

COMMITTEE REPORT  
SENATE

FURTHER:

5/10/82

Date: 5/10/82

Mr. President:

The Committee on FINANCE has had CS 39 (HSS)  
relating to services for pregnant women, eff. date.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for CS 39 (HSS)  same title  
 new title
- and recommends CS 39 (HSS)
- AND attaches a "Letter of Intent"  New Fiscal Note  
720.0
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

Joe Josephson

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

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CHAIRMAN

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

*Parlee*

Revision Date: 2/6/84

REQUEST

Bill/Resolution No.: Senate CS for  
Title: Services to Pregnant Women  
HB 39

Sponsor: M.M. Miller  
Requestor: Senate Finance  
Date of Request: \_\_\_\_\_

FISCAL DETAIL

Agency Affected: Health & Social Services  
Program Category Affected: Social Services

BRU, Program or Subprogram(s) Affected:  
Social Services BRU / Purchased Services Component  
Direct Services Delivery Component

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
<b>OPERATING</b>						
100 PERSONAL SERVICES		35.0	49.5			
200 TRAVEL		1.2	1.3			
300 CONTRACTUAL		4.6	4.9			
400 SUPPLIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		678.8	719.5	762.7	808.5	857.0
800 MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	720.0	775.6	762.7	808.5	857.0
<b>CAPITAL</b>						
<b>REVENUE</b>						

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	720.0	775.6	762.7	808.5	857.0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

POSITIONS:

FULL-TIME	-0-	1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Source of funds not identified in the Bill.

ANALYSIS: Attach a separate page for analysis

Prepared By: Michael L. Price, Director  
Division: Family & Youth Services

*JCC*  
Phone: 465-3170  
Date: 2/6/84

Approved by Commissioner: Robert Gordon Smith, Ph.D.  
Agency: Dept. of Health & Social Services

Date: 2/7/84

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

: 12/1/83

SENATE CS FOR CS FOR HOUSE BILL NO. 39  
FISCAL NOTE

PAGE 2

ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 85 it is estimated there will be 11,800 births to Alaskan residents. 1,890 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Estimated Births to Unmarried Women</u> <u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

A 6% inflation factor has been assumed for FY 86-88.

B. Program Summary

1. Positions - An Associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

SENATE CS FOR CS FOR HOUSE BILL NO. 39  
FISCAL NOTE

PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 303 would utilize available counseling and adoption assistance. To provide services to this number of women an estimated \$1,697,820 would be required in line item 700. The \$678,784 reflected in this fiscal note would enable serving 135 women of the 1,190 estimated or serving only 71% of those in need.

C. Computations

Purchased Services Component:

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Total</u>
<u>Foster Home Care</u>	
114 persons x \$502/mo x 5 mos.	\$286,140
<u>Maternity Home Care</u>	
21 persons - \$73/day x 5 mos. (152 days)	\$233,016
<u>Counseling/Adoption Assistance</u>	
211 persons x \$75/hr. x 8 hr.	\$126,600
<u>Transportation to and from Placement</u>	
92 persons x \$359/average trip	<u>33,028</u>
Total	\$678,784

Direct Services Delivery Component:

The position and related support costs are for the 12-month period for FY 86 in line item 100 through 500.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	MARK UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Bureau	ELECTION DISTRICT	LEG.		
3.	CONTINUATION LEVEL				ADDITION		JUSTIFICATION			
4.	TYPE OF EXPENDITURE			AMOUNT		FY 85 9 mos. Staffing  This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 85 and all of FY 86. The position would then be phased out in FY 87, with the regional offices assuming these duties.				
	1	2	3							
	PERSONAL SERVICES									
5.	Salary	26,685								
6.	Benefits	4,560								
7.	Supplemental Benefits	1,636								
8.	Fixed Benefits	2,160								
9.	TOTAL PERSONAL SERVICES	01		35,041						
10.	Travel	02		1,200						
11.	Contractual	03		4,600						
12.	Commodities	04		400						
13.	Equipment	05								
14.	Other									
15.	TOTAL COST			41,241						
	RECEIPT CODE	FUNDING SOURCE								
16.		Federal Receipts	1002							
17.		G.F. Match	1003							
18.		General Funds	1004	41,241						
19.		I-A Receipts	1005							
20.		Program Receipts	1028							
21.		Other								
FOR D&M USE ONLY										
4A KEY NUMBER _____										

REQUEST FOR  
 13 NEW POSITION  
 REQUEST FOR  
 NEW POSITION

AGENCY Health and Social Services  
Social and Economic Assistance  
 for the General Population

PROGRAM Social Services

BRU Direct Services Delivery

COMPONENT \_\_\_\_\_

**FY 85**

Page 1 of 1

Revised Date \_\_\_\_\_

Offered: 5/10/83  
Referred: Finance

Original sponsors: M.M.Miller, Martin,  
Zharoff, et al

1 IN THE HOUSE BY THE HEALTH, EDUCATION  
AND SOCIAL SERVICES COMMITTEE  
2 SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL  
6 For an Act entitled: "An Act relating to services for pregnant women."  
7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
9 that there are insufficient maternal and infant care services available to  
10 women experiencing social and economic difficulties associated with child-  
11 bearing. As a result of these inadequate services, some children may  
12 develop health conditions that require state-supported services throughout  
13 their lives. In order to promote healthier generations of Alaskans, the  
14 legislature wishes to invest in the state's future by providing social  
15 services to pregnant women.

16 \* Sec. 2. AS 47 is amended by adding a new chapter to read:

17 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

18 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
19 Department of Health and Social Services shall pay <sup>within appropriation</sup> the cost of pre-  
20 natal services <sup>which are not available from an existing state or federal program</sup> other than medical services for a pregnant woman ex-  
21 perienceing social and economic difficulties, including the costs of  
22 transportation to and from a maternity home or a foster home, counsel-  
23 ing, adoption assistance, maternity home and foster home care, and  
24 parenting skills.

25 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing  
26 services purchased by the Department of Health and Social Services  
27 under this chapter shall, if required to be licensed under AS 47.35,  
28 be licensed and supervised in the same manner as foster homes, board-  
29 ing homes, maternity homes, and other agencies and institutions under

1 AS 47.35.

2 Sec. 47.42.030. REGULATIONS. The Department of Health and  
3 Social Services shall adopt regulations to implement this chapter.

*Not acceptable*  
*3/21/84*  
*sent from*  
*Dick Bradley*

Bradley  
3/21/84 ✓

Original sponsors: M.M.Miller, Martin,  
Zharoff, et al

1 IN THE HOUSE BY THE FINANCE COMMITTEE  
 2 SENATE CS FOR CS FOR HOUSE BILL NO. 39 (Finance)  
 3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
 4 THIRTEENTH LEGISLATURE - SECOND SESSION  
 5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
 9 that there are insufficient maternal and infant care services available to  
 10 women experiencing social and economic difficulties associated with child-  
 11 bearing. As a result of these inadequate services, some children may  
 12 develop health conditions that require state-supported services throughout  
 13 their lives. In order to promote healthier generations of Alaskans, the  
 14 legislature wishes to invest in the state's future by providing social  
 15 services to pregnant women.

16 \* Sec. 2. AS 47 is amended by adding a new chapter to read:

17 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

18 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. From  
 19 appropriations made to it, the Department of Health and Social  
 20 Services shall pay the cost of prenatal services, other than medical  
 21 services, for a pregnant woman experiencing social and economic  
 22 difficulties, including the costs of transportation to and from a  
 23 maternity home or a foster home, counseling, adoption assistance,  
 24 maternity home and foster home care, and parenting skills if the  
 25 prenatal services are not available from an existing state or federal  
 26 program.

27 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing  
 28 services purchased by the Department of Health and Social Services  
 29 under this chapter shall, if required to be licensed under AS 47.35,

1 be licensed and supervised in the same manner as foster homes, board-  
2 ing homes, maternity homes, and other agencies and institutions under  
3 AS 47.35.

4 Sec. 47.42.030. REGULATIONS. The Department of Health and  
5 Social Services shall adopt regulations to implement this chapter.  
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The Salvation Army  
Booth Memorial Home  
Jan. 1, 1973 - Oct. 31, 1983  
Total Admits: 433  
Total Native Admits: 271  
Percentage of Native - 62.5%

<u>Town</u>	<u>Number of Clients Served</u>
1. Anchorage	62
2. Bethel	32
3. Fairbanks	22
4. Nome	20
5. Ketchikan	16
6. Juneau	13
7. Kodiak	11
8. Sitka	10
9. Kotzebue	9
10. Petersburg	6
11. Unalakleet	5
12. Old Harbor	5
13. Kenai	5
14. Wasilla	5
15. Barrow	4
16. Kotlik	3
17. Ft. Yukon	3
18. Wrangell	3
19. Chevak	2
20. Torsook Bay	2
21. Elim	2
22. Napasiak	2
23. Mt. Village	2
24. Cordova	2
25. Adak	2
26. Metlakatla	2
27. Atak	2
28. Pilot Station	2
29. Valdez	2
30. Shaseluk	2
31. Kake	2
33. Hooper Bay	1

TownNumber of Clients Served

34. Shungrak	1
35. Soldotna	1
36. Aniak	1
37. St. Michael	1
38. Copper Center	1
39. Gakona	1
40. Palmer	1
41. Hoonah	1
42. Sterling	1
43. Takotna	1
44. Holy Cross	1
45. Homer	1
46. Northway	1
47. Crooked Creek	1
48. Kobuk	1
49. Napakiak	1
50. Tyonek	1

COMMITTEE REPORT  
SENATE

4/15/83

FURTHER: FINANCE

Date: May 9, 1983

Mr. President:

The Committee on HESS has had CSHB 39 (HESS)

Relating to services for pregnant women; eff. date

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

do pass  do not pass

do pass with attached amendments(s)

replace with <sup>Senate</sup> CS for Senate CS - CSHB 39 (HESS)  same title  
 new title

and recommends: may do pass

AND attaches a "Letter of Intent"  New Fiscal Note

reports it back without recommendation

referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING

DO PASS

CS CSHB 39

1st Perry Man

Al Rosen

Paul Frank

MEMBERS HAVING

OTHER RECOMMENDATIONS:

1 Al Rosen  
CHAIRMAN

POSITION PAPER  
SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)

For a bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills.

Discussion:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The Department anticipates providing social service through contract arrangements with local community providers.

Recommendation:

The bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations could define economic need to be approximately 125% to 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

Position:

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: Michael L. Price  
Michael L. Price, Director  
Division of Family and Youth  
Services

Date: May 9 1983

Recommended by: E. S. Rabeau, M.D.  
E. S. Rabeau, M.D., Director  
Division of Public Health

Date: 5-9-83

Approved by: Robert London Smith, Ph.D.  
Robert London Smith, Ph.D.,  
Commissioner  
Department of Health and  
Social Services

Date: 5/9/83

I. REQUEST

Bill/Resolution No.: HB 39  
 Title: Services to Pregnant Woman  
 Sponsor: M.M. Miller  
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS  
 Program Category Affected: Social Services  
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael Price* Phone: 465-3170  
 Division: Family and Youth Services Date: 03/22/83  
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83  
 Department: H & SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator			RANGE/STEP 18A	DARG. UNIT GGU	FORM 12 PACE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.	
3.	CONTINUATION LEVEL <input type="checkbox"/> ADDITION <input type="checkbox"/>			JUSTIFICATION					
4.	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
	PERSONAL SERVICES								
5.	Salary		26,685						
6.	Benefits		4,560						
7.	Supplemental Benefits		1,636						
8.	Fixed Benefits		2,160						
9.	TOTAL PERSONAL SERVICES	01	35,041						
10.	Travel	02	1,200						
11.	Contractual	03	4,600						
12.	Commodities	04	400						
13.	Equipment	05							
14.	Other								
15.	TOTAL COST		41,241						
	RECEIPT CODE	FUNDING SOURCE							
16.		Federal Receipts 1002							
17.		G.F. Match 1003							
18.		General Funds 1004		41.2					
19.		I-A Receipts 1005							
20.		Program Receipts 1028							
21.		Other							
FOR BSM USE ONLY									
4A KFY NUMBER									

FY 84 9 mos. Staffing

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR  
13 NEW POSITION

AGENCY Health and Social Services  
PROGRAM Social and Economic Assistance  
for the General Population  
BRU Program Services  
COMPONENT To Be Established

FY 84

Page 1 of 1  
Revised Date

*ce*  
**REVISED**

STATE OF ALASKA  
FISCAL NOTE

Revision Date 3/23, 1983

*No. 1*

SUMMARY

I. REQUEST

Bill/Resolution No.: CSHR 39(HESS)  
Title: Services to Pregnant Women  
Sponsor: M.M. Miller  
Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS  
Program Category Affected:  
BRU, Program of Subprogram(s) Affected:  
See attached Fiscal Notes for H&SS  
categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
<b>OPERATING</b>						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
<b>TOTAL OPERATING</b>		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
<b>CAPITAL</b>						
<b>REVENUE</b>						

FUNDING: (Thousands of Dollars)

GENERAL FUND	1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS					
OTHER (Specify Source)					

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170  
Dwayne Peeples Phone: 465-3105  
Division: Family and Youth Services & Public Health Date: 03/23/83

Approved by Commissioner: Robert L. Smith, M.D. *Robert L. Smith, M.D.* Date: 3/23/83  
Department: H&SS

Distribution:

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- Copy to Requestor (if different from Sponsor)

*Page 1 of 2  
No. 2*

I. REQUEST  
 Bill/Resolution No.: CSHB 39 (HESS)  
 Title: "Service for pregnant women."  
 Sponsor: M.M. Miller, Martin et.al.  
 Requestor: House HESS

II. FISCAL DETAIL  
 Agency Affected: Health & Social Services  
 Program Category Affected: Health  
 BRU, Program of Subprogram(s) Affected: To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
<b>OPERATING</b>						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
<b>TOTAL OPERATING</b>	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
<b>CAPITAL</b>						
<b>REVENUE</b>						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)						
	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105  
 Division: Public Health Date: 3/22/83

Approved by Commissioner: *Robert L. Smith, Ph.D.* Date: 3/22/83  
 Department: Health and Social Services

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

CS for HB 39 (HESS)  
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

- (1) It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).
- (2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.
- (3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experienced of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Departments anticipated definition of social and economic difficulties, approximately 4 % would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.
- (4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

*Page 108<sup>4</sup>  
No 3*

I. REQUEST  
 Bill/Resolution No.: HB 39  
 Title: Services to Pregnant Woman  
 Sponsor: M.M. Miller  
 Requestor: House HESS

II. FISCAL DETAIL  
 Agency Affected: H&SS  
 Program Category Affected: Social Services  
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
<b>OPERATING</b>						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
<b>TOTAL OPERATING</b>		996.9	1,067.5	1,076.1	1,140.6	1,209.1
<b>CAPITAL</b>						
<b>REVENUE</b>						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price*  
 Division: Family and Youth Services

Phone: 465-3170

Date: 03/22/83

Approved by Commissioner: Robert London Smith, M.D.  
 Department: H & SS

Date: 3/23/83

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
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IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u> 160 persons x \$502/mo x 5 mos. (18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u> 30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u> 120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>( 46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	DARG. UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.						
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.								
3.	CONTINUATION LEVEL				JUSTIFICATION											
4.	TYPE OF EXPENDITURE			AMOUNT	FY 84 9 mos. Staffing											
	1		2	3	<p>This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.</p>											
	PERSONAL SERVICES															
5.	Salary		26,685													
6.	Benefits		4,560													
7.	Supplemental Benefits		1,636													
8.	Fixed Benefits		2,160													
9.	TOTAL PERSONAL SERVICES	01	35,041													
10.	Travel	02	1,200													
11.	Contractual	03	4,600													
12.	Commodities	04	400													
13.	Equipment	05														
14.	Other															
15.	TOTAL COST		41,241													
	RECEIPT CODE	FUNDING SOURCE														
16.		Federal Receipts 1002														
17.		G.F. Match 1003														
18.		General Funds 1004		41.2												
19.		I-A Receipts 1005														
20.		Program Receipts 1028														
21.		Other														
FOR B&M USE ONLY																
4A KEY NUMBER																

13	REQUEST FOR NEW POSITION
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AGENCY	Health and Social Services Social and Economic Assistance
PROGRAM	for the General Population
BRU	Program Services
COMPONENT	To Be Established

FY 84
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Page 4 of 4 1
Revised Date

Introduced: 1/17/83  
Referred: Health, Education & Social  
Services and Finance

BY M.M.MILLER, MARTIN, ZHAROFF  
KOPONEN AND FRITZ

1 IN THE HOUSE

2 HOUSE BILL NO. 39

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women; and  
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
10 that there are insufficient maternal and infant care services available to  
11 women experiencing social and economic difficulties associated with child-  
12 bearing. As a result of these inadequate services, some children may  
13 develop health conditions that require state-supported services throughout  
14 their lives. In order to promote healthier generations of Alaskans, the  
15 legislature wishes to invest in the state's future by providing prenatal  
16 care and social services to pregnant women.

17 \* Sec. 2. AS 47 is amended by adding a new chapter to read:

18 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

19 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
20 Department of Health and Social Services shall pay the cost of pre-  
21 natal services other than medical services for a pregnant woman ex-  
22 perencing social and economic difficulties, including the costs of  
23 birthing centers, midwife services, and transportation to and from a  
24 maternity home or a foster home, counseling, adoption assistance,  
25 maternity home and foster home care, postnatal care, and parenting  
26 skills.

27 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing  
28 services purchased by the Department of Health and Social Services  
29 under this chapter shall, if required to be licensed under AS 47.35,

1        be licensed and supervised in the same manner as foster homes, board-  
2        ing homes, maternity homes, and other agencies and institutions under  
3        AS 47.35.

4        \* Sec. 3. This Act takes effect immediately in accordance with AS 01.-  
5        10.070(c).

6

Offered: 3/16/83  
Referred: Finance

Original sponsors: M.M. Miller, Martin,  
Zharoff et al

1 IN THE HOUSE BY THE HEALTH, EDUCATION  
AND SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 39 (HESS)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women; and  
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
10 that there are insufficient maternal and infant care services available to  
11 women experiencing social and economic difficulties associated with child-  
12 bearing. As a result of these inadequate services, some children may  
13 develop health conditions that require state-supported services throughout  
14 their lives. In order to promote healthier generations of Alaskans, the  
15 legislature wishes to invest in the state's future by providing prenatal  
16 care and social services to pregnant women.

17 \* Sec. 2. AS 47 is amended by adding a new chapter to read:

18 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

19 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
20 Department of Health and Social Services shall <sup>with appropriate</sup> pay the cost of pre-  
21 natal services ~~and medical services~~ <sup>which are not available from an</sup> for a pregnant woman experiencing  
22 social and economic difficulties, including the costs of birthing  
23 centers, midwife services, and transportation to and from a maternity  
24 home or a foster home, counseling, adoption assistance, maternity home  
25 and foster home care, postnatal care, and parenting skills.

26 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing  
27 services purchased by the Department of Health and Social Services  
28 under this chapter shall, if required to be licensed under AS 47.35,  
29 be licensed and supervised in the same manner as foster homes,

*Amended by House Bill 39*

1       boarding homes, maternity homes, and other agencies and institutions  
2       under AS 47.35.

3       \* Sec. 3. This Act takes effect immediately in accordance with AS 01.-  
4 10.070(c).

5