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COMMITTEE REPORT
HOUSE

(7)

FURTHER: FINANCE

2/6/85

Date: MARCH 5, 1985

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had HB 174

"An Act requiring training in basic emergency care and the recognition of child abuse for teachers certified in the state."

under consideration and recommends:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 174 same title
 new title
- and recommends DO PASS
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation Zero Fiscal Note Attached
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Katie Hurregan

Billie Davis Robert Taylor

My Shumaker

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Katie Hurregan NO REC.

Randi W. Thompson NO REC.

Lynne Hilly NO REC.

[Signature]
CHAIRMAN
Co-Chair

passed
[Signature]
Cramer
2/22/85✓

Original sponsor: Taylor by request

1 IN THE HOUSE

BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 174 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act requiring training in basic emergency care
7 for teachers certified in the state."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.20.020(b) is amended to read:

10 (b) A person is not eligible for a teacher certificate unless
11 that person has received at least a baccalaureate degree from an
12 institution of higher education accredited by a recognized regional
13 accrediting association or approved by the commissioner and has com-
14 pleted a course of at least eight hours in basic emergency training,
15 including cardiopulmonary resuscitation and basic first aid. However,
16 this subsection is not applicable to

17 (1) persons employed in the state public school system on
18 September 1, 1962;

19 (2) persons issued an emergency certificate during a situa-
20 tion which, in the judgment of the commissioner, requires the tempo-
21 rary issuance of a certificate to a person not otherwise qualified.

22 * Sec. 2. A teacher who holds or has applied for a certificate on the
23 effective date of this Act shall complete basic emergency training
24 comparable to the training required by AS 14.20.020(b) within two years
25 after the effective date of this Act.

26 * Sec. 3. The amendments made to AS 14.20.020 by sec. 1 of this Act
27 apply to teachers who apply for certification after the effective date of
28 this Act.

29

Cramer
2/22/85 ✓

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NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

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February 19, 1985

TO: Representative Niilo Koponen
Representative Max Gruenberg, Co-Chairs
Members, House HESS Committee

RE: HB 174 "An Act requiring training in basic emergency care and the
recognition of child abuse for teachers certified in the state."

NEA-Alaska supports the concept that all teachers should have basic training in emergency first aid and the recognition and reporting of child abuse. We also believe teachers should be trained in recognizing symptoms of depression and suicidal behavior and symptoms of alcohol and drug abuse. Teachers should also be knowledgeable about community and state referral agencies and all appropriate resources available within a school district.

Our concern is not with the intent to insure this type of training but with legislating, with this specificity, requirements for teacher certification.

Currently, the State Board of Education is vested with authority to approve teacher certification programs offered by colleges and universities and to determine the minimum standards for certification. At this time, an advisory task force on certification is at work reviewing the certification regulations and preparing to recommend to the Board changes in these regulations.

We support review by this task force of the need for specific health related training for teachers and task force recommendation of how best to accomplish this objective. This process we recommend for dealing with the concerns of HB 174 insures that the needs are positively addressed in a way that is comprehensive and consistent with current regulations vesting decisions related to teacher certification with the State School Board.

Respectfully submitted:

Gayle Pierce
President

L85:10

C: Representative Robin Taylor
Harold Reynolds, Commissioner Department of Education

Position Paper

House Bill 174

For "An Act requiring training in basic emergency care and the recognition of child abuse for teachers certified in the state."

This bill would amend AS 14.03.030 to require that certified teachers have at least eight hours in basic emergency training, including cardiopulmonary resuscitation and basic first aid, and the recognition and reporting of child abuse. Teachers would have two years to complete training after the effective date of this bill.

The Department of Health and Social Services supports the intent of this bill for the following reasons:

- 1) Teachers should have some basic knowledge of emergency care in order to better recognize and provide prompt initial treatment for medical emergencies occurring during school activities; and
- 2) Teachers are in a unique position to identify patterns of child abuse.

BACKGROUND

According to the American Heart Association and American Red Cross, there are over 800 CPR instructors and over 500 first aid instructors in Alaska. Much of this training is provided at little or no cost to the student.

According to the National Safety Council, there were 21,000 school jurisdiction accidents reported for the 1980-81 school year, from reporting schools with a combined total enrollment of 725,000 students. Generally, the majority of these injuries occurred in physical education classes, during sports activities, industrial arts classes, and in corridors or auditoriums.

Nationally, and in the State of Alaska, reports of sexual and physical abuse combined do not reach the numbers of reported cases of child neglect. Not only is there a larger population of children affected by neglect, more children suffer serious injury and die as a result of neglect than as a result of abuse. The recently completed American Humane Association Report, "Trends in Child Abuse and Neglect: A National Perspective" stated that in 1982 50% of all child fatalities were as a result of failure to provide necessities. Neglect should be included as a category for teacher training.

POSITION

The Department of Health and Social Services supports the intent of this legislation, with amendments.

POSITION PAPER/Department of Health & Social Services

The basic CPR "heart saver" course is a 4 hour course, and the basic Red Cross "multi-media first aid" course is an 8 hour course. Therefore, this bill should be amended to require 12 hours of basic emergency care training plus whatever additional hours are necessary to teach recognition of child abuse and neglect. The words "and neglect" should be added after the words child abuse in the title and on P.1 line 16 and P.1 line 24.

If it is not feasible to require every teacher to have basic emergency care training, there should still be someone with adequate training at all times while children are in school. The Alaska EMS Goals planning guide recommends that all schools, at a minimum, should have:

- 1) Posted procedures, known to all school personnel, for the efficient handling of injuries and emergencies, including plans for the transfer of critically injured or ill children to an appropriate facility.
- 2) Annual review of emergency procedures and orientation for all teachers.
- 3) At least one person, trained to the Emergency Trauma Technician level, advanced first aid level or above (such as school nurse) responsible for first aid and necessary referral for sick and injured children.

Recommended by: Robert I. Fraser for
Robert I. Fraser, M.D.
Director
Division of Public Health

Date: 2/19/85

Recommended by: Michael L. Price
Michael L. Price, Director
Division of Family and
Youth Services

Date: 2/19/85

Approved by: John R. Pugh
John R. Pugh, Commissioner
Department of Health and
Social Services

Date: 2/21/85

STATE OF ALASKA 1985 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

<p><u>REQUEST</u> Bill/Resolution No.: <u>HB 174</u> Title: <u>An Act Requiring Training in Basic Emergency Care.....</u> Sponsor: <u>Representative Taylor</u> Requestor: _____ Date of Request: _____</p>	<p><u>FISCAL DETAIL</u> Agency Affected: <u>Health & Social Services</u> Program Category Affected: <u>Public Health, Family & Youth Services</u> BRU, Program or Subprogram(s) Affected: <u>State Health Services BRU., Admin. Services - EMS; Youth Services BRU</u></p>
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EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: Attach a separate page if necessary

Prepared By: ^{RIFOD} Robert I. Fraser, M.D. Phone: 465-3090
 Division: Public Health Date: 2/19/85

Approved by Commissioner: J.R.P. Date: 2/21/85 *JCC*
 Agency: Dept. of Health and Social Services

Distribution (by Agency preparing fiscal note):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

Max, Niilo, Robin, Alyce, Katei, Dave

HB 18 and HB 174

Caren Robinson - Aware

- Support bills
- recommends that they pass
- distributed two curriculums for review
- all communities (sch dist) do not support teacher training & curriculum
- include child neglect

Max DHSS recommends deletion of "in service" on line 12 and adding "child neglect" on line 14.

Robin recommends a CS for HB174 to include Randy's Bill HB 18.

- may need a phrase in on certification requirement.
- Jan 1, 1986 EFD.

Alyce should certification be required - tie to pay raise → should

Mark Johnson EMS Chief

support

Nat'l Safety Council showed 31,000 school injuries. 1 out of every 35 students. 12 hours would be needed for first aid & CPR alone.

Really better to require maintenance of certification.

large number of instructors available

CPR 4 hrs

Heart Lesson
Heart Saver

Multi-media
first
Aid

State. Should court training already received

Frank Barthel - DFYS

support both bills
50% of child fatalities from abuse & neglect.
Stats on state/nat'l rates.

Hompson Bills are pre-empting State Bd of Ed with this concept. Politicians should not make educational decisions.
Good intentions but in-service a catchall for concerns.

— \$2.9 million per day for in-service
— 4 1/2 days/yr. avg. in-service in state.
Better to let state board know what our concerns are.

Katie supports Thompson's comments.

Bob Cooksey - NEA

Letter from Gayle Pierce in packet.
Support concept; intent but rather suggest State Board adopt req. to have districts submit plans to cover these concerns.

suggest all district employees be included in training.

If districts provide training, shouldn't be required for certification.

Sherrin Guel - Women's Lobby
support bills

Steve Holt - DOE

no fiscal note because all 180 days are pd. for and no additional costs for in-service day.

support concept but support ~~that~~ individual choice by districts on method & type of training.

Better to have each district provide a plan to have one trained person available with CPR training.

FIRST AID TRAINING would be nice
State approves College Curriculum.

Nothing is required for in-service!

4APC 06.040
OSD

Rubin

questions to resolve:

1) should training be done in in-service?

Katie - dangerous precedent.

Nilo - premature - DOE overview next week. also regulations by Board faster than passing a law

David - Bid with lower number the vehicle

- agree with Katie on setting precedents

Alice - problem w/ mandating. An good but no monitoring can make it frustrating.

Solin

Want Keys in State Board on FIRST AID

and recognition of child abuse/neglect
if not → pass bill.

Katie - HB 1714 OK if there is lead time and for certification.

Basic Energy Care

Strike Under Ok. Statute