

COMMITTEE REPORT
SENATE

FURTHER:

2/9/83

Date: 2/21/83

Mr. President:

The Committee on FINANCE has had SCR 3

Extending the life of the Blue Ribbon Commission on the State Personnel Act.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
- and recommends _____ new title
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Joe Josephson

Bob M... ..

...

Jim Fike

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Jim Mayle

CHAIRMAN

Introduced: 2/1/83
Referred: State Affairs and
Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
COUNCIL (for the Blue
Ribbon Commission on the
State Personnel Act)

1 IN THE SENATE

2

SENATE CONCURRENT RESOLUTION NO. 3

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

Extending the life of the Blue Ribbon

6

Commission on the State Personnel Act.

7

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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WHEREAS in 1978 the legislature through Legislative Resolve No. 27

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authorized the Legislative Council, in cooperation with the director of

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personnel, to form a "blue ribbon" commission to study the State Personnel

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Act; and

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WHEREAS the commission was formed as authorized by the resolution,

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made its report to the First Session of the Eleventh Legislature, and, in

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response to the commission's request for additional time to study problems

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it had identified, was funded by the legislature for a second year; and

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WHEREAS in 1980 the commission made its second report to the legisla-

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ture, and the legislature through Legislative Resolve No. 38 authorized the

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commission to continue to perform the assignments made to it by 1978 Legis-

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lative Resolve No. 27; and

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WHEREAS in 1981 the legislature, through Legislative Resolve No. 37,

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found that additional time was needed for the commission to complete the

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task to which it was assigned and authorized the commission to continue to

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perform its assignments until June 30, 1982; and

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WHEREAS in 1982 the legislature, through Legislative Resolve No. 17

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found that additional time was needed for the commission to complete the

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task to which it was assigned and authorized the commission to continue to

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perform its assignments until June 30, 1983; and

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WHEREAS the commission has now identified problems relating to person-

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nel issues but is unable to adequately address those problems before

1 June 30, 1983;

2 BE IT RESOLVED by the Alaska State Legislature that the Blue Ribbon
3 Commission on the State Personnel Act is authorized to continue to perform
4 the assignments made to it by 1978 Legislative Resolve No. 27 through
5 June 30, 1984.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 3
 Title Extending the life of the Blue Ribbon Commission on the State
 Requested by Senator Ray | Personnel Act Date 2/4/83

II. FISCAL DETAIL

Agency Affected Legislative Affairs Agency
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected Legislative Council
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
100 PERSONAL SERVICES	87.0	87.0				
200 TRAVEL	10.0	10.6				
300 CONTRACTUAL	2.0	2.1				
400 COMMODITIES	1.0	1.1				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	100.0	100.8				

FUNDING (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
GENERAL FUND	100.0	100.8				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
FULL TIME	2	2				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Continuation of present staff and activity:

One Administrative Assistant full-time and
 One Secretary full-time with benefits \$ 87,000

Travel - Staff & Commission
 Estimate 10 members per meeting at \$530
 travel and per diem per trip for two trips \$ 10,600

Contractual - phone, public notices, etc. \$ 2,100

Commodities - Office Supplies \$ 1,100

TOTAL ----- \$100,800

IV. DATE 2/7/83

PREPARED BY Wally Harrison, Director, Admin. Svcs.
 AGENCY Legislative Affairs Agency

Original: Legislative Finance PHONE 465-3850
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

Rcd 2/7/83

February 16, 1983

SENATE CONCURRENT RESOLUTION #3 (extending the life of the Blue Ribbon Commission on the State Personnel Act)

2-1-83 - Introduced by the Rules Committee at the request of the Legislative Council (for the Blue Ribbon Commission on the State Personnel Act).

Referred to Senate State Affairs/Finance/Rules

2-9-83 - Senate State Affairs passed the bill out and the majority recommended it "do pass" DP03: 2 no recommendation, Senators Kelly, and Sturgulewski.

SUMMARY: The Resolution would provide funding (100,800) for and extend the life of the Blue Ribbon Commission for one additional year.

The Division of Legislative Audit's "Performance Review of the Dept. of Administration/Div. of Personnel" and recommendations from the Ombudsman's office initiated legislation in 1978 to organize the Blue Ribbon Commission. The original resolve charged the commission with the responsibility;

- 1) to refine the State Personnel Act
- 2) to investigate the feasibility of decentralizing hiring
- 3) to investigate the feasibility of adjusting the salary schedule to commensurate with the private sector, and
- 4) To propose revision recommendations to the 11th Legislature.

The history of the Commission has proven that the reformation of the State Personnel Act has been an on-going process and several measures of the Commission have been incorporated into law through its recommendation.

The Commission membership: in back up.

Since the Commission is continuing the on-going review task of the State Personnel Act, they are seeking the extension of the life of the Blue Ribbon Commission.

M E M B E R S H I P

February, 1983

Senator Bill Ray, Chairman

Rep. Jack Fuller, Vice Chairman

Members and Alternates:

Myrton Charney, Executive Director, Legislative Affairs Agency

John Chenoweth, Ombudsman

Senator Richard Eliason

William Huston, Superintendent, S.E. Regional Correctional Institution

Lois Jund, Retired State Employee
(Dorothy Whitney)

Frank Raye, Director, Division of Personnel

Lynda McCurry, Personnel Officer, Department of Labor
(Roger Thayer, Personnel Officer, DOT)

Greg O'Claray, Inlandboatmen's Union - SIUNA

John Pugh, Director, Division of Social Services
(Robert Mourant, DOT)

Lisa Rudd, Commissioner, Department of Administration
(Director, Division of Labor Relations)
(Deputy Commissioner, Department of Administration)
(James Fisher, Director Division of EEO)

Cherie Shelley, Executive Director, APEA
(Darlene Livermore, APEA)
(Doryce Eggleston, APEA)
(Dianne Corso, APEA)

(Alternates)

Two vacancies



JUNEAU, ALASKA

Alaska State Legislature

BLUE RIBBON COMMISSION ON THE
STATE PERSONNEL ACT

Senator Bill Ray, Chairman

Pouch YG
Mail Stop 3123
Juneau, Alaska 99811
(907) 465-4442

M E M O R A N D U M

February 7, 1983

TO: Senate State Affairs Committee

FROM: Teresa B. Cramer *Teresa B. Cramer*
Administrative Assistant

SUBJECT: SCR 3 - Extending the Life of the Blue Ribbon Commission

The Alaska State Legislature created the Blue Ribbon Commission on the State Personnel Act in 1978 and directed it to review the personnel system and make recommendations to improve it. Since then, the commission has worked on the issues it has identified, sponsoring legislation, making recommendations to appropriate state agencies and reporting its progress to the legislature each year.

In its first year, the commission studied the temporary employee issue extensively and sponsored a bill creating the nonpermanent employee system. The bill intended to curb the administrative practice of using temporary state employees to evade departmental accountability and mask poor planning. The legislation became effective on January 1, 1980.

The commission continued to address personnel issues and also addressed issues in collective bargaining during its second year. It studied and made recommendations to the Division of Personnel concerning the state's application process, testing practices, and identified and began discussion of problems which it was not able to act on because of time constraints. In its third year, the commission sponsored a comprehensive revision of the State Personnel Act as well as several other pieces of legislation in the personnel and retirement areas. The revision of the State Personnel Act became effective in 1982.

The commission reviewed the state's practices on employment of women and minorities during its fourth year. It recommended that a local hiring preference system be implemented particularly for state government positions in rural Alaska. It identified administrative changes to address issues presented to it and made recommendations to the Governor and to the Department of Administration. The legislature extended the existence of the commission until June 30, 1983, so that it could continue to perform the assignments made to it.

During the past year, the commission has considered a variety of issues and topics which were identified in public testimony and inquiries. It has sponsored legislation this session addressing seven of these issues, including amending the nepotism statute to provide statutory authorization for the current Personnel Rule, proposing a system of legislative review of labor agreements between the state and employee unions and associations, addressing issues in the retirement statutes, creating and protecting the state's interests in the discoveries and inventions of its employees when they are job-related, and resolving issues in the personnel system.

The commission is composed of representatives from groups and persons most concerned about the state personnel system. In addition to legislators, the membership includes representatives from the unions and associations representing state employees, from the Department of Administration and the Division of Personnel, from the Ombudsman, other state agencies and the public. The breadth of expertise insures that a diversity of viewpoints is heard on the issues raised before the commission.

The commission has been unable to resolve all the questions it has considered. It therefore requests that the legislature authorize the Blue Ribbon Commission on the State Personnel Act to continue to perform the assignments delegated to it through June 30, 1984.

TBC:lmk

5/20/83

SENATE FINANCE COMMITTEE
Senate Resolution 5
May 19, 1983

My name is Martin Tirador and I represent Blue Cross of Washington and Alaska. Blue Cross supports Senate Resolution 5 and urges this committee and the entire legislature to act favorably on it.

Blue Cross of Washington and Alaska has long felt, and has so testified, that a well run, efficient Certificate of Need program is an essential part of a health care planning effort. In this age of ever increasing costs, planning and control are of maximum importance. The Certificate of Need program as part of planning is a vital tool in the cost control effort. Expenditures that are not made to a clear, specific and evident need in any community can become a millstone around the neck of the local hospital patient and to the taxpayers of the entire state.

Blue Cross fully recognizes there are a number of problems with the function, thresholds and administration of the current Certificate of Need program. Blue Cross also recognizes that positive steps are necessary to correct the problems. We also understand the federal government is considering changes in the Certificate of Need program that could well have impact on the various states. We feel these problems alone are sufficient to encourage positive action on this resolution.

The study proposed in the resolution is a very positive one. At last, there will be sufficient information and alternatives available for members of the legislature to make valid selections from the alternatives offered. Lower revenues and increasing costs require these alternatives be studied before a decision can really be reached. The impact on Alaskans could be severe.

Thank you.