

S

B

8

0

SENATE RESOURCES COMMITTEE
LEGISLATION CHECKLIST

IDENTIFICATION:

BILL NUMBER: SB 80

BILL NAME: Extend Life of Task Force & Fire Prevention & Control

SPONSOR(S): Ziegler

RELATED BILLS PENDING: SB 81

DATE INTRODUCED: 1-27-83

SB 82

REFERRALS: Resources
Finance

INITIAL RESEARCH:

BILL SUMMARY COMPLETED:

SUMMARY BY LEGAL DIVISION:

SPONSOR CONTACTED FOR
BACKUP MATERIALS:

DEPT. OF LAW SUMMARY:

FISCAL NOTE:

AGENCY RESPONSE:

OTHER INTERESTED SENATORS OR
REPS. NOTIFIED: .

BACKGROUND RESEARCH:

SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES:

RESPONSES FROM INTERESTED PERSONS/GROUPS:

OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, LAWS:

HEARING PREPARATION:

CHAIRMAN BRIEFED:

DATE AND PLACE SET:

STAFF MEMO TO COMMITTEE:

TELECONFERENCE:

BACKGROUND MATERIAL DISTRIBUTED:

PSA/PRESS RELEASE:

LIST OF WITNESSES:

SUGGESTED AMENDMENTS/COMMITTEE
SUBSTITUTES DRAFTED:

EXTENDING THE LIFE OF THE TASK FORCE ON FIRE PREVENTION AND CONTROL.
SB 80
ZIEGLER

Extends the life of the Task Force on Fire Prevention and Control by 2 years to January 1, 1985. Their final report was submitted on time, but all parties concerned felt that there was much more work which should be done and that the report was incomplete - arson, inspections, investigations, training, equipment, federal agencies and state organization.

MAKING A SPECIAL APPROPRIATION TO DEPT. OF COMMUNITY AND REGIONAL
AFFAIRS TO FUND TASK FORCE ON FIRE PREVENTION AND CONTROL.
SB 81
ZIEGLER

Appropriates \$163,000 from the general fund to the Dept. of Community and Regional Affairs to fund the Task Force on Fire Prevention and Control. Unexpended portion lapses into general fund 6/30/85.

MAKING A SUPPLEMENTAL APPROPRIATION TO DEPT. OF COMMUNITY AND REGIONAL
AFFAIRS FOR THE TASK FORCE ON FIRE PREVENTION AND CONTROL.
SB 82
ZIEGLER

Appropriates \$163,000 from the general fund to Dept. of Community and Regional Affairs to pay expenses of the Task Force for the fiscal year ending 6/30/83. Although the Act (Ch 157, SLA 1980) provided the Task Force was to expire June 30, 1983, funding was not provided this fiscal year for completion of the tasks assigned.

January 24, 1983

The Honorable Don Bennett,
Alaska State Senator
Co-Chairman - Senate Finance Committee
Pouch V
Juneau, Alaska 99811

Dear Senator Bennett:

In 1980 the Legislature created the Task Force on Fire Prevention and Control (Chapter 157, SLA 1980) in the Department of Community and Regional Affairs.

Section 8, paragraph (5) provides that the Task Force "shall by January 1, 1983, submit to the Governor and the Legislature its final report which"

Section 9 provides that the Act terminates on June 30, 1983.

The second session of the 12th Legislature did not appropriate any money to the Task Force for FY '83 and thus the group expended all funds prior to the completion of their work. They did submit their final report but all parties concerned felt that there was much more work which should be done, and that the report was incomplete.

During the interim, the Fire Chief's Association submitted a request for funds to the Legislative Council. Because no funds were available, the Council was unable to grant the request.

The Task Force, Fire Chief's Association, and the Firefighters Association are requesting a supplemental appropriation of \$84,282 to continue the Task Force work through the end of fiscal year 83, and passed resolutions at their annual meetings supporting this request. The groups are also requesting that the Task Force be continued for two additional years. The amount requested for FY '83 is \$163,000.

While the proposal includes administering the grant through the Fire Chief's Association, it should probably be continued through the Department of Community and Regional Affairs.

Senator Don Bennett
January 24, 1983
Page Two

In conclusion, it is a fact that the United States leads all major industrialized countries in per capita deaths and property loss from fire, with a death rate nearly twice that of second rated Canada. Alaska's death rate is ten times greater than that of Hawaii and five times greater than California; our property loss exceeded \$26 million in 1980. The State of Alaska should try every means possible to reverse these shocking statistics. Passing a supplemental appropriation for continuing the work of the Task Force and extending its life for two additional years may assist in accomplishing this task.

It is my intent to introduce a supplemental appropriation bill to fund the Task Force through June 1983, a bill to extend the life of the Task Force for two additional years, and an appropriation bill of \$163,000 for FY '84 funding of the Task Force.

Your careful consideration of these pieces of legislation will be appreciated.

Sincerely,

1323-1

Robert H. Ziegler, Sr.

RHZ:lk

Enclosure

cc: Mr. Bob Haag
Chief Al Judson
Bob Shirnberg
Gene Fisher
William Hao

PROPOSED FY 1983 OPERATING BUDGET FOR THE TASK
FORCE ON FIRE PREVENTION AND CONTROL

<u>PERSONAL SERVICES</u>		<u>\$41,491</u>
Executive Director, 5 months	\$17,915	
Research Analyst	10,000	
1/2 Secretary	4,500	
Employee Benefits at 28%	9,076	
<u>TRAVEL</u>		<u>\$23,127</u>
Task Force Meetings	\$15,927	
Committee Travel		
8 Members at 450 (1 trip)	3,600	
Staff Travel		
8 Trips at 450	3,600	
<u>CONTRACTURAL SERVICES</u>		<u>\$14,264</u>
Communications	\$ 2,500	
Space Expense, 300 sq. ft. at \$2.00 per	4,200	
Advertising and Printing	2,000	
Copying	564	
Secretarial Services	3,000	
Professional Fees	2,000	
<u>COMMODITIES</u>		<u>\$ 1,100</u>
Office Supplies	\$ 800	
Miscellaneous	300	
<u>EQUIPMENT</u>		<u>\$ 4,300</u>
2 executive desks, 1 secretarial desk, 2 executive chairs, 1 secretarial chair, 1 bookcase, 1 file cabinet, 1 calculator, 1 tape recorder for taping meetings, 1 typewriter, miscellaneous.		
(All this equipment was purchased by the TFFPC during FY 81 and FY 82, however the equipment has been taken over by the Department of Community and Regional Affairs.		
TOTAL		\$84,282

PROPOSED FY 1984 OPERATING BUDGET FOR THE TASK FORCE ON FIRE PREVENTION AND CONTROL

<u>Personal Services</u>	<u>\$97,250</u> ✓	
Executive Director	\$43,000	
Research Analyst	24,000	
1/2 Secretary	10,800	
Employee Benefits @ 28%	19,450	
<u>Travel</u>	<u>\$40,105</u> ✓	
<u>Task Force Meetings</u>		
1. Anchorage meeting		
FY 83 cost 3,247		
Inflation (0.37) 120.1	3,367.1	
2. Juneau meetings		
FY 83 cost 12,700		
Infla (0.37) 469.9	13,169.9	
3. Fairbanks Meeting	5,238	
<u>Committee Travel</u>		
8 members @ 470 x 3 trips	11,280	
<u>Staff Travel</u>		
15 trips @ 470	7050	
<u>Contractual Services</u>	<u>24,500</u> \$30,500	
Communications	\$2,700	
Space Expense, 300 sq. ft. @ 2.00 per	4,200	
Advertising/Printing/Typesetting	12,000	
Copying	600	
Secretarial Services	3,000	
Professional Fees	2,000	
<u>Commodities</u>	<u>\$1,200</u>	
Office Supplies	900	
Miscellaneous	300	
<u>Equipment</u>	<u>0</u>	
<u>TOTAL</u>	<u>\$169,000</u> <u>163,055</u>	

RESOLUTION No. 82-5

WHEREAS The Alaska State Firefighters Association has reviewed the report by the Task Force on Fire Prevention and Control, ALASKA ON FIRE; and

WHEREAS the Association is aware that the report was hurried to completion because the Task Force Budget was not approved for fiscal year 82/83; and

WHEREAS the legislation creating the Task Force was approved for a 3-year program and termination of the program June 30, 1983; and

WHEREAS the early termination of funding of the Task Force has resulted in an incomplete report,

NOW, THEREFORE, BE IT RESOLVED that the Alaska State Firefighters Association supports expeditious funding to allow the Task Force on Fire Prevention and Control to complete its work, and

ACTION Passed

DATE: October 23, 1982

Leigh Gallagher
LEIGH GALLAGHER, President, ASFA

Alaska Fire Chiefs' Association

656 7th Avenue

Fairbanks, Alaska 99701

November 19, 1982

RESOLUTION TO SOLICIT, ACCEPT AND ADMINISTER GRANT FUNDS TO CONTINUE THE WORK OF THE ALASKA TASK FORCE ON FIRE PREVENTION AND CONTROL

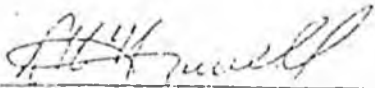
WHEREAS The Alaska Fire Chief's Association has been totally supportive of the Task Force on Fire Prevention and Control since inception; and

WHEREAS The Alaska Fire Chief's Association reaffirmed this support at their 1982 Conference in Ketchikan, Alaska; and

WHEREAS Actions at this 1982 Conference support a move for the Alaska Fire Chief's Association to pursue grant funding to be used to fund the continued work of the Task Force on Fire Prevention and Control; now therefore

BE IT RESOLVED that the Alaska Fire Chief's Association actively seek grant funds, that such funds be used for the purpose of continuing the work of the Task Force on Fire Prevention and Control, until the final report is submitted; that such funds will be received by, controlled by, disbursed by, and accounted for by the Alaska Fire Chief's Association through a three member committee appointed for that purpose.

APPROVED IN SPECIAL BOARD OF DIRECTOR'S MEETING November 19, 1982, in Anchorage, Alaska.

 2nd Vice President
per BASIL J. SANDS, JR., President

STATEMENT OF WORK

The work to be performed under this contract is completion of the objectives set for the Task Force on Fire Prevention and Control in Section 3 of Chapter 157, SLA 1980. It is understood that progress toward these objectives was made by the Task Force and set out in the "Report of the Task Force on Fire Prevention and Control" issued June 30, 1982. These objectives were set out in the Act as:

- (1) Identify and provide a detailed account of the fire loss problem in the state, including causal factors;
- (2) Identify and define the present roles and relationships of the agencies in the state which are involved in fire protection activities at the local, regional, state and federal levels;
- (3) Recommend organizational or operational modifications to improve the effectiveness of the state's fire protection system;
- (4) Provide documentation that will assist all government agencies and fire fighting services in effectively meeting their fire protection responsibilities.

Specifically the work under this contract will include:

- (1) Completion of the research and analysis of federal and state programs relating to fire.
- (2) Preparation of recommendations to improve federal and state programs with specific attention to the possibility of improvement through reorganization of state programs.
- (3) Study of the wildlands fire problem, the delivery mechanism for combating these problems and the relationship between agencies involved in the wildlands fire problem.
- (4) Preparation of recommendations to alleviate the wildlands fire problems and to clarify the relationships between the agencies involved.
- (5) Study the problem of arson in Alaska and prepare recommendations for alleviation of the problems.
- (6) Further study the recommendations made in the "Report of the Task Force on Fire Prevention and Control" and recommend improvements or clarifications where needed.

(7) Prepare a final report showing the results of the studies and containing the recommendations.

SOLE SOURCE AWARD JUSTIFICATION

By Chapter 157, SLA 1980 a Task Force on Fire Prevention and Control was established. The objectives of the Task Force were:

- (1) Identify and provide a detailed account of the fire loss problem in the state, including causal factors;
- (2) Identify and define the present roles and relationships of the agencies in the state which are involved in fire protection activities at the local, regional, state and federal levels;
- (3) Recommend organizational or operational modifications to improve the effectiveness of the state's fire protection system;
- (4) Provide documentation that will assist all government agencies and fire fighting services in effectively meeting their fire protection responsibilities.

Although the Act provided the Task Force was to expire June 30, 1983, funding was not provided this fiscal year for completion of the tasks assigned. The Task Force filed its final report on June 30, 1982. In the foreward to that report it stated that much remained to be done including such subjects as arson, inspections, investigations, training, equipment, federal agencies and state organization:

Completion of this work requires detailed knowledge of fire fighting equipment and methods, fire prevention and fire service delivery mechanisms. To be directly useful completion requires intimate knowledge of Alaska situations relating to delivery of fire services. Recommendations that may be entirely proper in a large city could be inappropriate in Anchorage and counterproductive in an isolated village.

Recommendations are frequently useless if they are not acceptable to the agencies which are directly involved in implementing them.

In Alaska, as elsewhere, fire services are provided by fire departments which are organized and function on a local basis as well as by state and federal agencies. In 1966 the Alaska firefighters formed the Alaska State Firefighters Association which has a membership extending over the entire

state. In 1970 as an offshoot of this organization the Alaska Fire Chiefs Association was formed. The membership of this organization comes from the entire state and is from cities, rural villages, federal agencies, state agencies, wildland agencies, and airport fire departments. Essentially they represent the people who deliver fire services in Alaska.

Because of extensive involvement in all phases of fire services and intimate knowledge of all areas of Alaska and because of work done in the past by the organizations and their members, these organizations can clearly perform the required services more satisfactorily than the services could be performed by others.

In addition studies by and recommendations from these organizations will be more satisfactory than the services by others since the organization's members are front line providers of fire service and therefore the study is more likely to be utilized and the recommendations implemented.

The Legislative Council finds that an award of the contract to complete the work of the Task Force to the Alaska Fire Chiefs Association which is acting as the contracting party on behalf of both itself and the Alaska Firefighters Association would be in the interest of the state and they can clearly perform the required services more satisfactorily because of their prior work in the area. A sole source award of the contract is therefore approved by the Council.

Alaska Fire Chiefs' Association

BRIEF HISTORY OF THE ASSOCIATION:

The Alaska Fire Chief's Association (AFCA) formed in 1972, as an "off-shoot" of the Alaska State Firefighters Association. The first president of the Association was Chief Dan Coben of the Fairbanks Fire Department.

Presidents following have been Chiefs: Eugene Benett, Anchorage Fire Department; Russell Bagley, Anchorage Borough Fire Department; Jack Mason, Glacier Fire Department; Robert Lewis, Nome Fire Department; Marty Fredrickson, Sitka Fire Department; Andre Schalk, State Fire Marshal's Office; James Evans, Anchorage Fire Department; and Basil Sands, Fairbanks Fire Department. As can be noted the Association leadership has come from all parts of the State and all sizes of Fire Departments.

Membership includes all of the ethnic groups of Alaska, as well as black and female chiefs. The membership of the Association is truly representative of the senior Chief Officers of the Alaska Fire Service. Additionally, the Association is representative of the various types of fire services in Alaska. Members are from the cities, towns, rural villages, federal agencies, state agencies, wildland agencies, and Airport fire departments.

The Association advocates better fire protection to all Alaskans, to better the fire prevention efforts, to improve the public fire education programs, to improve arson investigation and apprehension, to improving the fire and life-safety codes as well as building codes and code enforcement in this State.

As an organization this Association has worked to better inform the public about fire related matters; to provide an advisory role for the legislature and other state or local governments; to train and to advise the many fire chiefs of Alaska in any way possible; and to serve the State as the source for advice or information in all fire and rescue related matters. With the cooperative efforts of the Alaska State Firefighter's Association, the Firefighter's unions, and our affiliation with the International Association of Fire Chiefs this Association provides a wide range of fire related services to all of Alaska..

During the last years the Association led the way to get legislation passed to provide low interest loans for business owners to install fire protection equipment and to get a reduction in the assessed taxes on such fire protection equipment (this legislation has received national attention and is considered the model for other states); to create a State Task Force to study the total fire protection picture in the State; to pass the arson information act to try to stop the terrible Alaskan arson problem; to fund a position of Fire Education Specialist in the State Fire Marshal's office; for additional Regional Fire Training officers in the Fire Service Training Program of the Department of Education, and many other important statewide issues.

Members of the AFCA always stand ready to provide expert advise on fire, rescue, life-safety etc. to anyone in the state who may request assistance. The Alaska Fire Chief's Association will continue to be the primary force for better fire protection in Alaska by assisting the nearly 200 fire Chiefs in the State to do an even better job of serving their local citizens.

5, Resources

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: SB 80 Date on Bill: 1/27/83
Title: Extend the life of the Task Force on Fire Prevention and Control
Sponsor: Zeigler by request
Requestor: Zeigler

1. Estimated fiscal impacts on: Department of Community & Regional Affairs

a. Expenditures:

(Thousands of Dollars)

			FY 83	FY 84	FY 85	FY 86		
Capital			-0-	-0-	-0-	-0-		
Operating			84,000	163,000	-0-	-0-		
Total			84,000	163,000	-0-	-0-		

b. Revenues:

Revenue			-0-	-0-	-0-	-0-		
---------	--	--	-----	-----	-----	-----	--	--

2. Source of funds to offset fiscal impact of bill:

The Department does not have funds in its FY'83 or FY'84 budgets for the operating costs of the Task Force on Fire Prevention and Control. Sponsor does not indicate source of offset funds.

3. Assumptions:

The expenditure figures are based upon the appropriations in SB 81 and SB 82

RECEIVED
FEB 15 1983

LEGISLATIVE FINANCE

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared By: Richard Rainery *RR*
Division: Commissioner's Office

Phone: 465-4703
Date: 2/9/83

Approved by Commissioner: *Mat Lewis*
Department: Community & Regional Affairs

Date: 2/7/83

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/8/83