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SENATE AMENDMENT

By State Affairs

To: _____ SENATE BILL No. 447

To: _____ HOUSE BILL No. _____

PAGE: 1 LINE: 10

ADD, "investigation," after the word prevention

COMMITTEE REPORT

SENATE

FURTHER:

FINANCE

2/10/84

Date

2/23/84

Mr. President

The Committee on STATE AFFAIRS considered SB 447

special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors; efd.
and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for _____
- new title
- same title and recommends _____
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

Kelly

V. Fischer
Chairman

do pass
Chairman recommendation

Offered: 2/27/84
Referred: Finance

Original sponsors: Kerttula and v. Fischer

Funding Information

General Fund	\$200,000
Other Funds	-0-
	<u>\$200,000</u>

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR SENATE BILL NO. 447 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION

5 A BILL
6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Public Safety, Council on Domestic Violence
8 and Sexual Assault, for a training program on the
9 prevention, investigation, and treatment of sexual
10 and physical abuse of minors; and providing for an
11 effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 * Section 1. The sum of \$200,000 is appropriated from the general fund
14 to the Department of Public Safety, Council on Domestic Violence and Sexual
15 Assault, for a program to train teams of community professionals on the
16 prevention, investigation, and treatment of sexual and physical abuse of
17 minors.

18 * Sec. 2. The unexpended and unobligated portion of the appropriation
19 made by this Act lapses into the general fund June 30, 1985.

20 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
21 10.070(c).

Introduced: 2/10/84
Referred: State Affairs and
Finance

Funding Information
General Fund \$200,000
Other Funds -0-
\$200,000

1 IN THE SENATE

BY KERTTULA AND V. FISCHER

2

SENATE BILL NO. 447

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

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15 at the Alaska State Troopers training academy in Sitka.

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19 10.070(c).

20

SENATE BILL NO. 447 by Senators Keritula and Vic Fischer, entitled:

"An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors; and providing for an effective date."

was read the first time and referred to the State Affairs Committee and the Finance Committee.

SB 447

SENATE JOURNAL - PAGE 2182- 3 2/27/84

The State Affairs Committee considered SENATE BILL NO. 447 (special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors) and a majority of the committee recommended it be replaced with

CS FOR SENATE BILL NO. 447 (SA), entitled:

"An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training program on the prevention, investigation, and treatment of sexual and physical abuse of minors; and providing for an effective date."

SB 447

SENATE JOURNAL - PAGE 2183- 1 2/27/84

and do pass. The report was signed by Senator Vic Fischer, Chairman and concurred in by Senators Kelly, Sturgulewski and Rodey.

SENATE BILL NO. 447 was referred to the Finance Committee.

SB 447

SENATE JOURNAL - PAGE 2399- 2 3/20/84

The Finance Committee considered SENATE BILL NO. 447 (special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors; efd) and a majority of the committee recommended the State Affairs Committee Substitute do pass. The report was signed by Senator Bennett, Co-Chairman and concurred in by Senators Josephson, Vic Fischer and Ferguson. Senator Falks signed "no recommendation".

SENATE BILL NO. 447 was referred to the Rules Committee.

M

Original sponsors: Kerttula and V.Fischer

<u>Funding Information</u>	
General Fund	\$200,000
Other Funds	-0-
	<u>\$200,000</u>

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 14 Assault, for a program at the Alaska State Troopers training academy in
 15 Sitka to train teams of community professionals on the prevention and
 16 treatment of sexual and physical abuse of minors.

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 20 20.070(c).

21
22
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24
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26 Proposed CS

4/11/84

Nic,

EXCUSE ME! The final
VERSION of CSB 477(SA) Deleted
"at Sitka training academy"
~~and inserted "investigation"~~

This was done at the request
of DRS. Senator Poley moved
the amendment.

The word investigation
was added at the suggestion
of George Horelski (Dept. of Law).

ST

CORRECTION

Discard CSSB 447 (SA)
and retain this corrected version.

Offered: 2/27/84
Referred: Finance

Original sponsors: Kerttula and V.Fischer

Funding Information
General Fund \$200,000
Other Funds -0-
\$200,000

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STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

Department Public Safety	Sponsor (Principal) Senator(s) Kerttula & Fischer	Bill Number SB 447
Department Position Support/With Amendments.		
Division Director Barbara Miklos	Date 2-23-84	Committee Robert J. Sundberg Signature <i>[Signature]</i> Date 2-23-84

GOVERNOR'S OFFICE USE

Comments:

Position Noted By _____ Date _____

SUMMARY

1. a) Related Bills (Similar or Conflicting)	1. b) Other Agencies Affected by Bill Family & Youth Services, H&SS; and Department of Law
2. a) Organizational Support for Bill	2. b) Organizational Opposition to Bill

3. Program Effects of Bill

4. Fiscal Impact: None Fiscal Note Attached

5. Amendments Proposed:

Delete line 15, "at the Alaska State Troopers training academy in Sitka."

6. Comments:

It is felt that the Legislative intent would be more cost effective if we had the latitude to conduct training in various locations throughout the State.

POSITION PAPER
SENATE BILL 447

"An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors; and providing for an effective date."

This Bill makes a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault for a training center for the prevention of sexual abuse of minors.

The Department of Health and Social Services supports efforts to address this serious problem. The Division of Family and Youth Services has experienced a significant increase in the number of reports of sexual abuse. In FY 83 the Division served 619 children who were suspected or actual victims of sexual abuse. By comparison, 185 children were served in FY 80. This increase of 434 child sexual abuse cases represents a 235% increase in four years.

The Department supports the appropriation of training funds to the Council on Domestic Violence and Sexual Assault. In the Department's view, however, it would be more advantageous to have such training occur in various communities throughout the State rather than having trainees flown to another location. If training is conducted in this manner, it can be tailored to meet the needs of trainees in each community and would permit more people to be trained. It would be, therefore, less costly. With the turnover rate in human service agencies, it would be advantageous to train as many people as possible.

Should this Bill pass, the Department of Health and Social Services will be available to coordinate with the Council on Domestic Violence and Sexual Assault in planning and conducting the training.

RECOMMENDED BY: Michael L. Price
Michael L. Price, Director
Division of Family and
Youth Services

DATE: 3/9/84

APPROVED BY: Robert London Smith
Robert London Smith, Ph. D.
Commissioner
Department of Health and
Social Services

DATE: 3/19/84

Revision Date: _____

REQUEST
 Bill/Resolution No.: SB 447
 Title: An Act making a special appropriation to the Dept. of Public Safety.
 Sponsor: Kerttula & V. Fischer
 Requestor: State Affairs & Finance
 Date of Request: _____

FISCAL DETAIL
 Agency Affected: _____
 Program Category Affected: _____
 BRU, Program or Subprogram(s) Affected: _____
 NOT APPLICABLE DHSS

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

N/A

ANALYSIS: Attach a separate page for analysis

Prepared By: Michael L. Pico (Phone: 465-3170)
 Division: Family & Youth Services Date: _____

Approved by Commissioner: Robert Landon Smith Date: 3/19/84
 Agency: Department of Health & Social Services

- Distribution (by Agency preparing fiscal note):
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)

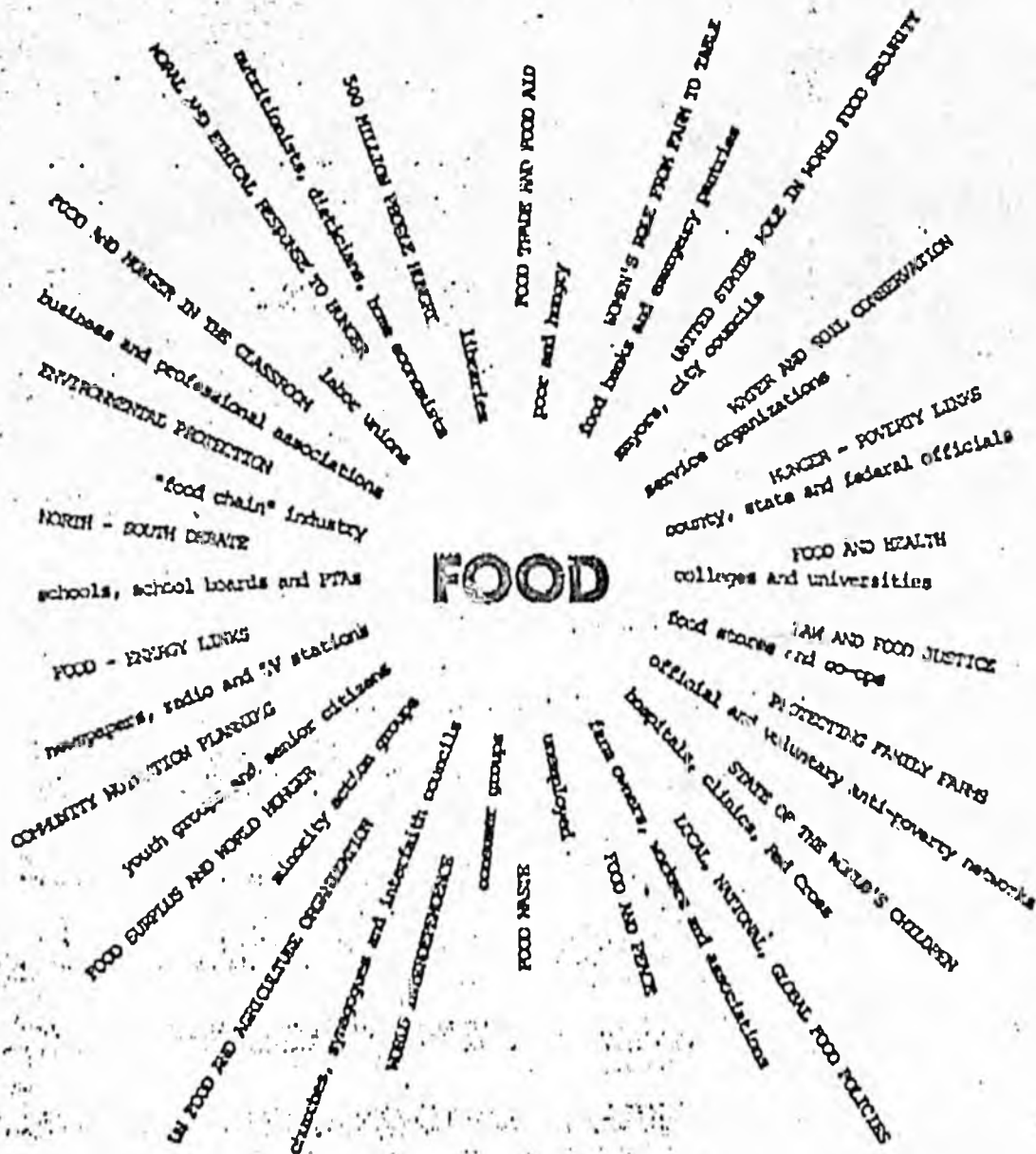
I think ~~one of the points~~ to make on the resolution ~~is that are:~~

1) 156 countries ~~support~~
observe world food day

2) There is a list of sponsors
in the back up material.

(World food day)

WORLD FOOD DAY



FOOD is related to every ray of our sunburst - an inner circle representing people, groups and organizations that will have a natural interest in joining a local planning committee and an outer circle in red suggesting the kinds of subjects that could make focal points for our education/action programs for WORLD FOOD DAY or year-round. FOOD, as the center of so much we do, offers the means of unifying our energies in addressing problems that affect the health and welfare of all. WORLD FOOD DAY gives us the opportunity to test this sunburst theory.

ORGANIZING FOR WORLD FOOD DAY

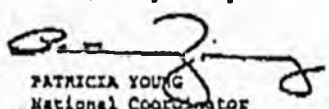
Twentieth Century progress has enabled the human family to see the wholeness of world problems and to have the vision of universal solutions, but without the exercise of public will technology cannot translate the vision into a better world.

World Food Day deals with only one of the world's critical issues: food supply and hunger. But because food is so basic to life, and its supply and distribution are so interwoven with the fabric of life, food-hunger problems are closely connected with all the other major crises of our time including war.

The element that we can bring to the situation of grim need and human capacity and responsibility is that - through World Food Day - there is an exciting new tool for uniting and focusing the energy of a worldwide network of concern and actions: the people, their governments and the United Nations system.

Our challenge is to find the way through each succeeding World Food Day to help strengthen and mobilize that network here at home and around the world. There is a special and unique role for the World Food Day "family" in the United States because our fertile land dominates the food trade and food and decisions made in international relations and commerce.

The national World Food Day secretariat, as the resource/service center, attempts to serve all facets of our network and does not propose particular policies but strives to have all points of view expressed and exchanged in open and productive dialogue at all levels. In this paper we offer a diagram and some questions that may help you in your early planning for World Food Day this year as well as in your long-range strategy development.


PATRICIA YOUNG
National Coordinator

JOINING CAPACITY AND CONCERN

If you are a teacher or youth leader, have you thought of using World Food Day to help young people expand their understanding of a complex and interdependent world?

If you are part of the community of faith, have you considered ways that participation in World Food Day might increase community support for direct relief and development programs and raise understanding of the moral and ethical aspects in the struggle to end domestic and global hunger?

If you are involved in some area of community health work, have you explored the possibility that World Food Day could lead to the development of a comprehensive food, nutrition and health plan for your area?

If you are directly engaged in the production, distribution or sale of food, have you devised a program for World Food Day that would bring together farm, labor, business and consumer groups in an interchange of views about common concerns?

If you are in professional practice (law, medicine, education, public relations, etc.), have you offered the expertise of your field to local World Food Day committees to assist them in their year-round and long-range planning?

If you are a member of a special interest group of any kind (youth, women, minority, handicapped, senior citizen, etc.) have you designed a World Food Day information program that will highlight your particular sensitivity to the linkages between discrimination, poverty and hunger?

If you hold an official position at any level of government, what are you doing to exercise your leadership on policy matters related to food, farm and nutrition issues in urban or rural

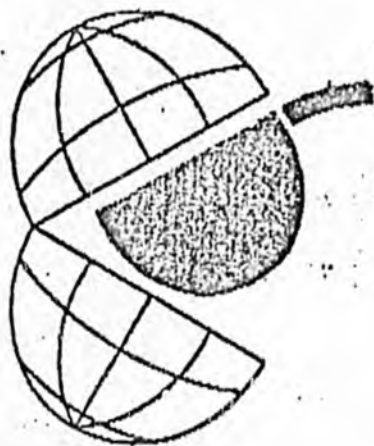
circumstances? What form of World Food Day will you choose to launch or expand your program of action?

If you are a community organizer, are you taking advantage of World Food Day to put together a comprehensive, community-wide response to the questions above, involving the diverse interests suggested in the sunburst diagram and the resources and local members of the organizations on our National Committee?

Are you considering how World Food Day can become a time for evaluation and planning for future action?

IF YOU ARE POOR . . . , UNEMPLOYED . . . , OR HUNGRY,
WHAT WOULD YOU WANT THESE GROUPS TO DO ON WORLD FOOD DAY?

WORLD FOOD DAY



A Way to Add Your Caring . . .

Your Action . . .

to Ending Hunger

Join with others in your community to identify and act on local food and hunger problems.

Join with 300 private voluntary organizations in mobilizing a national and world campaign to fight hunger.

Join with people in 150 countries in showing your commitment to a more humane and just world.

OCTOBER 16, 1983



WORLD FOOD DAY

16 October 1983

WORLD FOOD DAY on October 16 is a time for stock-taking: what progress has been made in the year past in the eternal struggle against hunger; what more can we do — better or differently, as individuals or nations — in the year and years ahead to advance the goal of food security for all people on Earth.

On WORLD FOOD DAY, observances will be held in close to 150 countries. There will be food policy debates in national legislatures and farmer co-op meetings in small rural villages. Thousands of colleges and universities will hold seminars on food problems, while children will study agriculture, family nutrition and social responsibility in their classrooms. There will be religious services, "best farmer" awards, food collections for the needy, town planning meetings and other events of all kinds on every continent.

Through all these activities, people everywhere will be expressing their faith that hunger can be overcome and their willingness to take an active part in that struggle.

International Cooperation

At the center of the world's efforts to end hunger is the Food and Agriculture Organization of the United Nations. October 16 is the anniversary of the founding of this organization in Quebec City, Canada, in 1945. Although FAO's original membership of 43 nations has grown to 152 today, its basic purpose remains the same: to increase the production and improve the distribution of food and other agricultural goods, to improve levels of human nutrition and to promote the well-being of peoples.

WORLD FOOD DAY offers each of us an important and direct way to share in these goals. It is a joint effort by individuals, voluntary organizations, national governments and the international community of nations. It links people in all countries who share compassion for all those whose lives are needlessly demeaned by hunger and poverty. Needlessly because hunger in the last years of the 20th Century is not inevitable. The "way it has always been" does not have to be the way it will always be.

A recent FAO study, "Agriculture: Toward 2000", shows two possible paths into the future. If world agricultural growth and investment continue at no more than present levels, hunger will increase above the current estimate of 500 million people who are categorized as "severely undernourished." But if a greater effort is made — one that is well within the world's technical, physical and financial resources — hunger will fall dramatically. Which path we will choose depends on decisions by governments and the commitment and will of the people they serve.

World Food Day in Canada and the U.S.

Participation in WORLD FOOD DAY by Canada and the United States will carry a special message to the world. These two countries alone hold more than a third of the world's grain

reserves and account for nearly two-thirds of all grain exports and two-thirds of all food aid. Until production and distribution can be improved in the food-deficit countries where hunger is widespread, the abundance of North America will remain the last line of defense against famine.

All people, and all levels of government are involved in decisions affecting the farm-to-table food chain, both within and among countries. Farm, food, nutrition, health, peace and poverty concerns are universal. WORLD FOOD DAY is a time to consider what new steps North Americans can take in the hunger struggle. IF YOU BELIEVE:

- that food for every child's growth and lifelong health is a basic human right;
- that the well-being of family farms and farm families is vital to national and world progress;
- that careful stewardship of the land and water resources on which our food production depends is a global human responsibility;
- that all nations should work together to build a fail-proof system of world food security that eliminates the scourge of hunger;

Then you are urged to participate in WORLD FOOD DAY on October 16 and to use that day to build a new commitment to year-round anti-hunger action in your community, nation and world.

How You Can Participate In WORLD FOOD DAY

National governments are responsible for promoting WORLD FOOD DAY observances, and both the U.S. Department of Agriculture and Agriculture Canada have special interdepartmental committees for this purpose. But WORLD FOOD DAY also involves people directly — through schools, colleges, churches, clubs and voluntary organizations of all kinds.

In the U.S., the National Committee for WORLD FOOD DAY is sponsored this year by 303 private voluntary organizations. In Canada, provincial WORLD FOOD DAY committees and national and regional voluntary organizations work closely with each other and with Agriculture Canada. In both countries, chapters and members of one or more of these participating organizations will be found in most towns and cities for you to contact.

A variety of educational and informational materials for WORLD FOOD DAY will be produced by FAO, governments and national WORLD FOOD DAY committees. This material — study papers, fact sheets, posters — will be available on request at no cost in most cases. It will be designed to help promote WORLD FOOD DAY events and to help people better understand food and hunger issues.

For More Information Please Write

In Canada —
World Food Day Secretariat
Sir John Carling Bldg., E-134
930 Carling Avenue
Ottawa, Ontario K1A 0C5

In the U.S. —
Larry B. Marton
World Food Day Committee
USDA Admin. Bldg., Room 530
Washington, D.C. 20250

Or

Bruce Moore
Canadian Hunger Foundation
323 Chapel Street
Ottawa, Ontario K1A 0C5
Tel: (613) 237-0180

Patricia Young
National Committee for World Food Day
1776 F Street, NW
Washington, D.C. 20437
Tel: (202) 376-2308

WORLD FOOD DAY Resource List

INFORMATION AND MATERIALS AVAILABLE FROM THE NATIONAL COMMITTEE OFFICE:

Some basic materials to help you plan and promote your World Food Day events and action programs can be had from our national WFD office, but in limited quantity owing to budget constraints. However, all of our items can be copied easily and reproduced without further permission. Supply limits are given at the end of each item on the following resources:

- WFD FLYERS:** One page (two sides) descriptive flyer giving background, purpose and general information on participation in World Food Day. (Up to 100 per request free as long as supply lasts.)
- POSTERS:** Again this year we have small (11" x 17") posters designed to leave space for you to ink in local messages such as time and place of events. (Up to 100 per request free as long as supply lasts.)
- WFD SUGGESTION/CHECK LISTS:** 1981 and 1982 planning ideas and a Post-WFD '82 - Pre-WFD '83 check list. (One copy of each free on request.)
- MEDIA KIT FOR LOCAL ORGANIZERS:** One page folder with simple guidelines/schedule on how to obtain local media coverage and sample background materials, including a public service ad for newspapers and a "logo sheet" with our WFD logo in various sizes. (One kit free on request.)
- LONG RANGE PLANNING CONCEPT PAPER:** A working paper on ways World Food Day can be used to initiate long range food-nutrition planning at community and regional levels. (One copy free on request.)
- FOOD AND HUNGER ASSESSMENT:** A U.S. national assessment, prepared by the Community Nutrition Institute for World Food Day, can be used as a guide to help community organizers in preparing local assessments. (One copy free on request.)
- K-6 ACTIVITY GUIDE AND RESOURCE LIST:** Designed for use with or without outside resources. (One copy free on request.)
- HIGH SCHOOL STUDY GUIDE AND RESOURCE LIST:** Designed for use with or without outside resources. (One copy free on request.)
- SCHOOL CLASS EXERCISES:** Three one-period introductions to world hunger (K-3, 4-7, 8-12) designed to "encourage action not guilt." Prepared by Church World Service Development Education Office for World Food Day Committee. (One set free on request.)
- BOOK LIST:** A random selection of current books on food issues received in the World Food Day office which can be used for background study. (One copy free on request.)
- WORLD FOOD DAY SONGS:** A 12-page booklet of songs written for World Food Day and donated to the National Committee. (One copy free on request.)
- PROGRAM/BULLETIN COVERS:** Several artists have donated pictures to World Food Day to be used in making program/bulletin covers. These have been made up in black and white for easy duplication. (One sample of each free on request.)
- WFD MATERIALS:** Issue papers and other materials for World Food Day use are provided by the UN Food and Agriculture Organization at 1776 F Street NW, Washington, D.C. 20437.
- NATIONAL COMMITTEE MATERIALS:** Most of our 300 member organizations prepare many excellent resources on various subjects that can be used in your planning and programs. The national office can provide addresses and telephone numbers and some general information about the type of resources each of our members has available, but in most cases you will be able to get this information through their local chapters or members.



National Committee for World Food Day
1776 F Street, N.W. • Washington, D.C. 20437 • 202-376-2306



Original sponsors: Kerttula and V.Fischer

Funding Information

General Fund	\$200,000
Other Funds	-0-
	<u>\$200,000</u>

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BY THE STATE AFFAIRS COMMITTEE

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and individuals.
Letter of intent
in consultation
with
investigation

26 PROPOSED CS

Alaska State Legislature

Advisory Council Members
Senator Kerttula, Chairman
Senator Bennett
Senator Fahrenkamp
Senator Vic Fischer



1024 W. 6th Avenue, Suite 203
Anchorage, Alaska 99501
Phone: (907) 274-1426

SENATE ADVISORY COUNCIL

MEMORANDUM

TO: SENATOR JALMAR KERTTULA

FROM: ELIZABETH J. HICKERSON

RE: SB 447, an act making a special appropriation to the Department of Public Safety, for a training center for the prevention of sexual abuse of minors and providing for an effective date.

DATE: FEBRUARY 20, 1984

The intent of SB 447 is to fund a child sexual abuse training program at the Alaska State Troopers' training academy in Sitka. With the recent increased reporting of child sexual assault and abuse in Alaska, it is critical that professionals who work with children be properly trained in the recognition, identification and referral of abused children.

The National Center on Child Abuse and Neglect (U. S. Department of Health, Education and Welfare) advocates a multidisciplinary training and response approach. Coordinated community training and planning in this area is efficient, cost effective and avoids duplication of effort which operate to the advantage of the families it is designed to serve. The Center recommends that teams include representatives from child protective services, health, mental health, law enforcement and education agencies.

In Alaska the team approach is being utilized in Fairbanks and the Mat-Su Valley. Both are relatively new, but appear to be working.

Mat-Su Valley

The following professionals have developed a cooperative team approach in the identification, investigation, prosecution and treatment of sexual assault and abuse of minors:

District Attorney's Office,
Alaska State Troopers,
Division of Family and Youth Services,
Private Physicians and
Valley Women's Resource Center.

According to Sergeant Rollie Port, the advantages of the team approach include: nonduplication of legal processes involving the child, better follow through on individual cases and a better quality of services delivered to the victim. Also the team approach creates an accountability among the professionals involved by establishing a communication network that is utilized from identification of sexual abuse or assault to prosecution of the offender and treatment of the victim.

Fairbanks

The Interagency Child Sexual Abuse Task Force was created to respond to this problem in Fairbanks. The Task Force has been in operation since June, 1981. The following professionals work together in addressing child sexual assault:

District Attorney's Office,
Alaska State Troopers,
Division of Family and Youth Services,
Women in Crisis-Counseling and Assistance (WIC-CA),
Resource Center for Parents and Children,
Fairbanks Community Mental Health,
Family Focus,
Youth Corrections,
Juvenile Intake,
Public Defender's Agency,
Attorney General Office and
Fairbanks Police Department.

The Task Force member were trained at Harborview in Seattle, Washington and Santa Fe, New Mexico. Funding for this training was provided by the Division of Family and Youth Services. Ms. Ruth Lister, Director of WIC-CA, advocates multidisciplinary training with a strong treatment component at regional centers: Fairbanks, Anchorage and Juneau. This would enhance the opportunity for rural participation.

2

STATE OF ALASKA

DEPARTMENT OF LAW

CRIMINAL DIVISION/THIRD JUDICIAL DISTRICT
OFFICE OF THE DISTRICT ATTORNEY

February 23, 1984

The Honorable Jalmar Kerttula
Pouch V
Juneau, Ak 99811

Subject: SB 447

Dear Senator Kerttula:

For a number of years now, I have advocated the creation of a training center for the prevention of sexual abuse of minors, and your efforts to do so in Senate Bill No. 447 are to be commended.

Attacking the problem of child sexual abuse will require intensive and ongoing interdisciplinary training and cooperation. Developing expertise in law, medicine and social sciences, is essential.

It needs to be recognized that the legal system cannot, by itself, effectively combat this scourge. Only a tiny percentage of child abuse is reported to authorities and only a fraction of that percentage is realistically prosecutable.

A comprehensive, coherent system needs to be developed that provides an umbrella of safety for actual and potential victims. Child protection laws (Title 47) need to be addressed, effective medical, psychiatric, and counselling treatment modes need to be developed.

I do not know whether that comprehensive approach is envisioned in the bill, but if it is, I suggest that a child sexual assault training and research center might be more aptly centrally located in Anchorage as an adjunct to a major hospital, along the lines of the Harborview Sexual Assault Center in Seattle.

BILL SHEFFIELD, GOVERNOR

REPLY TO:

- 1031 WEST 4th AVENUE, SUITE 520
ANCHORAGE, ALASKA 99501
PHONE: (907) 277-4122
- DRAWER 1180
KENAI, ALASKA 99611
PHONE: (907) 283-3131
- 326 CENTER AVE, 2ND FLOOR
KODIAK, ALASKA 99615
PHONE: (907) 488-5744
- P.O. BOX 1070
PALMER, ALASKA 99645
PHONE: (907) 745-5027
- P.O. BOX 671
VALDEZ, ALASKA 99688
PHONE: (907) 835-2462

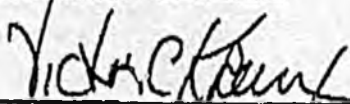
5

The Honorable Jalmar Kerttula
February 23, 1984
Page two

Wherever such a center is located, however, it will
provide a much needed public service.

Very truly yours,

NORMAN C. GORSUCH
ATTORNEY GENERAL



Victor C. Krumm
District Attorney

VCK/pjb

4

MEMORANDUM

State of Alaska

TO: Captain John Lucking
Commander, B Detachment

DATE: 2/17/84

thru: Lt. J. McConnaughey
Deputy Commander, B Detachment

FILE NO:

FROM: Sgt. Rollie A. Fort, #10
G.I.U., Palmer
Alaska State Troopers

TELEPHONE NO:

SUBJECT: Sexual Assault Team

In 1980 As a result of numerous sexual assaults in the Matanuska Valley, the Alaska State Troopers and Dr. Carolyn Brown, Chief of Staff at Valley Hospital, met to formulate a Sexual Assault Protocol in reference to hospital procedures. This meeting was held at the hospital with nurses, administration and doctors attending. At that time it was agreed that the Alaska State Troopers would provide sexual assault physical evidence kits and an instamatic camera and film. The procedure for the collection of physical evidence, i.e. clothing and sexual assault kit was discussed and incorporated into the hospital's Sexual Assault Protocol.

Later, that same year, a working relationship with D.F.Y.S. was initiated through Jenny Dunkin and Charm Mastriano, case workers and supervisor, Mary Savage. The relationship set up was that if a D.F.Y.S. case worker suspected the sexual abuse of a minor child, contact was made with AST and the situation evaluated. If it was not deemed a criminal matter, D.F.Y.S. continued along their Departmental guidelines. If it was determined that the information provided by D.F.Y.S. personnel could lead to criminal prosecution, an investigation from G.I.U. (General Investigations Unit) jointly, with a D.F.Y.S case worker would interview the minor child.

The interview could be conducted along the guidelines of strengthening the relationship between the investigator and the child with general conversation and questions. After that period, if it appears the information provided to D.F.Y.S. was not born out, the interview is stopped and the parents are contacted and advised of why their child was interviewed. In most cases, the parents are understandable and the investigation is over.

In the event the general interview leads us to believe there is a possibility of criminal abuse, the interview switches to a more direct type of questioning to establish who, what, where, when and how. If the child stated that a parent is the offending party, AST would immediately contact the parent for interview purposes. The D.F.Y.S. person, if appropriate, would take the victim to the hospital where the sexual assault protocol would be followed. From this point on, AST, D.F.Y.S. and a Valley Hospital doctor would coordinate all the information.

5

In 1980, a representative from the Valley Women's Resource Center, Susan Lombardi, was added to the team. AST has given numerous classes in the investigative procedures for troopers working sexual assault cases in the Valley. The Women's Resource Center has provided quality assistance to adult victims of sexual assault during the course of many investigative cases.

The last member of the team is Mike White, Palmer District Attorney. Mike has attended sexual assault seminars in the past and is very knowledgeable. Mike White had assisted the other team members greatly in our effort to identify, investigate, substantiate and convict sexual assault offenders.

The Mat Su Valley Sexual Assault Response Team is informal, with no one person as it's head. We are all professional people whom share our individual knowledge and expertise in our chosen field with each other for the betterment of the victim and for the successful prosecution of the defendant.

TO: Advisory Council
Anchorage

DATE: February 17, 1984

Attn: Elizabeth Hickerson

FOR: Debra Heidecker 274-1426

SUBJECT: Senate Bill #447

I wish to state my support for Senate Bill #447 as a person actively involved in the investigation of child sexual assault cases in the Fairbanks area. I feel this type of training is imperative to insure the least amount of trauma to the child victims of sexual abuse. This is a very serious problem throughout the State of Alaska. The concept of bringing together District Attorneys, Intake Social Workers, Assistant Attorney Generals and State Troopers, along with other educators, is necessary.

In order to effectively deal with this topic, we have to insure that all aspects of the State agencies involved with these type crimes be trained with the same information.

Paul E. Bartlett
P.O. Box 60
Ester, Alaska 99725

474,3810

ALASKA STATE LEGISLATURE - SENATE

SENATOR RICHARD I. ELIASON

LABOR AND COMMERCE COMMITTEE, CHAIRMAN
NATURAL RESOURCES COMMITTEE
JUDICIARY COMMITTEE
FISHERIES SUB-COMMITTEE



P.O. BOX 143
SITKA, ALASKA 99835
P.O. BOX 1
JUNEAU, ALASKA 99811
(907) 465-4216

MEMORANDUM

TO: Senator Vic Fischer, Chair
Senate State Affairs Committee

FROM: Senator Dick Eliason *Dick*

DATE: February 17, 1984

RE: SB 447

This memo is to express my full support for SB 447 - a bill which funds a training center for the prevention of sexual abuse of minors at the State Trooper's Academy in Sitka. I certainly am in favor of reducing and preventing this appalling type of abuse of children.

LETTER FROM DICK ELIASON

ALASKA NETWORK ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

110 SEWARD #13 JUNEAU ALASKA 99801

(907)535-3550

POSITION PAPER

SB 447: An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors.

The Alaska Network on Domestic Violence and Sexual Assault, representing 20 programs statewide that provide services to victims of domestic violence and sexual assault, supports SB 447 to establish and provide funding for a training center for the prevention of sexual abuse of minors.

Fifteen of the Network's 20 programs are currently addressing the issue of child sexual assault by providing direct services to child victims and non-offending parents; conducting education and prevention programs in communities; developing and presenting curricula dealing with sexual assault to school districts; coordinating service provision with other helping agencies; and developing protocols for inter-agency use in cases of child sexual assault.

Reporting of cases of child sexual assault, both assault by strangers and assault by family members and friends, has increased dramatically. The increase in the reporting rate is due to the success of community education and awareness efforts by domestic violence and sexual assault programs, and presentations on sexual assault prevention to children in school settings. While it is critical that these efforts continue, it must be realized that they will result in disclosures of incidences of sexual assault, and individuals and agencies involved in dealing with child victims must be trained to respond.

Child victims often disclose incidences of sexual assault to the non-offending parent. Parents must know how to talk to their children about this issue, to believe them and assure them that they will be safe. Because disclosure, especially in cases of incest, is also severely traumatic for the non-offending parent, helping agencies must be trained to recognize that parent's need for counseling and the need to strengthen the bond between that parent and the child.

Children will also disclose to teachers and day care providers. Educators and care givers must be trained to recognize behavioral and other symptoms and patterns of a child suffering abuse, and how to sensitively handle a disclosure. They must also be aware of legal reporting requirements of such cases to the Division of Family and Youth Services.

Division of Family and Youth Services' case workers are required to take action after such a report, either to prevent further harm

POSITION STATEMENT FROM
THE NETWORK

to the child or to insure the child's proper care and protection, and so brings them into immediate contact with the child victim. Consequently, case workers require training in dealing sensitively with the child in the interviewing process.

Because child sexual assault is a felony crime, the Division of Family and Youth Services is required to report such cases to law enforcement agencies. Training needs to be provided to peace officers in conducting interviews with child victims.

In order to avoid additional trauma to the child and to insure that the child is protected from further abuse, all these agencies and individuals need to work cooperatively, comprehensively, and efficiently in developing a sensitive and effective approach to handling cases of child sexual assault. The provision of training to all professionals who are likely to come into contact with a child victim is a necessary and logical step. The Network feels that the establishment of a Training Center, utilizing a training team composed of service providers from all disciplines who provide training in the dynamics of child sexual assault; prevention strategies; investigation techniques; and development of inter-agency protocols is crucial to impacting the high incidence of child sexual assault in our State.

SENATE STATE AFFAIRS COMMITTEE

Date received _____

Bill Number _____ Title _____

Fiscal Note	Position Paper	Date requested	From	Amount	Date Rec'd	
					Note	Paper

CONTACTS

Backup list

2/14 Deborah (Kertulla)
 Council 4356
 (Barbara Miklos)
 Requested from ELIASON a
 position.

HEARING INFORMATION

NOTES:

is there for operating funds:
 a) looked for training
 1) violence
 2) sexual abuse
 3)

FINAL ACTION _____ DATE _____



Official Business

Alaska State Legislature

Senate Committee on State Affairs

Vic Fischer, Chair • Pouch V
Juneau, Alaska 99811
(907) 465-4954

Memorandum

TO: Senate State Affairs Committee

FROM: Senate State Affairs Committee Staff

DATE: February 23, 1984

RE: SB 447 An appropriation for prevention and treatment of sexual and physical abuse of minors

SB 447 is a \$200,000 thousand dollar appropriation bill to provide training on the prevention and treatment of sexual and physical abuse of minors.

The proposed committee substitute amends lines 14-16 to clarify that the training program is to train teams of community professionals. The purpose of the training is to utilize a successful approach on the prevention of child abuse that is currently being used in Fairbanks and the Matanuska valley.

Back-up information

- A copy of the proposed committee substitute
- A packet of information from Senator Kerttula
- A letter from Senator Eliason
- A position paper from the Council on Domestic Violence and Sexual Assault



Official Business

Alaska State Legislature

Senate

Office of the President

Pouch V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

TO: Senate State Affairs Committee, Senator Vic Fischer, Chair

FROM: Senator Jay Kerttula

DATE: February 20, 1984

SUBJECT: SB 447

Attached is a brief analysis of SB 447. A detailed back-up will follow shortly.

The following people have indicated their desire to give verbal testimony to your committee on Thursday, Feb. 23:

Carla Timpone, Alaska Network on Domestic Violence and Sexual Abuse
Barbara Miklos, Council on Domestic Violence and Sexual Assault,
Department of Public Safety
Caren Robinson, AWARE
Rollie Port, investigator, Alaska State Troopers, Palmer

Written testimony from several other people is also expected.

If you need further information on SB 347, please contact Deborah Heidecker, the staff person who is working on this bill.

Thank you.

Senate Bill 447:

This bill is intended to create sexual assault prevention teams across the state, by bringing groups of professionals from a single geographic area of Alaska to a central training facility. Troopers, district attorneys, judges, social workers and public health nurses can be trained as a team, with cross-training by team experts from Alaska and Outside.

Currently, the identification, prosecution and treatment of sexual assault and abuse cases can be less effective when there is no unified approach among the professionals who deal with abuse of children.

Examples: a district attorney who is reluctant to prosecute incest cases,

a social worker who doesn't like a trooper's approach to a victim,

a women's center worker who discourages reporting of the crime ...

In addition to the state employees who would receive sexual assault prevention training, teams would be encouraged to recruit doctors, teachers and women's/children's center workers to participate in the team training.

This team approach has been used successfully in Fairbanks and the Matanuska-Susitna Valley.

Introduced: 2/10/84
Referred: State Affairs and
Finance

Funding Information
General Fund \$200,000
Other Funds -0-
\$200,000

1 IN THE SENATE

BY KERTTULA AND V. FISCHER

2

SENATE BILL NO. 447

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Public Safety, Council on Domestic Violence
8 and Sexual Assault, for a training center for the
9 prevention of sexual abuse of minors; and providing
10 for an effective date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. The sum of \$200,000 is appropriated from the general fund
13 to the Department of Public Safety, Council on Domestic Violence and Sexual
14 Assault, for a ^{program} training center for the prevention of sexual abuse of minors
15 at the Alaska State Troopers' training academy in Sitka. ^{(Physical Abuse) (Sexual Abuse) (and treatment)}

16 * Sec. 2. The unexpended and unobligated portion of the appropriation
17 made by this Act lapses into the general fund June 30, 1985.

18 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
19 10.070(c).

20

for a program to train teams of
community professionals

DRAFT
WILL DISCUSS AT
COUNCIL MEETING
2/21-23
FOR COUNCIL
DECISION

"An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors."

The Council on Domestic Violence and Sexual Assault supports SB 477 to establish and fund a training center for the prevention of child sexual assault. This legislation would enable the state to develop core child sexual assault ^{response} teams in different communities.

Cases of child sexual assault are very complicated because of the need to balance protection of the victim, emotional needs of victim and her/his family with ^{society's} ^{and} the criminal justice system's need to prosecute the offender. Most professionals, including peace officers, are required by law, to report to the Division of Family and Youth Services if they believe a "child has suffered harm as a result of abuse. Family and Youth Services is required to take action to prevent further harm to the child or to insure the proper care and protection of the child. Since child sexual assault is a felony. Family and Youth Services is required to report the alleged abuse to the police. The district attorney's office needs to be informed also, for purposes of criminal investigation. There is then potential for all three agencies to carry out investigations which will require talking to the victim.

Since the topic is so sensitive and young children need to be treated in a very different way than adults, investigations must be done very carefully and must be

coordinated. It is crucial that representatives from these agencies ^{are} ~~have to be~~ trained specifically in child sexual assault investigations and more importantly how to be sensitive in working with the victim. The training center could be used to develop child sexual assault teams in each community with representatives from the above mentioned agencies serving as ~~core~~ members. Other members of a team of agency personnel could represent: schools, domestic violence/sexual assault programs, mental health programs and other child protective agencies.

It is important that school personnel be involved because children often disclose to their teachers that they are victims. School personnel should be knowledgeable about legal reporting requirements, physical and behavioral symptoms of child sexual abuse and how to respond to children that disclose child sexual abuse. The Council on Domestic Violence and Sexual Assault funds nineteen programs. Fourteen Council funded programs work with child sexual assault victims directly, conduct prevention/education programs in the schools and communities and/or are involved in child sexual assault coordination efforts. ←

These programs as well as child abuse programs funded by the Division of Family and Youth Services and mental health programs would be appropriate representatives on the team.

Child sexual assault has been receiving a great deal of notice by the public as more victims disclose sexual abuse. The best source of data is from Family and Youth Services which had 142 suspected cases of child sexual assault in FY 80 and 529 in FY 83. These data do not reflect actual incidences because victims continue to fear disclosure, but the increasing trend experienced in the past years is significant. The Alaska State Troopers also report dramatic increases in

sex offenses against juveniles. In 1980, there were 48 reported incidents, 109 in 1981 and 177 in 1982. 1983 data is still being compiled.

There is every indication that reporting will continue to increase. Communities that have implemented child sexual assault programs in the schools have already experienced dramatic increases in disclosures. As community awareness increases, more reportings will occur. A sensitive, effective approach to child sexual assault needs to be developed. This legislation could sponsor a community based group of professionals who could work with victims and provide expertise to other professionals in their community.

5-6 people from each
community

A session for 5 communities
lasting one week to include
dynamics of c.s.a
victim

non offending parent
perpetrator

c.s.a prevention efforts

Child sexual assault investigations

Team building

line 14

ASSAULT, FOR THE CREATION OF A CENTER AT THE ALASKA STATE
PORTROOPERS TRAINING ACADEMY IN SITKA, (TO TRAIN COMMUNITY
TEAMS OF PROFESSIONALS) ^{for the} TO INVESTIGATE ^{on} AND TREAT ^{ment of} SEXUAL ABUSE
AND ASSULT, ~~OF MINORS~~ and ~~Domestic~~ Violence
Family

→ call Barbara Miklos
(cost)

Original sponsors: Kerttula and V.Fischer

<u>Funding Information</u>	
General Fund	\$200,000
Other Funds	-0-
	<u>\$200,000</u>

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 447 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Public Safety, Council on Domestic Violence
8 and Sexual Assault, for a training program on the
9 prevention and treatment of sexual and physical abuse
10 of minors; and providing for an effective date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. The sum of \$200,000 ^{money} is appropriated from the general fund
13 to the Department of Public Safety, Council on Domestic Violence and Sexual
14 Assault, for a ~~program at the Alaska State Troopers training academy in~~
15 ~~Sitka to train teams of community professionals on~~ ^{FOR THE TRAINING OF PERSONS in INVESTIGATION} the prevention and
16 treatment of sexual and physical abuse of minors.

17 * Sec. 2. The unexpended and unobligated portion of the appropriation
18 made by this Act lapses into the general fund June 30, 1985.

19 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
20 10.070(c).

26 Proposed CS

DEPARTMENT OF PUBLIC SAFETY

POSITION PAPER

SB 447

"An Act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors."

The Council on Domestic Violence and Sexual Assault supports SB 447 to establish and fund a training center for the prevention of child sexual assault. This legislation would enable the state to develop core child sexual assault response teams in different communities.

Cases of child sexual assault are very complicated because of the need to balance protection of the victim, and the emotional needs of victim and her/his family with society's and the criminal justice system's need to prosecute the offender. Most professionals, including peace officers, are required by law, to report to the Division of Family and Youth Services if they believe a "child has suffered harm as a result of abuse". Family and Youth Services is required to take action to prevent further harm to the child or to insure the proper care and protection of the child. Since child sexual assault is a felony, Family and Youth Services is required to report the alleged abuse to the police. The district attorney's office needs to be informed also, for purposes of criminal investigation. There is then potential for all three agencies to carry out investigations which will require interviewing the victim.

Since the topic is so sensitive and young children need to be treated differently than adults, investigations must be done carefully and be coordinated. It is crucial that representatives from these agencies are trained specifically in child sexual assault investigations and more importantly how to be sensitive in working with the victim. The training center could be used to develop child sexual assault teams in each community with representatives from the above mentioned agencies serving as core members.

It is also important that school and day care personnel be trained because children often disclose to their teachers or day care providers that they are victims. These personnel should be knowledgeable about legal reporting requirements, physical and behavioral symptoms of child sexual abuse and how to respond to children that disclose child sexual abuse. The Council on Domestic Violence and Sexual Assault funds nineteen programs. Fourteen Council funded programs work with child sexual assault victims directly, conduct prevention/education programs in the schools and communities and/or are involved in child sexual assault coordination efforts. Domestic violence/sexual assault programs funded by the Council as well as child abuse programs funded by the Division of Family and Youth Services and mental health programs would also be appropriate representatives on the team.

Child sexual assault has been receiving a great deal of notice by the public as more victims disclose sexual abuse. The best source of data about the increased reporting of child sexual assault is from the Division of Family and Youth Services which had 142 suspected cases of child sexual assault in FY 80 and 529 in FY 83. These data do not reflect actual incidences because victims continue to fear disclosure, but the increasing trend experienced in the past years is significant. The Alaska State Troopers also report dramatic increases in sex offenses against juveniles. In 1980, there were 48 reported incidents, 109 in 1981 and 177 in 1982. Data from 1983 is still being compiled.

There is every indication that reporting will continue to increase. Communities that have implemented child sexual assault programs in the schools have already experienced dramatic increases in disclosures. As community awareness increases, more reportings will occur. A sensitive, effective approach to child sexual assault needs to be developed. This legislation could sponsor a community based group of professionals who could work with victims and provide expertise to other professionals in their community.

Some suggestions for training are: to have a one week training session possibly four times per year (or as much as funds allow) for four or five community teams. Training, at a minimum, should include dynamics of child sexual assault including information about victims, non offending parents and perpetrators; child sexual assault prevention efforts; investigation techniques and team building.

Diane Carpenter

Diane Carpenter, Chair
Council on Domestic Violence
and Sexual Assault

Fairbanks Community Mental Health Center

209 Forty Mile Ave., Gracchi • Fairbanks, Alaska 99701
Phone (907) 452-1575

February 23, 1984

Senator Vic Fischer
State Capitol
Pouch V
Juneau, Alaska 99811

Dear Senator Fischer:

I am writing on behalf of Fairbanks Interagency Child Sexual Abuse Task Force regarding Senate Bill No. 447 "An act making a special appropriation to the Department of Public Safety, Council on Domestic Violence and Sexual Assault, for a training center for the prevention of sexual abuse of minors, and providing for an effective date."

The Fairbanks Task Force is very much in favor of training for professionals working with sexual abuse cases. It is our opinion that these funds need to be directed toward training for direct intervention rather than prevention.

We believe that training will be more appropriate, realistic and have greater consequence if it is conducted in regional areas rather than at a central location such as Sitka. The primary reasons for this are many more of the key players will be able to attend a localized training, they will be attending training and networking with professionals from other agencies with whom they must develop a rapport and working relationship which will enhance the potential for team building, and localized trainings will draw key professionals who are not employed by state agencies but who must be aware and skilled in dealing with sexual abuse cases.

In planning for utilization of this \$200,000, we recommend that clarification be made as to what this money will cover in terms of research, planning and development, trainers' time, paying for participant travel and housing and providing for a coherent ongoing program. It is also extremely important that individuals presenting training be professionals who are doing intervention and who are familiar with the issues and concerns in Alaska.

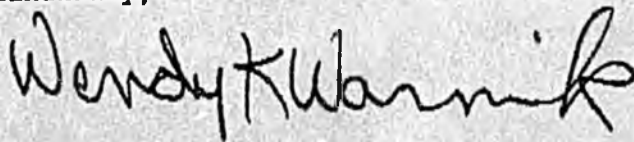
Senator Vic Fischer

Page 2

February 23, 1984

I hope that this information clarifies our position on SB 447. Please contact me if you would like more information.

Sincerely,

A handwritten signature in cursive script that reads "Wendy K. Warnick". The signature is written in dark ink on a light-colored, textured paper.

Wendy K. Warnick
Coordinator
Child Sexual Abuse Services
Fairbanks Interagency Child Sexual
Abuse Task Force

WKW/cpc

COMMITTEE REPORT
SENATE

6/10/83

FURTHER:

Date: 1-17-83

Mr. President:

The Committee on State Affairs has had SCR 32

Requesting the Governor to designate October 16, 1983 as
"World Food Day" in Alaska.

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for 311 (SA) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Tom Kelly

John Stangor

Bill King

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

CHAIRMAN