

COMMITTEE REPORT  
SENATE

FURTHER:

3/8/84

Date 3/8/84

Mr. President

The Committee on FINANCE considered SB 471

court facilities; etc.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 471 (Finance)
- new title
- same title and recommends \_\_\_\_\_
- and attached a "LETTER OF INTENT"  NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS

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\_\_\_\_\_  
Chairman

\_\_\_\_\_  
Chairman recommendation

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: 4-6-84

REQUEST

Bill/Resolution No.: SB 471  
 Title: An Act Relating to Court Facilities  
 Sponsor: Kerttula, Eliason, et al.  
 Requestor: \_\_\_\_\_  
 Date of Request: \_\_\_\_\_

FISCAL DETAIL

Agency Affected: Administration  
 Program Category Affected: General Services & Supply  
 BRU, Program or Subprogram(s) Affected: Leasing & Facilities

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	0	0*	0	0	0	0
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL		<i>* see bill analysis</i>				
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

NONE

ANALYSIS: Attach a separate page for analysis

Prepared By: Robert Link *Robert Link* Phone: 465-2250  
 Division: General Services & Supply Date: April 6, 1984  
 Approved by Commissioner: Lisa Rudd *LJR* Date: 4/9/84  
 Agency: DEPARTMENT OF ADMINISTRATION

Distribution (by Agency preparing fiscal note):

Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

12/1/83

SB 471  
 Fiscal Note Analysis  
 Prepared by Division of General Services & Supply  
 Department of Administration  
 April 6, 1984

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Costs under A.S.H.A. (per year) = \$2,963,100.94

Percentage of Costs:

Court System 70% = \$2,072,219.80.

Other Agencies 30% = \$890,881.14

Occupancy Status: (net 342,151 square feet)

Court System 71.7% = 245,365 square feet

Other Agencies 28.3% = 96,786 square feet

Over the past few years the Court System has expanded by approximately 7% each year which indicates a continuing need to acquire replacement space for the affected Executive Branch agencies. This figure is an average, the actual figure may fluctuate considerably. For example, in 1980 both the Public Defender's office and the State Recorder's office (a total of almost 9,700 square feet) had to relocate from the Anchorage Court and Office Building.

\* The Court System has expressed a need to expand into the space now occupied by the State Recorder's office in Fairbanks. Our zero fiscal note for FY 85 is based on our understanding that funds to acquire replacement space for them are contained in the Department of Natural Resources FY 85 operating budget.

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<u>BUILDING</u>	<u>COMMUNITY</u>	<u>TOTAL SQ. FT.</u>	<u>TOTAL COST/YR.</u>	<u>ACS SQ. FT.</u>	<u>ACS COST/YR.</u>
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TOTALS	342,151	\$ 2,963,100.94	245,365	\$ 2,072,219.80
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Court Occupied Space:	245,365
Other Agencies Space:	<u>96,786</u>

Total ASHA Combined Facility Office Space:	342,151
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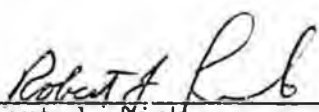
Position Paper

SB 471


The Department of Administration has no objection to this bill. It is necessary to point out, however, that as the Court System grows, some Executive Branch agencies will have to vacate Court facilities. In order to give these agencies time to plan and budget for these moves in an orderly fashion, we request an amendment to the bill which would state:

"The Supreme Court shall give a one year notice prior to requiring an Executive Branch agency to vacate a Court facility."

It is our understanding that the Court System has no objection to such an amendment.

 <sup>A</sup>  
\_\_\_\_\_  
Robert J. Link  
Director  
Division of General Services & Supply  
Department of Administration

4/6/84  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

4/9/84  
\_\_\_\_\_  
Date

Original sponsors: Kerttula, Eliason,  
Fahrenkamp, et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 471 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to court facilities; and providing  
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 22.05.025(a) is amended to read:

10 (a) The supreme court has authority over all matters relating to  
11 the planning, design, construction, maintenance, occupancy, leasing,  
12 and operation of all court facilities and shall cooperate and coordi-  
13 nate with the Department of Transportation and Public Facilities so  
14 that court facility construction projects are carried out in accor-  
15 dance with the statutes and regulations applicable to state public  
16 works projects.

17 \* Sec. 2. The supreme court may enter into a lease-purchase agreement  
18 for construction of a court facility in Anchorage.

19 \* Sec. 3. Section 3, ch. 160, SLA 1980, as amended by sec. 2, ch. 70,  
20 SLA 1982, is repealed.

21 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.-  
22 10.070(c).

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

*Rec'd  
4/19/84  
State*

Revision Date: April 19, 1984

REQUEST  
Bill/Resolution No.: CSSB 471  
Title: An Act relating to Court facilities  
Sponsor: Kerttula, Eliason, et al.  
Requestor: Finance  
Date of Request: \_\_\_\_\_

FISCAL DETAIL  
Agency Affected: Administration  
Program Category Affected: General Services & Supply  
BRU, Program or Subprogram(s) Affected: Leasing and Facilities

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	0	0	0	0	0	0
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS						
800 MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

ANALYSIS: Attach a separate page for analysis

Prepared By: Robert J. Link *Robert J. Link* Phone: 465-2250  
Division: General Services & Supply Date: April 19, 1984

Approved by Commissioner: Lisa Rudd *Lisa Rudd* Date: 4/23/84  
Agency: DEPARTMENT OF ADMINISTRATION

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

CSSB 471  
Fiscal Note Analysis  
Prepared by Division of General Services & Supply  
Department of Administration  
April 19, 1984

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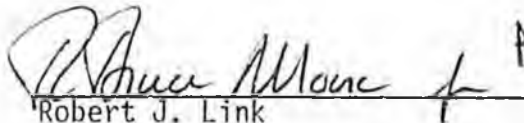
Position Paper

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\_\_\_\_\_  
Robert J. Link  
Director  
Division of General Services & Supply  
Department of Administration

4-19-84  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

4/23/84  
\_\_\_\_\_  
Date

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

*= Link  
Co. J. F. M.  
4/23/84*

Revision Date: April 19, 1984

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ANALYSIS: Attach a separate page for analysis

Prepared By: Robert J. Link *R. J. Link* Phone: 465-2250  
Division: General Services & Supply Date: April 19, 1984

Approved by Commissioner: Lisa Rudd *L. Rudd* Date: 4/23/84  
Agency: DEPARTMENT OF ADMINISTRATION

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
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CSSB 471  
Fiscal Note Analysis  
Prepared by Division of General Services & Supply  
Department of Administration  
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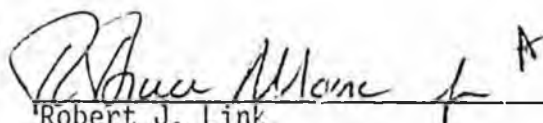
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Robert J. Link  
Director  
Division of General Services & Supply  
Department of Administration

4-19-84  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

4/23/84  
\_\_\_\_\_  
Date



Official Business

# Alaska State Legislature

## Senate

### Committee on Finance

Pouch V  
State Capitol  
Juneau, Alaska 99811

April 4, 1984

Memorandum

To: Members of the Senate Finance Committee

From: Max Gifford

Aide to Senator Sackett

A handwritten signature in dark ink, appearing to be "M. Gifford".

Subj: SB 471

Attached please find a bill analysis, a fact sheet prepared by the court system, and a five page fiscal note from the Department of Administration.

SB 471 Court Facilities

Assigned to: Sackett

Current form: CS SB 471 (Judiciary)

Original Sponsors: Kerttula, et al.

Sec. 1 adds leasing authority to those powers the court system already has over court facilities under current law.

Sec. 2 grants specific authority to the court system to construct court facilities. NOTE: The CS eliminated the specific reference to Anchorage as the site of this construction.

Sec. 3 repeals the termination date of the court's authority over its own facilities. This language has already passed the Senate in SB377.

Fiscal Note: The Department of Administration has submitted a fiscal note based on assumptions that the court system says are false. The court system believes the bill should have a zero fiscal note.

Other related bills: HB 653 is a companion bill to the original SB 471 and is in the House Finance Committee.

SB 377 is identical to Sec. 3 of CSSB 471 (Jud) and is in the House Judiciary Committee.

FACT SHEET - ANCHORAGE COURTHOUSE EXPANSION

I. Why Expansion is Needed.

A. Present facility is overcrowded:

- The court offices and related justice agencies listed below have been forced to relocate outside of the existing Court complex. These offices and agencies will be relocated into the expanded Anchorage Courthouse.

<u>Office/Agency</u>	<u>Square Feet Occupied</u>	<u>Annual Rental Cost</u>
Administrative Office	7,440	\$ 125,280
Technical Operations	2,045	50,304
Storage in Old PIP Bldg.	4,000	-0-
Attorney General/District Attorney	31,345	789,894
Public Defender	7,035	171,372
Judicial Council	1,340	35,376
Adult Corrections - Presentence Unit	1,710	46,170
Youth Corrections	<u>4,200</u>	<u>65,520</u>
	59,115	\$1,283,916

- Existing Court facility has only 1 courtroom/chambers available, which is currently being used by pro tem and visiting judges. Remodeling of this building has been completed and no additional courtroom or chambers can be built.
- Clerk's Office is crowded to the point of inefficiency; other ancillary offices, jury assembly room, and other spaces have reached their maximum utilization.
- The existing situation in which agencies and offices are separated from the Court facility are inefficient in terms of communication and access. This creates additional operating costs to these offices.

B. Projections for Future Growth and Space Demands:

- The population in Anchorage has grown from 178,000 in 1975 to 230,000 in 1983, an increase of 30%.
- From 1975 to FY 83, superior court filings increased from 6,646 to 9,960, a 50% increase.

- From 1975 to FY 83 district court filings (non-traffic) increased from 12,726 to 16,464, a 30% increase and total filings increased from 45,590 to 65,272, a 43% increase.
- The Institute of Social and Economic Research projects Anchorage population increasing from 230,000 in 1983 to 362,000 by the year 2005, an increase of 57%.
- It is anticipated that superior and district court caseloads will increase approximately, if not more than, this amount over that time period.
- In addition to increases in population, the Court system caseloads are impacted by new legislation such as domestic violence, increased penalties for drugs or DWI's, etc.

## II. Development of Anchorage Court Complex.

- 1964 to 1973: the Court System occupied the old court building, approximately 64,000 square feet.
- November 1973 to present: the Court System occupied the old building and the Boney Memorial Court Building, which added 158,000 square feet for a total of 222,000 square feet in the Court Complex.
- In 1982 the Court System received an appropriation of \$9,969,000 for planning and design, land acquisition, and remodeling of existing space.
- In the following year the Court System purchased the land across "I" Street from the Court complex, selected an architect to design the new building, and completed the programming for the new building.
- This programming determined that the space requirements for the year 2005 would amount to approximately an additional 270,000 square feet.
- By 1988 (earliest year that building could be built and occupied) the Court system will need approximately 170,000 to 180,000 additional square feet, leaving approximately 100,000 square feet for other State uses.
- The projected growth from 1988 to the year 2005 will require the expansion of the Court into the full capacity of the building.

III. Costs:

- The cost estimates for construction of the Courthouse expansion were provided by John McCool, Project Architect.
- Construction cost of the Court offices, courtroom, and related spaces will be approximately \$185 per square foot. For 270,000 square feet this cost equals approximately \$49,495,000.
- Approximately 117,500 square feet of parking area will be built at an estimated cost of \$85 per square foot for an additional \$9,987,000.
- The total estimated construction cost is approximately \$59,482,000.
- Architectural and other administrative costs are already budgeted in the 1982 appropriation.

\* \* \*

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: \_\_\_\_\_, 1984  
Page 1 of 4

**REQUEST**

Bill/Resolution No.: SB 471  
Title: An Act relating to Court Facilities

Sponsor: Kerttula, Eliason, et al.  
Requestor: \_\_\_\_\_  
Date of Request: \_\_\_\_\_

**FISCAL DETAIL**

Agency Affected: Administration  
Program Category Affected: General Services & Supply  
BRU, Program of Subprogram(s) Affected: Leasing & Facilities

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

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200 TRAVEL						
300 CONTRACTUAL	0	3,900.0	3,816.0	4,045.0	4,287.7	4,545.
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
800 MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	3,900.0	3,816.0	4,045.0	4,287.7	4,545.
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING: (Thousands of Dollars)**

GENERAL FUND		3,900.0	3,816.0	4,045.0	4,287.7	4,545.
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		3,900.0	3,816.0	4,045.0	4,287.7	4,545.

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:**

NONE

ANALYSIS: Attach a separate page for any Analysis. \*

Prepared By: Robert Link *[Signature]*  
Division: General Services & Supply

Phone: 465-2253  
Date: February 23, 1984

Approved by Commissioner: Lisa Kudd *[Signature]*  
Agency: DEPARTMENT OF ADMINISTRATION

Date: 3/8/84

Distribution (by Agency preparing fiscal note):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

SB 471  
Fiscal Note Analysis  
Prepared by Division of General Services & Supply  
Department of Administration  
February 23, 1984

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Percentage of Costs:

Court System 70% = \$2,072,219.80.  
Other Agencies 30% = \$890,881.14.

Occupancy Status: (net 342,151 square feet)

Court System 71.7% = 245,365 square feet  
Other Agencies 28.3% = 96,786 square feet

Passage of this bill will probably result in a need to replace approximately 100,000 square feet of Office space. At an estimated replacement cost of \$3.00 per square foot this represents an initial increase in lease costs (budget) of \$3,600,000 per annum, with an estimated \$300,000 as a one time cost to cover moving expenses.

$[100,000 \text{ square ft.} \times 3.00 \times 12] + 300,000 = \$3,900,000.00$

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TOTALS	342,151	\$ 2,563,100.94	245,365	\$ 2,072,219.80
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Court Occupied Space: 245,365  
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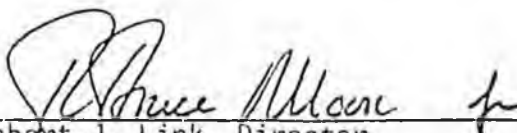
Position Paper

SB 471

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\_\_\_\_\_  
Robert J. Link, Director  
Division of General Services & Supply

*A*  
2-24-84  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

3-2-84  
Date

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: \_\_\_\_\_, 1984  
Page 1 of 4

REQUEST

Bill/Resolution No.: SB 471  
Title: An Act relating to Court Facilities  
Sponsor: Kerttula, Eliason, et al.  
Requestor: \_\_\_\_\_  
Date of Request: \_\_\_\_\_

FISCAL DETAIL

Agency Affected: Administration  
Program Category Affected: General Services & Supply  
BRU, Program of Subprogram(s) Affected: Leasing & Facilities

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	0	3,900.0	3,816.0	4,045.0	4,287.7	4,545.
400 SUPPLIES						
500 EQUIPMENT						
500 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
800 MISCELLANEOUS						
TOTAL OPERATING	0	3,900.0	3,816.0	4,045.0	4,287.7	4,545.
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		3,900.0	3,816.0	4,045.0	4,287.7	4,545.
FEDERAL FUNDS						
OTHER						
TOTAL		3,900.0	3,816.0	4,045.0	4,287.7	4,545.

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

NONE

ANALYSIS: Attach a separate page for any Analysis. \*

Prepared By: Robert Link  
Division: General Services & Supply

Phone: 465-2253  
Date: February 23, 1984

Approved by Commissioner: Lisa Rudd  
Agency: DEPARTMENT OF ADMINISTRATION

Date: 3/8/84

Distribution (by Agency preparing fiscal note):  
Legislative Finance  
Legislative Sponsor  
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SB 471  
Fiscal Note Analysis  
Prepared by Division of General Services & Supply  
Department of Administration  
February 23, 1984

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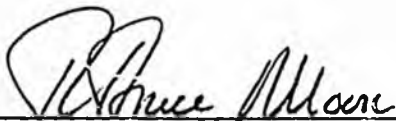
Position Paper

SB 471

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Robert J. Link, Director  
Division of General Services & Supply

2-24-84  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

3/7/84  
\_\_\_\_\_  
Date

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: \_\_\_\_\_, 1984

Page 1 of 4

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Requestor: \_\_\_\_\_

Date of Request: \_\_\_\_\_

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BRU, Program of Subprogram(s) Affected: \_\_\_\_\_

Leasing & Facilities

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PART-TIME						
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ANALYSIS: Attach a separate page for any Analysis. \*

Prepared By: Robert Link *[Signature]*

Division: General Services & Supply

Phone: 465-2253

Date: February 23, 1984

Approved by Commissioner: Lisa Rudd *[Signature]*

Agency: DEPARTMENT OF ADMINISTRATION

Date: 3/8/84

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/83

SB 471  
Fiscal Note Analysis  
Prepared by Division of General Services & Supply  
Department of Administration  
February 23, 1984

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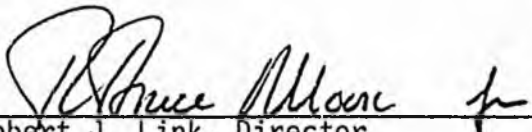
Position Paper

SB 471

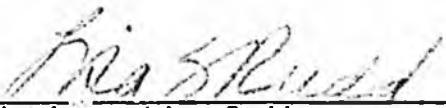
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Division of General Services & Supply

2-24-84  
Date

  
\_\_\_\_\_  
Commissioner Lisa Rudd  
Department of Administration

3/7/84  
Date

COMMITTEE REPORT  
SENATE

FURTHER:

FINANCE

2/13/84

Date

March 7, 1984

Mr. President

The Committee on JUDICIARY considered SB 471

court facilities; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 471 (Jud)
- new title
- same title and recommends & do pass
- and attached a "LETTER OF INTENT"  NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS

3  
Zeigler  
Joe Josephson  
St. John  
McLambin

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Bill Ray  
Chairman

Do Pass  
Chairman recommendation

Introduced: 2/13/84  
Referred: Judiciary and  
Finance

BY KERTTULA, ELIASON, FAHRENKAMP,  
FAIKS, V. FISCHER, BENNETT, GILMAN,  
JOSEPHSON, KELLY, MULCAHY,  
PETTYJOHN, RODEY, SACKETT,  
STURGULEWSKI AND ZIEGLER

1 IN THE SENATE

2

SENATE BILL NO. 471

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act relating to court facilities; and providing  
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 22.05.025(a) is amended to read:

10 (a) The supreme court has authority over all matters relating to  
11 the planning, design, construction, maintenance, occupancy, leasing,  
12 and operation of all court facilities and shall cooperate and coordi-  
13 nate with the Department of Transportation and Public Facilities so  
14 that court facility construction projects are carried out in accor-  
15 dance with the statutes and regulations applicable to state public  
16 works projects.

17 \* Sec. 2. The supreme court may develop, construct, and furnish a  
18 facility for the use of the court system in Anchorage. Funds appropriated  
19 by the legislature for this project may be used to lease the facility  
20 authorized under this section.

21 \* Sec. 3. Section 3, ch. 160, SLA 1980, as amended by sec. 2, ch. 70,  
22 SLA 1982, is repealed.

23 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.-  
24 10.070(c).

Offered: 3/8/84  
Referred: Finance

Original sponsors: Kerttula, Eliason,  
Fahrenkamp, et al

1 IN THE SENATE

BY THE JUDICIARY COMMITTEE

2

CS FOR SENATE BILL NO. 471 (Judiciary)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

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