

Uniform

Rules &

Public

Health

FEB 7 1983

# STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

## LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 7, 1983

SUBJECT: Amendments to the Uniform Rules

TO: Representative John G. Fuller  
Chairman, House Rules Committee

FROM: Billy G. Berrier *BGB*  
Director  
Division of Legal Services

I have made some comments about rules which seemed to cause problems last year which are enclosed.

A matter that is not covered by the rules that I think it useful to deal with is sponsor substitutes. I am enclosing a memorandum Ed Hein sent you last year which illustrates the problem.

I am certain we will have problems with the requirement that the title of a bill may not be amended in the second house but this was adopted last year apparently with knowledge of the scope of the problems involved.

BGB:ljb

Enclosures

STATE OF ALASKA  
THE LEGISLATURE

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LEGISLATIVE AFFAIRS AGENCY

M E M O R A N D U M

January 29, 1982

SUBJECT: Introduction of sponsor substitutes and  
addition of co-sponsors (Work Order  
No. 12-2333)

TO: Representative John G. Fuller  
Chairman, House Rules Committee

FROM: Edward H. Hein  
Legislative Counsel

You have asked four questions relating to legislative procedure. I will answer them in the order asked.

(1) Can a sponsor substitute be introduced at any time?

Neither the Uniform Rules nor Mason's Manual specifically address questions relating to sponsor substitutes. Rule 10, however, provides:

DRAFTING MANUAL. The legislative drafting manual prepared by the enrolling secretary of the legislature and the revisor of statutes and adopted by the Legislative Council is to be followed by all officers and employees of the legislature in the preparation, processing, and disposition of all legislative documents and records.

The 1982 Manual of Legislative Drafting, page 53 provides:

When the sponsor submits a sponsor substitute, the original bill is replaced. The action has the effect of withdrawing the original bill.

Withdrawal of a bill is governed by Rule 27(b), which allows a bill or resolution to be withdrawn by the member introducing it, if consent is given by a majority vote of the full membership of the house.

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Since a sponsor substitute is, in effect, a withdrawal of the original bill, a sponsor substitute arguably may be introduced at any time so long as the original bill is in the possession of the house of origin.

Introduction of a sponsor substitute is also an amendment to the original bill, similar to a committee substitute. Under Rule 35, an amendment cannot be made in the third reading. Thus, it is reasonable to conclude that a sponsor substitute can be introduced at any time until the bill is in third reading in the house of origin. Even then, the bill could be returned to second reading for introduction of a sponsor substitute.

A sponsor substitute is also a new bill, and when introduced, should be referred to committees by the presiding officer. The committee referrals may be different from the referrals made for the original bill, especially if the sponsor substitute represents a substantial change from the original bill.

Because introduction of a sponsor substitute is a withdrawal of the original bill, arguably a member may object to the introduction, in which case consent to the introduction by a majority of the full membership of the house would be required.

Notwithstanding the provisions of Rule 44, a sponsor substitute may be introduced after the 35th day of the second session, so long as the original bill was introduced within the time limit.

- (2) If the bill is already in a committee of reference, may the committee report out a sponsor substitute or must it be a committee substitute?

Under Rule 24(c), a committee of referral may report out a committee substitute but not a sponsor substitute. A sponsor substitute is "introduced", not "reported out".

- (3) May a co-sponsor be added at any time; and (4) What is the procedure for adding a co-sponsor?

A change of sponsor may be made at any time before enrollment of the bill. Consent of a majority of those present is required if the change is to be made in third

Representative John G. Fuller

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reading or after passage. Rule 35. A sponsor of the original bill may have his or her name removed from a committee substitute by objecting. Rule 24(c). A request for change of sponsor may be made by a member from the floor or informally with the chief clerk.

EHH:ljb

Proposed Alaska State  
Legislative Health Promotion Program

Southeast Alaska Health Systems Agency  
Marian Mann FHN, Health Educator  
January 4, 1983

## Proposed Alaska State Legislative Health Promotion Program

I present the following proposed Health Promotion Program description for your consideration. Let me begin by telling you something about myself and the background of this program. I am a registered nurse. My previous work experience has been as a Public Health Nurse on the Navajo Indian Reservation in New Mexico and as an Itinerant Public Health Nurse here in Southeast Alaska. Presently I am employed as a Health Educator for Southeast Alaska Health Systems Agency (SEAHSA). SEAHSA is the federally designated Health Systems Agency for Southeast Alaska. SEAHSA is a non-profit corporation whose purpose is to improve the health of the residents of Southeast.

Some months ago SEAHSA's Board of Directors expressed concern for the apparent high stress levels intrinsic to the Alaska Legislature. The Board decided to direct resources towards increasing health awareness in the legislative work place. SEAHSA has assigned this task to me, to work with members of the Legislature and their staff to design and implement a Health Promotion Program for the 1983 Legislative Session. This program will be funded entirely by SEAHSA.

The Health Promotion Program will include a variety of ongoing activities throughout the session. These activities are designed to increase awareness and promote behavioral changes that are conducive to improving health both on an individual basis and at an organizational level. I have selected seven major health topics on which to focus my educational efforts:

1. improving or maintaining wellness
2. reducing stress
3. increasing physical activity
4. modifying alcohol intake
5. stopping or reducing smoking
6. improving nutrition
7. controlling high blood pressure

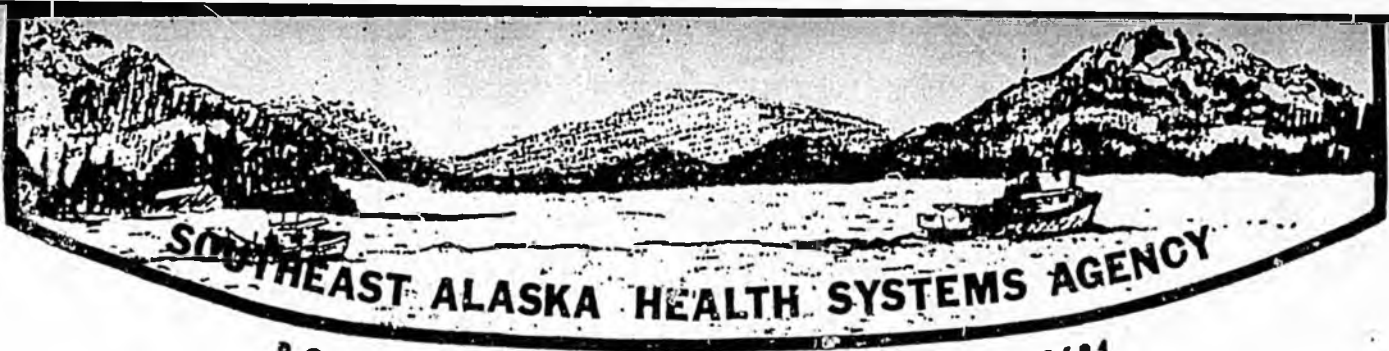
I propose to use the following mechanisms to educate:

1. distribute a letter to Legislators and staff introducing myself and the Health Promotion Program
2. distribute a printed "Wellness Assessment" to assist individuals in assessing their own health status
3. utilize display racks to distribute printed health education materials and printed service descriptions for Juneau's health related resources
4. utilize bulletin boards to highlight health educational

- offerings in the community and to present informative displays on health topics
5. periodically distribute a health newsletter featuring information on health topics
  6. given an appropriate private space, offer a counseling and referral service
  7. coordinate with in-house activities as appropriate, i.e. give a health presentation for the staff orientation program
  8. work to establish an in-house committee to determine and make recommendations regarding health risk factors in the legislative work place
  9. sponsor demonstrations, activities, and assessments relating to health risk detection, i.e. blood pressure screening, biofeedback

In summary, this Health Promotion Program is designed to help maximize individual and organizational potential by increasing health awareness and suggesting alternatives for leading a more positive lifestyle. I see myself as a facilitator and coordinator for this program. I welcome comments and suggestions regarding this program at any time.

Thank you for your consideration.



P.O. BOX 7015 KETCHIKAN, ALASKA 99901 907-225-9681

March 3, 1983

Dear Legislator and Staff:

Subject: An explanation of the Alaskan Legislative Health Promotion Program (ALHPP)

"ALHPP" is a voluntary health program open to legislators and staff. The program will focus on six health risk areas that are the cause of many chronic diseases prevalent in our society today. The six health risk areas are Stress, Physical Activity, Alcohol, Smoking, Nutrition, and High Blood Pressure.

"ALHPP" will be broken into components and you will be able to participate in any manner you choose. The different components and an explanation of each component follows:

A. Lifestyle Assessment Guide

This is a confidential personal survey you can use to assess your present health status in relation to the six health risk areas. This information is yours alone. Hopefully you will choose to use this information to stimulate healthy changes in your lifestyle.

B. "ALHPP" Bulletin

Every month a health information sheet will be sent to Legislators' offices. The bulletin will feature materials on the six health risk areas and provide a calendar of community health activities for the upcoming month.

C. Restroom Displays

Watch for pamphlet racks and poster art soon to appear in the Capitol and Behrends Buildings' restrooms. The racks will distribute a variety of printed health education materials focusing on the six health risk areas.

D. Counseling and Referral Service

Every Monday from 12:00-1:00 I will be available in the Behrends Lower Level Committee Room to talk with individuals who have questions relating to health. As a Registered Nurse, I am prepared to answer health questions and make local health referrals. Stop by, no appointment necessary.

E. Health Assessments

"ALHPP" will sponsor health assessments to determine health risk. Be sure to have your blood pressure checked regularly at the monthly blood pressure screening clinic, co-sponsored by Juneau Health Center and "ALHPP". Additional screening programs are being planned. Watch for announcements in the "ALHPP" Bulletin.

This has been an overview of the "ALHPP". If you have any questions or suggestions you can reach me by leaving a message in the Capitol Building Supply Room or by calling 789-9485. Thank you.

Sincerely,

*Marian Mann*

Marian Mann RN  
Health Educator  
Southeast Alaska  
Health Systems Agency