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SENATE RESOURCES COMMITTEE
LEGISLATION CHECKLIST

IDENTIFICATION:

BILL NUMBER: SB C

BILL NAME: Outdoor recreational facilities/trails/waterways/
campsite system.

SPONSOR(S): V. Fischer

RELATED BILLS PENDING:

DATE INTRODUCED: 1-18-83

HB 199

REFERRALS: Resources
Finance

INITIAL RESEARCH:

BILL SUMMARY COMPLETED:

SUMMARY BY LEGAL DIVISION:

SPONSOR CONTACTED FOR
BACKUP MATERIALS:

DEPT. OF LAW SUMMARY:

FISCAL NOTES:

AGENCY RESPONSE:

OTHER INTERESTED SENATORS OR
REPS. NOTIFIED:

BACKGROUND RESEARCH:

SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES:

RESPONSES FROM INTERESTED PERSONS GROUPS:

OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, LAWS:

HEARING PREPARATION:

CHAIRMAN BRIEFED:

DATE AND PLACE SET:

STAFF MEMO TO COMMITTEE:

TELECONFERENCE:

BACKGROUND MATERIAL DISTRIBUTED:

PSA/PRESS RELEASE:

LIST OF WITNESSES:

SUGGESTED AMENDMENTS/COMMITTEE
SUBSTITUTES DRAFTED:

- ✓ Hilton Wolfe, Neal Johansen - DNK 2421
- ✓ Jay Nelsch, Envision. Lobby
- ✓ Jim Caplan, USFS
- ✓ Phil Holdsworth will be out of town

notify ✓
contact: Jim Wilson 586-3420 (per 2/3/83 call expressing interest) -
privately employed, sees problems

someone
may be present
Katy Wallen, Dept. Commerce
no Ron Lind (3900) OOT

Withdrawn
by sponsor
passed SCR 19

HISTORIC TRAILS PRESERVATION IN INTERIOR ALASKA

Submitted to: Alaska Legislature 1981
Attention: Vic Fischer's Alaska Historic Trails Bill

Submitted by:

Tanana-Yukon Historical Society, Special Projects Division
Fairbanks North Star Borough, Historic Trails Commission
Interior Alaska Trail Riders Association
North Star Borough Parks and Recreation Commission
Fairbanks Historic Preservation Commission

Address all correspondence to:

Edwin Rhoads
Vice President, Tanana-Yukon Historical Society
Chairman, Interior Trail Riders Association
Chairman, Fairbanks North Star Borough Historic
Trails Commission

Box 1794
Fairbanks, Alaska 99707 Home phone: 479-2701

or: Jane Williams
Chairman, Fairbanks Historical Preservation
Commission
Chairman, Tanana-Yukon Historical Society,
Special Projects

333 Glacier Street
Fairbanks, Alaska 99701 Home phone: 456-4979
(before 10, after 6 p.m.)

Research: Circle City - Fairbanks Historic Trail

(Exhibit 1 - photos)

On the basis of research and field work, herewith in part submitted, it is recommended that the historic Circle City - Fairbanks Summer Trail with a branch trail to Chena Hot Springs be nominated as an historic trail and be included in any legislative action for the acknowledgment and restoration of historic trails in Alaska. It is envisioned that the portion of the original trail routes which can be used by the public be cleared, marked, and provided with rest stops and shelters at or near several of the old Roadhouse sites. Because of the fragility of the northern terrain and vegetation, great care would be exercised in restoring these trails for use. Single file users (backpackers, skiers, snowmobiles, horse trail riders, and dog team users) would be allowed on the trails, for which a cleared path width of five feet is adequate. Easements, where required, need be no more than 25' in width.

Projected Phases of Restoration of the Circle City - Fairbanks Summer Trail

Phase I - Cleary Summit to Twelve-Mile Summit (Exhibit 2-)

From the intersection of the head of Fairbanks Creek and the existing road, approximately 3 miles from Cleary Summit, the trail proceeds in a northeasterly direction along ridge lines, crossing Smith Creek, near Mile 70 Steese Highway (Exhibit 2) and thence to Twelve Mile Summit where it is accessed from the Steese Highway at Mile 88 (Exhibit 2). Trail distance is approximately 65 miles (rough estimation).

What Restoration Work Needs to be Done?

Clearing and brushing, minor improvements at various stream crossings and bog spots are most necessary.

Historical aspects on the trail must be provided on markers.

Several access roads must be incorporated into the restoration plans also. These can be planned in conjunction with the Department of Transportation. Access roads could be located so that a convenient day's travel could be made. The safety of having several exits would be advisable.

Public Education in the form of historical statements, users maps, safety tips and rules of usage of the trails would be part of the costs.

What are the Estimated Costs of Phase I?

Mr. Rhoads, who is a transportation planner and who has travelled along the previously mentioned route by horse-back, has estimated this Phase I work plus users education pamphlets should be completed for a cost not to exceed \$450,000.00*.

Access Trail - Chena Hot Springs Spur

*At this point we mention that the trail from Steese Mile 70 to Chena Hot Springs (approximately 25 miles) be upgraded and treated in the same manner, and \$50,000.00 be added to the above figure of \$450,000.00. Before the present Chena Hot Springs Road was completed by the Department of Transportation, much freighting and travelling to Chena Hot Springs was done in the summer via the Mile 70 (Steese) and ~~the Fairbanks Circle~~ to Chena Hot Springs by trail. In winter, access was by a trail roughly paralleling the present Chena Hot Springs Road. By air, one can determine the summer trail. Although not as much research has been completed on this trail at this point, one can plainly see the advantages to this spur being part of the system. (E*6,517.4)

TOTAL COSTS OF PHASE I \$ 500,000.00

Phase II - Twelve Mile Summit to Circle

This portion of the Circle - Fairbanks Trail is by many standards the oldest of the Interior trails. The Native Athbascan tribes from the upper Yukon River developed and used these trails for hunting, trapping and trading. Abundant caribou herds, moose and fur-bearing animals were found in the area. When the Birch Creek gold strike was made (1887), the paths of least resistance were the already established hunting trails as well as the rivers.

When Felix Fedro spread the news of the Tanana Valley pay dirt, thousands of gold seekers began to walk the rough trail from Circle City, across the Birch River and on to Eagle Summit, Twelve Mile Summit and into the Interior. They travelled summer and winter. The summer trail is the trail this document addresses.

In 1903, the Circle City - Fairbanks Trail was traversed and mapped by the U.S. Geological Survey under geologist, Alfred H. Brooks. This map, Plate XIII, was printed in 1904 and published in U.S. Geological Survey Bulletin No. 251, entitled, "The Gold Placers of the Fortymile, Birch Creek and Fairbanks Region, Alaska," by L.M. Prindle (1905). A copy of map plate XIII, annotated for this submission, is enclosed (Exhibit 2).

The summer trail was in use until the mid-20's when construction of the Steese Highway offered a more convenient route. For more than 50 years the original trail lay dormant. In 1980, the Interior Alaska Trail Riders, a group devoted to riding trails by horse, researched the location of the trail by maps, air photos, satellite pictures and actual reconnaissance by horse on the trail. The summer of 1981 will find the riders on the trail from Mile 82 to Circle City. *Exhibit #3*

This portion of the trail parallels the Steese Highway between Twelve Mile Summit (Mile 88), Eagle Creek (Mile 101), up Eagle Creek, around the south side of Eagle Summit, down Miller Creek to Mile 116 on the Steese. It again parallels the Highway to Central (Mile 129), thence northeast to Circle City. Approximate trail distance is 70 miles. Many small Roadhouses dotted the trail in 1898 (Exhibit 3).

Research into the land ownership of the Historic Circle City - Fairbanks Trail would involve many parties including the Department of Transportation, Department of the Interior (BLM), Native Corporations and private groups holding present mining claims. Reconnaissance into the areas suitable for restoration of parts of the trail is necessary. Roadhouse sites should be archeologically investigated.

Phase II Estimated cost of pertinent research \$ 300,000.00

Phase II Estimated cost of historical markers, brushing, clearing and upgrading, trail rest stops and access roads and users guides 500,000.00

Estimated Cost of Phase II \$ 800,000.00

Estimated Cost of Phase I 500,000.00

TOTAL COST OF PHASE I AND PHASE II \$1,300,000.00

List of Exhibits

Exhibit 1 - Photos: Scenes along the Circle City - Fairbanks Trail. Copies made from originals on deposit at University of Alaska, Fairbanks, Archives.

Exhibit 2 - Map:	{	Fairbanks Creek to Cleary Summit	1904	Brooks
Exhibit 3 - Map:		Smith Creek	1904	Brooks
Exhibit 4 - Map:		12 Mile Summit to Mile 88	1904	Brooks

Exhibit 3 - Map: Engineering Study of Steese Highway with entire Circle City - Fairbanks Trail marked with Roadhouses, bridges, etc.

Exhibit 4 - Map: Chena Hot Springs Spur from Mile 70 Steese
Exhibit 5: News Release - Daily News Miner 6/14/80

Addendum:

The Tanana-Yukon Historical Society is preparing the necessary documentation to nominate the Circle City - Fairbanks Summer Trail as a National Scenic and Historic Trail. A copy of this document will be forwarded as soon as it is completed.

Davidson Ditch

Alaskans, thinking that the present oil pipeline and the engineering feats that made it possible, was a miracle of our age are somewhat taken aback with the historical fact that 50 years before the oil pipeline was a water pipeline 86 miles long encompassing 1055 acres of land, constructed within three years at a cost of two million and which, within ten years was to make the Fairbanks Exploration Company the greatest producer of gold in Alaska (Exhibit 1 - photos of Davidson Ditch in construction). Never before had man built a pipeline of such magnitude under such conditions. These engineers dealt with and solved problems such as glaciering, ditch collapse, moss insulation, network dams, paper dams and all the details of trenching, thawing, ice bridges and blasting. Leonhard Seppala of the dash to Nome with the serum fame, was ditch superintendent and he monitored the ditch by help from his dog team. Later snow tractors (antedating the snowmobile), then later airplanes were used. There was no electronic surveillance!

Thirty-two miles of the Davidson Ditch has already been determined eligible for listing in the Register of Historic Places. Protection clauses for the remainder of it are in effect as of June 21, 1977. The segment from Mile 43.8, just east of Montana Creek with one crossing of the ditch at Mile 63, was determined eligible. It comprises 687.5 acres of land. The BLM maintains a campground near the U.S. Creek siphon. A large historic marker explaining the engineering feat of Davidson Ditch is on the campground site. As one meanders down the Steese Highway it becomes a pleasant interlude to stop there and take advantage of the area.

For further details of the Davidson Ditch and the correspondence regarding the study of it done as new sections of the Steese Highway were being considered for improvement, please read the correspondence, reports and Appendix A of Gene A. Hanna, Division Administrator to Mr. Lou Wall, Office of Review and Compliance, National Advisory Council on Historic Sites (Exhibit 2 - D.D.).

For an historical statement regarding the Davidson Ditch please read Exhibit 3 - D.D.).

The Davidson Ditch was painstakingly engineered. Maps of the entire ditch with grade, locations of gates and all siphons is shown on A.M. Nordale's map of 1929 done for the Fairbanks Exploration Company (Exhibit 4 - D.D.).

Recommendations of Trails Group Consortium:

Because of the historical significance of the Davidson Ditch and for its possible use as a recreational trail, for both summer and winter we recommend that:

- 1 - Davidson Ditch in entirety be preserved as part of the Alaska Historic Trails System.
- 2 - Davidson Ditch be submitted to the Department of the Interior as a National Historic Trail.

Further, we recommend that monies be appropriated for:

- 1 - Study of its use as an historic trail.
- 2 - Wherever it is feasible, determine parts of the Davidson Ditch as recreational sites with the necessary brushing, clearing and upgrading for a 5 foot path to be used for single file users such as skiers, backpackers, horse trail riders, dog team riders and others.
- 3 - Brochures that would explain the historical aspects of the trail along with a Trail Users Guide.
- 4 - Historical markers that should be determined and fixed in place.
- 5 - Rest stops or shelters that should be built on locations of the ditch tender's cabins.
- 6 - After the trail is established as a recreational entity, maintenance and upkeep money be appropriated as part of the annual budget of the State Department of Parks and Recreation.

Estimated Cost of the Davidson Ditch Project \$500,000.00

List of Exhibits - Davidson Ditch (D.D.)

- Exhibit 1 - Photos of Davidson Ditch in Construction.
Originals at University of Alaska, Fairbanks,
Archives.
- Exhibit 2 - Correspondence re: Wall and Hanna.
- Exhibit 3 - Historical Statement, Davidson Ditch.
- Exhibit 4 - Map of Davidson Ditch. Mylar master is with
State Department of Transportation, Peger Road,
Fairbanks.

Tanana Valley Railroad Bed

Extend your time frame backward to Fairbanks 1903-4. Transportation was by foot, dog team, perhaps by a horse or skis. Back in the lower states it was the golden era of the great railroads and in Fairbanks it was the era of GOLD.

In 1904, a practical dreamer by the name of Falcon Joslin, decided that all things considered Fairbanks was perfect for a railroad. Passenger traffic and freight to and from those gold bearing hills would pay for it. He had already built an 11 mile narrow gauge railroad in Dawson and knew what he was about. Forthwith he engineered and built 47 miles of roadbed and the plaintive whistle of the Tanana Valley Railroad (Exhibit 1 - TVRR) echoed throughout the land. *photos*

The dreams of Joslin's sleeves were even bigger. He envisioned a rapid transit system taking miners to their diggings by morning and bringing them back to the big city and their homes and gardens by evening. The greatest extension of his dream was to connect his railroad to Haines and Canada, to Circle City then down the Yukon to Nome. Then he would tunnel under the Bering Straits, connect with the great railroad of Russia with interconnects to Paris and all of Europe.

According to an account by Terrence Cole (Exhibit 2 - TVRR), the Express from New York to Paris by way of Fairbanks never highballed down the Goldstream Valley and all that is left of his dream is an overgrown roadbed which will be ideal "for skiing and walking."

This railroad bed is about 46 miles in length (Exhibit 3 a-b - TVRR). It was later purchased by the U.S. government because of interests concerning the Alaska Railroad. After a few years it was abandoned as the highways to the local mining camps made the upkeep and operation of the branch line unprofitable.

In the summer of 1979, Woody Wenstrom, Project Director for the Youth Conservation Corps (YCC) began a three month, on the site, inventory of the Felix Pedro - Fox Triangle (much of it over the old Tanana Valley Railroad bed) Historical Trail. This entire report is included (Exhibit 4) herewith and marked on the map. Generally, it indicates the condition of the trails in that area, recommends trails that could be restored as historical trails and used with newer trails and roads for multiple recreational uses. Reading this report, one quickly surmises that

many of the old trails are not passable. Wenstrom mentions that in 1978 an historical sites inventory was made by the Y.C.C. This should also be considered in the historical study.

The monument to a dream, The Tanana Valley Railroad Bed, should be cleared and used "For skiing and walking", for dog sled teams, for backpacking, for horseback trail lovers, for others just interested in the historical dimension of it. We recommend that it be preserved as:

- 1 - Part of the Alaska Historic Trail System,
- 2 - Be submitted to the Department of the Interior as a National Historic Trail.

Recommendation of Trails Group Consortium

Further, we recommend that monies be appropriated for:

- 1 - Study of its use as an historic trail.
- 2 - Implementation of the trail as a recreation site with necessary brushing, clearing, and upgrading a 5 foot path.
- 3 - Brochures to publish historical facts of the trail and a Trail Users Guide.
- 4 - Historical markers be permanently fixed in place.
- 5 - Rest stops or shelters be established at various intervals (preferably at historic sites such as Olmes).
- 6 - Maintenance and upkeep money be appropriated after the trail is established.

We envision the State Department of Parks and Recreation to be the caretaker of such a project.

Estimated Cost of above

\$ 200,000.00

List of Exhibits - Tanana Valley Railroad (TVRR)

Exhibit 1 - Pictures of the Tanana Valley Railroad
Copies from originals at University of Alaska,
Fairbanks, Archives.

Exhibit 2 - News Miner Article by Terrence Cole, August 22, 1977.

Exhibit 3 - Maps - a - 1913, Prindle and Katz, U.S.G.S. #525
Plate II
b - 1920(?) Alaskan Engineering Co.
for Alaska Railroad.

Exhibit 4 - Wenstrom's Report on area, 1979.

The Jeff Studdard Dog Mushing Trail

Dogmushing is almost synonymous with the Interior of Alaska. Although dog mushing was at one time used for freighting, passenger service, mail service and sport, it is now almost entirely a sport and recreational activity. Mushing in the Interior in the early days was a way of life and almost everyone who could afford a team did so. Gradually other forms of transportation edged out the dogs but for the many who love dogs and dog mushing as well as racing, it has survived. Because of the world-wide support for the Iditarod Race and the World Champion Dog Races of Anchorage and Fairbanks, Alaska has become unique in sponsoring this sport. Some thirty years (1952) ago, Jeff Studdard, E.J. Wilde and Jiggs Marks on a blustery Thanksgiving Day brushed out a trail, followed by a crawler tractor manned by Gareth Wright. The trail has been extended until it reaches the dimensions as indicated on the Jeff Studdard Dog Mushing Trail Map, as indicated on Map 1 - (JSDMT). Although it is not as old historically as many of the other trails in the Interior, it is certainly of historical significance. Some rights-of-way money from the State has been made available to the Fairbanks North Star Borough (\$41,511.00) and ~~acquiring~~^{acquiring} is a laborious process and takes much time. It is estimated by the Chairman of the Fairbanks North Star Borough Parks and Recreation Commission that, to assure a permanent and continuous trail, will cost \$300,000.00.

We recommend that:

- 1 - The Jeff Studdard Dog Mushing Trail be nominated to the Alaska Historic Trails System,
- 2 - That, if eligible, the Jeff Studdard Dog Mushing Trail be included in the nomination of the National Historic Trails.

Further, we recommend that the necessary monies for acquisition of trail rights, and, clearing, grading and marking be appropriated.

Estimated Cost of Jeff Studdard Dog Mushing Trail	\$300,000.00
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Exhibit - Jeff Studdard Dog Mushing Trail (JSDMT)

Exhibit 1 - Map - Mylar positive deposited with Fairbanks North Star Borough Planning Department.

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: SB 9 Date on Bill: 1/18/83
 Title: An Act relating to outdoor recreational facilities; providing for a state . . .
 Sponsor: V. Fischer
 Requestor: _____

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

			FY 83	FY 84	FY 85	FY 86		
Capital								
Operating								
Total			0	0	0	0		

b. Revenues:

Revenue								
---------	--	--	--	--	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

3. Assumptions:

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It therefore does not represent the final estimate of fiscal impact.

Prepared By: Terry Miller Phone: 465-2010
 Division: Tourism Date: _____

Approved by Commissioner: Richard A. Lyon Date: _____
 Department: Commerce and Economic Development

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/15/83



United States Department of the Interior

HERITAGE CONSERVATION AND RECREATION SERVICE
ALASKA AREA OFFICE

1011 E. Tudor, Suite 297 Anchorage, Alaska 99503
Tele. (907) 277-1666

IN REPLY REFER TO:

A800
102-01e RS

FEB 18 1981

Senator Victor Fischer
Alaska State Senate
Pouch V
Juneau, Alaska 99811

Dear Vic:

Thank you for the opportunity to comment on the bill (working draft dated 2/7/81) providing for a State Trail System. We believe the bill is a good one and addresses a long standing, high priority public recreation need. Our trails staff has reviewed the bill and researched legislation from other states. On the basis of this research, we offer the following comments for your consideration, with the thought of strengthening what is now a good effort.

1. The appropriation accompanying the bill should include funding for a State Trail Coordinator, within the Division of Parks. We understand that one of the primary reasons why the State Trail System authorized in 1969 (which this bill amends) was not implemented was the lack of a person with the time to work on it. This bill could suffer a similar fate for the same reason, despite its quality.

2. Sec. 41.20.080 (a) now reads: The Department of Natural Resources, in consultation with the Departments of Fish and Game and Transportation and Public Facilities, shall designate a system of wilderness trails, waterways, and campsites throughout the state.

The words "historical, recreational and" should be inserted ahead of the word "wilderness" in order to be consistent with paragraph (b) and with Sec. 41.20.070.

3. Sec. 41.20.080 (c) reads "The DNR may acquire the trail sites [Jointly] selected under (a) or (b) of this section by grant, gift, purchase, lease, dedication or prescription and hold them in the name of the State". Does this authorize land trades? As a suggestion, perhaps the words "exchange or otherwise" should be inserted after the word "prescription".

4. Trails located partly or completely on federal and private lands should not be excluded from the Alaska Trail System (Section 41.20.070). The following paragraphs, excerpted from the California State Trails Act, are reproduced below for your consideration in this regard.

The location of a route or complementary facility of the system across lands under the jurisdiction of a federal agency shall be by contractual agreement between the director and the appropriate federal agency. The director may enter into such agreements, and, subject to the provisions of Section 5075, may expend funds in order to participate with federal agencies in the development and operation of state trail routes across federal lands. The director may exercise similar authority with respect to segments of the system which cross other public lands.

If lands included in the system are outside the boundaries of areas administered by public agencies, the director may enter into agreements with private landowners in order to develop and manage such lands as part of the system. The director may accept fee title, easements, or an appropriate lesser interest in private lands for purposes of the development and maintenance of trails designated as part of the system.

5. Sec. 6 AS 41.20.110 - We believe the bill could be strengthened by increasing the commitment of the Department of Transportation to the State Trail System. We excerpted the following paragraph from the California State Trails Act for your consideration in giving the Department of Transportation a stronger role under this section or Section 41.20.080.

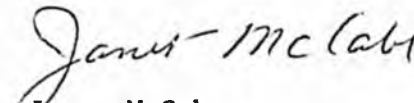
In planning the system, the director shall consult with and seek the assistance of the Department of Transportation so that trail routes designated as part of the system and intended for nonmotorized transportation become part of the nonmotorized element of the California Transportation Plan being prepared pursuant to Section 14040 of the Government Code. The Department of Transportation shall plan and design those trail routes in the system that are contiguous to state highways and serve both a transportation and a recreational need.

6. The bill should address the existence of the Alaska Trails Plan. The Alaska Trails Plan should then be the basic planning document, describing specific trail standards, trails included in the State Trail System, trails planned for future acquisition and development, public participation, etc. Municipal trails plans could be recognized as elements of the Alaska Trails Plan.

7. It may also be helpful if the bill addressed the authorization and possible future establishment of a statewide trail advisory committee. Many states have State Advisory Trail Committees, and have found them to be useful and worthwhile vehicles for encouraging public participation.

We would be happy to meet with you or others to discuss these suggestions further. Again, thank you for the opportunity to comment. Your bill as it now stands is a major improvement to the existing state trail legislation.

Sincerely,

A handwritten signature in cursive script that reads "Janet McCabe".

Janet McCabe
Regional Director

I spoke with Hilton Wolfe of the Division of Parks again today regarding possible designation of the Chena Trail.

He says there are two approaches we could take.

1. Legislative designation to establish the trail as a part of the state park system.

Possible problems: Private landowner concerns

2. Designate this trail as a state trail. Essentially this reserves a ROW, which is the concern in this instance I believe. This designation is begun by a request by some entity to the Division of Land and Water Management. They will not issue the necessary permit unless the land is surveyed, however.

— Possible problems: Will need approximately \$30-40,000 to get this trail surveyed.

Hilton needs your decision as to how you wish to approach this issue. He will be glad to provide backup information and assist no matter which way you choose to proceed.

ALASKA STATE LEGISLATURE

INTERIM OFFICE:
P.O. BOX B1435
FAIRBANKS, ALASKA 99708

IN SESSION
POUCH V
JUNEAU, ALASKA 99811
(907) 465-4630/4941



CHAIRMAN
1983 INTERIOR DELEGATION

MEMBER
TRANSPORTATION
HEALTH, EDUCATION AND SOCIAL SERVICES
LABOR SUBCOMMITTEE
JOINT OIL AND GAS
RURAL EDUCATION ATTENDANCE AREAS

Representative Mike Davis
House District 19

DUR

2/24 phone call from Hilton Wolfe (State Parks) 2421

Returned your call regarding RS 2477 (a type of dedication).
Originated from a federal act from app. 1842 that said
when new territory becomes a state any existing trails
become public.

Application: Miners use this act as their authority to
cross parkland.]

Chena Hot Springs Trail: portions of this trail are in
private ownership. Portions have also been blocked off.

The old authority, RS 2477, may or may not be applicable.

Conclusion: There is no legal precedent. Judgements are
on a case by case basis.

If Chena Hot Springs trail is of significant mention it
is probably best to set this area aside through
legislative action for management by state parks. Then,
portions which are already on private land could be
re-routed..

The Borough supports keeping the trail open, but are also
sensitive to keeping ~~rights of private landowners~~ intact.

Hiltons office is developing backup and will provide us
with info the first week in march.

Randy Rogers 452-4861
Mark Boli 488-3435

North Star Borough - Planning Dept.

*Thanks
for staying
on top
THIS*

ALASKA STATE LEGISLATURE

INTERIM OFFICE:
P.O. BOX 81435
FAIRBANKS, ALASKA 99708

IN SESSION:
POUCH V
JUNEAU, ALASKA 99811
(907) 465-4930/4941



CHAIRMAN
1983 INTERIOR DELEGATION

MEMBER
TRANSPORTATION
HEALTH, EDUCATION AND SOCIAL SERVICES
LABOR SUBCOMMITTEE
JOINT OIL AND GAS
RURAL EDUCATION ATTENDANCE AREAS

Representative Mike Davis
House District 19

March 1 conversation with Randy Rogers

Background:

Tanana Basin Plan is currently being developed by the Division of Research and Development. They are looking at all State lands in the basin; looking at various resources. Division of Parks is looking at critical recreation areas.. The Division seem to be most inclined to designate trails or waterways rather than parks.

Randy is currently recommending 5 or 6 trails to them as critical recreation areas. One of these is the Chena Hot Springs. State parks already has this info and is working on this. It will probably be a high priority for them.

Possible problems: this area has already been proposed for agricultural disposal. Randy thinks it is best to pursue legislative designation.

Wondered if we should include this on the current bill already introduced which deals with trails.

Also recommended that we include Circle Fairbanks Historic Goldrush Trail in any legislation.

Conflicts: Chena and agriculture
Circle and mining

Is sending back up on both trails to us.

fairbanks north star borough

p.o. box 1267 520 fifth ave. fairbanks, alaska 99707 907-452-4761



March 18, 1983

The Honorable Mike Davis
Pouch V
Juneau, Alaska 99811

Dear Representative Davis:

The Fairbanks North Star Borough Planning Department has prepared a paper reviewing the history and status of the old Chena Hot Springs Winter Trail for your information. I have enclosed a copy of this report, and hope the information will be of assistance to you in your efforts to obtain permanent protection for the recreational use of this route.

This paper identifies apparent inconsistencies in the way the North-central District of the Division of Land and Water Management has dealt with R.S. 2477 rights-of-way. This is not intended to imply that Division of Lands has purposely treated these rights-of-way in different manners. It is meant to demonstrate some of the problems associated with protection of recreational values of trails by R.S. 2477 status. The R.S. 2477 issue is extremely complicated and its significance goes well beyond recreational use alone.

We are happy to be able to provide you with information on this matter and support your efforts on the Chena Hot Springs Winter Trail. It would help facilitate coordination within the Borough if all requests for written information of this type are directed to the Mayor's office in the future.

Please let me know if you need any further information or if the Planning Department can be of further assistance in any way.

Sincerely,

A handwritten signature in cursive script that reads 'B. B. Alien'.

B. B. Alien
Borough Mayor

Enclosure
BBA/jkp

An Overview of the
Chena Hot Springs Winter Trail

Introduction:

The Chena Hot Springs Winter Trail is the original winter sled route connecting Chena Hot Springs with Fairbanks. Because the trail traversed a swampy lowland, other routes were used during summer when the ground was not frozen.

Since construction of the Chena Hot Springs road, the route has been used for a variety of purposes ranging from dog mushing in winter to moving farm equipment along the more stable portions during the summer. Portions of the trail are used for the Governor's Cup North Star Competitive Trail Ride, an annual equestrian event. For several years some of the more dedicated dog mushers have used this route to train their teams for the internationally famous Iditarod Sled Dog Race. In fact, several dog mushers have moved to this area specifically because of the availability of trails. In February 1983 a middle distance sled dog race, The Bull's Eye-Angel Creek 125 mile race, used much of the Chena Hot Springs Winter Trail. The trail also provides the opportunity for recreational dog mushers and other trail users to experience a relatively natural environment while proceeding on a destination or non-destination oriented trip. One of the prime recreational advantages of the Chena Hot Springs Winter Trail is the link it provides between the city of Fairbanks, the major population center in interior Alaska, and the Chena River State Recreation Area. A recreational corridor of this nature will become increasingly important as the population and development of Fairbanks extends outward along Chena Hot Springs Road.

Legal Status:

The Alaska Division of Lands has determined that the Chena Hot Springs Winter Trail is a public right-of-way under the terms of R.S. 2477. This is a federal statute which provides:

"The right of way for the construction of highways over public lands, not reserved for public uses, is hereby granted."

Because the majority, if not all, of the lands the trail crosses were unreserved public lands at the time public user of the trail was established, most of the trail could be proven to have legal right of way under R.S. 2477. A detailed examination of the date the trail was established and which lands the trail crossed were not unreserved public lands (i.e., already privately owned) at that time, would be necessary to determine where the R.S. 2477 right of way does not apply.

The Division of Lands has dedicated a 100' right-of-way for the trail where it passes through the state's Horseshoe Downs Subdivision. This route is used to provide legal access through the subdivision. In a second state subdivision along the trail, Chena Hot Springs II, the winter trail was partially marked with a 30' each side of centerline easement, partially used as a road right-of-way and the portion at the east edge of the subdivision is not clearly defined on the plats.

In 1982 a portion of the trail adjacent to Horseshoe Downs Subdivision, crossing what is now private property, was blocked and re-routed to the southern

edge of the parcel. The alternate route provided was not suitable for all previous uses of the route and further, if this precedent was continued, the entire route would assume a zig-zag pattern resulting in a loss of utility of the right-of-way. Because of this, the Fairbanks North Star Borough wrote the Alaska Department of Transportation and Public Facilities requesting the blocking of the route be investigated for possible legal action by the state. This request was then forwarded to the Department of Natural Resources for their recommendation. The Northcentral District of the Division of Land and Water Management made a joint determination with the Attorney General's Office that, based on the fact that the route is not a "main or significant arterial thoroughfare", it was not in the state's interest to protect the right-of-way. The Division of Parks was not consulted in the matter. At this point the responsibility for protecting this right-of-way was placed upon "the aggrieved parties" or individual trail users (see appendix A).

Current Situation:

The Chena Hot Springs Winter Trail is included in the Fairbanks North Star Borough Trails Advisory Commission's inventory of existing recreational trails within the Borough. Significance of the recreational value of the trail was documented by the Trails Advisory Commission's Resolution No. 80-2, November 3, 1980 which recommended protection of a portion of the winter trail for recreation within Horseshoe Downs Subdivision (see appendix B).

There are several planning projects currently being conducted by the Alaska

Department of Natural Resources and the Fairbanks North Star Borough which deal with lands the trail crosses. The Alaska Division of Lands has completed a draft of the Little Chena Management Plan which addresses use of state lands in an area known as Potlatch Ponds. The plan indicates the eventual intent of disposing the agricultural rights to several parcels of land which the winter trail crosses. The Little Chena Management Plan includes provisions for trail easements through agricultural parcels for trails identified as priorities by the Borough Trails Advisory Commission. It also states that the winter trail has an existing 100' right-of-way (see appendix B). In official comment sent to the Division of Lands by the Borough, it was pointed out that measures proposed by the plan to protect critical resource values such as recreation are likely to lead to severe management problems in the future (see appendix B). Management of the Chena Hot Springs Winter Trail is one example of a situation where future management problems will arise. The plan does not stipulate who will accept responsibility for protecting the right-of-way. If winners of agricultural rights to parcels along the trail decide to re-route the trail to the field's edge, as done before, who will prevent it? Although the plan proposes that measures to protect trails must be included in the farm conservation plans, there is no guarantee these measures will be met on the ground. Both the Division of Lands and the Borough will be called upon to resolve these conflicts in the future. As an additional matter, it is extremely uncertain whether recreational values of the trail can be protected by an R.S. 2477 right-of-way as indicated by the Little Chena Management Plan. A recent Attorney General's opinion issued in response to the Borough's request for a right-of-way for the Circle-Fairbanks Trail states

that "an R.S. 2477 highway cannot be arbitrarily limited to specific recreational uses." The draft Little Chena Management Plan has been put on hold by the Commissioner of the Department of Natural Resources pending the outcome of a lawsuit against the state on the original Potlatch Ponds Agricultural disposal.

A second plan which deals specifically with the Potlatch Ponds area is the Borough's draft Parks and Recreation Comprehensive plan. This draft plan recommends retaining a large portion of the public lands around Potlatch Ponds as a public preserve. This plan and the preserve proposal have not yet been adopted by the Borough Assembly. The Borough is also in the process of updating its Comprehensive Land Use Plan. Recommendations included in the adopted Comprehensive Land Use Plan for Potlatch Ponds will be critical in determining the future of these lands. The Borough has not yet taken action on the preserve proposal pending adoption of the two above plans and results of the lawsuit against the state (see appendix B).

The State Division of Research and Development is now in the process of preparing the Tanana Basin Area Plan. This plan will serve as a general guide for the use of all state lands within the Tanana Basin. As a part of this planning process the Division of Parks, which is responsible for the recreation element in the plan, has been working to identify and prioritize recreation resources within the basin. The Division of Parks requested the input of the Borough Planning Department concerning which trails within the Borough would be the highest priorities for state Division of Parks involvement. A

preliminary recommendation by the Borough Trails Planner included the Chena Hot Springs Winter Trail as one of the top priorities for state parks involvement in recreational rivers and trails.

Recently the Interior District of the state Division of Parks has become actively involved in the Chena Hot Springs Winter Trail. Prior to the Bulls Eye-Angel Creek Sleddog Race Division of Parks personnel assisted volunteers in preparing the race course along the trail. This involvement has been in addition to the Division of Parks past work on the trail within the Chena River State Recreation area.

Recommendation:

The majority of the Chena Hot Springs Winter Trail remains intact at this time. The trail continues to be used for a variety of purposes with the primary use being recreational dog mushing. With increasing development and land disposals in the Chena Hot Springs Road area and the current lack of protection of the R.S. 2477 right-of-way, the continued integrity of the trail as a unit is doubtful. Individual segments of the trail may receive protection but the value of the trail as a recreational corridor linking the city of Fairbanks with the Chena River State Recreation area will be lost.

Because of the status of the trail as a state R.S. 2477 right-of-way, the state ownership of much of the land the trail crosses and the trail's connecting link to the Chena River State Recreation area, the most logical agency to protect and manage the trail would be the state Division of Parks. Cooperative

efforts with the Fairbanks North Star Borough are a possibility.

If this major recreational corridor is to be retained for continued public use, efforts to protect it must be initiated soon. If the state Division of Parks is to play a significant role in the project funding will be required.

Efforts to protect the trail can be grouped into two basic strategies. One strategy is to initiate legal action whenever required to protect the existing R.S. 2477 right-of-way. The second strategy is to obtain right-of-way and re-route portions of the trail where private lands are crossed or blockage occurs. Most likely a combination of both approaches can be used as long as the goal of preserving the recreational utility of the trail is kept in mind. Either approach will require a level of active involvement which can only occur with financial backing. The cost of initiating action to protect this recreational opportunity now will be far less than the cost of attempting to establish a similar corridor in the future.

The state Division of Parks should receive the necessary funding to protect this trail either by a legislative designation of the route or increased Interior District funding provided specifically for the project. Legislative designation of the route providing the Division of Parks management authority would be the best approach, because it would allow more latitude to protect recreational values of the trail.

APPENDIX A

Correspondence Concerning Blockage
of the Trail and Status as an
R.S. 2477 Right-of-Way

fairbanks north star borough

p.o. box 1237 520 fifth ave. fairbanks, alaska 99707 907-452-4761



June 10, 1982

Paul Wild
Right-of-way Agent
Alaska Department of Transportation/
Public Facilities
2301 Peger Road
Fairbanks, Alaska 99701

Dear Mr. Wild:

It has come to the attention of the Fairbanks North Star Borough Planning Department that a portion of the Old Chena Hot Springs winter trail has been blocked and re-routed. Although the blocked portion is very short, the alternate route provided does not have an equal utility to the original location and if this practice is allowed the trail will take on an unacceptable zig-zag pattern. This trail is the original route travelled between Chena Hot Springs and Fairbanks during the winter long before the existing Chena Hot Springs Road was built. It is now included in the Alaska State Trail System inventory as R.S. 2477 right-of-way number 193 on the Big Delta Quadrangle. The route has been used continuously over the years for a variety of purposes ranging from moving farm equipment to training sled dogs for the Iditarod Race.

The Fairbanks North Star Borough requests that the Department of Transportation enforce this long standing State right-of-way. We feel it is definitely in the State's interest to protect a well established and used corridor such as this. Portions of the right-of-way are surveyed and platted in land previously disposed by the State Division of Lands and the utility of these segments will be lost if the entire right-of-way is not preserved.

The portion of the right-of-way currently being blocked is located just to the East of the State's Horseshoe Downs Subdivision in Section 33, T 1N, R 4E, F.M. (see attached map). The Borough Assessors Office shows the parcel as tax

Page Two
Mr. Paul Wild
June 11, 1982

lots 2301 and 3317 owned by Barbara Winegeart 1611 Carr
Street, Fairbanks, Alaska 99701.

We appreciate your office looking into this matter and would
like to be informed of any actions taken. If you have any
questions please call the Borough Planning Department.

Sincerely,



Scott A. Burgess,
Planning Director

by: Randy R. Rogers, Trails Planner

attachment: as stated

SAB:RRR:bgs

STATE OF ALASKA

LAY S. HARRISON, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

604 Barnette, Rm 228
~~FAIRBANKS 99701~~

July 9, 1982

Patrick B. Cole
ASSISTANT BOROUGH ATTORNEY
Fairbanks North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99701

RE: Blockage of the old Chena Hot Springs Road

Dear Pat,

Thank you for your June 14, 1982, letter.

Please be advised that the Departments of Natural Resources and Transportation and Public Facilities are, of course, aware of the dispute which arose subsequent to Mr. Wiregeart's blockage of the Chena Hot Springs winter trail. The problem is currently under study by these state agencies and our office.

Sincerely yours,

WILSON L. CONDON
ATTORNEY GENERAL

By: 

Larry D. Wood
Assistant Attorney General

LDW:set

cc: Harold A. Cameron
Regional Chief
Right of Way Agent
Department of Transportation
and Public Facilities
2301 Peger Road
Fairbanks, Alaska 99701

Joe Pinto
Land Management Officer
Division of Land and Water Management
Department of Natural Resources
4420 Airport Way
Fairbanks, Alaska 99701

Scott A. Burgess
✓ Planning Director
Fairbanks North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99707

RECEIVED JUL 12 1982

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES
INTERIOR REGION, RIGHT OF WAY

2301 PECER ROAD
FAIRBANKS, ALASKA 99701
(907) 452-1911

June 18, 1982

Re: Horseshoe Downs Subdivision

Mr. Scott A. Burgess
Planning Director
Fairbanks North Star Borough
P. O. Box 1267
Fairbanks, Alaska 99707


Dear Mr. Burgess:

This is in reference to your letter dated June 10, 1982 concerning the blocking of a right of way near the Department of Natural Resources, Horseshoe Downs Subdivision.

This matter is being handled by the Department of Natural Resources and the Attorney General's Office. We are forwarding the original of your letter to the Department of Natural Resources and a copy to Larry Wood, Chief Assistant Attorney General.

Sincerely,

Stephen C. Sisk
Director
Design & Construction


Harold A. Cameron
Regional Chief
Right of Way Agent

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF FOREST, LAND AND WATER MANAGEMENT

4420 AIRPORT WAY
FAIRBANKS, ALASKA 99701
PHONE:

July 20, 1982

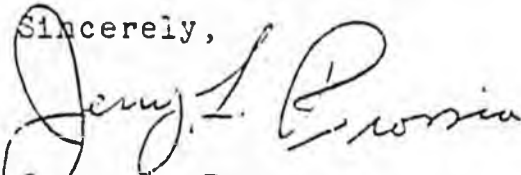
John A. Carlson, Mayor
Fairbanks North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99707

Dear Mayor Carlson:

In regards to the blockage of the Old Chena Hot Springs winter trail near Horseshoe Downs Subdivision in Section 33 T.1N., R.4E., F.M. the planning and legal departments of the Fairbanks North Star Borough have requested the State of Alaska to take action to correct the situation.

In concert with the Attorney General's office, the Departments of Transportation and Public Facilities and Natural Resources have thoroughly discussed and evaluated the issue precipitated by Mr. Winegart's realignment of the trail. As noted in the Horseshoe Downs Subdivision plat, the state concurs that this trail is a RS2477 right-of-way, obstruction of which may be abated by court order. However, the state cannot agree that this public trail rises to the status of main or significant arterial thoroughfare, thus justifying expenditure of public funds through state enforcement. As in the case of the multitude of similar public roads within the borough's confines, the state must make selective choice as to which of these rights-of-way warrant serious state attention and state sponsored litigation. When the state presented Horseshoe Downs Subdivision for borough approval, it did no more than note the obvious, given the affidavits which were presented to substantiate the existence of the right-of-way in question. Those parties who are now aggrieved by Mr. Winegart's action should muster their resources and seek a private or judicial resolution of the controversy.

Sincerely,



Jerry L. Brossia
District Manager

cc: See next page

John A. Carlson, Mayor
July 20, 1982
Page 2

cc: Fairbanks North Star Borough:
J. D. Nordale, Borough Attorney
Patrick B. Cole, Assistant Borough Attorney
Scott A. Burgess, Planning Director
Randy R. Rogers, Trail Planner

Department of Transportation:
Steven L. Sisk, Director of Design & Construction
Harold A. Cameron, Chief R/W Agent
Paul Wilde, Assistant R/W Agent

Department of Law:
Larry Wood, Assistant Attorney General

Department of Natural Resources:
Jack Sedwick, Director
Frank Mielke, Chief of Lands

APPENDIX B

Correspondence and Excerpts
Pertaining to Planning Processes
Affecting the Trail

RESOLUTION NO. 80-2

A RESOLUTION PERTAINING TO HORSESHOE DOWNS SUBDIVISION DISPOSAL


Whereas, the "Winter Trail" is a historic trail between Fairbanks and Chena Hot Springs; and

Whereas, the "Winter Trail" is still a continuous entity and is being used by dog mushers, cross country skiers, snowmobiles, horsemen and horseback riders in the annual competitive trail ride and by farmers; and

Whereas, citizen groups in conjunction with the Alaska Division of Lands and the Fairbanks North Star Borough have been effective in establishing protective easements for the "Winter Trail" in the Potlatch Ponds Disposal;

NOW, THEREFORE, BE IT RESOLVED that the Trails Advisory Commission recommends to the Borough Planning and Zoning Commission that a 20 foot wide easement on each side of the access road within the Horseshoe Downs Subdivision be established for recreational use.

PASSED AND APPROVED THIS 3d DAY OF November, 1980.



Chairman
Trails Advisory Commission

3. No development shall take place within one-quarter mile of the Chena River.
4. The Department of Fish and Game should be given the opportunity to comment on farm development methods where they cross identified development setbacks on the Little Chena River and Potlatch Creek or public recreation/wildlife habitat lands.

Trails & Recreational Resources

Easements will be used to protect existing trails. All trails identified to be protected are shown on map #2. These trails were identified by the Borough Trails Advisory Commission. Easement widths and nonclearing requirements were established using recommendations from trail users, the borough trails advisory commission and information gathered during the planning process.

Management Guidelines and Considerations

1. Trail easements shall be centerlined surveyed across agricultural disposals. Trail easements will be contained in the Farm Conservation Plan.

2. Trail easements shall not be cleared except,

A. Where trail easements cross fields, a farmer may designate a crossing point every 300 feet or one-half the distance of the parcel if within 600 feet. Crossing points may not exceed 30 feet in width. Crossing points shall be contained in the Farm Conservation Plan.

B. For the maintenance of existing running surface of trail.

3. Where roads and utility easements are established along trails, they will be in addition to the trail easement.

4.. Trail easements shall be 20 feet in width except on the winter trail which has a 100 foot existing right-of-way.

5. Access to public water shall be maintained.

6. Trail easements reserved through remote parcel areas shall be reserved but not surveyed.

7. Individual trail users should apply for trail rights-of-way where new trails are to be established on these lands, this will insure their future protection.

*Some felt
this should
be 155*

*like
20 ft
100 ft*

Classified Lands (public recreation/wildlife habitat)

Lands to be classified public recreation/wildlife habitat constitute a single subunit. These lands will provide protection for identified recreation and wildlife resources within the management unit. Each resource is of equal importance on these lands and does not conflict with the other. Classifications are based on requests by the Department of Fish and Game, previous planning actions, public input and conclusions resulting from this study.

Those lands previously identified but not suitable for agricultural development have also been classified public recreation/wildlife habitat. This is desirable from the standpoint of the Department of Fish and Game as it will increase the available land for moose to wander through in their seasonal migrations. In addition, the amount of expenditure on surveying trail easements will be reduced and potential conflicts between farmers and trail users will diminish.

Management Guidelines and Considerations

1. All land classified public recreation/wildlife habitat shall be left in their natural state except for the following exceptions.

- A. All permitted uses in accordance with 11 AAC 55.160(c) and 11 AAC 55.230.
 - B. Material sales shall be allowed on these lands; however, a material site may not exist within 100 feet of platted or existing roads. Material sites will be subject to all trail easements and nonclearing requirements for trail easements.
2. Trail easements will be established for trails that have been identified by the Fairbanks North Star Borough Advisory Commission where agricultural development is imminent.
 3. Trail easements shall not exceed 30 feet except on R.S. 2477 trails which already have established easement widths.
 4. Material sales will be allowed on public recreation/wildlife habitat lands.
 5. Leasing of public recreation lands for commercial development shall be allowed with approval from the Alaska Division of Parks and the Department of Fish and Game.
 6. Future easements for road rights-of-way and utilities shall be allowed on lands classified public recreation/wildlife habitat.

fairbanks north star borough

p.o. box 1267 520 fifth ave. fairbanks, alaska 99707 907-452-4761



December 8, 1982

Mr. Jerry Brossia, District Manager
Northcentral District
Division of Land and Water Management
4420 Airport Way
Fairbanks, Alaska 99701

RE: Little Chena Management Plan

Dear Mr. Brossia:

Thank you for the opportunity to review the Little Chena Management Plan in its draft form. We commend your office for the thorough consideration of the Borough's Two Rivers Industrial Site, identifying trails recommended by the Borough Trails Advisory Commission, and providing for a mix of both private and commercial uses of forest resources.

The proposed land classifications have no major conflicts with the existing Borough Comprehensive Plan. As we mentioned in our comments on the Delta-Salcha Area plan, a draft of the Borough Comprehensive Plan Update will be completed on June 30, 1982. The information presented in your plan will be a valuable resource base for us in the completion of the Borough Plan. Once the new plan has been adopted, we will propose changes in the classification of State land within the Borough if changes are deemed necessary.

At the present time the Fairbanks North Star Borough is seriously concerned with several aspects of the draft. The plan proposes the protection of critical resource values in a manner which is not sufficient, and which will lead to severe management problems in the future.

Our comments on the plan can be separated into five basic categories: agricultural disposals; farm conservation plans; access; wetland permits, and trails.

Agricultural Disposals

We understand that specific farm development plans would be difficult to adopt with the present lack of knowledge on agricultural development of

Page 2
Mr. Brossia
December 8, 1982

these lands; nevertheless, we are concerned that no development requirements whatsoever have been proposed. On page 32 of the draft plan, it is stated that "Several farmers in the area have offered evidence to support the suitability of Class IV soils." It would seem that such information, and consultation with local farmers, could at least provide the basis for establishing development requirements.

The lack of farm development plans leads us to ask the question: Can holders of agriculture rights obtain other rights and eventual fee simple ownership of the parcel? Based on Section 5 of the Two Rivers Agricultural Contracts (Interest to be Conveyed), and on Alaska Statute 38.05.069, it appears that fee simple ownership could eventually be obtained on agriculture parcels. If agriculture is determined to be the best use of the land, then the opportunity to obtain for fee simple title to the land must be completely withdrawn. Marginally feasible agriculture production would never be able to economically compete with pressure to subdivide these lands.

Farm Conservation Plans

A second serious problem is the heavy reliance placed on farm conservation plans. The draft plan proposes that wildlife corridor setbacks, trail corridors and their crossing points, and protection of public waterways will all be accomplished by farm conservation plans.

It is unfair and unrealistic to place the responsibility for maintaining wildlife, waterway, and trail corridors on the holders of agricultural parcels. Even if all the requirements for setbacks are fulfilled in the farm conservation plan, there is no guarantee the requirements will be met on the ground. Both the Division of Lands and the Borough will be constantly called upon to investigate and mediate conflict, which result from the situation. The Two Rivers agricultural disposals have already demonstrated this problem.

On page 31 of the draft plan, it is stated that "Before these lands are disposed of, reservations shall be made to properly protect other resource values. These reservations will be in the form of development setbacks and rights-of-way. Official comment from both the Department of Fish and Game and the Borough Trails Advisory Commission (see Appendix) recommend that to properly protect wildlife and trail recreation resources, the corridors should remain in public ownership.

We are not aware of any policy within the Alaska Statutes which prohibits retention of these corridors in State ownership. We believe that the cost of an extra survey line to retain such corridors would be more than offset by providing more clearly defined routes because they would minimize future management conflicts.

Access

The section on agriculture states that before actual disposal of lands takes place, constructable access must be identified. It is not clear how parcel boundaries can be defined without prior knowledge of where proper access will be needed.

The plan also states that access to each parcel will be centerline surveyed. Centerline surveys of roads are not acceptable under the Borough platting regulations.

Finally, the plan states that agricultural parcels will be described by aliquot parts rather than surveyed. There is no guarantee that this will be acceptable under the Borough platting regulations. Requirements for description of each parcel will be decided on the basis of present monumentation, and it may be necessary to survey some parcels in order to comply with Title 17 requirements.

Wetland Permits

The plan states that "...farm contracts should inform the purchaser of the 404 wetland permit requirement". The farm contracts must clearly inform purchasers of the permit requirement, and the possibility of having that permit denied.

Trails

While we prefer that trail corridors be retained in State ownership, we are at least encouraged to see that the easements to be provided on agricultural parcels will be surveyed; and that clearing of the easements will be prohibited. However, while a 20 foot easement provides a legal right for trail users to cross the land, it does not provide for a quality recreational experience. It is also questionable whether a 20 foot greenbelt would withstand windthrow on extremely wet soils. A minimum of 50 feet is necessary where the land is presently in public ownership. If easements must be used, detailed stipulations (such as no fence crossings of the trails) would be necessary. In addition, the State must take the responsibility for ensuring that the easements are kept open. The State must initiate legal action if conditions of the easements are not met, or if the easements are re-aligned or blocked.

The draft plan identifies the trail up Iowa Creek for recreational use. The trail is an R.S. 2477 right-of-way, which provides access to automobiles as well as all other right-of-way users. We question how the State will protect recreational use of the trail if demands are made to upgrade the right-of-way to road standards.


Page 4
Mr. Brossia
December 8, 1982

The section on forestry indicates that identified trails shall be noted in logging plans. The specific measures that are to be taken to protect these trails and their corridors must be clearly spelled out. We recommend retaining greenbelts with a minimum width of 100 feet on forestry lands.

A final concern with the trail corridors provided in the plan relates to access. Legal access to trailheads must be provided in order to prevent trespass on private property.

While the Little Chena Management Plan is well laid out and provides general guidance for the management of State lands, it lacks the necessary detail to adequately define how protection of various resources will be accomplished. We hope these comments will assist you in your efforts to develop a balanced, multiple-use plan. If you have any questions, please contact the Borough Planning Department.

Sincerely,



B. B. Allen
Borough Mayor

BBA/SAB/RRR/skb



M E M O R A N D U M

TO: B.B. Allen, Borough Mayor
FROM: Scott A. Burgess, Planning Director
SUBJECT: Potlatch Ponds wildlife/public preserve proposal
DATE: February 3, 1982

Recommendation: Because state action is held up in court and not imminent, I recommend that the Borough complete the planning processes currently underway (Comprehensive Land Use Plan, Parks and Recreation Comprehensive Plan) and, since the Potlatch Ponds Preserve is an adopted recommendation, we take any necessary action to insure implementation of the preserve.

The Planning Department staff has recently completed a detailed review of the Potlatch Ponds area in order to comment on the Division of Lands draft "Little Chena Management Plan" (see attached Borough comment letter). This review has shown that Potlatch Ponds is an extremely controversial area with many people favoring designation of the area for wildlife habitat and public recreation while others support development of the area for agriculture. The "Little Chena Management Plan" has been put on "hold" by the Commissioner of the Department of Natural Resources pending the outcome of the State's appeal to the Supreme Court of a lower court decision which placed an injunction prohibiting the state from proceeding with the Potlatch Ponds agricultural disposal.

The principal basis for the court injunction was that the Division of Lands had proposed Potlatch Ponds for agriculture because of legislative influence rather than following the proper planning procedures to determine the area's suitability for agriculture.

An additional complication of the matter resulted from the fact that the Division of Lands proceeded with the disposal lottery after the disposal had been challenged in court. Until the case is resolved in the Supreme Court, the state has an injunction against proceeding with the disposal while at the same time there are winners of the lottery waiting to receive agricultural rights to the land.

The proposal to reserve a portion of the Potlatch Ponds area for wildlife and public recreation has substantial merit. This may, in fact, be "the highest and best use of the land". However, this is just one critical land use issue which needs to be addressed by both the State and Borough.

Potlatch Ponds
page two

Before the Borough aggressively pursues the matter there are several factors which should be considered. There are other important issues which the Planning Department has identified which need to be discussed with the Department of Natural Resources.

In order to properly address all these concerns it would be best to consolidate them in one letter or meeting with the Commissioner of the Department of Natural Resources to insure they all receive proper attention. I am now in the process compiling a list of these issues and background information for this purpose. The Parks and Recreation Comprehensive Plan which proposes the area as a "public preserve" is currently in draft form and has not been reviewed by the Planning Commission nor adopted by the Borough Assembly. The Borough's Comprehensive Land Use Plan update has not been completed and it would be best to see how the preserve proposal fits into the recommendations of the Comprehensive Land Use Plan. In addition, the political implications of opposing the agricultural disposal should be considered.

Because immediate action does not appear to be required at this time, we recommend not requesting designation of the area as a wildlife preserve until it is better understood how the proposal will fit into the above concerns. Until such time as definite action is required, the Borough Planning Department will work closely with the Department of Natural Resources to identify Borough land use needs in general and, specifically, a compromise for which lands could be included in a public preserve and which part of the agricultural disposals would be feasible to proceed with. Any actions by the State and Borough on these lands must be consistent with the Supreme Court decision, the final Borough Parks and Recreation Comprehensive Plan, and the Borough's Comprehensive Land Use Plan.

Attachment

SAB/RRR/tm

OUTDOOR RECREATIONAL FACILITIES; STATE HISTORICAL, RECREATIONAL,
WILDERNESS TRAILS, WATERWAYS, CAMPSITE SYSTEMS.

SB 9

V. FISCHER/JOSEPHSON

Expands the state system of wilderness trails and campsites to include state historical and recreational trails and waterways designated by Dept. of Natural Resources in consultation with Dept. of Fish and Game and Dept. of Transportation, including those nominated by local governments. Sites designated must be consistent with long-range planning for protection of traditional uses and economic development.

Allows the State to acquire trail sites.

DOT will provide parking/safe access at trailhead. Division of Tourism will prepare informational material.

Requires annual report, including 5-year development plan for the system.

1 IN THE SENATE

BY FISCHER, BENNETT, BRADLEY, HOHMAN,
PARR, STIMSON AND STURGULEWSKI

2 SPONSOR SUBSTITUTE FOR SENATE BILL NO. 189

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to outdoor recreational facilities;
7 providing for a state historical, recreational, and
8 wilderness trails, waterways, and campsite system;
9 providing for state assistance for acquisition and
10 development of local recreation sites; and providing
11 for an effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 * Section 1. AS 41.20.070 is amended to read:

14 Sec. 41.20.070. ESTABLISHMENT. There is established in the state
15 a system of historical, recreational and wilderness trails, waterways,
16 and campsites. The system shall include all state trails, waterways,
17 and campsites designated under AS 41.20.080 and those local government
18 trails, waterways, and campsites nominated by local governments for
19 inclusion in the system which are approved by the commissioner of
20 natural resources. The system shall be administered by the Department
21 of Natural Resources, division of parks.

22 * Sec. 2. AS 41.20.080 is repealed and reenacted to read:

23 Sec. 41.20.080. SELECTION. (a) The Department of Natural Re-
24 sources, in consultation with the Departments of Fish and Game and
25 Transportation and Public Facilities, shall designate a system of
26 historical, recreational and wilderness trails, waterways, and campsites
27 throughout the state. Significant in the selection shall be the scenic,
28 recreational, historic, natural, or cultural qualities of the areas
29 through which the trails and waterways may pass.

1 (b) Trails, waterways, and campsites designated under this
2 section shall

3 (1) serve the recreational needs of a substantial number of
4 people;

5 (2) provide access to areas of historical, natural, or
6 recreational interest, including but not limited to other publically
7 owned land and resources;

8 (3) protect, provide for, or enhance the use and enjoyment
9 of publically owned land or resources by the public;

10 (4) provide linkage with other existing or potential units
11 of the system, including those located on federal or municipal land;

12 (5) contribute to the development of tourism;

13 (6) be included in an existing state or local government
14 capital improvement plan; or

15 (7) be otherwise consistent with long-range planning for
16 recreation, tourism, preservation of historical landmarks, protection
17 of traditional uses, or economic development.

18 (c) When practicable, trails designated to be part of this system
19 should follow traditional routes. When a trail is designated for its
20 historic value, the historic route shall be designated as the official
21 Alaska trail system unit. However, the commissioner may alter the
22 historic route if changing natural conditions of the land have rendered
23 the historic route infeasible or if portions of an historic route
24 cannot be located or the existing land status necessitates certain
25 rerouting to make the trail whole.

26 (d) The Department of Natural Resources may acquire the trail
27 sites selected under this section by grant, gift, purchase, lease,
28 dedication or prescription and hold them in the name of the state.
29 However, nothing in this chapter requires the transfer of title to land

1 within an existing or proposed unit of the system from a municipality
2 to the state or the transfer of maintenance or management responsibili-
3 ties except as may be contained in an agreement between the parties.
4 The Department of Natural Resources is also authorized to enter into
5 cooperative management agreements with federal agencies, municipal
6 governments, and private land owners to carry out the purposes of
7 AS 41.20.070 - 41.20.125.

8 (e) Trails, waterways, or campsites designated or acquired under
9 this section shall contain sufficient reservations of land to provide
10 for the purposes for which the unit is established.

11 (f) Money appropriated by the legislature to carry out the pur-
12 poses of AS 41.20.070 - 41.20.125 may be expended on any units within
13 the system, including portions of the system owned by municipalities,
14 and may be spent on management, maintenance, and administration of
15 existing units and planning or acquisition of proposed units. In
16 accordance with appropriations, the Department of Natural Resources,
17 division of parks, shall make payments to municipalities for these
18 purposes.

19 * Sec. 3. AS 41.20.090 is amended to read:

20 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of
21 natural resources shall establish a uniform comprehensive statewide
22 system of markers [MARKERS] for the historical, recreational, and wilder-
23 ness trails, waterways, and campsites system, including appropriate in-
24 formation of historical, geological, biological, or other significance.

25 * Sec. 4. AS 41.20.100 is amended to read:

26 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-
27 sources shall adopt [PROMULGATE] regulations concerning the use, manage-
28 ment, development, and administration of the trails and for the inclu-
29 sion of local government trails within the system. The commissioner

1 shall also adopt regulations relating to payments of money to municipi-
2 palities (under AS 41.20.080(f)) to carry out the purposes of AS 41.-
3 20.070 - 41.20.125.

4 * Sec. 5. AS 41.20 is amended by adding a new section to read:

5 Sec. 41.20.105. TRAILS IN LOCAL GOVERNMENT AREA. The Department
6 of Natural Resources may enter into cooperative agreements with local
7 governments for the acquisition, development, and marking of trails
8 within the local government area.

9 * Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

10 (c) In accordance with plans developed jointly with the division
11 of parks, the Department of Transportation and Public Facilities shall
12 develop and construct trail heads to serve the trail system, and shall
13 develop and provide for safe and adequate public access to waterways in
14 the system. The Department of Transportation and Public Facilities
15 shall incorporate these trailheads and means of access to waterways in
16 the design and development of all state highway projects which affect
17 the system.

18 * Sec. 7. AS 41.20 is amended by adding new sections to read:

19 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism
20 shall prepare informational material for state and national distribu-
21 tion promoting the use of state historical, recreational, and wilder-
22 ness trails, waterways, and campsites and shall coordinate this promo-
23 tional material with information and advertising promoting tourism to
24 state parks and historical sites.

25 Sec. 41.20.122. GRANTS AND ASSISTANCE TO LOCAL GOVERNMENTS. (a)
26 There is established a financial and technical assistance program to
27 aid local governments in the acquisition and development of outdoor
28 recreation sites and facilities. The program shall be administered by
29 the Department of Natural Resources, division of parks.

*deleted
in SB 9*

1 (b) Subject to the availability of money appropriated for the
2 purpose, the division of parks shall provide up to 75 percent of the
3 cost of acquisition and development of outdoor recreation sites and
4 facilities. The local government is required to provide at least 25
5 percent of the project cost as a condition of state assistance.

6 (c) Applications for recreational assistance shall be solicited
7 from local governments on an annual statewide basis, and available
8 money shall be allocated to local applicants in accordance with policies
9 and regulations adopted by the division of parks.

10 (d) At least two percent of the money appropriated to the division
11 of parks for the assistance program under this section shall be used to
12 employ staff within the division to assist local governments in planning
13 park and recreation lands, preparing applications for grants under this
14 section, and improving local recreation opportunities.

15 Sec. 41.20.125. REPORT. By the first Monday in January of each
16 year the division of parks shall file with the governor and the legis-
17 lature a report showing trails, waterways, and campsites included in
18 the system, arrangements made or entered into for use, development,
19 maintenance, or marking of units within the system, and money expended
20 or committed for these purposes. The division shall prepare and main-
21 tain a five-year development plan which shall be included in its annual
22 report each year.

23 * Sec. 8. This Act takes effect July 1, 1981.
24
25
26
27
28
29

SSSB 189, TRAILS BILL
SUMMARY OF NOMINATIONS

Matanuska-Susitna Borough	6000.0
City and Borough of Sitka	240.0
City of Seward	507.0
City and Borough of Juneau	6060.0
City of Cordova	141.6
Fairbanks North Star Borough	2300.0
Municipality of Anchorage	29145.0
City of Ketchikan	210.0
City of Kodiak	1110.0
Alaska Dept of Natural Resources, Div of Parks	2600.0
Kenai Peninsula Borough	5350.0
TOTAL	53,663.6

*a detailed list of individual
projects + costs was attached*



THE CITY AND BOROUGH OF JUNEAU

CAPITAL OF ALASKA

155 SOUTH SEWARD ST. JUNEAU, ALASKA 99801

January 12, 1981

Representative Mike Miller
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Representative Miller:

Pursuant to your phone conversation with Parks and Recreation staff on January 5, 1981 in regards to legislation for statewide trails, Parks and Recreation Director Jim Hall has supplied the following estimates for proposed future CBJ trail needs:

Mendenhall River Greenbelt	\$1,500,000
Phase III Treadwell Ditch Trail	300,000
Bike Trails	3,900,000
Urban Walking Trails	260,000
Equestrian Trails	100,000
	<u>\$6,060,000</u>

Please feel free to call if you should have additional questions.

Sincerely,

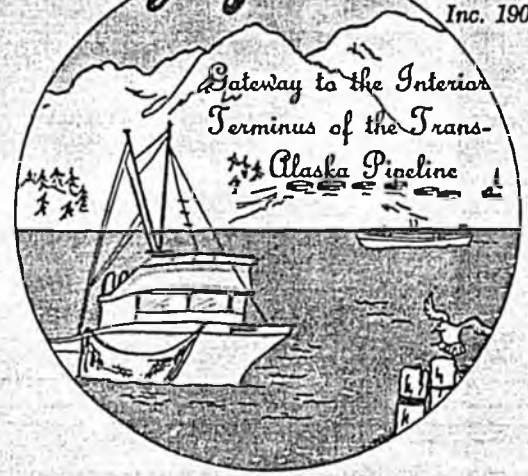
Carlton Laird
Manager

cc: Jim Hall
Art Hartenberger
Mayor Overstreet
Ernie Polley

TRAIL CORRIDOR ACQUISITION & DEVELOPMENT
MUNICIPALITY OF ANCHORAGE: 1981-1985

COST

NAME OF TRAIL/GREENBELT	ACQUISITION	DEVELOPMENT	TOTAL
Chester Creek	\$6,625,000	\$100,000	\$6,725,000
Rabbit Creek*	5,725,000		5,725,000
Fish Creek	1,215,000		1,215,000
Russian Jack Springs		180,000	180,000
Kincaid Ski Trail Lighting		200,000	200,000
Hillside Ski Trail Lighting		200,000	200,000
Stubs/Curb Cuts/Striping		845,000	845,000
Various Rights-of-Way	2,770,000		2,770,000
Interpretive Trails		345,000	345,000
"C" Street Bike Trail		125,000	125,000
Kincaid/Hillside		230,000	230,000
Campbell Creek		1,425,000	1,425,000
Jewel Lake/Fish Creek		105,000	105,000
Seward Highway Bike Trail		1,380,000	1,380,000
Glenn Highway Bike/Ski Trail		350,000	350,000
O'Malley Bike/Ski Loop		1,300,000	1,300,000
N. Mt. View Bypass Trail*		830,000	830,000
Interconnecting Bike/Ski Trails		3,425,000	3,425,000
Dog Sled Trail Right-of-Way	25,000		25,000
 Total CIP as approved 12/80	 \$16,360,000	 \$11,040,000	 \$27,400,000
 Initial State Trail System nominations			 \$18,700,000
 Grand total less duplication*			 \$39,545,000
Grand total less duplication* and Project '80's Trails			\$29,145,000



May 1, 1981

VALDEZ PARKS & RECREATION

Senator Vic Fisher
Alaska State Legislature
Pouch V (MS 3100)
Juneau, Alaska 99811

RE: SPONSER SUBSTITUTE FOR SENATE BILL 189

Dear Senator Fisher;

In response to your request Thursday afternoon during the Senate Resource Committee Teleconference Hearing regarding the above referenced Bill, please find enclosed herewith items pertinent to the needed input.

For your reference I feel some additional detailed information is necessary at this time. You can rest assured that this community will be applying for specific projects when the appropriate time comes. As part of our legislative priorities in applying for a portion of available State to Municipal/City grants, two items were from the Parks & Recreation Department. The Gold Creek Hiking trail, which was the number two priority item on the Valdez five year trail plan composed in 1978, has an estimated development cost in the amount of \$100,000. The second trail item requested for funding is a cross country ski trail net-work in the vicinity of the downtown Valdez area and has a development cost figure of \$150,000. Our number three priority trail in reference to the five year trail plan, is the historical Glacier Trail commencing near tide water, then leading along the north side of the Valdez airport to the Valdez Glacier campground. This item incorporates the construction of a visitor turn-out/parking on the Richardson Highway which is considered the westerly terminous of the trail. The rehabilitation of the westerly mile of the trail is considered to be the most difficult portion. Our estimate for this project is \$50,000 for the trail and \$150,000 for the highway turn-out. I might note at this time the highway turn-out is in tidal wet lands, but does fall with-in the existing right-of-way limits.

SPONSER SUBSTITUTE FOR SENATE BILL 189

Page 2

We have three other trails presently listed in our five year plan. However, due to a lack of assessment and working out specific details as to land status, etc., these items will be incorporated at a later date.

We appreciate the opportunity to be included in your progress of the referenced Bill. If you should need further data or explanation, please do not hesitate to call on us.

This letter is intended as only advisory.

Sincerely,



Barney M. Meyring, Commissioner
Valdez Parks & Recreation Commission

Encl: Exhibit TP-81

c/c: Mayor Steve McAlpine
Marty Rutherford
Valdez P-n-R Commission

CITY OF SEWARD



P. O. BOX 337
SEWARD, ALASKA 99664

CITY MANAGER	224 5214
COMPTROLLER	224-5216
INFORMATION	224-5215
CITY POLICE	224-5201

March 10, 1981

Senator Vic Fischer
Pouch V
State Capitol
Juneau, AK 99811

Dear Senator Fischer,

RE: SB 189, An Act providing for a state historical, recreational and wilderness trails, waterways, and campsite system.

I'm pleased to see the introduction of this bill into the State Senate. I feel that there is a definite need for a uniform trail system within the state. In addition to funding acquisition, development and maintenance, I feel that it is equally important to provide technical assistance to communities (particularly small ones) interested in developing a trail system close to home. As the price of fuel continues to go up, I feel that there will be a continuing trend toward recreation closer to home. Henceforth, the burden of providing trails and campsites will fall more heavily upon the municipality. The average small community does not have access to the expertise necessary to engineer a trail through often complex ecosystems.

The City of Seward has just completed construction of a 3/4 mile trail (actual labor was done by the Young Adult Conservation Corps) within the City limits; it is the first "official" trail to exist in Seward. It travels through some low lying land and there were seven bridges (some very small) constructed over swampy areas and creeks. At present, brochures describing the trail are being printed up for distribution to the Information Cache and various hotels within the City. It is hoped that tourists will take advantage of the proximity of the trail to the downtown area (about 8 blocks). In addition, the Forest Service is planning to provide a naturalist two days a week on a regular basis for guided tours through the area. The trail is scenic, contains diverse plant life, and is an area where small scale mining activity once took place.

Trail preservation or maintenance would be the main concern of the City in regard to this trail (named Two Lakes Trail). Trailhead construction is another possibility, as nothing has been done yet other than providing a limited place to park. Restrooms at the trailhead would fill a definite need.

Probable maintenance costs of this trail would not exceed \$500 per year, and could be considerably less. Construction of a trailhead and restrooms could be accomplished for probably \$7,000. Additional maintenance for the restrooms could cost \$200 per year.

In addition, the City of Seward and the Seward Chamber of Commerce support construction of a trail to Caines Head State Park from Seward. Caines Head is an area of historical significance as well as scenic beauty. Unfortunately, there is no access to this park except by water, and even then there is no dock to tie up to. To make the area accessible to the many tourists who visit Seward in the summer, as well as year round residents, would require land access. Construction of a 5 mile trail to Caines Head from Tonsina Creek would cost roughly \$400,000. Annual trail maintenance would run around \$2,000 a year thereafter.

There are other potential trail sites around Seward. In the 1930's, the Civilian Conservation Corps built several fine trails in the area. One leads into Paradise Valley from the railroad tracks (approx. 17 miles from Seward), to Paradise Lakes and out to the end of Ptarmigan Lake. From there, a hiker can travel down the Ptarmigan Creek trail and out to the highway at mile 23. The CCC trail has not been maintained for over 40 years and is badly overgrown in areas, although parts of it can be followed for miles. It leads through some beautiful country that is otherwise inaccessible except by aircraft. I would like to see this trail revamped so that more people could enjoy the area.

I sincerely hope that this bill passes, as I feel there is a definite need for a system of this nature within the state. If I can be of further assistance, please contact me.

Sincerely,



Christy A Moeller
Recreation Director
City of Seward

Phone: (907) 424-3237
or 424-3238

CITY OF CORDOVA

Box 1210 602 Railroad Ave.

CORDOVA, ALASKA 99574

"The Friendly City"

Reply to:

March 6, 1981

Senator V. Fischer
Pouch V
Juneau, AK 99811

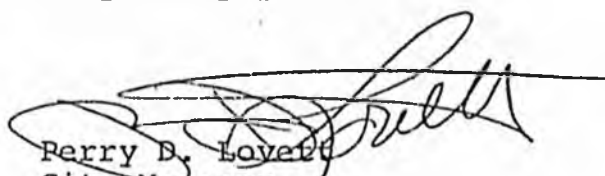
Dear Senator Fischer:

In response to your recent letter, the City of Cordova developed a trails program in 1978 consisting of 8360 lineal feet of asphaltic or Portland cement trails (cement was included in cost estimate as Cordova has two concrete plants but must wait for major asphaltic paving projects to have a contractor bring in a plant). This would provide a paved trail from the Alaska marine ferry terminal into town via Cannery Row, the small boat harbor, Harborview Park, Civic Center, swimming pool then all the way out to the Odiak Camper Park. Another trail would go past the schools and terminate at the ski hill. It is envisioned that the Dept. of Transportation and Public Facilities would provide trails along the historical Copper River Highway (former roadbed for the Copper Railroad), by Sheridan Glacier to terminate at Child's Glacier and the Million Dollar Bridge.

The cost of the City footpath and trail system is estimated to cost \$141,640.00.

We appreciate your efforts to make the footpath and trail system a reality. Please advise if we can provide additional information.

Very truly yours,



Perry D. Lovett
City Manager

Enclosure: Cost Estimate

COST ESTIMATE FOR BIKE/TRAIL SYSTEM

Assumption: An eight (8) foot average width tread will be used constructed of Portland cement or asphaltic concrete. In a very few instances, wooden walkways will be utilized. The 1981 average cost per foot including grading, paving and restoration of a buffing property is \$2.00 per square foot. Year 1982 will have an increase to \$2.25 per square foot, and if there is a carryover into 1983 the increase will be \$2.50 per square foot

ESTIMATED costs annually for the project is:

1981 - 4420 LF x 8 = 35360 sq. ft. x \$2.00 = \$70,720.00

1982 - 3940 LF x 8 = 31520 sq. ft. x \$2.25 = \$70,920.00

Total \$141,640.00



CITY OF KETCHIKAN

334 FRONT STREET

P. O. BOX 7300

TELEPHONE 907 225-3111

April 23, 1981

Senator Victor Fischer
Aide Sumner Putman
Pouch V
Juneau, Alaska 99811

Dear Senator Fischer:

Ketchikan requests that allocations for two development projects be included for funding in Senate Bill No. 189.

Harbor View Park: Continued development of a waterfront decked park. Total cost \$282,100.

Existing Funding

\$ 81,050 Federal LWCF Grant:	50% match
40,525 State Bond monies:	25% match
40,525 Local Sales Tax monies:	25% match
<u>\$162,000</u> Original LWCF Grant request	

Proposed Funding

\$ 60,000 Local Sales tax monies:	50% match
(already approved)	
<u>60,000</u> SB 189 monies:	50% match
<u>\$120,000</u> SB 189 total request	

\$282,100 Total Project Costs

This additional allocation will allow the City to add above deck amenities, picnic tables, benches, planters, banners, bus stop shelter and arbor, thus completing project as designed.

Dudley Field Recreation Area: Continued development of an outdoor field sports facility which includes a playing field and four tennis courts.

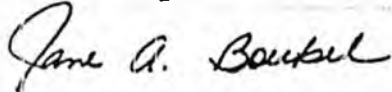
Proposed Funding

\$ 50,000 Local Sales tax monies: (already approved)	25% match
<u>150,000 SB 189 monies:</u>	75% match
<u>\$200,000 SB 189 Total Request</u>	

This allocation will allow the City to add spectator seating for the playing field, landscape the facility, construct four dugouts for player use, and establish a parking area in support of the facility.

We appreciate your inclusion of these requests in SB 189. If I can be of further assistance, please do not hesitate to call.

Sincerely,



Jane A. Boubel, Director
Parks and Recreation Department

JAB:gw



BOX 335

HOMER, ALASKA 99603

April 30, 1981

Senator Victor Fischer
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Fischer:

At the recent teleconference hearings you indicated that you were not in receipt of any projects for the City of Homer's parks acquisition and recreation needs. We do have projects which have been planned and have been submitted to the Land and Water Conservation Fund funding program. These funds are awaiting approval by the L.W.C.F. program and, therefore, we would appreciate them also being considered in your bill.

The City Council has appropriated a total of \$119,000 over the past two years for parkland development and acquisition (all of this is local tax money and does not include any federal or state grants).

The city is developing one park on its own with local volunteer help, and the city has contributed \$39,000 to an L.W.C.F. grant of \$156,000 to help acquire another local park in the downtown area.

I was told by the Division of Parks that any funding that accompanies your bill would be distributed according to priorities already set up by the L.W.C.F. allocation process. This would seem to be a reasonable process. However, I will also indicate to you our funding needs so that if the intent of the bill was to directly allocate funds, we will be on your list.

1. Proposal to acquire a pocket park in downtown Homer (Map 1).

Total Requested \$155,000
 Total Local Match \$ 38,500

This was requested in 1980, and we are on the L.W.C.F.'s priority list when funds become available.

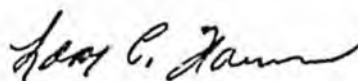
2. Proposal to develop Beluga Lake Park (Maps 2 and 3).

Total Requested \$160,000
 Local Match - The value of the land to be donated to the city by a private individual; present market value is approximately \$40,000.

This park will allow public access to Beluga Lake for ice skating, picnicing, and recreation. It is centrally located in town and would be used by a wide variety of individuals including tourists. We are in the process of finalizing the development plans for this park.

To develop a fiscal note for the municipal assistance portion of this bill, you may want to obtain the funding priorities from the Division of Parks. The first \$155,000 of this proposal is already on that list. The \$160,000 will be on the list shortly.

Very truly yours,



Larry C. Farnen
 City Manager

LCF/RK/pb

enclosures

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April 9, 1981

Senator Vic Fischer
Alaska State Legislature
Committee on Resources
Subcommittee on Parks and Trails
Pouch V
Juneau, Alaska 99811

Dear Senator Fischer:

Regarding your inquiry in relation to Senate Bill 189 -- in which you requested costs for acquiring, developing, and preserving wilderness and recreational trails in or near our community -- the following information was taken from the Kodiak Island Borough Comprehensive Parks and Recreation Plan (although this plan was completed in June 1979, it was never formally adopted by the borough):

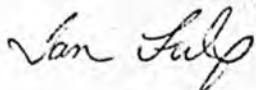
<u>PROJECT</u>	<u>JURISDICTION</u>	<u>DEVELOP</u>	<u>MAINTAIN</u>
Street Walking/Bike Trails on existing streets -- signage only, 2.5 miles	City/Borough	\$10K	\$1K/yr
Bike Trails -- Coast Guard Base to Monashka Bay, 6-12 miles	City/Borough	\$100K/mi	\$1K/mi/yr
Pearson Cove Walking Trail, 1.5 miles	City	\$50K	\$1.2K/yr
Pillar Mountain Hiking Trail, 6 miles	City/Borough	\$200K	\$2.4K/yr
Pillar Creek Hiking Trail, 3 miles	City/Borough	\$100K	\$1.2K/yr
Island Lake Walking Trail, 1.5 miles	Borough	\$50K	\$1.2K/yr

April 9, 1981
Page Two

Spruce Cape District Park Hiking Trail, 3 miles	City/Borough	\$100K	\$1.2K/yr
Fort Abercrombie State Park Historic Trail, 3 miles	State	\$100K	\$1.2K/yr

Please forgive the lateness of our reply.

Sincerely,



Ian Fulp, Director
Parks and Recreation

MUNICIPALITY OF ANCHORAGE - CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department
Cultural and Recreational Services
Program Category
Anchorage Parks and Recreation Service Area

PAGE 74

POLICY GOALS

Provide a wide range of cultural and recreational opportunities to all segments of the community. (From Goals and Objectives - Comprehensive Plan)

- Objectives:
- A balance between parkland acquisition and development will be maintained, except where minimum standards of park area have not been met, emphasis will be on acquisition.
 - Use will be made of publicly owned open space.
 - Marginal lands and geological hazard area will be used for recreation and open space.
 - Separate areas for mechanized and non-mechanized recreational use will be sought.
 - Efforts toward establishing greenbelts on all streams will be pursued.
 - The establishment of a comprehensive trail system will be emphasized.

Resource Documents: Parks, Recreation and Open Space Standards Policies and Guidelines for Development, and park plans for Spenard, Muldoon, Sand Lake, Rabbit Creek/Hillside, Chester Creek, Campbell Creek, Rabbit Creek, City area and Trail Plan.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

During the coming six years, this Division will concentrate on securing, for each neighborhood, the minimum acreage of park land according to the guidelines cited above under Resource Documents. Development of recreational facilities will be done in some areas. Concentration will be on rehabilitation of existing facilities. Development will be tempered according to the capacity of the maintenance section of Parks and Recreation to take care of existing facilities and the ability and willingness of the Municipality to fund additional maintenance personnel and equipment. The extension of the trail system to provide for both summer and winter uses will be a primary activity. A permanent use area for motorized recreational equipment will be sought. The establishment of a Public Lands Conservancy Foundation will be encouraged to acquire and hold land for public purposes which is beyond the fiscal capability of the Municipality.

PRIORITY CRITERIA

- Mayor's Policy Guidelines
- Assembly Policy
- Advisory Commission/Community Input
- Standards Community Balance
- Availability of Grant Funds
- State land selection program
- Bond Fund Constraints

MUNICIPALITY OF ANCHORAGE - CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department
Cultural and Recreational Services
Program Category
Anchorage Parks and Recreation Land Acquisition

POLICY GOALS

Expand the Municipality's Park System as nearly as possible to Municipal standards as contained in Parks Recreation and Open Space Standards, Policies and Guidelines for Development, while keeping within the limits of the current fiscal policy.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

- Secure an average of three new neighborhood parks per year.
- Secure at least one new community park every other year.
- Secure greenbelts along creeks by whatever means possible.
- Secure Heritage Conservation and Recreation Service (HCRS) grants for one new park area per year.

PRIORITY CRITERIA

- | | |
|----------------------------------|---------------------------------------|
| Fiscal Constraints | Availability of Grant Funds |
| Mayor's policy guidelines | Availability of State Selection lands |
| Commission/Assembly/Public Input | |
| Demographic/Geographic Studies | |

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Land Acquisition

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Campbell Creek Greenbelt 449004 thru 27, 40, 42, 45 and 52		2,974	29 parcels active in 1979; HCERS and State Grants of \$600,000 included; three parcels are in condemnation; five are yet to be acquired; target date 10/80.
Fish Creek Greenbelt 449029, 30, 41 and 49.		432	4 parcels active in 1979; HCERS and State Grants of \$160,000 included; complete except for 1 parcel in condemnation.
Taku School Site 449032		139	In condemnation; \$40,000 additional in 1980 CIB; target date 9/1/80.
Fairview at 13th 449033		100	Completed; \$18,700 transferred to 449058, unprogrammed authorization.
Seppala Site 449034		617	Completed; \$550 transferred to 449058, unprogrammed authorization.
Central Spenard 449035		1,013	HCERS and State funds of \$722,000 are included; target date - 11/80.
Creekside Park Site 449037		323	HCERS and State funds of \$187,000 are included; in condemnation.
Goose Lake - Wester 449038		315	Status in limbo. Court deciding.
Midnight Sun - Lingo 449039		61	Completed; \$500 transferred to 449058, unprogrammed authorization.
O'Malley Park 449044		143	Completed; \$800 transferred to 449058, unprogrammed authorization.
Bentzen Lake 449054		123	Completed; \$300 transferred to 449058, unprogrammed authorization.
Spenard and Chester Creek 449056		0	\$40,000 transferred to development; \$150,000 to be available in 1980 CIB.
Unprogrammed Authorization 449058		0	Received \$42,550 from other cost centers.
Chester Cr. Tr. Rend zvous 449059		6	Completed; \$2,800 transferred to 449058, unprogrammed authorization.
Wonder Park Corridor 449060		38	Completed; \$7,100 transferred to 449058, unprogrammed authorization.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Land Acquisition

EXISTING CAPITAL IMPROVEMENT BUDGET PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Mt. View Military Site 449061		1	Completed; Lease of land; \$500 transferred to 449058, unprogrammed authorization.
DeLong Lake Site 449062		11	Completed; \$11,000 transferred to 449058, unprogrammed authorization.
Rabbit Creek Greenbelt 449063		447	HCRS and State Grants of \$407,000 awarded; target date 6/81.
Nash Site 49PA01		1	Completed; donation of land; cost for processing \$536.
Romig Park Site 49PA02		1	Completed; donation of land; cost for processing \$982.
Campbell School Vest Pocket 49PA03		45	Completed; supplement to CDBG; \$300 transferred to 449058, unprogrammed authorization.
Northwood School 49PA04		3	Funds to supplement CDBG acquisition of \$404,000.
<u>State CIP Grants</u>			
DeLong Lake 461500		200	Completed acquisition, \$186,370; awaiting bids for removal/demolition of abandoned structure.
Sand Lake 461600		100	10% complete. An appraisal has been ordered. Additional funding will be necessary
<u>1980 Projects</u>			
1980 CIB Projects	4,140	3,180	Bonds approved 10/79. Prioritized list of projects for inclusion in 1980 first bond sale developed. Acquisition list by priority and start date forwarded to Property Management Division. Further action deferred pending sale of bonds. Bond sale expected in May since State assistance is assured in meeting interest rate demand.

MUNICIPALITY OF ANCHORAGE
CAPITAL PROJECT CATEGORY SUMMARY

DEPARTMENT-UTILITY: CULTURAL & RECREATIONAL S PROJECT CATEGORY: PARK ACQUISITION

	THOUSANDS OF DOLLARS						FUTURE PROJECT COST	PRIOR YEARS APPROP	TOTAL PROJECT COST
	1981	1982	1983	1984	1985	1986			
CAPITAL INVESTMENT COSTS									
PLANNING AND DESIGN	0	0	0	0	0	0	0		
LAND AND R.O.W.	8,460	4,220	6,020	5,830	5,310	5,660	35,500		
CONSTRUCTION	0	0	0	0	0	0	0		
EQUIPMENT	0	0	0	0	0	0	0		
INTERFUND CHARGES	1,215	730	1,150	1,100	1,000	1,070	6,265		
OTHER	0	0	0	0	0	0	0		
TOTAL	9,675	4,950	7,170	6,930	6,310	6,730	41,765	0	41,765
SOURCE OF FUNDS									
							TOTAL FUNDS	REIMBUR SABLES	NON-REIM BURSABLES
G.O. BONDS AUTH	0								
G.O. BONDS UNAUTH		2,260	3,960	2,530	2,690	2,665	14,105	0	
REVENUE BONDS	0	0	0	0	0	0	0		
FEDERAL GRANT	925	0	0	0	0	0	925	925	
STATE GRANT	5,750	2,690	3,210	4,400	3,620	4,065	23,735	23,735	
CONTRIBUTIONS	0	0	0	0	0	0	0		
OPERATING REV	0	0	0	0	0	0	0		
OTHER	3,000	0	0	0	0	0	3,000		
TOTAL	9,675	4,950	7,170	6,930	6,310	6,730	41,765	24,660	17,105

OPERATING AND MAINTENANCE COST ESTIMATE							OPERATING BUDGET UNITS WITH MAJOR IMPACTS		
OPERATING EXPENDITURES	0	2	6	11	17	24	4450		
OPERATING REVENUES	0	0	0	0	0	0	0		
NET OPERATING COST	0	2	6	11	17	24	0		

MUNICIPALITY OF ANCHORAGE -- CIP - 4
 CAPITAL IMPROVEMENT PROJECT FINANCIAL SUMMARY

Department Cultural and Recreational Services		Account Code 0461-4490							
Program Category Anchorage Parks and Recreation Acquisition		Project Category Parkland Acquisition							
PROJECT TITLE	TOTAL PROJECT COST						BONDS	OTHER LOCAL	STATE OR FEDERAL FUNDS
	1981	1982	1983	1984	1985	1986	<input checked="" type="checkbox"/> G.O. <input type="checkbox"/> REV		
THOUSANDS OF DOLLARS									
Completion of 1980 Programs	200								200
Contingency Land Fund	260	360	420	430	450	500	960	260	1,200
Neighborhood/Vest Pocket Parks	3,605	1,100	1,850	1,380	1,330	1,500	2,565	740	7,360
Community Parks	1,590	780	1,660	1,500	570		2,100	1,000	3,000
Special Facility Areas	675	770	860	880	900	990	1,575	500	3,000
Chester Creek Greenbelt	2,205	970	1,020	1,440	990	940	3,365		4,200
Rabbit Creek Greenbelt	835	970	1,120	1,300	1,500	1,100	2,325	500	4,000
Fish Creek Greenbelt	405		240		570		415		800
Turnagain Arm Bluff Corridor						1,700	800		900
TOTALS	9,875	4,950	7,170	6,930	6,310	6,730	14,105	3,000	24,660

MUNICIPALITY OF ANCHORAGE - CIP 5
 CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department Program Category	Account Code Project Category
Cultural and Recreational Services Anchorage Parks and Recreation Acquisition	0461-4490 Park Land Acquisition
PROJECT TITLE	SUMMARY OF PROJECT SCOPE
Completion of 1980 Programs	1981 - Escalating costs make land more costly. This fund will be used to augment the purchase of a multipurpose playfield area (Special Facilities-200)
Contingency Land Fund	1981-86 - Included are funds for surveying park land, for imminent purchase of new subdivisions, for costs associated with donations and other unanticipated costs. (e.g. nuisance abatement) (260) (360) (420) (430) (450) (500)
Neighborhood/Vest Pocket Parks Neighborhood - 5 to 16 acres Vest Pocket - Smaller than 5 acres. All Vest Pockets become neighborhood parks as land becomes available.	1981 - Abbott School Area - 5 acres (530); Heather-3 acres (670); Inlet Nulby - 3 acres (425); McKee - 4 acres (320); Lyndon area - 3 acres (300); Towne - 7 acres (350); Taku School - 2.2 acres (210); Conifer Site (700). <i>GENEVA -5 (300)</i> 1982 - Tudor School Park - 5 acres (300); Diamond Corridor - 3 acres (800) 1983 - Lake Otis @ 53rd - 5 acres (990); Bragaw @ 95th - 5 acres (860) 1984 - Seward @ 77th - 5 acres (790); Susitna School Park - 3 acres (590) 1985 - Gladys Wood School - 5 acres (670); Seward @ 66th - 5 acres (660) 1986 - Bay Shore Area - 5 acres (500); Abbott Road/Creek - 5 acres (500); Old Seward @ O'Malley - 5 acres (500)
Community Parks Larger areas - 20 to 80 acres	1981 - Increments of Minnesota South - 14 acres (1,590) 1982 - Central Klatt - 20 acres (780) Portion in State selection 1983 - Strawberry Road area - 20 acres (1,660) 1984 - Central Spenard extension by 12 acres to 20 total (1,500) 1985 - O'Malley Park extension by 7 acres to 22 total (570)
Special Facility Areas 3 to 7 acre sites	1981-86 - Site will be selected to accommodate playing fields in locations compatible with sports program. Lake Otis/Dowling area, Sand Lake area and DeArmour area will be sought (675) (770) (860) (880) (900) (990).
Chester Creek Greenbelt From Military Reservation to the Cook Inlet	1981 - Along south fork and @ Cheney Lake - 2 acres (405); at Eagle Street - 13 acres (1500); Lake Otis North - 2 acres (300) 1982 - Winchester Area - 2 acres (625); South fork easements - 1 acre (345); 1983 - Tract A-2 acres (300); Bannister-3 acres (320); Boniface area-2 acres (400) 1984 - Eastern areas - 10 acres (1,440) 1985 - Eastern areas - 6 acres (990) 1986 - Eastern areas - 5 acres (950)
Rabbit Creek Greenbelt From Chugach Mountains to Cook Inlet	1981 - Eastern Parcels - 15 acres (835) 1982 - Central Parcels - 16 acres (970) 1983 - Central Parcels - 17 acres (1,120) 1984 - Central Parcels - 19 acres (1,300) 1985 - Western Parcels - 21 acres (1,500) 1986 - Western Parcels - 14 acres (1,100)
Fish Creek Greenbelt From Minnesota Drive to Cook Inlet	1981 - North Section - 10 acres (405) 1983 - South Sections - 4 acres (240) 1985 - Central Sections - 6 acres (570)
Turnagain Arm Bluff Corridor	1986 - From Potter Marsh to Kincaid Park - 25 acres (1,700)

MUNICIPALITY OF ANCHORAGE – CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department	Cultural and Recreational Services
Program Category	Anchorage Parks and Recreation Development

POLICY GOALS

To develop the parklands of the Municipality to provide outdoor recreational opportunities for a variety of activities throughout the Anchorage Park and Recreation Service Area, within the fiscal limitation of the bond program and tempered by the ability of the Municipality to fund the maintenance program necessary to an expanded system.

Expand the development of parks toward that recommended by adopted Municipal standards.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

Develop an average of three new neighborhood parks per year.

Develop one new multi-purpose playfield per year.

Redevelop parkland in four parks per year to render maintenance more economical.

PRIORITY CRITERIA

Fiscal constraints

Mayor's policy guidelines

Commission/Assembly/Public Input

Demographic/Geographic studies

Availability of Grant Funds

Standards/Community Balance

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category
Anchorage Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Smith Memorial Park 449201		65	Complete; \$3,500 transferred to 449229. Unprogrammed authorization.
Campbell Park 449202		50	Complete; two bridges and path; \$5,700 transferred to 449229.
Delaney Park 449203		6	Complete; curb cuts; \$2,300 transferred to 449229.
Scenic Park 449204		127	Complete; \$2,700 transferred to 449229.
Fish Creek Park 449205		238	Complete; \$3,000 transferred to 449229.
Spenard Beach Parking 449206		3	Completed; over-run of \$1,700 paid from other projects.
O'Malley Park 449207		172	95% complete.
Jewel Lake Parking 449208		2	Action deferred. Funds used in other projects.
Russian Jack Lighting 449210		30	Complete.
Small parks 449211		192	Complete.
Landscaping 449214		6	Ongoing program.
Russian Jack Tennis 449215		172	95% Complete.
Government Hill Tennis 449216		54	95% complete.
Nunaka Parking 449217		11	See State project below. \$70,000 in 1980 CIB, in addition
Westchester Lagoon 449218		4	See State project below. State grant of \$100,000 received.
Ben Boeke Parking 449219		155	Portion of lot paved. \$400,000 funding needed.
Mt. View Park 449220		124	Complete. \$75,000 in CDBG funds used in addition; \$5,500 transferred to 449229.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Fairview Center Rehab. 449221		69	80% complete. \$19,000 used for grounds renovation.
Trails and Barricades 449222		3	Continuing program.
Mulcahy Water Line 449224		15	Complete; \$800 transferred to 449229
Resolution Park 449225		4	Complete.
Resolution (Arco) 449226		12	Complete.
Fish Creek Rehab. 449227		50	40% complete. Remainder under contract.
Ben Boeke Hydrant 449228		5	Complete.
Unprogrammed Auth. 449229		0	Holding account; \$24,700 received from other cost centers.
Russian Jack Ballfields 449230		16	Complete; supplement to EDA project. \$1,200 transferred to 449229.
Campbell Creek (Diamond) 449231		51	90% complete.
Mulcahy Press Box 449232		1	Complete; donated by Alaska Shrine; \$500 CIB funding.
Contributed to EDA 449233		130	Complete; contribution to EDA project.
Urban Forestry 49PK01		27	15% complete.
<u>State CIB Grants</u>			
Mulcahy Parking Lot 461200		50	15% paved. Construction done in conjunction with 449219. Additional funds will be needed to complete paving.
Mulcahy Home Study 461300		25	40% complete. Preliminary studies completed.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category
Anchorage Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Sydney Laurence Auditorium 461400		400	15% complete. Studies are progressing. Construction completion target date 8/80.
Fish Creek Park 461700		50	80% complete. Completion target date 7/80.
Fish/Campbell Cleanup 461800		100	20% complete. Done in conjunction with 449227 above. Completion target date 9/80.
Pioneer School (Rehab) 461901		135	10% complete. Building being nominated as a historic site. Restoration must follow rules for historic buildings.
Pioneer School Landscaping 461902		15	90% complete. Target date for completion 9/80.
Valley of the Moon Park 462000		20	20% complete. Picnic shelter to be installed. Target date for completion 7/80.
Tree Planting 462100		70	40% complete. Target date for completion 8/80.
Frontierland Park 462200		25	55% complete. Target date for completion 9/80.
Westchester Lagoon 462300		100	65% complete. Target date for completion 9/80.
Nunaka Valley Park 462400		70	20% complete. Target date for completion 10/80.
Mulcahy Restrooms 462500		390	Plans 40% complete. Target date for construction 9/80.
Handicapped Modification 462600		50	20% complete. Target date for completion 10/80.
Government Hill Rec Center 462700		24	5% complete. Equipment and chargebacks.
Old Government Hill School 462701		80	10% complete. Building will be demolished and site cleared by 8/80.
Old Government Hill Playfield 462702		40	5% complete. Site will be developed for a park and playground. Target date 9/80.

MUNICIPALITY OF ANCHORAGE -- CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Government Hill Community Center 462703		156	20% Complete. The old community center will be rehabilitated by 12/80. Currently estimated to cost \$81,000
Fairview Center Grounds 462809		60	80% complete. Built in conjunction with 449221.
Fairview Recreation Center 462900		2,000	Plans 20% complete. Building will be completed by 9/81. One million in CDBG funds in addition.
<u>1980 Projects:</u>			
1980 CIB Projects	4,155	2,820	Bonds approved 10/79. Prioritized list of projects for inclusion in 1980 first bond sale developed. List of projects for development by priority and start date forwarded to Department of Public Works. Further action deferred pending sale of bonds, which is expected in May since State assistance is assured to cover excess interest rates.

MUNICIPALITY OF ANCHORAGE
CAPITAL PROJECT CATEGORY SUMMARY

DEPARTMENT-UTILITY: CULTURAL & RECREATIONAL S PROJECT CATEGORY: PARK DEVELOPMENT

	THOUSANDS OF DOLLARS						FUTURE PROJECT COST	PRIOR YEARS APPROP	TOTAL PROJECT COST
	1981	1982	1983	1984	1985	1986			
CAPITAL INVESTMENT COSTS									
PLANNING AND DESIGN	0	0	0	0	0	0	0		
LAND AND R.O.W.	0	0	0	0	0	0	0		
CONSTRUCTION	11,603	3,390	2,900	2,270	2,430	2,600	25,193		
EQUIPMENT	0	0	0	0	0	0	0		
INTERFUND CHARGES	1,259	1,015	850	720	740	840	5,424		
OTHER	0	0	0	0	0	0	0		
TOTAL	12,862	4,405	3,750	2,990	3,170	3,440	30,617	0	30,617

SOURCE OF FUNDS							TOTAL FUNDS	REIMBUR SABLES	NON-REIM BURSABLES
	G.O. BONDS AUTH	0							
G.O. BONDS UNAUDIT		1,638	2,126	2,300	2,178	2,000	10,242	0	
REVENUE BONDS	0	0	0	0	0	0	0	0	
FEDERAL GRANT	0	0	0	0	0	0	0	0	
STATE GRANT	12,862	2,767	1,624	690	992	1,440	20,375	20,375	
CONTRIBUTIONS	0	0	0	0	0	0	0	0	
OPERATING REV	0	0	0	0	0	0	0	0	
OTHER	0	0	0	0	0	0	0	0	
TOTAL	12,862	4,405	3,750	2,990	3,170	3,440	30,617	20,375	10,242

OPERATING AND MAINTENANCE COST ESTIMATE							OPERATING BUDGET UNITS WITH MAJOR IMPACTS	
OPERATING EXPENDITURES	0	52	166	284	399	525	4450	
OPERATING REVENUES	0	0	0	0	0	0	0	
NET OPERATING COST	0	52	166	284	399	525	0	

MUNICIPALITY OF ANCHORAGE - CIP - 3
CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department	Cultural and Recreational Services	Account Code	0461 - 4492
Program Category	Anchorage Parks and Recreation Development	Project Category	Park Development

PROJECT TITLE	SUMMARY OF PROJECT SCOPE
Neighborhood Parks (5 to 16 acres. Also includes vest pocket parks which are under 5 acres. May provide play equipment and playfields, picnic and rest areas, tennis courts and ballfields.)	1981 - Pfeleiger (65); Ocean view (65); O'Malley (65); Tarwater (55); Wolverine (160); Creekside Park (160); Chugach Foothills Park (160) 1982 - Nadine (45); Pleasant Drive (35); Edna Fisk (55); Central Spenard (170); Old Hermit (35); Valley Park (55); University (55); Jade Street (80); Miller GH (80); 1983 - Abbott (110); Rabbit Creek (65); Sisterhood (45); Pop Carr (55); Shady Birch (55); 1984 - Crescent (110); Northwood (165); Heather (165); Woodland (45); Suddl (55). 1985 - Seward @ 77th (110); McKee (45); Diamond Estates (110); Quynna (110); Jacobson (55). 1986 - Nichols (40); Numbay (40); Valley (45); Kanchee (35); Duddida (30); Diddika (30).
Community Parks (20 to 80 acres. Serve a large area. In addition to all of above, can provide baseball fields, soccer fields, group picnic areas and trails.)	1981 - Jewel Lake (65); Cheney Lake (110); Balto Seppala (315); Mountain View Military (150); Central Spenard (100); Muldoon (150); Centennial Ball Field (200) 1982 - Muldoon (245); Centennial (195); Cheney Lake (110). 1983 - Muldoon (110); Minnesota South (235); Johns (150); 1984 - Rabbit Creek Bluff (265); Central Klatt (330); Minnesota South (145); 1985 - Jewel Lake (110); Rabbit Creek Bluff (180); Windemere South (400); 1986 - Seppala (300); Strawberry (300)
Special Facilities	1981 - 86 - Improvements to swimming beaches - Goose Lake, Sand Lake, Cheney, Jewel and C Street, (65) (75) (130) (240) (110) (120) 1981 - 86-Multipurpose playfields - selected and build specifically for sports programs in areas not served (260) (320) (330) (390) (460) (510) 1985 - Handicapped Recreation Center - a central facility will be modified to provide a center designed for use by handicapped persons (865). 1986 - Arboretum - a facility depicting the native flora which can survive locally will be built for assistance and instruction of public (1,520)
On-going Programs	1981 - 86 - Handicapped adaptations - Federal law requires public facilities to be barrier free for access by handicapped persons (150) (130) (135) (140) (145) (150) 1981 - 86 - Tree planting provides for planting trees onto public property (75) (50) (60) (60) (70) (70) 1981 - 86 - Upgrading parks - a continuing program of improvements including contouring, walkway changes, play equipment replacement (150) (130) (135) (140) (145) (150) 1981 - 86 - Landscaping - Provides for improvements to public property - not limited to parks (125) (80) (90) (90) (100) (100)

MUNICIPALITY OF ANCHORAGE - CIP - 4
 CAPITAL IMPROVEMENT PROJECT FINANCIAL SUMMARY

Department Cultural and Recreational Services		Account Code 0461-4492								
Program Category Anchorage Parks and Recreation Development		Project Category Park Development								
PROJECT TITLE	TOTAL PROJECT COST						BONDS	OTHER LOCAL	STATE OR FEDERAL FUNDS	
	1981	1982	1983	1984	1985	1986	<input type="checkbox"/> G.O. <input type="checkbox"/> REV			
THOUSANDS OF DOLLARS										
Campbell Creek Greenbelt	390	550	410	550			900		1,000	
Chester Creek Greenbelt	1,035	160					545		650	
Rabbit Creek Greenbelt	165	330	210				405		400	
Russian Jack Springs Park	1,367	670	410	100	180		930		1,797	
Goose Lake Park	190	120					120		190	
Delaney Park	45		215						260	
Earthquake Park	95		300						395	
Kincaid Park	365								365	
Hillside Park	315								315	
Far North Bicentennial Park		630	400				500		530	
Ice Rinks	6,250								6,250	
TOTALS	12,862	4,405	3,750	2,990	3,170	3,440	10,242		20,375	

MUNICIPALITY OF ANCHORAGE - CIP - 5
 CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department
Cultural and Recreational Services

Program Category
Anchorage Parks and Recreation Development

Account Code
 0461-4492

Project Category
 Park Development

PROJECT TITLE	SUMMARY OF PROJECT SCOPE
Campbell Creek Greenbelt	1981 - Selected areas of the greenbelt will be improved with picnic areas, creek stabilization, access, parking, contouring and landscaping (390) 1982 - Access road to Diamond (300); Parking areas (250) 1983 - Tennis courts will be added at Taku/Campbell (210); parking areas (200) 1984 - Continued development of greenbelt (300); selected fencing (250)
Chester Creek Greenbelt	1981 - Lake Otis playfield irrigation-water system (105); Mulcahy Ballfield irrigation (150); Dust control paving at bleachers (55); Upgrading Sports Complex (200); Ben Boeke Interior painting and lighting (75); Parking paving (200); Sewer system to ballfields (100); landscaping at U Steet (150) 1982 - Hillcrest ski hill (160)
Rabbit Creek Greenbelt	1981 - Brush clearing, access, parking and picnic areas (165) 1982 - Parking area and picnic facilities (330) 1983 - Playfields, tennis courts and trails (310)
Russian Jack Springs Park	1981 - Improve and enlarge picnic area and access for large groups (170); north area parking and soccer field (400); Ski Chalet (797) 1982 - Lighting of hockey rinks and tennis courts and improve parking area (220) Improve golf greens and provide irrigation (450) 1983 - Increase parking at hockey area and provide bleachers (410). 1984 - Improve northern access (100)
Goose Lake Park	1985 - Provide overhead connection at De Barr (180) 1981 - Storage building for aquatics (190) 1982 - Fence and gate improvement and parking lot improvements (120)
Deaney Park	1981 - Upgrading of locomotive and rose garden (45) 1983 - Four new tennis courts with backboard area (215)
Earthquake Park	1981 - Explanation signs, rest areas and picnic areas (95). 1983 - Develop sports field south of Northern Lights (300)
Kincaid Park	1981 - Access and parking in north area (165)
Hillside Park	1981 - Ski trail lighting (200) 1981 - Parking paving (115)
Far North bicentennial Park	1981 - Ski Trail Lighting (200)
Ice Rinks	1982 and 1983 - Access, parking, picnic facilities and playfields (630)(400) 1981 - Construct two indoor ice rinks

MUNICIPALITY OF ANCHORAGE – CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department
Cultural and Recreational Services
Program Category
Anchorage Parks and Recreation Trails Plan
Development

POLICY GOALS

Continue the implementation of the Comprehensive Trails Plan.

Continue a high level of development of the bike trail system.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

Secure right-of-way for five miles of new trail each year through the dedication process of the subdivision regulations.

Clear and construct three miles of footpaths each year.

Build seven miles (11 km) of new bike trails each year.

Secure cooperation of Public Works and DOT/PF to provide for bicycle travel on all new and rebuilt roads.

PRIORITY CRITERIA

Mayor's Policy Guidelines

Fiscal constraints

Availability of grant funds

Commission/Assembly/Public Input

Standards/Community Balance

Availability of State Land Selection Funds

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category - Anchorage
Trails Plan Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Jewel Lake Road 449101		221	Completed; \$2,900 transferred to 449111; unprogrammed authorization.
Diamond Tr. Stubs 449102		66	Completed; \$5,000 transferred to 449111, unprogrammed authorization.
Tudor East of "C" 449103		160	Completed; \$21,800 transferred to 449111, unprogrammed authorization.
AMU/Wesleyan 449104		5	Partially designed; insufficient funds for construction; deferred.
36th Ave. E of Latouche 449105		179	Partially designed; \$173,000 grant from State Trails and Footpaths fund.
NLB-West of A.R.R. 449106		18	Deferred until Street widening; funds transferred to other projects.
Lake Otis - South of Tudor 449107		397	95% complete; \$190,000 in State Trails and Footpaths grants. Cost center owes Acquisition fund.
Fish Creek Stubs 449108		33	Completed, \$6,400 transferred to 449111, unprogrammed authorization.
Misc. stubs 449109		1	Expended.
1976 Completion 449110		31	\$20,000 grant from 1976 State Trails and Footpaths fund.
Unprogrammed Authorization 449111		0	Holding Account \$36,100 received from other Cost Centers.
1975 Completion 449112		9	\$37,000 grant from University of Alaska
Arctic/Campbell Bridge 449113		52	Contribution to Public Works bridge project.
Muldoon Physical Fitness 449101		17	Grant from State Trails and Footpaths Fund.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Trails Plan Development.

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Hillside Park Trail 49BT02		91	State Trails and Footpaths grant.
Kincaid Park Trail 49BT03		91	State Trails and Footpaths grant.
Rendezvous Sled Dog Trail 49BT04		21	State Trails and Footpaths grant.
<u>State CIB Grants</u>			
Tudor West of Minnesota 463100		220	20% complete. Completion target date 10/80. Land acquisition is involved in this project.
Mountain View 463200		90	5% complete. This money has been allocated to Public Works to do the trail when they pave Commercial Drive.
Lake Otis 463300		170	90% complete. Construction is in conjunction with 449107 above.
Abbott Road 463400		170	95% complete. Construction is in same contract as 449107 above.
<u>1980 Projects</u>			
1980 CIB Projects	1,570	1,090	Bonds approved 10/79. Action deferred pending sale of bonds.

MUNICIPALITY OF ANCHORAGE
CAPITAL PROJECT CATEGORY SUMMARY

DEPARTMENT-UTILITY: CULTURAL & RECREATIONAL S PROJECT CATEGORY: TRAILS PLAN DEVELOPMENT

	THOUSANDS OF DOLLARS						FUTURE PROJECT COST	PRIOR YEARS APPROP	TOTAL PROJECT COST
	1981	1982	1983	1984	1985	1986			
CAPITAL INVESTMENT COSTS									
PLANNING AND DESIGN	0	0	0	0	0	0	0		
LAND AND R.O.W.	360	415	460	510	525	510	2,780		
CONSTRUCTION	3,373	1,732	1,423	1,670	593	3,820	12,611		
EQUIPMENT	0	0	0	0	0	0	0		
INTERFUND CHARGES	917	613	632	680	317	1,200	4,359		
OTHER	0	0	0	0	0	0	0		
TOTAL	4,650	2,760	2,515	2,860	1,435	5,530	19,750	0	19,750
SOURCE OF FUNDS									
							TOTAL FUNDS	REIMBUR SABLES	NON-REIM BURSABLES
G.O. BONDS AUTH	0								
G.O. BONDS UNAUTH		1,034	982	1,300	690	3,750	7,756	0	
REVENUE BONDS	0	0	0	0	0	0	0		
FEDERAL GRANT	0	0	0	0	0	0	0		0
STATE GRANT	4,650	1,726	1,533	1,560	745	1,780	11,994	11,994	
CONTRIBUTIONS	0	0	0	0	0	0	0		
OPERATING REV	0	0	0	0	0	0	0		
OTHER	0	0	0	0	0	0	0		
TOTAL	4,650	2,760	2,515	2,860	1,435	5,530	19,750	11,994	7,756
OPERATING AND MAINTENANCE COST ESTIMATE									
							OPERATING BUDGET UNITS WITH MAJOR IMPACTS		
OPERATING EXPENDITURES	0	16	40	86	135	189	4450		
OPERATING REVENUES	0	0	0	0	0	0	0		
							0		
NET OPERATING COST	0	16	40	86	135	189	0		

MUNICIPALITY OF ANCHORAGE - CIP - 4
 CAPITAL IMPROVEMENT PROJECT FINANCIAL SUMMARY

Department Cultural and Recreational Services				Account Code 0461-4491					
Program Category Anchorage Parks and Recreation Trails				Project Category Trails Plan Implementation					
PROJECT TITLE	TOTAL PROJECT COST						BONDS	OTHER LOCAL	STATE OR FEDERAL FUNDS
	1981	1982	1983	1984	1985	1986	<input checked="" type="checkbox"/> G.O. <input type="checkbox"/> REV		
THOUSANDS OF DOLLARS									
Stubs/curb cuts/stripping	230	140	155	155	165	170	245		770
A Purchase Trail ROW	445	500	540	600	660	640	1,625		1,760
Footpaths Construction	270	130	185	220	135	170	535		575
Interpretive Trails	105		130	110			165		180
"C" Street Bike Trail	125								125
Kincaid/Hillside Ski/Hike Trails	230								230
Campbell Creek Bike/Ski Trail	365	235	530	295			685		740
Chester Creek Bike/Ski Trail	100								100
Jewel Lake/Fish Creek Bike Trail	105								105
Seward Highway Bike Trail	550	380	450				565		815
Glenn Highway Bik/Ski Trail		350					170		180
O'Malley Bike/Ski Loop	700	600					133		1167
No. Mt. View Bypass Trail		160		670			400		430
Woronzof Loop Trail						1,100	530		570
Far North Bicentennial Park Trail						400	145		255
Alaska Railroad Trail						1,200	575		625
Hillside Dr. Bike/Ski Trail						600	290		310
Lake Hood Loop Bike Ski Trail						500	240		260
Potter Marsh Loop Trail						750	360		390
Interconnecting Bike/Ski Trails	1,400	265	525	810	475		1,093		2,382
A Dog Sled Trail ROW	25								25
TOTALS	4,650	2,760	2,515	2,860	2,715	5,530	7,756		11,994

Department
 Cultural and Recreational Services
 Project Category
 Anchorage Parks and Recreation Trails Plan

Account Code
 0461-4491
 Project Category
 Trails Plan Implementation

PROJECT TITLE

SUMMARY OF PROJECT SCOPE

Stubs/curb cuts/stripping	1981-86 - Short connections to subdivisions; signing; curb cuts to downtown; type III trail striping (230)(140)(155)(155)(165)(170)
Purchase trail ROW	1981-86 - Program to acquire easements and ROW according to the Trail Plan for all types of trails. (445)(500)(540)(600)(660)(640)
Footpaths Construction	1981-86 - Provides for clearing pathways and preparing the tread for walkers, hikers, skiers and other users. (270)(130)(185)(220)(135)(170)
Interpretive Trails	1981-84 - Interpretive boardwalk trails - Baxter, Bentzen and Johns (105)(130)(110)
"C" Street Bike Trail	1981 - Curb cuts on both sides of "C" Street, Benson north to 9th (125)
Kincaid/Hillside Ski/Bike Trails	1981 - Develop new lighted skiing/hiking trail in both parks (230)
Campbell Creek Bike/Ski Trails	1981 - Old Seward to Lake Otis - 2.3 km (365); 1982 - "C" Street to Old Seward - 4.5 km (235); 1983 - Folker to Bicentennial Park - 2.7 km (530); 1984 - Piper St. East - 2.5 km (295)
Chester Creek Bike/Ski Trail	1981 - Nichols Street to Bragaw Street along greenbelt (100)
Jewel Lake/Fish Creek Bike Trail	1981 - Turnagain Section, both sides - 1.6 km; International Intersection (105)
Seward Highway Bike Trail	1981 - Diamond to Tudor 4.2 km (550) 1982 - Northern Lights to Center - 0.8 km (380); 1983 - Tudor to Northern Lights - 1.6 km (450)
Glenn Highway Bike/Ski Trail	1982 - Muldoon to Airport Heights - 5.1 km (350)
O'Malley Bike Ski Loop	1981 - Birch - Abbot to DeArmon 5.0 km (700) 1982 - O'Malley - New Seward to Birch 5.0 km (600)
North Mountain View Bypass Trail	1982-84 - Bartlett High to downtown via Ship Creek - 10.3 km (160)(670)
Woronzof Loop Trail	1986 - Develop bike/ski trail around International Airport Runway - 7.0 km (1,100)
Far North Bicentennial Park Trails	1986 - Develop walking trails through park - 15.0 km (400)
Alaska Railroad Trail	1986 - Develop bike/ski trail along ARR - downtown to Diamond Boulevard - 6 km. (1,200)
Hillside Dr. Bike/Ski Trail	1986 - Trail along Hillside Drive to Service High School - 3.5 km. (600)
Lake Hood Loop Bike/Ski Trail	1986 - International Airport to Northern Lights west of Lake 1.5 km. (500)
Potter Marsh Loop Trail	1986 - Old Seward and New Seward South to DeArmon - 4.0 km (750)
Interconnecting Bike/Ski Trails	1981 - NLR Wesleyan to Patterson 1.3 km; Baxter-Tudor to Cheney Lake-1.3 km; Muldoon School to Nunaka via 6th-4.8 km; Patterson-Tudor to NLR-1.6 km (1,400) 1982 - 88th Diamond High to JLR - 1.8 km; 36th - Spenard to Arctic - .8 and Arctic to Seward 1.3 (365) 1983 - Raspberry - Kincaid Park to Jewel Lake Road - 3.2 km (525) 1984 - Diamond - Kincaid to JLR - 3.5 km; Johns Park to New Seward 1.7 km (810) 1985 - Johns Road South to Klatt - 1.9 km; UAA/APU/Wesleyan - 1.7 km;
Dog Sled Trail ROW	1981 - Secure easements over entire length of Fur Rendezvous Dog Sled Trail

PARKS FOR ANCHORAGE

An Outdoor Recreation Workshop Conducted at
Alaska Pacific University on December 5, 1980

Realizing the outdoor recreation potential of Anchorage was the topic of discussion and action at Alaska Pacific University during a four hour workshop attended by 73 citizens from throughout the community concerned about the future availability of outdoor recreation opportunities. Dan Golden, former Anchorage Parks and Recreation Advisory Board Chairman, presided at the meeting and introduced the two keynote speakers: Jeff Wilson, an architect and author of a newspaper column on our cityscape and Chip Dennerlein, the State Liaison Officer and Director of the Alaska Division of Parks.

KEYNOTES

Jeff Wilson set forth his perceptions on the place that Anchorage could be and what can yet be done to take advantage of our between-the-mountains-and-water setting. He pointed to the bikeway system as being one of our finest architectural creations, which together with the greenbelts and parks, form one of the most useful and distinctive agents which bind our community together. He stressed that parks give a city its character more than any other positive feature, and that livable attractive cities the world over have this common attribute.

Several themes kept running through his commentary: that parks are the lungs of the city, not a frill; and that the natural beauty of Alaska should not be lost in Anchorage. Most of the utilitarian actions that must occur here can enhance the natural beauty of our city, like putting all overhead utilities underground which is not only cheaper in the long run but also provides more dependable service. Parks, open spaces and greenbelts provide important functions for flood control, drainage, drinking water recharge, and protection from hazardous soils as well as outdoor recreation opportunities close to our homes.

Chip Dennerlein spoke about his role as State Liaison Officer in distributing Land and Water Conservation Fund grants to communities for park acquisition and development and about the role of the Division of Parks in providing a broad range of high quality outdoor recreation opportunities in Chugach State Park on the outskirts of the state's largest population center. He stressed that having a broad spectrum of outdoor recreation opportunities near our homes will become even more important in the future as energy prices increase, fuel shortages become more severe, and many of the areas people now use for outdoor recreation are lost to other uses because they are not dedicated park land - placing a far greater burden on designated parks.

He pointed out that high quality outdoor recreation experiences should not be a function of distance from urban population centers, that Chugach State Park and municipal parks and greenbelts can and should provide a great diversity of nearby outdoor recreation opportunities. He stressed that positive action to acquire and develop important recreation lands must be taken before they are irretrievably lost. Otherwise convenient lands and wildlife presently available for public use and enjoyment by Anchorage residents and increasing numbers of tourists will be severely diminished during the 1980's.

SUMMARY OF WORK GROUP RECOMMENDATIONS

Workshop participants assembled at tables designated with specific topics which correlated to components of various park plans:

- "Parks Recreation and Open Space: Standards, Policies and Guidelines"
- Chester Creek Greenbelt Plan
- Campbell Creek Acquisition and Development Plan
- Ship Creek Recreation Resources Plan
- Pedestrian and Related Facilities and Trails Plan
- City Park Plan
- Spenard Park Plan
- Muldoon Park Plan
- Sand Lake Park Plan
- Rabbit Creek/Foothill Park Plan

The work groups were charged with identifying what high priority elements of the plans remain to be implemented.

At the conclusion of the workshop each work group presented its key findings and recommendations for future action.

→ Trails

- Establish procedure for expediting acquisition of trail corridors before they are lost.
- Seek appropriations to implement acquisition of trail corridors.
- Design overpasses at road crossings and provide more separation from motor vehicles (highway department must be more sensitive to trail users safety and enjoyment).
- Get legislature to fund implementation of trail plan soon.

Rabbit Creek

- Retain Rabbit Creek in its present natural state.
- Accomplish this by zoning and building codes allowing continued private ownership where people have homes.
- Public land should be developed in concert with natural features, i.e. no ballfields, just foot and ski trails.
- For the short range, limit greenbelt designation to less populated segments of Rabbit Creek so as not to adversely impact people's homes.
- Study Potter Creek as an alternative for greenbelt designation.

Section 16

- Support Municipality's plan for the section with two modifications:
 - 1) delete 20 acres of residential use.
 - 2) add nature center.
- Meet with Mayor's Committee on Section 16.

UAA/APU/Goose Lake

- Municipal purchase^{of} old Swanson property (\$300,000) on shore of Goose Lake to be an addition to the park.
- Dedicate three parcels of land (U.S. Public Health Service and two others) for park land and/or University use.
- Remedy the lack of trail dedication with continued public use permits for dog mushing, skiing, pedestrian and bicycling trails across APU/UAA lands.
- Transfer of some sort of U of A lands north of Northern Lights Blvd. to Municipality of Anchorage for school and/or park purposes.
- State purchase of some APU lands for UAA expansion.
- Get these ideas into UAA and APU master plans and municipal Chester Creek Greenbelt/Goose Lake plans.

→ Chester Creek Greenbelt

- Acquire four large wooded parcels which most people assume to be part of the greenbelt in downtown portion (west of Seward Highway) totaling approximately 37 acres.
- Acquire portions of greenbelt along all branches of Chester Creek upstream of Muldoon Road.
- Acquire developed land in the Mulcahy sports complex area for sports arena (Project 80's Ice Palace) access and parking.
- Buy back corridors through Alaska Village, College Gate and Chester Valley subdivision portions of creek.
- Do not lose what has been gained to road and parking lot construction.
- Dedicate dog mushing trail on east side of UAA/APU campus.
- Meet with Municipality of Anchorage and Alaska Department of Transportation to present recommendations.

→ Campbell Creek Greenbelt

- Get list of parcels recommended for acquisition in Campbell Creek Greenbelt Plan but which have not yet been purchased.
- Obtain funding as soon as possible to complete acquisitions.

Ship Creek

- There is no adopted plan for a Ship Creek Greenbelt/industrial park.
- Initiate planning study to evaluate the potential.
- Involve all land managing agencies: Alaska Railroad, U.S. Air Force, U.S. Army, and the Municipality of Anchorage.
- Develop public support.
- Present to legislative bodies.

Chugach State Park

- Acquire several private landholdings which block access into the following parts of the park:
 - Rabbit Creek Valley
 - North Fork Valley of Campbell Creek

Related Note

Related
Note

- "Swiss Alps" above Eagle River/Chugiak
- Paradise Haven on two sides of \$200,000 visitor center in Eagle River valley
- Obtain funds from legislature to purchase these during current "flat" period before the next "boom".
- Establish restrictive zoning to avoid incompatible development within Chugach State Park.
- Get State to acquire key Eklutna selections through trade or purchase.

Park-Schools

- Implement the various municipal park plans which would entail the acquisition of approximately \$19 million worth of undeveloped land adjacent to schools (some recommendations may be out-of-date).
- When new school sites are purchased provide for acquisition of adjacent park land.
- Increase park staff to help neighborhoods who want to develop trails, etc. next to schools.
- Establish networking system so that when something comes up large numbers of voices will be heard by legislature or assembly.
- Get PTAs involved.
- Be better prepared for the 1982 legislature.

Campbell Point

- Secure property which is being transferred from U.S. Army to the State and then to the Municipality for park purposes.
- Obtain funds for the development of winter sports complex.

Far North Bicentennial Park

- Get Municipality to budget adequate funds to manage area and if they do not lobby for state retention.
- Adhere to park plan (there is a restriction on property) and where necessary update it but in conformity with existing plan, perhaps with evaluation by an independent consultant.
- Get AMATS to rescind their north-south and east-west road proposals which conflict with the plan.

CONCLUSION

Dan Golden, workshop chairperson, summed up the conference asking what the next step is now that the work groups have identified priority actions based on the various park plans. A noon lunch meeting for Wednesday, December 10 (and subsequently for Wednesday, December 17) was scheduled at the Alaska Pacific University cafeteria to decide what steps need to be taken.

STATE OF ALASKA
THE LEGISLATURE

FOUCH Y. STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

May 4, 1981

SUBJECT: Sectional analysis of SSSB 189
relating to recreation sites and
facilities (Work Order Number 12-1676)

TO: Senator Bettye Fahrenkamp
Chairman, Senate Resource Committee

FROM: Randolph G. Berry *RB*
Legislative Counsel

BY: Glenn Crow
Legislative Legal Extern

You have requested a section-by-section analysis of SSSB 189 relating to outdoor recreational facilities. This bill amends AS 41.20, expanding the wilderness trails and campsites system under the Department of Natural Resources.

Sec. 1 amends AS 41.20.070, by adding waterways and historical and recreational trails to the system, as well as those that are wilderness. The system will include those areas selected by the Department of Natural Resources and those nominated by local governments and approved by the commissioner of natural resources. This bill section differs from the original in that it states that the system shall be administered by the Department of Natural Resources, division of parks.

Sec. 2 repeals and reenacts AS 41.20.080, setting out new standards for the selection, designation and acquisition of trails, waterways and campsites for the system.

Subsection (a) authorizes the Department of Natural Resources to designate a system of historical, recreational, and wilderness trails, waterways, and campsites throughout the state. The Department of Natural Resources is required to consult with the Department of Fish and Game and the Department of

Transportation and Public Facilities in selecting areas for the system. The Department of Natural Resources shall consider the scenic, recreational, historical, natural, or cultural qualities of the routes and areas in making the selection.

Subsection (b) provides requirements for the selection of trails, waterways, and campsites. To be selected a route or area must serve the recreational needs of a substantial number of people. It must provide access to historical, natural, or recreational areas. The route or area must protect publicly owned land or resources and provide for or enhance the use by the public. It must link existing or potential units of the system, including those located on federal or municipal land. It must contribute to the development of tourism. The trail, waterway, or campsite must be included in an existing state or local capital improvement plan or be consistent with long range planning for recreation, tourism, preservation of historical landmarks, protection of traditional uses, or economic development.

Subsection (c) gives priority to traditional or historic routes when practical.

Subsection (d) authorizes the Department of Natural Resources to acquire sites selected by grant, gift, purchase, lease, dedication, or prescription and hold them in the name of the state. This section does not require transfer of municipal land to the state. It does authorize the Department of Natural Resources to enter into cooperative management agreements with federal agencies, municipal governments, and private land owners.

Subsection (e) requires that sufficient land be designated or acquired to fulfill the purpose for which the site or route is selected.

Subsection (f) authorizes the use of money appropriated for the system to be expended on lands owned by municipalities within the system.

Sec. 3 amends AS 41.20.090, UNIFORM MARKERS. The commissioner of natural resources shall establish a uniform comprehensive system of markers for the system which will include information

May 4, 1981

of historical, geological, biological or other significance.

Sec. 4 amends AS 41.20.100 by authorizing the commissioner of natural resources to adopt regulations for the system. The commissioner shall also adopt regulations for the inclusion of municipal lands, and for payments to municipalities for lands within the system.

Sec. 5 adds a new section, AS 41.20.105 which deals with trails in a local government area. It authorizes the Department of Natural Resources to enter into cooperative agreements with local governments for the acquisition, development, and marking of trails within the local government area.

Sec. 6 adds a new subsection (c) to AS 41.20.110, CONSTRUCTION AND MAINTENANCE OF CAMPSITES. Subsection (c) requires the Department of Transportation and Public Facilities, in conjunction with the Department of Natural Resources, division of parks to develop and construct access to trails and waterways, and to provide for such access in future highway projects.

Sec. 7 adds a new section: 41.20.115, INFORMATIONAL MATERIAL. The division of tourism is required to provide informational material and coordinate promotional material to promote tourism in the system.

Sec. 7 adds a new section: 41.20.122, GRANTS AND ASSISTANCE TO LOCAL GOVERNMENTS. This section was not included in the original bill and is not limited to the historical, recreational and wilderness trails, waterways, and campsite system. It establishes a program of financial and technical assistance to aid local governments in the acquisition and development of outdoor recreation sites and facilities. This program would also be administered by the Department of Natural Resources, division of parks. The division of parks will adopt policies and regulations for the state to provide up to 75 percent of the cost of acquisition and development of outdoor recreation sites and facilities by a local government. Not less than 2 percent of the money appropriated to the division of parks under this program will be used to assist local governments in planning park and recreation lands, in preparing applications under this program, and improving local recreation opportunities.

Senator Bettye Fahrenkamp

Page 4

May 4, 1981

Sec. 7 provides for a new section: 41.20.125, REPORT. The division of parks shall submit an annual report to the governor and the legislature to include descriptions of the routes and areas within the system, the arrangements made for or entered into for the use, development, maintenance, or marking of units within the system, and money expended or committed for these purposes. The annual report shall also include a five year development plan.

Sec. 8 provides that this act shall take effect July 1, 1981, the beginning of the 1982 fiscal year.

GC:RGB:ljb

MEMORANDUM
DEPARTMENT OF NATURAL RESOURCES
DIVISION OF PARKS

State of Alaska

TO: Senator Vic Fischer
Alaska State Legislature

DATE: January 27, 1981

FILE NO:

TELEPHONE NO:

FROM: Chip Dennerlein
Director

SUBJECT: Proposed Trails Bill

This memorandum follows up on your request that I compile the comments regarding your proposed trails system legislation which were made by me and Gary Thurlow during our meeting last Saturday in Anchorage. I have had neither the time nor the assistance required to accomplish a redraft of the legislation, but the comments contained herein should provide adequate detail and direction to enable someone from the legislative drafting service to finalize the bill with the suggested changes. I will list the comments in order and reference the attached draft of the bill. I will also provide some background justification for suggested changes were appropriate.

1. Title (page 1, line 6) should read "An act providing for a state historical, recreational and wilderness trails, waterways and campsites system, and providing for an effective date."

Note: This generic language (historical . . . recreational . . . trails . . . waterways, etc.) should be repeated throughout the bill wherever the system is referred to. The effective date should be July 1, 1981, thus making the bill effective concurrent with any appropriations which may be made to carry forth its purposes. Many of our most important historic and recreational "trails" are rivers and streams. These are also vitally important habitat areas. Including waterways will address our real need to recognize and protect traditional "corridor" recreation patterns.

2. Page 1, line 12, should read, "The system shall include all state trails, waterways and campsites designated pursuant to Section ---- of this act, together with those local government trails, waterways and campsites nominated by"

3. Page 1, line 20: the word "recreation" should be added to the list of qualities which should be considered.

4. Page 1, line 23: this subsection should read, "Trails, waterways and campsites designated pursuant to subsection (a) of this section shall

- 1) serve the recreational needs of a substantial number of people;
- 2) provide access to areas of historical, natural or recreational interest, including but not limited to other publically owned lands and resources;
- 3) protect, provide for, or enhance the use and enjoyment of such lands or resources by the public;
- 4) provide linkage with other existing or potential units of the system, including those located on federal or municipal lands;
- 5) contribute to the development of tourism;

- 6) be included in an existing state or local government capital improvement plan; or
- 7) be otherwise consistent with long-range planning for recreation, tourism, preservation of historical landmarks, protection of traditional uses, or economic development.

5. Page 2, line 6: Insert new subsections and renumber succeeding subsections accordingly:

"(c) wherever practicable, trails designated pursuant to this act should follow traditional routes. In cases where a trail is designated for its historic value, the historic route shall be designated as the official Alaska Trail System unit; provided, however, that the commissioner may alter the historic route where changing natural conditions of the land have rendered the historic route infeasible or in instances where portions of an historic route cannot be located or the existing land status necessitates certain rerouting to make the trail whole."

Note: This important provision would address virtually all of the problems encountered during this past year in trying to save the Iditarod.

6. Page 2, line 6: This should now be "subsection (d)" and should be expanded to read, "provided that nothing in this chapter shall be construed to require the transfer of title to any land within an existing or proposed unit of the system from a municipality to the state or the transfer of any maintenance or management responsibilities except as may be contained in an agreement between the parties. The Department of Natural Resources is also authorized to enter into cooperative management agreements with federal agencies, municipal governments and private land owners for the purpose of carrying out this Act."

7. Following the above, a new subsection (e) should be added:

"(e) Trails, waterways or campsites designated or acquired under this section shall contain sufficient reservations of land to provide for the purposes for which the unit is established."

Note: This is a very important provision because it gives flexibility while directing that recreational needs be adequately provided for. For example, one trail may simply provide access to and from a destination point where recreation will take place, while in another instance, the acts of hiking and camping along a given trail may itself constitute the recreational experience. In the first instance, a 25' or 50' easement may be adequate to provide for the use. In the second, state fee ownership of a several hundred-foot corridor may be necessary. Similarly the system should be flexible enough to provide both access to a river and a corridor along a river wide enough to enable boat docking, camping, or even duck hunting.

8. Following that, a new subsection:

"(f) Funds appropriated by the legislature to carry out the purposes of this Act may be expended on any units within the system, including portions of the system owned by municipalities. Funds may be spent on management, maintenance and administration of existing units and planning or acquisition of proposed units. In

"accordance with appropriations, the Department of Natural Resources, Division of Parks, shall make funds available to municipalities for such purposes."

9. Page 2, line 20: A sentence should be added to this section which reads, "The commissioner shall also adopt regulations concerning the granting of funds to municipalities to carry out the purposes of this act."

10. Page 2, line 29: Add an additional sentence: "The Department of Transportation shall incorporate such plans in the design and development of all state highway projects which affect trails."

Note: This and the following section puts "teeth" into the law and avoids unnecessary squabbling which took place before DOT addressed trails and recreation needs in the Seward Highway project.

11. Following that, add a new subsection (d), "In accordance with plans developed jointly with the Division of Parks, the Department of Transportation and Public Facilities shall develop and provide for safe and adequate public access to waterways within the system. The Department of Transportation and Public Facilities shall incorporate such plans in the design and development of all state highway projects."

Note: This also tracks new federal standards.

12. Add a new section: "REPORT. The Division of Parks shall, each year before the beginning of the legislative session, file with the governor and the legislature a report showing trails, waterways and campsites included in the system, arrangements made or entered into for use, development, maintenance or marking of units within the system and monies expended or committed for such purposes."

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: SB 9 Date on Bill: 1/18/83
 Title: An Act relating to outdoor recreational facilities; providing for a state . . .
 Sponsor: V. Fischer
 Requestor: _____

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating				
Total	0	0	0	0

b. Revenues:

Revenue				
---------	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

3. Assumptions:

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It therefore does not represent the final estimate of fiscal impact.

Prepared By: Terry Miller Phone: 465-2010
 Division: Tourism Date: _____

Approved by Commissioner: Richard A. Lyon Date: _____
 Department: Commerce and Economic Development

5. Distribution:
 Original to Legislative Finance
 Copy to OMB
 Copy to Sponsor
 Copy to Requestor

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

March 23, 1983

Memo

To: Bettye
From: Pat
Subject: Hearing on SB 9, Trails
3:00pm Beltz Rm.

SB 9, Designating State Trails System

Attached is a summary of the specific provisions and the differences in the bill from last year's bill which passed Committee. Existing statute gives authority to designate a state system of "wilderness trails and campsites". This bill would expand the system to include historical, recreational trails and waterways. This is a classic case of needing to ask the basic question: "Why do we need this legislation and what are we trying to accomplish that we can't do now under existing laws and administrative authorities?"

Specific questions:

- The act does not define historic trails or recreational trails or waterways in terms of specific management actions. What kind of management regime would apply to these areas? What uses would be permitted and prohibited?
- What are "waterways"? Would they be like wild rivers? What would the boundaries be?
- Should these designations be made administratively or legislatively?
- If we are trying to fund and create a trails office or trails coordinator in Div. of Parks for needed work, couldn't we just fund such a position? Or do we need specific program authorization?
- Are there specific right-of-way problems or historic preservation activities that we are trying to solve by this legislation? Are there more direct approaches

Amendments

1) Ser. Fischer has submitted some draft amendments for SB 9 (attached) which would provide for some recommendations for state trails to be brought to the Legislature by the DNR; would add a purpose section; would clarify that federal lands not under state control; and would specifically designate the Iditarod State Trail (it is now a National Historic Trail).

---The recommendations to the Legislature are confusing. Would all trail recommendations need legislative concurrence or action or just some?

---Would the Iditarod State Trail be considered in the general trails system plans and reports by DNR or should a specific management plan and permitted uses be spelled out?

2) The Division of Parks submitted a comment on a provision of the bill permitting nominations of trails for the system by local governments. The Parks Div. prefers to have all trail designations come from within that Division.

---This is not a big deal; I can't imagine Parks being overrun with nominations and all nominations under this bill require DNR approval for designation.

March 9, 1983

The Honorable Betty Fahrenkamp
Chairman
Senate Resources Committee
Alaska State Capitol
Pouch V
Juneau, Alaska 99811

SUBJECT: Testimony on SB-11,
Relating to the Alaska Power
Authority

Dear Chairman and Members of the
Senate Resources Committee:

The City of Kake very much appreciates the opportunity to present testimony on SB-11. We strongly support this bill, because it includes funding for the Kake-Petersburg Electrical Power Intertie. This project is badly needed, so that Kake may have for the first time the advantages of reliable hydroelectric power.

Kake residents have for years suffered through the high prices and chronic malfunctioning of diesel-electric power generation. Now that the Tyee hydroelectric project is nearing completion for Wrangell/Petersburg, Kake has the opportunity to use some of that power if only a transmission line is built. While SB-11 does not list projects by name, we understand that the Kake-Petersburg Electrical Power Intertie makes up \$545,000 of the bill's \$221,180,000. Even though this does not provide full funding for the project's estimated \$9,800,000 cost, it would enable engineering and some construction preparations to take place. Valuable time would thus be saved on this project which is so important to Kake's future.

Kake's electrical costs are high, as indicated by our 1981 average cost of 24.84 cents/kwh. This compares to Juneau's cost of about 4 - 5 cents/kwh, or a factor of four to six times as much! In addition, Kake residents are frequently subjected to electrical brownouts and widely fluctuating line voltages. This has resulted in substantial maintenance costs because of equipment failures. Aside from these inefficiencies and costs of the present diesel-electric system, its unreliability and lack of reserve capacity do little to encourage new industrial development in the community.

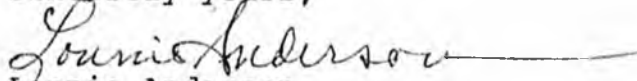
If the Kake-Petersburg Electrical Power Intertie is funded, the Kake City Council strongly believes that it will result in substantially increased use of electrical power, principally by the fishing industry. It will greatly stimulate the establishment of other economic enterprises such as reopening of fish canning, boat repair, and increased log processing. This would only be possible because of reliable and high-quality power, which can only be provided by the Intertie.

For the reasons mentioned above, the City of Kake strongly encourages the passage of SB-11. We would like to suggest, for your consideration, the following additions which if made should strengthen the bill as well as greatly shorten the construction time of the Kake-Petersburg Intertie:

1. List the projects by name and amount in the bill;
2. Increase the bills appropriation to fully fund the Kake/Petersburg Electrical Power Intertie. This would result in an increase in SB-11 of \$9,455,000.

The Kake City Council appreciates your time and consideration of our comments. We would be pleased to provide whatever additional information that you might need on our situation and the need for this very important project. Thank you.

Sincerely yours,


Lonnie Anderson
Mayor

Enclosure

cc: The Honorable Senator Eliason
The Honorable Representative Goll

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTIETH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S.B. 9

Title Outdoor Recreational facilities: trails, waterway, and Campsite

Requested by Fischer

Date 1/20/83

II. FISCAL DETAIL

Agency Affected Natural Resources - Parks

Program Category Affected Parks & Recreation

BRU, Program, Or Subprogram(s) Affected Park Operations

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
100 PERSONAL SERVICES		46.0	49.7			
200 TRAVEL		4.4	4.8			
300 CONTRACTUAL		3.8	4.1			
400 COMMODITIES		0.6	0.6			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	54.8	59.2			

FUNDING (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
GENERAL FUND		54.8	59.2			
FEDERAL FUNDS						
OTHER (Specify Source)						
	-0-					

POSITIONS

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
FULL TIME	-0-	1.0	1.0			
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Line 100 through 400 costs would provide administrative services of a Park Planner position to work with municipal governments and State agencies in developing the system plan and the agreements necessary to implement the system plan and to fulfill other duties, such as developing the marker system, working with the Department of Transportation and Public Facilities to incorporate trailheads and waters access in the design and development of all state highways projects which affect the system plan, and preparing and maintaining the five-year development plan and the annual report to the Legislature.

HW
1/24/83

IV. DATE _____ PREPARED BY _____

AGENCY Natural Resources

Original: Legislative Finance PHONE 465-2400

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: S.B. 9 Date on Bill: 1/18/83
 Title: Outdoor Recreational Facilities: Trails, Waterways and Campsites
 Sponsor: V. Fischer
 Requestor: Senate Resources

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	-0-	54.8	59.2	62.8
Total	-0-	54.8	59.2	62.8

b. Revenues:

Revenue	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----

2. Source of funds to offset fiscal impact of bill:
 Information not provided by Legislator.

3. Assumptions:

No savings to State; no loss of revenues.

Operating costs are for a trails coordinator position to perform the tasks identified in the bill. Recommended funding levels in support of the statewide trails system would be identified in the preparation of the statewide trails plan.

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It therefore does not represent the final estimate of fiscal impact.

Prepared By: Hilton Wolfe Phone: 465-2421
 Division: Parks Date: 3/22/83
 Approved by Commissioner: William D. Amodeo, Deputy Date: 3/22/83
 Department: Natural Resources

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/15/83



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

Department Natural Resources	Sponsor (Principal) Fischer	Bill Number SB 9
Department Position Support with amendments. No funds are available within the DNR budget for reallocation to the "trails coordinator" position.		
Division Director	Date	Commissioner Thomas D Small Date 3/22/83

GOVERNOR'S OFFICE USE

Comments:

<input type="checkbox"/> Position Noted	By	Date
---	----	------

SUMMARY

1. a) Related Bills (Similar or Conflicting) HB 199	1. b) Other Agencies Affected by Bill F&G, DOTPF, CED
2. a) Organizational Support for Bill - Municipalities, Boroughs, local communities (Anchorage, Mat-Su, Fairbanks, Seward, Nome, etc.) - Trail groups	2. b) Organizational Opposition to Bill None known

3. Program Effects of Bill
Establish and administer statewide trail system. Routes and sites will be nominated by local governments and approved by DNR Commissioner, administered by Division of Parks. System planning includes five year trails plan and yearly reports to Governor and Legislature. Cooperation with DOTPF and DCED in planning and promoting trails. First year of program for establishing criteria. Funding for trails development would be identified in 14th Legislature (1984-5). No trails would be established in this bill, although an amendment proposing establishment of Iditarod Trail is expected.

4. Fiscal Impact: None Fiscal Note Attached

5. Amendments Proposed:
See attached general comment.

6. Comments:
The bill would authorize Division of Parks to take the active lead in establishing a trail system in Alaska. This is an appropriate activity for the Division and is responsive to public requests.

ATTACHMENT TO BILL ANALYSIS, SB 9, TRAILS.

Suggested Change:

P. 1, line 16-19 -- The Department recognizes the needs of local governments but suggests that impetus for trail designations come from within the Division of Parks so that a statewide system can be planned coherently. Otherwise the Department may be inundated with requests for local trail designations, and the Commissioner's obligation to consider nominations may become burdensome.

SB9

§ 41.20.050

ALASKA STATUTES

§ 41.20.070

§ 41.20.080

Article 2. Roadside Rests and Recreational Beaches.

Section

50. Selection of sites

60. Construction and maintenance of facilities

Sec. 41.20.050. Selection of sites. The Department of Transportation and Public Facilities and the Department of Natural Resources, jointly, shall select sites of ten acres or less for their historic or scenic value, or for recreation beaches along waterways, roadside rests for travelers resting, camping, or parking, and determine what facilities are necessary or desirable at these sites. Selection of the sites for roadside rests and recreation beaches shall be based upon the flow of traffic and distances to and between facilities otherwise provided. Insofar as possible, sites shall be located on, or adjacent to, highways rights-of-way and small boat waterways. The Department of Natural Resources may acquire the sites jointly selected by grant, gift, purchase, lease, dedication or prescription and hold them in the name of the state. (§ 1 ch 174 SLA 1955 am Executive Order No. 39, § 11 (1977))

Effect of amendment. — Pursuant to Executive Order No. 39 (1977), a reference to the Department of Transportation and Public Facilities has been substituted for a reference to the Department of Public Works at the beginning of the first sentence.

Sec. 41.20.060. Construction and maintenance of facilities. The Department of Public Works may construct and maintain facilities at scenic sites, recreation beaches or roadside rests as are determined to be necessary and desirable. Facilities may include, but are not limited to, access roads, camp facilities, including picnic tables, fireplaces, and toilets, camping areas or other facilities that are considered necessary and desirable for the convenience and benefit of travelers and small boat operators. (§ 2 ch 174 SLA 1955)

Article 3. Wilderness Trails and Campsites.

Section

70. Establishment

80. Selection

90. Uniform marker

100. Regulations

Section

110. Construction and maintenance of campsites

120. Assistance under Land and Water Conservation Fund Act of 1965

Sec. 41.20.070. Establishment. There is established in the state a system of wilderness trails and campsites. (§ 1 ch 102 SLA 1969)

Revisor's note (1969). — In ch 102 SLA 1969 AS 41.20.070 — 41.20.120 were numbered AS 41.20.050 — 41.20.100.

Sec. 41.20.080 consultation Transportation wilderness tra selection shall areas through Resources ma purchase, leas of the state. (1977))

Effect of ame Execut. Order to the Departme

Sec. 41.20.0 resources sha system. (§ 1 o

Sec. 41.20. shall promul development.

Sec. 41.20. Department throughout t type of shelv the benefit a

(b) As an campsites un services is prisoners to commissione in money c ch 102 SLA

Cross referen imprisoned pers credit for labor 11.05.120. As to for payment of to control an

Sec. 41.20 Fund Act of to consider to the state the Land an 397). (§ 1 c

Revisor's no and Water Co

Sec. 41.20.080. Selection. The Department of Natural Resources, in consultation with the Departments of Fish and Game and Transportation and Public Facilities Works, shall designate a system of wilderness trails and campsites throughout the state. Significant in the selection shall be the scenic, historic, natural, or cultural qualities of the areas through which the trails may pass. The Department of Natural Resources may acquire the trail sites jointly selected by grant, gift, purchase, lease, dedication or prescription and hold them in the name of the state. (§ 1 ch 102 SLA 1969; am Executive Order No. 39, § 11 (1977))

Effect of amendment. — Pursuant to Executive Order No. 39 (1977), a reference to the Department of Transportation and

Public Facilities has been substituted for a reference to the Department of Public Works in the first sentence.

Sec. 41.20.090. Uniform marker. The commissioner of natural resources shall establish a uniform marker for the wilderness trails system. (§ 1 ch 102 SLA 1969)

Sec. 41.20.100. Regulations. The commissioner of natural resources shall promulgate regulations concerning the use, management, development, and administration of the trails. (§ 1 ch 102 SLA 1969)

Sec. 41.20.110. Construction and maintenance of campsites. (a) The Department of Public Works may construct and maintain campsites throughout the wilderness trails system. Campsites may include any type of shelter or camp facility considered necessary and desirable for the benefit and convenience of travelers.

(b) As an aid to the construction and maintenance of trails and campsites under (a) of this section the commissioner of health and social services is authorized to establish a program that would allow prisoners to volunteer for work on the trails and campsites. The commissioner is authorized to grant remuneration for the work, either in money or reduction of sentence, which he considers sufficient. (§ 1 ch 102 SLA 1969; am § 6 ch 104 SLA 1971)

Cross references. As to employment of imprisoned persons, see AS 11.05.110. As to credit for labor while imprisoned, see AS 11.05.120. As to imprisonment on judgment for payment of fine, see AS 12.55.014. As to control and management of prison

facilities, see AS 33.30.010. As to establishment and administration of prison facilities, see AS 33.30.020. As to adoption of rules and regulations regarding prison facilities, see AS 33.30.030. As to duty to provide prison facilities, see AS 33.30.040.

Sec. 41.20.120. Assistance under Land and Water Conservation Fund Act of 1965. The commissioner of natural resources is authorized to consider the feasibility of any form of financial assistance available to the state for the planning, acquisition or development of trails under the Land and Water Conservation Fund Act of 1965 (PL 88-578; 78 Stat. 897). (§ 1 ch 102 SLA 1969)

Revisor's note (1969). — For the Land and Water Conservation Fund Act of 1965,

see 16 USC §§ 460d, 4601-4 to 4601-11, and 23 USC § 121 (note).

Introduced: 1/18/83
Referred: Resources and
and Finance

*major difference -
SB 9 does not include
a grants program for
cost of acquiring &
developing outdoor
recl. areas.*

1 IN THE SENATE

BY V. FISCHER AND JOSEPHSON

2

SENATE BILL NO. 9

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to outdoor recreational facilities;
7 providing for a state historical, recreational, and
8 wilderness trails, waterways, and campsite system;
9 and providing for an effective date."

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

* Section 1. AS 41.20.070 is amended to read:

12

Sec. 41.20.070. ESTABLISHMENT. There is established in the
13 state a system of historical, recreational, and wilderness trails,
14 waterways, and campsites. The system includes all state trails,
15 waterways, and campsites designated under AS 41.20.080 and those local
16 trails, waterways, and campsites nominated by local governments for
17 inclusion in the state system and approved by the commissioner of
18 natural resources. The system shall be administered by the Department
19 of Natural Resources, division of parks.

20

* Sec. 2. AS 41.20.080 is repealed and reenacted to read:

21

Sec. 41.20.080. SELECTION. (a) The Department of Natural Re-
22 sources, in consultation with the Departments of Fish and Game and
23 Transportation and Public Facilities, shall designate a system of
24 historical, recreational, and wilderness trails, waterways, and camp-
25 sites throughout the state. Significant in the selection shall be the
26 scenic, recreational, historic, natural, or cultural qualities of the
27 areas through which the trails and waterways pass.

28

(b) Trails, waterways, and campsites designated under this
29 section shall

added

- 1 (1) serve the recreational needs of a substantial number of
- 2 people;
- 3 (2) provide access to areas of historical, natural, or
- 4 recreational interest, including but not limited to other publicly
- 5 owned land and resources;
- 6 (3) protect, provide for, or enhance the use and enjoyment
- 7 of publicly owned land or resources by the public;
- 8 (4) connect with other existing or potential units of the
- 9 system, including units located on federal or municipal land;
- 10 (5) contribute to the development of tourism;
- 11 (6) be included in an existing state or local government
- 12 capital improvement plan; or
- 13 (7) be otherwise consistent with long-range planning for
- 14 recreation, tourism, preservation of historical landmarks, protection
- 15 of traditional uses, or economic development.

added

16 (c) When practicable, a trail designated to be part of this
 17 system ^{should} follow ^{traditional} historic routes. When a trail is designated for
 18 its historic value, the historic route shall be designated as a unit
 19 of the Alaska trail system. The commissioner may alter the historic
 20 route if changing natural conditions of the land have made the his-
 21 toric route not feasible, if portions of a historic route cannot be
 22 located, or if the existing status of the land necessitates rerouting.

Added to Alaska Trails

23 (d) The Department of Natural Resources may acquire the trail
 24 sites selected under this section by grant, gift, purchase, lease,
 25 dedication, or prescription and hold them in the name of the state.
 26 Nothing in this chapter requires the transfer of title to land within
 27 an existing or proposed unit of the system from a municipality to the
 28 state or the transfer of maintenance or management responsibilities
 29 except as may be contained in an agreement between the parties.

added

1 (e) The Department of Natural Resources may enter into coopera-
2 tive management agreements with federal agencies, municipal govern-
3 ments, and private landowners to carry out the purposes of AS 41.-
4 20.070 - 41.20.125.

5 (f) Trails, waterways, or campsites designated or acquired under
6 this section shall contain sufficient reservations of land to provide
7 for the purposes for which the unit is established.

8 (g) Money appropriated by the legislature to carry out the pur-
9 poses of AS 41.20.070 - 41.20.125 may be expended on any units within
10 the system, including portions of the system owned by municipalities,
11 and may be spent on management, maintenance, and administration of
12 existing units and planning or acquisition of proposed units, includ-
13 ing, payments to municipalities for these purposes.

14 * Sec. 3. AS 41.20.090 is amended to read:

15 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of
16 natural resources shall establish a uniform comprehensive statewide
17 system of markers [MARKER] for the historical, recreational, and
18 wilderness trails, waterways, and campsites system, including appro-
19 prate information of historical, geological, biological, or other
20 significance.

21 * Sec. 4. AS 41.20.100 is amended to read:

22 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-
23 sources shall adopt [PROMULGATE] regulations concerning the use,
24 management, development, and administration of the trails and for the
25 inclusion of local government trails within the system. The commis-
26 sioner of natural resources shall also adopt regulations relating to
27 payments of money under AS 41.20.080(f) to municipalities to carry out
28 the purposes of AS 41.20.070 - 41.20.125.

29 * Sec. 5. AS 41.20 is amended by adding a new section to read:

in local government area

1 Sec. 41.20.105. TRAILS WITHIN A MUNICIPALITY. The Department of
2 Natural Resources may enter into a cooperative agreement with a muni-
3 cipality of the state for the acquisition, development, and marking of
4 trails within the municipality.

5 * Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

6 (c) In accordance with plans developed jointly with the division
7 of parks, the Department of Transportation and Public Facilities shall
8 develop and construct trail heads to serve the trail system, and shall
9 develop and provide for safe and adequate public access to waterways
10 in the system. The Department of Transportation and Public Facilities
11 shall incorporate these trail heads and access to waterways in the
12 design and development of all state highway projects that affect the
13 system. As used in this subsection, a "trail head" is an area provid-
14 ing parking for the public and marking the existence of a trail.

added

15 * Sec. 7. AS 41.20 is amended by adding new sections to read:

16 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism
17 in the Department of Commerce and Economic Development shall prepare
18 informational material for state and national distribution promoting
19 the use of state historical, recreational, and wilderness trails,
20 waterways, and campsites and shall coordinate this informational
21 material with information and advertising promoting tourism to state
22 parks and historical sites.

23 Sec. 41.20.125. REPORT AND DEVELOPMENT PLAN. (a) By the first
24 Monday in January of each year the division of parks, Department of
25 Natural Resources, shall file with the governor and the legislature a
26 report showing trails, waterways, and campsites included in the
27 system, arrangements made or entered into for use, development, main-
28 tenance, or marking of units within the system, and money expended or
29 committed for these purposes.

1 (b) The division of parks, Department of Natural Resources,
2 shall prepare and maintain a five-year development plan for the system
3 and shall include the plan in the annual report required by (a) of
4 this section.

5 * Sec. 8. This Act takes effect July 1, 1983.

A M E N D M E N T

Offered in the SENATE

By V.Fischer

TO: Senate Bill No. 9

Page 1, after line 10:

Add a new Section 1 to read:

"* Section 1. PURPOSE. The purpose of this Act is to provide the means for instituting a state system of historic, recreation, and wilderness trails, waterways, and campsites, to designate the Iditarod Trail as the initial component of that system, and to prescribe methods by which additional components may be added to the system."

Renumber remaining sections.

Page 1, line 12, following "ESTABLISHMENT." add "(a)"

Page 1, after line 19:

Add a new subsection (b) to read:

"(b) An additional component of the system established under (a) of this section may be recommended through nomination by an agency of the state, by a local government, and by a user of a trail or by an organization to the Department of Natural Resources. The Department of Natural Resources will present to the legislature its recommendations for additional components of the trail system and its recommendations will include a description of the route, management

objectives, including proposed and prohibited uses, and a fiscal note including projected survey, acquisition, construction and maintenance costs and grants to local governments over the first five years of the recommendation."

Page 3, line 1:

Add new subsections to read:

"(e) The Department of Transportation and Public Facilities may cooperate with the Department of Natural Resources to obtain easements, conduct appraisals, purchase land, and establish rights-of-ways.

(f) Land of the United States traversed by trails proposed for the state trail system and easements, rights-of-way or other designations on land of the United States remains under the administration of the United States unless conveyed to the state, a municipal government, or a private landowner for management or unless the land of the United States is contained in a cooperative management agreement."

Reletter remaining subsections accordingly.

Page 3, after line 13:

Add a new section to read:

"* Sec. 3. AS 41.20 is amended by adding a new section to read:

Sec. 41.20.085. IDITAROD STATE TRAIL. (a) The Iditarod State Trail is established. The trail extends from Seward to Nome and is approximately 2,049 miles long. The primary route is the route

surveyed and constructed by the Alaska Road Commission during 1910 - 1911 and identified by the United States Congress as a National Historic Trail.

(b) The Iditarod State Trail also consists of the land described in

- (1) the 1908 Goodwin survey;
- (2) the 1978 Alaska State Land Survey (ASLS79-14);
- (3) the 1983 Alaska State Land Survey (ASLS83-001); and
- (4) the National Historic Trail Comprehensive Management Plan published by the United States Department of the Interior, vol. 1, September 1981.

(c) Portions of the Iditarod State Trail used in the Iditarod Trail Sled Dog Race shall be included in the Iditarod State Trail, including the Ophir-Iditarod-Anvik-Kaltag Loop and the Ophir-Ruby-Galena Loop and further surveys of the trail shall be used to define the location of the Iditarod State Trail."

Renumber remaining sections.

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

March 23, 1983

Memo

To: Bettye
From: Pat
Subject: Hearing on SB 9, Trails
3:00pm Beltz Rm.

SB 9, Designating State Trails System

Attached is a summary of the specific provisions and the differences in the bill from last year's bill which passed Committee. Existing statute gives authority to designate a state system of "wilderness trails and campsites". This bill would expand the system to include historical, recreational trails and waterways. This is a classic case of needing to ask the basic question: "Why do we need this legislation and what are we trying to accomplish that we can't do now under existing laws and administrative authorities?"

Specific questions:

- The act does not define historic trails or recreational trails or waterways in terms of specific management actions. What kind of management regime would apply to these areas? What uses would be permitted and prohibited?
- What are "waterways"? Would they be like wild rivers? What would the boundaries be?
- Should these designations be made administratively or legislatively?
- If we are trying to fund and create a trails office or trails coordinator in Div. of Parks for needed work, couldn't we just fund such a position or do we need specific program authorization?
- Are there specific right-of-way problems or historic preservation activities that we are trying to solve by this legislation? Are there more direct approaches?

Amendments

- 1) Sen. Fischer has submitted some draft amendments for SB 3 (attached) which would provide for some recommendations for state trails to be brought to the Legislature by the DNR; would add a purpose section; would clarify that federal lands not under state control; and would specifically designate the Iditarod State Trail (it is now a National Historic Trail).

---The recommendations to the Legislature are confusing. Would all trail recommendations need legislative concurrence or action or just some?

---Would the Iditarod State Trail be considered in the general trails system plans and reports by DNR or should a specific management plan and permitted uses be spelled out?

- 2) The Division of Parks submitted a comment on a provision of the bill permitting nominations of trails for the system by local governments. The Parks Div. prefers to have all trail designations come from within that Division.

---This is not a big deal; I can't imagine Parks being overrun with nominations and all nominations under this bill require DNR approval for designation.

TRAILS LEGISLATION, SB-9

The major questions and problems raised by Senator Fahrenkamp and Committee staff center around what we are trying to accomplish with this legislation which we can't achieve under existing law or existing DNR authorities. Major goals which might require much different approaches include:

- funding for a trails coordinator in Parks
- acquisition of needed trail rights-of-way or physical trail developments for recreational uses (or other uses?)
- Commemorative designation of the Iditarod Trail as state trail to better coordinate management with Federal historic trail management.
- Designation of Iditarod State Trail to provide actual on-the-ground state management and construction or historic preservation.
- Creation of a state scenic rivers or waterway system.
- Designation of many different trails for general recreation or tourist-based publicity or information purposes.
- Force coordination/cooperation between various state agencies, between the state and municipalities or between the state and federal agencies.

Relative to the above, things of particular concern include:

- no specific lateral or length boundaries of trails, waterways
- no specific management prescriptions or allowed or permitted uses.
- administrative ability to designate trails, waterways.
- Inclusion of "waterways" (backdoor scenic river system?)
- Why new undefined categories in trails system?
- Why mandated Div. of Tourism information brochures. \$\$\$
- Lack of specific trails designated in bill.
- Plan for overall system, trails generally, or specific trails?

TO: Senate Resources Committee Members

FROM: Senate Resources Committee Staff

RE: Committee Hearing, March 23, 1983

DATE: March 22, 1983

On Wednesday, March 23 at 3:00 pm in the Beltz Room, the following bills will be heard:

SB 9 AN ACT RELATING TO OUTDOOR RECREATIONAL FACILITIES; PROVIDING FOR A STATE HISTORICAL, RECREATIONAL, AND WILDERNESS TRAILS, WATERWAYS, AND CAMPSITE SYSTEM.

SB 9 expands the state system of wilderness trails and campsites to include state historical and recreational trails and waterways. New inclusions would be designated by DNR in consultation with ADNR and DOT. The bill provides requirements for the selection of trails, waterways and campsites, and requires that the selections be included in an existing state or local capital improvement plan or be consistent with land-use planning for protection of traditional uses and economic development. SB 9 authorizes DNR to acquire sites selected by grant, gift, purchase, lease, dedication, or prescription.

The bill requires that, when practicable, a trail designated to be part of this system follow historic routes. It specifies that transfer of title from a municipality to the state is not required; allows DNR to enter into a cooperative agreement with a municipality of the state for the acquisition, development and marking of trails within a municipality; requires DOT to develop and construct trail heads (including parking areas) to serve the trail system and to provide for public access to waterways; requires Dept. Commerce to prepare informational material on the trails system; and, requires DNR to prepare and maintain a 5-year development plan for the system.

Similar legislation, SB 139, passed out of the Senate Resources Committee in May 1981. SB 139 contained a grant program to aid local governments in the acquisition and development of outdoor recreation sites and facilities, which SB 9 does not.

United States Senate

WASHINGTON, D.C. 20510

MAY 20 1983

MAIL ROOM
224-3135
MAIL ROOM
201 C STREET, BOX 1
20540-0001
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201 C STREET, BOX 1
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20540-0001

May 11, 1983

Ms. Robin Foster, Exec. Dir.
Citizens' Advisory Commission
on Federal Areas
515 Seventh Avenue, Suite 310
Fairbanks, Alaska 99701

MAY 25 1983

Dear Robin:

This letter is in response to your letter concerning your request for assistance in locating survey information on the Iditarod Trail.

Enclosed is a copy of a self-explanatory letter from Mr. William Horn, Deputy Under Secretary for the Department of the Interior, regarding your request. On your behalf, I have contacted Ms. Rene Jassand, for further assistance in obtaining the information you requested. As soon as I receive a response, I will promptly notify you.

With best wishes,

Sincerely,

151
Frank H. Murkowski
United States Senator

cc: Ms. Bettye Fahrenkamp

Enclosure



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

May 5, 1983

Honorable Frank H. Murkowski
United States Senate
Washington, D.C. 20510

Dear Senator Murkowski:

In your letter of March 11, 1983, you asked us to respond to some concerns expressed by Ms. Bettye Fahrenkamp in her letter of August 31, 1982, regarding the Iditarod Trail.

The first concern related to the status of the Iditarod Trail Office. Funding for the Federal share of the office is available through September 30, 1983. We are currently negotiating with the State of Alaska to determine responsibilities for funding the office staff in subsequent years. Future funding will depend on the outcome of these negotiations and the availability of funds through the appropriation process. The negotiations with the State of Alaska were prompted by the relatively large amount of State lands involved in the trail right-of-way.

These negotiations also relate to the second concern raised by Ms. Fahrenkamp which was a question on the status of the Iditarod Plan. We believe the State should be assuming a much stronger role in the management of the Iditarod Trail. The State is the primary landowner along the trail route. Approximately 45 percent of the primary route and 64 percent of the tributary trails are on State land. In contrast, only 10 percent and 7 percent, respectively, are on land administered by the Bureau of Land Management (BLM). It is clearly a situation where the State should be asserting leadership and maintaining management control along the lines suggested by President Reagan in the New Federalism approach.

We feel it is important that certain management roles be clarified before the plan is released by the BLM. The division of these responsibilities clearly impacts the funding requirements of the organizations involved. Resolution of the management responsibilities and the related funding requirement will alleviate confusion and misunderstanding during the plan implementation phases. Consequently, we cannot concur in Ms. Fahrenkamp's suggestion that the plan could be approved without support of the budget figures.

The third concern related to locating important trail survey information. We contacted the National Archives and Records Service (NARS) and the Department of the Interior Natural Resources Library concerning this information. The Library staff informed us that they do not have any records on the Iditarod Trail for periods earlier than 1924. Personnel at the NARS informed us that

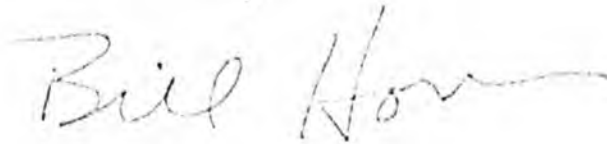
many people have gone through their records in an attempt to find the survey information requested and have been unsuccessful. They tell us that a very detailed search would be required and suggested four possibilities on the whereabouts or existence of these documents:

1. No formal field notes were prepared.
2. In a private manuscript collection.
3. In a NARS field office, such as Seattle or Alaska.
4. Lost.

The staff specialists believe that it would take a full-time effort to track down the requested information. We do not have the resources to undertake such an effort. We suggest that the Iditarod Trail Office contact Ms. Rene Jassaud for further assistance. She can be reached by telephone at (202) 523-3238 or her mailing address is National Archives and Records Service, Branch of Scientific and Natural Resources, 8th Street and Pennsylvania Avenue, N.W., Washington, D.C. 20408.

If we can be of further assistance in responding to Ms. Fahrenkamp, please feel free to contact us.

Sincerely,



DEPUTY UNDER SECRETARY