

SCOMM

#50:21

STATE OF ALASKA 1985 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date \_\_\_\_\_

**REQUEST**

Bill/Resolution No: HB 146  
Title: An Act relating to housing  
loans for the permanently disabled  
Sponsor: Furnace, Collins  
Requestor: Spec. Comm. on Loans  
Date of Request: \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected: Revenue  
Program Category Affected: Economic Development  
BRU, Program of Subprogram(s) Affected: Alaska Housing Finance Corporation

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

|                        | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 | FY 90 |
|------------------------|-------|-------|-------|-------|-------|-------|
| <b>OPERATING</b>       |       |       |       |       |       |       |
| 100 PERSONAL SERVICES  | -     | -     | -     | -     | -     | -     |
| 200 TRAVEL             | -     | -     | -     | -     | -     | -     |
| 300 CONTRACTUAL        | -     | -     | -     | -     | -     | -     |
| 400 SUPPLIES           | -     | -     | -     | -     | -     | -     |
| 500 EQUIPMENT          | -     | -     | -     | -     | -     | -     |
| 600 LANDS & STRUCTURES | -     | -     | -     | -     | -     | -     |
| 700 GRANTS, CLAIMS     | -     | -     | -     | -     | -     | -     |
| 800 MISCELLANEOUS      | -     | -     | -     | -     | -     | -     |
| <b>TOTAL OPERATING</b> | -     | -     | -     | -     | -     | -     |
| <b>CAPITAL</b>         | -     | -     | -     | -     | -     | -     |
| <b>REVENUE</b>         | -     | -     | -     | -     | -     | -     |

**FUNDING: (Millions of Dollars)**

|               |   |      |      |      |      |      |
|---------------|---|------|------|------|------|------|
| GENERAL FUND  | - | -    | 11.0 | 11.7 | 12.4 | 13.1 |
| FEDERAL FUNDS | - | -    | -    | -    | -    | -    |
| OTHER         | - | 12.2 | -    | -    | -    | -    |
| <b>TOTAL</b>  | - | 12.2 | 11.0 | 11.7 | 12.4 | 13.1 |

**POSITIONS:**

|           |   |   |   |   |   |   |
|-----------|---|---|---|---|---|---|
| FULL-TIME | - | - | - | - | - | - |
| PART-TIME | - | - | - | - | - | - |
| TEMPORARY | - | - | - | - | - | - |

**ANALYSIS:** Attach a separate page for analysis.

Prepared By: Mark K. Cameron  
Division: Alaska Housing Finance Corporation

Phone: 276-5599

Date: 3/8/85

Approved by Commissioner: [Signature]  
Agency: Revenue

Date: 3/11/85

Distribution (by Agency preparing fiscal note):

Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Analysis:

HB 146 would establish within AHFC a loan program for the severely and permanently disabled. The key to the program is a lower mortgage rate (6%). The lower interest rate will assist in qualifying those individuals who would not be afforded the opportunity of home ownership based upon current AHFC rates. Since this program will increase the number of residents who would qualify for AHFC loans, it is program expansive. The demand for this program is not expected to be offset by a reduction in any other AHFC program.

As drafted, a significant portion of the loans purchased would be nonconforming in that they would not be eligible for pledge to bonds issued by the Corporation. Accordingly, they would have to be funded out of pocket without the benefit of leveraging. As detailed below, the incremental cost of the program would be \$12.2 million for FY 86. Were the bill amended to require a minimum 5% down payment on each loan, they would be eligible for pledge to bonds and the FY 86 cost would be reduced to approximately \$4.5 million.

The purpose of the bill is to make financing available to those with special housing needs. It would be available to not only the severely disabled but also their parents and guardians if they are living with the individual. To prevent those who have already managed to obtain home ownership from selling their current home and buying another with a 6% loan, a prior homeownership rule could be imposed that would limit the program to those individuals who have not had an ownership interest in their primary residence during the 3 year period preceding their application. This additional requirement is estimated to reduce the program cost to \$3.4 million for FY 86.

The program is not expected to increase operating expenses above those reflected in the Corporation's proposed FY 86 operating budget.

Summary of Assumptions

|                                              |            |
|----------------------------------------------|------------|
| FY 86 applications for disabled              | 105        |
| FY 86 applications for parents and guardians | 149        |
| Total loans                                  | <u>254</u> |

|                                                       |                     |
|-------------------------------------------------------|---------------------|
| Direct funded loans [254 x 25% x \$140,000]           | \$ 8,960,000        |
| Subsidized leveraged loans [190 x \$115,000 x 14.7%*] | <u>3,211,950</u>    |
|                                                       | <u>\$12,171,950</u> |

\* Analysis of subsidy percentage:

|                                                            |              |
|------------------------------------------------------------|--------------|
| 50% Tax-Exempt First Time Homebuyer Program at 14% subsidy | = 7.0%       |
| 30% Tax-Exempt Veterans Mortgage Program at 11% subsidy    | = 3.3%       |
| 20% Taxable Program at 22% subsidy                         | = 4.4%       |
|                                                            | <u>14.7%</u> |

Subsequent fiscal year activity:

- The analysis assumes program implementation in July 1986.
- A 10% decrease is estimated in FY 87 followed by 5% increases each year in FY 88 through FY 90.
- Effects of changing program mix in subsequent years when tax-exempt financing may not be available to AHFC are not included.

1       by the disability under which the borrower became eligible for the  
2       loan.

3               (e) For an individual or a parent or guardian of the individual  
4       to be eligible for a loan under this section, the individual must

5                       (1) provide a written statement from a physician stating  
6       that the nature of the individual's disability is permanent;

7                       (2) establish that the individual has a specialized housing  
8       need; and

9                       (3) establish that the individual is severely disabled,  
10      through

11                       (A) a statement from the federal Veterans Administra-  
12      tion indicating that the individual is at least 70 percent dis-  
13      abled;

14                       (B) proof of eligibility as a blind or disabled person  
15      under the federal supplemental security income program (42 U.S.C.  
16      1381 - 1385) or the federal disability insurance benefits program  
17      (42 U.S.C. 423);

18                       (C) a statement of <sup>severe disability</sup> eligibility from the Board of  
19      Vocational Rehabilitation (AS 23.15.010); or

20                       (D) a statement of disability from the division of  
21      public health, family health section.

Introduced: 1/30/85  
Referred: House Special Committee  
on State Loans, Health, Education &  
Social Services and Finance

1 IN THE HOUSE

BY FURNACE AND COLLINS

2

HOUSE BILL NO. 146

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to housing loans for the permanently  
disabled."

7

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

\* Section 1. AS 18.56 is amended by adding a new section to read:

10

Sec. 18.56.102. LOANS FOR THE PERMANENTLY DISABLED. (a) The

11

corporation shall establish a residential housing loan program for the

12

permanently disabled under the special mortgage loan purchase program

13

(AS 18.56.098). A loan may be made under this section to an indi-

14

vidual who is eligible under (e) of this section, or to a parent or

15

guardian of the individual if the parent or guardian is living with

16

the individual.

17

(b) A loan made under this section shall be at a fixed annual

18

interest rate of six percent. The loan amount may not exceed the

19

maximum loan amount for a single family residence under the special

20

mortgage loan purchase program, and the appraised value of the resi-

21

dence may not exceed the loan amount by more than 25 percent. The

22

corporation may not require a borrower to make a down payment toward

23

purchase of a residence under this section.

24

(c) The value of the equity in a residence purchased with a loan

25

under this section may not be used to deny the borrower state benefits

26

to which the borrower may be otherwise entitled.

27

(d) The corporation may require a borrower under this section to

28

prove present and future financial ability to repay the loan. How-

29

ever, a loan may not be denied solely because of circumstances caused

Introduced: 2/15/85  
Referred: House Special Committee on  
State Loans, Health, Education &  
Social Services and Finance

Funding Information  
General Fund \$2,000,000  
Other Funds - 0 -  
\$2,000,000

BY FURNACE, MARTIN AND  
COLLINS

1 IN THE HOUSE

2 HOUSE BILL NO. 204

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Alaska  
7 housing finance revolving loan fund for housing loans  
8 for the permanently disabled; and providing for an  
9 effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$2,000,000 is appropriated from the general  
12 fund to the Alaska housing finance revolving loan fund (AS 18.56.082) for  
13 housing loans for the permanently disabled.

14 \* Sec. 2. The appropriation made by this Act is for capitalization of a  
15 loan fund and does not lapse in accordance with AS 37.25.010.

16 \* Sec. 3. This Act takes effect on the effective date of an Act estab-  
17 lishing a residential housing loan program for the permanently disabled.

Testifying on HB 146:

Deborah Keller (needs to testify before 4:30)

Rep. Furnace

Steve Russell

Bob Franken

Denna Cline

} By teleconference from AHFC

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

Run 411  
POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907 465 3800

MEMORANDUM

March 7, 1985

SUBJECT: Sectional analysis of HB 146  
(housing loans for permanently disabled)

TO: Representative Walt Furnace

FROM: Keith B. Levy *KBL*  
Legislative Counsel

You have requested a sectional analysis of HB 146, relating to housing loans for the permanently disabled.

This bill adds a new section to the Alaska Housing Finance Corporation provisions (AS 18.56.102) to require AHFC to set up a residential housing loan purchase program for the permanently disabled under the existing special mortgage loan purchase program. These loans must be at a fixed annual interest of six percent. The loan amount may not exceed the maximum single family loan amount under the existing special mortgage loan program (currently \$178,650) and the appraised value of the residence may not exceed the loan amount by more than 25 percent. AHFC may not require a down payment for the loans.

The bill also provides that the value of the equity in a home purchased with one of these loans may not be used to deny the borrower other state benefits to which the borrower may otherwise be entitled. Although AHFC may require the borrower to prove financial ability to repay the loan, it may not deny a loan solely because of circumstances caused by the disability under which the borrower became eligible for the loan.

The loans may be made to an individual or the parent or guardian living with the individual if the individual meets certain criteria. The person must prove that he or she is severely disabled, that the disability is permanent, and that the person has a specialized housing need. The disability may be established through any of the following:

Representative Walt Furnace  
March 7, 1985  
Page 2

a statement from the Veterans Administration indicating a minimum of 70 percent disability, proof of eligibility as a blind or disabled person under the federal SSI program or the disability insurance benefits program, a statement of eligibility from the state Board of Vocational Rehabilitation, or a statement of disability from the division of public health, family health section.

KBL:ojb  
J12/067

Analysis:

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As drafted, a significant portion of the loans purchased would be nonconforming in that they would not be eligible for pledge to bonds issued by the Corporation. Accordingly, they would have to be funded out of pocket without the benefit of leveraging. As detailed below, the incremental cost of the program would be \$12.2 million for FY 86. Were the bill amended to require a minimum 3% down payment on each loan, they would be eligible for pledge to bonds and the FY 86 cost would be reduced to approximately \$4.5 million.

The purpose of the bill is to make financing available to those with special housing needs. It would be available to not only the severely disabled but also their parents and guardians if they are living with the individual. To prevent those who have already managed to obtain home ownership from selling their current home and buying another with a 6% loan, a prior homeownership rule could be imposed that would limit the program to those individuals who have not had an ownership interest in their primary residence during the 3 year period preceding their application. This additional requirement is estimated to reduce the program cost to \$3.4 million for FY 86.

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\* DELIVER TO: JPOM \*  
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\* ORIGINAL \*  
\* SENT: 03/21/85 TIME: 11:34 \*  
\* FROM: LIDA \*  
\* SUBJECT: POM \*  
\* PRINT DATE: 03/21/85 TIME: 11:34 \*  
\*  
\*\*\*\*\*

TO: ALL REPRESENTATIVES

FROM: LUCINDA LAIRD  
SVC COORDINATOR, ALASKA CHAPTER  
MULTIPLE SCLEROSIS SOCIETY  
933 E 12TH #1  
ANCHORAGE, AK. 99501  
PHONE 279-0809 HM 279-3752 WK

RE: HB 146-HOME LOANS FOR PERMANENTLY DISABLED

THIS LEGISLATION WILL EFFECTIVELY USE A COMPARATIVELY SMALL  
AMOUNT OF MONEY TO MEET THE OVERWHELMING NEED FOR ACCESSIBLE  
HOUSING IN ALASKA. THIS APPROACH WILL ALLOW THE FREE ENTERPRISE  
SYSTEM TO MEET THE NEEDS OF THE SPECIAL POPULATION, STIMULATING  
ECONOMIC GROWTH FOR THE ENTIRE STATE.

\*\*\*\*\*