



Levy  
5/12/83

Original sponsors: Ziegler and Sturgulewski  
by request

|                            |                                       |
|----------------------------|---------------------------------------|
| <u>Funding Information</u> |                                       |
| General Fund               | \$31,968,800 <i>26,450,000</i>        |
| Other Funds                | (102,500)                             |
|                            | <u>\$31,866,300</u> <i>26,347,500</i> |

1 IN THE SENATE BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 82 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making reappropriations, transfers among  
7 appropriations, miscellaneous supplemental appropria-  
8 tions; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of \$18,017,400 is appropriated to the Office of  
11 the Governor for the fiscal year ending June 30, 1983 for additional costs  
12 of salaries and benefits for various collective bargaining units of state  
13 employees, and for state employees and public and judicial officers not  
14 covered by collective bargaining, allocated as follows:

15 (1) The sum of \$7,142,500 is allocated for the general govern-  
16 ment unit contract for negotiated salary increases effective January 1,  
17 1983, from the following sources:

|    |                                     |              |
|----|-------------------------------------|--------------|
| 18 | General Fund                        | \$ 5,591,700 |
| 19 | Federal Receipts                    | 531,800      |
| 20 | Highway Working Capital Fund        | 11,700       |
| 21 | Interagency Receipts                | 805,900      |
| 22 | International Airport Revenue Fund  | 132,500      |
| 23 | Teachers' Retirement System         | 11,700       |
| 24 | Public Employees' Retirement System | 13,000       |
| 25 | Program Receipts                    | 20,500       |
| 26 | Agricultural Revolving Loan Fund    | 8,400        |
| 27 | Surplus Property Revolving Fund     | 1,300        |
| 28 | Training and Building Fund          | 3,000        |
| 29 | Veterans Loan Fund                  | 10,200       |

1                    Disabled Fishermen's Fund                    800

2            (2) The sum of \$1,489,600 is allocated for the supervisory unit  
3 contract for negotiated salary increases effective January 1, 1983, from  
4 the following sources:

|    |                                     |              |
|----|-------------------------------------|--------------|
| 5  | General Fund                        | \$ 1,227,500 |
| 6  | Federal Receipts                    | 120,500      |
| 7  | Highway Working Capital Fund        | 10,500       |
| 8  | Interagency Receipts                | 92,400       |
| 9  | International Airport Revenue Fund  | 24,300       |
| 10 | Teachers' Retirement System         | 3,200        |
| 11 | Public Employees' Retirement System | 3,200        |
| 12 | Program Receipts                    | 4,000        |
| 13 | Agricultural Revolving Loan Fund    | 1,200        |
| 14 | Surplus Property Revolving Fund     | 600          |
| 15 | Veterans Loan Fund                  | 1,300        |
| 16 | Disabled Fishermen's Fund           | 900          |

17            (3) The sum of \$420,300 is allocated for the confidential unit  
18 contract for negotiated salary increases effective March 16, 1982, from the  
19 following sources:

|    |                                    |            |
|----|------------------------------------|------------|
| 20 | General Fund                       | \$ 418,100 |
| 21 | International Airport Revenue Fund | 2,200      |

22            (4) The sum of \$149,500 is allocated for the confidential unit  
23 contract for negotiated salary increases effective January 1, 1983, from  
24 the following sources:

|    |                                    |            |
|----|------------------------------------|------------|
| 25 | General Fund                       | \$ 147,400 |
| 26 | International Airport Revenue Fund | 2,100      |

27            (5) The sum of \$684,800 is allocated from the general fund for  
28 the public safety employees unit contract for negotiated salary increases  
29 effective January 1, 1983.

1 (6) The sum of \$1,826,400 is allocated for the labor, trades,  
2 and crafts unit contract for negotiated salary increases effective  
3 January 1, 1983, from the following sources:

|    |                                    |              |
|----|------------------------------------|--------------|
| 4  | General Fund                       | \$ 1,139,900 |
| 5  | Federal Receipts                   | 47,100       |
| 6  | Highway Working Capital Fund       | 169,500      |
| 7  | Interagency Receipts               | 295,500      |
| 8  | International Airport Revenue Fund | 161,700      |
| 9  | Program Receipts                   | 11,600       |
| 10 | Surplus Property Revolving Fund    | 1,100        |

11 (7) The sum of \$1,461,200 is allocated for executive-branch  
12 state employees not covered by collective bargaining, for salary increases  
13 effective January 1, 1983, from the following sources:

|    |                                     |              |
|----|-------------------------------------|--------------|
| 14 | General Fund                        | \$ 1,408,100 |
| 15 | Federal Receipts                    | 9,400        |
| 16 | Highway Working Capital Fund        | 1,900        |
| 17 | International Airport Revenue Fund  | 3,300        |
| 18 | Teachers' Retirement System         | 2,200        |
| 19 | Public Employees' Retirement System | 2,200        |
| 20 | Program Receipts                    | 33,500       |
| 21 | Veterans Loan Fund                  | 600          |

22 (8) The sum of \$438,400 is allocated from the general fund for  
23 legislative-branch employees not covered by collective bargaining, for  
24 salary increases effective January 1, 1983, to be allocated as follows:

|    |                              |            |
|----|------------------------------|------------|
| 25 | Legislative Affairs Agency   | \$ 312,200 |
| 26 | Legislative Audit Division   | 53,900     |
| 27 | Legislative Finance Division | 43,400     |
| 28 | Ombudsman                    | 28,900     |

29 (9) The sum of \$578,700 is allocated from the general fund for

1 the judicial-branch employees not covered by collective bargaining, for  
2 salary increases effective January 1, 1983.

3 (10) The sum of \$34,700 is allocated from the general fund for  
4 the Centralized Correspondence Study Education Association contract for  
5 negotiated salary increases effective July 1, 1982.

6 (11) The sum of \$3,791,300 is allocated for University of Alaska  
7 employees not covered by collective bargaining, for salary increases effec-  
8 tive January 1, 1983, from the following funding sources:

|    |                                 |              |
|----|---------------------------------|--------------|
| 9  | General Fund                    | \$ 3,390,400 |
| 10 | Program Receipts                | 22,100       |
| 11 | University of Alaska Restricted |              |
| 12 | Receipts                        | 378,800      |

13 ~~\* Sec. 2. The sum of \$4,000,000 is appropriated from the general fund~~  
14 ~~to the Department of Natural Resources to pay the land deficiency entitle-~~  
15 ~~ment to the Municipality of Anchorage for fiscal year 1983, under AS 29.~~  
16 ~~18.208.~~

17 ~~\* Sec. 3. The sum of \$1,000,000 is appropriated from the general fund~~  
18 ~~to the Department of Natural Resources to pay the land deficiency entitle-~~  
19 ~~ment to the Municipality of Anchorage for fiscal year 1983, under AS 29.~~  
20 ~~18.208.~~

21 \* Sec. 4. The sum of \$1,467,300 is appropriated from the general fund  
22 to the Department of Administration to fund the state match to the Teach-  
23 ers' Retirement System for fiscal year 1982.

24 \* Sec. 5. The sum of \$2,136,600 is appropriated from the general fund  
25 to the Department of Administration to fund the state match to the Teach-  
26 ers' Retirement System for fiscal year 1983.

27 \* Sec. 6. The sum of \$6,000,000 is appropriated from the general fund  
28 to the Department of Revenue to fund added costs of the political campaign  
29 contribution refund program for fiscal year 1983.

1 \* Sec. 7. The sum of \$1,972,700 is appropriated from the general fund  
 2 to the Department of Health and Social Services to fund the costs of in-  
 3 creased prisoner population for fiscal year 1983.

4 \* Sec. 8. The sum of \$89,100 is appropriated from the general fund to  
 5 the Department of Law to cover costs of miscellaneous settlements and  
 6 judgments arising from litigation against the state for fiscal year 1983.

7 \* Sec. 9. Section 1, ch. 13, SLA 1982, is amended to read:  
 8 Section 1. The sum of \$510,700 [\$810,700] is appropriated from  
 9 the general fund to the New Capital Site Planning Commission for the  
 10 work of the commission.

11 \* Sec. 10. Section 79, ch. 101, SLA 1982, page 27, line 20, is amended  
 12 to read:

|                      | APPROPRIATION     | GENERAL          | OTHER     |
|----------------------|-------------------|------------------|-----------|
|                      | ITEMS             | FUND             | FUNDS     |
| 13 Education Program |                   |                  |           |
| 14 Administration    | <u>12,314,800</u> | <u>9,431,300</u> | 2,883,500 |
|                      | [12,450,100]      | [9,566,600]      |           |

18 \* Sec. 11. Section 79, ch. 101, SLA 1982, page 28, line 16, is amended  
 19 to read:

|                                      | ALLOCATIONS                  |
|--------------------------------------|------------------------------|
| 21 Planning Information and Research |                              |
| 22 (12 positions)                    | <u>1,733,000</u> [1,868,300] |

23 \* Sec. 12. Section 2, ch. 3, SSLA 1980, is amended to read:  
 24 Sec. 2. The sum of \$71,125,800 [\$73,500,000] is appropriated  
 25 from the general fund to the Department of Revenue for refunds to  
 26 individuals and fiduciaries of estimated income taxes paid and income  
 27 taxes withheld after December 31, 1978 for tax years for which a  
 28 year-end return has not been filed under AS 43.20.030.

29 \* Sec. 13. Section 14, ch. 139, SLA 1982, page 14, lines 11 - 14, are

1 amended to read:

|                               | APPROPRIATION     | GENERAL           | OTHER  |
|-------------------------------|-------------------|-------------------|--------|
|                               | ITEMS             | FUND              | FUNDS  |
| 4 SB 842 Providing for        |                   |                   |        |
| 5 Permanent Fund Divi-        |                   |                   |        |
| 6 dends -- Appropriated       |                   |                   |        |
| 7 to the Department of Health |                   |                   |        |
| 8 and Social Services         | <u>10,965,300</u> | <u>10,897,000</u> | 68,300 |
|                               | [12,866,500]      | [12,798,200]      |        |

10 \* Sec. 14. The appropriation made by sec. 14, ch. 139, SLA 1982, page  
11 4, lines 19 - 23 is repealed.

12 \* Sec. 15. Section 79, ch. 101, SLA 1982, page 62, line 20, is amended  
13 to read:

|                           | APPROPRIATION     | GENERAL           |
|---------------------------|-------------------|-------------------|
|                           | ITEMS             | FUND              |
| 16 Courts, Administration |                   |                   |
| 17 and Support            | <u>32,981,100</u> | <u>32,981,100</u> |
|                           | [33,953,100]      | [33,953,100]      |

19 \* Sec. 16. Section 79, ch. 101, SLA 1982, page 62, line 22, is amended  
20 to read:

|                                 | ALLOCATIONS                    |
|---------------------------------|--------------------------------|
| 22 Trial Courts (463 positions) | <u>26,154,200</u> [27,126,200] |

23 \* Sec. 17. The sum of \$350,000 is appropriated from the general fund to  
24 the Office of the Governor to pay for office space consolidation of the  
25 Office of Management and Budget.

26 \* Sec. 18. The sum of \$133,000 is appropriated from the general fund to  
27 the Department of Administration to pay for increased fiscal year 1983  
28 operating costs in the Public Defender's Office.

29 \* Sec. 19. The sum of \$20,000 is appropriated from the general fund to  
CSSB 82(Fin)

1 the Department of Revenue to pay for increased fiscal year 1983 operating  
2 costs in the Alcoholic Beverage Control Board.

3 \* Sec. 20. The sum of \$6,500,000 is appropriated from the general fund  
4 to the Department of Education to pay for additional fiscal year 1983  
5 support for the School Debt Retirement Program.

6 ~~\* Sec. 21. The sum of \$300,000 is appropriated from the general fund to~~  
7 ~~the Department of Education to pay for additional fiscal year 1983 support~~  
8 ~~for the Alaska School Activities Association.~~

9 \* Sec. 22. The sum of \$305,900 is appropriated from the general fund to  
10 the Department of Health and Social Services to pay for fiscal year 1983  
11 increased staff support for the Alaska Psychiatric Institute.

12 \* Sec. 23. The sum of <sup>\$161,700</sup>~~\$205,900~~ is appropriated from the general fund to  
13 the Department of Health and Social Services to pay for fiscal year 1983  
14 costs of establishing the Department of Corrections.

15 \* Sec. 24. The sum of \$70,900 is appropriated from the general fund to  
16 the Department of Natural Resources to pay for fiscal year 198<sup>3</sup> outstanding  
17 obligations owed to the United States Department of Agriculture.

18 \* Sec. 25. The sum of \$150,000 is appropriated from the general fund to  
19 the Department of Natural Resources to pay for costs of moving to new  
20 office space in the Frontier building during fiscal year 1983.

21 \* Sec. 26. The sum of \$210,000 is appropriated from the general fund to  
22 the Department of Public Safety to pay for increased fiscal year 1983  
23 operating costs of the Violent Crimes Compensation Board.

24 \* Sec. 27. The sum of \$130,200 is appropriated from the general fund to  
25 the Department of Public Safety to pay for fiscal year 1983 costs of arbi-  
26 trated grievances.

27 \* Sec. 28. The sum of \$138,000 is appropriated from the general fund to  
28 the Department of Public Safety to pay for increased fiscal year 1983  
29 operating costs in personal services.

1 \* Sec. 29. The sum of \$252,780 is appropriated from the general fund to  
 2 pay miscellaneous claims, stale-dated warrants, and fiscal year 1982 obli-  
 3 gations of the state, to be allocated as follows:

|    |  |           |
|----|--|-----------|
| 4  | Department of Administration             | \$ 10,748 |
| 5  | Department of Law                        | 66,000    |
| 6  | Department of Education                  | 7,000     |
| 7  | Department of Health and Social Services | 128,751   |
| 8  | Department of Commerce and Economic      |           |
| 9  | Development                              | 5,600     |
| 10 | Department of Public Safety              | 10,729    |
| 11 | Department of Fish and Game              | 4,500     |
| 12 | Department of Transportation and         |           |
| 13 | Public Facilities                        | 19,452    |

14 \* Sec. 30. Section 79, ch. 101, SLA 1982, page 30, line 18, is amended  
 15 to read:

|    | APPROPRIATION     | GENERAL           | OTHER             |                   |
|----|-------------------|-------------------|-------------------|-------------------|
|    | ITEMS             | FUND              | FUNDS             |                   |
| 18 | Public Assistance | <u>49,357,400</u> | <u>31,572,400</u> | <u>17,785,000</u> |
| 19 | Services          | [55,677,800]      | [34,832,600]      | [20,845,200]      |

20 \* Sec. 31. Section 79, ch. 101, SLA 1982, page 30, line 19 is amended  
 21 to read:

|    | ALLOCATIONS                             |
|----|---|
| 23 | Aid to Families with Dependent          |
| 24 | Children <u>35,570,000</u> [41,690,400] |

25 \* Sec. 32. Section 79, ch. 101, SLA 1982, page 30, line 22, is amended  
 26 to read:

|    | ALLOCATIONS                             |
|----|---|
| 28 | General Relief <u>700,000</u> [900,000] |

29 ~~\* Sec. 33. The sum of \$300,000 is appropriated from the general fund to~~

1 ~~the Department of Community and Regional Affairs for payment as a grant to~~  
2 ~~the Alaska Legal Services Corporation.~~

3 \* Sec. 34. The sum of \$35,220 is appropriated from the general fund to  
4 the Department of Health and Social Services, division of family and youth  
5 services, for institutional care provided by the Presbyterian Hospitality  
6 House during fiscal year 1982.

7 \* Sec. 35. The sum of \$243,400 is appropriated from the general fund to  
8 the Department of Commerce and Economic Development for additional fiscal  
9 year 1983 costs of the fisheries enhancement tax receipts program.

10 \* Sec. 36. The unexpended and unobligated portion of the appropriations  
11 made in secs. 17 and 33 of this Act lapse into the general fund June 30,  
12 1984.

13 \* Sec. 37. This Act takes effect immediately in accordance with AS 01.-  
14 10.070(c).

JFC 5/13/83  
Fails Amendment

PROPOSED AMENDMENTS TO SENATE BILL NO. 82

Section \_\_\_\_\_. The sum of \$125,400 is appropriated from the general fund to the following legislative agencies for salary increases for the fiscal year ending June 30, 1983, to be allocated as follows:

Legislative Council

LAA Executive Administration (10 positions) 21,900

Senate Advisory Council 33,900

Ombudsman's Office 69,600

→ Election ✓

Introduced: 1/27/83  
Referred: Resources and Finance

Funding Information  
General Fund \$84,000  
Other Funds -0-  
\$84,000

1 IN THE SENATE

BY ZIEGLER BY REQUEST

2

SENATE BILL NO. 82

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act making a supplemental appropriation to the Department of Community and Regional Affairs for the Task Force on Fire Prevention and Control; and providing for an effective date."

7

8

9

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

\* Section 1. The sum of \$84,000 is appropriated from the general fund to the Department of Community and Regional Affairs to pay the expenses of the Task Force on Fire Prevention and Control for the fiscal year ending June 30, 1983.

12

13

14

15

\* Sec. 2. This Act takes effect immediately in accordance with AS 01.10.070(c).

16

Introduced: 1/27/83  
Referred: Resources and Finance

|                            |                 |
|----------------------------|-----------------|
| <u>Funding Information</u> |                 |
| General Fund               | \$84,000        |
| Other Funds                | -0-             |
|                            | <u>\$84,000</u> |

1 IN THE SENATE

BY ZIEGLER BY REQUEST

2

SENATE BILL NO. 82

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act making a supplemental appropriation to the  
7 Department of Community and Regional Affairs for the  
8 Task Force on Fire Prevention and Control; and pro-  
9 viding for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$84,000 is appropriated from the general fund  
12 to the Department of Community and Regional Affairs to pay the expenses of  
13 the Task Force on Fire Prevention and Control for the fiscal year ending  
14 June 30, 1983.

15 \* Sec. 2. This Act takes effect immediately in accordance with AS 01.-  
16 10.070(c).

Introduced: 1/27/83  
Referred: Resources and Finance

Funding Information  
General Fund \$84,000  
Other Funds -0-  
\$84,000

1 IN THE SENATE

BY ZIEGLER BY REQUEST

2

SENATE BILL NO. 82

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act making a supplemental appropriation to the Department of Community and Regional Affairs for the Task Force on Fire Prevention and Control; and providing for an effective date."

7

8

9

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

\* Section 1. The sum of \$84,000 is appropriated from the general fund to the Department of Community and Regional Affairs to pay the expenses of the Task Force on Fire Prevention and Control for the fiscal year ending June 30, 1983.

15

\* Sec. 2. This Act takes effect immediately in accordance with AS 01.-10.070(c).

16

5/13/83

CS SB 82 (Fin)

Total G. F. Draft CS 5/12/83 31,968,800

Less

Sec. 2 4,000,000

Sec. 3 1,000,000

Sec. 21 300,000

Sec. 23

205,900

- 161,700

44,200

Sec. 33

300,000

(5,644,200)

26,324,600

Add

Fails' Amendment

125,400

\$26,450,000

Other Funds

(102,500)

26,347,500

POSITION PAPER

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 82 (FINANCE)

"An Act making reappropriations, transfers among appropriations, miscellaneous supplemental appropriations; and providing for an effective date."

\* Sec. 5. The sum of \$1,972,700 is appropriated from the general fund to the Department of Health and Social Services to fund the costs of increased prisoner population for fiscal year 1983.

This section appropriates \$1,972,700 from the general fund to the Department of Health and Social Services to fund the costs of increased prisoner population. This amount would cover operational costs of ongoing programs to secure appropriate spaces for inmate populations, and to satisfy legal requirements arising from recent litigation. Failure to secure this supplemental funding will leave the State in a position of legal jeopardy, but perhaps of greater concern is the realization that overcrowding pressures may lead to inmate disturbances or emergency release of prisoners due to lack of institutional space. These requests have been incorporated into the FY 1984 budget revision for the Department of Corrections submitted to OMB on March 2, 1983.

The primary cause for this funding request is unprecedented overcrowding. The July 1982 average inmate population was 1,186. The October average increased to 1,330. If this trend is to continue throughout the fiscal year, we will end with an average inmate population of 1,390. The overcrowding crisis directly impacts legal issues in that lack of inmate space and insufficient resources form the basis of the Cleary vs. Beirne lawsuit.

The \$1,972,700 supplemental request is contained in the following components:

|                                       |             |
|---------------------------------------|-------------|
| Institutional Shortfall               | \$1,068,126 |
| Cleary Lawsuit                        | \$ 98,468   |
| Field Misdemeanant Unit               | \$ 77,711   |
| Security Staff-Early Hire             | \$ 251,600  |
| Hiland Mountain Correctional Center   | \$ 3,235    |
| Capital Accounts-Chargebacks          | \$ 312,084  |
| Director's Office-Departmentalization | \$ 161,476  |

Institutional Shortfall:

A supplemental appropriation request is necessary for the normal operating budget to meet ongoing expenses. Because of inmate population increases well beyond the budget base, overexpenditure patterns have developed primarily in the areas of food/clothing, medical services, and personal services. For example, the Ridgeview Men's Facility was budgeted to house 45 inmates. In October

1982, the average daily count was 123 inmates. All inmates must be provided security and the basic necessities of life. Increased populations within the various correctional centers have resulted in increased overtime hours worked to provide security and supervision of the inmates.

For the Division of Adult Corrections to internally adjust for the above identified funding deficits, it would have been necessary to eliminate approximately two-thirds of the existing educational program and one-half of the psychological/alcoholism counseling and sex offender counseling programs to function within the appropriated budget.

Cleary Lawsuit: \$98,468

This sweeping class action lawsuit by prisoners alleges that the State is not sufficiently providing for inmate constitutional rights in almost every aspect of prison life from adequate space to inmate programs. Its initiation is clearly tied to overcrowding which impacts the Division's ability to provide for inmate rights at a level acceptable to the courts.

This \$98,468 would fund the partial out-of-court settlement regarding those aspects of the case that the State is willing to implement at this time. The funding request provides minimal staff to accomplish those things requiring implementation beginning December 9, 1982. Added staff would be compliance monitors at each institution, a central office compliance monitor, two correctional officers for recreation at Fairbanks, three central office positions to manage institutional populations, institutional programs, and a clerk typist to support these activities. Without this additional staff resource, the Division of Adult Corrections will likely be subject to court action due to non-compliance with the partial settlement agreement. One month funding is requested for positions, plus \$41,000 for equipment, \$7,500 for commodities, \$2,000 for travel and \$2,200 for contractual services.

Field Misdemeanant Unit:

Much as the central intake system will reduce overcrowding by providing the court alternatives to confining offenders, so will the program of providing information to the court on individual cases at sentencing of misdemeanants, and the provision of supervision services to misdemeanants placed on probation or in community programs by the court operate to reduce overcrowding. At present, the court only has the option of releasing misdemeanants without supervision, or committing them to jail. This unit of probation officers and clerk typists would offer the benefit of street supervision of misdemeanant offenders who may productively remain in the community and, therefore, reduce institutional overcrowding.

Security Staff-Early Hire: \$251,600

With severe overcrowding in the correctional system, 36 employees have been hired on a non-permanent basis until the FY 1984 budget takes effect. These positions will provide security and supervision of inmates in existing facilities in the Anchorage area until the Wildwood Regional Correctional Center can house inmates. The positions are in both the House and Senate versions of the FY 1984 budget. The funding requested is for two months, as the personnel have been recruited and hired.

Hiland Mountain Correctional Center: \$3,235

The Hiland Mountain Correctional Center and the Meadow Creek Correctional Center have been built adjacent to one another utilizing many common facilities such as the sewage treatment plant. The operation of this sewage treatment plant requires a degree of mechanical ability not currently available to the Hiland Mountain Correctional Center.

The Department of Environmental Conservation has indicated that if this Division cannot properly operate and maintain the sewage treatment facility, it will impose restrictions upon operations of these two institutions which may require a partial closure of operations. This position would provide a full-time person with sufficient mechanical ability to operate the treatment facility.

Capital Accounts-Chargebacks: (\$312,088)

During the construction of facilities being completed in FY 1983, many charges for commodities and non-facility equipment were made to the capital account. Many of these expenditures would be more appropriately charged to the operating budget. These expenditure adjustments were not considered when calculating the operating budget shortfall. It is proposed to transfer \$312,088 of these charges to the appropriate operating budgets.

Director's Office-Departmentalization: (\$161,476)

Costs are included in this supplemental request to fund salaries and related costs for the anticipated departmentalization of the Division of Adult Corrections. The funding identified for FY 83 will provide for one month of personal services for ten new positions and increases for nine existing positions which are being reclassified.

The fiscal impact will carry forward into subsequent fiscal years. However, the Governor's budget included funding for FY 1984.

1. Positions

Ten new positions are required to implement the departmentalization of Corrections as follows:

- a. Special Assistant II
- b. Regional Director - Rural
- c. Executive Secretary II
- d. Programmer/Analyst V
- e. Personnel Officer III
- f. Administrative Officer I
- g. Secretary II
- h. Information Officer II
- i. Secretary I
- j. Clerk Typist III

2. Other Expenditures

- a. Travel - Administrative and field travel for Commissioner, Assistant Commissioners, Regional Directors, and Special Assistants.
- b. Contractual Services - These funds are for space lease costs, telephone charges, office equipment rentals (postage meters, word processing), janitorial services, etc.
- c. Commodities - Office supplies, departmental forms, etc.

Funding of this FY 1983 request in the amount of \$1,972.7 would allow the Division of Adult Corrections the resources necessary to manage the problems arising from unprecedented overcrowding.

\* Sec. 11. Section 14, ch. 139, SLA 1982, page 14, lines 11-14, are amended to read:

|   | Appropriation<br>Item | General Fund          | Other Funds |
|---|-----------------------|-----------------------|-------------|
| SB 842 Providing for  | 10,935,300            | 10,897,000            | 68,300      |
| Permanent Fund Dividends -- Appropriated to the Department of Health & Social Services. | <del>12,866,500</del> | <del>12,798,200</del> |             |

This section deletes 1,901.2 in general funds from the Permanent Fund Dividend Hold Harmless program. Individuals found ineligible for public assistance because of federal law or regulations solely because of receiving the Dividend shall be eligible for assistance payment from the PFD Hold Harmless BRU for a period not to exceed four months. The projected surplus, which is deleted by this section, is attributed to the period of resource retention. The initial budget estimated 35% of the AFDC cases would be ineligible (in PFD hold harmless status) for a period of four months. Present caseload maintenance reports indicate that the actual number of AFDC cases remaining ineligible and in the PFD hold harmless status beyond the first month is less than budgeted. Families receiving their PFD's are quickly spending their resource, resulting in their quick return

to federal program eligibility and removal from the hold harmless program.

\* Sec. 19. The sum of \$305,900 is appropriated from the general fund to the Department of Health and Social Services to pay for Fiscal Year 83 increased staff support for the Alaska Psychiatric Institute.

This section provides funding to cover increased staffing costs associated with 10.5 FTE security staff and necessary overtime.

After an API patient killed four Anchorage teenagers last spring, the Office of the Governor appointed a task force to review operations at API. The task force produced a report making several recommendations regarding the appropriateness of utilizing API as a facility for the care and treatment of individuals from the criminal justice system, and the status of security within the institution.

The task force noted that API has experienced a significant increase in the workload and in the type of patients served over the past year. The Alaska Psychiatric Institute is required by court order to house both criminally and civilly committed patients. Many of these patients are considered dangerous. Based on the type of patients being housed and the status of existing security, the API was instructed to take measures to increase internal security until these dangerous patients could be moved to a more secure setting.

Temporary security staff were added immediately at API in response to the task force's orders, and staff were detailed to provide 24 hour security "sally port" control over the two units where criminally committed patients are in treatment. This action increased the API staff by 10.5 FTE positions, putting API in an overexpenditure pattern in personal services.

In addition, the Department of Health and Social Services wants to bring attention to the fact that for quite some time the patient load at API has been running at or above licensed capacity. While the Division of Mental Health and Developmental Disabilities and this Department are taking every possible management action to reduce and stabilize the patient population, it is obvious that we will be forced to operate at overcapacity status until a major change can take place, such as the transfer out of an entire unit's population.

This overcrowding, coupled with the trend toward more-difficult-to-manage patients, causes serious hands-on patient care staff shortages. Current authorized staffing patterns do not provide for extra staff persons to be available at times of extra demand for services, e.g. as when a highly suicidal patient requires 24 hour one-to-one attention or when overcrowding results in beds being placed in a hallway area. The Department is therefore requesting sufficient funding to provide overtime pay for staff.

This additional staff overtime represents the minimum necessary to cope with the delivery of direct care to the current API census with a reasonable degree of safety for staff and patients.

\* Sec. 20. The sum of \$161,700 is appropriated from the general fund to the Department of Health and Social Services to pay for Fiscal Year 83 costs of establishing the Department of Corrections.

This section provides necessary funding to the Department of Health and Social Services to establish a Department of Corrections. Departmentalization of Corrections would: (1) ensure that Corrections is in fact a full partner in the criminal justice system; (2) enable the needs and problems of Corrections to be routinely presented to the Governor; (3) enable the agency to actively and effectively support its budget request throughout the administrative and legislative process; (4) provide continual professional guidance based on sound correctional experience, training, and management expertise in correctional systems from top departmental administrators; and (5) streamline the organizational structure for more effective correctional management. Section 20 partially duplicates funding in section 5.

\* Sec. 26. The sum of \$252,780 is appropriated from the general fund to pay miscellaneous claims, stale-dated warrants, and Fiscal Year 82 obligations of the state, to be allocated as follows:

Department of Health and Social Services                      \$128,751

This section provides the Department with funds to pay prior year obligations for which the original appropriations have lapsed. Each bill was received too late to be paid out of the appropriate yearly authorization and since these bills are more than two years old they are eligible for inclusion in the Department's miscellaneous claims request. The Department needs an additional \$10,150.54, for a total need of \$128,150.54, to be able to pay all the legitimate miscellaneous claims it has at the present time.

\* Sec. 27. Section 79, ch. 101, SLA 1982, page 30, line 18, is amended to read:

|                               | Appropriation<br>Item      | General Fund               | Other Funds                |
|-------------------------------|----------------------------|----------------------------|----------------------------|
| Public Assistance<br>Services | 49,357,400<br>[55,677,800] | 31,572,400<br>[34,832,600] | 17,785,000<br>[20,845,200] |

\* Sec. 28. Section 79, ch. 101, SLA 1982, page 30, line 19 is amended to read:

ALLOCATIONS

Aid to Families with Dependent Children 35,570,000 [41,690,400]

\* Sec. 29. Section 79, ch. 101, SLA 1982, page 30, line 22, is amended to read:

ALLOCATIONS

General Relief 700,000 [900,000]

Sections 27 through 29 reduce the Public Assistance Services appropriation by reducing both the Aid to Families with Dependent Children (AFDC) and the General Relief allocations. The FY 83 AFDC reduction resulted from a projected surplus balance of 6120.4 which will occur because actual monthly caseloads are lower than initially forecasted and budgeted.

It is believed the factors contributing to the lower caseload level are: 1) The Permanent Fund Dividend distribution program which provided sufficient resources to delay the decision of potential clients to apply for AFDC benefits, 2) AFDC program changes implemented in October, 1981, and 3) the Division of Public Assistance's home visit program.

It is estimated that the demand for FY 83 General Relief Assistance (GRA) services will fall 200.0 below the authorized level of funding, making these funds available for deletion. The rather restrictive eligibility standards in the GRA program, combined with the \$80/person payment limit in the form of vendor payment, have caused static program expenditure patterns.

\* Sec. 30. The sum of \$35,220 is appropriated from the general fund to the Department of Health and Social Services, division of family and youth services, for institutional care provided by the Presbyterian Hospitality House during fiscal year 1982.

This section provides \$35,200 to pay an FY 82 obligation to the Presbyterian Hospitality House. Continuing uncontrollable cost problems occurred in FY 82 with the Juvenile Custody BRU of the Division of Family and Youth Services. The Legislature recognized these problems and suspended the full-cost-of-care requirements (AS 47.40.010, .030-.040 and AS 47.05.010 (14)) relating to child care for FY 83 and FY 84. However, the statutes still apply to FY 82. Now, as a result of a cost settlement on February 7, 1982 of an FY 81 obligation to Presbyterian Hospitality House, their FY 82 per diem rate was increased to the point of causing our FY 82 obligations to exceed the FY 82 appropriation level for Juvenile Custody.

Department Position

The supplemental appropriations and language amendments cited above are required, with the exception of section 20, which duplicates funding in section 5.

Recommended by: Marsha Hubbard  
Marsha Hubbard, Director  
Division of Budget & Finance

Date: June 7, 1983

Approved By: Robert London Smith  
Robert London Smith, Ph.D.  
Commissioner  
Department of Health & Social  
Services

Date: 6/11/83

STATE OF ALASKA  
FISCAL NOTE

Revision Date \_\_\_\_\_, 1983

I. REQUEST  
Bill/Resolution No.: CS for SB 82 (FIN)  
Title: "An Act making reappropriations...."  
Sponsor: Finance Committee  
Requestor: \_\_\_\_\_

II. FISCAL DETAIL  
Agency Affected: Health & Social Services  
Program Category Affected: Various  
BRU, Program of Subprogram(s) Affected: Various

EXPENDITURES/REVENUES: (Thousands of Dollars)

|                         | FY 83          | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 |
|-------------------------|----------------|-------|-------|-------|-------|-------|
| <b>OPERATING</b>        |                |       |       |       |       |       |
| 100 PERSONAL SERVICES   | 2,454.3        |       |       |       |       |       |
| 200 TRAVEL              | 125.2          |       |       |       |       |       |
| 300 CONTRACTUAL         | (71.5)         |       |       |       |       |       |
| 400 COMMODITIES         | 987.7          |       |       |       |       |       |
| 500 EQUIPMENT           | 144.9          |       |       |       |       |       |
| 600 LAND & STRUCTURES   |                |       |       |       |       |       |
| 700 GRANTS, CLAIMS, ETC | 9,257.9        |       |       |       |       |       |
| <b>TOTAL OPERATING</b>  | <b>5,617.3</b> |       |       |       |       |       |
| <b>CAPITAL</b>          |                |       |       |       |       |       |
| <b>REVENUE</b>          |                |       |       |       |       |       |

FUNDING: (Thousands of Dollars)

|                        |         |  |  |  |  |  |
|------------------------|---------|--|--|--|--|--|
| GENERAL FUND           | 2,557.1 |  |  |  |  |  |
| FEDERAL FUNDS          | 3,060.2 |  |  |  |  |  |
| OTHER (Specify Source) |         |  |  |  |  |  |

POSITIONS:

|           |      |  |  |  |  |  |
|-----------|------|--|--|--|--|--|
| FULL-TIME | 10.0 |  |  |  |  |  |
| PART-TIME | -0-  |  |  |  |  |  |
| TEMPORARY | -0-  |  |  |  |  |  |

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

See Sections 11, 27, 28, and 29.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Marsha Hubbard, Director *MH* Phone: 465-3082  
 Division: Budget and Finance Date: June 7, 1983  
 Approved by Commissioner: Robert London Smith, Ph.D. *RLS* Date: 6/11/83  
 Department: Health and Social Services

Distribution:

Original to Legislative Finance  
 Copy to Office of Management and Budget (for Legislature introduced bills)  
 Copy to Department (for Governor introduced bills)  
 Copy to Sponsor  
 Copy to Requestor (if different from Sponsor)

COMMITTEE SUBSTITUTE FOR SENATE BILL 82  
SUMMARY OF FISCAL IMPACT  
on  
THE DEPARTMENT OF HEALTH & SOCIAL SERVICES  
BY LINE ITEM

| LINE           | API<br>SECTION 19 | CORRECTIONS<br>SECTION 20 | MISC. CLAIMS<br>SECTION 22 | <GR/AFDC><br>SECTION 27-29 | <PFD><br>SECTION 11 | PRISONER<br>INCREASE<br>SECTION 5 | PRESBYTERIAN<br>HOSP. HOUSE<br>SECTION 30 | LINE ITEM<br>SUBTOTALS |
|----------------|-------------------|---------------------------|----------------------------|----------------------------|---------------------|-----------------------------------|---|------------------------|
| 100            | 305,900           | 43,400                    |                            |                            |                     | 2,105,000                         |   | 2,454,300.00           |
| 200            |                   | 45,000                    | 3,832.93                   |                            |                     | 76,400                            |   | 125,232.93             |
| 300            |                   | 63,300                    | 30,155.65                  |                            |                     | <200,200>                         | 35,220                                    | <71,524.35>            |
| 400            |                   | 2,000                     | 13,273.09                  |                            |                     | 972,400                           |   | 987,673.09             |
| 500            |                   | 8,000                     | 864.00                     |                            |                     | 136,000                           |   | 144,864.00             |
| 700            |                   |                           | 80,625.33                  | <6,320,400>                | <1,901,200>         | <1,116,900>                       |   | <9,257,874.67>         |
| GRAND<br>TOTAL | 305,900           | 161,700                   | 128,751.00                 | <6,320,400>                | <1,901,200>         | 1,972,700                         | 35,220                                    | <5,617,329.00>         |
| GF             | 305,900           | 161,700                   | 128,751.00                 | <3,260,200>                | <1,901,200>         | 1,972,700                         | 35,220                                    | <2,557,129.00>         |
| FED            |                   |                           |                            | <3,060,200>                |                     |                                   |   | <3,060,200.00>         |
| OTHER          |                   |                           |                            |                            |                     |                                   |   |                        |
| POSITIONS:     |                   |                           |                            |                            |                     |                                   |   |                        |
| PFTs           |                   | 10.0                      |                            |                            |                     |                                   |   | 10.0                   |
| PPTs           |                   |                           |                            |                            |                     |                                   |   |                        |