

# COMMITTEE REPORT

## HOUSE

FURTHER:

2/8/05

Date: 4-9-05

Mr. Speaker:

The Committee on FINANCE has had HR 171

under consideration and reports it back as follows:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HR 171 (2nd)  same title  
 new title
- and recommends NO PASS
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation  Zero Fiscal Note Attached
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

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Chairman  
CHAIRMAN

*Cram*

Original sponsor: Taylor by request

IN THE HOUSE

BY THE FINANCE COMMITTEE

CS FOR HOUSE BILL NO. 174 (Finance)

IN THE LEGISLATURE OF THE STATE OF ALASKA

FOURTEENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act requiring training in emergency care for teachers certified in the state."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 14.20 is amended by adding a new section to read:

Sec. 14.20.025. ADDITIONAL TRAINING. A teacher shall complete a program in emergency training and first aid within five years after the effective date of this Act or after initial certification, whichever is later. The department shall adopt regulations to

- (1) specify the content of the course;
- (2) permit teachers to satisfy the requirement by evidence of completion of comparable training; and
- (3) establish the credit value of the training for purposes of recertification credits.

STATE OF ALASKA 1985 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: \_\_\_\_\_

**REQUEST**

Bill/Resolution No.. CS HB 174  
 Title: An Act Requiring Training  
Basic Emergency Care.....  
 Sponsor: Representative Taylor  
 Requestor: \_\_\_\_\_  
 Date of Request: \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected: Health & Social Services  
 Program Category Affected: Public Health,  
Family & Youth Services  
 BRU, Program or Subprogram(s) Affected:  
State Health Services BRU., Admin. Services -  
EMS; Youth Services BRU

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
<b>OPERATING</b>						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE</b>	-0-	-0-	-0-	-0-	-0-	-0-


**FUNDING: (Thousands of Dollars)**

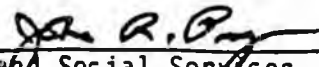

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

	FY 85	FY 86	FY 87	FY 88	FY 89	FY 90
FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** Attach a separate page if necessary

Prepared By: Robert I. Fraser, M.D.   
 Division: Public Health  
 Phone: 465-3090  
 Date: 3/20/85

Approved by Commissioner:   
 Agency: Dept. of Health and Social Services  
 Date: 3/25/85 

Distribution (by Agency preparing fiscal note):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

# Alaska State Legislature



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Representative Ron W. Larson  
District 16 B

## MEMORANDUM

DATE: APRIL 4, 1985

TO: HOUSE FINANCE COMMITTEE MEMBERS

FROM: REPRESENTATIVE RON LARSON, CHAIRMAN SUB-COMMITTEE ON HB 174

*The sub-committee, working with the sponsor, N.E.A. and the Dept. of Education, has prepared the attached proposed Finance Committee Substitute for HB 174.*

*The revision removes the requirement of first aid/emergency training for initial certification and allows a teacher five (5) years to obtain such training. It also removes specifically requiring cardiopulmonary resuscitation training.*

*The substitute further specifies that the Dept. of Education, through regulation, will recognize such training for recertification purposes.*

Attachments: CSHB 174 (Finance work draft)

cc: Representative Taylor  
Representative Duncan, HB 174 Sub-committee  
Representative Uehling, HB 174 Sub-committee

Offered: 3/8/85  
Referred: Judiciary and  
Finance

Original sponsors: Faiks, Sturgulewski,  
Halford, et al

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

1 IN THE SENATE

2

HOUSE CS FOR CS FOR SENATE BILL NO. 28 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to training state employees, and  
7 certain employees of the districts of the state  
8 public school system on the recognition and reporting  
9 of child abuse and neglect."

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

\* Section 1. AS 47.17 is amended by adding a new section to read:

12

Sec. 47.17.022. TRAINING. (a) A person employed by the state

13

who is required under AS 47.17 to report abuse or neglect of children  
14 shall receive training on the recognition and reporting of child abuse  
15 and neglect.

16

(b) Each department of the state that employs persons required  
17 to report abuse or neglect of children shall provide

18

(1) initial training required by this section to each new  
19 employee during the employee's first six months of employment, and to  
20 any existing employee who has not received equivalent training; and

21

(2) appropriate in-service training required by this sec-  
22 tion as determined by the department.

23

(c) Each department that must comply with (b) of this section  
24 shall develop a training curriculum that acquaints its employees with

25

(1) laws relating to child abuse and neglect;

26

(2) techniques for recognition and detection of child abuse  
27 and neglect;

28

(3) agencies and organizations within the state that offer  
29 aid or shelter to victims and the families of victims of child abuse

1 or neglect; and

2 (4) procedures for required notification of suspected abuse  
3 or neglect.

4 (d) Each department that must comply with (b) of this section  
5 shall file a current copy of its training curriculum and materials,  
6 with the Council on Domestic Violence and Sexual Assault. Any depart-  
7 ment may seek the technical assistance of the council or the Depart-  
8 ment of Health and Social Services in the development of its training  
9 program.

10 \* Sec. 2. AS 14.08.111 is amended by adding a new paragraph to read:

11 (11) train those persons required to report under AS 47.17.-  
12 020, in the recognition and reporting of child abuse, neglect, and  
13 sexual abuse of a minor.

14 \* Sec. 3. AS 14.14.090 is amended by adding a new paragraph to read:

15 (9) train those persons required to report under AS 47.17.-  
16 020, in the recognition and reporting of child abuse, neglect, and  
17 sexual abuse of a minor.

Position Paper

CS for House Bill 174 (HESS)

For "An Act requiring training in emergency care for teachers certified in the state."

This bill would amend AS 14.20.020(b) to require that certified teachers have completed a course in emergency training, including cardiopulmonary resuscitation and first aid. Teachers would have two years to complete training after the effective date of this bill.

The department of Health and Social Services supports the intent of this bill because we believe that teachers should have some basic knowledge of emergency care in order to better reorganize and provide prompt initial treatment for medical emergencies occurring during school activities.

BACKGROUND

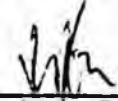
According to the American Heart Association and American Red Cross, there are over 800 CPR instructors and over 600 first aid instructors in Alaska. Much of this training is provided at little or no cost to the student.

According to the National Safety Council, there were 21,000 school jurisdiction accidents reported for the 1980-81 school year, from reporting schools with a combined total enrollment of 725,000 students. Generally, the majority of these injuries occurred in physical education classes, during sports activities, industrial arts classes, and in corridors or auditoriums.

POSITION

The Department of Health and Social Services supports this bill.

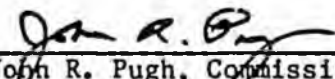
Recommended by:

  
Robert I. Fraser, M.D.  
Director  
Division of Public Health

Date:

3/20/85

Approved by:

  
John R. Pugh, Commissioner  
Department of Health and  
Social Services

Date:

3/25/85

# MEMORANDUM

# State of Alaska

TO: Elsa Demeksa, Legislative Assistant  
Representative Robin Taylor

DATE: January 16, 1985

FILE NO:

TELEPHONE NO: 465-3027

FROM:

*Mark S. Johnson*  
Mark S. Johnson, Coordinator  
Emergency Medical Services Section  
Division of Public Health  
Department of Health & Social Services

SUBJECT: First Aid and Emergency  
Care in Schools

In response to your request, attached is some information about first aid and emergency care in schools, compiled by Gloria Houston Way of my staff. I also have contacted David Aiken, Basic Life Support Training Coordinator with Interior Region EMS Council in Fairbanks, because he frequently assists with CPR and first aid training in schools in the Interior Region. He said he recommends the American Red Cross 8 hour multi-media first aid course for teachers, but some teachers and unions have opposed this as a requirement. He promised to send me some additional information which I'll forward to you.

Attachments

The following was sent to Mark Johnson by Gloria H. Way in response to the request from Representative Taylor's office for background information on first aid training for teachers, she has compiled a few materials on the subject which might be helpful.

1. The single page of recommendations for schools which we include in our EMS Goals planning guide. These are adapted from national guidelines for community health services. Note, we recommend that there be at least one person trained to ETT level or above and responsible for first aid, etc. at the school. This should be a minimum. Annual faculty review of emergency procedures for their school is also a must. And third, posted procedures for first aid and other emergencies.
2. Some notes which we drafted a few months ago when we started developing a wall chart for the posted procedures recommended as #1 in the Goals. We haven't proceeded with this project, because of the press of other assignments, but I still think it's a good idea.
3. I've xeroxed a similar wall chart which the State of Washington uses. This is a graduated-page flip chart. Ours would be considerably different, of course. To develop this, print it and distribute it to all schools would cost quite a lot. It was suggested that we poll the school districts first to determine a real interest and need for this.
4. In response to the proposal requiring all teachers to take first aid, I would generally agree that ideally they should. I've attached one article describing how a school district in Connecticut did this at minimal cost and time off for teachers. They called it an Emergency Recognition Course and essentially taught the kinds of things one would include on the chart. Their categorization of emergencies on page 438 would be an especially useful approach.

Questions I would have about proposed legislation would include:

- What kind of funding and personnel would be required to accomplish this on a sustained basis? Even if teachers were not certified they would require periodic refresher courses.
- Would this be a requirement in order to be hired, or would this become a standard part of in-service training required each year? would be an especially useful approach.

I would think extent of training actually required would be dependent on what other services were in place in a school, i.e., is there a full-time school nurse on the premises; is the CHA always available?

If these details could be worked out, I'd say the legislation would be good.

Note: About ten years ago the Dept. of Education conducted a survey for us on status of health education in all of the schools in Alaska. One question covered extent of first aid training for the teachers surveyed. The number who had any first aid training was abysmally low - especially those in the rural and bush areas where they would need it most. I doubt if the situation has changed much since then.



# NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

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February 19, 1985

TO: Representative Niilo Koponen  
Representative Max Gruenberg, Co-Chairs  
Members, House HESS Committee

RE: HB 174 "An Act requiring training in basic emergency care and the  
recognition of child abuse for teachers certified in the state."

NEA-Alaska supports the concept that all teachers should have basic training in emergency first aid and the recognition and reporting of child abuse. We also believe teachers should be trained in recognizing symptoms of depression and suicidal behavior and symptoms of alcohol and drug abuse. Teachers should also be knowledgeable about community and state referral agencies and all appropriate resources available within a school district.

Our concern is not with the intent to insure this type of training but with legislating, with this specificity, requirements for teacher certification.

Currently, the State Board of Education is vested with authority to approve teacher certification programs offered by colleges and universities and to determine the minimum standards for certification. At this time, an advisory task force on certification is at work reviewing the certification regulations and preparing to recommend to the Board changes in these regulations.

We support review by this task force of the need for specific health related training for teachers and task force recommendation of how best to accomplish this objective. This process we recommend for dealing with the concerns of HB 174 insures that the needs are positively addressed in a way that is comprehensive and consistent with current regulations vesting decisions related to teacher certification with the State School Board.

Respectfully submitted:

Gayle Pierce  
President

L85:10

C: Representative Robin Taylor  
Harold Reynolds, Commissioner Department of Education

Introduced: 2/6/85  
Referred: Health, Education &  
Social Services and Finance

1 IN THE HOUSE

BY TAYLOR BY REQUEST

2

HOUSE BILL NO. 174

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act requiring training in basic emergency care

7

and the recognition of child abuse for teachers

8

certified in the state."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 14.03.030 is amended by adding a new subsection to  
11 read:

12 (b) Each year, as one of the 10 in-service training days permit-  
13 ted under (a) of this section, a school district shall offer a program  
14 of at least eight hours in basic emergency training, including cardio-  
15 pulmonary resuscitation and basic first aid, and the recognition and  
16 reporting of child abuse.

17 \* Sec. 2. AS 14.20.020(b) is amended to read:

18 (b) A person is not eligible for a teacher certificate unless  
19 that person has received at least a baccalaureate degree from an  
20 institution of higher education accredited by a recognized regional  
21 accrediting association or approved by the commissioner and has com-  
22 pleted a course of at least eight hours in basic emergency training,  
23 including cardiopulmonary resuscitation and basic first aid, and the  
24 recognition and reporting of child abuse. However, this subsection is  
25 not applicable to

26 (1) persons employed in the state public school system on  
27 September 1, 1962;

28 (2) persons issued an emergency certificate during a situa-  
29 tion which, in the judgment of the commissioner, requires the

1       temporary issuance of a certificate to a person not otherwise  
2       qualified.

3       \* Sec. 3. A teacher who holds or has applied for a certificate on the  
4       effective date of this Act shall complete training under AS 14.03.030(b) or  
5       in a comparable program within two years after the effective date of this  
6       Act.

7       \* Sec. 4. The amendments made to AS 14.20.020 by sec. 2 of this Act  
8       apply to teachers who apply for certification after the effective date of  
9       this Act.