 465-2521
Corporations Section 465-2530

ANCHORAGE

January 31, 1985

Corporation Information 563-2163

Honorable Mike Navarre, Chairman
House Labor and Commerce Committee
Alaska State House
Pouch V
Juneau, Alaska 99811

Attention Roger Poppie

Dear Representative Navarre:

RE: House Bill 79
Fees on Examination

I've enclosed the information you requested on HB 79. Please note that this information relates only to the examination and regulation of commercial banks. There is a large portion of the examiners' time spent on other than banking examinations, i.e., investigations of applications, complaints, interpretation of banking laws, and research on current events in deregulation.

Exhibit A is a breakdown by states of Annual Assessment/Examination Fees of commercial banks. The average assessment for a bank of \$50,000,000 is \$6,360; banks of \$100,000,000 in size is \$11,590; and over \$500,000,000 is \$50,765. These amounts are only ranges and do not take into consideration the additional fees noted in the exhibit.

Exhibit B is a publication just received on the new charges that Comptroller of Currency levies on nationally-chartered commercial banks. Table 1 on page 2 sets out the semiannual assessment. Banks with \$50,000,000 in assets would be charged \$13,726 annually. Those of \$100,000,000 would be charged \$22,676, and \$500,000,000 would have a \$67,976 annual assessment. See page 5, Exhibit B. These assessments are paid whether they are examined or not. Number 1 and 2 rated banks are examined only every 36 months.

Honorable Mike Navarre

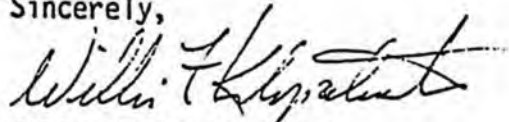
-2-

January 31, 1985

Exhibit C is a table on the frequency of examination by various states. Exhibit D shows the disposition of funds received by the states.

I hope this covers the areas of your request. If I can be of any other assistance, please let me know.

Sincerely,



Willis F. Kirkpatrick
Director

WFK/me1935M
13185B
Enclosures

cc: Commissioner's Office, DCED

**ANNUAL COMMERCIAL BANK ASSESSMENT/EXAMINATION FEE,
BY SIZE OF BANK, SEPTEMBER 30, 1983**

State	Asset size of bank					
	10M	25M	50M	100M	500M	1 B
Alabama	3,240	5,100	8,200	14,400	53,800	98,800
Alaska ¹⁰	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)
Arizona ²	700	1,750	3,500	7,000	35,000	70,000
Kansas	2,025	3,563	5,188	7,188	23,188	43,188
California ⁶	n/a	n/a	n/a	n/a	n/a	n/a
Colorado ³	n/a	n/a	n/a	n/a	n/a	n/a
Connecticut ³	n/a	n/a	n/a	n/a	n/a	n/a
Delaware ^{5, 10}	n/a	n/a	n/a	n/a	n/a	n/a
Florida	2,300	4,100	7,600	14,600	70,600	140,600
Georgia ^{4, 10}	4,750	6,700	10,000	15,000	39,000	69,000
Hawaii	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)
Idaho ^{7, 10}	4,350	7,200	11,950	17,950	57,950	102,950
Illinois ¹⁰	1,770	3,570	6,320	10,820	38,820	63,820
Indiana	2,120	3,270	4,270	6,270	22,270	62,270
Iowa ¹⁰	500 ¹⁵	1,100 ¹⁵	1,600 ¹⁵	2,500 ¹⁵	3,300 ¹⁵	3,300 ¹⁵
Kansas ⁶	n/a	n/a	n/a	n/a	n/a	n/a
Kentucky ¹⁵	500	1,250	2,500	5,000	25,000	50,000
Louisiana ¹	650	1,325	2,450	4,700	22,700	45,200
Maine ^{5, 10}	n/a	n/a	n/a	n/a	n/a	n/a
Maryland	1,720	2,920	4,920	8,920	40,920	80,920
Massachusetts ¹⁰	710	1,775	3,550	7,100	35,500	71,000
Michigan	1,050 ¹⁵	2,625 ¹⁵	5,250 ¹⁵	10,500 ¹⁵	52,500 ¹⁵	105,000 ¹⁵
Minnesota	(⁵)	(⁵)	(⁵)	(⁵)	(⁵)	(⁵)
Mississippi	1,560	3,810	7,560	15,060	75,060	150,060
Missouri	1,304	3,261	6,522	13,045	65,224	130,448
Montana	1,600	3,400	6,400	12,400	60,400	120,400
Nebraska	500 ¹⁵	1,250 ¹⁵	2,500 ¹⁵	5,000 ¹⁵	25,000 ¹⁵	50,000 ¹⁵
Nevada ^{1, 10}	2,200	5,200	10,200	20,200	100,200	140,200
New Hampshire	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)	(¹⁴)
New Jersey	300 ¹⁵	750 ¹⁵	1,500 ¹⁵	3,000 ¹⁵	15,000 ¹⁵	30,000 ¹⁵
New Mexico ¹	950	2,075	3,950	7,700	37,700	75,200
New York ^{5, 10}	n/a	n/a	n/a	n/a	n/a	n/a
North Carolina	1,273	3,073	6,073	12,073	60,073	120,073
North Dakota	1,250	3,125	6,250	12,500	62,500	125,000
Ohio	1,700	4,250	8,000	15,000	60,000	100,000

Continued from preceding page.

State	Asset size of bank					
	10M	25M	50M	100M	500M	1 B
Oklahoma	1,450	3,250	6,650	13,150	65,150	130,150
Oregon ¹⁰	2,500 ¹⁵	6,250 ¹⁵	12,500 ¹⁵	25,000 ¹⁵	125,000 ¹⁵	250,000 ¹⁵
Pennsylvania ¹⁰	815 ¹⁵	1,490 ¹⁵	2,615 ¹⁵	4,865 ¹⁵	22,865 ¹⁵	45,365 ¹⁵
Puerto Rico	2,000	5,000	10,000	20,000	100,000	200,000
Rhode Island ^{6, 10}	n/a	n/a	n/a	n/a	n/a	n/a
South Carolina	1,559	3,896	7,793	15,586	77,929	155,858
South Dakota ⁹	1,800	3,900	7,400	14,400	70,400	140,400
Tennessee ⁶	n/a	n/a	n/a	n/a	n/a	n/a
Texas ⁶	n/a	n/a	n/a	n/a	n/a	n/a
Utah ^{10, 11}	3,300	5,590	7,340	10,840	30,840	45,840
Vermont ^{3, 5}	n/a	n/a	n/a	n/a	n/a	n/a
Virginia ^{8, 12}	3,275	5,900	10,275	15,275	51,525	90,275
Washington ^{10, 13}	3,530 ¹⁵	5,840 ¹⁵	9,840 ¹⁵	17,840 ¹⁵	59,385 ¹⁵	101,900 ¹⁵
West Virginia ^{6, 10}	n/a	n/a	n/a	n/a	n/a	n/a
Wisconsin	580 ¹⁵	1,450 ¹⁵	2,900 ¹⁵	5,800 ¹⁵	29,000 ¹⁵	58,000 ¹⁵
Wyoming ¹⁰	3,400	5,800	9,000	15,000	63,000	123,000 ¹⁵

¹Plus \$50 per branch.

²Special examinations: \$100/day/examiner.

³Assessment based on asset size, to balance banking dept. budget.

⁴Plus \$300 per branch.

⁵Based on asset size, plus hourly fee.

⁶Based on assets; information not available.

⁷Plus \$100 per branch.

⁸Hourly fee on trust exams.

⁹Plus \$200 per branch.

¹⁰There is an assessment/examination fee for bank holding companies also.

¹¹Plus \$150 per branch.

¹²Plus \$250 per branch.

¹³Plus \$75 per branch.

¹⁴Hourly fee.

¹⁵Plus hourly fee.

1058 1-11-85

New Matters
Increased Semiannual Assessment Schedule for National Banks

90,433

National Banks—Assessment Fees—Semiannual Schedule—Examination Costs—Increase-OCC Amendment.—The Comptroller of the Currency increased the rates in its semiannual assessment schedule for national banks to reflect the costs of examination attributable to a particular bank. As in the old schedule, the marginal assessment rate of an individual bank in the new schedule will decrease as its asset size increases. In addition, the Comptroller of the Currency will offset declines in the overall average assessment rate due solely to inflationary growth in bank assets by indexing the schedule annually to changes in the general price level.

Back reference: ¶ 60,542.

[OCC Notice]

DEPARTMENT OF THE TREASURY

Comptroller of the Currency

12 CFR Part 8

[Docket No. 84-37]

Assessment of Fees; National Banks; District of Columbia Banks

AGENCY: Comptroller of the Currency, Treasury.

ACTION: Final rule.

SUMMARY: The Office of the Comptroller of the Currency ("Office") is increasing the rates in its semiannual assessment schedule for national banks, District of Columbia banks, and federally licensed branches and agencies. Unchanged for eight years, the old schedule failed to produce revenue sufficient to cover operating costs, which were boosted by inflation, an increase in responsibilities, and a modernization of bank examination techniques. The new schedule, like the old one, conforms to this Office's philosophy that the assessments paid by a bank should reflect, to the extent possible under existing statutory provisions, the costs of supervising it. On a per-dollar-of-assets basis, those costs decline as bank size increases. Therefore, in the new schedule, like the old one, the marginal assessment rate of an individual bank decreases as its asset size increases. In addition, the Office will offset declines in the overall average assessment rate due solely to inflationary growth in bank assets by indexing the schedule annually to changes in the general price level. The new schedule replaces the current assessment schedule and its temporary 12-percent surcharge for assessment fees due on January 31, 1985, and following payment dates.

EFFECTIVE DATE: January 31, 1985.

FOR FURTHER INFORMATION CONTACT: Roger Tufts, Financial Economist, Economic and Policy Analysis Division (202) 447-1924 or Jonathan Rushdoony, Attorney, Legal Advisory Services Division (202) 447-1880, Office of the Comptroller of the Currency, 490 L'Enfant Plaza East, SW., Washington, DC 20219.

SUPPLEMENTARY INFORMATION: The Office was created by Congress for the purpose of regulating the national banking sys-

tem. Under the National Bank Act, 12 U.S.C. 1 *et seq.*, the Office is responsible for ensuring the national banks comply with all applicable laws and operate in a safe and sound manner.

The Office's responsibilities are accomplished through the examination of supervised institutions and affiliated entities. Under 12 U.S.C. 482 and 3102, this Office is directed to recover the costs of its operations by assessing fees on all national banks, District of Columbia banks, and federal branches and agencies of foreign banks. On November 14, 1984, the Office accordingly published a notice of proposed rulemaking (Docket No. 84-36) in the Federal Register, 49 FR 45102, that would revise the assessment schedule in order to yield sufficient revenue to meet the Office's future costs of operation, as currently projected in its budget.

Section 482 requires that those assessments be made in proportion to a bank's assets or resources and that the rate of assessments be the same for all banks of the same asset size. The current and new assessment schedules fulfill that statutory requirement. *First National Bank of Milaca v. Heimann*, 572 F.2d 1244 (8th Cir. 1978).

Following publication of the notice of proposed rulemaking in the Federal Register, the Office sent a Banking Bulletin containing the proposal to the chief executive officer of each national bank. The purpose of that Banking Bulletin, dated November 20, 1984, was to ensure that each national bank received direct and timely notice of the proposed changes and to explain the reasons for them.

As stated in that proposal, the revisions change none of the current schedule's basic characteristics, *i.e.*, the use of asset size to determine the amount assessed and the use of marginal assessment rates that decrease as the asset size of a bank increases. The revision more closely implements the Office's relative cost coverage philosophy and addresses the problems caused by the combination of a declining marginal rate schedule and inflation of the type and extent experienced since 1976.

Comments

Comments on the proposal were solicited both by the Federal Register notice of proposed rulemaking and by the issuance of the Banking Bulletin to each national bank. The Office requested that comments be received no later

90,434

New Matters
Increased Semiannual Assessment Schedule for National Banks

1058 1-11-85

than December 14, 1984. In response, 19 comments were received. Most came from small national banks (those under \$500 million in assets) which were opposed to the proposal as drafted. Several specific concerns were raised. All but three commenters espoused the belief that the additional costs incurred by the Office to examine banks requiring special supervisory attention should not be paid by clean, well-run banks.

To better align Office supervisory costs and assessments, a large majority of all commenters suggested that the assessment schedule should be based on the direct costs attributed to examining a particular bank, not its asset size. This Office is aware of the inequities identified by those commenters. As the statute currently reads, however, the Officer is not authorized to charge a higher assessment to banks that are experiencing difficulties.¹ Revising the assessment schedule to a direct-cost basis would require an amendment to 12 U.S.C. 482, a change explicitly suggested by six commenters. Although a statutory change is not a feasible alternative to the current revision, the Office intends to review its long-term revenue needs and consider requesting Congress for a statutory change as part of that review.

Six commenters questioned Office diligence in controlling costs. As explained in the proposal, the Office has sought to offset the effects of inflation and increased responsibility by restructuring and modernizing its operation, employing resources more effectively and providing better service. In fact, the Office has estimated that, without the restructuring and modernization efforts, it would have needed a much larger staff to carry out its responsibilities.

In the same vein, three commenters thought Office expenses should be lower because their

institutions are receiving full-scale, comprehensive examinations less frequently. These comments refer to the Office's revised examination priority schedule that calls for on-site examinations less frequently at smaller, well-run banks and more frequently at large and/or special supervision banks. In conjunction with changes in the examination priority schedule, however, came a commitment to move toward more off-site monitoring of bank performance. This required a large initial investment in systems and computer hardware that will produce cost savings in the years ahead.

After consideration of the issues raised by the commenters, it is clear that implementation of the suggestions of most commenters requires changes in the law. While a change in the law along the lines suggested by the commenters may permit adoption of a revenue system that is perceived to be more equitable, a statutory change would take considerable time and the current financial position of the Office requires prompt action. The Office is, therefore, implementing the assessment schedule as proposed in the Federal Register on November 14, 1984 (See table 1). It will be used in determining the assessment fees to be paid by national banks on January 31, 1985, and July 31, 1985. Thereafter, the schedule will be revised annually in accordance with the indexing procedure described below. The indexing procedure will insulate the assessment schedule from distortions caused by any future inflation. Such distortions would result in deficits that could impair the Office's ability to meet its responsibility of maintaining the safety and soundness of the national banking system.

TABLE 1.—PROPOSAL FOR SEMI-ANNUAL ASSESSMENT SCHEDULE FOR JANUARY AND JUNE 1985

If the bank's total assets (consolidated domestic and foreign subsidiaries) are—			The semi-annual Assessment is—		
Over—	But not over—	This amount—	Plus	Of excess over—	
Million	Million			Million	
0	\$1.7	0	0.001000		0
\$1.7	15	\$1,700	.000125		\$1.7
15	85	3,363	.000100		15
85	165	10,363	.000065		85
165	835	15,563	.000055		165
835	1,670	52,413	.000045		835
1,670	5,010	89,988	.000040		1,670
5,010	16,695	223,598	.000034		5,010
16,695	33,390	620,878	.000032		16,695
33,390		1,155,118	.000021		33,390

¹ The Office is authorized to conduct and charge separately for each examination after the second one conducted

in a single calendar year. For those examinations, an hourly fee is imposed.

¶ 86,145

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Special Studies

Executive Order 12291

The aggregate effect of the rule on the economy is estimated to be \$15 million in 1985. This amount represents the difference in expected assessment revenues between the current and new schedules. The aggregate amount will be spread among all national banks and federal branches and agencies, some 4,900 institutions. Institutions of similar size will face the same impact. Thus, the effect of the revision is unlikely to put competing institutions at a disadvantage with one another or with other competing suppliers of financial services. Finally, the rule is not envisioned as having significant adverse impacts on the ability of U.S.-domiciled national banks to compete with foreign competitors. This is due to the fact that, generally, only the largest institutions in the national banking system compete directly with foreign banks, and the effect of the rule on their earnings is slight.

Accordingly, this Office has concluded that the rule does not meet any of the conditions set forth in Executive Order 12291 for designation as a major rule. Consequently, a regulatory impact statement has not been prepared.

Regulatory Flexibility Act

This Office is sensitive to the impact of the rule on small entities; therefore, pursuant to the Regulatory Flexibility Act, Pub. L. No. 96-354, 94 Stat. 1164, 5 U.S.C. 601-612, a preliminary regulatory flexibility analysis was prepared. No information received by the Office altered the conclusions of that analysis. Consequently, the final regulatory flexibility analysis is not appreciably different from the preliminary one. Copies of the final analysis may be obtained by writing to: Communications Division, Office of the Comptroller of the Currency, 490 L'Enfant Plaza East, SW., 3rd Floor, Washington, D.C. 20219. Telephone (202) 447-1800.

To summarize that analysis, this Office has endorsed the principle of relative cost coverage whereby a bank will be assessed in relation to

the costs of examination attributable to that bank. As a group, banks with under \$500 million in assets are currently not assessed an amount sufficient to recover the cost of their examination, regulation, and supervision. Assessments on banks with over \$500 million in assets have, in effect, been providing a cost subsidy for the examination of those smaller banks. In order to reduce this subsidy and to implement further the Office's relative-cost-coverage principle, the new schedule moves smaller-sized banks toward 100 percent relative cost coverage (see Table 2).

TABLE 2. RELATIVE COST COVERAGE

[Current versus revised assessment schedule]

Bank size (millions)	Index* current	Index* revised	Number of banks
\$0 to \$10.....	.33	.38	348
\$10 to \$50.....	.41	.43	2,284
\$50 to \$100.....	.63	.67	1,082
\$100 to \$500.....	.95	1.01	935
\$500 to \$1,000.....	1.21	1.23	101
\$1,000 to \$3,000.....	1.23	1.20	106
\$3,000 to \$10,000.....	2.11	1.98	54
\$10,000 to \$20,000.....	1.83	1.66	6
Over \$20,000.....	3.63	3.44	10

* This indices represent the 1984 relative cost coverage under alternative assessment schedules. The index is defined as the proportion of total revenue the Office receives from banks in a size category divided by the proportion of examination costs attributable to those banks. An index value of less than one indicates that banks are paying less than their proportional share of Office costs.

The revised schedule is not designed to achieve 100 percent relative cost coverage because of the greater impact that would have on banks with less than \$100 million in assets. In addition, although the impact of the revised schedule on bank earnings is larger for small banks, the reduction in earnings, in absolute terms, is minimal (see Table 3).

90,436

New Matters
Increased Semiannual Assessment Schedule for National Banks

1058 1-11-85

TABLE 3.—ASSESSMENT INCREASES FOR SELECTED BANK SIZES

	Bank size (millions)										
	\$2	\$10	\$50	\$100	\$500	\$1,000	\$5,000	\$10,000	\$20,000	\$100,000	
Sum annual assessment Imposed	\$1,726	\$2,736	\$9,863	\$11,376	\$73,868	\$59,858	\$223,180	\$393,748	\$726,638	\$2,553,928	
Current	1,125	2,125	5,025	6,925	28,825	61,425	199,425	369,425	699,425	2,369,425	
Change	619	613	4,838	4,451	45,043	-2,567	23,755	23,323	27,213	184,503	
Increase (percent)	64	29	16	27	16	12	12	6	5	8	
Annualized impact on ROA (basis points)	-3.065	-0.13	-1.188	-2.41	-1.01	-0.84	-0.48	-0.24	-0.19	-0.18	

Annualized Impact on Return on Assets (ROA) = Change in Semi Annual Assessment/Total Assets, assumes a 50 percent tax rate

¶ 86,145

National Bank's - Assessment Example
1985

\$50,000,000 in Assets

15 MM	=	3,363	
35 MM x .000100	=	<u>3,500</u>	
semi-annual	=	6,863	x 2 = 13,726
annual	=	\$13,726	

\$100,000,000 in Assets

85 MM	=	10,363	
15 MM x .000065	=	<u>975</u>	
semi-annual	=	11,338	x 2 = 22,676
annual	=	\$22,676	

\$500,000,000 in Assets

165 MM	=	15,563	
335 MM x .000055	=	<u>18,425</u>	
semi-annual	=	33,988	x 2 = 67,976
annual	=	\$67,976	

REQUIRED FREQUENCY OF BANK EXAMINATIONS,
SEPTEMBER 30, 1983

11² Joint²
DIC w/FRS

8 16
3 5
0 0
11 0
0 0
0 0
1 0
0 0
0 0
8 19
16 0
0 4
0 0
45 27
0 0
0 0

city in which each
both prepare and

State	Every 12 mo.	Every 18 mo.	Other	FDIC and/or FRS exam. acceptable in lieu of State exam. by Statute
Alabama	X			Yes
Alaska	X			Yes
Arizona			Once every 2 years	Yes
Arkansas			Once every 2 years	No
California			Once every 2 years	No
Colorado	X ¹			No
Connecticut			As often as deemed necessary ²	No
Delaware	X			No
Florida		X		Yes
Georgia	X			Yes
Guam	X			Yes
Hawaii		X		No
Idaho		X ³		Yes
Illinois	X			No
Indiana			As often as deemed necessary	Yes
Iowa		X		No
Kansas	X			Yes
Kentucky			Once every 2 years	Yes
Louisiana	X			Yes
Maine		X		Yes
Maryland	X			Yes
Massachusetts			Once every 2 years	No
Michigan	X			Yes
Minnesota	X			Yes
Mississippi	X			Yes
Missouri	X			Yes
Montana	X ⁴			Yes
Nebraska			No time requirement ⁵	Yes
Nevada		X		Yes
New Hampshire		X		No
New Jersey			At discretion of Commissioner ⁵	No
New Mexico	X			Yes
New York	X			Yes
North Carolina	X			Yes
North Dakota		X ²		Yes
Ohio	X			No

Exhibit C

Continued from preceding page.

State	Every 12 mo.	Every 18 mo.	Other	FDIC and/or FRS exam. acceptable in lieu of State exam. by Statute
Oklahoma		X ⁶		Yes
Oregon	X			Yes
Pennsylvania	X			Yes
Puerto Rico	X			Yes
Rhode Island	X			Yes
South Carolina		X ²		Yes
South Dakota			Once every two years	Yes
Tennessee	X			Yes
Texas	X			Yes
Utah			As Commissioner considers necessary ⁷	Yes
Vermont			Once every three years ³	No
Virginia		X		No
Washington	X			Yes
West Virginia		X		Yes
Wisconsin	X			Yes
Wyoming	X			Yes

¹In practice, banks are examined every 18-20 months.

²In practice, banks are examined every 12 months.

³In practice, banks are examined every 12-15 months.

⁴In practice, banks are examined every 18 months.

⁵In practice, banks are examined every 2 years.

⁶In practice, banks are examined every 6 months.

⁷In practice, banks are examined every 18 months.

⁸In practice, banks are examined every 15 to 18 months.

**DISPOSITION OF RECEIPTS FROM FEES AND ASSESSMENTS,
SEPTEMBER 30, 1983**

In the following states, all revenues are deposited into the State's general fund and the annual budget for the banking department is appropriated by the legislature:

Alaska	Louisiana	New Mexico
Arizona	Maryland	New York ⁵
Arkansas ⁵	Massachusetts	North Dakota
Colorado	Minnesota	Oklahoma
Georgia	Missouri	Puerto Rico ⁷
Guam	Montana	Rhode Island
Hawaii	Nevada	South Carolina
Idaho	New Hampshire	Vermont
Iowa	New Jersey	Wyoming

In the following states, all revenues collected are deposited into a special fund to be used only for the expenses of the banking department, but the annual budget of the department is subject to approval by the legislature:

Alabama	Kentucky	Oregon
California	Maine	Pennsylvania ⁴
Connecticut	Michigan	South Dakota
Delaware ¹	Mississippi	Utah
Florida	Nebraska	Virginia
Illinois	North Carolina	West Virginia
Indiana	Ohio	Wisconsin ²
Kansas		

In the following states, all revenues collected are deposited with and controlled by the banking department:

Tennessee²
Texas⁶
Washington

¹Except for bank charters, license fees, and franchise tax collections.

²Fiscal operations of banking department are reviewed annually by the legislature.

³90% of revenue is deposited into a special fund; 10% goes into general fund.

⁴Subject to approval by the governor's office.

⁵Funds can only be used by banking department, but are deposited in general fund.

⁶Annual budget approved by Finance Commission.

⁷First \$1,100,000 deposited into general fund, remainder in special fund.

BILL SHEFFIELD
GOVERNOR

14B 79



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

January 18, 1985

The Honorable Ben Grussendorf
Speaker of the House
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Representative Grussendorf:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill which increases the fee that the commissioner of commerce and economic development may assess a financial institution for investigation and examination costs. It raises the existing maximum of \$7,500 to a maximum of \$12,000 per examination. The fee increase is necessary because costs associated with these examinations have risen more than 50 percent since 1978 when the \$7,500 maximum fee was first established.

The bill also eliminates the requirement in current law that state banks be examined by the department annually. Examination of a bank under the bill is left to the discretion of the commissioner. This will allow the department to focus on problem banks and will free banks that are in stable condition from unnecessary paperwork and examination costs.

An additional, technical amendment is included in sec. 1 of the bill, rewriting but not changing the substance of the last sentence of AS 06.01.010(b).

Sincerely,

A handwritten signature in cursive script, appearing to read "Bill Sheffield".

Bill Sheffield
Governor

SENATE AMENDMENT #1

By Senate Labor and Commerce Committee

To: _____ SENATE BILL No. _____

To: _____ HOUSE BILL No. HB 79am

PAGE: 1 LINE: 28

After the word commissioner add a "," and delete: "but not less than once every 24 months."

Introduced: 1/18/85
Referred: Labor & Commerce
and Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

1 IN THE HOUSE

2

HOUSE BILL NO. 79 am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to financial institution examina-
7 tions; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 06.01.010(b) is amended to read:

10 (b) The commissioner shall assess every financial institution,
11 and every applicant to establish a financial institution, a fee for
12 the actual expenses incurred by the department in connection with any
13 examination or investigation, whether regular or special. The fee
14 shall include the proportionate part of the salaries and cost of em-
15 ployee benefits of the examiners while conducting examinations or in-
16 vestigations and while preparing reports of them, and transportation
17 costs and per diem of each examiner while away from his duty station.
18 However, the cost to the financial institution in connection with an
19 examination may not exceed \$12,000 [\$7,500] per examination. The as-
20 sessment shall be made by the commissioner as soon as feasible after
21 the examination or investigation has been completed. All assessments
22 shall be paid to and must be received by the department [BY EACH IN-
23 STITUTION] within 30 days after the financial institution receives
24 [RECEIPT OF] notice of the assessment.

25 * Sec. 2. AS 06.05.025(c) is amended to read:

26 (c) Banks regulated under this chapter are subject to examina-
27 tion [AT LEAST ONE EXAMINATION A YEAR. ADDITIONAL EXAMINATIONS MAY BE
28 CONDUCTED] at the discretion of the commissioner but not less than
29 once every 24 months.

1

2 * Sec. 3. The \$12,000 maximum assessment for examinations of financial
3 institutions enacted in sec. 1 of this Act applies to examinations or in-
4 vestigations commenced on or after the effective date of this Act.

5 * Sec. 4. This Act takes effect immediately in accordance with AS 01.-
6 10.070(c).

COMMITTEE REPORT

SENATE

FURTHER: FINANCE

4/29/85

Date 23 April 86

Mr. President

The Committee on LABOR & COMMERCE considered HB 79 am relating to financial institution examinations; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for _____
- new title _____
- same title and recommends _____
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

Bill Ray

MEMBERS HAVING
OTHER RECOMMENDATIONS

[Signature]
Chairman

Do Pass
Chairman recommendation