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THE LEGISLATURE OF THE STATE OF ALASKA  
THIRTEENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 172(C&RA) Page 1 of 2

Title "An Act Relating to Municipal Government."

Requested by Governor's Office Date 1/5/83

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs

Program Category Affected Development

BRU, Program, Or Subprogram(s) Affected Local Government Assistance Grants

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       |       |       |       |       |       |
| 200 TRAVEL               |       |       |       |       |       |       |
| 300 CONTRACTUAL          |       |       |       | 175.0 | 175.0 |       |
| 400 COMMODITIES          |       |       |       |       |       |       |
| 500 EQUIPMENT            |       |       |       |       |       |       |
| 600 LAND & STRUCTURES    |       |       |       |       |       |       |
| 700 GRANTS, CLAIMS, ETC. |       | 100   | 150   | 450.0 | 350.0 | 250.0 |
| TOTAL                    |       | 100.0 | 150.0 | 625.0 | 525.0 | 250.0 |

FUNDING (Thousands of Dollars)

|                        | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 |
|------------------------|-------|-------|-------|-------|-------|-------|
| GENERAL FUND           |       | 100.0 | 150.0 | 625.0 | 525.0 | 250.0 |
| FEDERAL FUNDS          |       |       |       |       |       |       |
| OTHER (Specify Source) |       |       |       |       |       |       |

POSITIONS

|           | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 |
|-----------|-------|-------|-------|-------|-------|-------|
| FULL TIME |       | 0     | 0     | 0     | 0     | 0     |
| PART TIME |       |       |       |       |       |       |
| TEMPORARY |       |       |       |       |       |       |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

SEE ATTACHED

IV. DATE 1/5/83

PREPARED BY Ferry Earley

AGENCY Community & Regional Affairs

Original: Legislative Finance

PHONE 465-4730

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

Article 3 of the Bill appears to be the only portion that has fiscal impact on this Division. That Article "TRANSITIONAL ASSISTANCE" provides for organizational grants to newly formed and newly reclassified cities. These grants are \$50,000 the first year and \$25,000 the second year.

Additionally, the bill provides for organization grants to newly formed Boroughs in the following amounts:

\$300,000 for the first fiscal year  
\$200,000 for the second fiscal year  
\$100,000 for the third fiscal year

Finally, it provides for the department to establish an initial sales tax structure and an initial property tax structure.

Assumptions: In estimating the fiscal impact of the bill the following assumptions were made.

1. There would be two incorporations or reclassifications each year. This would produce an FY 84 cost of \$100,000 and an annual cost of \$150,000 from that point forward.
2. There will be one Borough Incorporation in 1986. This incorporation would necessitate expenditure of the 3 step organization grant in 1986, 1987, and 1988. Based on this assumption it is also estimated that contractual costs for setting up the two tax systems would be \$350,000 in contractual costs spread over a 2 year period.

STATE OF ALASKA 1984 LEGISLATIVE SESSION  
FISCAL NOTE

Revision Date: 03/26/84

REQUEST

Bill/Resolution No: CSHB 172 (C&RA)  
 Title: An act relating to municipal government.  
 Sponsor: C&RA Committee  
 Requestor: House Judiciary  
 Date of Request: \_\_\_\_\_

FISCAL DETAIL

Agency Affected: Revenue  
 Program Category Affected: General Government, Property Tax  
 BRU, Program of Subprogram(s) Affected: Administrative Services Division  
Petroleum Revenue Division

EXPENDITURES/REVENUES: (Thousands of Dollars)

|                        | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 |
|------------------------|-------|-------|-------|-------|-------|-------|
| <u>OPERATING</u>       |       |       |       |       |       |       |
| 100 PERSONAL SERVICES  | -     | -0-   | -     | -     | -     | -     |
| 200 TRAVEL             | -     | -0-   | -     | -     | -     | -     |
| 300 CONTRACTUAL        | -     | -0-   | -     | -     | -     | -     |
| 400 SUPPLIES           | -     | -0-   | -     | -     | -     | -     |
| 500 EQUIPMENT          | -     | -0-   | -     | -     | -     | -     |
| 600 LANDS & STRUCTURES | -     | -0-   | -     | -     | -     | -     |
| 700 GRANTS, CLAIMS     | -     | -0-   | -     | -     | -     | -     |
| 800 MISCELLANEOUS      | -     | -0-   | -     | -     | -     | -     |
| <u>TOTAL OPERATING</u> | -0-   | -0-   | -0-   | -0-   | -0-   | -0-   |
| <u>CAPITAL</u>         | -0-   | -0-   | -0-   | -0-   | -0-   | -0-   |
| <u>REVENUE</u>         | -0-   | -0-   | -0-   | -0-   | -0-   | -0-   |

FUNDING: (Thousands of Dollars)

|               |   |     |   |   |   |   |
|---------------|---|-----|---|---|---|---|
| GENERAL FUND  | - | -0- | - | - | - | - |
| FEDERAL FUNDS | - | -0- | - | - | - | - |
| OTHER         | - | -0- | - | - | - | - |
| <u>TOTAL</u>  | - | -0- | - | - | - | - |

POSITIONS:

|           |   |     |   |   |   |   |
|-----------|---|-----|---|---|---|---|
| FULL-TIME | - | -0- | - | - | - | - |
| PART-TIME | - | -0- | - | - | - | - |
| TEMPORARY | - | -0- | - | - | - | - |

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

ANALYSIS: See attached.

Prepared By: Ervin B. Jones  
 Division: Administrative Services

Phone: 465-2313  
 Date: 03/29/84

Approved by Commissioner: *Ervin B. Jones*  
 Agency: Revenue

Date: 3/29/84

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Analysis for CSHB 172 (C&RA):

Section 11, 29.45.080, is a restatement of Section 29.53.045, which is currently on the books. There is no change.

Section 64 of the bill makes a technical amendment to the language of the section which shares tax revenues collected from taxes levied by AS 43.75 (Fisheries Business Tax). This would appear to be a technical amendment made necessary by the new definitions section which defines "unified municipality".

Section 89 repeals, among other things, AS 43.20.016 (Municipal Assistance). Since Section 91 provides for a right or liability of a municipality existing on July 1, 1984 (e.g. the right to receive a distribution from the municipal assistance fund) there would appear to be no administrative or fiscal impact on the Department of Revenue in fiscal year 1985. However, starting with fiscal year 1986 the municipal assistance fund and the distributions made therefrom would cease. The administrative effect of repealing the municipal assistance and the related distribution would be insignificant, in that the total effort expended by the Department of Revenue in distributing those funds takes a maximum of three working days for one accounting technician during the entire fiscal year.

## TITLE 29 FACT SHEET

### SUMMARY OF HB 172/SB 1 - TITLE 29 (MUNICIPAL CODE)

HB 172 and SB 1 are comprehensive bills that reorganize and clarify Title 29 (Municipal Code), but do not substantially change that part of the state statutes that direct the operation of local government in Alaska.

History: The current Title 29, last revised in 1972, is a hodgepodge of 13 years worth of amendments. It is very difficult for the average citizen to read and understand.

Recognizing the problem, the Legislature adopted SCR 66 in 1980, directing the rewrite of Title 29. A broadly representative policy committee, with the assistance of a technical committee, prepared a revised code after an exhaustive series of meetings, hearings, and public presentations.

HB 170 and SB 180 were introduced in 1981. More hearings were held during the 1981 legislative session, during the interim, and continuing through the 1982 session. SB 180 passed the legislature, but because of controversial floor amendments, Governor Hammond vetoed the bill.

In 1983, SB 1 was introduced by Senators Sturgulewski and Gilman; HB 172, by Governor Sheffield. Both bills are basically the same as the bill that had passed the previous year minus the controversial amendments. More committee work was done in both the House and Senate on the 204 page bill.

Changes: For the most part, these bills reorganize and reword Title 29 for clarity and flexibility. Policy changes of any substance are very few. The main changes are:

Third Class Boroughs: The existing third class borough, Haines Borough, continues in existence, but there is no provision for incorporating new third class boroughs in the future.

Home Rule Status: Second class cities and unincorporated areas are authorized to adopt home rule charters, which must be ratified by a vote of the people.

Municipal Powers: A general grant of municipal powers is given to municipalities, instead of a long list of enumerated powers. The difference is more semantic than actual, since the list includes almost every conceivable municipal power. There is no change in the manner in which boroughs acquire powers.

Organizational Grants/Feasibility Studies: The organizational grants are increased and expanded, depending on the category of local government. Studies for the feasibility of local government are authorized.

Incorporation Requirements: The minimum number of people required for incorporation as either a first class or home rule city is increased from 400 to 600.

Ordinance Violation: Penalties for ordinance violations are increased from a maximum \$500 and 30-days to class B misdemeanor penalties, which are a maximum of \$1000 and 90-days.

Extraterritorial Jurisdiction: Solid and septic waste disposal, utility services, wharves, harbors, and other marine services are added to the list of powers that may be exercised outside the boundaries of the municipality, if the municipality has the authority to exercise the power inside its boundaries.

Economic Development: Allow economic development as a non-area-wide power for second class

boroughs, without requiring a vote of the people to exercise it.

Franchise: Requires a vote on franchises of more than 5 years; current law requires a vote on all franchises.

Eminent Domain: Removes the requirement that second class cities get permission from the Department of Community and Regional Affairs and the voters before exercising the power of eminent domain.

Planning, Platting, and Land Use: Updates the language, changing "zoning" to "land use".

Run-Off Elections: Allows run-off election procedures and requirements to be changed by ordinance.

Personal Property: Allows exemption of personal property from taxation.

Taxation of Boats: Removes the \$5 and \$15 property tax limit on boats if assessed on the basis of net tonnage.

Penalties and Interest: Increases the maximum penalty on delinquent property and sales tax from 10% to 20% and interest from 8% to 15%.

Revenue Bonds: Authorizes revenue bonds to be payable solely from the revenue and property of the project.

Municipal Assistance Fund: Moves the administration of the Municipal Assistance Fund from the Department of Revenue to the Department of Community & Regional Affairs.

Municipal Property Disposal: Requires municipalities to adopt formal procedures by ordinance; current law sets out procedures including requiring an election on the disposal of any property valued at more than \$25,000.

The substantive differences between SB 1 and HB 172 are:

Hospital Definition: Proposed CSHB 172 (CRA) adds "special" hospitals to the definition section for revenue sharing eligibility.

Farm Use Greenhouses: Senate CRA amendment to SB 1 provides for the assessing of farm use greenhouses on the basis of full and true value for farm use.

Annexation and Detachment: Senate CRA amendment to SB 1 adds detachment language to the annexation sections and establishes a time deadline for Local Boundary Commission action.

Education Powers: Senate CRA recommends amending the powers section to provide for a double majority vote before a second class city or an unincorporated area in an REAA can assume the education power when incorporating as a first class or home rule city. The vote would be both in the proposed incorporating area and the rest of the PEAA.

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

POUCH Y STATE CAPITOL  
JUNEAU, ALASKA 99811  
907 464 3800

MEMORANDUM

March 1, 1984

SUBJECT: Proposed amendment to the municipal  
code revision bill (CSHB 172 C&RA))

TO: Representative Mike W. Miller  
Chairman  
House Community and Regional Affairs

FROM: Tamara Brandt Cook  
Deputy Director TBC  
Division of Legal Services

You have asked what the legal effect would be of adding language to Sec. 29.60.140(b) in CSHB 172 (C&RA) so that the subsection would read:

(b) In this section "unincorporated community" means a place in the unorganized borough or within an organized borough that is not incorporated as a city and in which 25 or more persons reside as a social unit. (New language underlined)

That section provides for aid to unincorporated communities. It replaces the current program of aid to Native village governments contained in AS 29.89.050 to reflect the way the program has actually been administered. Under sec. 29.60.140 each unincorporated community in the unorganized borough may receive an annual entitlement of \$25,000 if there is a qualified entity in the community to receive and spend the money. The amendment changes the definition of "unincorporated community" to include communities in boroughs as well as communities outside of boroughs. Under this amendment, an unincorporated community, no matter where it is located in the state, can qualify to receive a grant.

You have also asked whether this amendment would have any fiscal impact. Since under the section as it now appears, only certain communities may receive a grant (those in the unorganized borough), and since the amendment would have the effect of increasing the number of communities that would

Representative Mike W. Miller  
Page 2  
March 1, 1984

qualify for a grant by including communities in all the organized boroughs, it seems that the number of grants awarded under the section could increase substantially. Assuming an effort is made to fully fund the program, the program as amended will probably be significantly more expensive than it would have been under the original section. I have no way to determine how much additional money would be needed to fully fund the program.

You have also asked whether this amendment will encourage the formation of municipalities. I can think of no legal reason that this amendment would have that effect. Granting money to communities would not remove the limitation on incorporation of a cities under sec. 29.05.020 of the bill. In addition, some communities that would qualify for a grant on the basis of population would not be able to incorporate as a city for lack of 25 voters required to sign an incorporation petition. This is the minimum number of voters necessary for incorporation of a city. (See 29.05.060 (12)). To receive a grant, all that is needed is 25 residents, including children and others who might not be voters.

TBC:ojb  
J4/029

# Alaska State Legislature

Representative Milo Fritz  
District 5  
P.O. Box 158  
Anchor Point, Alaska 99556  
(907) 235-8366



While in Juneau  
Pouch V  
Juneau, Alaska 99801  
(907) 465-4833

## House of Representatives

MILO FRITZ

### MEMORANDUM

TO: Representative Mike W. Miller  
Chairman, House C & RA

FROM: Representative Milo H. Fritz  
Interim Chairman, House C & RA Committee

DATE: January 17, 1984

SUBJ: HB 172 Problems

During the interim, my staff and I have studied HB-172 and its effects and implications. I have three changes to suggest that the Committee consider. I believe that current amendments #2 and #7 will not have the effect which is desired.

Amendment #2 eliminates the "legal grounds" for a recall election. Although this would remove the legal problem of determining the sufficiency of grounds, it leaves totally open the right to pursue a recall. If any group has an inclination to start a recall, they state "a reason" and start collecting signatures. It would indeed be difficult to gather the amount of signatures necessary to have a recall election. However, the group will have received much media attention, the person who they are trying to recall has had his/her image tarnished and the whole political process put into a state of turmoil. This is not even considering the merit anguish caused by this action.

I do not want to see a group have the ability to singularly influence the destiny of a city or borough by the use of a threat of recalling one or more members of the governing body. If we do not have the "grounds" of a "recall", we will be allowing the recall system to be used for purely political/personal interest purposes.

Page 2  
MEMO: HB 172 Problems  
January 17, 1984

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Amendment #7 would eliminate the exemption of greenhouses from assessment at full valuation for tax purposes. The argument against this exemption was that "the purpose of the exemption was to allow farms to continue in spite of otherwise inflated land prices, and the corresponding taxes. I believe that the greenhouses in our state also need this help. If a greenhouse is to be successful, it must have the ability to get its produce to market, which is the urban population centers. The law is written so that a highly prosperous greenhouse, will be taxed at a high "true value of farm use". This exemption will allow our fledgling greenhouse industry a chance to grow.

The report to the 13th State Legislature examining court decisions and opinions of the Attorney General construing Alaska Statutes showed a problem with the local preference law. AS 04.11.490 states that one or "several questions" can be placed before the voters. The succeeding paragraphs which have been updated specifically state that only one question can be placed before the voters at a time. Correcting this oversight will only take a short amendment removing the words "or several questions". This action was suggested on page 78 of the report.

BILL SHEFFIELD, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

February 27, 1984

POSITION PAPER

RE: HB 172

SPONSOR: Rules by Request of the Governor

PROGRAM EFFECTS:

HB 172 is a bill that reorganizes and clarifies Title 29 of the Alaska Statutes, which is the Municipal Code.

COMMENTS:

HB 172 is the product of the work of the Community and Regional Affairs Committees of both Houses of the Legislature, the Alaska Municipal League, many of the League's affiliate organizations, and the Department of Community and Regional Affairs.

This bill clarifies the Municipal Code, better organizes it, and eliminates ambiguities and conflicts from existing law.

The Department supports passage of this legislation, as well as considers it one of its highest priorities.

APPROVED:

*Emil Notti*  
Emil Notti, Commissioner

- POUCH B  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-4700
- 225 CORDOVA STREET - BLDG B  
ANCHORAGE, ALASKA 99501  
PHONE: (907) 264-2294

*Alaska*  
**MUNICIPAL**  
*League*

TELEPHONES  
(907) 586-1325  
(907) 586-6526

105 MUNICIPAL WAY, SUITE 301  
JUNEAU ALASKA 99801

RESOLUTION OF THE ALASKA MUNICIPAL LEAGUE

A RESOLUTION REQUESTING THE THIRTEENTH ALASKA  
STATE LEGISLATURE TO ADOPT THE REVISED TITLE 29

WHEREAS Title 29 of the Alaska Statutes deals with local governments and is badly in need of revision; and

WHEREAS a proposed revision of Title 29 has been prepared and was introduced during the First Session of the Thirteenth Alaska State Legislature; and

WHEREAS the North and Northwest Alaska Mayors' Conference has previously endorsed this revision on several occasions;

NOW, THEREFORE, BE IT RESOLVED that the Alaska State Legislature act on the proposed Title 29 as revised without controversial amendments.

Adopted November 5, 1983

# Alaska MUNICIPAL League

TELEPHONES  
(907) 586-1325  
(907) 586-6526

105 MUNICIPAL WAY, SUITE 301  
JUNEAU, ALASKA 99801

## 1984 POLICY PRIORITIES

New Title 29 Adoption: The League urges the Alaska State Legislature to pass legislation adopting the proposed Title 29 as revised without controversial amendments. The League encourages the Governor and the Legislature to recognize the significance of the effort to revise Title 29, the Municipal Code, and the importance of insuring that the legislation contain only the fundamental elements and guidelines for a basic municipal code. The League requests other proposals which would constitute major policy revisions or innovations in the function of local government be considered in separate legislation, which, if approved, would be incorporated into Title 29 once the basic code has been adopted.

Full Funding for Municipal Assistance at the Statutory Level: The League supports the funding of the FY 85 Municipal Assistance Fund at the statutory level of an amount equal to or greater than 30% of the FY 84 corporate income tax proceeds so that communities can continue to provide important needed services while holding down local taxes.

Funding for Revenue Sharing: The League urges the Legislature to provide a stable and predictable level of funding for Revenue Sharing, Chapter 88 - Municipal Tax Resource Equalization, with annual increases to reflect population and inflation changes so that local officials can maintain an orderly continuation of operations. The League also urges full funding for Revenue Sharing, Chapter 89 - State Aid for Miscellaneous Municipal Purposes, which establishes entitlements for road maintenance, hospital and health facility operations, volunteer fire departments in the unorganized borough, grants for unincorporated communities, and cost-of-living adjustments.

Consolidation of Municipal Assistance and State Revenue Sharing Programs: The League endorses consolidation of the administration of the Municipal Assistance and Revenue Sharing Programs with the Department of Community and Regional Affairs in order to simplify the program process for municipalities and the state.

Revenue Sharing Task Force: The League requests the Governor to form a high-level commission composed of members of the State Administration, the Legislature, local government elected and appointed officials, and the academic and private sectors to study and make recommendations on the following:

1. What are the basic services mandated by state constitution, state statutes, and local charter?

2. Which entity has responsibility for providing these services?
3. What plan or method would best finance the provision of those services in Alaska?
4. What process would best ensure equity in the distribution of state resources among all communities and citizens in the state?

Full Funding of the Senior Citizen Property Tax Exemption Program: The League urges the Alaska State Legislature to adopt legislation to provide a supplemental appropriation for the FY 84 shortfall in funding for the Senior Citizens Homeowners Property Tax Exemption Program. The League also requests full funding of the program in FY 85 so that the taxpayers of those municipalities not receiving entitlements will not have to bear the burden of the shortfall in program funds.

State Compliance with Local Subdivision Ordinances: The League urges passage of legislation which requires the State of Alaska to comply with all local subdivision ordinances and regulations in connection with the state land disposal programs. The state should meet the same local requirements imposed on private citizens.

Local Prevailing Wage: The League urges the Legislature to adopt legislation to permit local governments the autonomy to administer local construction projects. Title 36, the Public Contracts Code, should be amended to permit local governments to establish their own notice, reporting, and prevailing wage requirements for local construction.

Adopted by the AML Board of Directors  
January 31, 1984

ALASKA CONFERENCE OF MAYORS

WHEREAS, Title 29 of the Alaska Statutes, the Municipal Code, has not been revised since 1972; and

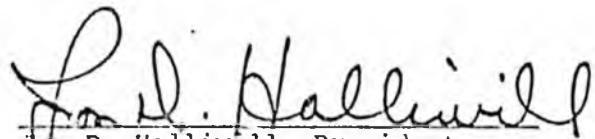
WHEREAS, eleven years of amendments to Title 29 have created a confusing patchwork that is very difficult to read and understand; and

WHEREAS, the proposed revision of Title 29 reorganizes and clarifies the Municipal Code without making major policy changes; and

WHEREAS, major policy changes to Title 29 should be considered in separate legislation in order to keep the Title 29 revision a "clean" bill;

NOW, THEREFORE, BE IT RESOLVED, that the Alaska Conference of Mayors respectfully requests the Alaska State Legislature adopt this session the revised Title 29, as proposed, without any controversial amendments.

Adopted by the Alaska Conference of Mayors on March 5, 1984 in Juneau, Alaska.

  
John D. Halliwill, President

APPROVED  
Date: 3-6-84

Requested by: Assemblywoman Maser  
Prepared by: Municipal Clerk  
For Reading: March 6, 1984

ANCHORAGE, ALASKA

AR NO. 84-65 (Amended)

A RESOLUTION OF THE ANCHORAGE MUNICIPAL ASSEMBLY URGING THE STATE LEGISLATURE AND THE GOVERNOR TO PROCEED EXPEDITIOUSLY WITH THE PASSAGE OF TITLE 29 REWRITE.

WHEREAS, the current Title 29, last revised in 1972, is a hodgepodge of 13 years worth of amendments, and

WHEREAS, it is very difficult for the average citizen to read and understand, and

WHEREAS, recognizing the problem, the legislature adopted SCR 66 in 1980, directing the rewrite of Title 29, and

WHEREAS, a broadly representative policy committee, with the assistance of a technical committee, prepared a revised code after an exhaustive series of meetings, hearings, and public presentations, and

WHEREAS, SB 180, the original bill, was passed by the legislature in the 1982 session but because of controversial floor amendments, Governor Hammond vetoed the bill, and

WHEREAS, HB 172, the rewrite of Title 29, is a number one priority of the Alaska Municipal League.

BE IT, THEREFORE, RESOLVED, the Anchorage Municipal Assembly hereby requests the State Legislature and the Governor to proceed expeditiously with the passage of HB 172.

PASSED and APPROVED this 6th day of March, 1984.



*Bob Maser*  
Chairman

ATTEST:

*Debra J. Smith*  
Municipal Clerk

Presented by: The Manager  
Introduced: 03/22/84  
Drafted by: G.L.S.

RESOLUTION OF THE CITY AND BOROUGH OF JUNEAU, ALASKA

Serial No. 1027

A RESOLUTION URGING THE ALASKA LEGISLATURE TO TAKE  
IMMEDIATE ACTION TO ADOPT THE REVISED MUNICIPAL CODE.

WHEREAS, the present municipal code (Title 29 of the Alaska Statutes) was adopted in 1972 and was a consolidation of the former Title 29 that dealt with cities and the former Title 7 that dealt with boroughs, and

WHEREAS, such consolidation was the first effort at integrating the codes applying to these two forms of local government in Alaska, and

WHEREAS, local governments in Alaska have matured substantially since 1972 and now face different problems, and

WHEREAS, the Twelfth Legislature adopted a comprehensive revision of the municipal code, but the bill was vetoed by the governor because of certain controversial floor amendments that were added, and

WHEREAS, "clean" versions of the municipal code revision were introduced in each house by the Thirteenth Legislature during its first session, and

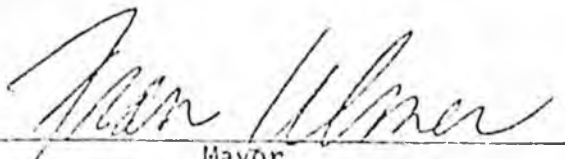
WHEREAS, the proposed municipal code revision reorganizes and clarifies Title 29 without making major policy changes, and

WHEREAS, the municipalities in Alaska need the proposed revisions to Title 29 to eliminate the existing confusion that exists within Title 29 and to provide municipalities in Alaska with a legal framework more suited to the 1980's;

NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE CITY AND BOROUGH OF JUNEAU, ALASKA:

That the Alaska State Legislature is urged to act immediately on the proposed Title 29 revision and to pass out a "clean" version without additional policy changes or controversial amendments.

Adopted this 22nd day of March, 1984.

  
\_\_\_\_\_  
Mayor

Attest:

  
\_\_\_\_\_  
Clerk



Suggested by: Mayor Tom Wagoner

CITY OF KENAI

RESOLUTION NO. 84-30

A RESOLUTION OF THE COUNCIL OF THE CITY OF KENAI, ALASKA URGING THE 13TH ALASKA STATE LEGISLATURE TO ADOPT THE REVISED TITLE 29 AS PROPOSED PRIOR TO ADJOURNMENT OF THE 13TH ALASKA STATE LEGISLATIVE SESSION.

WHEREAS, Title 29 of the Alaska Statutes, the Municipal Code, has not been revised since 1972, and

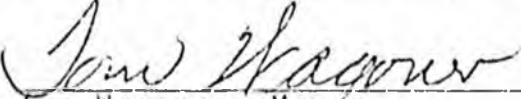
WHEREAS, eleven years of amendments to Title 29 have created a confusing patchwork that is both difficult to read and to understand, and

WHEREAS, the proposed revision of Title 29 reorganizes and clarifies the municipal code without making major policy changes, and

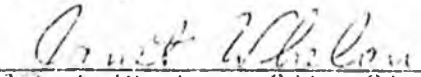
WHEREAS, major policy changes to Title 29 should be considered in separate legislation in order to keep the Title 29 revision a clear and understandable bill.

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF KENAI, ALASKA, that the Kenai City Council respectfully request the 13th Alaska State Legislature to adopt the proposed revision of Title 29 as submitted without any major or controversial amendments.

PASSED BY THE COUNCIL OF THE CITY OF KENAI, ALASKA this 21st day of MARCH, 1984.

  
Tom Wagoner, Mayor

ATTEST:

  
Janet Whelan, City Clerk

KODIAK ISLAND BOROUGH  
RESOLUTION NO. 84-20-R

A RESOLUTION OF THE KODIAK ISLAND BOROUGH ASSEMBLY SUPPORTING SENATE BILL 1 AND HOUSE BILL 172 WHICH REVISE AND REORGANIZE ALASKA STATUTES TITLE 29.

WHEREAS, Alaska Statutes Title 29 is that portion of State Law which governs municipal government within the State of Alaska, and

WHEREAS, Title 29 has been in need of revision and reorganization for many years, and

WHEREAS, Senate Bill 1 and House Bill 172 were filed during the First Session of the 13th Legislature, and

WHEREAS, either one of these bills would accomplish the needed revision and reorganization, and

WHEREAS, the bills do not contain any of the provisions which were criticized by Governor Hammond in his July 15, 1982 veto, and

WHEREAS, the bills make many non-controversial improvements that are long overdue and necessary for the smooth working of municipal government in our state

NOW, THEREFORE, BE IT RESOLVED by the Kodiak Island Borough Assembly that the Alaska State Legislature's urge to pass Senate Bill 1 and/or House Bill 172 during the Second Session of the Thirteenth Legislature.

BE IT FURTHER RESOLVED that the Legislature refrain from making controversial amendments to these bills.

AND BE IT FURTHER RESOLVED that copies of this resolution be sent to:

- The Honorable Bob Mulcahy, State Senate
- The Honorable Fred F. Zharoff, House of Representatives
- The Honorable Bill Ray, Chairman, Senate Judiciary Committee
- The Honorable Mike W. Miller, Chairman, House Community and Regional Affairs Committee
- The Alaska Municipal League

PASSED AND APPROVED this 15<sup>th</sup> day of March, 1984.

KODIAK ISLAND BOROUGH

By Jerome M. Selby  
Borough Mayor

ATTEST:

By Shirley Miller, cmc  
Borough Clerk

**City of  
Ketchikan**



334 Front Street  
Ketchikan, Alaska 99901  
907 225-3111

March 19, 1984

Representative Charlie Bussell  
Chairman, House Judiciary Committee  
House of Representatives  
Pouch V (MS3101)  
Juneau, Alaska 99811

Dear Representative Bussell:

Enclosed is a copy of City of Ketchikan Resolution No. 1371 passed by the City Council March 15, 1984.

The Council supports the reorganization of Title 29 and urges the State Legislature to pass House Bill 172 (CSHB 172).

Your consideration of this resolution is appreciated.

Sincerely,

*Karen Miles*

Karen Miles  
City Clerk

KM/kms

Enc. 1

CITY OF KETCHIKAN, ALASKA

RESOLUTION NO. 1371

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KETCHIKAN, ALASKA, SUPPORTING THE REORGANIZATION OF TITLE 29 FOR CLARITY AND FLEXIBILITY AND URGING PASSAGE OF HOUSE BILL 172 (CSHB 172), AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, in 1980 the Legislature adopted SCR 66 which directed that Title 29 be reviewed and rewritten to provide clarity and readability; and

WHEREAS, a broadly representative policy committee representing rural and urban communities, with the assistance of a technical committee, prepared a revised code after an exhaustive series of meetings, hearing, and public presentations; and

WHEREAS, Title 29 as clarified was introduced as HB 170 and SB 180 in 1981; and

WHEREAS, more hearings were held during the First and Second Session of the Twelfth Alaska State Legislature and hearings were also held in the interim between sessions; and

WHEREAS, SB 180 passed the Legislature during the Second Session; and

WHEREAS, because of controversial floor amendments, the City of Ketchikan joined other local governments urging Governor Hammond to veto the bill; and

WHEREAS, Title 29 as clarified was again introduced as SB 1 and HB 172 during the First Session of the Thirteenth Alaska legislature; and

WHEREAS, both bills are basically a reorganization and rewording of Title 29 to enhance its clarity and flexibility; and

WHEREAS, the Council of the City of Ketchikan strongly feels that this clarification is in the best interests of all local governments in Alaska and that the content and intent of the bill is not controversial; and

WHEREAS, the City Council appreciates the hours of time and effort expended on this bill by Alaskans who harbor a great concern for the well-being of Alaska Local Government and believes those hours should not have been expended in vain.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Ketchikan, Alaska as follows:

Section 1: The Council of the City of Ketchikan supports the reorganization of Title 29 for clarity and flexibility and urges the State Legislature to pass House Bill 172 (CSHB 172).

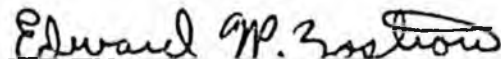
Section 2: The City Council supports this bill in its basic form and requests other proposals which would constitute major policy revisions or innovations in the function of local government be considered in separate legislation.

Section 3: The Council further requests that all committees expeditiously consider House Bill 172 (CSHB 712) to assure action prior to adjournment of the Thirteenth Alaska Legislature.

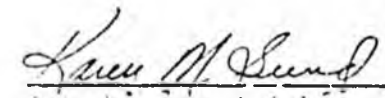
Section 4: The City Clerk is hereby directed to send copies of this resolution to Representative McBride, Representative Wendte, Senator Ziegler, the House Community and Regional Affairs Committee, the House Judiciary Committee, and the House Rules Committee, the Senate Community and Regional Affairs Committee, the Senate Judiciary Committee, the Senate Finance Committee, the Senate Rules Committee, and the Alaska Municipal League.

Section 5: This resolution shall be effective immediately upon passage and approval.

PASSED AND APPROVED THIS 15 day of March, 1984.

  
Edward W. Zastrow Mayor

ATTEST:

  
Karen M. Sund, Deputy Clerk

OFFICE OF THE MUNICIPAL ATTORNEY

KETCHIKAN GATEWAY BOROUGH

AND

CITY OF KETCHIKAN

334 FRONT STREET  
KETCHIKAN, ALASKA 99901

(907) 225-3111, EX. 327

March 13, 1984 ✓

Representative Charley Bussell  
Judiciary Committee Chairman  
Alaska State Legislature  
Pouch V (MS 3100)  
Juneau, Alaska 99811



Re: CS for HB 172 (CRA)

Dear Representative Bussell:

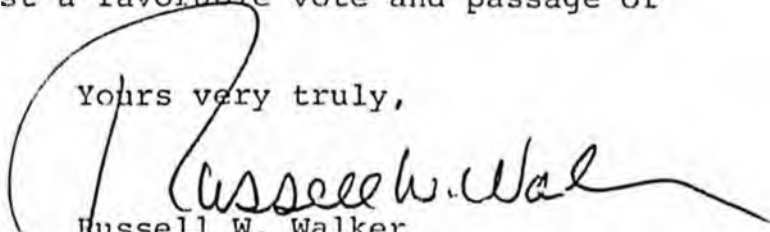
I am writing to urge a favorable vote and passage of HB 172.

As you may be aware, a number of members of both the House and the Senate, and also a wide spectrum of persons from many, if not most, of the rural and metropolitan communities, served on the joint legislative committee that devoted virtually hundreds of hours in reviewing and drafting language deemed necessary to clarify and reorganize existing Title 29 (government code) so as to be more understandable and workable for both the small as well as larger communities. In addition, a comprehensive technical committee, composed of bond, tax and other experts spent many hours reviewing and clarifying provisions to assure clarity and utility of the code.

We feel this clarifying bill is vitally needed and passage will greatly enhance the ability of local communities and municipalities to provide responsive local government.

We respectfully request a favorable vote and passage of this bill this session.

Yours very truly,

  
Russell W. Walker  
Municipal Attorney

# HAINES BOROUGH

P.O. BOX H  
HAINES, ALASKA 99827  
(907) 766-2711

March 22, 1984



The Honorable Charles Bussell  
Chairman  
House Judiciary Committee  
Pouch V  
Juneau, AK 99811

Dear Chairman Bussell:

The Haines Borough, along with many other municipalities, has been working very closely with the Legislative committees re-writing the Municipal Code, Title 29.

We feel very strongly that this legislation (HB172 R81es) must be passed during the current legislative session. A new Legislature would require more public hearings going over the same material we've testified on so many times before.

We would appreciate any help that you could give us to get this bill out of committee and on to the floor of the House and then to the Senate.

Sincerely,

*Bob Henderson*  
Bob Henderson, Mayor

REH:AMJ

cc/Rep. Peter Goll  
Sen. Dick Eliason



HAINES BOROUGH

Resolution 222

A RESOLUTION REQUESTING THE ALASKA STATE LEGISLATURE TO ADOPT THIS SESSION THE REVISED TITLE 29 (HB 172 Rules), WITHOUT AMENDMENTS.

WHEREAS, Title 29 Municipal Code of Alaska Statutes has not been revised since 1972; and

WHEREAS, many years of amendments of Title 29 have created a confusing, unclear and difficult to understand code; and

WHEREAS, committees of Alaska State Legislature have been working on revisions and holding hearings for four consecutive years; and have produced a clear, concise code; and

WHEREAS, a new Legislature would require several more years of work;

NOW, THEREFORE, BE IT RESOLVED, that the Haines Borough respectfully requests the Alaska State Legislature to adopt this session the revised Title 29 (such as HB 172 Rules);

BE IT FURTHER RESOLVED, that no new amendments be added to this bill, but instead be passed as separate bills and later added to the Code.

ADOPTED March 20, 1984

R. E. Henderson  
R. E. Henderson, Mayor

ATTEST:

Frank M. Haas

Frank M. Haas, Assembly Clerk



RESOLUTION 84-1

A RESOLUTION OF THE CITY OF HOUSTON, ALASKA ENDORSING THE ADOPTION BY THE ALASKA STATE LEGISLATURE OF HB 172, A REVISION OF THE MUNICIPAL CODE.

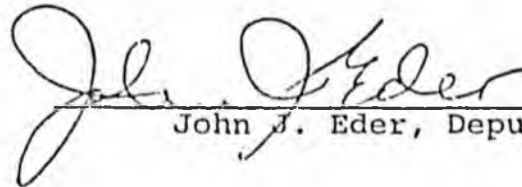
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WHEREAS, as a second class City, the operation of City functions is mandated by Title 29 of the Alaska Statutes, and

WHEREAS, proposed Legislation in HB 172 will provide clarification and continuity of said Statutes,


NOW, THEREFORE BE IT RESOLVED, that the City Council of the City of Houston does endorse and encourage passage of HB 172 during the 1984 Legislative session.

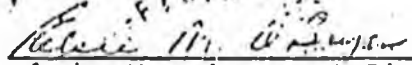
ADOPTED THIS 9th DAY OF FEBRUARY 1984.



John J. Eder, Deputy Mayor

ATTEST:



  
Elsie M. Q. Bryan, City Clerk

CITY OF UNALASKA  
UNALASKA, ALASKA

RESOLUTION 84-16

A RESOLUTION SUPPORTING HOUSE BILL 172  
WHICH AMENDS ALASKA STATUTES TITLE 29.

WHEREAS: Alaska Statutes 29 is the section of the statutes which deals with operation of local governments, and


WHEREAS: This title has been amended many times since statehood but not recodified in recent years, and

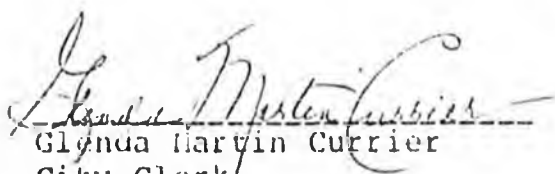
WHEREAS: That recodification is seriously needed to enable local government officials and citizens interested in local government to make more efficient use of the state law.

NOW, THEREFORE BE IT RESOLVED, that:

The City Council of the City of Unalaska supports the present recodification of Title 29 which is contained in HB 172 now under consideration by the Alaska Legislature.

Passed and approved this 3th day of March, 1984 by the City Council of the City of Unalaska, Alaska.

  
\_\_\_\_\_  
William Fisher  
Mayor

  
\_\_\_\_\_  
Glenda Martin Currier  
City Clerk

# CITY OF FORT YUKON

INCORPORATED 1959

Post Office Box 269

Fort Yukon, Alaska 99740


Telephone (907) 662-2479 or 2379

## RESOLUTION 84-07

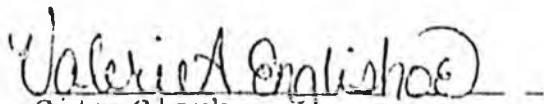
- WHEREAS, Title 29 of the Alaska Statutes, the Municipal code, has not been revised since 1972; and
- WHEREAS, Eleven years of amendments to Title 29 have created a confusing patchwork that is very difficult to read and understand; and
- WHEREAS, The proposed revision of Title 29 reorganizes and clarifies the Municipal code without making major policy changes; and
- WHEREAS, Major Policy changes to Title 29 should be considered in separate legislation in order to keep the Title 29 revision a "Clean" bill;

NOW THEREFORE BE IT RESOLVED, That the City of Fort Yukon, Inc. respectfully requests the Alaska State Legislature adopt this session the revised Title 29, as proposed, without any controversial amendments.

PASSED AND APPROVED by the City council of the City of Fort Yukon, Alaska this 20 day of March, 1984.

  
MAYOR

ATTEST:

  
City Clerk

Submitted By:  
Mayor Rasmussen  
Action Taken:  
Yes /5/ No /0/

CITY OF NOME, ALASKA  
RESOLUTION

R-84-3-2

"A RESOLUTION REQUESTING  
THE ALASKA STATE LEGISLATURE  
ADOPT THE REVISED TITLE 29."

WHEREAS, Title 29 of the Alaska Statutes, the Municipal Code, has not been revised since 1972; and,

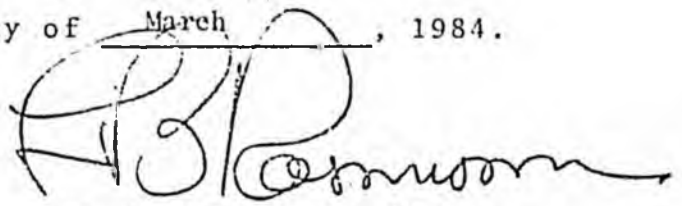
WHEREAS, eleven years of amendments to Title 29 have created a confusing patchwork that is very difficult to read and understand; and,

WHEREAS, the proposed revision of Title 29 reorganizes and clarifies the Municipal Code without making major policy changes; and,

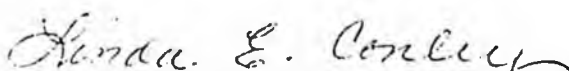
WHEREAS, major policy changes to Title 29 should be considered in separate legislation in order to keep the Title 29 a "clean" bill;

NOW, THEREFORE, BE IT RESOLVED by the Nome Common Council that the Alaska State Legislature adopt during this session the revised Title 29, as proposed, without any controversial amendments.

SIGNED and DATED this 12th day of March, 1984.

  
Leo B. Rasmussen, Mayor

ATTEST:

  
Linda E. Conley, City Clerk

City of Tenakee Springs

RESOLUTION 84-11

In the Council  
March 22, 1984

Introduced by the  
Council President

A RESOLUTION REQUESTING ADOPTION OF REVISED ALASKA TITLE 29

WHEREAS, Title 29 of the Alaska Statutes, the Municipal Code, has not been revised since 1972; and

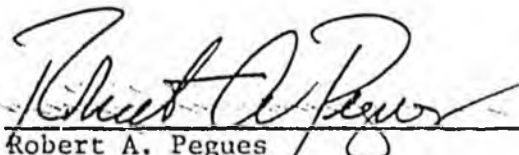
WHEREAS, eleven years of amendments to Title 29 have created a confusing patchwork that is very difficult to read, understand and administer; and

WHEREAS, the proposed revision of Title 29 reorganizes and clarifies the Municipal Code without making major policy changes; and

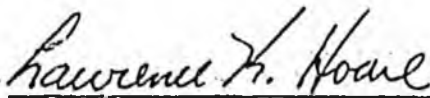
WHEREAS, major policy changes to Title 29 should be considered in separate legislation in order to keep the Title 29 revision a "clean" bill; then

THEREFORE, BE IT RESOLVED, that the Council of the City of Tenakee Springs respectfully requests the Alaska State Legislature adopt this session the revised Title 29, as proposed, without any controversial amendments.

ADOPTED 5 YEAS - 2 ABSENT THIS 22 DAY OF MARCH, 1984

  
Robert A. Pegues  
City Council President  
ex officio MAYOR

ATTEST:

  
Lawrence K. Hoare  
City Clerk

## HB 172 SUMMARY

HB 172 is a comprehensive bill to clean up the language and reorganize the contents of Title 29, the State Municipal Code. Its primary purpose is to make necessary language and format changes to Title 29 to achieve a more clearly organized, simplified and more readily useable set of statutes. Although the bill is lengthy, for the most part it involves moving existing provisions of Title 29 from one part of the code to another or making changes in wording to clarify current law.

The Department of Community and Regional Affairs has worked extensively over the past five years to achieve passage of the legislation. Because of years of patchwork amendments to Title 29, there now exists a confusing and often controversial mass of state law dealing with municipalities. Most of the changes in the bill are necessary for this reason and are supported by the department. They are also supported by the Alaska Municipal League and, except for some disagreement with certain isolated specific language, by all local governments.

The following analysis summarizes some of the major changes to Title 29 which are included in the bill and how these changes will make program administration easier for the Department of Community and Regional Affairs.

### ORGANIZATION AND FORMAT OF TITLE 29

One of the most difficult problems of working with the current law is that it is not always easy to ascertain with any degree of certainty whether a particular statute applies to all classes of municipalities or whether certain classes are governed by language found elsewhere in Title 29. HB 172 resolves this problem by organizing most sections by class of municipality, making it much easier to refer to specific sections and determine which classes of municipalities are affected.

In addition, language within the revisions has been modified so that the terms of reference to municipalities, governing boards, etc., are held constant. The term "municipality" refers to all local governments with a subsequent distinction drawn between "home rule" and "general law." This consistency now makes it possible, by checking general references alone, to ascertain whether or not a particular class and type of municipality is affected by specific statutes.

These changes in the organization of the statutes and the use of consistent and more precise terminology mark these revisions to Title 29 as a great improvement over existing statutes.

*2/1/54*  
*from language*  
*Worley + Miller*  
*Worley - C+R/A*  
*Dept.*

## CHANGES TO THE EXISTING LAW

Aside from effecting a better organization of the contents of Title 29 and improved terminology, HB 172 also proposes some important improvements to the current body of municipal law.

Certain powers and responsibilities are clarified in HB 172, particularly in the areas of extraterritoriality and land disposal. Other portions of the bill create new flexibility for local communities, particularly in the areas of reclassification, home rule and zoning. Some changes are of great benefit to the department in its administration of programs, such as revenue sharing for unincorporated communities. These are all worthwhile changes that argue in favor of the bill.

### Municipal Incorporation and Reclassification

- HB 172 provides for second class municipalities to reclassify directly to home rule governments. Existing statutes restrict this reclassification to municipalities of the first class.

### Extraterritorial Powers

- Extraterritorial power for all municipalities has been expanded to allow for the operation of additional facilities outside of municipal boundaries, including solid and septic waste facilities, wharfs, harbors and other marine facilities.
- A municipality which provides a facility outside its boundaries may regulate its use to the extent that the jurisdiction in which the facility is located does not regulate it. Under existing statutes, no right to regulate was provided for the municipality within which the facility was located.

### Eminent Domain

- The exercise of eminent domain and declaration of taking is extended to second class cities. Under current law, second class cities must first receive the approval of the Department of Community and Regional Affairs before they can exercise this power in a specific instance.

### Land Disposal

- Municipal land disposal provisions have been simplified, requiring only that the local governing body establish a set of formal procedures by ordinance.

## Planning and Zoning

- Zoning laws have been broadened to allow for "land use regulations," thus providing a wider range of options for local governments to implement their local plans and programs.

All of these modifications must be viewed as important, positive and long sought after improvements to Title 29.

## Revenue Sharing

- HB 172 would combine the state's two most important programs of shared revenues with municipalities -- State Revenue Sharing and Municipal Assistance. The effects of this consolidation would include simplified program administration, a streamlined application procedure, and predictability of funding.
- Cleans up an existing provision of Title 29 which makes revenue sharing funds available to "Alaska Native Village" governments, which an Attorney General's opinion ruled was unconstitutional. HB 172 would resolve this problem by making revenue sharing available to all unincorporated communities in the unorganized borough, not just those with Native village governments.

## Incorporation and Transition Grants

- Raises the organization grant paid by the state to newly formed cities from \$10 per voter to a \$50,000 in the first year and \$25,000 in the second year. Boroughs would be eligible to receive a grant of \$300,000 in the first year, \$200,000 in the second, and \$100,000 in the third year following incorporation. Boroughs now receive \$25,000 on incorporation or \$10 per voter, whichever is higher. The increased organizational grants will make it much easier for communities or regions of the state to organize as municipalities.

## Municipal Property Taxation

In the sections which deal with local property taxation, the bill clarifies several points which are confusing under current law. In addition, it allows municipalities more flexibility in the area of assessment policy.

In the past, property taxes were required to be levied equally against both real and personal property. HB 172 allows municipalities to exempt property in either category if it wishes to do so, an option which has been badly needed in some communities.

In addition, the Office of the State Assessor responds to numerous questions each year which are caused by the inferior organization of assessment and taxation laws under the current Title 29. The improved arrangement of these laws in HB 172 will be helpful in reducing the number of inquiries that the office currently addresses.

## Second Class Borough Powers

### Mandatory Powers

1. Assessment and collection of taxes. AS 29.33.030.
2. Education. AS 29.33.050.
3. Planning, platting, and zoning. AS 29.33.070-245.

### Optional Areawide Powers (by ordinance, without a vote of the people)

1. Transportation systems. AS 29.48.030(b).
2. Licensing, impounding, and disposal of animals. AS 29.48.035(a)(5).
3. Water pollution control. AS 29.48.035(a)(17).
4. Air pollution control. AS 29.48.035(a)(18).
5. Licensing of day care facilities. AS 29.48.035(a)(20).

### Optional Non-areawide Powers (by ordinance, without a vote of the people)

1. Fireworks. AS 29.48.020(1).
2. Animal control. AS 29.48.020(2) & AS 29.48.035(a)(5).
3. Licensing & operation of motor vehicles & operators. AS 29.48.020(3) & Title 28.
4. Snow vehicles. AS 29.48.020(4) & AS 05.30.070.
5. Garbage & solid waste collection and disposal. AS 29.48.020(5).
6. Water pollution control. AS 29.48.020(6) & AS 29.48.035(a)(17).
7. Housing rehabilitation for energy conservation. AS 29.48.020(7).
8. Local service roads & trails. AS 29.48.020(8).
9. Emergency communications centers. AS 29.48.020(9).
10. Transportation systems. AS 29.030(b).
11. Licensing of day care facilities. AS 29.48.035(a)(20).

### Changes in HB 172

1. Economic development. New nonareawide power authorized in HB 172.
2. Air pollution control. In current law, authorized just areawide; in HB 172, both areawide and nonareawide.
3. Day care facilities. In current law, authorized both areawide and nonareawide; HB 172, just nonareawide.
4. Snow vehicles. HB 172 deletes reference, but power remains the same because of authority in Title 5.
5. Motor vehicles. HB 172 deletes reference; grant of power remains in Title 28, but not as clearly as in current Title 29.

Existing Title 29

- Chapter 29.03 Unorganized Borough
- Chapter 29.08 Classification of Municipalities
  - Reclassification 29.08.040
- Chapter 29.13 Home rule municipalities
  - Charter procedures
  - List of Title 29 sections which apply to home rule
- Chapter 29.18 Incorporation of municipalities
- Chapter 29.23 Officers and employees
  - Reapportionment 29.23.021-.033
  - Assembly and city council
  - Mayor
  - Borough and city administrator
  - Other officers, municipal clerk 29.23.360-.390
  - Boards and commissions 29.23.401
  - Manager plan 29.23.410-.480
  - Oaths of office 29.23.500
  - Discrimination 29.23.540
  - Conflict of interests 29.23.555
  - Vacancies in office 29.23.570
  - Public meetings 29.23.580
- Chapter 29.28 Elections
  - Election contests 29.28.050
  - Initiative and referendum
  - Recall
- Chapter 29.33 Areawide borough powers
- Chapter 29.38 Nonareawide borough powers
- Chapter 29.41 Third class boroughs (Haines only)
- Chapter 29.43 Cities outside boroughs powers
- Chapter 29.48 Additional powers of municipalities
  - City powers
  - Procedures for boroughs to acquire other powers
  - Acts required to be by ordinance, 29.48.130
  - Ordinance procedures 29.48.140-.180
  - Budget 29.48.190
  - Maximum criminal penalties 29.48.200
  - Sale of public land 29.48.260
- Chapter 29.53 Assessment and taxation
  - Tax exemptions
  - Assessment, board of equalization
  - Tax foreclosure and sales

City property tax 29.53.400  
Sales tax 29.53.414-.460

Chapter 29.58 Municipal debt  
General obligation bonds  
Revenue bonds

Chapter 29.63 Special Assessments and service areas  
Local improvement districts - city or borough  
Service areas - local exercise of borough powers

Chapter 29.68 Boundaries  
Annexation  
Detachment  
Unification

Chapters 29.73 and 29.78 Miscellaneous  
Condemnation (eminent domain)  
Municipal name change  
Definitions

Chapter 29.88 Municipal tax resource equalization entitlement

Chapter 29.89 State aid  
Revenue sharing

Proposed Title 29

- Chapter 29.03 Unorganized borough
- Chapter 29.04 Classification of municipalities
  - Reclassification 29.04.040-.060
- Chapter 29.05 Incorporation
- Chapter 29.06 Boundaries
  - Name change
  - Annexation and detachment
  - Unification
- Chapter 29.10 Home rule
  - Charter procedures
  - List of limitations on powers
- Chapter 29.20 Officers and employees
  - Conflict of interest 29.10.010
  - Public meetings 29.20.020
  - Reapportionment
  - Assembly and city council
  - Vacancies 29.20.170, .180, .280
  - Administrator
  - Mayor
  - Boards and commissions
  - Other officers
  - Manager plan 29.20.470-.520
  - Oaths of office 29.20.600
- Chapter 29.25 Ordinances
  - Acts required to be by ordinance 29.25.010
  - Ordinance procedures 29.25.020-.050
  - Maximum criminal penalties 29.25.070
- Chapter 29.26 Elections
  - Procedures
  - Contest 29.26.070
  - Initiative and referendum 29.26.100-.190
  - Recall 29.26.240-.360
- Chapter 29.35 Municipal powers
  - General powers 29.35.010
  - Borough areawide powers 29.35.150-.180
  - First class borough 29.35.200
  - Second class borough 29.35.210
  - Third class borough (Haines only) 29.35.220
  - Cities inside boroughs 29.35.250
  - Cities outside boroughs 29.35.260
  - Additional powers procedures 29.35.300-.340
  - Service areas 29.35.450-.490

- Chapter 29.40 Planning and platting
- Chapter 29.45 Taxation
  - Tax exemptions 29.45.030-.050
  - Assessment, board of equalization
  - Tax foreclosures and sales
  - City property tax 29.45.550-.600
  - Sales tax 29.45.650-.710
- Chapter 29.46 Special assessments
  - Local improvement districts
- Chapter 29.47 Municipal debt
  - General obligation bonds
  - Revenue bonds
- Chapter 29.55 Municipal programs
  - Historical preservation 29.55.010-.020
- Chapter 29.60 State programs
  - Municipal tax residence equalization entitlements  
29.60.010-.080
  - Revenue sharing 29.60.100-.180
  - Municipal assistance 29.60.350-.360
- Chapter 29.60 Land grant
  - Land selections
- Chapter 29.71 Miscellaneous
  - Definitions