

F.O.

#

58

VETERANS AFFAIRS

(PREPARED BY OMB)

BACKGROUND

- 13 statutory references to veterans
- Major veterans programs in the State anticipate FY 85 funding of \$58.68 million (State) and \$656,100 (Federal). These programs include:
 - Department of Commerce. Handles on a "pass through" basis funding for veterans services provided by VFW and American Legion (\$219,000) and Burial Allowances (\$222,700). These two programs are being transferred to Department of Military Affairs.
 - Alaska Housing Finance Corporation. Handles Veterans Mortgage Program. Loan subsidy and operating budget projected to be about \$50 million.
 - Department of Health and Social Services. Funds mental health diagnosis and treatment services for Vietnam veterans in Juneau. Funding is projected to be \$109,000.
 - Department of Community and Regional Affairs. Provides funding for Nonconforming and Rural Housing Loan programs. The veterans portion of loan subsidy and operating costs for these programs is expected to be about \$8.1 million.
 - Department of Labor. Handles four programs designed to assist veterans in obtaining employment. The programs are federally funded at \$547,000.
 - Alaska Commission on Post-Secondary Education. Acts as the State Approval Agency for veterans educational programs. The program is federally funded at \$109,100.
 - Department of Military Affairs. Has responsibility for veterans memorial. \$30,000 currently projected for FY 85.
 - The Alaska Region of Federal Veterans' Administration has a projected budget of about \$38 million. This provides medical, compensation, pension and home loan assistance to qualified veterans.

PROBLEMS

- The Alaska veterans are concerned about lack of representation within state government.
- No central point of contact within the state to:

STATE OF ALASKA
THE LEGISLATURE

POUCH Y STATE CAPITOL
JUNEAU ALASKA 99811
907 465-3600

LEGISLATIVE AFFAIRS AGENCY

M E M O R A N D U M

January 23, 1984

SUBJECT: Sectional analysis of executive order no. 58
(Work Order No. 13 - 1819)

TO: Representative John Cowdery
Chairman House Labor and Commerce Committee

FROM: Edward H. Hein *EH*
Legislative Counsel

Section 1 states the governor's intention to transfer the veterans' service and the veterans' burial allowance programs from the Department of Commerce and Economic Development to the Department of Military Affairs, and to rename the latter the Department of Military and Veterans' Affairs.

Sections 2 - 7, 14 - 20 and 22 - 24 are simply clean-up sections that change references to the Department of Military Affairs to read Department of Military and Veterans' Affairs.

Sections 8 - 11 change references to the Department of Commerce to read the Department of Military and Veterans' Affairs. This effectively transfers from one department to the other the responsibilities under four sections relating to regulations and reports; acceptance of gifts, donations, and grants; training in rehabilitation and service work; and approval of payment. Section 8 also deletes the superfluous reference to "rules" at page 3, line 4. Section 10 corrects the word "those" to "that" at page 3, line 23.

Section 12 transfers the veteran's burial allowance program from the Department of Commerce, division of veterans' affairs, to the Department of Military and Veterans' Affairs.

Section 13 amends the powers and duties of the Department of Commerce relating to cooperation with the federal government in matters concerning Alaska veterans. The Department of Commerce retains its responsibility for veterans' loans.

Representative John Cowdery
Page 2
January 23, 1984

Section 21 transfers to the Department of Military and Veterans' Affairs the responsibility for cooperating with the federal government in (1) matters concerning Alaska veterans, other than veterans' loans; and (2) establishing, extending or strengthening services for Alaska veterans.

Section 24 repeals the Department of Commerce's responsibility for cooperating with the federal government in establishing, extending or strengthening services for veterans in Alaska.

Section 26 provides that the transfer of functions from the Department of Commerce to the Department of Military and Veterans' Affairs does not affect pending legal proceedings related to the functions being transferred, regulations adopted under authority of a section being amended or repealed, or contracts, rights, liabilities and obligations created under a law being amended or repealed by the executive order. This section also provides for the transfer of state property from one department to the other.

Section 27 directs the revisor of statutes in the Legislative Affairs Agency and the regulations attorney in the Department of Law to correct statutory and regulatory references required by the changes made by the executive order.

Section 28 states the effective date of the executive order as March 9, 1984.

EHH:ojb
J2/067

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST

Bill/Resolution No.: #58
 Title: Transfer of Veteran's Services Program & Vet Burial Allowance
 Sponsor: _____
 Requestor: Governor Sheffield
 Date of Request: _____

ex order

FISCAL DETAIL

Agency Affected: Commerce & Economic Development
 Program Category Affected: Economic Development
 BRU, Program or Subprogram(s) Affected: Accounting & Collections

EXPENDITURES/REVENUES: (Thousands of Dollars)

| | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 |
|-----------------------|-------|-------|-------|-------|-------|-------|
| OPERATING | | | | | | |
| 100 PERSONAL SERVICES | | | | | | |
| 200 TRAVEL | | | | | | |
| 300 CONTRACTUAL | | | | | | |
| 400 SUPPLIES | | | | | | |
| 500 EQUIPMENT | | | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS | | | | | | |
| 800 MISCELLANEOUS | | | | | | |
| TOTAL OPERATING | -0- | -0- | -0- | -0- | -0- | -0- |

| | | | | | | |
|---------|--|--|--|--|--|--|
| CAPITAL | | | | | | |
|---------|--|--|--|--|--|--|

| | | | | | | |
|---------|--|--|--|--|--|--|
| REVENUE | | | | | | |
|---------|--|--|--|--|--|--|

FUNDING: (Thousands of Dollars)

| | | | | | | |
|---------------|--|--|--|--|--|--|
| GENERAL FUND | | | | | | |
| FEDERAL FUNDS | | | | | | |
| OTHER | | | | | | |
| TOTAL | | | | | | |

POSITIONS:

| | | | | | | |
|-----------|--|--|--|--|--|--|
| FULL-TIME | | | | | | |
| PART-TIME | | | | | | |
| TEMPORARY | | | | | | |

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Net zero fiscal impact (fiscal impact too small to be measured). This division currently spends four hours or less per month of Accounting Clerk III effort requesting vouchers for veterans' burial claims. This effort would be transferred to the new department if this bill becomes law.

ANALYSIS: Attach a separate page for analysis

Prepared By: Margaret I. Hamley, Director Phone: 465-2555
 Division: Accounting and Collections Date: 1/6/84

Approved by Commissioner: Richard A. Lyon Date: 1/6/84
 Agency: Commerce and Economic Development

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/83

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST ^{#1} Executive Order FISCAL DETAIL
 Bill/Resolution No.: #58 Agency Affected: Commerce & Economic Development
 Title: Consolidation of Veteran Pcms. in new Dept. of Military & Vet. Affairs Program Category Affected: Economic Development
 Sponsor: Governor Sheffield BRU, Program or Subprogram(s) Affected: Veterans Services
 Requestor: Governor Sheffield
 Date of Request: 1/5/84

EXPENDITURES/REVENUES: (Thousands of Dollars)

| | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 |
|-----------------------|-------|----------|-------|-------|-------|-------|
| OPERATING | | | | | | |
| 100 PERSONAL SERVICES | | | | | | |
| 200 TRAVEL | | [15.8] | | | | |
| 300 CONTRACTUAL | | [203.6] | | | | |
| 400 SUPPLIES | | | | | | |
| 500 EQUIPMENT | | | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS | | [222.7] | | | | |
| 800 MISCELLANEOUS | | | | | | |
| TOTAL OPERATING | | [442.1] | | | | |
| CAPITAL | | | | | | |
| REVENUE | | | | | | |

FUNDING: (Thousands of Dollars)

| | | | | | | |
|---------------|--|---------|--|--|--|--|
| GENERAL FUND | | [442.1] | | | | |
| FEDERAL FUNDS | | | | | | |
| OTHER | | | | | | |
| TOTAL | | | | | | |

POSITIONS:

| | | | | | | |
|-----------|--|--|--|--|--|--|
| FULL-TIME | | | | | | |
| PART-TIME | | | | | | |
| TEMPORARY | | | | | | |

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The fiscal impact of this executive order will be transferred to the new Department of Military and Veterans' Affairs.

ANALYSIS: Attach a separate page for analysis

Prepared By: Paul B. Arnoldt, Director Phone: 465-2510
 Division: Division of Investments & Veterans' Affairs Date: 1/6/84

Approved by Commissioner: Richard A. Lyon Date: 1/6/84
 Agency: Commerce and Economic Development

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/84

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: _____

REQUEST # 2
Bill/Resolution No.: _____
Title: Executive Order & #58

FISCAL DETAIL
Agency Affected: Department of Military Affairs
Program Category Affected: _____

Sponsor: _____
Requestor: Office of the Governor
Date of Request: _____

Public Protection
BRU, Program or Subprogram(s) Affected:
Life & Property Protection

EXPENDITURES/REVENUES: (Thousands of Dollars)

| OPERATING | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 |
|-----------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES | | 86.5 | | | | |
| 200 TRAVEL | | 6.0 | | | | |
| 300 CONTRACTUAL | | 28.4 | | | | |
| 400 SUPPLIES | | 4.0 | | | | |
| 500 EQUIPMENT | | 20.4 | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS | | | | | | |
| 800 MISCELLANEOUS | | | | | | |
| TOTAL OPERATING | | 145.3 | | | | |
| CAPITAL | | | | | | |
| REVENUE | | | | | | |

FUNDING: (Thousands of Dollars)

| | | | | | | |
|---------------|--|-------|--|--|--|--|
| GENERAL FUND | | 145.3 | | | | |
| FEDERAL FUNDS | | | | | | |
| OTHER | | | | | | |
| TOTAL | | | | | | |

POSITIONS:

| | | | | | | |
|-----------|--|---|--|--|--|--|
| FULL-TIME | | 2 | | | | |
| PART-TIME | | | | | | |
| TEMPORARY | | | | | | |

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

State Operating Budget

The attached fiscal note from Commerce & Economic Development in the amount of \$442.1 represents the costs of transferring to DMA.
ANALYSIS: Attach a separate page for analysis

Prepared By: Richard C. Rountree, Director Phone: 465-4600
Division: Admin. & Support Services Division Date: 1/5/84

Approved by Commissioner: M. G. Edward G. Pagano Date: 1/5/84
Agency: Department of Military Affairs

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

12/1/83

| | | | | | | | | | | |
|----|--|--------------------|-----------|------------|--------------------|-----------------|-------------------|------|---------|---------|
| 1. | POSITION TITLE Special Assistant to the Commissioner II | | | | RANGE/STEP 23 A | BARG. UNIT | FORM 12 PAGE/LINE | GOV. | APPROV. | DISAPP. |
| 2. | TYPE OF POSITION PX | STAFF MONTHS 12 | RP NUMBER | PCN NUMBER | BRU PRIORITY | LOCATION EBA | ELECTION DISTRICT | LEG. | | |

| | | | | |
|-----|-------------------------|----------|--------|--|
| 3. | CONTINUATION LEVEL | ADDITION | 1 | |
| 4. | TYPE OF EXPENDITURE | | AMOUNT | |
| | 1 | 2 | 3 | |
| | PERSONAL SERVICES | | | |
| 5. | Salary | 50.0 | | |
| 6. | Benefits | 4.1 | | |
| 7. | Supplemental Benefits | 3.1 | | |
| 8. | Fixed Benefits | 2.6 | | |
| 9. | TOTAL PERSONAL SERVICES | 01 | 59.8 | |
| 10. | Travel | 02 | 6.0 | |
| 11. | Contractual | 03 | 28.4 | |
| 12. | Commodities | 04 | 4.0 | |
| 13. | Equipment | 05 | 10.6 | |
| 14. | Other | | | |
| 15. | TOTAL COST | | 108.8 | |

JUSTIFICATION

This position will be responsible for the administration of the State Division of Veterans Affairs within the Department of Military and Veterans' Affairs. The position will be tasked with the coordination of all Veterans' programs within the State of Alaska. It will also be tasked with the coordination between the State and Federal Veterans' Administration as well as Veterans' Organizations. The position will cooperate with the federal government in matters of mutual concern pertaining to the welfare of Alaskan veterans, including establishing, extending, or strengthening services for veterans, in Alaska.

| | | | |
|-----|--------------|-----------------------|-------|
| | RECEIPT CODE | FUNDING SOURCE | |
| 16. | | Federal Receipts 1002 | |
| 17. | | G.F. Match 1003 | |
| 18. | | General Funds 1004 | 108.8 |
| 19. | | 1-A Receipts 1005 | |
| 20. | | Program Receipts 1028 | |
| 21. | | Other | |

FOR B&H USE ONLY
4A KEY NUMBER - - - - -

13 REQUEST FOR
NEW POSITION

AGENCY Department of Military and Veterans' Affairs
 PROGRAM Life and Property Protection
 BRU Veterans' Affairs
 COMPONENT Administration

Page of
Revised Date

FY 85

| | | | | | | | | | | | | | | | | |
|---------------------|-------------------------------|--------------------|-----------|------------|--|-------------------|-------------------|------|---------|---------|----------------|--|--|--|--|--|
| 1. | POSITION TITLE Secretary I | | | | RANGE/STEP 10A | BARG. UNIT GGU | FORM 12 PAGE/LINE | GOV. | APPROV. | DISAPP. | | | | | | |
| 2. | TYPE OF POSITION GGU | STAFF MONTHS 12 | RP NUMBER | PCN NUMBER | BRU PRIORITY | LOCATION ERA | ELECTION DISTRICT | LEG. | | | | | | | | |
| 3. | CONTINUATION LEVEL | | | | JUSTIFICATION | | | | | | | | | | | |
| 4. | TYPE OF EXPENDITURE | | | | <p>This position will provide the clerical and technical support for the Division of Veterans' Affairs. As clerical support to the Administrator of the Division, the position will maintain all files, type, respond to routine correspondence, and act as receptionist for the Division.</p> | | | | | | | | | | | |
| | 1 | | 2 | | | | | | | | 3 | | | | | |
| | PERSONAL SERVICES | | | | | | | | | | | | | | | |
| 5. | Salary | | 21.0 | | | | | | | | | | | | | |
| 6. | Benefits | | 1.7 | | | | | | | | | | | | | |
| 7. | Supplemental Benefits | | 1.3 | | | | | | | | | | | | | |
| 8. | Fixed Benefits | | 2.7 | | | | | | | | | | | | | |
| 9. | TOTAL PERSONAL SERVICES | | 01 | | | | | | | | 26.7 | | | | | |
| 10. | Travel | | 02 | | | | | | | | 0 | | | | | |
| 11. | Contractual | | 03 | | | | | | | | 0 | | | | | |
| 12. | Commodities | | 04 | | | | | | | | 0 | | | | | |
| 13. | Equipment | | 05 | | | | | | | | 9.8 | | | | | |
| 14. | Other | | | | | | | | | | | | | | | |
| 15. | TOTAL COST | | | | | | | | | | 36.5 | | | | | |
| | RECEIPT CODE | | | | | | | | | | FUNDING SOURCE | | | | | |
| 16. | | | | | Federal Receipts 1002 | | | | | | | | | | | |
| 17. | | | | | G.F. Match 1003 | | | | | | | | | | | |
| 18. | | | | | General Funds 1004 | | | | | | | | | | | |
| 19. | | | | | I-A Receipts 1005 | | | | | | | | | | | |
| 20. | | | | | Program Receipts 1020 | | | | | | | | | | | |
| 21. | | | | | Other | | | | | | | | | | | |
| FOR B&M USE ONLY | | | | | | | | | | | | | | | | |
| 4A KEY NUMBER _____ | | | | | | | | | | | | | | | | |

13 REQUEST FOR
NEW POSITION

AGENCY Department of Military and Veterans' Affairs
PROGRAM Life and Property Protection
BRU Veterans' Affairs
COMPONENT Administration

Page _____ of _____
Revised Date _____

FY 85

ANALYSIS

This fiscal note is tempered with the assumption that funding to operate the Veterans' programs at their present level of service will be transferred to the Department of Military & Veterans' Affairs along with the responsibilities.

Therefore this fiscal note only addresses funding needed to provide an increased level of service.

5. What are the main advantages for veterans to having this transfer approved ?
6. What is the initial cost of the transfer to the state ?
7. Will the State re-coup this cost over a period years due to more efficiency in the veterans programs ?
8. Will some people lose their jobs as a result of the transfer ?

Cowley
Beckel



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

January 9, 1984

The Honorable Joe Hayes
Speaker of the House
Pouch V
Juneau, AK 99811

Dear Representative Hayes:

Under the authority of art. III, sec. 23, of the Alaska Constitution, I am transmitting an executive order that transfers two veterans' programs from the Department of Commerce and Economic Development to the Department of Military Affairs and renames that department as the Department of Military and Veterans' Affairs.

The veterans' services program (AS 26.10.010) -- 26.10.050) and the veterans' burial allowance program (AS 26.10.080) are both currently assigned to the division of investments within the Department of Commerce and Economic Development. This executive order would transfer these two programs to the renamed Department of Military and Veterans' Affairs.

The transfer places these programs where they logically belong and the departmental name change corresponds more nearly with the name of Title 26 of the Alaska Statutes, "Military Affairs and Veterans." Most of that title already relates to the Department of Military Affairs. After transfer of these two programs, AS 26.15, concerning the veterans' loan program in the Department of Commerce and Economic Development, will be the only part of AS 26 that relates to another agency. The amendment of AS 26.-15.030(c)(1) in sec. 13 recognizes that change by slightly modifying one of the duties of the Department of Commerce and Economic Development. The language being added to AS 44.35.020 in sec. 21 of the order, listing duties of the Department of Military and Veterans' Affairs, is a consolidation of current AS 26.15.030(c)(1) and (3) (the latter of which is being repealed in sec. 25 of the order).


Representative Hayes

- 2 -

January 9, 1984

I believe that this transfer will improve the efficiency and effectiveness of these two programs and will improve the quality of services delivered to veterans and their survivors. It is anticipated that a division of veteran's affairs will eventually be established to provide the services.

Sincerely,

A handwritten signature in cursive script that reads "Bill Sheffield".

Bill Sheffield
Governor



3059

STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

January 9, 1984

The Honorable Joe Hayes
Speaker of the House
Pouch V
Juneau, AK 99811

Dear Representative Hayes:

Under the authority of art. III, sec. 23, of the Alaska Constitution, I am transmitting an executive order that transfers two veterans' programs from the Department of Commerce and Economic Development to the Department of Military Affairs and renames that department as the Department of Military and Veterans' Affairs.

The veterans' services program (AS 26.10.010 -- 26.10.050) and the veterans' burial allowance program (AS 26.10.080) are both currently assigned to the division of investments within the Department of Commerce and Economic Development. This executive order would transfer these two programs to the renamed Department of Military and Veterans' Affairs.

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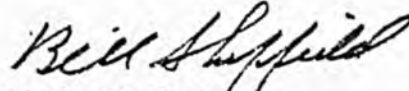
Representative Hayes

- 2 -

January 9, 1984

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Sincerely,

A handwritten signature in cursive script that reads "Bill Sheffield".

Bill Sheffield
Governor

GOVERNOR'S ACTION, (cont'd)

EO 57, (cont'd)

In his message transmitting EO 57 to the Legislature, Governor Sheffield stated:

Under the authority of art. III, sec. 23, of the Alaska Constitution, and in accordance with AS 24.30.130(b), I am transmitting an executive order that transfers the Alaska State Office from the Governor's Office to the Department of Commerce and Economic Development and renames it the Alaska Foreign Office.

Under current statutes (AS 44.19.074 -- 44.19.032), the Alaska State Office is in the Office of the Governor. Because the functions of the Alaska State Office are in the area of economic development, resource, and trade information, and contact between government and private industry, the appropriate administrative location for the office is the Department of Commerce and Economic Development. With a very slight re-wording, this Order just re-locates the current statutes to that department's chapter from the Governor's Office chapter. No substantive changes are being made. State employees in the Tokyo office remain in the exempt service by virtue of AS 39.25.110(17).

Renaming the office as the Alaska Foreign Office gives it an obviously more appropriate name.

I believe that this transfer will improve the efficiency of state government.

Dept. of
Military &
Vets' Affairs

EXECUTIVE ORDER NO. 58, by the Governor. Would transfer two veterans' programs--the vets' services program and the vets' burial allowance program--from the Dept. of Commerce & Economic Development to the Dept. of Military Affairs. Renames the latter the "Department of Military and Veterans' Affairs." Effective March 9, 1984.

Introduced January 9 and referred to Judiciary and Finance in the Senate and Labor & Commerce, State Affairs and Finance in the House.

In his message transmitting EO 58 to the Legislature, Governor Sheffield stated:

Under the authority of art. III, sec. 23, of the Alaska Constitution, I am transmitting an executive order that transfers two veterans' programs from the Department of Commerce and Economic Development to the Department of Military Affairs and renames that Department as the Department of Military and Veterans' Affairs.

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GOVERNOR'S ACTION, (cont'd)

EO 58, (cont'd)

I believe that this transfer will improve the efficiency and effectiveness of these two programs and will improve the quality of services delivered to veterans and their survivors. It is anticipated that a division of veteran's affairs will eventually be established to provide the services.

Sincerely,

/s/
Bill Sheffield
Governor

This report is a simple compilation of information and it is not, nor is it intended to present, a legal interpretation.

This report includes all bills and resolutions introduced and all action taken in the Alaska House and Senate from January 9 through January 15, 1984.

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