

DEPT. OF COMM.
+ REGIONAL AFF.
COMM. SERVICES
BLOCK GRANT
STATE PLAN

OVERVIEW

Community Action Agencies are unique vehicles for addressing rural economic problems. There are two Community Action agencies in Alaska, RURALCAP and SEACAP; there will never be any others. It is imperative that we examine our relevance to the state's mission and begin making the constructive changes required in these times to ensure the survival of the institutions and their valuable services to our community residents.

In the broadest sense, the mission of community action agencies is to provide a wide range of services which will have a direct and measurable effect on the causes of poverty in the state. Faced with the need to adapt, come to terms with diminished funding opportunities, and focus on our specific charge to combat the causes of poverty we at SEACAP have taken the bold and progressive step of addressing the more fundamental problems areas that affect the economic health of our communities.

The general economic health of a community is the single greatest determinant of opportunities for its residents. If we are to wage a war on poverty we must do far more than simply treat the wounded. At SEACAP we have developed a strategy and a specific plan to significantly broaden the scope of our services and activities on behalf of those communities we serve.

We at SEACAP realize that in our adaptation to the new economic realities facing all non-profit organizations we must look to our marketable services and skills for a means to at least partially support the organization's traditional activities for low income and disadvantaged residents. In doing so SEACAP has already begun to identify a number of capabilities of relevance to our anti-poverty mission which are also quite marketable in their own respect.

To date we have identified the following range of services as marketable and have taken the initiative to begin moving cautiously into those markets. I must stress at this point that to date our accomplishments though modest are significant and represent a huge voluntary effort on the part of staff to achieve them.

I. General administrative and management services: Because we are located in the Capital city this is a natural market for us to explore. The services in this category consist at this point of a copying service, graphics layout and production, word processing, and proposal packaging.

II. Fund accounting and project management services: This is a market area we are moving into with particular care. There is a clear need for small communities to have access to an affordable service which will enhance their ability to account for grants and manage community projects. This is a particularly relevant activity when one looks carefully at the chronic lack of job opportunities for small community residents. It is also a measure that directly addresses the local hire problem.

III. Capital city management and liaison services: This will give our small communities a reference point in Juneau to assist in resolving technical problems, provide timely information, and perform specialized services.

IV. Residential energy services: This service will augment our low income weatherization program. By performing a similar but non-subsidized energy related business SEACAP can finance a far broader range of appropriate energy services to our low income residents that are excluded under the present program.

SEACAP has identified its needed structural changes and with our board of director's concurrence we have made the necessary organizational adaptations to operate with the degree of efficiency and accountability these new projects will demand. Furthermore, we have identified our equipment requirements and have obtained private financing for its purchase.

It is of no small significance to note that SEACAP is breaking new ground in having undertaken the kind of reorganization we have and having established a credible relationship with the private financial community. This is certainly unique in the history of Alaska's Community Action Agencies.

SEACAP's approach is to consider as one of our primary goals the overall economic health of our Southeastern communities. In looking at new options for financing our programs we have begun developing the kinds of relationships with other, non-traditional funding sources, the business community, and the private financial community that it will take to bring more resources to bear on the problems of community development, new enterprise opportunities, local job opportunity, and local hire. All of this while we continue to work toward greater financial independence.

I WOULD BE HAPPY TO ANSWER ANY QUESTIONS THE COMMITTEE MAY HAVE.

ACTION AGENCIES AND GET ON WITH THE BUSINESS AT HAND.

TO SEE AN END TO THE TRADITIONAL ACFTMOMX BETWEEN ALASKA'S TWO COMMUNITA
MONTHS WE HAVE MADE A GREAT DEAT OF PROGRESS. IT IS OUR SINCERE DESIRE
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IN ALL LIKELIHOOD WE ARE LOOKING AT THE DISTINCT POSSIBILITY OF FURTHER

ELIMINATING INDEPENDENCE

ITS CONTINUITY OF SERVICE IN OUR REGION AS IT DEVELOPS ITS OWN MEANS OF
CONSIDERABLE MERIT. I APPRECIATE THIS AGENCY'S NEW APPROACH TO PRESERVE
I HAVE SEEN SEVERAL PLANS OF DEVELOPMENT AND I CONSIDER IT ONE OF

THE CURRENT TRENDS IN PUBLIC FUNDING REDUCTIONS IS NOT LIKELY TO ABATE
REGION. WE FURTHERMORE FEEL SEVERAL IS CORRECT IN THEIR ASSUMPTION THAT
ROSTER APPROPRIATE DEVELOPMENT, NEW ENTERPRISES, AND MORE JOBS IN OUR
BENEFITS BANK IS COMMITTED TO WORKING CLOSELY WITH ORGANIZATIONS THAT

AND INTO THE PRIVATE ECONOMIES OF OUR COMMUNITIES.

TO DIRECT ITS EFFORTS BEYOND THE VACUUM OF STATE AND FEDERAL PROGRAMS

I AM PLEASED TO SEE THE KIND OF INITIATIVE THAT SEVERAL HAS TAKEN

COMMUNITIES.

TESTED AND SINCERE INTEREST IN THE ECONOMIC FUTURE OF SOUTHEASTERN
BENEFITS BANK. WE ARE A SOUTHEASTERN ALASKA REGIONAL BANK WITH A
GOOD AFTERNOON, I AM PAUL MORSE, VICE PRESIDENT AND MANAGER FOR B.W.

FRIDAY, APRIL 14, 1988

PROPOSED 1988 STATE PLAN

ON THE

TESTIMONY BY PAUL MORSE, VICE PRESIDENT, B. W. BENEFITS BANK

Senior Citizen Homeowner Exemption
From Real Property Taxes
(FY84)

Boroughs	Assessed Value (\$000)			Population		
	Total	Exempt	%Exempt	Total	Exemption	%Exempt
Yakutat	17,949	216	2.84	11	2.38	11
Wrangell	106,432	3,926	3.71	77	3.24	77
Whittier	18,210	144	0.77	6	2.19	6
Valdez	1,750,122	1,631	0.09	22	0.29	22
Unalaska	92,670	400	0.41	6	0.31	6
Skagway	63,333	1,250	2.44	22	3.16	22
Petersburg	161,668	7,224	4.48	94	2.99	94
Pelican	9,143	103	1.12	3	1.40	3
Nome	207,020	2,093	1.01	22	1.39	22
Nenana	11,232	421	3.74	18	3.29	18
Dillingham	112,642	2,603	2.31	23	1.13	23
Craig	28,381	383	1.34	7	0.77	7
Cordova	121,884	2,161	1.77	36	1.42	36
Stika	756,321	10,232	1.32	129	1.26	129
North Slope	12,324,883	1,343	0.10	24	0.19	24
Mat-Su	1,773,384	38,497	2.17	464	1.36	464
Kodiak Island	621,444	9,074	1.39	111	0.82	111
Ketchikan	711,341	20,226	2.88	299	2.08	299
Kenai Peninsula	3,102,640	37,718	1.21	222	1.34	222
Juneau	1,493,919	32,296	2.38	420	1.42	420
Haines	88,882	2,792	3.14	24	2.92	24
Fairbanks	3,627,908	39,628	1.09	607	0.87	607
Bristol Bay	112,212	300	0.32	7	0.22	7
Anchorage	13,199,322	173,133	1.31	2,139	0.88	2,139
Total	244,030	2,139	0.88	12,324,883	1,343	0.10

907-452-3809
JUNE 10, ALASKA 99511
FOURTH FLOOR - STATE CAPITOL

STATE OF ALASKA THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STARS database CMR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House C+R A 2-14-88 3:10 P.M.

of our boys of development and our accomplishments to date.
The program is a very important part of our
community. We have seen the program and it is very
important. We have seen the program and it is very
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the success of the program.
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important.

TESTIMONY BY GORDON STOCKDALE, DIRECTOR
SOUTHEASTERN ALASKA COMMUNITY ACTION PROGRAM (SEACAP)

On The
PROPOSED 1986 CSBG STATE PLAN
Friday, February 14, 1986

HELLO, I'M GORDON STOCKDALE, THE DIRECTOR OF SEACAP. I HAVE BEEN WITH THE ORGANIZATION SINCE AUGUST OF 1985. IN THIS TIME WE HAVE TAKEN THE INITIATIVE TO ADDRESS THE UNIVERSAL PROBLEM OF FUNDING REDUCTIONS THAT ALL NON-PROFIT CORPORATIONS MUST EXPECT TO FACE IN THE COMING YEAR AND THEREAFTER. ALTHOUGH I MAY BE SOMEWHAT NAIVE IN THIS I AM INCLINED TO BELIEVE THAT THE REDUCTIONS WE FACE ARE REAL AND MORE THAN LIKELY TO BE PERMANENT. IN KEEPING WITH THIS BELIEF, SEACAP, WITH THE FULL CONCURRENCE OF ITS BOARD OF DIRECTORS, HAS UNDERTAKEN A SIGNIFICANT REORGANIZATION TO COME TO TERMS WITH THE REALITY OF ITS MISSION AND ITS MEANS. WE BELIEVE IT WOULD BE A MISTAKE TO ASSUME THAT WE WILL BE ABLE TO GO ON DOING BUSINESS AS USUAL. THEREFORE, SEACAP IS MOVING AHEAD WITH A PLAN TO DEVELOP NEW RESOURCES TO CONTINUE ITS OPERATION, TO BECOME MORE SELF-SUFFICIENT, AND DELIVER THE MOST RELEVANT POSSIBLE RANGE OF SERVICES TO ITS CONSTITUENT COMMUNITIES IN SOUTHEASTERN ALASKA.

WE APPRECIATE THE STATE'S ACKNOWLEDGEMENT OF FUNDING OVERSIGHTS AND DISPARITIES IN THE CREATION AND USE OF THE FORMER CSBG ALLOCATION FORMULA. IT IS NOT OUR INTENTION TO COMPLAIN OR SEEK RESTITUTION FOR PAST INEQUITIES, RATHER, WE BELIEVE THAT THE PROPOSED 1986 PLAN CONTAINS AN IMPROVEMENT OVER PAST PLANS; IT CONTAINS A RECOGNITION OF THE NEED FOR A "BASIC GRANT" AWARD TO THE ELIGIBLE CAP AGENCIES.

IN ALL LIKLIHOOD WE ARE LOOKING AT THE DISTINCT POSSIBILITY OF FURTHER FUNDING REDUCTIONS. YOU HAVE BEFORE YOU SEACAP'S PLAN FOR ADAPTATION TO THIS POSSIBILITY. IT ISN'T GOING TO BE EASY BUT IN JUST A FEW SHORT MONTHS WE HAVE MADE A GREAT DEAL OF PROGRESS. IT IS OUR SINCERE DESIRE TO SEE AN END TO THE TRADITIONAL ACRIMONY BETWEEN ALASKA'S TWO COMMUNITY ACTION AGENCIES AND GET ON WITH THE BUSINESS AT HAND.

I WOULD BE HAPPY TO ANSWER ANY QUESTIONS THE COMMITTEE MAY HAVE.

STATE OF ALASKA

BILL SHEFFIELD, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508
PHONE: (907) 563-1073

February 14, 1986

The Honorable Peter Goll
Alaska State House
of Representatives
P.O. Box V
Juneau, AK 99811

Dear Representative Goll:

I appreciate the cooperation of you, your staff, and the committee in conducting a hearing on the Community Services Block Grant (CSBG) Draft FY 86 State Plan. I have enclosed copies of the draft State Plan which explains the program in detail. The following provides an overview of the program's history and funding.

In 1981 Congress enacted the Omnibus Budget Reconciliation Act, PL 97-35, which consolidated a number of categorical grants into nine block grant programs. Various poverty programs administered by the Community Services Administration (CSA) were combined in to the Community Services Block Grant (CSBG) program and were transferred to the federal Department of Health and Human Services (DHHS). A new Office of Community Services (OCS) was created to manage the program. This Congressional action was designed to have the state's take over the administration of the programs instead of the federal government. The Governor chose the Department of Community and Regional Affairs to administer Alaska's program. The Department began its administration of the CSBG program in FY 83.

PL 97-35 required the State to prepare a draft State Plan to describe how the program would operate. The draft plan is submitted each year to the public for review and comment, and the final plan is submitted to OCS for approval and funding.

According to the law, the State must distribute 90% of the available funds to eligible Community Action Agencies (CAA's) and the State retains 10%. The 90% is distributed to the two CAA's which were recognized by OCS when the State assumed administration of the program, the Rural Alaska Community Action Program (Rural CAP), and the Southeastern Alaska Community Action Program (SEACAP). Both agencies have done a good job of using the funds to benefit the low-income persons for whom the program was established.

Representative Goll
February 14, 1986
Page Two

When the Department prepared the first plan, the funds were allocated on a formula based primarily on poverty population which resulted in one CAA receiving 90% of the available funds and the other receiving 10%. This has created considerable friction between the organizations and the Department, since 10% of the funding is not adequate to provide for the basic costs of an office, minimal staff, and programs.

This year I have proposed that the formula be changed modestly to provide a basic grant for staff, office and board meetings, and the remaining funds be allocated by the population formula. I have recommended this change after reviewing the experience we have had in the past two years and because I feel the Department should give more consideration to the administrative costs associated with these programs.

Also, if you review the history of the funding since FY 81, when both CAA's received funds from CSA, the resulting distribution provided a more equitable funding picture.

COMMUNITY SERVICES BLOCK GRANT - HISTORY OF FUNDING

FY 81	\$182,000.00 (17%)	\$915,000.00 (83%)
FY 82	\$164,892.00 (17%)	\$784,000.00 (83%)
FY 83*	\$ 70,647.00 (9.69%)	\$658,661.00 (90.31%)
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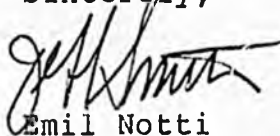
*This is the first full year of State administration of the program after a State Plan was submitted and approved by the Office of Community Services.

**The State reserves 10% of the available CSBG funds of which 5% is for State administration and 5% is discretionary funding for projects that benefit low-income persons. In FY 84 SEACAP received \$36,639.00 in Discretionary Funds and the Department has committed \$15,000.00 in FY 85 Discretionary Funds to Rural CAP.

Representative Goll
February 14, 1986
Page Three

My proposed funding adjustment is to provide equity in the distribution of the funds.

Sincerely,



Emil Notti
Commissioner

Enclosure

cc: Representative Wallis
Representative Koponen
Representative Gruenberg
Representative Phillips
Representative Furnace ✓
Representative Marrou

**Municipality
of
Anchorage**



OFFICE OF THE MAYOR

P.O. BOX 6650
ANCHORAGE, ALASKA 99502-0650
(907) 264-4431

TONY KNOWLES
MAYOR

February 11, 1986

Representative Peter Goll
Chairman
House Community and Regional
Affairs Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Goll:

I understand that you will be taking testimony on the draft of the State Plan for distribution of the Community Services Block Grant during a teleconference hearing on February 14th. Unfortunately, other duties will prevent me from testifying at the hearing itself, but I felt it important that I be on record with my support for one of the recipients of those block grant funds -- the Rural Alaska Community Action Program (RurAL CAP)

At first it might seem strange that the Mayor of Anchorage would be testifying on behalf of an organization which is primarily known for its programs which serve low-income people throughout the rest of the state. RurAL CAP's reputation for excellence over the past 20 years of rural programs -- Weatherization, Energy Conservation Workshops, Subsistence, Village Participation, Alcohol and Drug Abuse Prevention, Head Start -- is widely known.

What is not so well known is that RurAL CAP operates Anchorage Head Start, with 5 center-based programs and 4 home-based programs serving approximately 160 low-income families. With more resources, they could serve even more, as each year there are many more qualified applicants than openings in the program. RurAL CAP also serves low-income people in Anchorage through its support of Bean's Cafe, not only through its direct support of the program, but through the matching donations from private sector that RurAL CAP's support generates.

In addition to program services, as one of the largest non-profit organizations in the city, RurAL CAP is a major

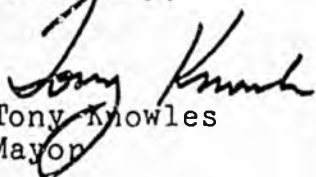
Representative Goll

Page - 2 -

employer, providing jobs and benefits for approximately 75 people in the Anchorage Area alone. In the past, RurAL CAP has also nurtured other Anchorage non-profit organizations through its sponsorship of Internship Program for Alaska, a program which places student interns with non-profit organizations. With RurAL CAP's help, this program has spun-off to become an independent organization.

As you can see, it's really not so strange that the Mayor of Anchorage would be writing on behalf of RurAL CAP. As you review the draft of the State Plan for distribution of the Community Services Block Grant, I urge you to keep the positive statewide impacts of this organization in mind.

Sincerely,



Tony Knowles
Mayor

cc: Commissioner Emil Notti
Representative Kay Wallis
Representative Niilo Koponen
Representative Max Gruenberg
Representative Randy Phillips
Representative Walt Furnace
Representative Andre Marrou




Official Business

Alaska State Legislature

Pouch V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

TO: MEMBERS OF THE HOUSE

FROM: REPRESENTATIVE MAX F. GRUENBERG, JR. 

DATE: FEBRUARY 11, 1986

RE: CO-SPONSORSHIP OF THE ATTACHED BILL

The attached bill, relating to tax credits for contributions to colleges and universities in the state, will be introduced on Monday, February 17th. The aim of the bill is to provide a new revenue stream for higher education in Alaska, while providing considerable state and federal tax benefits for individuals making contributions.

- SECTION 1 Provides that a person engaged in trade or business is allowed a credit against their tax due for 50% of their contribution to a qualified college or university.
- SECTION 2 Provides that 10% of a bequest to a qualified college or university is allowed as a credit towards estate tax.
- SECTION 3 Provides for a tax credit of 50% of the contribution to a qualified college or university for an oil and gas producer.
- SECTION 4 Provides for a tax credit of 50% of the contribution to a qualified college or university by an owner of taxable oil and gas property.
- SECTION 5 Provides for a tax credit of 50% of the contribution to a qualified college or university towards the mining business tax.
- SECTION 6 Provides for a tax credit of 50% of the contribution to a qualified college or university towards the state share of the raw fish tax.
- SECTION 7 Defines "tax revenue collected" under the raw fish tax.

1 IN THE HOUSE

BY GRUENBERG AND KOPONEN

2 HOUSE BILL NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act allowing tax credits for contributions to
7 educational institutions."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 43.20 is amended by adding a new section to read:

10 Sec. 43.20.014. TRADE OR BUSINESS EDUCATION CREDIT. A person
11 engaged in a trade or business is allowed as a credit against the tax
12 due under this chapter 50 percent of contributions to an accredited,
13 nonprofit, public or private, in-state, two- or four-year, college or
14 university. The credit may not exceed the amount of tax due under
15 this chapter.

16 * Sec. 2. AS 43.31 is amended by adding a new section to read:

17 Sec. 43.31.014. ESTATE EDUCATION CREDIT. The estate of a
18 person, who at the time of death, was a resident of this state, is
19 allowed as a credit against the tax due under this chapter 10 percent
20 of bequests to an accredited, nonprofit, public or private, in-state,
21 two- or four-year, college or university. The credit may not exceed
22 the amount of tax due under this chapter.

23 * Sec. 3. AS 43.55 is amended by adding a new section to read:

24 Sec. 43.55.019. OIL OR GAS PRODUCER EDUCATION CREDIT. A pro-
25 ducer of oil or gas is allowed as a credit against the tax due under
26 this chapter 50 percent of contributions to an accredited, nonprofit,
27 public or private, in-state, two- or four-year, college or university.
28 The credit may not exceed the amount of tax due under this chapter.

29 * Sec. 4. AS 43.56 is amended by adding a new section to read:

1 Sec. 43.56.018. OIL OR GAS PROPERTY EDUCATION CREDIT. The owner
2 of property taxable under this chapter is allowed as a credit against
3 the tax due under this chapter 50 percent of contributions to an
4 accredited, nonprofit, public or private, in-state, two- or four-year,
5 college or university. The credit may not exceed the amount of tax
6 due under this chapter.

7 * Sec. 5. AS 43.65 is amended by adding a new section to read:

8 Sec. 43.65.018. MINING BUSINESS EDUCATION CREDIT. A person
9 engaged in the business of mining in the state is allowed as a credit
10 against the tax due under this chapter 50 percent of contributions to
11 an accredited, nonprofit, public or private, in-state, two- or four-
12 year, college or university. The credit may not exceed the amount of
13 tax due under this chapter.

14 * Sec. 6. AS 43.75 is amended by adding a new section to read:

15 Sec. 43.75.018. FISHERIES BUSINESS EDUCATION CREDIT. A person
16 engaged in a fisheries business is allowed as a credit against the tax
17 due under this chapter 50 percent of contributions to an accredited,
18 nonprofit, public or private, in-state, two- or four-year, college or
19 university. The credit may not exceed the amount of tax due under
20 this chapter.

21 * Sec. 7. AS 43.75.130 is amended by adding a new subsection to read:

22 (b) In this section, "tax revenue collected" includes the amount
23 credited against taxes under AS 43.75.018.
24
25
26
27
28
29

STATE OF ALASKA

BILL SHEFFIELD, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99506
PHONE: (907) 563-1073

February 14, 1986

The Honorable Peter Goll
Alaska State House
of Representatives
P.O. Box V
Juneau, AK 99811

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February 14, 1986
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Representative Goll
February 14, 1986
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Sincerely,



Emil Notti
Commissioner

Enclosure

cc: Representative Wallis
Representative Koponen
Representative Gruenberg
Representative Phillips
Representative Furnace
Representative Marrou

*, *****
 *
 * DELIVER TO: TCJNU *
 *
 * ORIGINAL *
 * SENT: 02/10/86 TIME: 16:00 *
 * FROM: FALEENE BIGGS *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 02/10/86 TIME: 16:00 *
 *
 *,*****

*** FINAL T/C STATS ***

DATE: THURSDAY, FEBRUARY 6, 1986
 SITE: SITKA LIO
 SPONSOR: H & S JOINT COMMUNITY & REGIONAL AFFAIRS COMM.
 SUBJECT: BOUNDARY CHANGES ANGOON, KTN, N. POLE, STP, UAK
 LOCAL MODERATOR: FALEENE BIGGS

TESTIFIED

1. NELSON D. FRANK, SHEE ATIKA, INC.
 330 SEWARD ST., SITKA, AK 99835 747-3534

OBSERVED:

1. ROGER SNIPPEN, SHEE ATIKA, INC.
 330 SEWARD ST., SITKA, AK 99835 747-3534

TESTIFIED: ___1___
 OBSERVED: ___1___
 TOTAL: ___2___

TIME START: ___3:30___
 TIME END: ___5:30___

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* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/07/86 TIME: 09:59
* FROM: EVELYN JOHNSON
* SUBJECT: FINAL T/C STATS/KTN
* PRINT DATE: 02/07/86 TIME: 09:59
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*** FINAL T/C STATS ***

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DATE: ___FEBRUARY 6, 1986_____
SITE: ___KETCHIKAN LIO_____
SPONSOR: ___HOUSE AND SENATE COMMUNITY AND REGIONAL AF.____
SUBJECT: ___BOUNDARY CHANGES_____
LOCAL MODERATOR: ___EVELYN JOHNSON_____

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TESTIFIED:
NAME/REPRESENTING          ADDRESS          PHONE

```

1. JAMES A. VAN ALTVORST, CITY MGR., 334 FRONT ST., 225-3111 X335
2. BILL ELBERSON, NORTHWAY REALTY, 322 DOCK ST., KTN 99901 225-6191
3. EDWARD KING, ATTORNEY/FURUSETH ESTATE, 307 BAWDEN ST. 225-9401

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OBSERVED:
NAME/REPRESENTING          ADDRESS          PHONE

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1. KIM ROGERS, CITY OF KETCHIKAN, 334 FRONT, KTN 225-3111 X370

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TESTIFIED:  ___3___
OBSERVED:   ___1___
TOTAL:      ___4___

TIME START: ___3:30 PM___
TIME END:   ___5:20 PM___

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*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/07/86 TIME: 13:18
* FROM: TCFBX
* SUBJECT: 2/6 C&RA BOUNDARY
* PRINT DATE: 02/07/86 TIME: 13:19
*
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FINAL T/C STATS

DATE: 2/6/86
SITE: AIRBANKS MODERATOR ERANK ZABELING

SPONSOR: HOUSE & SENATE COMMUNITY AND REGIONAL AFFAIRS
SUBJECT: BOUNDARY COMMISSION, BOUNDARY CHANGES

NAME/REPRESENTING	ADDRESS	PHONE
TESTIFIED:		
1. THOMAS MAHER OBSERVED	1912 CHEECHAKO, FBX, 99701	479-6144
1. LYNN WOLF	3094 LUPINE, NORTH FLE, 99705	488-4301
2. WILLIAM WAUGAMAN	BOX 80589, FBX, 99708	452-1247
3. WILLIAM STROECKER	BOX 1230, FBX, 99707	452-2146
4. SUNNY CARPENTER	BOX 447, FBX, 99707	456-1312
TESTIFIED: 1	TIME START: 3:45 P.	TIME END: 6:00 P
OBSERVED: 4		
TOTAL: 5		

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*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/07/86 TIME: 10:18
* FROM: EVELYN JOHNSON
* SUBJECT: FINAL T/C STATS/WRG
* PRINT DATE: 02/07/86 TIME: 10:18
*
*****

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*** FINAL T/C STATS ***

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DATE: ___FEBRUARY 6, 1986___
SITE: ___WRANGELL LTC___
SPONSOR: HOUSE AND SENATE COMMUNITY AND REGIONAL AFFAIRS
SUBJECT: BOUNDARY CHANGES
LOCAL MODERATOR: ___MABEL FENNIMORE___

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TESTIFIED:
NAME/REPRESENTING ADDRESS PHONE

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OBSERVED:
NAME/REPRESENTING ADDRESS PHONE

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1. JOSEPHINE ANDERSON

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TESTIFIED: ___0___ TIME START: 3:30 PM ___
OBSERVED: ___1___ TIME END: 5:30 PM (2)
TOTAL: ___1___

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 *
 * DELIVER TO: TCJNU *
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 * ORIGINAL *
 * SENT: 02/07/86 TIME: 16:29 *
 * FROM: LIOKOD *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 02/07/86 TIME: 16:40 *
 *

*** FINAL T/C STATS ***

DATE: ___FEBRUARY 6, 1986___
 SITE: ___KODIAK LIO___
 SPONSOR: HOUSE/SENATE JOINT COMMUNITY REGIONAL AEE.
 SUBJECT: ___BOUNDARY COMMISSION HEARINGS___
 LOCAL MODERATOR: ___DONNA DUGGAN___

TESTIFIED:

	NAME/REPRESENTING	ADDRESS	PHONE
1.	NANCY GROSS, CITY OF UNALASKA,	BOX 89, UNALASKA	99685 581-1251
2.	GERT SVARNY, OUNALASHKA CORP.,	BOX 197, UNALASKA	99685 581-1597

OBSERVED:

	NAME/REPRESENTING	ADDRESS	PHONE
1.	A. ERICKSON, CITY OF UNALASKA,	BOX 89, UNALASKA	
2.	KATHY GRIMME, P RES. OUNALASHKA CORP.,	BOX 149, UNALASKA	99685, 581-1276
3.	LOIS B. HOPE, BOX 136,	UNALASKA,	581-1344
4.	WM. P. HOPE, BOX 136,	UNALASKA,	581-1344

TESTIFIED:	___2___	TIME START:	3:30PM
OBSERVED:	___4___	TIME END:	5:30PM
TOTAL:	___6___		

745
7966

*** FINAL STATS ***

T/C: HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
SUBJECT: COMMUNITY SERVICES BLOCK GRANT, FY 86 GRANTS
DATE: 2-14-86
SITE: BETHEL
TIME IN/OUT: 3:00 P.M. - 4:30 P.M.
MODERATOR: WALLY RICHARDSON

TESTIFIED:

- 1. HAROLD SPARCK, NUNAM KITLUTSISTI, BOX 2068, BETHEL 543-2856
- NO OBSERVERS.

* PRINT DATE: 02/29/86 *

*****FINAL STATS*****

DATE: 2-14-86
SITE: KOTZEBUE
SPONSOR: H. C RA
SUBJECT: COMM SERVICES BLOCK GRANT: FY 86 GRANTS...
LOCAL MODERATOR: KAREN JOHNSON

NO PARTICIPANTS IN KOTZEBUE.

TO: FBX AND JUNEAU

WE WILL BE BROADCASTING THE SEN. LABOR AND COMMERCE HEARING OVER THE 4 WIRE NETWORK BECAUSE WE HAVE SO MANY PEOPLE IN THE CONFERENCE ROOM AND OUR P.A. SYTEM IS TIED INTO OUR CONFERENCE SET AND WE NEED TO USE IT.

WE WILL BE ON LINE UNTIL THE POLLING FOR THE BLOCK GRANTS T/C² STARTS...

JUNEAU T/C PLEASE CALL ME AHEAD OF TIME SO I CAN SHUT THE SYTEM OFF HERE- I WILL TRY AND NOT FORGET.....

E-MAIL # 1 T/C BLOCK GRANTS - FROM FAIRBANKS

HERE TO TESTIFY:

- 1. JIM KOWALSKY

E-MAIL # 2 - FROM FAIRBANKS

*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/17/86 TIME: 13:00
* FROM: LIODLG
* SUBJECT: FINAL STATS-HCR BLOCK GRANTS
* PRINT DATE: 02/17/86 TIME: 13:00
*

FINAL STATS FOR HOUSE COMMUNITY AND REGIONAL AFFAIRS TC
ON COMMUNITY SERVICES BLOCK GRANT - FY 86 GRANTS PUBLIC HEARING
2-14-86, 3 TO 4 PM
SITE: DILLINGHAM LIO

OBSERVERS ONLY

1. WILLIAM NICHOLSON, BRISTOL BAY NATIVE ASSN., EDA PROGRAM,
DILLINGHAM, AK. 99576 - PH, 842-5257

*****NAKNEK LTC - OBSERVER ONLY

1. SUE ASPELUND, BOX 171, NAKNEK, AK. 99633

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*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/14/86 TIME: 16:20
* FROM: TCM4T
* SUBJECT: FY 86 BLOCK GRANT
* PRINT DATE: 02/14/86 TIME: 16:21
*
*****

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*** FINAL T/C STATS***

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DATE: 2-14-86
SITE: SEWARD
SPONSOR: HOUSE CR&A
SUBJECT: FY86 BLOCK GRANT
LOCAL MODERATOR: VICKI SIEGEL

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TESTIFIER:
NAME/REPRESENTING ADDRESS PHONE

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OBSERVED:
NAME/REPRESENTING ADDRESS PHONE

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1. MICHAEL ROBINSON C/O SEWARD COMMUNITY SCHOOLS 224-3014
*****

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TESTIFIED: 0 TIME START: 3:00
OBSERVED: 1 TIME END: 4:00
TOTAL: 1

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LIST OF ALL RECORDS IN THE ATMS INPUT QUEUE

HB583	HB586	HB575	HB600	HB576
HB599	HB597	HB585	HB593	HB595
HB592	HB580	HB579	HB578	HB577
HB582				

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*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/14/86 TIME: 16:16
* FROM: TCMAT
* SUBJECT: FY 86 BLOCK GRANT
* PRINT DATE: 02/14/86 TIME: 16:17
*
*****

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*** FINAL T/C STATS***

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DATE: -----2-14-86-----
SITE: -----MAT-SU-----
SPONSOR: -----HOUSE C R & A-----
SUBJECT: -----FY 86 BLOCK GRANT-----
LOCAL MODERATOR: -----JUDY MATHIS-----

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TESTIFIED:

NAME/REPRESENTING	ADDRESS	PHONE
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NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

1. LEANNA K. BROWN	831 S. CHUGACH PALMER	99645 745-5454
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TESTIFIED: _____	TIME START: 3:00
OBSERVED: 1	TIME END: 4:00
TOTAL: 1	

*
* DELIVER TO: TCJNU *
*
* ORIGINAL *
* SENT: 02/14/86 TIME: 16:12 *
* FROM: LIOBAR *
* SUBJECT: FINAL STATS *
* PRINT DATE: 02/14/86 TIME: 16:12 *
*

FINAL STATSFINAL STATS***FINAL STATS***FINAL STATS***

BARROW LIO
2/14/86
HOUSE C&RA
CO..SERVICE BLOCK GRANTS

-----TESTIFY/OBSERVE

BARROW PARTICIPANTS:
1)CATHY JANSSON
GRANTS DEPT.
NORTH SLOPE BOROUGH
BOX 69
BARROW 99723

X

TESTIFIED: OBSERVED: 1 TOTAL: 1

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*****  
*                                                                 *  
* DELIVER TO: TCJNU                                           *  
*                                                                 *  
* ORIGINAL                                                    *  
* SENT:          02/14/86  TIME: 15:56                       *  
* FROM:          LIOSIT                                       *  
* SUBJECT:       FINAL STATS 2/14                             *  
* PRINT DATE:   02/14/86  TIME: 16:04                       *  
*                                                                 *  
*****
```

TO MODERATOR
FR ELAINE, SITKA

FINAL_STATS 2/14/86 (H) Q&A

OBSERVING IN SITKA:

1. JOHN DAF
CEVICH, SEACAP BD OF DIRECTORS, BOX 1081, SITKA
2. FRANKLIN ROTH, SHELDON JACKSON COLLEGE INSTRUCTOR, BOX 479,
SITKA
3. RAE ROGERS, STUDENT, 491 MONESTARY, SITKA
4. JIM ANDERSEN, STUDENT, BOX 479, SITKA
5. WADE PARRISH, STUDENT, BOX 1145, SITKA

SUMMARY: 5 OBSERVING, 0 TESTIFYING

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.....
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/17/86 TIME: 10:20
* FROM: TCFBX
* SUBJECT: 2/14 HC&RA, COMM SVS BLOCK GRT
* PRINT DATE: 02/17/86 TIME: 10:21
*
*****

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***** FINAL T/C STATS *****

DATE: 2-14-86
SITE: FAIRBANKS MODERATOR ERAN ZABLING

SPONSOR: HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
SUBJECT: COMMUNITY SERVICES BLOCK GRANTS

NAME/REPRESENTING	ADDRESS	PHONE
TESTIFIED:		
1. JIM KOWALSKY	201 1ST AVE, FBX 99701	452-8251
OBSERVED		
1. CHRIS BALLARD	PO BX 1267, FBX 99707	452-4761

TESTIFIED: 1 TIME START: 3:00_E TIME END: 4:00_E

OBSERVED: 1
TOTAL: 2

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*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/17/86 TIME: 10:26
* FROM: FALCENE BIGGS
* SUBJECT: FINAL STATS
* PRINT DATE: 02/17/86 TIME: 10:26
*
*****

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*** FINAL T/C STATS ***

DATE: FRIDAY, FEBRUARY 14, 1986_____
 PONSOR: USE COMMUNITY & REGIONAL AFFAIRS COMMITTEE_____
 SUBJECT: COMMUNITY SERVICE BLOCK GRANTS_____

HAINES LTC -- ALETA ADKINS, MODERATOR

TESTIFIED:

1. JAMES AXEL WILSON, P.O. BOX 745, HAINES, AK 99827

OBSERVED:

1. JUDY GOENETT, REPRESENTING HEAD START
P.O. BOX 357, HAINES, AK 99827

TESTIFIED: ___1___ TIME START: ___3PM___
 OBSERVED: ___1___ TIME END: ___4:30___
 TOTAL: ___2___

HOONAH VTS, CAROL WILLIAMS, MODERATOR

OBSERVED:

1. FRANK WRIGHT, JR., REPRESENTING INDIAN RIGHTS ACT
P.O. BOX 497, HOONAH, AK 99829

TESTIFIED: ___0___ TIME START: ___3:00___
 OBSERVED: ___1___ TIME END: ___4:30___
 TOTAL: ___1___

END OF PAGE

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*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/19/86 TIME: 12:19
* FROM: HARRY MANDREGAN
* SUBJECT: FINAL STATS T/C 02/14/86
* PRINT DATE: 02/19/86 TIME: 12:20
*

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*** FINAL T/C STATS ***

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DATE: __FEBRUARY 14TH, 1986__
SITE: __ANCHORAGE, ALASKA__
SPONSOR: __HOUSE COMMUNITY AND REGIONAL AFFAIRS__
SUBJECT: __COMM SERVICES BLOCK GRANT: FY86 GRANTS__
LOCAL MODERATOR: __HARRY MANDREGAN__

```

***** TESTIFY *****

NAME/REPRESENTING	ADDRESS	PHONE
1. MAX CHICKALUSTON (ALCOHOL PROGRAM COORDINATOR)	TYONEK, ALASKA	583-2875
2. BOB LOHR (RURAL CAP)	731 E. 8TH AVE. 99520	279-2511

***** OBSERVE *****

OBSERVE:	NAME/REPRESENTING	ADDRESS	PHONE
1.	ROBERT L. BREAN (DCRA)	949 E. 36TH AVENUE	583-1955
2.	CARRIE D. LONGORIA (S.T.A.R.)	P.O. BOX 19-3356	276-7270
3.	VERNITA ZILYS (RURAL CAP)	731 E. 8TH 99520	279-2511
4.	DOUG MODIG (RURAL CAP)	731 E. 8TH 99520	279-2511
5.	JE/ NINE KENNEDY (RURAL CAP)	731 E. 8TH 99520	279-2511

***** TESTIFIED *****

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TESTIFIED: 2
OBSERVED: 5
TOTAL: 7

TIME START: 3:10 PM
TIME END: 4:27 PM

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Legislative
Information and
Teleconference Networks

SIGN-IN SHEET

Date: 2/4/80

Site/Location: Juneau

Sponsor/Subject: H&C C+RA, Rock Grants

Name/Representing	Address	Phone	Here to Testify	Here to Observe
Chris Papp Goll				
Wallis				
Greenberg				
Phillips				
Jurman				
Marrow				
Witness: Deputy Commissioner	AK Dept of Community & Regional Affairs			
Gordon Stockdale	Director of SEACAP			
Kat Woods -	BM Behrens Bank			
Fay Wallis read a statement				
Greg & Cleary	McGraw-Hill			
observers: 12 + staff				

House C+RA
attn: Rep. Goll
C-17

TESTIMONY OF GREG O'CLEARY

On The

1986 PROPOSED STATE COMMUNITY SERVICES BLOCK GRANT PLAN

Friday, February 7 1986

MY NAME IS GREG O'CLEARY. I'M FAMILIAR WITH ALASKA'S CAP AGENCIES. I WAS A MEMBER OF RURAL CAP'S BOARD OF DIRECTORS FROM 1970 TO 1980. I KNOW ABOUT SEACAP'S WORK IN SOUTHEASTERN BECAUSE I LIVE AND WORK HERE.

I SUPPORT THE PROPOSED STATE PLAN. CAP AGENCIES HAVE BEEN FIGHTING A "WAR AGAINST POVERTY" FOR THE LAST TWENTY-FIVE YEARS. THE UNHAPPY FACT IS THAT THE MAJOR RESULT OF THE ALL OF OUR EFFORTS IS A LARGE AND GROWING LIST OF POVERTY VICTIMS.

I CAN SYMPATHIZE WITH RURALCAP'S POSITION IN THE PRESENT SITUATION AND I KNOW THAT SEACAP DOES TOO. AN ORGANIZATION MUST BE LOYAL TO ITS EMPLOYEES AND TO ITS CONSTITUENCY, AND IT IS THE ROLE OF THE DIRECTOR TO DO WHATEVER IS NECESSARY TO PRESERVE THE INSTITUTION INTACT.

THERE IS A LARGER ISSUE INVOLVED HERE THOUGH. I HAVE HAD AN OPPORTUNITY TO LOOK AT SEACAP'S PLAN TO ADAPT TO WHAT APPEARS TO BE THE REALITY WE FACE IN THE FUTURE AND I BELIEVE THEY ARE ON TARGET. SEACAP IS LOOKING AT THE VERY BASIC ELEMENTS OF SOUTHEASTERN'S ECONOMY AT PRESENT AND THEY ARE BRINGING MORE COMPONENTS TO BEAR ON OUR PROBLEMS THAN HAS BEEN CUSTOMARY IN THE PAST. THEY ARE ALSO PURSUING A COURSE OF ACTION THAT WILL LEAD TO SELF SUFFICIENCY.

I WOULD LIKE TO SEE THIS ADVERSITY BETWEEN RURALCAP AND SEACAP PUT AWAY ONCE AND FOR ALL AND GET ON WITH THE BUSINESS OF DOING WHAT MUST BE DONE IN A PROFESSIONAL AND PERTINENT MANNER. ALASKA'S TWO COMMUNITY ACTION AGENCIES MUST BEGIN WORKING COOPERATIVELY IF FOR NO OTHER REASON THAN TO PRESERVE THEMSELVES. I DO NOT HEAR THE DEATH KNELL FOR RURALCAP IN THE PROPOSED STATE PLAN FOR CSBG.

TESTIMONY BY PATRICK WONSER, VICE PRESIDENT, B. M. BEHREND'S BANK

On The

PROPOSED 1986 CSRG STATE PLAN

Friday, February 14, 1986

GOOD AFTERNOON, I AM PAT WONSER, VICE PRESIDENT AND MANAGER FOR B.M. BEHREND'S BANK. WE ARE A SOUTHEASTERN ALASKA REGIONAL BANK WITH A VESTED AND SINCERE INTEREST IN THE ECONOMIC FUTURE OF SOUTHEASTERN COMMUNITIES.

I AM PLEASED TO SEE THE KIND OF INITIATIVE THAT SEACAP HAS TAKEN TO DIRECT ITS EFFORTS BEYOND THE VACUUM OF STATE AND FEDERAL PROGRAMS AND INTO THE PRIVATE ECONOMIES OF OUR COMMUNITIES.

BEHREND'S BANK IS COMMITTED TO WORKING CLOSELY WITH ORGANIZATIONS THAT FOSTER APPROPRIATE DEVELOPMENT, NEW ENTERPRISES, AND MORE JOBS IN OUR REGION. WE FURTHERMORE FEEL SEACAP IS CORRECT IN THEIR ASSUMPTION THAT THE CURRENT TREND IN PUBLIC FUNDING REDUCTIONS IS NOT LIKELY TO ABATE.

I HAVE SEEN SEACAP'S PLAN OF DEVELOPMENT AND I CONSIDER IT ONE OF CONSIDERABLE MERIT. I APPLAUD THIS AGENCY'S NEW APPROACH TO PRESERVE ITS CONTINUITY OF SERVICE IN OUR REGION AS IT DEVELOPS ITS OWN MEANS OF FINANCIAL INDEPENDENCE.

**Municipality
of
Anchorage**



OFFICE OF THE MAYOR

P.O. BOX 6650
ANCHORAGE, ALASKA 99502-0650
(907) 264-4431

TONY KNOWLES
MAYOR

February 11, 1986

Representative Peter Goll
Chairman
House Community and Regional
Affairs Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Goll:

I understand that you will be taking testimony on the draft of the State Plan for distribution of the Community Services Block Grant during a teleconference hearing on February 14th. Unfortunately, other duties will prevent me from testifying at the hearing itself, but I felt it important that I be on record with my support for one of the recipients of those block grant funds -- the Rural Alaska Community Action Program (RurAL CAP)

At first it might seem strange that the Mayor of Anchorage would be testifying on behalf of an organization which is primarily known for its programs which serve low-income people throughout the rest of the state. RurAL CAP's reputation for excellence over the past 20 years of rural programs -- Weatherization, Energy Conservation Workshops, Subsistence, Village Participation, Alcohol and Drug Abuse Prevention, Head Start -- is widely known.

What is not so well known is that RurAL CAP operates Anchorage Head Start, with 5 center-based programs and 4 home-based programs serving approximately 160 low-income families. With more resources, they could serve even more, as each year there are many more qualified applicants than openings in the program. RurAL CAP also serves low-income people in Anchorage through its support of Bean's Cafe, not only through its direct support of the program, but through the matching donations from private sector that RurAL CAP's support generates.

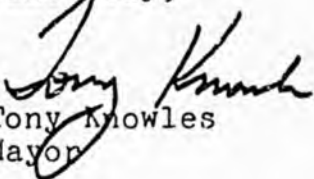
In addition to program services, as one of the largest non-profit organizations in the city, RurAL CAP is a major

Representative Goll
Page - 2 -

employer, providing jobs and benefits for approximately 75 people in the Anchorage Area alone. In the past, RurAL CAP has also nurtured other Anchorage non-profit organizations through its sponsorship of Internship Program for Alaska, a program which places student interns with non-profit organizations. With RurAL CAP's help, this program has spun-off to become an independent organization.

As you can see, it's really not so strange that the Mayor of Anchorage would be writing on behalf of RurAL CAP. As you review the draft of the State Plan for distribution of the Community Services Block Grant, I urge you to keep the positive statewide impacts of this organization in mind.

Sincerely,


Tony Knowles
Mayor

cc: Commissioner Emil Notti
Representative Kay Wallis
Representative Niilo Koponen
Representative Max Gruenberg
Representative Randy Phillips
Representative Walt Furnace
Representative Andre Marrou

**Municipality
of
Anchorage**



OFFICE OF THE MAYOR

P.O. BOX 6650
ANCHORAGE, ALASKA 99502-0650
(907) 264-4431

TONY KNOWLES
MAYOR

February 11, 1986

Representative Peter Goll
Chairman
House Community and Regional
Affairs Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Goll:

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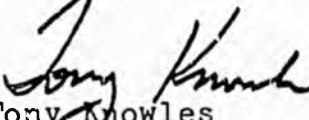
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Representative Goll
Page - 2 -

employer, providing jobs and benefits for approximately 75 people in the Anchorage Area alone. In the past, RurAL CAP has also nurtured other Anchorage non-profit organizations through its sponsorship of Internship Program for Alaska, a program which places student interns with non-profit organizations. With RurAL CAP's help, this program has spun-off to become an independent organization.

As you can see, it's really not so strange that the Mayor of Anchorage would be writing on behalf of RurAL CAP. As you review the draft of the State Plan for distribution of the Community Services Block Grant, I urge you to keep the positive statewide impacts of this organization in mind.

Sincerely,


Tony Knowles
Mayor

cc: Commissioner Emil Notti
Representative Kay Wallis
Representative Nillo Koponen
Representative Max Gruenberg
Representative Randy Phillips
Representative Walt Furnace
Representative Andre Marrou

OVERVIEW

Community Action Agencies are unique vehicles for addressing rural economic problems. There are two Community Action agencies in Alaska, RURALCAP and SEACAP; there will never be any others. It is imperative that we examine our relevance to the state's mission and begin making the constructive changes required in these times to ensure the survival of the institutions and their valuable services to our community residents.

In the broadest sense, the mission of community action agencies is to provide a wide range of services which will have a direct and measurable effect on the causes of poverty in the state. Faced with the need to adapt, come to terms with diminished funding opportunities, and focus on our specific charge to combat the causes of poverty we at SEACAP have taken the bold and progressive step of addressing the more fundamental problems areas that affect the economic health of our communities.

The general economic health of a community is the single greatest determinant of opportunities for its residents. If we are to wage a war on poverty we must do far more than simply treat the wounded. At SEACAP we have developed a strategy and a specific plan to significantly broaden the scope of our services and activities on behalf of those communities we serve.

We at SEACAP realize that in our adaptation to the new economic realities facing all non-profit organizations we must look to our marketable services and skills for a means to at least partially support the organization's traditional activities for low income and disadvantaged residents. In doing so SEACAP has already begun to identify a number of capabilities of relevance to our anti-poverty mission which are also quite marketable in their own respect.

To date we have identified the following range of services as marketable and have taken the initiative to begin moving cautiously into those markets. I must stress at this point that to date our accomplishments though modest are significant and represent a huge voluntary effort on the part of staff to achieve them.

I. General administrative and management services: Because we are located in the Capital city this is a natural market for us to explore. The services in this category consist at this point of a copying service, graphics layout and production, word processing, and proposal packaging.

II. Fund accounting and project management services: This is a market area we are moving into with particular care. There is a clear need for small communities to have access to an affordable service which will enhance their ability to account for grants and manage community projects. This is a particularly relevant activity when one looks carefully at the chronic lack of job opportunities for small community residents. It is also a measure that directly addresses the local hire problem.

III. Capital city management and liaison services: This will give our small communities a reference point in Juneau to assist in resolving technical problems, provide timely information, and perform specialized services.

IV. Residential energy services: This service will augment our low income weatherization program. By performing a similar but non-subsidized energy related business SEACAP can finance a far broader range of appropriate energy services to our low income residents that are excluded under the present program.

SEACAP has identified its needed structural changes and with our board of director's concurrence we have made the necessary organizational adaptations to operate with the degree of efficiency and accountability these new projects will demand. Furthermore, we have identified our equipment requirements and have obtained private financing for its purchase.

It is of no small significance to note that SEACAP is breaking new ground in having undertaken the kind of reorganization we have and having established a credible relationship with the private financial community. This is certainly unique in the history of Alaska's Community Action Agencies.

SEACAP's approach is to consider as one of our primary goals the overall economic health of our Southeastern communities. In looking at new options for financing our programs we have begun developing the kinds of relationships with other, non-traditional funding sources, the business community, and the private financial community that it will take to bring more resources to bear on the problems of community development, new enterprise opportunities, local job opportunity, and local hire. All of this while we continue to work toward greater financial independence.

THE WAR ON POVERTY IS NOT WON BY SIMPLY TENDING THE WOUNDED

Community Services Block Grant moneys are intended to support the activities of Community Action Agencies in their mission of alleviating the causes of poverty.

The original concept created CAA's to act as the vanguard force in the war on poverty. This implies that, at least to a significant degree, these organizations should be engaged in activities related to the fostering of lasting economic opportunities in their constituent communities. These opportunities would necessarily be in the form of real jobs and new enterprises.

Lasting opportunities in a community are a direct reflection of the fundamental economic health of the community. This means that efforts directed towards the improvement of community economic health must have some bearing on the private financial components of a local economy.

The practice of many CAA's in the past has shown little, if any, consideration of real private economic factors in their respective communities aside from gathering data to support claims for further entitlements to funding. In effect, the war on poverty has tended to become focused on caring for the wounded and conducting body counts while the real economic battles are left to other forces.

There is not now, if there ever was, an entitlement to program funding. With the increasingly bleak prospect of continued funding for community action agencies there must be some consideration of a given program's relevance to real community needs, the likelihood of its producing positive and demonstrable results, and the likelihood that it can achieve some measure of continuous progress toward independence.

Acknowledging this SEACAP has undertaken a major restructuring to begin operating well beyond the vacuum of traditional publicly funded program formulas. We have taken the initiative to develop a plan which will enable us to focus our efforts on the basic economic health of our communities while we create independent means of financial support for the institution. The following monograph will provide a brief overview of our plan of development and our accomplishments to date.

Municipality of Anchorage



OFFICE OF THE MAYOR

P.O. BOX 6650
ANCHORAGE, ALASKA 99502-0650
(907) 264-4431

TONY KNOWLES
MAYOR

February 11, 1986

Representative Peter Goll
Chairman
House Community and Regional
Affairs Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Goll:

I understand that you will be taking testimony on the draft of the State Plan for distribution of the Community Services Block Grant during a teleconference hearing on February 14th. Unfortunately, other duties will prevent me from testifying at the hearing itself, but I felt it important that I be on record with my support for one of the recipients of those block grant funds -- the Rural Alaska Community Action Program (RurAL CAP)

At first it might seem strange that the Mayor of Anchorage would be testifying on behalf of an organization which is primarily known for its programs which serve low-income people throughout the rest of the state. RurAL CAP's reputation for excellence over the past 20 years of rural programs -- Weatherization, Energy Conservation Workshops, Subsistence, Village Participation, Alcohol and Drug Abuse Prevention, Head Start -- is widely known.

What is not so well known is that RurAL CAP operates Anchorage Head Start, with 5 center-based programs and 4 home-based programs serving approximately 160 low-income families. With more resources, they could serve even more, as each year there are many more qualified applicants than openings in the program. RurAL CAP also serves low-income people in Anchorage through its support of Bean's Cafe, not only through its direct support of the program, but through the matching donations from private sector that RurAL CAP's support generates.

In addition to program services, as one of the largest non-profit organizations in the city, RurAL CAP is a major

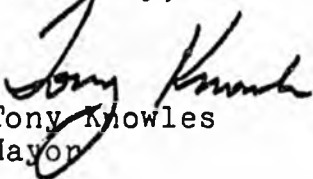
Representative Goll

Page - 2 -

employer, providing jobs and benefits for approximately 75 people in the Anchorage Area alone. In the past, RurAL CAP has also nurtured other Anchorage non-profit organizations through its sponsorship of Internship Program for Alaska, a program which places student interns with non-profit organizations. With RurAL CAP's help, this program has spun-off to become an independent organization.

As you can see, it's really not so strange that the Mayor of Anchorage would be writing on behalf of RurAL CAP. As you review the draft of the State Plan for distribution of the Community Services Block Grant, I urge you to keep the positive statewide impacts of this organization in mind.

Sincerely,




Tony Knowles
Mayor

cc: Commissioner Emil Notti
Representative Kay Wallis
Representative Niilo Koponen
Representative Max Gruenberg
Representative Randy Phillips
Representative Walt Furnace
Representative Andre Marrou

* SENT: 02/14/86 TIME: 14:24 *
 * SUBJECT: BLOCK GRANT T/C 3-4:30 2/14 *
 * PRINT DATE: 02/14/86 TIME: 14:46 *
 * * * * *

TO: ALL SITES PARTICIPATING IN BOCK GRANTS T/C 3-4:30 THIS
 AFTERNOON
 FROM: LISA IN JUNEAU

FIRST, THE NETWORK SITES I HAVE LISTED ARE:

- BARROW
- NOME
- ✓ - BETHEL *HAROLD SPANIL*
- KOTZEBUE
- + DILLINGHAM
- + NAKNEK
- ✓ + FAIRBANKS - *Jim Kawdsky*
- ✓ + ANCHORAGE - *MAX CHICHALWION* 
- + MAT-SU
- SOLDOTNA
- ✓ - HAINES - *Jim Wilson* *JOY "GONANT"*
- 3 ✓ + SITKA -

THE VTS SITES ARE:

- CRAIG
- + HOONAH
- ✓ HYDABURG - *Kelly Ferguson*
- ✓ KAKE - *HENRY SMITH* - *SHIRLEY JACKSON*
- KLAWOCK
- YAKUTAT

THE OFFNET STES WE'RE AWARE OF AT THIS POINT ARE:

- ENGLISH BAY
- SELDOVIA
- ✓ - TOK - *Spoke*
- PORT GRAHMN
- ✓ - FORT YUKON - *Solmann*
- ✓ - MEKORYUK - *SAMUEL SMITH*
- ALAKANUK
- CHEEVAK
- KWETHLUK
- SAVOONGA
- STEBBINS
- UNALAKLEET
- PILOT STATION
- TUNUVAK
- MARSHALL
- SHISHMAREF
- + HOOPER BAY
- CHEFORNAK

Gordon Stockdale - SEACAP

✓ **K**ASAAN - *Hike Burnham*
 ✓ KWETHLUK - ?
 MEKORYUK

THE BRIDGE IS: (415)896-1609

BACK-UP PHONE WILL BE 586-2528, ONCE THE CONFERENCE IS UNDER WAY
 EMAIL ADDRESS DURING CONFERENCE IS: LTCJ
 THANK YOU, LISA

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

BILL SHEFFIELD, GOVERNOR

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508
PHONE: (907) 563-1073

January 30, 1986

Dear Interested Party:

The Department of Community and Regional Affairs is pleased to provide you with a copy of the DRAFT Fiscal Year 1986 State Plan governing the Community Services Block Grant (CSBG) program. This federally funded program provides pass through funds to Alaska's two Community Action Program agencies to provide programs and services which impact the causes and conditions of poverty.

The Department will hold a public hearing to solicit public comments on Friday, February 14, 1986, from 3:00 p.m. - 4:00 p.m. The hearing will be conducted over Legislative Teleconference facilities in the following communities: Anchorage, Bethel, Fairbanks, Juneau and Nome. If you would like to offer oral comments at the hearing, it is helpful to contact one of these Legislative Teleconference Offices and let them know. For your convenience, these addresses are listed in the enclosed public notice. You may offer written comments on the State Plan until February 20, 1986.

While this DRAFT FY 86 Plan is very similar in most respects to the current State Plan, the funding formula for the Community Action Program agencies has been revised.

If you have any questions concerning the FY 86 CSBG State Plan, please contact Terry Dale, Block Grants Administrator, at (907) 465-4890 in Juneau.

Sincerely,

Emil Notti
Emil Notti
Commissioner

Enclosure: CSBG State Plan
Public Notice

PUBLIC NOTICE

CSBG PUBLIC HEARING

Notice is hereby given that the Community Services Block Grant (CSBG) State Plan for FY 86 is available for public review and comment from the Department of Community and Regional Affairs, Division of Community Development. CSBG funds are allocated to Alaska's two Community Action Program agencies to impact the causes of poverty on low-income Alaskans. Copies of the State Plan can be obtained by visiting or telephoning one of the Division's offices or a Legislative Information office listed below:

Community Building - Central Office
150 3rd Street, Room 109
P.O. Box BC
Juneau, AK 99811
465-4890

Community Building - Regional Office
150 3rd Street, Room 103
P.O. Box BD
Juneau, AK 99811
465-4811

Sportsman's Mall
1514 Cushman, Room 211
Fairbanks, AK 99701
456-1505

City Hall Building
P.O. Box 1068
Nome, AK 99559
443-2274

Kuskokwim Office Building
P.O. Box 348
Bethel, AK 99559
543-2885

University Plaza Building
949 East 36th Avenue, Suite 400
Anchorage, AK 99508
563-1955

The Division will hold a public hearing by teleconference on the FY 86 CSBG State Plan on Friday, February 14, 1986, from 3:00 p.m. - 4:00 p.m. Since the Legislature has first priority on the teleconference system, the date and time is subject to change. It is advisable to call the nearest Legislative Information Office the day of the hearing to confirm the time and day. These offices are listed below for your convenience. A written summary of comments presented at the hearing would be appreciated.

Anchorage Information Office
1024 West 6th Avenue
279-3668

Bethel Information Office
Kuskokwim Inn Annex
543-3541

Fairbanks Information Office
315 Barnette Street, Suite 101
452-4448

Juneau Information Office
Sommers Building
226 Seward Street
465-3836

Nome Information Office
Old New Federal Building
3rd Floor, Front Street
443-5555

Written comments must be received at the following address by Thursday, February 20, 1986. Questions concerning the plan can be directed to:

Terry Dale
Block Grants Administrator
Division of Community Development
P.O. Box BC
Juneau, AK 99811
Phone: 465-4890

STATE OF ALASKA

COMMUNITY SERVICES BLOCK GRANT
STATE PLAN FOR FY 1986

DRAFT

Prepared by:

Department of Community and Regional Affairs
Division of Community Development
P.O. Box BC
Juneau, Alaska 99811

(Revised 1/28/86)

STATE OF ALASKA
FY 86 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
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I. SUBMISSION OF THE STATE PLAN

With the submission of this plan the State of Alaska, Department of Community and Regional Affairs, is applying for FY 86 funding for the Community Services Block Grant program [Sec.675(a)] pursuant to the provisions of the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35); HJR 599-13, the mechanism for the inclusion of the Grandfather Clause, which assures 90% funding for CAAs; and Public Law which appropriates funds for the Department of Labor, Health and Human Services, and Education for FY 86. This plan describes how the State of Alaska will carry out the assurances contained in Section 675(c) as per Section 675(d)(1), and the proposed uses of funds, as required by Section 1742 of the Act.

II. INTRODUCTION

A. The Omnibus Budget Reconciliation Act.

The Omnibus Budget Reconciliation Act of August 13, 1981 (Public Law 97-35) repealed all but Title VIII and Title X of the Economic Opportunity Act of 1964. With this repeal, the Administration also changed the traditional role of the Federal Government of directly funding private non-profit anti-poverty programs at the local level. Instead, this funding is now channeled directly to states in the form of Community Services Block Grants, giving Governors more direct control over the expenditure of such funds at the local level for low-income residents.

B. State Administration.

The federal Department of Health and Human Services, through its Office of Community Services, administered the CSBG funds for the State during FY 1982 by making grants to the two designated Community Action Agencies in the State: The Rural Alaska Community Action Program, Inc. (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). A variety of tribal entities have received direct funding from Washington D.C. during each fiscal year. This amount is deducted from the State's CSBG allocation.

During FY 83, the State of Alaska assumed administration of the Community Services Block Grant. The Governor designated the Alaska Department of Community and Regional Affairs (DCRA) as the State administering agency for this block grant program. In 1983 the CSBG application was developed by the Division of Community Development (DCD). This Division has responsibility for administering the Job Training Partnership Act (JTPA). In addition, State funded Day Care Assistance and Child Care Programs, the Displaced Homemaker's Program, and a number of other State funded capital projects and Legislative Grants are administered by the Division. The federally funded HUD-Community Development Block Grant and Department of Energy Low Income Weatherization and State Energy Conservation Programs are also administered by the Division. The Division is familiar with and has significant experience in operating a variety of complex federal programs.

Set out below is the State of Alaska's plan for the distribution and administration of CSBG funds. The State Plan annotates the required federal assurances to meet the conditions and stipulations contained in Section 675(d)(1) of the Act.

C. The Role of the Community Action Agencies.

At least 90% of the funding received by the State of Alaska will be passed through to the two existing Community Action Agencies. This plan relies largely on the continuation of activities by these agencies to meet the assurances required in Section 675(c) of the Act.

With these funds the rural Alaska Community Action Program (RurAL CAP) and Southeast Alaska Community Action Program (SEACAP) provide a range of services to low-income Alaskans in rural and urban communities which are dispersed over a vast geographic area.

In Southeast Alaska, SEACAP provides regional programs in weatherization, youth employment and advocacy, and referral services to the low-income clients in the region (see Appendix A for a summary of the Agency's FY 85 programs). RurAL CAP serves a large geographical area of the State with services available throughout rural Alaska. RurAL CAP serves its low-income population with Head Start and other child development programs, alcoholism and drug abuse prevention, weatherization and other energy programs designed to lower the fuel bills of poor families, natural resources programs to ensure continued access to fish and game resources by those who depend on them as staples, and citizen participation programs to ensure that the voice of the poor is heard (see Appendix B for a summary of Agency's FY 84 programs). Both agencies use CSBG and non CSBG funds to extend services to rural and urban Alaskans.

CSBG funds are used to help low-income people to secure and retain meaningful employment, an adequate education, make the best use of available income, obtain and maintain adequate housing, obtain emergency assistance for energy related life-sustaining needs, and attain greater self-sufficiency and participation in programs and projects that directly affect their lives and well-being.

III. ROLE OF THE STATE AGENCY

The Governor of the State of Alaska has designated the Department of Community and Regional Affairs, formerly the State Economic Opportunity Office (SEOO), as the administering agency for the Community Services Block Grant Program.

A. Public Review and Hearings.

The State Department of Community and Regional Affairs disseminates the State Plan to the public [as per Sec. 675(d)(2)], in order to facilitate comments from interested local governments, corporations, agencies and persons [Section 1742(b) and (c)]. Copies of the Plan are sent to interested parties, all legislators, appropriate legislative committee, Community Action Agencies, and Regional offices of the Division of Community Development for review and comment.

Public notices are placed in statewide newspapers to inform the public of the availability of the State Plan and to provide for public comments for up to 20 days. The State conducts the legislative and public hearings on the State Plan in accordance with Section 675(b) of the Act.

B. Responsibilities to Subgrantees and Financial Audits.

The State will not expend more than five percent of its allotment for administrative expenses as per Section 675(c)(2)(B). The State will disburse funds, coordinate and monitor the programs operated with Community Services Block Grant Funds, and provide training and technical assistance, where required. The State will assist, where necessary, with program management and compliance, including, but not limited to, financial monitoring and audits [Sec. 675(c)(9)]. Audits of CSBG expenditures will be conducted at least every two years in accordance with 45 CFR Part 96 subpart I paragraph 96.91 and Section 1745(b).

The audits will be conducted in accordance with appropriate federal circulars, and with standards established by the Comptroller General for the audit of governmental organizations, programs, activities and functions. Audits will be conducted in lieu of any other financial and compliance audits of the same funds which the State is required to conduct under any other provision of this Act [Sec. 1745(a), (c) and (d)]. Such audits will be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles [Sec. 675(f)]. The cost of subgrantee audits will be included in the CAA's administrative budget.

C. Subgrantee Application Procedures.

CAA's are required to submit an application for CSBG funds in order to be funded. The application includes a workplan which establishes the CAA's goals and objectives, cites which statutory requirements are being met, identifies project timelines, technical assistance/coordination mechanisms and requirements, and sources of other funds. In addition, the workplan includes a detailed narrative, and a budget prepared by line item with a detailed breakdown for each line item. The application must be approved by the applicant's governing board. The CAA is required to provide the necessary assurances included in the Omnibus Budget Reconciliation Act. The activities to be undertaken by the CAA must be measureable and have a potential impact on the causes of poverty [Section 675(c)(1)(A) (i through viii) and (C)(D) and (E), of the Omnibus Budget Reconciliation Act.

The board must provide assurances that it has adopted and implemented bylaws for itself and agency policies relative to travel, personnel, and other areas as appropriate, consistent with Federal and state laws and regulations. The reimbursement rates for travel and related expenses will be set locally by the boards, but may not exceed State limits. Fiscal management policies and procedures must have been approved and be located in a separate volume. Any weaknesses or inadequacies identified in the latest audit report must have been corrected, with assurances contained in the application.

D. Subgrantee Monitoring.

Monitoring checklists will be utilized for program reviews to assure programmatic fiscal compliance. Through on-site visits staff can identify contract performance/achievements, potential or actual problem areas, and initiate corrective action in cooperation with the local agencies. A written report of the on-site visit will be prepared, copies of which will be provided to the Community Action Agency board chairperson and executive director.

E. Suspension or Termination of Funds.

All grantees, to be eligible for funding under the plan, must use CSBG funds to carry out activities authorized under Section 675(c)(1) of the Omnibus Budget Reconciliation Act of 1981 and must not use them for activities prohibited under Section 675(c)(6) and (7).

Grantees must have internal control and fund accounting procedures to assure the proper disbursement of and accounting for funds provided. If a grantee or a potential grantee fails to meet these program and fiscal requirements, it will be ineligible for funding under the State's CSBG program.

F. Reporting Requirements.

1. Fiscal Reports: Monthly or quarterly financial reports/request for funds will be provided by the subgrantees.

a. A CAA may receive an advance of not more than 25% of that CAA's grant award. The request shall be in writing with a brief explanation of the need for an advance.

2. Quarterly Progress Reports are required from subgrantees specifying the level of work performed during the contract period. The quarterly report shall include an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department.

G. Amendments.

1. To the State Plan: During the program year, in consultation with local grantees, this plan may be amended, as appropriate. OCS will be notified of State Plan amendments.

2. To Local Programs: Proposed program amendments may be submitted during the course of the year. The Department of Community and Regional Affairs reserves the right to approve or disapprove such requests for amendments. Proposed amendments which are reasonable, and which do not significantly change the program benefit will be approved.

IV. CRITERIA AND METHOD OF FUND DISTRIBUTION

Alaska, a large state geographically, with a relatively small but diverse population uses not less than 90 percent of the funds to make grants to the two existing Community Action Agencies [Sec. 675(c)(4) and 675(c)(2)(B)].

The State will use not more than the allotted \$55,000.00 of the total Community Services Block Grant funds for administration of the grant [Sec.675(c)(2)(B)]. The Department reserves the right to distribute the remaining Discretionary Funds on a project specific basis, as defined by the Department, for the benefit of low-income Alaskans.

The Department has reviewed the funding available to the two CAP's since the Office of Community Services administered the Community Services Block Grant Program. Prior to the state assuming administration of the program, the available funds were divided between the two CAP's on the basis of approximately 17% for SEACAP and 83% for Rural CAP. When the Department prepared its first plan, the funding ratio was changed dramatically to 8.7% for SEACAP, and 90% for Rural CAP. This ratio was based primarily on poverty population statistics from the 1980 Census. Obviously, this great change was beneficial for one agency and not beneficial for the other. There was no apparent consideration given to the need for a basic amount of funding to maintain an office in addition to providing program funds.

In its review of this situation, the Department acknowledges its oversight in creating this disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of P.L. 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

Inherent in its assumption of the CSBG program from OCS, the Department acknowledged the value of maintaining the two eligible organizations in order to support existing programs. In order to accomplish this, the distribution of available funds needs to be as equitable as possible.

To accomplish this the Department will use a two step funding formula.

- 1) The first step recognizes the need for each organization to have a grant for basic operating expenses. Both CAP's will receive a \$50,000.00 grant to meet basic costs.
- 2) The second step recognizes the importance of the poverty population as an element in distributing the available funds. The Department will use the formula in the FY 85 CSBG State Plan to determine the distribution of the balance of the funds after subtracting the basic grant.

The results of the formula for the FY 86 funds is as follows:

Total CSBG Funds to State	\$1,051,504.00
-Tribal Grantees	250,180.00
-Balance DCRA	801,324.00*
-10% State Admin & Discretionary	80,132.00
-90% to CAP's	721,192.00

Funding Available to CAP's

	<u>RURAL CAP</u>	<u>SEACAP</u>
Step I. Basic Grant	\$ 50,000.00	\$ 50,000.00
Step II. Poverty Population		
Formula		
\$721,192.00		
<u>-100,000.00</u>		
\$621,192.00		
	x .903=	x .869 ^{.0769}
	<u>\$560,936.00</u>	<u>\$ 60,193.00</u>
Total to Each CAP	\$610,936.00 610,998.	\$110,193.00

These figures assume that the State will receive, for FY 86, the level of funding indicated above. If the state allotment changes, all contracts will be adjusted accordingly.

The factors used in step II to determine the distribution of funds on a population basis are the same as those in the FY 85 CSBG Plan and are derived in the following manner:

1. 1980 Census of Population
General Social and Economic Characteristics
Poverty Status in 1979 of Families and Persons for Counties: 1980
Table 181
2. Alaska Department of Health and Social Services
Eligibility Information System
Aid to Families with Dependent Children (AFDC) Payment Summary
September 1984
(This information is derived from the reporting system and month that was used in the FY 84 plan.)

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125% of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low income, 4,677/55,909 arrive at 8.37%. The balance of state allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63%.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the state. 629 AFDC cases are served in the southeast region versus a total of 5695 statewide. These figures are taken from the report identified in #2 above. The resulting percents for Southeast is 11% and 89% for the balance of the state.

The CSBG allocation based on statistical information is:

	<u>RURAL CAP</u>	<u>SEACAP</u>
1980 Poverty Statistics (125% of Poverty level)	91.63	8.37
AFDC cases	<u>89.00%</u>	<u>11.00%</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RURAL CAP</u>	<u>SEACAP</u>
90.31%	9.69%

V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with Rural CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec.1742(a)(2)] as per the 1980 U.S.Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742(a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec 675(c)(1)(A) and 675(c)(1)(B)(ii), (vi) and (vii)].

B. Background of Programs.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAA's have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAA's have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742(a)].

C. Coordination of Resources.

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675(c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAAs which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A Local Control Component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675(c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675(c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the necessary education and information [Sec. 675(c)(1)(B)(ii)] to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675(c)(1)(D).

E. Program Objective: Self-Sufficiency.

Another similar objective of the CSBG funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675(c)(1)(B)(vi)], through programs that provide education [Sec. 675(c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675(c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675(c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675(c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675(c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675(c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675(c)(1)(B)(iv)].

2. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675(c)(1)(B)(v)], [Sec. 675(c)(1)(C)].

3. Citizen Participation.

A citizen participation component [Sec. 675(c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675(c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

4. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675(c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675(c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, and through the existing Boards of Directors of the CAAs.

VII. OTHER ADMINISTRATIVE ASSURANCES

A. Composition of the Board of Directors.

The Boards of Directors of both CAAs, or of any other non-profit organization receiving CSBG funds, will meet the board composition requirements prior to contract approval [Sec. 675(c)(3)]. The Boards of both RURAL CAP and SEACAP comply with the requirement presently, i.e., one third are elected public officials or their representatives, at least one third are democratically selected representatives of the poor, and the balance are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community or communities.

B. Transfer of Funds.

1. In the event that the State transfers funds to services under the Older American Act, the Head Start Program, or the Energy Crisis Intervention Program, such transfers shall not exceed five percent of the State's allotment according to Section 674 [Sec. 675(c)(5)].
2. Pursuant to the section 2604 (f) (1) of the Low Income Home Energy Assistance Act (LIHEA) of 1981 the Governor is authorized to transfer up to 10% of the State's allocation from LIHEAP to the Community Services Block Grant (CSBG) program. The purpose of this language is to provide the Governor with the authority to transfer funds should the Governor determine that funds are available and a transfer of funds is consistent with the best interests of the State of Alaska. In the event these funds become available to supplement the CSBG they will be used to assist CAA's in complying with the goals and objectives of the State Plan and deliverables required by the Department of Health and Social Services.

C. Prohibition of Political Activities.

None of Alaska's CSBG allocation will be used to engage in political activities [Sec. 675(c)(6)] in accordance with Chapter 15 of Title 5, United States Code [Sec. 675(c)], nor to assist voters in any way in any election [Sec. 675(c)(7)].

Conditions of the State's contract with the CAAs, or any other non-profit group, will incorporate these conditions.

D. Coordination of Programs.

The State of Alaska will encourage continued coordination of anti-poverty programs with emergency energy crisis intervention programs under Title XXVI of this Act [as per Sec. 675(c)(8)]. Both CAAs have been actively involved in low-income home energy assistance program referrals and advocacy, and emergency energy crisis intervention program activities. The CAAs and any other CSBG subgrantees will be required to coordinate their activities between such programs and existing anti-poverty programs where appropriate.

E. Fiscal Control and Accounting Procedures.

The State establishes fiscal control and fund accounting procedures to assure proper disbursement of and accounting for Federal funds [Sec. 675(-)(9)].

The board provides assurances to ensure that fiscal control and fund accounting procedures are adequate to provide for the proper disbursement of funds. The board provides assurances that accounting procedures are adequate for all funds received pursuant to this application, and that it will ensure the cooperation of staff and availability of all records.

F. Federal Investigations.

The State of Alaska will permit and cooperate with any federal investigations undertaken in accordance with Section 679 of the Act [Sec. 675(c)(10)].

G. Nondiscrimination.

The State shall make part of any contract with a subgrantee receiving CSBG funds a requirement that no person be denied benefits or participation in services, or subject to discrimination on the grounds of race, color, national origin, age, or sex, according to Section 677(a) of the Act.

H. Limitation on Use of Funds for Construction.

The State, or any of its subgrantees, will not use any funds for the purchase or improvement of land, or the purchase, construction, or permanent improvement of any building or other facility [Sec. 680(a)] except as outlined in Section 680(a) and (b).

Bill Sheffield, Governor

Date

Appendix A

FY 86 CSBG Plan

SUMMARY OF COMMUNITY ACTION AGENCY ACTIVITIES FOR FY 85

This information provides a summary of the activities conducted during the past year by Alaska's Community Action Agencies (CAA's), Rural Alaska Community Action Program (Rural CAP), and Southeast Alaska Community Action Program (SEACAP). These activities are conducted to meet the purposes stated in the Community Services Block Grant Act (CSBG), P.L. 97-35, which are to:

(1) use the funds available under this subtitle--

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants including the elderly poor--
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's CAA's use funds from various sources, in addition to CSBG funds, to provide a wide range of programs and advocacy activities for the benefit of low-income participants. CSBG funds are combined with state and federal funds such as, Low Income Home Energy Assistance Program (LIHEAP), Job Training and Partnership Act (JTPA), ACTION, State Office of Alcoholism and Drug Abuse (SOADA), and Head Start. The following material presents a general picture of activities, and when available, the number of people benefited and funds used. The descriptions are brief and, to the extent possible, are categorized under the program areas listed previously in (i) - (viii).

Employment

While this activity area has received modest attention to date, a project to provide training in preemployment/work experience skills for youth was completed with \$48,000.00 in non-CSBG funds.

Another activity was initiated to assist small communities increase employment by using local labor on local construction projects to keep jobs and money in the local economy.

Education

Head Start is a major activity serving 1,551 children with over \$6 million in state and federal funds and \$27,000.00 in CSBG funds. Other activities were the development of video taped materials to educate all Alaskans on the importance of subsistence living to low-income rural Alaskans, another project was to specify native land allotment problems in order to present recommendations to decision makers, and another project was the Village Participation Conference which brought over 50 villagers together from all over the state to discuss rural problems, as well as to prepare and present recommendations to decision makers. Over \$90,000.00 in CSBG funds were used to conduct this activity.

Available Income

Activities under in this area include residential energy conservation programs which had energy costs in 1985 for some 475 households from approximately \$ million in state and federal funds. Also, technical assistance was provided to communities to plan and implement more efficient ways to use high-cost energy in rural Alaska.

Adequate Housing and Suitable Living Environment

Activities in this area include advocacy for low-income housing and a project to employ young persons to assist low-income elderly and handicapped persons with home repair projects. Residential energy conservation projects also provide considerable benefit to low-income persons by improving poor quality housing.

Emergency Assistance

Activity in this area included follow up on assistance to a community that was flooded in the late fall of 1984 by a coastal storm.

Self Sufficiency

Activity in this area was related to the other program areas as each activity was focused upon assisting low-income persons improve their capacity to determine their own future. Some of the CAA's projects were: to assist unwed, pregnant teenagers to help themselves; monitor state and federal programs that regulate fish and game resources, marine mammals and water quality to ensure that low-income persons interests are considered; and to reduce the problems caused by the consumption of alcohol.

Effective Use of other Programs

CAA's have consistently advocated effective ways to use program funds to carry out activities that will provide practical benefits to the persons they serve, such as flexibility in weatherization requirements for high-cost areas, transfers for LIHEAP to CSBG for Weatherization in order to make energy saving investments instead of only paying energy bills.

submit to the Secretary a plan for such fiscal year which meets such criteria as the Secretary may prescribe by regulation.

(5) The terms "Indian tribe" and "tribal organization" mean those tribes, bands, or other organized groups of Indians recognized in the State in which they reside or considered by the Secretary of the Interior to be an Indian tribe or an Indian organization for any purpose.

APPLICATIONS AND REQUIREMENTS

SEC. 675. (a) Each State desiring to receive an allotment for a fiscal year under this subtitle shall submit an application to the Secretary. Each such application shall be in such form as the Secretary shall require. Each such application shall contain assurances by the chief executive officer of the State that the State will comply with subsection (b) and will meet the conditions enumerated in subsection (c).

(b) After the expiration of the first fiscal year in which a State received funds under this subtitle, no funds shall be allotted to such State for any fiscal year under this subtitle unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.

(c) As part of the annual application required by subsection (a), the chief executive officer of each State shall certify that the State agrees to—

(1) use the funds available under this subtitle—

(A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;

(B) to provide activities designed to assist low-income participants including the elderly poor—

(i) to secure and retain meaningful employment;

(ii) to attain an adequate education;

(iii) to make better use of available income;

(iv) to obtain and maintain adequate housing and a suitable living environment;

(v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;

(vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;

(vii) to achieve greater participation in the affairs of the community; and

(viii) to make more effective use of other programs related to the purposes of this subtitle;

(C) to provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;

(D) to coordinate and establish linkages between governmental and other social services programs to assure the ef-

fective delivery of such services to low-income individuals; and

(E) to encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community;

(2)(A)(i) use, for fiscal year 1982 only, not less than 90 percent of the funds allotted to the State under section 674 to make grants to use for the purposes described in clause (1) to eligible entities (as defined in section 673(1)) or to organizations serving seasonal or migrant farmworkers; and

(ii) use, for fiscal year 1983 and for each subsequent fiscal year, not less than 90 percent of the funds allotted to the State under section 674 to make grants to political subdivisions of the State for the political subdivisions to use for the purposes described in clause (1) directly or to nonprofit private community organizations which have a board which meets the requirements of clause (3), or to migrant and seasonal farm worker organizations; and

(B) provide assurances that the State will not expend more than 5 percent of its allotment under section 674 for administrative expenses at the State level;

(3) provide assurances that, in the case of a community action agency or nonprofit private organization, each board will be constituted so as to assure that (A) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement; (B) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and (C) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community;

(4) give special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds in the fiscal year preceding the fiscal year for which the determination is made;

(5) provide assurances that the State may transfer funds, but not to exceed 5 percent of its allotment under section 674, for the provisions set forth in this subtitle to services under the Older Americans Act of 1965, the Head Start program under subchapter E of chapter 8 of subtitle A of this title, or the

Bob

Senior Citizen Homeowner Exemption
From Real Property Taxes
(FY84)

<u>Boroughs</u>	<u>Population</u>			<u>Assessed Value (\$000)</u>		
	<u>Total</u>	<u>Exemption</u>	<u>%Exempt</u>	<u>Total</u>	<u>Exempt</u>	<u>%Exempt</u>
Anchorage	244,030	2,139	0.88	13,199,355	173,133	1.31
Bristol Bay	1,271	7	0.55	112,215	390	0.35
Fairbanks	69,633	607	0.87	3,627,908	39,658	1.09
Haines	1,847	54	2.92	38,882	2,792	3.14
Juneau	28,941	420	1.45	1,493,919	35,596	2.38
Kenai Peninsula	38,919	522	1.34	3,102,640	37,718	1.21
Ketchikan	14,314	299	2.08	711,341	20,556	2.88
Kodiak Island	13,479	111	0.82	651,444	9,074	1.39
Mat-Su	34,030	464	1.36	1,773,384	38,495	2.17
North Slope	12,359	24	0.19	12,354,883	1,345	0.10
Sitka	8,221	129	1.56	756,351	10,232	1.35
<u>Cities</u>						
Cordova	2,520	36	1.42	121,884	2,161	1.77
Craig	907	7	0.77	28,381	383	1.34
Dillingham	2,026	23	1.13	112,645	2,603	2.31
Nenana	547	18	3.29	11,233	421	3.74
Nome	3,732	52	1.39	207,050	2,093	1.01
Pelican	213	3	1.40	9,143	103	1.12
Petersburg	3,137	94	2.99	161,668	7,254	4.48
Skagway	790	25	3.16	63,333	1,550	2.44
Unalaska	1,922	6	0.31	95,670	400	0.41
Valdez	3,687	22	0.59	1,720,125	1,631	0.09
Whittier	273	6	2.19	18,510	144	0.77
Wrangell	2,376	77	3.24	106,435	3,956	3.71
Yakutat	462	11	2.38	17,949	516	2.87

We are here today to listen to your comments on the FY 86 Draft Community Services Block Grant Plan. It is not the intention of the department to debate issues raised during the hearing though we may choose to respond to issues. Due to the limited amount of time available we ask that you keep your remarks as brief as possible. If someone has made similar comments you may simply make reference to them.

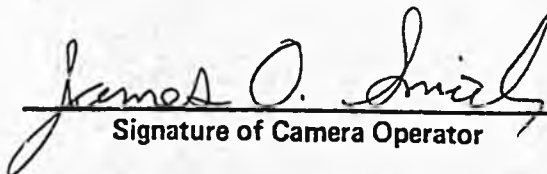
We will try to keep comments to less than 5 minutes though we recognize that representatives from the contracting agencies might wish to make longer statements. For the persons who will make longer statements please confine them to 10 minutes. If there is time we will allow more time at the end of the hearing. To provide as much opportunity for all sites to contribute we will rotate from site to site.

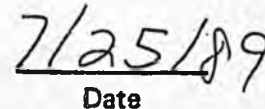


REGORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.


Signature of Camera Operator


Date