

SCR

42

SENATE RESOURCES COMMITTEE  
LEGISLATION CHECKLIST

IDENTIFICATION:

BILL NUMBER: *SCR 42*  
BILL NAME: *Relating to sport fishing of salmon and underutilized species.*  
SPONSOR(S): *Resources* RELATED BILLS PENDING:  
DATE INTRODUCED: *3/23/84*  
REFERRALS: *Resources*

INITIAL RESEARCH:

BILL SUMMARY COMPLETED: SUMMARY BY LEGAL DIVISION:  
SPONSOR CONTACTED FOR DEPT. OF LAW SUMMARY:  
BACKUP MATERIALS: FISCAL NOTE:  
AGENCY RESPONSE: OTHER INTERESTED SENATORS OR REPS. NOTIFIED:

BACKGROUND RESEARCH:

SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES:  
RESPONSES FROM INTERESTED PERSONS/GROUPS:  
OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, LAWS:

HEARING PREPARATION:

CHAIRMAN BRIEFED: DATE AND PLACE SET:  
STAFF MEMO TO COMMITTEE: TELECONFERENCE:  
BACKGROUND MATERIAL DISTRIBUTED: PSA/PRESS RELEASE:  
LIST OF WITNESSES: SUGGESTED AMENDMENTS/COMMITTEE SUBSTITUTES DRAFTED:

*ADF:G. 4400 Norm Cohen - will return call*  
*UFA - Cass Parsons 586-2850 will return call Phil Daniel*  
*Bill Hall - S.A.C. - 3114 available to answer questions*  
*Kertulla - Ramsey - won't be in town - Jeff might have someone else*  
*Rick Hauber - 586-1324 might attend*  
*Ron Somerville 789-3450 will attend - may testify - have*  
*to check w/ Ed 1st*

Introduced: 3/23/84  
Referred: Resources

1 IN THE SENATE BY THE RESOURCES COMMITTEE  
2 SENATE CONCURRENT RESOLUTION NO. 42 BY REQUEST  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 THIRTEENTH LEGISLATURE - SECOND SESSION  
5 Relating to sport fishing of salmon and  
6 underutilized species.  
7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:  
8 WHEREAS demand for fisheries resources by competing user groups has  
9 been increasing, in part, because of the state's growing population; and  
10 WHEREAS the demand for fisheries resources has, for some areas of the  
11 state, grown to exceed the resources available for harvest; and  
12 WHEREAS the competition between commercial and sports fishermen over  
13 limited quantities of king and coho salmon in Southcentral Alaska has  
14 created a conflict of significant proportions that is threatening the  
15 social and economic harmony in that area; and  
16 WHEREAS the rapid rate of increase in demand by sport fishermen cannot  
17 be satisfied by any single run of salmon in any single location in the  
18 state; and  
19 WHEREAS salmonid aquaculture is a proven means by which populations of  
20 both king and coho salmon can be increased; and  
21 WHEREAS the state's existing aquaculture program could be modified to  
22 provide for expansion of existing facilities or construction of new facili-  
23 ties for the propagation of salmon for sports fishermen; and  
24 WHEREAS there are populations of fish existing in the state that could  
25 sustain increased harvesting by sports fishermen; and  
26 WHEREAS art. VIII, sec. 2, of the Constitution of the State of Alaska  
27 states: "The Legislature shall provide for the utilization, development,  
28 and conservation of all natural resources belonging to the State, including  
29 land and waters, for the maximum benefit of its people.";

Sportfish leaders  
have indicated  
punism, aesthetics

has been little  
emphasis on  
sportfish

aquaculture  
tool we can use  
to provide more fish  
for sport fishermen.  
- so is increasing  
access

1 BE IT RESOLVED that the Alaska State Legislature requests the Governor  
2 to direct the commissioner of fish and game to immediately ~~initiate a study~~  
3 to determine what opportunities exist for (1) increasing access by sport  
4 fishermen to presently underutilized fisheries resources, and (2) increas-  
5 ing the numbers of king, coho, and red salmon available to sports fishermen  
6 through the use of aquaculture; and be it  
7 FURTHER RESOLVED that the Governor is requested to direct the commis-  
8 sioner of fish and game to submit a report on the findings to the First  
9 Session of the Fourteenth Alaska Legislature by February 1, 1985, and to  
10 include in the report specific program and budgetary recommendations.

cost?

what are "underutilized fisheries resources"?  
"increasing access?" lack of road system, harbors,  
launching ramps

what studies been done in past?

success of aquaculture efforts to date?  
how many hatcheries?

State's current hatchery program is for commercial  
fishing - pink & chum.

Elimendorf & Ft Richardson - State hatcheries -  
initially sport Now commercial.

SCR 42  
Are some ongoing  
efforts -  
Kachemak Bay sportfishery } aquaculture  
Whittier  
upper Copper R.

42

SCR 42 • RELATING TO SPORTFISHING OF SALMON AND UNDERUTILIZED SPECIES.

SPONSOR: KERTTULA

RECEIVED RESOURCES COMMITTEE APPROVAL MARCH 30, 1984 - ALL DO PASS.

REQUESTS DEPT. OF FISH AND GAME TO STUDY OPPORTUNITIES FOR INCREASING ACCESS BY SPORT FISHERMEN TO UNDERUTILIZED FISHERIES RESOURCES (THROUGH HARBORS, LAUNCHING RAMPS, ETC.) AND OPPORTUNITIES FOR INCREASING THE NUMBERS OF KING, COHO, AND RED SALMON (WHICH ARE ALL FISHED FOR SPORT) THROUGH THE USE OF AQUACULTURE.

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ACCORDING TO DEPT. FISH AND GAME, THERE ARE 3 ACTIONS THAT CAN BE TAKEN TO ACCOMMODATE GROWING SPORT FISHERIES OF SOUTHCENTRAL ALASKA (AND ULTIMATELY LESSEN COMPETITION BETWEEN SPORT AND COMMERCIAL USERS OF CHINOOK AND COHO SALMON IN SOUTHCENTRAL):

1. REGULATION CHANGES THAT LIBERALIZE SPORT FISHING REGS.
2. CREATE ACCESS TO POTENTIAL FISHERIES TO DISPERSE ACTIVITY
3. ENCOURAGE PRODUCTION THROUGH AQUACULTURE

THIS RESOLUTION ADDRESSES #2 AND #3.

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: March 29, 1984

**REQUEST**

Bill/Resolution No.: SCR 42  
 Title: Relating to sport fishing of salmon & underutilized species.  
 Sponsor: Resources  
 Requestor: Resources Committee  
 Date of Request: March 28, 1984

**FISCAL DETAIL**

Agency Affected: Department of Fish & Game  
 Program Category Affected: Fisheries Resource Conservation  
 BRU, Program or Subprogram(s) Affected: Fisheries Rehabilitation, Enhancement and Development

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
<b>OPERATING</b>						
100 PERSONAL SERVICES		27.0				
200 TRAVEL		2.5				
300 CONTRACTUAL		1.0				
400 SUPPLIES		.5				
500 EQUIPMENT		-0-				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
<b>TOTAL OPERATING</b>		31.0				
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING: (Thousands of Dollars)**

GENERAL FUND		31.0				
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:**

**ANALYSIS:** Attach a separate page for analysis

Prepared By: Beverly Reame Phone: 465-4120  
 Division: Administration Date: 03/29/84

Approved by Commissioner: Beverly Reame for Don W. Collinsworth Date: 3-29-84  
 Agency: Department of Fish and Game

**Distribution (by Agency preparing fiscal note):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/83

SENATE CONCURRENT RESOLUTION NO. 42

Response by ADF&G:

The fisheries resources of the State of Alaska are dynamic in that they undergo wide variations in abundance over time. Harvest demands usually follow increases in supply. As a result, downward change in abundance of harvestable fish stocks can result in conflicts between user groups wishing to be given priority consideration for right of harvest.

The competition between sport and commercial users of chinook and coho salmon in Southcentral Alaska may be more imagined than real in 1984 because stocks are now biologically sound. However, increases in catches by the professional sport fishery on the Kenai Peninsula may contribute to increased user needs which may not be met during periods of stock decline.

There are three actions that can be taken to accommodate growing sport fisheries of Southcentral Alaska. The first is regulation changes that for the short-term, liberalize sport fishing regulations and/or restrict the commercial fisheries. The second is to create access to various fisheries and potential fisheries so that sport fishing effort (and success) is dispersed. The third is to encourage the production of wild salmon through aquaculture projects which minimize the hatcheries' influence on the stocks being developed.

Recent testimony before the Alaska Board of Fisheries emphasized a need for fisheries access in Southcentral Alaska. Other testimony either advocated or opposed salmon enhancement projects in certain rivers such as the Kenai.

It is appropriate to further define the roll of aquaculture as applied to sensitive stocks of chinook and coho salmon. The Legislature and the public should be given the opportunity to support carefully designed programs which are not harmful to the genetic composition of natural stocks.

It is also appropriate to identify and catalog the opportunity for public access to fishing locations and accompanying improved sporting experiences. Information regarding fishery access is less complete than that for aquaculture potential. However, proposals for both program approaches can be completed prior to a February 1, 1985 deadline.

Cost: Fiscal Year 1985

Line 100	FB II (report compilation)(optional)	27,000.0
Line 200	Site investigation teams	2,500.0
Line 300	Site investigation charter	1,000.0
Line 400	Materials	500.0
Line 500		-0-
		<u>31,000.0</u>

Explanation of Costs:

Line 100 - Report compiler. This position has written all the Environmental Impact Statements for central region hatchery development projects and (d)(2) land planning projects during recent year. The position is not funded in FY 85, and is optional in this proposal.

Line 200 - Scheduled field travel to survey fishery access sites.

Line 300 - Air charter to survey fishery access routes.

Line 400 - Miscellaneous materials.

# Alaska State Legislature

BETTYE FAHRENKAMP, Chairman  
ROBERT H. ZIEGLER, SR., Vice Chairman  
DICK ELIASON  
PAUL FISCHER  
VIC FISCHER  
BOB MULCAHY  
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## Senate

### Committee on Resources

#### MINUTES

March 30, 1984  
3:55 pm

Beltz Room  
Room 211, Capitol

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#### MEMBERS PRESENT

Senator Fahrenkamp, Chairman  
Senator Ziegler, Vice Chairman  
Senator Paul Fischer  
Senator Mulcahy  
Senator Sturgulewski

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#### CALENDAR

SB 225, Creating the Matanuska Valley Moose Range.

2dSSSB 45, Establishing an agricultural land sale payment moratorium.

SB 369, An Act relating to the planning, designing, and construction of agriculture and forestry facilities by the Department of Natural Resources.

SCR 42, Relating to sport fishing of salmon and underutilized species.

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#### SB 225

Ned Farquhar, Special Assistant to the Commissioner of the Department of Natural Resources, testified in support of the Committee Substitute, and proposed an amendment that would clarify that coal and mineral entry and development would be allowed within the Range.

Deborah Heidecker, Aide to Senator Kerttula, explained that the Committee Substitute, a result of negotiations with the Department of Natural Resources and the Department of Fish and Game, contains specifics on management responsibility, multiple use definitions, and boundaries.

Senator Kerttula explained why the proposed Chickaloon Bench subdivision should remain within the Moose Range and not be disposed.

John Clark, Habitat Division, Department of Fish and Game, spoke in support of the Committee Substitute.

Senator Mulcahy moved to adopt DNR's proposed amendment. There was no objection.

Ron Sommerville, Alaska Outdoor Council, spoke in support of the Committee Substitute.

Jay Nelson, Alaska Environmental Lobby, spoke in support of the Committee Substitute and recommended that a timetable for implementing the management plan be included in the bill.

Senator Sturgulewski moved to adopt the proposed amendment regarding the timetable for a management plan. There was no objection.

Senator Mulcahy moved CS SB 225 from Committee with individual recommendations. There was no objection.

#### 2dSSSB 45

Senator Moss explained that this bill would authorize the Department of Natural Resources to declare a moratorium of up to five years on agricultural land purchase payments if certain conditions are met.

Senator Mulcahy moved 2dSSSB 45 from Committee with individual recommendations. There was no objection.

#### SB 369

Senator Kerttula reviewed the history of construction cost overruns at the Department of Natural Resources plant materials center. SB 369 would begin to solve those problems by transferring construction responsibilities from the Department of Transportation and Public Facilities to DNR.

Senator Mulcahy moved SB 369 from Committee with individual recommendations. There was no objection.

#### SCR 42

Phil Daniel, United Fishermen of Alaska (UFA), spoke in support of the resolution, recommending aquaculture as a way of guaranteeing sportsfishermen an adequate supply of fish, and resolving user group conflicts.

Ron Sommerville, Alaska Outdoor Council offered no formal position on the bill, but supported enhancement of sportfishing stocks as a way of resolving user group conflicts.

Senator Mulcahy moved SCR 42 from Committee with individual recommendations. There was no objection.

The meeting adjourned at 4:40 pm.