

S

R

g

COMMITTEE REPORT
SENATE

FURTHER:

2/19/84

Date 2/21/84

Mr. President

The Committee on HESS considered SR 9

relating to a state policy for the developmentally disabled.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for _____
- new title
- same title and recommends _____
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

Chairman

Chairman recommendation



HOUSE OF REPRESENTATIVES

OFFICE OF THE MAJORITY LEADER

Room 216
STATE CAPITOL

Pouch V
State Capitol
Juneau, Alaska 99811

TO:

Sen Josephson

ATTN:

REMARKS:

Per our telecon, ltrs attached:

1. Our ltr to Gov. S.

2. Response

3. Joe Laird's ltr

FROM:

Wood

DATE:

conferences

appreciate
ervices,
this

or many
or the cost

... providing for them was excessive; causing other worthwhile programs to suffer. You are certainly correct that we can no longer afford to fund programs without definitive information of what the real needs are; and perhaps more importantly, their effectiveness.

I have experienced considerable frustration with our efforts at drug and alcohol rehabilitation. During the past legislative session, Judge Elaine Andrews released a blast at the Legislature from the bench, castigating us for our failure to provide adequate funds in these endeavors. Knowing that we had appropriated some \$14.8 million for this purpose, I felt we had been maligned. However, my attempts to determine what the real needs are have been fruitless. We had a replay of similar but more vocal concerns when the current year's budget allocation was reduced to approximately \$11 million.

I have asked the House Research Agency to devote some time toward defining the needs of our drug and alcohol abuse programs, and to make a modest attempt to assess how well we are succeeding in our efforts in prevention and rehabilitation. To properly make these determinations will require a substantial effort. However, I believe such an undertaking is needed, and would appreciate your comments.

Another pressing concern I have in the field of human services is with the care of the handicapped and elderly. It appears to me that our efforts in caring for these people are primarily concentrated in large, single facilities. For example, for the developmentally handicapped, our primary facility is Harborview

at Valdez. Sending people there has resulted in charges that we are "warehousing" people in a remote area, where they are inaccessible to family and friends, and thereby are denied the love and support they should receive; and that rehabilitation/training efforts are insufficient. It would seem that these arguments have considerable merit. The cost of supporting a person at Harborview is quoted at some \$86,000 per annum; a figure that I agree is alarming.

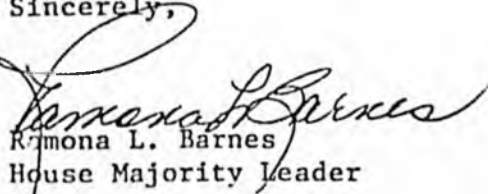
I am under the impression that we are now learning that retarded people have much greater potential than was heretofore supposed; that it simply requires additional effort and resourcefulness to bring their potential to fruition. I am impressed with the work being done by some of the Anchorage agencies, particularly the Employment and Training Center of Alaska (ETCA). To see retarded people happily performing meaningful work, and the joy on their faces when they are lovingly taught a particular operation is a most rewarding experience.

It is regrettable that ETCA needs space to expand and serve more clients, but has no space unless the Vocational Rehabilitation unit is relocated. I would encourage you and the Department to assist in finding a suitable location for Voc Rehab.

The December 2nd Social Services Providers' meeting was impressively attended. Frankly, I was surprised at the large number of participants, as I'm sure you were, and efforts to accommodate the unexpected crowd were commendable. I was, also, taken aback with the testimony of many who spoke at the hearing. The delegates from the providing agencies repeatedly expressed their concerns about the proliferation of services in the same or closely related fields, resulting in what one provider termed a "smorgasbord of services."

It was clearly evident that Commissioner Smith and other Department officials listened intently while some of the delegates spoke of a need for better client management that would steer service recipients to those agencies most appropriate to deal with their particular problem or concern. If a better system can be implemented to manage the provision of these services that will ensure greater efficiency and economy, I shall be happy to assist in any manner possible.

Sincerely,



Ramona L. Barnes
House Majority Leader

RLB:jl

cc: Commissioner Robert L. Smith



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

February 10, 1984

The Honorable Ramona Barnes
Alaska House of Representatives
Pouch V
Juneau, AK 99811

Dear Representative Barnes:

Thank you so much for your recent letter regarding the Human Services Provider Conferences and the various issues which confront our most vulnerable citizens.

The Provider Conferences were an excellent start to generating a responsive and cost-effective continuum of human services to ensure Alaskans self-sufficient lives of productivity and happiness in a safe and secure environment. I share your concern for the provision of effective alcohol and drug abuse prevention and treatment programs, and am currently involved in a thorough review of our treatment methods to ensure that our policies and funds are directed toward programs which produce documented results--sobriety.

The provision and availability of cost-effective services to individuals within their local and regional communities are of prime concern to me and are no more poignantly evident than in the arena of services to the elderly, handicapped, and the developmentally disabled.

The 1980s have brought a new awareness of our commitments and responsibilities to the developmentally disabled citizens:

- The continued improvement of the quality of life for developmentally disabled Alaskans;
- The delivery of services in a manner which significantly enhances the cultural heritage within natural families and the community environment;
- The recognition of the importance of expanding opportunities for independence in employment, education, and community living;

February 10, 1984

-The delivery of services in the least restrictive manner possible while ensuring the individual's health, safety, and growth.

The ability of local and regional communities to provide group homes, home-based and respite care, and vocational services for the developmentally disabled must be significantly enhanced before the Harborview Developmental Center can be revamped to provide solely local community and regional services.

The Department of Health and Social Services has identified 200 additional families in need of respite care, 120 persons in need of vocational services, and 98 persons in need of community residential care. The Department will concentrate its efforts on developing these future services, where economically feasible, in the communities in which the developmentally disabled persons reside. We must proceed to create community-based services capable of serving those on our current waiting lists and future clients.

Community-based services such as those provided at ETCA are paramount if we are to meet our commitments to the developmentally disabled. You may be assured I will look into the matter of relocating the Vocational Rehabilitation Unit and will provide you with a report at a later date.

I am indeed delighted with your continued desire and interest in this arena, and I look forward to a partnership with you in planning, funding, and providing these important human services in Alaska.

Sincerely,



Bill Sheffield
Governor



ASSOCIATION FOR RETARDED CITIZENS OF ALASKA
P.O. BOX 4-BBB ANCHORAGE, ALASKA 99509

March 3, 1984

State of Alaska
Department of Health and Social Services
204 Alaska Office Building
Pouch H-01
Juneau, Alaska 99811
Attention Robert London Smith Ph.D.
Commissioner

Dear Dr. Smith

I am appalled that you (your department) would instruct Dr. Gregovich to stand up in front of the Senate and ask that they vote down Senate Resolution - 9.

How can you take this position? What in the resolution; which simply calls for the recognition of the rights and dignity of nature for the developmentally disabled, can be so offensive to you?

It is apparant to me, that Greek letters of learning after a person's name do not remove the shrouds of ignorance and prejudice. It is ironic that a Dr. of Philosophy would stand in front of the Senate and speak using the tenat of argument - "AD IGNORANTUM". This same tenat he would then take to his students and berate its principal of argument as fallacious.

There is a statement that "history repeats itself," perhaps it is so. Approximately 115-125 years ago, ignorant people decried a proclamation put forth by a man named Lincoln, it was entitled the "Emancipation Proclamation". Would you have stood up then Dr. and called for it to be voted down? 200 Hundred years ago when men argued the rights and dignity of man, a bill came forth, it was called "The Bill of Rights", would you have stood up then and decried that this bill be voted down?

The language in Sr-9, to most degree, is no different in context then in a reply sent by the Governor to House Majority Leader Ramona Barnes. This resolution as passed by the Senate is going to be introduced by the House.

March 3, 1984

How can you set yourself above the Governor, the Legislature, and most importantly the people to run in opposition to those directions mandated of you and your department to take?

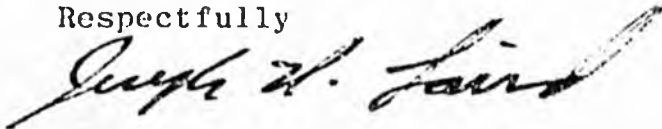
Dr. Rabbeau was asked in the HESS Finance subcommittee meeting what position your department took in planning for the Developmentally Disabled? His response was that this issue was not an issue, not a priority. He intimated no planning is being done or will be done.

Let me assure you Dr. we will write the plan for you and hopefully in its writing will determine a means to exclude your need or your department's need for continuence.

I commend the Governor and the Legislature for their understanding and support of the concerns of Developmentally Disabled People. I commend the Governor in his proclamation calling this the decade of the disabled. I commend the Governor for opening his home here in Anchorage for a reception for Special Olympics to support Developmentally Disabled People. I commend the Legislature both House and Senate for their tremendous support this year.

I ask of the Governor and the Legislature how we, all of us, can continue to allow you and your department to run in direct opposition to us?

Respectfully



Joseph H. Laird
President - Association Retarded Citizens of Alaska

CC. Governor Bill Sheffield
Alaska State Legislature
Anchorage Times
Anchorage Daily News

POSITION PAPER

Senate Resolution No. 9

"Relating to a state policy for the developmentally disabled."

Purpose: To provide the Legislature with a comprehensive plan for services to persons with developmental disabilities.

Scope: All appropriate departments and agencies.

Discussion: The resolution requests that the Governor submit a comprehensive plan to the Legislature for persons with developmental disabilities. The Department of Health and Social Services is already engaged in the process of developing a long range plan for this as well as other areas. Therefore, even though the Department of Health and Social Services cannot speak for other Departments of the State or for local government, it finds that even though the resolution may be worthwhile, it is unnecessary.

Recommended position: The Department of Health and Social Services supports the passage of Senate Resolution No. 9, however, this endorsement should in no way be interpreted as altering the Department's full support of the Governor's budget as submitted.

Recommended by: Philip Shapiro, M.D. (Signature) (FOR)
Philip Shapiro, M.D., Director
Division of Mental Health and
Developmental Disabilities

Date: 3/4/84

Approved by: Robert London Smith (Signature)
Robert London Smith, Ph.D.
Commissioner

Date: 3/4/84

POSITION PAPER

Senate Resolution No. 9


"Relating to a state policy for the developmentally disabled."

Purpose: To provide the Legislature with a comprehensive plan for services to persons with developmental disabilities.

Scope: All appropriate departments and agencies.

Discussion: The resolution requests that the Governor submit a comprehensive plan to the Legislature for persons with developmental disabilities. The Department of Health and Social Services is already engaged in the process of developing a long range plan for this as well as other areas. Therefore, even though the Department of Health and Social Services cannot speak for other Departments of the State or for local government, it finds that even though the resolution may be worthwhile, it is unnecessary.

Recommended position: The Department of Health and Social Services does not support the passage of Senate Resolution No. 9.

Recommended by: 
Philip Shapiro, M.D, Director
Division of Mental Health and
Developmental Disabilities

Date: 2/29/84

Approved by: 
Robert London Smith, Ph.D.
Commissioner

Date: 2/29/84

Paul, Rick, Joe

2/29/84

SR 9

~~Carolyn King~~

Bob Gregorick - MA & DD

Comp. Plan to Legislature by 1984.
~~the~~ Resolution Amendment - don't support.
Gov Council #16 a

SENATE RESOLUTION 9 by the Senate HESS Committee Relating to a state policy for the developmentally disabled.

This resolution was developed by the Committee following a joint hearing of the House and Senate HESS Committees with the Governor's Council for the Handicapped and Gifted at the end of January.

The Governor's Council explained their funding priorities, needs assessment and long range plans as they have in the past. The plan for 1984-86 was divided into regions of the state, with detailed information on the population, current service levels and needs.

The many advocacy and family groups involved with the Governor's Council feel that the needs for services within the community for the developmentally disabled are long overdue. Plans of service have been developed for six years - but are not implemented. Institutional care continues to absorb most of the developmentally disabled dollars, while many people remain unserved.

For this reason, the HESS committee has introduced SR 9, requesting the Governor and his departments to present to the legislature in 1985 a comprehensive plan for the developmentally disabled that will advance the following goals:

- *improve their innate dignity, value and rights.
- *expand their opportunities in employment, education and community living.
- *the delivery of social services in the least restrictive manner
- *the exploration of community based alternatives to institutionalization.

COST COMPARISON
1983 - 1984

	# CLIENTS	TOTAL EXPENSE
HOPE	134	\$1,479,242
HARBORVIEW	86	7,671,300

COSTS NOT IDENTIFIABLE OR FOUND IN HARBORVIEW BUDGET

PERSONEL SERVICES

ACCOUNTING SERVICES

ADMINISTRATION SERVICES

SPACE OCCUPANCY - DEPRECIATION / RENT / MORTGAGE ETC.

COST OF THESE ITEMS WOULD INCREASE HOPE'S BUDGET BY:

PERSONEL SVC	156,049	
ACCOUNTING	197,817	
ADMINISTRATIVE	334,723	
SPACE OCCUPANCY	455,636	
		<u>\$ 1,164,225</u>

COSTS PER SELECTED ITEMS

ON A PER RESIDENT BASIS

HARBORVIEW

HOPE

	<u>TOTAL</u>	<u>PER RES.</u>	<u>TOTAL</u>	<u>PER RES.</u>
DIRECT CARE				
SALARIES & BENEFITS	5,644,300	65,631	2,823,440	21,070
UTILITIES	1,039,300	12,084	56,956	425
INSURANCE	167,100	1943	46,291	345
FOOD/SUPPLIES	513,100	5966	257,400	1921

If we could subtract from the above →
in 25% decrease in HOPE'S

HOPE COTTAGES INC
DAILY / ANNUAL COST
FEBRUARY 17, 1984

<u>PROGRAM</u>	<u>PER RESIDENT DAILY COST</u>	<u>PER RESIDENT ANNUAL COST</u>
ICF/MIR	224.69	82,336.54
CHILDREN'S G. HOME	76.74	28,036.84
ADULT G. HOME	62.12	22,101.92
FOSTER CARE	37.70	12,782.20
A PT CLUSTER	32.68	11,960.88
CO-RESIDENCE	20.55	7,521.20
SEMI-INDEP. LIVING	17.74	6,492.84
RESITISM	20.49	7,499.54

HOPE COTTAGES AND
 AVERAGE PER-DIEM COSTS
 FEBRUARY 17, 1974

<u>PROGRAM</u>	<u># CLIENTS</u>		<u>PER-DIEM</u>		<u>TOTAL DAILY COST</u>
CHILDRENS G. HOME	16	X	\$76.74	=	\$1237.84
ADULT GROUP HOMES	41	X	63.12	=	2587.92
FOSTER CARE	17	X	37.70	=	630.70
APT. CLUSTER	8	X	32.68	=	261.44
CO-RESIDENCE	10	X	20.55	=	205.50
SEMI-INDP LIVING	13	X	17.74	=	232.82
FULTON	20	X	20.49	=	409.8
					<u>409.8</u>
SUB-TOTAL	124		—		5536.08
ICF/IIR SERVICES	<u>30</u>	X	<u>224.69</u>	=	<u>6740.70</u>
TOTAL	<u>154</u>		—		<u>12376.78</u>

$5536.08 \div 124 = 44.64$
 $12376.78 \div 154 = 79.72$

NON ICF/IIR PERDIEM
 OVERALL PERDIEM

Division of Mental Health & Developmental Disabilities

Developmental Disabilities Services BRU

FY 85 Budget Amendment

Spread Sheet by Increment & Amounts (\$)

February 7, 1984

*3.75 million
total need.*

<i>Objective</i>	Governor's Level	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7	Total
<i>Respite</i>	270,300	70,800		43,500				35,100	419,700
<i>Vocational</i>	1,144,000	47,600		100,000	334,800	105,600	105,600	96,800	1,934,400
<i>Residential</i>	3,266,200	387,264	496,664	358,600	161,328	282,324	403,320	463,818	5,819,518
<i>PADD</i>	215,200					40,000			255,200
<i>Unempl.</i>	90,900					68,100			159,000
<i>Total</i>	4,986,600	505,664	496,664	502,100	496,128	496,024	508,920	595,718	8,587,818



Division of Mental Health & Developmental Disabilities

Developmental Disabilities Services BRU

FY 85 Budget Amendment

Spread Sheet by Increment & Clients to be Served

February 7, 1984

ve	Governor's Level	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7	Total
	200	48	0	29	0	0	0	26	303
ial	130	5	0	10	36	12	12	11	216
ial	162	12	12	9	8	14	20	23	260
	5	0	0	0	0	1	0	0	6
nt.	1	0	0	0	0	1	0	0	2
	498	65	12	48	44	28	32	60	787

B) 1100.0 1144.0
 C) 3140.7 3266.2
 D) 207.0 215.2
 4707.7 4895.7

FY 85 Developmental Disabilities Services BRU

TES AND PERFORMANCE MEASURES	1	2	3	4	5	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7
	COST PER UNIT	Governor's Level	Identified additional families	Total # of families or Sum of 2 & 3	Cost for additional families							
Despite care to	New											
es.	1500.0/ unit											
families in need	Existing	400										
families served	1350.0/ unit	200										
families not served	unit	200										
families served in:												
Fairbanks		105	17	122	22,950							17/22,950
Kodiak		5	8	13	10,800							8/10,800
Juneau		25	13(8E/5H)	38	18,300	13/ 18,300						
Sitka		20	0	20	0							
Ketchikan		20	0	20	0							
KENAI		25	1	26	1,350							1/ 1,350
Barron		-0-	5	5	7,500	5/ 7,500						
Nome		-0-	5	5	7,500	5/ 7,500						
Kotzebue		-0-	5	5	7,500	5/ 7,500						
Bethel		-0-	5	5	7,500	5/ 7,500						
Nome		-0-	3	3	4,500		3/ 4,500					
Seward		-0-	3	3	4,500		3/ 4,500					
Soldotna		-0-	4	4	6,000		4/ 6,000					
Palmer		-0-	7	7	10,500	7/ 10,500						
Wasilla		-0-	8	8	12,000	8/ 12,000						
Kenai		-0-	2	2	3,000		2/ 3,000					
Cordova		-0-	3	3	4,500		3/ 4,500					
Valdez		-0-	3	3	4,500		3/ 4,500					
Delta Junction		-0-	5	5	7,500		5/ 7,500					
Healy		-0-	3	3	4,500		3/ 4,500					
Winget		-0-	3	3	4,500		3/ 4,500					
SUBTOTAL:		200	103	303	149,700	70,800	0	43,500	0	0	0	35,100

1144.0

IVES AND PERFORMANCE MEASURES	1	2	3	4	5	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7
	COST PER UNIT	Governor's Level	Identified additional adults	Total # of adults or Sum of 2 & 3	Cost for additional adults							
Vocational to DD Adults:	New 10,000/year											
needing training		250										
trained	Existing 8,800/year	130										
not served		120										
trained in:												
Anchorage		70	34	104	299,200				8770,400	11770,400	127105,600	6752,800
Fairbanks		35	13	48	114,400				4735,200	4735,200		5744,000
Juneau		15	2	17	17,600	2/ 17,600						
Ketchikan		5	5	10	44,000				5744,000			
Kodiak		5	4	9	35,200				4735,200			
Kunak		-0-	3	3	30,000	3/ 30,000						
Paleomer--KATSU		-0-	10	10	100,000			0/100,000				
Sitka		-0-	15	15	150,000				157150,000			
Bethel		-0-	0	0	0							
SUB-TOTAL:		130	86	216	790,400	47,600	0	100,000	334,000	100,000	105,600	96,800

3266.2

ACTIVES AND PERFORMANCE MEASURES	1	2	3	4	5	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7
	COST PER UNIT	Governor's Level	Identified additional individuals	Total # of individuals Sum of 2 & 3	Cost for additional individuals							
Residential Support and Skills Training in the City: Moderate: Persons needing service Persons served Persons not served # of persons served in:	New 24,650/year Existing 20,166/year	260 162 98										
Anchorage		108	48	156	967,968	4780,664						
Fairbanks		31	15	46	302,490		4780,664					
Kodiak		8	2	10	40,332							
Juneau		10	0	10	0							
Ketchikan		5	0	5	0							
Kenai-Soldotna		0	4	4	98,600	4798,600						
Valdez		0	8	8	161,328							
Wasilla		0	4	4	98,600							
Severe: (MR + Behavior Disorders) Persons needing care Served Not served # of Persons served in:	52,000	17 -0- 17										
Anchorage		0	17	17	884,000	47208,000	87416,000	57700,000				
Sub-total:		162	98	260	2,553,318	387,264	496,664	360,600	161,328	282,124	407,320	463,818

215.2

YES AND PERFORMANCE MEASURES	1	2	3	4	5	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7
	COST PER UNIT	Governor's Level	Identified Additional Serv & Repre	Total # of Serv & Repre. Sum of 2/3	Cost for Additional Serv & Repre							
Advocacy services and representation for DD individuals:												
Representatives statewide		5										
services & representation												
<i>Prater</i> <i>Fairbanks</i>		3	1	4	40,000					1/ 40,000		
		1	0	1	0							
		1	0	1	0							
SUBTOTAL:		5	1	6	40,000	0	0	0	0	40,000	0	0

VALUES AND PERFORMANCE MEASURES	1	90.9 2	3	4	5	Increment 1	Increment 2	Increment 3	Increment 4	Increment 5	Increment 6	Increment 7
	COST PER UNIT	Governor's Level	Identified Additional Managers	Total # of Managers Sum of 2 & 3	Cost for Additional Managers							
Management Direct managers in:	68.1											
(serves statewide)		1	1	2	68,100	0	0	0	0	1/ 68,100	0	0
Sub-total:		1	1	2	68,100	0	0	0	0	68,100	0	0