

H B

39

COMMITTEE REPORT
SENATE

FURTHER: FINANCE

5/15/83

Date: MAY 14 1983

Mr. President:

The Committee on HESS has had CSHB 39 (HESS)

Relating to services for pregnant women; eff. date

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for CSHB 39 same title
- and recommends CSHB 39 new title
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN



Official Business

Alaska State Legislature

Senate

Office of the President

Pouch V
State Capitol
Juneau, Alaska 99811

RECEIVED

APR 26 1983

Josephson,

MEMORANDUM

DATE: April 23, 1983

TO: Senator Joe Josephson
Chairperson, H.E.S.S. Committee

FROM: Senator Jay Kerttula
Senate President

RE: Letter of support for HB 39.

The attached material was recently received in my office. I am forwarding it to you for your information and the perusal of your committee.



THE SALVATION ARMY

Booth Memorial Home

3600 EAST TWENTIETH AVENUE
POUCH S.A. 3-063
ANCHORAGE, ALASKA 99501
(907) 279-0522

"A United Way Agency"

WILLIAM BOOTH
FOUNDER

JARL WAHLSTROM
GENERAL

WILL PRATT
TERRITORIAL COMMANDER

MAJOR WM. E. MCHARG
DIVISIONAL COMMANDER

LIEUTENANT GENE RAGAN
ADMINISTRATOR

APR 15 1983

Gene Ragan

April 12, 1983

Senator Jalmar Kerttula
Pouch V
Juneau, Alaska 99811

Dear Senator Kerttula,

I would like to take this opportunity to express my concern for House Bill 39.

As the Administrator for The Salvation Army Booth Memorial Home in Anchorage, Alaska, since 1978, we have seen a tremendous increase in the need of serving adolescent unwed mothers in the state. In 1981 we had to say "no" to 228 young pregnant girls throughout the State of Alaska because of lack of funding. This figure grew in 1982 to 274, and we see the figure continuing to grow.

I am sure in the near future, you will be faced with the decision to support House Bill 39, and I would appreciate any support you can give to this very important matter to us here at the Booth Home as well as to many young unwed mothers throughout the state.

If I can provide you with any other information, or be of any support, please feel free to call upon me in this very crucial matter. Thank you for your time and consideration.

Sincerely,

Gene Ragan

Gene Ragan, Lt.
Administrator

GR/bp

Aid to Pregnant Women

POSITION PAPER
CS FOR HOUSE BILL NO. 39 (HESS)

For a bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills, as well as medical care services during the prenatal and postpartum periods of pregnancy.

Discussion:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The medical service will include outpatient prenatal care, hospital or birthing center delivery and postpartum care. The Department anticipates that the social services would be contracted out to local community providers and the medical care would be provided by a private health professional on a fee for service basis.

While this bill offers increased medical and social services for pregnant women, there are several potential problems. The bill does not contain provisions to assure that the State is the payor of last resort after all other third party payors have been approached and found not to be liable for payment.

A second potential problem concerns the provision of medical services. The general intent of the bill is to provide assistance to women seeking to carry their pregnancy to term. If a woman enrolled in this program decides to terminate the pregnancy and is denied an abortion, this bill could be found unconstitutional, because it does not permit equal choice regarding this issue.

Recommendation:

The bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations could define economic need to be approximately 125% to 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

In order to direct services to those women without other financial resources, the Department recommends the bill be amended to include a provision that all other third party benefits must be exhausted before State funds can be utilized to provide care. This modification will assure that the appropriations under this bill will be utilized as a "last pay" thereby conserving the available funds for those actually experiencing financial difficulties.

It is also recommended that the Department of Law be requested to determine if abortion coverage would be required under the medical care provisions. If the coverage of abortions is confirmed and contrary to legislative intent, an additional amendment concerning the servability of medical care should be considered.

Position:

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: *Michael Price*
Michael Price, Director
Division of Family and Youth
Services

Date: 4/29/83

Recommended by: *Rod Betit*
Rod Betit, Director
Division of Public Assistance

Date: 4/24/83

Recommended by: *E.S. Rabeau*
E.S. Rabeau, Director
Division of Public Health

Date: 4/29/83

Approved by: *Robert London Smith*
Robert London Smith, Ph.D.
Commissioner
Department of Health and
Social Services

Date: 4/29/83

SUMMARY

I. REQUEST

Bill/Resolution No.: CSHB 39
 Title: Services to Pregnant Women
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: _____
 BRU, Program of Subprogram(s) Affected: _____
 See attached Fiscal Notes for H&SS

categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
TOTAL OPERATING		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
GENERAL FUND		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael I. Price *Michael I. Price* Phone: 465-3170
Dwayne Peenles Phone: 465-3105
 Division: Family and Youth Services & Public Health Date: 03/23/83
 Approved by Commissioner: Krist London Smith, M.D. Date: 3/23/83
 Department: H&SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

I. REQUEST

Bill/Resolution No.: CSHB 39 (HESS)
 Title: "Service for pregnant women."
 Sponsor: M.M. Miller, Martin et.al.
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Health & Social Services
 Program Category Affected: Health
 BRU, Program of Subprogram(s) Affected: To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
TOTAL OPERATING	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105
 Division: Public Health Date: 3/22/83
 Approved by Commissioner: *Robert L. Pender, M.D.* Date: 3/22/83
 Department: Health and Social Services

Distribution:

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CS for HB 39 (HESS)
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

- (1) - It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).
- (2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.
- (3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experience of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Department's anticipated definition of social and economic difficulties, approximately 4 % would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.
- (4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

I. REQUEST

Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,057.5	1,076.1	1,140.6	1,209.1

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
 Division: Family and Youth Services Date: 03/22/83
 Approved by Commissioner: Kebit Louisa Smith, M.D. Date: 3/23/83
 Department: H & SS

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IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Estimated Births to Unmarried Women</u> <u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (\$18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,200)	\$332,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator			RANGE/STEP 18A	BARG. UNIT GGU	FORM 12	PAGE/LINE	CGV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.		
3.	CONTINUATION LEVEL			ADDITION	JUSTIFICATION					
4.	TYPE OF EXPENDITURE			AMOUNT	FY 84 9 mos. Staffing					
	1		2	3	<p>This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.</p>					
	PERSONAL SERVICES									
5.	Salary		26,685							
6.	Benefits		4,560							
7.	Supplemental Benefits		1,636							
8.	Fixed Benefits		2,160							
9.	TOTAL PERSONAL SERVICES	01		35,041						
10.	Travel	02		1,200						
11.	Contractual	03		4,600						
12.	Commodities	04		400						
13.	Equipment	05								
14.	Other									
15.	TOTAL COST			41,241						
	RECEIPT CODE	FUNDING SOURCE								
16.		Federal Receipts 1002								
17.		G.F. Match 1003								
18.		General Funds 1004		41.2						
19.		I-A Receipts 1005								
20.		Program Receipts 1028								
21.		Other								
FOR BSM USE ONLY										
4A KEY NUMBER										

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
PROGRAM for the General Population
BRU Program Services
COMPONENT To Be Established

FY 84

Page 1 of 1
Revised Date

REVISED

No 1

SUMMARY

I. REQUEST
 Bill/Resolution No.: CSHB 39 (HSS)
 Title: Services to Pregnant Women
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL
 Agency Affected: H&SS
 Program Category Affected: _____
 BRU, Program of Subprogram(s) Affected: _____
 See attached Fiscal Notes for H&SS categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
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CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS					
OTHER (Specify Source)					

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price*
 Dwaine Peoples
 Division: Family and Youth Services & Public Health

Phone: 465-3170
465-3105
 Date: 03/23/83

Approved by Commissioner: Robert L. Smith, M.D.
 Department: H&SS

Date: 3/23/83

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No 2

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 BRU, Program of Subprogram(s) Affected: To be established.

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PART-TIME						
TEMPORARY						

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 Division: Public Health Date: 3/22/83
 Approved by Commissioner: *Robert L. Smith, Ph.D.* Date: 3/22/83
 Department: Health and Social Services

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Page 18⁴
No 3

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Prepared By: Michael L. Price *Michael Price*
 Division: Family and Youth Services

Phone: 465-3170

Date: 03/22/83

Approved by Commissioner: Robert L. Smith, M.D.
 Department: H & SS

Date: 3/23/83

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Revision Date 3/22/83

PAGE 2 74

IV. ANALYSIS:

A. Assumptions

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<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u> 120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	DARG. UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.		
3.	CONTINUATION LEVEL				JUSTIFICATION					
4.	TYPE OF EXPENDITURE				FY 84 9 mos. Staffing					
	1		2		3					
	PERSONAL SERVICES									
5.	Salary		26,685							
6.	Benefits		4,560							
7.	Supplemental Benefits		1,636							
8.	Fixed Benefits		2,160							
9.	TOTAL PERSONAL SERVICES		01	35,041						
10.	Travel		02	1,200						
11.	Contractual		03	4,600						
12.	Commodities		04	400						
13.	Equipment		05							
14.	Other									
15.	TOTAL COST			41,241						
	RECEIPT CODE	FUNDING SOURCE								
16.		Federal Receipts 1.02								
17.		G.F. Match 1003								
18.		General Funds 1004			41.2					
19.		I-A Receipts 1005								
20.		Program Receipts 102B								
21.		Other								
FOR B&M USE ONLY										
4A KEY NUMBER										

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
PROGRAM for the General Population
BRU Program Services
COMPONENT To Be Established

FY 84

Page 4 of 4 1
Revised Date

Alaska State Legislature

Josephson

OFFICIAL BUSINESS
CHAIRMAN
RULES COMMITTEE



JAN FAIKS
POUCH V
CAPITOL BUILDING
JUNEAU, ALASKA 99811

Senate

RECEIVED

MEMORANDUM

Date: February 8, 1984

TO: All Members
Senate Finance Committee

FROM: Senator Jan Faiks *[Signature]*

RE: SCS CSHB39 (HESS) An Act Relating to Pregnant Women

Josephson,

I am attaching a copy of the revised fiscal note for the above mentioned bill. The requested amount has been reduced substantially and I thought you might find it interesting.

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: 2/6/84

REQUEST

Bill/Resolution No.: Senate CS for
Title: Services to Pregnant Women
HB 39

FISCAL DETAIL

Agency Affected: Health & Social Services
Program Category Affected: Social Services
BRU, Program or Subprogram(s) Affected:
Social Services BRU / Purchased Services Component
Direct Services Delivery Component

Sponsor: M.M. Miller
Requestor: Senate Finance
Date of Request: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES		35.0	49.5			
200 TRAVEL		1.2	1.3			
300 CONTRACTUAL		4.6	4.9			
400 SUPPLIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		678.8	719.5	762.7	808.5	857.0
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	720.0	775.6	762.7	808.5	857.0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	720.0	775.6	762.7	808.5	857.0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	-0-	1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Source of funds not identified in the Bill.

ANALYSIS: Attach a separate page for analysis

Prepared By: Michael L. Price, Director
Division: Family & Youth Services

Phone: 465-3170

Date: 2/6/84

Approved by Commissioner: [Signature]
Agency: Dept. of Health & Social Services

Date: 2/7/84

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/83

ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 85 it is estimated there will be 11,800 births to Alaskan residents. 1,890 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

A 6% inflation factor has been assumed for FY 86-88.

B. Program Summary

1. Positions - An Associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

SENATE CS FOR CS FOR HOUSE BILL NO. 39
FISCAL NOTE

PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 303 would utilize available counseling and adoption assistance. To provide services to this number of women an estimated \$1,697,820 would be required in line item /00. The \$678,784 reflected in this fiscal note would enable serving 135 women of the 1,190 estimated or serving only 71% of those in need.

C. Computations

Purchased Services Component:

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Total</u>
<u>Foster Home Care</u> 114 persons x \$502/mo x 5 mos.	\$286,140
<u>Maternity Home Care</u> 21 persons - \$73/day x 5 mos. (152 days)	\$233,016
<u>Counseling/Adoption Assistance</u> 211 persons x \$75/hr. x 8 hr.	\$126,600
<u>Transportation to and from Placement</u> 92 persons x \$359/average trip	<u>33,028</u>
Total	\$678,784

Direct Services Delivery Component:

The position and related support costs are for the 12-month period for FY 86 in line item 100 through 500.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	WAGE UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Bureau	ELECTION DISTRICT	LEG.		
3.	CONTINUATION LEVEL				JUSTIFICATION					
4.	TYPE OF EXPENDITURE				FY 85 9 mos. Staffing					
	1		2		3					
	PERSONAL SERVICES				This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 85 and all of FY 86. The position would then be phased out in FY 87, with the regional offices assuming these duties.					
5.	Salary		26,685							
6.	Benefits		4,560							
7.	Supplemental Benefits		1,636							
8.	Fixed Benefits		2,160							
9.	TOTAL PERSONAL SERVICES		01		35,041					
10.	Travel			02	1,200					
11.	Contractual			03	4,600					
12.	Commodities			04	400					
13.	Equipment			05						
14.	Other									
15.	TOTAL COST				41,241					
16.	RECEIPT CODE	FUNDING SOURCE								
17.		Federal Receipts 1002								
18.		G.F. Match 1003								
19.		General Funds 1004		41,241						
20.		I-A Receipts 1005								
21.		Program Receipts 1020								
22.		Other								
FOR B&M USE ONLY 4A KEY NUMBER _____										

REQUEST FOR
13 NEW POSITION
REQUEST FOR
NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
for the General Population

PROGRAM _____

BRU Social Services

COMPONENT Direct Services Delivery

Page 1 of 1

Revised Date _____

FY 85

CS FOR HB 39 (HESS)

SECTION 1 FINDINGS AND PURPOSE

THAT INSUFFICIENT MATERNAL AND INFANT CARE SERVICES ARE AVAILABLE TO WOMEN EXPERIENCING SOCIAL AND ECONOMIC DIFFICULTIES.

AS A RESULT, CHILDREN DEVELOP LIFE-LONG HEALTH PROBLEMS.

THE LEGISLATURE WISHES TO INVEST IN THE STATE'S FUTURE BY PROVIDING PRENATAL CARE AND SOCIAL SERVICES TO PREGNANT WOMEN.

SECTION 2

THE DEPARTMENT SHALL PAY THE COSTS OF PRENATAL CARE AND MEDICAL SERVICES FOR PREGNANT WOMEN EXPERIENCING SOCIAL AND ECONOMIC DIFFICULTIES AND A WIDE RANGE OF SOCIAL SERVICES INCLUDING: TRANSPORTATION, COUNSELING, PLACEMENT , ADOPTION ASSISTANCE AND PARENTING SKILLS.

PROVIDES FOR LICENSING REQUIREMENTS FOR PERSONS PROVIDING SERVICES TO THE DEPARTMENT.

SECTION 3

IMMEDIATE EFFECTIVE DATE.

STATE OF ALASKA

BILL SHEFFIELD, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF PUBLIC HEALTH

February 25, 1983

POUCH H-06
JUNEAU, ALASKA 99811-9976

PHONE:

DOCUMENT NO. 83-98

The Honorable Milo Fritz, M.D.
Co-Chairman
House HESS Committee
Pouch V
Juneau, Alaska 98911

Dear Dr. Fritz:

I would like this opportunity to respond to the Health Education and Social Services Committee request for additional information concerning House Bill No. 39, "An Act relating to services to pregnant women." At the February 16, 1983 hearing, the committee requested clarification concerning the following items:

1) The committee requested a budgetary estimate for providing pregnancy related medical care to women addressed by this bill.

Assuming that the intent of this service would be to provide medical care to women who do not have access to other resources, (i.e., Medicaid, General Relief Medical, private pay, Public Health Service or other insurance) an estimated cost would be \$1,176,000 for FY 84. This estimate is based upon utilization experience by a similar service provided through a pilot project at the Fairbanks Health Center. During 1981-1982, the project provided medical care financial assistance to approximately 7 percent of the total births in the North Star Borough. Assuming that the total number of births in FY 84 will be approximately 12,000, it is estimated that 840 women would qualify for this service at an average cost of \$1,400 per client. Additional state staff would not be required if the Division of Public Assistance would perform the bill paying, and the Division of Public Health would provide client intake and eligibility certification.

2) The committee requested information concerning the state expenditures for abortions, the number provided and the criteria for those receiving state assistance.

The number of abortions provided by the General Relief Medical program during calendar year 1982 is estimated to be 276, with an approximate total expenditure of \$269,354. The criteria for General Relief Medical assistance is \$300 monthly income for one adult, plus \$100 for each additional in adult only households; and \$350 for parent plus 1 child with \$50 for each additional child in parent/child households.

February 25, 1983

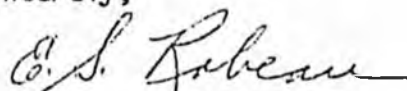
3) The committee requested identification of possible budget reductions in the social services fiscal note to be investigated.

Based upon conversations with staff for Representative Miller and Representative Martin, comments of the Booth Memorial Home staff, and Division of Family and Youth Services, the fiscal note could be reduced by a total \$587,700 in FY 84. The suggested modifications are as follows:

Line 700 - Benefits for Individuals	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$520/mo x 6 mos.	\$481,920	<0>	\$481,920
<u>Maternity Home Care</u>			
30 persons - \$73/day x 6 mos. (50% reduction of daily cost)	788,400	<394,200>	394,200
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of counseling)	377,500	<157,500>	180,000
<u>Transportation to and from Placement</u>			
150 persons x \$360/average trip (\$240 per trip reduction)	<u>90,000</u>	<u><36,000></u>	<u>54,000</u>
Subtotal	1,697,820	<587,700>	1,110,120
<u>Associate Coordinator, Range 18</u>			
Line 100 Personal Services	35,037	<0>	35,037
Line 200 Travel	1,200	<0>	1,200
Line 300 Contractual	2,600	<0>	2,600
Line 400 Commodities	400	<0>	<u>400</u>
Subtotal			39,237
Total	\$1,737,057	<587,000>	\$1,149,357

I hope this information will be of assistance. Please advise us if you have additional concerns on this matter.

Sincerely,



E.S. Rabeau, M.D.
Director

cc: Representative Terry Martin
Representative M. Mike Miller

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83
 Title: "An Act relating to services for pregnant women;"
 Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz
 Requestor: House HESS Committee

1. Estimated fiscal impacts on: Total Expenditure

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	0	2,325.4	2,416.4	2,554.2
Total	0	2,325.4	2,416.4	2,554.2

B. Revenues:

Revenue				

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Provision of pregnancy related medical care and social services to low income women during prenatal and post partum periods.

4. Disclaimer:

This statement has not been reviewed by OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared by: Dwayne Peeples, Coordinator *DD* Phone: 465-3105
 Division: Public Health Date: 3/3/83

Approved by Commissioner: *Robert L. Smith, M.D.* Date: 3/14/83
 Department: Health and Social Services

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83
 Title: "An Act relating to services for pregnant women;"
 Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz
 Requestor: House HESS Committee

1. Estimated fiscal impacts on: Social Services

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	0	1,149.4	1,173.4	1,240.3
Total	0	1,149.4	1,173.4	1,240.3

B. Revenues:

Revenue				

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Line 700 - Benefits for Individuals

<u>Foster Home Care</u>		<u>Associate Coordinator, Range 18</u>	
160 persons - \$73/day x 6 mos.	\$481,920	Line 100 Personal Services	\$35,037
<u>Maternity Home Care</u>		Line 200 Travel	\$ 1,200
30 persons - \$73/day x 6 mos.	\$394,200	Line 300 Contractual	\$ 2,600
(50% reduction of daily cost)		Line 400 Commodities	\$ 400
<u>Counseling/Adoption Assistance</u>			<u>\$39,237</u>
300 persons x \$75/hr. x 8 hrs.	\$180,000		
(7 hr. reduction of counseling)			
<u>Transportation to and from Placement</u>	<u>\$ 54,000</u>		
150 persons x \$360/average trip			
Subtotal			<u>\$1,110,120</u>
TOTAL			<u>\$1,149,357</u>

4. Disclaimer:

This statement has not been reviewed by OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared by: Dwayne Peeples, Coordinator *DP* Phone: 465-3105
 Division: Public Health *ASJ* Date: 3/3/83
 Approved by Commissioner: Robert London Smith, M.D. *RLS* Date: 3/4/83
 Department: Health and Social Services

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83
 Title: "An Act relating to services for pregnant women;"
 Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz
 Requestor: House HESS Committee

1. Estimated fiscal impacts on: Medical Services

a. Expenditures:

(Thousands of Dollars)

			FY 83	FY 84	FY 85	FY 86		
Capital								
Operating			0	1,176.0	1,243.0	1,313.9		
Total			0	1,176.0	1,243.0	1,313.9		

b. Revenues:

Revenue								

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Approximately 840 women during FY 84 will be eligible to utilize this service at an average cost of \$1,400 per client for pregnancy related medical care.

4. Disclaimer:

This statement has not been reviewed by OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared by: Dwayne Peoples, Coordinator *DP* Phone: 465-3105
 Division: Public Health *AAH* Date: 3/3/83

Approved by Commissioner: Robert Gordon Smith *RS* Date: 3/4/83
 Department: Health and Social Services

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/8/83

Joe, vic, happy

April 29,

HB 39

~~Jan Paden~~

Mike Miller - sponsor

alternative to abortion - not compulsory - choice.
Endorsed by pro-life and pro-choice and religious groups.

provides medical and other services for women above the poverty line - perhaps similar as options for abortions must be added.

revert to original bill line 21 "other than medical services"

delete "birthing centers and midwife services"
GCM - Medicaid already get those services.

below poverty line: all services included. medical services above " " " everything except those outlined

would finance \$704. medical expenses.

Jan Paden -

support HB 39

Rick Robertson - Law - AB.

1. effective date - may cause problems
2. eligibility criteria - perhaps by reg. - should be made explicit. eligibility for other medical programs/insurance

Joe - don't want this only for those below poverty line.

Terry Martin - support unanimous passage in House.

Joe is money in budget?
- don't know.

can't Rick Robertson

Pappy what is a resident in HB 39?

last pay resource - department will suggest language.

If state provides birthing services, it must provide other side of the services.

In 1981 Cardozo wrote an opinion of GEM that they should pay both sides.

If issue is economic - those not eligible for GEM are in trouble.

PARITY

if medical is deleted - will be OK!

Joe Parity - past abortion counseling?

Don't know - finer lines not drawn - no court case

Betty Lorenson - Pregnancy Aid - volunteer agency support bill

John Pugh - H&SS

many low-income (esp. adolescent) women - esp. in rural Alaska has. problems getting care in pregnancy.
very important for the State to support a system

Problems w/ bill

- ✓ (1) last payer - 3rd party payer clause - may those not eligible for other services
- ✓ (2) regulations - specific authority for Department. definition "soc. & econ."
- ✓ (3) effective date - couldn't do it for at least 3 yrs.

Rocky Patrick Weller

need for health education

CS FOR HB 39 (HESS)

SECTION 1 FINDINGS AND PURPOSE

THAT INSUFFICIENT MATERNAL AND INFANT CARE SERVICES ARE AVAILABLE TO WOMEN EXPERIENCING SOCIAL AND ECONOMIC DIFFICULTIES.

AS A RESULT, CHILDREN DEVELOP LIFE-LONG HEALTH PROBLEMS.

THE LEGISLATURE WISHES TO INVEST IN THE STATE'S FUTURE BY PROVIDING PRENATAL CARE AND SOCIAL SERVICES TO PREGNANT WOMEN.

SECTION 2

THE DEPARTMENT SHALL PAY THE COSTS OF PRENATAL CARE AND MEDICAL SERVICES FOR PREGNANT WOMEN EXPERIENCING SOCIAL AND ECONOMIC DIFFICULTIES AND A WIDE RANGE OF SOCIAL SERVICES INCLUDING: TRANSPORTATION, COUNSELING, PLACEMENT , ADOPTION ASSISTANCE AND PARENTING SKILLS.

PROVIDES FOR LICENSING REQUIREMENTS FOR PERSONS PROVIDING SERVICES TO THE DEPARTMENT.

SECTION 3

IMMEDIATE EFFECTIVE DATE.

GROSZEK

4954

Original sponsors: M.M. Miller, Martin,
Zharoff, et al

BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds
9 that there are insufficient ~~maternal and infant care~~ ^{SOCIAL} services available to
10 women experiencing social and economic difficulties associated with child-
11 ~~pregnancy & child bearing~~ bearing. As a result of these inadequate services, some children may
12 develop health conditions that require state-supported services throughout
13 their lives. In order to promote ^{better health care for women and life} healthier generations of Alaskans, the
14 legislature wishes to invest in the state's future by providing social
15 services to pregnant women.

16 * Sec. 2. AS 47 is amended by adding a new chapter to read:

17 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

18 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The

19 Department of Health and Social Services shall pay the cost of pre-
20 ~~pregnancy related~~ ^{pregnancy related which are not otherwise available,} ~~natal~~ services other than medical services for a pregnant woman ex-
21 perienceing social and economic difficulties, including the costs of
22 ^{necessary} ~~transportation, to and from a maternity home or a foster home,~~ counsel-
23 ing, adoption ^{or,} ~~assistance,~~ maternity home and foster home care, and
24 parenting skills. ^{training}

25 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing
26 services purchased by the Department of Health and Social Services
27 under this chapter shall, if required to be licensed under AS 47.35,
28 be licensed and supervised in the same manner as foster homes, board-
29 ing homes, maternity homes, and other agencies and institutions under

appear
advised
50
47.35

1 AS 47.35.

2 Sec. 47.42.030. REGULATIONS. The Department of Health and
3 Social Services ~~hall adopt regulations to implement this chapter.~~

4 *by regulation establish eligibility standards*
5 *and shall adopt other regulations*
6 *necessary to implement this chapter.*
7
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ATC Bill O'Connell

Medicaid program

- psychological services
- social services
- *Counseling w/ MSW
family & patient.

HB-522

Janice Kellering Lince

784-4037

Dale Veltz.



Official Business

Alaska State Legislature

Senate

Committee on Finance

Pouch V
State Capitol
Juneau, Alaska 99811

Wednesday, February 29, 1984

MEMORANDUM

TO: Nancy Dietrick, PA
SENATOR JOE JOSEPHSON
Chair, H&SS

FROM: Max Gifford, AA *MG*
SENATOR JOHN SACKETT
Co-Chair, SFC

SUBJ: SB-508, supplemental appropriations for Bethel Social Services and Sitka Youth Advocates, Inc.

I suspect I need not tell you how the two non-profit groups referenced above have been short-funded as a result of the payment authorization scale adopted in Ch. 138, SLA 1982 (attached). Clearly, both Bethel and Sitka should have been higher rates, particularly when some children's homes in Anchorage are receiving as much as \$150 to \$160 per day, per child.

SB-508 is an attempt to correct the funding shortfall in Ch. 138 ('82) similar to successful legislation passed last year, SB-97.

Senator Sackett would request that SB-508 be scheduled before the Health & Social Services Committee in the near future.

Please call if you have any questions.

- * Also attached are a memo from Senator Eliason and a letter and computation sheet from Loreen Foster of Bethel Social Services pertaining to the calculation of funding short falls for the two children's homes in question.

1 period of suspension, payment for services provided by residential child care
2 facilities shall be made solely in accordance with the provisions of secs. 3
3 and 4 of this Act.

4 * Sec. 3. For fiscal year 1981, the payment authorized per day for each
5 child placed by the Department of Health and Social Services in an existing
6 residential care facility is:

7	Alaska Children's Services Receiving Home (Anchorage)	\$149.85
8	Alaska Children's Services Jesse Lee Home (Anchorage)	165.46
9	Alaska Children's Services Rabbit Creek Group Home (Anchorage)	166.40
10	Alaska Children's Services North Star Home (Anchorage)	103.55
11	Alaska Children's Services Aquarius House (Anchorage)	107.60
12	Alaska Children's Services Colletti House (Anchorage)	117.51
13	Alaska Baptist Family Service Center (Anchorage)	117.02
14	Booth Memorial Home (Anchorage)	146.90
15	Hilltop Home, Inc. (Anchorage)	85.53
16	Kenai Peninsula Community Care Center (Kenai)	91.74
17	Kodiak Baptist Mission (Kodiak)	61.61
18	Turning Point Boys Ranch (Willow)	105.37
19	North Star Children's Home (Dot Lake)	62.25
20	Presbyterian Hospitality House (Fairbanks)	111.98
21	Juneau Receiving Home (Juneau)	106.17
22	St. Jude Center, Inc. Receiving Home (Juneau)	72.33
23	Nome Receiving Home (Nome)	116.97
24	Manilaq Group Home (Kotzebue)	167.00
25	North Slope Borough Children's Receiving Home (Barrow)	168.35
26	Ketchikan Teen Home I (Ketchikan)	74.26
27	Ketchikan Teen Home II (Ketchikan)	81.61
28	Ketchikan Children's Home Intensive Treatment Unit (Ketchikan)	152.56
29	Sitka Receiving Home (Sitka)	40.66

Bethel Receiving Home (Bethel)	75.52
Bethel Group Home (Bethel)	59.06
Covenant High School (Unalakleet)	51.16

* Sec. 4. For fiscal year 1984 the payment rates for residential child
care services shall be the amounts set out in sec. 3 of this Act increased by
five percent.

* Sec. 5. For fiscal years 1983 and 1984 the Department of Health and
Social Services may contract for residential child care services with a
facility not listed in sec. 3 of this Act at a rate to be determined by the
Department.

* Sec. 6. AS 14.30 is amended by adding a new section to read:

Sec. 14.30.075. VISION AND HEARING SCREENING EXAMINATIONS. (a) A
vision and hearing screening examination shall be given to each child
attending school in the state. The examination shall be made when the
child enters school or as soon thereafter as is practicable, and at
regular intervals specified by regulation by the governing body of the
district.

(b) The Department of Health and Social Services shall

- (1) set standards for the performance of vision and hearing
screening;
- (2) train and certify public health nurses and school district
employees to conduct hearing and vision screening tests;
- (3) assist with referral and follow-up of children needing
professional examination or treatment; and
- (4) assist with maintenance and repair of screening equipment.

* Sec. 7. AS 44.29.020 is amended to read:

Sec. 44.29.020. DUTIES OF DEPARTMENT. The Department of Health
and Social Services shall administer the state programs of public health
and social services, including: (1) maternal and child health services;

ALASKA STATE LEGISLATURE - SENATE

SENATOR RICHARD I. ELIASON

LABOR AND COMMERCE COMMITTEE, CHAIRMAN
RESOURCES COMMITTEE
JUDICIARY COMMITTEE
FISHERIES SUB-COMMITTEE



P.O. BOX 143
SITKA, ALASKA 99835
POUCH V
JUNEAU, ALASKA 99811
(307) 465-4916

MEMORANDUM

TO: Senator John Sackett
FROM: Senator Dick Eliason *Dick E*
DATE: February 21, 1984
RE: Supplemental appropriation for Sitka Receiving Home

Due to the exceptional low daily rate allowed the Sitka Receiving Home (\$42.70 per "provider day") over the last two fiscal years there is a critical, and unfair shortfall in the Home's operating budget. Sitka, like Bethel, received a small supplemental grant last session to help them over the FY 83 shortfall but we need to provide coverage for FY 84. Hopefully, legislation will pass this session which will finally correct the inequity in funding for these homes and both Bethel and Sitka will be self-sustaining on their allowed payments after this year.

It would seem reasonable to figure Sitka at the same level of funding as the Juneau Receiving Home. Sitka has been at \$42.70 while Juneau is at \$111.48. The difference per day of care is then \$68.78. In FY 83 Sitka provided 967 days of care. FY 84 is likely to be at about that same level. Therefore a reasonable supplement amount to include for the Sitka Receiving Home now for FY 84 would be \$66,510 (\$68.78, the difference between the Sitka rate and the Juneau rate, multiplied by the estimated number of days of care provided.)

I would very much appreciate any help you could provide in getting this funding in.



Bethel Social Services, Inc.

• A PRIVATE NON-PROFIT CORPORATION •

Hon. Senator John Sackett
State Capitol
Pouch V
Juneau, Alaska 99811

Dear Senator Sackett:

Here is the information your aide, Max Gifford, requested of us for the supplemental appropriation for the operation of the Bethel Receiving Home.

As you already know, there was a freeze imposed on the cost of care rates two years ago. We were not aware of this freeze and at that time were expecting our rate at the Receiving Home to increase following an audit that we requested. The audit was denied by the State, and we were told we would have to make do with the existing rate.

To prepare the figure we are requesting for the supplemental, I have taken an average of the rates paid to the residential child care centers in the State of Alaska (Anchorage, Willow, Fairbanks, Barrow, Bethel, and Nome) and subtracted our rate from the average. I then multiplied this figure by the number of child care days. As you will see we had a great number of child care days, and that in itself should show you how valuable this project is to the Delta region. The facility has been greatly utilized this past year and with this additional operational monies, we will be able to make the Bethel Receiving Home a First rate facility to house the children of the Delta.

Sincerely,

Loreen M. Foster
Administrative Director, B.S.S.

ACS Receiving Home, Anchorage	\$ 149.85
ACS Aquarius House, Anchorage	149.85
ACS Colletti House, Anchorage	117.51
ACS Jesse Lee, Anchorage	165.46
ACS North Star, Anchorage	103.55
ACS Rabbit Creek Grp. Hm., Anch.	166.40
Booth Memorial Home, Anchorage	146.90
Hilltop Home, Inc., Anchorage	85.53
Turning Point Boys Ranch, Willow	105.37
PHH-Receiving Home, Fairbanks	111.98
PHH-Treatment Unit, Fairbanks	111.98
North Slope Borough Rec. Hm., Barrow	170.80
Bethel Receiving Home, Bethel	79.30
Bethel Group Home, Bethel	59.06
Nome Receiving Home, Nome	109.20
	<hr/>
TOTAL	\$1832.74

\$1832.74 divided by 15 centers is an average rate of \$122.18 per day.

The Bethel Receiving Home's rate is \$79.30, subtracted from the average gives us a deficit of \$42.88.

The Bethel Receiving Home had a total of 2,369 provider days last FY year ('83).

2369 multiplied by \$42.88 is a total supplemental request of \$ 101,582.72

TOTAL SUPPLEMENTAL REQUEST - \$ 101,582.72



RECEIVED
JAN 25 1984

Representative Mike Miller

MEMO: January 24, 1984

TO: Senator Joe Josephson,
Senate Finance Committee

FROM: Representative Mike M. Miller *[Signature]*

SUBJECT: HB 39

I'm not sure whether the enclosed letter from the Salvation Army was sent to all members of the Legislature or not. If you have not seen it before I'd like to share it with you.

As you can see, because of lack of funding, more than 350 young, single, pregnant women had to be turned away from the Salvation Army's Booth Memorial Home last year.

Obviously, they wanted help; wanted to bring their babies to term. Because there was no money to help them, they had to be turned away. And many, perhaps most, had to turn to the other available option--state funded abortion. Abortion which was not really their choice, but which was forced on them by economic necessity. HB 39 provides an alternative for women in this circumstance. A real choice. Perhaps that is why both pro-choice and pro-life groups have endorsed this legislation.

I hope you will support this bill early on, both in committee and on the floor of the Senate.

Many Thanks.



THE SALVATION ARMY

Booth Memorial Home

"A United Way Agency"

3600 EAST TWENTIETH AVENUE
POUCH S.A. 3-063
ANCHORAGE, ALASKA 99501
(907) 279-0522

WILLIAM BOOTH
FOUNDER

JARL WAHLSTRÖM
GENERAL

WILL PRATT
TERRITORIAL COMMANDER

MAJOR OSCAR YOUNGQUIST
DIVISIONAL COMMANDER

CAPTAIN GENE RAGAN
ADMINISTRATOR

January 10, 1984

Representative Mike M. Miller
Box 1494
Juneau, Alaska 99802

Dear Representative Miller,

Once again as the legislature comes to session, I would like to bring to your attention the continued growing concern we have here at The Salvation Army Booth Memorial Home for unwed mothers. My letter which I shared with you nearly a year ago had statistics dealing with young pregnant girls we were unable to serve here at the Booth Home because of the lack of funding. In 1981 the figure was 228 individuals. In 1982 it rose to 274 and in 1983 the figure was at an all time high of 353.

In the month of December we held the Legislative Concern Day here at Booth for the local legislators. Some very positive remarks were made by these legislators and their assistants who attended and we feel perhaps we could provide a greater service by not only the in-house patients we could serve, but also by enlarging our out-patient service.

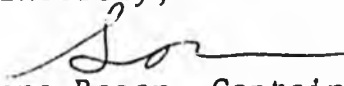
We truly appreciate all the support and concern which you have shown to us here at the Booth Home and once again at the opening of this session, ask for your continued support.

At present we are in a real dilemma of whether we will even be able to keep open our doors within the next two or three months, so any kind of support you could give us at this time would be greatly appreciated.

Please find enclosed a breakdown of the communities served by Booth in the past 10 years.

Warm personal regards.

Sincerely,


Gene Ragan, Captain
Administrator

Enclosure

GR/bp

The Salvation Army
Booth Memorial Home

Jan. 1, 1973 - Oct. 31, 1983

Total Admits: 433
Total Native Admits: 271
Percentage of Native - 62.5%

<u>Town</u>	<u>Number of Clients Served</u>
1. Anchorage	62
2. Bethel	32
3. Fairbanks	22
4. Nome	20
5. Ketchikan	16
6. Juneau	13
7. Kodiak	11
8. Sitka	10
9. Kotzebue	9
10. Petersburg	6
11. Unalakleet	5
12. Old Harbor	5
13. Kenai	5
14. Wasilla	5
15. Barrow	4
16. Kotlik	3
17. Ft. Yukon	3
18. Wrangell	3
19. Chevak	2
20. Torsook Bay	2
21. Elim	2
22. Napasiak	2
23. Mt. Village	2
24. Cordova	2
25. Adak	2
26. Metlakatla	2
27. Atak	2
28. Pilot Station	2
29. Valdez	2
30. Shaseluk	2
31. Kake	2
33. Hooper Bay	1

TownNumber of Clients Served

34. Shungrak	1
35. Soldotna	1
36. Aniak	1
37. St. Michael	1
38. Copper Center	1
39. Gakona	1
40. Palmer	1
41. Hoonah	1
42. Sterling	1
43. Takotna	1
44. Holy Cross	1
45. Homer	1
46. Northway	1
47. Crooked Creek	1
48. Kobuk	1
49. Napakiak	1
50. Tyonek	1

A TEEN'S "BILL OF RIGHTS"

At Booth, we believe the troubled teen has the right to:

- learn acceptance and appreciation of herself and others as worthwhile individuals;
- share her feelings, fears and hopes with peers and trained counselors;
- be respected as an individual and as an important member of society;

Booth "family members" share their thoughts and plans with each other in the supportive living environment.



Teens in the residential program have regular activities and leisure time, as well as school and counseling.

- learn constructive, rewarding behaviors that allow her to function in healthy, and happy ways in life;
- continue her education, learn about and explore options for her future; and
- receive encouragement and assistance for her personal growth: intellectual, emotional and spiritual.

The Salvation Army's Booth Memorial Home is supported by the State of Alaska, the Municipality of Anchorage, the United Way and the Salvation Army. Its fees are on a sliding scale.

FOR MORE INFORMATION: Call the Admissions Worker at Booth Memorial Home, 279-0522 or 279-0523; or the Division of Family and Youth Services. Booth: 24-hours a day. For the future.



Residential Treatment Teenaged and troubled?



There
is
help. . .

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- troubled teens,
- pregnant adolescents,
- teen mothers and their infants,
- single, pregnant women and mothers.

For teens who are troubled, pregnant or new mothers — THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling, and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

For single mothers of any age — THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

RESIDENTIAL TREATMENT



Troubled teens, ages 13-18, live together at Booth, sharing and learning about themselves, and continuing their education.

WHO IS ELIGIBLE?

Adolescent girls, 13-18 years old, who are in State custody because of their history of behavior difficulties such as: poor functioning in school, problems maintaining positive relationships, past drug or alcohol abuse, running away; family abuse, neglect and/or sexual abuse.



Adolescents at Booth work toward learning new, healthy behaviors and skills for a successful future.

HOW DOES IT WORK?

Young women who are accepted into the program become part of "the family." Booth becomes their home: it's where they live, go to school, and share their hopes, fears, frustrations and laughter with other residents. They participate in counseling, both group and individual sessions, for personal and spiritual growth. They learn to change destructive behavior patterns into positive, rewarding ones. And, they develop new options for the future through educational and vocational planning. They're also exposed to other community resources and support groups, for assistance after they complete Booth's program.



Troubled teens continue their education at Booth through a special program with the Anchorage School District.

HOW LONG DOES IT LAST?

The maximum is one year, and the average stay ranges from six to nine months.

A SINGLE MOTHER'S "BILL OF RIGHTS"

At Booth, we believe the teenage woman who is pregnant has the right to:

- seek and receive information about pregnancy, childbirth and parenting;
- share her feelings, fears and hopes with peers and trained counselors;
- be respected as an individual and as an important member of society;

Teen mothers at Booth share their thoughts and experiences with each other in the supportive living environment.



In the homey atmosphere of Booth, teen mothers learn the joys and frustrations of caring for their infants.

- learn constructive, rewarding behaviors that allow her to function in healthy and happy ways in life;
- continue her education, learn about and explore options for her future; and
- receive encouragement and assistance for her personal growth: intellectual, emotional and spiritual.

The Salvation Army's Booth Memorial Home is supported by the State of Alaska, the Municipality of Anchorage, the United Way and the Salvation Army. Its fees are on a sliding scale.

FOR MORE INFORMATION: Call the Admissions Worker at Booth Memorial Home, 279-0522 or 279-0523; or the Division of Family and Youth Services. Booth: 24-hours a day. For the future.

Mother-Infant

A
teenage
mother?



There
is
help. . .

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- teen mothers and their infants,
- pregnant adolescents,
- single, pregnant women and mothers,
- troubled teens.

For teens who are pregnant, new mothers or troubled —

THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

For single mothers of any age —
THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

MOTHER-INFANT



Teenage mothers, ages 13-18, live at Booth while their babies are infants. They learn parenting and life-coping skills and health behavior patterns.

WHO IS ELIGIBLE?

The young mother, 13-18 years old, who has one child under six months of age, and who wants a safe environment to test her decision to be a single parent. This teenager with few coping skills is generally at high risk for becoming abusive with the helpless, dependent child.



Teen mothers at Booth learn parenting and coping skills that will help them plan for their future and those of their children.

HOW DOES IT WORK?

Young women who are accepted into the program become part of "the family." Booth becomes their home: it's where they live, go to school, and share their hopes, fears, frustrations and laughter with other residents. They participate in counseling, both group and individual sessions, for: personal and spiritual growth, family adjustment, and parenting. These young mothers have the primary responsibility for caring for their infants on a day-to-day basis. Skilled counselors provide emotional support, parenting classes, and help teens plan realistically for a healthy future.



Pregnant teens continue their education at Booth through a special program with the Anchorage School District.

HOW LONG DOES IT LAST?

Teen mothers must stay a minimum of two months, and can remain until the child reaches six months of age.



THE SALVATION ARMY
Booth Memorial Home

"A United Way Agency"

3600 EAST TWENTIETH AVENUE
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ANCHORAGE, ALASKA 99501
(907) 279-0522

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JARL WAHLSTRÖM
GENERAL

WILL PRATT
TERRITORIAL COMMANDER

MAJOR OSCAR YOUNGQUIST
DIVISIONAL COMMANDER

CAPTAIN GENE RAGAN
ADMINISTRATOR

January 16, 1984

Senator Joe P. Josephson
Alaska State Legislature
Pouch V (MS 3100)
Juneau, Alaska 99817

Dear Senator Josephson,

Last year House Bill 39 was introduced in regards to "An Act Relating to Services to Pregnant Women". In the past 25 years The Salvation Army Booth Memorial Home has offered services to unwed mothers throughout the State of Alaska.

For your information, enclosed is a breakdown of the region and communities which Booth has served in the past 10 years.

We would like to ask for your support in this very important financial matter for us here at the Booth Home. We see a growing need for our services for unwed mothers, both in our in-house and our out-patient basis. In 1981, we were unable to serve 227 such cases, in 1982, it was 274, and in the year that just ended, 1983, we said "no" to 353 individuals seeking some form of our services that we provide at Booth.

As a state wide nonprofit agency we would solicit your support for this very vital matter to many young lives in the State of Alaska. If I can provide you with any other information or be of any support, please feel free to call upon me at any time.

Thank you for your time and consideration.

Sincerely,

Gene Ragan, Captain
Administrator

GR/bp

Enclosure

The Salvation Army
Booth Memorial Home

Jan. 1, 1973 - Oct. 31, 1983

Total Admits: 433

Total Native Admits: 271

Percentage of Native - 62.5%

<u>Town</u>	<u>Number of Clients Served</u>
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13. Kenai	5
14. Wasilla	5
15. Barrow	4
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17. Ft. Yukon	3
18. Wrangell	3
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20. Torsook Bay	2
21. Elim	2
22. Napasiak	2
23. Mt. Village	2
24. Cordova	2
25. Adak	2
26. Metlakatla	2
27. Atak	2
28. Pilot Station	2
29. Valdez	2
30. Shaseluk	2
31. Kake	2
33. Hooper Bay	1

TownNumber of Clients Served

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41. Hoonah	1
42. Sterling	1
43. Takotna	1
44. Holy Cross	1
45. Homer	1
46. Northway	1
47. Crooked Creek	1
48. Kobuk	1
49. Napakiak	1
50. Tyonek	1

Offered: 3/16/83
Referred: Finance

Original sponsors: M.M. Miller, Martin,
Zharoff et al

1 IN THE HOUSE

BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE

2

CS FOR HOUSE BILL NO. 39 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to services for pregnant ~~women~~ and

7

providing for an effective date."

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds

10

that there are insufficient maternal and infant care services available to

11

women experiencing social and economic difficulties associated with child-

12

bearing. As a result of these inadequate services, some children may

13

develop health conditions that require state-supported services throughout

14

their lives. In order to promote healthier generations of Alaskans, the

15

legislature wishes to invest in the state's future by providing prenatal

16

care and social services to pregnant women.

17

* Sec. 2. AS 47 is amended by adding a new chapter to read:

18

CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

19

Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The

20

Department of Health and Social Services shall pay the cost of pre-

21

natal services and medical services for a pregnant woman experiencing

22

social and economic difficulties, including the costs of birthing

23

centers, midwife services, and transportation to and from a maternity

24

home or a foster home, counseling, adoption assistance, maternity home

25

and foster home care, postnatal care, and parenting skills.

26

Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing

27

services purchased by the Department of Health and Social Services

28

under this chapter shall, if required to be licensed under AS 47.35,

29

be licensed and supervised in the same manner as foster homes,

*Miller
Revised*

1 boarding homes, maternity homes, and other agencies and institutions
2 under AS 47.35.

3 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
4 10.070(c).

5

POSITION PAPER
CS FOR HOUSE BILL NO. 39 (HESS)

For a Bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This Bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills, as well as medical care services during the prenatal and postpartum periods of pregnancy.

DISCUSSION

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This Bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The medical service will include outpatient prenatal care, hospital or birthing center delivery and postpartum care. The Department anticipates that the social services would be contracted out to local community providers and the medical care would be provided by a private health professional on a fee for service basis.

RECOMMENDATION

The Bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations would define economic need to be up to 200% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

POSITION

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: Mike Price
Michael L. Price, Director
Division of Family and Youth
Services

Date: March 23, 1983

Recommended by: E. S. Rabeau
E. S. Rabeau, M.D., Director
Division of Public Health

Date: March 22, 1983

Approved by: Robert London Smith
Robert London Smith, Ph.D.
Commissioner
Department of Health and
Social Services

Date: 3/23/83

SUMMARY

I. REQUEST

Bill/Resolution No.: CSHB 39
 Title: Services to Pregnant Women
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: _____
 BRU, Program of Subprogram(s) Affected: _____
 See attached Fiscal Notes for H&SS categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
TOTAL OPERATING		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
Dwayne Peoples Phone: 465-3105
 Division: Family and Youth Services & Public Health Date: 03/23/83
 Approved by Commissioner: Robert Gordon Smith, M.D. Date: 3/23/83
 Department: H & S S

Distribution:

Original to Legislative Finance
 Copy to Office of Management and Budget (for Legislature introduced bills)
 Copy to Department (for Governor introduced bills)
 Copy to Sponsor
 Copy to Requestor (if different from Sponsor)

I. REQUEST

Bill/Resolution No.: CSHB 39 (HESS)
 Title: "Service for pregnant women."
 Sponsor: M.M. Miller, Martin et.al.
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Health & Social Services
 Program Category Affected: Health
 BRU, Program of Subprogram(s) Affected: To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
TOTAL OPERATING	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105
 Division: Public Health Date: 3/22/83
 Approved by Commissioner: *Robert London Smith, Ph.D.* Date: 3/22/83
 Department: Health and Social Services

Distribution:

Original to Legislative Finance
 Copy to Office of Management and Budget (for Legislature introduced bills)
 Copy to Department (for Governor introduced bills)
 Copy to Sponsor
 Copy to Requestor (if different from Sponsor)

CS for HB 39 (HESS)
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

- (1) It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).
- (2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.
- (3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experience of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Department's anticipated definition of social and economic difficulties, approximately 4 % would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.
- (4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

I. REQUEST
 Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL
 Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis.

Prepared By: Michael L. Price *Michael Price* Phone: 465-3170
 Division: Family and Youth Services Date: 03/22/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H & SS

Distribution:

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HOUSE BILL NO. 39
FISCAL NOTE

Revision Date 3/22/83
PAGE 2

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (\$18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$32,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	DARG. UNIT GGU	FORM 12	PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4		LEC.		
3.	CONTINUATION LEVEL				JUSTIFICATION						
4.	TYPE OF EXPENDITURE				FY 84 9 mos. Staffing						
	1			2		3					
	PERSONAL SERVICES										
5.	Salary		26,685								
6.	Benefits		4,560								
7.	Supplemental Benefits		1,636								
8.	Fixed Benefits		2,160								
9.	TOTAL PERSONAL SERVICES		01		35,041						
10.	Travel		02		1,200						
11.	Contractual		03		4,600						
12.	Commodities		04		400						
13.	Equipment		05								
14.	Other										
15.	TOTAL COST				41,241						
	RECEIPT CODE		FUNDING SOURCE								
16.			Federal Receipts 1002								
17.			G.F. Match 1003								
18.			General Funds 1004		41.2						
19.			I-A Receipts 1005								
20.			Program Receipts 1028								
21.			Other								
FOR B&M USE ONLY											
4A KEY NUMBER											

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR 13 NEW POSITION

AGENCY Health and Social Services
PROGRAM Social and Economic Assistance
for the General Population
BRU Program Services
COMPONENT To Be Established

FY 84

Page	1 of	1
Revised Date		

The
Salvation Army
Booth
Memorial
Home
Anchorage, Alaska



The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522



TEEN'S WILL OF RIGHTS"

at Booth, we believe the troubled teen
is entitled to:

• an acceptance and appreciation of herself
and others as worthwhile individuals;
• to express her feelings, fears and hopes with
supportive and trained counselors;
• to be respected as an individual and as an im-
portant member of society;

• "family members" share their thoughts and plans
with each other in the supportive living environment.



*Teens in the residential program have regular activities
and leisure time, as well as school and counseling.*

- learn constructive, rewarding behaviors that allow her to function in healthy and happy ways in life;
- continue her education, learn about and explore options for her future; and
- receive encouragement and assistance for her personal growth: intellectual, emotional and spiritual.

The Salvation Army's Booth Memorial Home is supported by the State of Alaska, the Municipality of Anchorage, the United Way and the Salvation Army. Its fees are on a sliding scale.

FOR MORE INFORMATION: Call the Admissions Worker at Booth Memorial Home, 279-0522 or 279-0523; or the Division of Family and Youth Services. Booth: 24-hours a day. For the future.

Residential Treatment Teenaged and troubled?



*There
is
help. . .*

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- troubled teens,
- pregnant adolescents,
- teen mothers and their infants,
- single, pregnant women and mothers.

For teens who are troubled, pregnant or new mothers —

THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling, and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

For single mothers of any age —
THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

RESIDENTIAL TREATMENT



Troubled teens, ages 13-18, live together at Booth, sharing and learning about themselves, and continuing their education.

WHO IS ELIGIBLE?

Adolescent girls, 13-18 years old, who are in State custody because of their history of behavior difficulties such as: poor functioning in school, problems maintaining positive relationships, past drug or alcohol abuse, running away; family abuse, neglect and/or sexual abuse.



Adolescents at Booth work toward learning new, healthy behaviors and skills for a successful future.

HOW DOES IT WORK?

Young women who are accepted into the program become part of "the family." Booth becomes their home: it's where they live, go to school, and share their hopes, fears, frustrations and laughter with other residents. They participate in counseling, both group and individual sessions, for personal and spiritual growth. They learn to change destructive behavior patterns into positive, rewarding ones. And, they develop new options for the future through educational and vocational planning. They're also exposed to other community resources and support groups, for assistance after they complete Booth's program.



Troubled teens continue their education at Booth through a special program with the Anchorage School District.

HOW LONG DOES IT LAST?

The maximum is one year, and the average stay ranges from six to nine months.

A SINGLE MOTHER'S "BILL OF RIGHTS"

At Booth, we believe the teenage woman who is pregnant has the right to:

- seek and receive information about pregnancy, childbirth and parenting;
- share her feelings, fears and hopes with peers and trained counselors;
- be respected as an individual and as an important member of society;

Teen mothers at Booth share their thoughts and experiences with each other in the supportive living environment.



In the homey atmosphere of Booth, teen mothers learn the joys and frustrations of caring for their infants.

- learn constructive, rewarding behaviors that allow her to function in healthy and happy ways in life;
- continue her education, learn about and explore options for her future; and
- receive encouragement and assistance for her personal growth: intellectual, emotional and spiritual.

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Mother-Infant

A
teenage
mother?



There
is
help. . .

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- teen mothers and their infants,
- pregnant adolescents,
- single, pregnant women and mothers,
- troubled teens.

For teens who are pregnant, new mothers or troubled —

THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

For single mothers of any age —
THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

MOTHER-INFANT



Teenage mothers, ages 13-18, live at Booth while their babies are infants. They learn parenting and life-coping skills and health behavior patterns.

WHO IS ELIGIBLE?

The young mother, 13-18 years old, who has one child under six months of age, and who wants a safe environment to test her decision to be a single parent. This teenager with few coping skills is generally at high risk for becoming abusive with the helpless, dependent child.



Teen mothers at Booth learn parenting and coping skills that will help them plan for their future and those of their children.

HOW DOES IT WORK?

Young women who are accepted into the program become part of "the family." Booth becomes their home: it's where they live, go to school, and share their hopes, fears, frustrations and laughter with other residents. They participate in counseling, both group and individual sessions, for: personal and spiritual growth, family adjustment, and parenting. These young mothers have the primary responsibility for caring for their infants on a day-to-day basis. Skilled counselors provide emotional support, parenting classes, and help teens plan realistically for a healthy future.



Pregnant teens continue their education at Booth through a special program with the Anchorage School District.

HOW LONG DOES IT LAST?

Teen mothers must stay a minimum of two months, and can remain until the child reaches six months of age.

A SINGLE MOTHER'S "BILL OF RIGHTS"

At Booth, we believe the teenage woman who is pregnant has the right to:

- seek and receive information about pregnancy, childbirth and parenting;
- share her feelings, fears and hopes with peers and trained counselors;
- be respected as an individual and as an important member of society;

Booth "family members" share their thoughts and plans with each other in the supportive living environment.



Teens awaiting their babies have regular activities and leisure time, as well as school and counseling.

- learn constructive, rewarding behaviors that allow her to function in healthy and happy ways in life;
- continue her education, learn about and explore options for her future; and
- receive encouragement and assistance for her personal growth: intellectual, emotional and spiritual.

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Maternity

Single
and
pregnant?



There
is
help. . .

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- pregnant adolescents,
- teen mothers and their infants,
- single, pregnant women and mothers,
- troubled teens.

For teens who are pregnant, new mothers or troubled —

THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling, and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

For single mothers of any age —
THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

MATERNITY



Pregnant teens, ages 13-18, live together at Booth, sharing, and learning about parenting, themselves, and continuing their education.

WHO IS ELIGIBLE?

Pregnant teens, 13-18 years old, with a history of behavior difficulties such as: poor functioning in school, problems maintaining positive relationships, past drug or alcohol abuse, running away; family abuse, neglect and/or sexual abuse.



Adolescents at Booth prepare for motherhood and their futures in a structure of supportive living environment.

HOW DOES IT WORK?

Young women who are accepted into the program become part of "the family." Booth becomes their home: it's where they live, go to school, and share their hopes, fears, frustrations and laughter with other residents. They participate in counseling, both group and individual sessions, for: maternity planning, personal and spiritual growth, family adjustment. They receive regular medical attention and take classes to prepare for childbirth.



Pregnant teens continue their education at Booth through a special program with the Anchorage School District.

HOW LONG DOES IT LAST?

Teens can enter anytime during their pregnancy and remain for a minimum of two weeks after their delivery.

A SINGLE MOTHER'S "BILL OF RIGHTS"

At Booth, we believe the single woman who is pregnant or a new mother has the right to:

- seek and receive information about pregnancy, childbirth and parenting;
- share her feelings, fears and hopes with peers and trained counselors;
- be respected as an individual and important member of society;

Outpatients grow in self-awareness and coping skills.



Outpatients gain skills during pregnancy to help prepare them for Baby's arrival.

- receive encouragement and assistance in developing healthy attitudes and expectations for successful living;
- learn about options in education and vocations, to better plan her future; and
- continue to grow: intellectually, emotionally and spiritually.

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Maternity Outpatient

*Expecting
and
alone?*



*There
is
support. . .*

The Salvation Army
Booth Memorial Home
3600 East 20th Ave.
Anchorage, AK 99504
279-0522

WELCOME TO BOOTH, four programs serving:

- single, pregnant women and mothers,
- troubled teens,
- pregnant adolescents,
- teen mothers and their infants.

For single mothers of any age — THIS IS BOOTH:

A caring support system during pregnancy and motherhood. As outpatients, single pregnant women learn how to care for their unborn children and gain parenting skills. They receive medical assistance. Individual, group and family counseling helps them grow and share with others in similar situations. Education and/or vocational guidance offers new opportunities for a successful future. And spiritual support is always available.

For teens who are troubled, pregnant or new mothers — THIS IS BOOTH:

A total living environment for young women. Here, they can learn and develop healthy behavior for successful living. Here, the goal is to build up and nurture the strengths of each young woman, enabling her to function capably in both her primary living situation and out in the world. Individual and group counseling, and spiritual guidance help these teens to help themselves and each other. Community and in-house activities boost social and emotional skills. And here too, they continue their education through a special program with the Anchorage School District.

MATERNITY OUTPATIENT



Single, pregnant women come together for support at Booth's Outpatient Maternity program.

WHO IS ELIGIBLE?

Any single pregnant woman or new mother of any age. Participants in Booth's Outpatient Maternity program range from age 12 to 45. Each woman has something to gain from the program — each has something to give.



Single pregnant women and new mothers learn new skills and options through the Outpatient program.

HOW DOES IT WORK?

Women who are accepted into the program come to Booth during the week for classes, counseling and medical checkups. They learn prenatal health care, and how to prepare for childbirth and parenting. Through counseling, they increase their decision-making skills and awareness of family dynamics. They provide support to their peers and develop new options for the future through educational and vocational planning. They are also exposed to other community resources and support groups, for assistance after they complete Booth's program.



Booth's Maternity Outpatients receive a full range of medical, educational and support services.

HOW LONG DOES IT LAST?

Most women come during the latter part of their pregnancy. They must participate for a minimum of two months. The average is about four months, though women may continue counseling as long as they need the support.