

H

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COMMITTEE REPORT

HOUSE

JUDICIARY

(7)

FURTHER:

3/13/83

Date: _____

Mr. Speaker: HEALTH, EDUCATION AND SOCIAL SERVICES

The Committee on _____ has had HB 275

An Act relating to the establishment of prison facilities.

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 275 same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation Zero Fiscal Note Attached
- referred to the _____ Committee

MEMBERS SIGNING DO PASS

MEMBERS HAVING OTHER RECOMMENDATIONS:

Wesley Tucker No Rec

MILO H. FETZ No Rec

M. W. Miller No Rec

Adolf Hermann No Rec

_____ No Rec

_____ No Rec

Wesley Tucker
CHAIRMAN
MILO H. FETZ

Staff Report
HB 275 Relating to Prison Facilities
Dave Palmer
April 18, 1983

HB 275 mandates that after July 1, 1983, all newly maximum security prisons be constructed in the vicinity of Palmer, Wasilla and Sutton.

The position paper from Department of Health and Social Services adamantly opposes the bill, and requests that the decision on correctional facility locations be based on criminal justice criteria.

The fiscal note is zero based on lack of information.

Next referral is to Judiciary Committee

POSITION PAPER / Department of Health & Social Services

POSITION PAPER

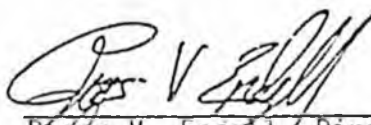
House Bill No. 275

"An Act relating to the establishment of prison facilities."

House Bill No. 275 modifies AS 33.30.020 by making that section subject to the provisions of AS 33.30.025 which is entitled Location of Facilities. AS 33.30.025 requires that after July 1, 1983, the Commissioner shall locate all newly constructed maximum security prison facilities within the vicinity of Palmer, Wasilla, and Sutton.

The Department of Health and Social Services and the Division of Adult Corrections totally opposes the concept of predetermined building sites for prison facilities. It is imperative that such decisions be made by professional correctional practitioners and based on sound criminal justice criteria for site location to ensure that the prison facilities meet standards for programming, security, and safety.

Recommended by:

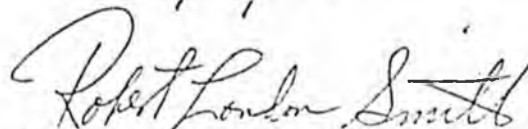


Roger V. Encell, Director
Division of Adult Corrections

Date:

3/25/83

Approved by:



Robert London Smith, Ph.D.
Commissioner

Date:

3/30/83

Requestor: House HESS
 Sponsor: Reps. Larson & Lacher
 Title: "An Act relating to estab. of prison fac.
 Bill/Resolution No.: House Bill No. 275

Agency Affected: Health & Social Services
 Program Category Affected: Admin. of Justice
 BRU, Program of Subprogram(s) Affected: Adult Confinement

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not applicable.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Roger C. Lange *Roger C. Lange* Phone: 465-3376
 Division: Adult Corrections Date: March 23, 1983
 Approved by Commissioner: Robert L. Anderson *Robert L. Anderson* Date: 3/30/83
 Department: Health & Social Services

Distribution:

- Original to Legislative Finance
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- Copy to Department (for Governor introduced bills)
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FISCAL NOTE

House Bill No. 275

Page 2

IV. ANALYSIS

No specific additional costs can be identified related to the requirement to locate all newly constructed maximum security prison facilities within the vicinity of Palmer, Wasilla, and Sutton.

POSITION PAPER

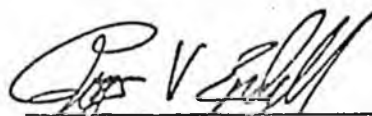
House Bill No. 275

"An Act relating to the establishment of prison facilities."

House Bill No. 275 modifies AS 33.30.020 by making that section subject to the provisions of AS 33.30.025 which is entitled Location of Facilities. AS 33.30.025 requires that after July 1, 1983, the Commissioner shall locate all newly constructed maximum security prison facilities within the vicinity of Palmer, Wasilla, and Sutton.

The Department of Health and Social Services and the Division of Adult Corrections totally opposes the concept of predetermined building sites for prison facilities. It is imperative that such decisions be made by professional correctional practitioners and based on sound criminal justice criteria for site location to ensure that the prison facilities meet standards for programming, security, and safety.

Recommended by:

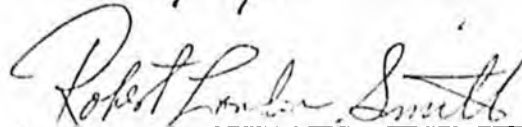


Roger V. Endell, Director
Division of Adult Corrections

Date:

3/25/83

Approved by:



Robert London Smith, Ph.D.
Commissioner

Date:

3/30/83

RECEIVED
MILG H. FRITZ, M.D.
MAR 35 6 24 PM '83

I. REQUEST
 Bill/Resolution No.: House Bill No. 275
 Title: "An Act relating to estab. of prison
 Sponsor: Reps. Larson & Lacher
 Requestor: House HESS

II. FISCAL DETAIL
 Agency Affected: Health & Social Services
 Program Category Affected: Admin. of Justice
 BRU, Program of Subprogram(s) Affected: Adult Confinement

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not applicable.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Roger C. Lange *Roger C. Lange*
 Division: Adult Corrections

Phone: 465-3376
 Date: March 23, 1983

Approved by Commissioner: Robert Gordon Smith, M.D.
 Department: Health & Social Services

Date: 3/30/83

Distribution:

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IV. ANALYSIS

No specific additional costs can be identified related to the requirement to locate all newly constructed maximum security prison facilities within the vicinity of Palmer, Wasilla, and Sutton.

POSITION PAPER

Senate Bill No. 224

"An Act relating to the establishment of prison facilities."

Senate Bill No. 224 modifies AS 33.30.020 by making that section subject to the provisions of AS 33.30.025 which is entitled Location of Facilities. AS 33.30.025 requires that after July 1, 1983, the Commissioner shall locate all newly constructed maximum security prison facilities within the vicinity of Sutton.

The Department of Health and Social Services and the Division of Adult Corrections totally opposes the concept of predetermined building sites for prison facilities. It is imperative that such decisions be made by professional correctional practitioners and based on sound criminal justice criteria for site location to ensure that the prison facilities meet standards for programming, security, and safety.

Recommended by:

for Roger V. Endell

Roger V. Endell, Director
Division of Adult Corrections

Date:

April 1, 1983

Approved by:

Robert London Smith

Robert London Smith, Ph.D.
Commissioner

Date:

4/7/83

STATE OF ALASKA
FISCAL NOTE

Revision Date _____, 1983

I. REQUEST

Bill/Resolution No.: Senate Bill No. 224
Title: "An Act relating to estab. of prison
Sponsor: Reps. Larson & Lacher
Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Health & Social Servs.
Program Category Affected: Justice
BRU, Program of Subprogram(s) Affected: Adult Confinement

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not applicable.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Roger C. Lange
Division: Adult Corrections

Phone: 465-3376

Date: April 1, 1983

Approved by Commissioner: Robert London Smith
Department: Health & Social Services

Date: 4/17/83

Distribution:

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3/8/83

FISCAL NOTE
Senate Bill No. 224
Page 2

IV. ANALYSIS

No specific additional costs can be identified related to the requirement to locate all newly constructed maximum security prison facilities within the vicinity of Sutton.

HOUSE HEALTH, EDUCATION & SOCIAL SERVICES
STANDING COMMITTEE
April 18, 1983
1:05 p.m.

Members Present: Rep. Tischer, Co-Chair
Rep. Fritz, Co-Chair
Rep. M.W. Miller, Vice-Chair
Rep. Davis
Rep. Koponen
Rep. Goll
Rep. Herrmann

COMMITTEE CALENDAR

HB 275: "An Act relating to the establishment of
prison facilities."
HB 217: "An Act relating to the establishment of
prison facilities."
HB 219: "An Act relating to Local Citizen Advisory
Boards of the University of Alaska."

WITNESS REGISTER

Rep. Larson
District 16-B
State Capitol Building
Pouch V
Juneau, Alaska 99811
465-3727

Position Statement: Supported locating the next maximum security
prison in the Palmer, Wasilla or Sutton
area; described the advantages of the area
such as easy access, already established
recreation, medical and social service
facilities; said he was amenable to changing
the intent of the bill to locate all maximum
security prisons in the designated area to
that of locating the next facility in the
Sutton area.

Rep. Lacher
District 16-A
State Capitol Building
Pouch V
Juneau, Alaska 99811
465-4894

Position Statement: Pointed out the planning which has occurred
for many years for a maximum security prison
in the Palmer, Wasilla, Sutton area; said

that the prison was always intended for that area and only recently the site decision had become a political football.

Roger Lang
Department of Health & Social Services
Division of Corrections
Juneau, Alaska 99811
465-3376

Position Statement: Testified against HB 275 and HB 217; stated that the Division is opposed to any specific naming of an area where prison facilities may be constructed; stated that the usual process in site determination begins with an appropriation from the Legislature followed by the decision regarding the site location.

Davis Gray
Palmer Chamber of Commerce
Palmer, Alaska

Position Statement: Supported comments made by Representatives Larson and Lacher; acknowledged the effort and time spent planning for a prison in the Palmer area; commented that competition for a prison site was new and not very productive.

Sen. Gilman
State Capitol Building
Pouch V
Juneau, Alaska 99811
465-4935

Position Statement: Commented that HB 217 was drafted because the Seward community was concerned it would not be considered with other communities for the next maximum security site location; stated that the location decision should be left to Corrections to decide based on their own goals and objectives not by the Legislature.

Willard Dunham
Co-Chair
Seward Citizens Task Force
Seward, Alaska

Position Statement: Described the background behind Seward's proposal for a maximum security prison site; commented on the suitability of the location for a security institution and the availability of private industries and educational facilities for prison industry programs; referred to the need for a prison in Seward due to the high unemployment rate.

Louis Bencardino
Seward Administration
Seward, Alaska
224-3331

Position Statement: Showed the committee a drawing of the proposed site in Seward; described the proposed prison industry programs; stated that Seward has offered to build the prison for the State; said he trusted Roger Endell to pick the site best suited for the state's needs.

Belle Blue
(Betty Breck)
Juneau, Alaska 99801
586-4103

Position Statement: Urged the committee to address the sociological conditions which lead to crime instead of spending more and more money on building new prisons.

PREVIOUS ACTION

HB 275: 3/18/83 - First Reading.
Committee referrals - HESS, Judiciary and Rules Committees.
No previous action in HESS.

HB 217: 2/21/83 - First Reading.
Committee referrals - HESS, Judiciary and Rules Committees.
No previous action in HESS.

HB 219: 2/21/83 - First Reading.
Committee referrals - HESS, Finance and Rules Committees.
See HESS minutes of April 11 and 15, 1983.

ACTION NARRATIVE

TAPE#31
Recording
Number 0001

Co-Chair Tischer called the meeting to order at 1:05 p.m. Representatives Fritz, Miller, Davis, Herrmann, Koponen and Goll were present. Co-Chair Tischer announced the

committee calendar and the Chair's intent to move all three bills out of committee.

Number 0047

Rep. Davis welcomed Rep. Herrmann, who is filling in for Rep. Cato, to the committee.

Number 0067

Rep. Larson, sponsor of HB 275, commented on the history of corrections related activity in the Palmer, Sutton and Wasilla areas; described the medical, social, and family services already available in the area for prisoners, prison employees, and their respective families. Rep. Larson acknowledged the decline of oil revenues, but stated that the courts mandated that Alaska bring maximum security back to Alaska. Rep. Larson argued that HB 275 would help mitigate extra costs by offering the State the lowest costs of all proposed sites in terms of construction and operation.

Number 0148

Rep. Larson encouraged the committee to make a decision after looking at future revenues and State responsibilities with regards to prisoners now in the lower '48.

Number 0167

Rep. Tischer commented on the strong impact of the mandate to center all maximum security prisons in one area.

Number 0181

Rep. Larson said he would welcome a committee substitute to change lines 10 - 20 to read; "the commissioner locate a newly constructed maximum security prison facility within the vicinity of Palmer, Wasilla, or Sutton".

Rep. Larson said that the reason for mandating that all maximum security prisons be built in one area was to conserve resources by concentrating building, capitol, and facilities in one location.

Number 0203

Rep. Davis pointed out Roger Endell's, Division of Corrections, recommendation to spread maximum security sites throughout the state.

Number 0220

Rep. Larson spoke about the desirability of concentrating future sites around food, recreation and housing facilities which are already available.

Number 0234

Rep. Tischer asked about the impact of HB

275 on the Mat-Su Community. Rep. Larson responded that initially people would need education in order to work with the prisoners, but then the prison would provide approximately 250 jobs for the community and increase sales for local businesses. Rep. Larson also stated that the growth impact would be within the borough's ability to provide services.

Number 0286

Rep. Davis said he had difficulty locking in all prisons to one area; asked if Rep. Larson would object to changing "all" to "a" maximum security prison and "shall locate" to "may locate". Rep. Larson said that would be satisfactory.

Number 0300

Co-Chair Tischer asked the committee to stand at ease per the request of Rep. Lacher.

Number 0302

Rep. Larson said he was amenable to a committee substitute which would change line 19 to read; "the commissioner shall locate a newly constructed maximum security prison facility within the vicinity of Palmer, Wasilla, or Sutton".

Number 0328

Rep. Goll suggested adding the word "next" before "maximum security prison facility". Rep. Larson agreed to the suggestion.

Number 0347

Rep. Tischer directed HESS staff to write a committee substitute with the suggested changes for HB 275.

Number 0366

Rep. Larson said he would approve any wording which would mandate that the next maximum security prison be located in the Sutton area.

Number 0375

Rep. Lacher, co-sponsor of HB 275, stated that HB 275 was introduced because planning had centered on a maximum security site in Sutton for many years, but then with the change in Administration, the location of the next maximum security site was questionable and subject to competition from other communities. Rep. Lacher argued that the site is badly needed and should be located close to Anchorage.

Number 0413

Rep. Goll asked why there was a delay in building the prison at Sutton if all the

plans were already made. Rep. Lacher said she believed that the prison is not built yet because it is being used as a political football.

Number 0426

Roger Lang, Division of Adult Corrections, stated that the Division is opposed to any specific naming of an area where a prison facility must be constructed. Mr. Lang contended that site considerations should be studied by the Division, not decided by the Legislature.

Number 0449

Rep. Goll questioned Mr. Lang about the status of the Division's decision. Mr. Lang said the Division has considered 7 proposals thus far.

Number 0459

Rep. Fritz commented that the decision could not be reached before establishing the Department.

Number 0488

Rep. Koponen asked the witness what criteria the Division would use to determine the next prison site, for example how many prisoners would it need to house? Mr. Lang responded that the Division is considering a 300 bed maximum security facility with the possibility for an additional 100 beds, and said that currently 200 maximum security prisoners are housed out of Alaska.

Number 0514

Rep. Davis asked how many prisoners would qualify for the maximum security site. Mr. Lang answered that approximately 250 maximum security inmates located in and out of state would qualify. Rep. Davis stated an interest in receiving more information on the criteria which would determine the location of the next site.

Number 0535

Rep. Tischer argued that the Division had plenty of time already to provide HESS with that information.

Number 0543

Rep. Goll pointed out a letter from the Department of Health and Social Services indicating that no decision would be reached until funding for planning was authorized by the Legislature. Rep. Goll commented that the delay was not productive, and admonished the Department to let the Legislature worry about funding after the Department decides on a site.

- Number 0566 Davis Grey, Palmer Chamber of Commerce, supported the comments made by Representatives Lacher and Larson, and acknowledged the effort and time spent on planning for a prison in the Palmer area. Mr. Grey said competing for a prison site was new and only lead to more studies and lobbying. Mr. Grey urged the Division to make the decision soon on the basis of site suitability.
- Number 0611 Co-Chair Tischer presented HB 217 for committee consideration, and pointed out that HB 217 also mandates that all maximum security prison facilities shall be located within the vicinity of Seward.
- Number 0633 Senator Gilman, District D, stated that he was not speaking for Rep. Cato, the bill's sponsor, and agreed to the similarity between HB 217 and HB 275. Sen. Gilman explained that Rep. Cato drafted HB 217 because the Seward community was concerned that they would not be one of the communities considered for the next maximum security site. Sen. Gilman contended that the site location should be left to Corrections to decide on the basis of their goals and objectives, not by the Legislature.
- Number 0663 Mr. Dunham, Co-Chair Seward Citizens Task Force, stated that Seward submitted a proposal for a maximum security prison site under the Hammond Administration after the Anchorage and Sutton communities indicated they did not want the prison. Mr. Dunham asserted that Seward offers the most economic alternative for the state and described the location of the proposed prison site. Mr. Dunham explained that the proximity of the site to vo-tech programs, industrial sites, the University of Alaska, and the Institute of Marine Sciences would be conducive to prison industries.
- Number 0718 Mr. Dunham said he would like to know what is required for the prison site now, and stressed the high unemployment rate in Seward.
- Number 0743 Louis Bencardino, Seward Administration, showed the committee a sketch of the proposed prison site and its surroundings.

Mr. Bencardino said that authorities have made arrangements with private industry for prison industries, and have offered to build the prison for the state. The witness also pointed out that Seward has a port which is two days closer than Anchorage to the Lower '48. Mr. Bencardino agreed that some of the other proposed prison sites have merit, and said he trusted Roger Endell to pick out the best site. Mr. Bencardino supported letting the Division judge the various proposals.

Number 0799

Rep. Fritz asked the witness what prison industries Seward had in mind. Mr. Bencardino listed the fishing industry, fabrication industry, and bottom fishing processing plant.

Number 0822

Rep. Tischer questioned why efforts had been concentrated on maximum security prisons when medium security prisons are also overcrowded. Mr. Bencardino said the community would rather have a maximum security facility and asserted that the proposed location was well suited for maximum security facilities.

Number 0848

Roger Lang, Division of Adult Corrections, stated that his testimony for HB 217 was the same as that for HB 275. Mr. Lang contended that HB 217 was also to site specific.

Number 0854

Rep. Tischer asked Mr. Lang what was holding up the Division's decision. Mr. Lang responded that last year's budget included a request for a maximum security facility which was tentatively set for the Palmer/Wasilla area. The request was part of a bond package which was vetoed by Governor Hammond. Mr. Lang stated that the FY '84 request for a maximum security facility did not specify the Palmer area.

Number 0888

Rep. Fritz repeated that the delay was due to the fact that the Governor had not signed the bill to make the Division of Adult Corrections into a Department. Rep. Tischer retorted that prisons were built under the Division in the past.

Number 0897

Mr. Lang stated that decisions are usually not made by the Division until an appropriation is made by the Legislature.

- Number 0914 Rep. Goll suggested the Division make a site decision soon regardless of past policy in order that the Legislature could appropriate money.
- Number 0929 Rep. Davis reminded the committee that the final decision would now rest with the Commissioner of the Department of Health and Social Services.
- Number 0950 Belle Blue, Juneau citizen, agreed that the increase in crime warranted attention for new prison sites, but indicated that the roots of crime are sociological. Ms. Blue recommended that the committee address conditions in society, such as unemployment, which lead to crime.
- Number 0970 Co-Chair requested the witness to confine her remarks to the bill at hand.
- Number 0977 Co-Chair Tischer asked the committee if there was further discussion before she entertained a motion to move a committee substitute for HB 275.
- Number 0992 Rep. Larson repeated his suggestions for amended wording on Lines 19 and 20; "the commissioner shall locate the next maximum security prison facility within the vicinity of Palmer, Wasilla or Sutton".
- Number 1000 Rep. Miller argued that the committee should also add Haines, Seward, Cordova, etc. after Sutton because they too have valid concerns. Rep. Miller said he had a problem with passing out two bills which directly conflict with each other.
- Number 1010 Rep. Larson disagreed with adding the other communities because they had not introduced a bill and done as much back-up work as the Palmer community had. Rep. Larson suggested letting HB 275 answer the immediate need for a prison and then looking at the other sites.
- Number 1015 Rep. Tischer stated that because of the immediate crisis with regards to prison overcrowding, it was the Chair's intent to bring up both bills for discussion before the public, and to help Roger Endell get on with his job as head of Corrections.

- Number 1050 Rep. Tischner asked for a motion to amend HB 275 at the wishes of the sponsor. Belle Blue requested permission to testify. Rep. Tischer denied permission.
- Number 1054 Rep. Fritz contended that the committee should listen to the witness. Co-Chair Tischer called an at ease.
- Number 1060 Belle Blue stated basic objection to giving large amounts of money to prison facilities instead of other programs to reduce crime. Ms. Blue argued that crime is only a symptom of more basic sociological problems.
- Number 1088 Rep. Davis thanked the witness for her testimony and then stated that he would either pass one bill out or the other and that he personally would vote "no recommendation" on both bills.
- Number 1095 Discussion regarding past policy for determining prison sites.
- Number 1109 Rep. Koponen indicated that the Legislature does have the authority to make the final decision, but questioned if the Legislature had the right criteria upon which to base its decision.
- Number 1129 Rep. Fritz predicted that the final decision would be very political, and commented that the committee could just as well add the names of other communities onto either HB 275 or HB 217.
- Number 1141 Rep. Miller suggested naming a deadline for the Division to decide on a site.
- Number 1149 Rep. Goll stated that the House and Senate leadership should direct the Division to decide on a site before the Legislature appropriates money.
- Number 1167 Rep. Davis asserted that passing either bill out of committee could raise false hopes for either Seward or the Palmer area.
- Number 1178 Rep. Tischer said she had no intention of calling for a "do pass" and told Rep. Davis that he was free to vote however he wanted. Co-Chair Tischer then called for a motion.
- Number 1191 Rep. Miller moved to draft a committee

substitute for HB 275 with the suggested language changes to Section 2, and then made a motion to move CSHB 275 out of committee with individual recommendations.

Number 1202

Co-Chair Tischer called for a vote on the first motion. The committee voted unanimously to replace HB 275 with CSHB 275. Co-Chair Tischer called the previous question on the second motion.

Number 1215

Rep. Goll pointed out that committee members had the option not to sign if they did not support the bill, and did not want it to leave committee.

Number 1225

Co-Chair Tischer called for a vote on the second motion. The committee voted unanimously against moving HB 275 out of committee.

Number 1227

Rep. Miller moved to make the same changes to Section 2 of HB 217. Co-Chair Tischer called for a vote on the motion. The motion passed by a 6 to 1 vote.

Number 1240

Rep. Miller moved to pass CSHB 217 out of committee. Co-Chair Tischer called for a vote. The motion to move CSHB 217 failed unanimously.

Number 1246

Co-Chair Tischer presented SSHB 219 for committee consideration, stated her intent to move the bill out of committee, and asked for a motion to that effect.

Number 1252

Rep. Goll so moved. Rep. Davis objected. Rep. Goll withdrew his motion.

Number 1260

Rep. Fritz moved to pass SSHB 219 out of committee with individual recommendations. The motion passed by vote of 4 to 3.

Number 1275

Co-Chair Tischer adjourned the meeting at 3:02 p.m.

Introduced: 3/18/83
Referred: Health, Education and
Social Services and Judiciary

1 IN THE HOUSE

BY LARSON AND LACHER

2

HOUSE BILL NO. 275

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to the establishment of prison
7 facilities."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 33.30.020 is amended to read:

10 Sec. 33.30.020. COMMISSIONER TO ESTABLISH AND ADMINISTER PRISON
11 FACILITIES. Subject to the provisions of AS 33.30.025, the [THE]
12 commissioner shall establish prison facilities and classify the pris-
13 oners in prison facilities. The commissioner shall provide for the
14 safety, subsistence, proper government, and discipline of prisoners.
15 The commissioner shall establish programs for the treatment, care,
16 rehabilitation and reformation of prisoners.

17 * Sec. 2. AS 33.30 is amended by adding a new section to read:

18 Sec. 33.30.025. LOCATION OF FACILITIES. After July 1, 1983, the
19 commissioner shall locate ^{the new} ~~all newly constructed~~ maximum security
20 prison facilities within the vicinity of Palmer, Wasilla, ^{or} and Sutton.

Rep. Long - Corrections - Financial report

250 prisoners

David Gray - Palmer Chamber, Commission

Alaska State Legislature

REPRESENTATIVE
BARBARA LACHER
P.O. BOX 478
PALMER, ALASKA 99645
(907) 376-4215



WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811
(907) 465-4894

House of Representatives

April 18, 1983

MEMORANDUM

TO: Representative Tischer

FROM: Representative Lacher *BL*

SUBJECT: HB 275

I request that your Committee seriously consider reestablishing the Palmer/Sutton area as the state's number one site choice for the new maximum security prison.

Enclosed is a copy of a recent cost-benefit report on locating the state maximum security facility in the Mat-Su valley versus other proposed state locations. Please examine the conclusions on page 12 of this report and take these into consideration in your review of this issue.

I would like to take this opportunity to remind you that the previous Administration selected the Palmer/Sutton site location, five years ago, for very good reasons. The factors which led to the selection of the Palmer/Sutton site have not changed in the brief period of time that has lapsed in the recent administrative change. I therefore urge you to seriously reconsider the selection of the Palmer/Sutton site as the state's location site for the new maximum security prison.

Some of the factors which led to the original selection of the Palmer/Sutton site are:

- 1) The Mat-Su area is well known in the State for the significantly lower costs in construction. This lower overall cost factor, in construction, is due to the Mat-Su proximity to efficient transportation, an immediately available work force, readily available construction industries and supplies, and other locational factors that directly effect the overall cost of construction.
- 2) The Palmer/Sutton area has several suitable sites for such a facility which already provide the necessary utility facilities that a maximum security prison would require. These in place utility facilities would, therefore, also significantly reduce overall construction costs.

3) The Palmer/Sutton area offers a site location that is semi-isolated from a population center while at the same time remaining accessible to necessary public support facilities, (e.g., Anchorage Superior Court, Mat-Su and Native hospitals, libraries, etc.).

4) A qualified and available work force is to be found in the Mat-Su area, once the facility is in place.

5) Several acceptable sites are located on State lands within the Palmer/Sutton area, eliminating the cost of land acquisition.

6) The governing bodies of the Mat-Su Borough and the two major cities in the District, Palmer and Wasilla, have endorsed resolutions, with public support, for the location of the maximum security prison in the Palmer/Sutton area.

I would appreciate the serious reconsideration, by the House HESS Committee, of the Palmer/Sutton area for site selection for the new maximum security prison.

BENEFIT / COST ANALYSIS OF ALTERNATIVE
SITE SELECTIONS OF THE STATE OF ALASKA
MAXIMUM SECURITY PRISON

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BENEFIT / COST ANALYSIS OF ALTERNATIVE
SITE SELECTIONS OF THE STATE OF ALASKA
MAXIMUM SECURITY PRISON

Prepared for:

The Matanuska-Susitna Borough

Prepared by:

Policy Analysts, Ltd.

Applied Research Associates, Inc.

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EXECUTIVE SUMMARY

Consideration for locating a long-term correctional facility should include three major categories at the very least. First is the economics from the State agency's point of view (operating efficiency). Second is the impact of the facility (short and long term) on the local community, in terms of employment, housing, support services demanded, and risk. Third is the impact of location on the prisoner population and their needs for visitation by family, attorneys, and parole boards.

Location of the facility in question in the Mat-Su Borough is seen as providing optimum siting for any facility which is not placed in Anchorage itself. In comparison with other locations under consideration: its proximity to Anchorage (the location where 44% of the convicted felons we currently send to the Lower 48 were arrested) is ideal - about 50 miles; it has suitable land available, in several locations; its state payrates and construction/facility maintenance costs are lower than the Seward/Whittier/Valdez alternatives; it has a labor force available for construction/operation with high unemployment; there is unoccupied housing available; and there would be no further costly delays to construction (estimated at up to a year for a possible increase in cost of \$4-5 million) due to planning for a new site. Over a 20-year period, costs in the Seward area would amount to more than \$21,500,000 higher than in Palmer, while a similar forecast for Valdez is more than \$50,000,000 higher than Palmer.

Community support for a Prison in the Matanuska-Susitna Borough is widespread and concerns over housing and social impacts can be easily addressed and mitigated.

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INTRODUCTION

This report presents a brief explanation of a decision to site the South Central Regional Long Term Facility in the Matanuska-Susitna Borough. (The facility will henceforth be referred to as the Prison). Sources for the information include the Alaska Department of Transportation and Public Facilities, the Alaska Department of Health and Social Services, the Mat-Su Borough Comprehensive Plan (Draft), the site-evaluation done by TRA/Farr et al in September, 1982, and the Alaska Court System 1982 Annual Report.

The three major areas of concern when locating a Prison are:

- 1) the economics/logistics/regulatory compliance from the operating agency's point of view;
- 2) the impact on the community which is proximate to the Prison;
and
- 3) the impact on the prisoner population of the location, i.e. expense and difficulty of visits by relatives and attorneys and visits to parole boards and courts.

Each of these areas will be discussed in detail in the following report.

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AGENCY CONSIDERATIONS

The agency in question is the Alaska Department of Health and Social Services, Division of Corrections. It is responsible for the confinement of felons and others at the direction of the Court System. The facility in question would house convicted felons with relatively long sentences who are currently confined in the Lower 48 via the Federal Bureau of Prisons. There are currently around 200 of these prisoners, and the number is constantly increasing. The State has agreed to provide confinement facilities for its prisoners by 1987, hence the need for a maximum security prison in Alaska. A 1981 Facilities Profile projected 1982 sentenced felons to be 720 rising to 1176 by 1986. Current trends suggest that these figures are well below actual figures and thus conservative.

General requirements for the facility are determined by criteria of the American Correctional Association Standard 4147 and include location within 50 miles of a population centered over 10,000 with access to hospital, courts, and public transportation. This standard is not to be taken lightly. Service support both from the judicial system and logistical support systems rise in cost the further a facility is located from a population center. Examples include care for serious medical problems, psychiatric service support, support from the legal community, goods and services support for operation and maintenance, educational support services, etc. Siting criteria, developed by the Criminal Justice Planning Agency include: the size of the site should be 75-100 acres with 55 acres developable for the facility and a buffer space (developable means less than a 20% slope with drained soils, not on a flood plain, and suitable for sewage disposal and construction; and State ownership of the land. The Sutton site originally chosen for the Prison has 640 acres with more than enough developable land; access to the Glenn Highway is acceptable for the Prison's purposes; it is State owned and roughly 50 miles from Anchorage with local health care, services, and public transportation.

The economics of the Prison analysis includes construction, maintenance, and operation. In comparison with other sites, both construction and operation costs are significantly lower: construction in Seward would be

approximately 10% higher with maintenance estimated to be 5% higher, while payroll costs would be about 4% higher (State employees get a two-step increase to work in Seward). This would amount to \$4-5 million in construction, about \$100,000 in annual maintenance, and approximately \$225,000 in salaries. Construction in Valdez would be 20% higher with maintenance 6% lower (though on a higher base cost), while payroll costs would be 16% higher (State employees get a five-step increase to work in Valdez). This would amount to \$7-8 million in construction, roughly \$500,000 in annual maintenance, and an estimated \$900,000 in salaries. In other words, start-up costs are \$4-8 million higher and yearly costs are \$325,000 - \$1,400,000 higher in other locations. In addition, there would be delays in project commencement if current site studies had to be abandoned; unofficial State estimates put this delay at up to a year, with attendant increases in final cost of construction as well as loss of the use of a facility for that year. The placement of any multi-million dollar State facility would require a thorough site evaluation and review. The costs of studies completed to date would have to be written off and repeated. In addition, the loss of time could jeopardize the agreement to transfer prisoners held in federal facilities by 1987, and certainly raise the cost of construction \$4-5 million due to the inflationary impact of delay.

Finally the siting of any facility should consider sharing facilities already owned by the State. The Palmer Correctional Facility could readily share much of its services, such as dieticians, counselors, security and maintenance people, storage facilities, etc. Ancillary services, such as staff recreation and transportation can also be shared.

Table 1 shows approximate costs due to re-siting.

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TABLE 1

SITE EXAMPLES - 20 YEAR COST DIFFERENTIALS (1)

	<u>Palmer</u>	<u>Seward.</u>	<u>Valdez</u>
Construction	\$ 0	\$ 4,500,000	\$ 7,500,000
Delay	0	4,500,000	4,500,000
Payroll (2)	0	4,500,000	18,000,000
Maintenance (2)	0	2,000,000	10,000,000
Travel (2)	<u>0</u>	<u>6,000,000</u>	<u>10,000,000 (est.)</u>
TOTAL	\$ 0	\$21,500,000	\$50,000,000

(1) Table is designed to demonstrate relative cost differences among three sites which serve as examples for a variety of Southcentral locations in relationship to their proximity to Anchorage.

(2) 20-year costs above Palmer/Sutton site in 1982 dollars.

⑦

COMMUNITY IMPACT

Impact on the local community of a Prison includes the economic impact due to employment in construction and operation of the Prison, demand for housing and support of the staff, demand for public services, environmental impact, and risk of escaped felons.

The economic impact would be mostly positive, dominated by increased employment and economic growth through provision of services to the Prison. The Borough has a history of unemployment rates higher than either Anchorage or the State as a whole, running from 11-17%, hence would be able to absorb increased labor requirements happily. It currently has a labor force of around 11,000 with almost 2,000 unemployed and an unemployment rate of 17.6% (February 1983). This is up from 15.7% a year ago. It has a resident population which includes skills necessary to operate a confinement facility (there currently exists a similar low-risk facility in Sutton). We feel that it could easily absorb the additional requirement for labor and staff. In addition, the Matanuska-Susitna Borough is the only labor market in Alaska which can effectively draw from other areas on a regular year-round basis. Its proximity to Anchorage, particularly Eagle River/Chugiak area provides the site with a potential labor market area of 108,000. This capacity compares to Valdez, with a February, 1983, labor force estimate of 3,035 and Seward with 1,671. The Mat-Su labor market area is 3.6 - 6.6 times larger without drawing upon the larger Anchorage market. Currently, about 2,500 people commute between Mat-Su and Anchorage daily for employment. This level is similar to the entire labor market of the other sites considered here.

Land and housing is available freely, with over 800,000 acres of privately held land in the Borough and almost 1,000 vacant housing units. There is a 25-bed hospital, three health care centers, and two mental health centers, so medical support is available. With retail sales over \$50 million a year, the local economy can easily support the additional requirements of the Prison for supplies and routine services; utilities currently are available at the site due to the Palmer Correctional Facility.

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The environmental impact is considered nil and the risk of escaped felons is already being borne due to existing facility.

(9)

**LEVELS OF COMMUNITY SUPPORT
PALMER/SUTTON PRISON SITE**

Examination of agencies, government bodies and other organizations in the Mat-Su Borough indicates that the level of community support for locating the prison in Palmer/Sutton is very strong. Appendix B depicts the historical development of community action since late 1981. The information was gathered through interviews conducted in the public and private sectors in the communities of Palmer, Wasilla and Sutton. Local government officials in Palmer and Wasilla, and Borough officials have unanimously supported the proposal of the construction of a maximum security facility at Sutton since its inception. Both the Wasilla and Palmer Chambers of Commerce have also passed resolutions in its favor; and the Palmer Chamber is in the process of raising \$10,000 to finance a lobbying effort in Juneau. It is of interest to note that the Palmer Chamber has been relatively inactive in recent years; however, the Sutton siting issue has generated tremendous interest and involvement by the business sector of this organization. The Chamber of Commerce funds are being matched by both the City and Borough governments.

The Palmer Elks have a very special interest in the Sutton siting. This organization owns the 640 acres which adjoin the proposed site. The Palmer Elks Club in conjunction with the State Elks Association, are in the process of drawing up plans to develop this land into a youth camp with special focus on handicapped children. The State Association has unanimously supported the recreation siting with the full understanding of the State's proposal to build the maximum security facility on the adjoining land.

The only concern appears to be with some of the people living in the Sutton area. Press coverage of the original State public hearings regarding the siting of the proposed facility indicated that community opinion was against the siting. However, interviews conducted of Mat-Su residents revealed several concerned families who had formed a rather "vocal minority." One interviewee indicated that the minority was, in fact, intimidating, and some of these residents are also on the Sutton Community Council, a newly recognized council whose origins are through the Alpine Civic Club. The

Alpine Civic Club did conduct a very questionable telephone survey in December, 1982 to ascertain the public opinion of the proposed siting at Sutton. Most of the interviewers were known to be against the siting.

One key difficulty in assessing community opinion is that no real information dissemination regarding the impact of the site selection as well as the costs/benefits had been made available to the local community at the time of these surveys. It is the belief of resident and local government officials living in the area that opposition has arisen largely out of fear and misunderstanding of the impact of such a siting. In fact, following a joint open meeting between the Palmer Chamber of Commerce and the Sutton Community Council on March 23, one Borough Assemblyman now plans to request the Borough Planning Department to assist the Sutton community in a needs assessment and impact analysis. One major concern of this group is impacts on the local housing market. In actuality, the site is located four miles south of Sutton and six miles north of Palmer. Such impact would be more likely to occur in the larger community of Palmer and areas south, with its more accommodating infrastructure.

(11)

PRISONER IMPACT

In the case of prisoner impact, the location of the Prison is of lesser importance than it would be with pre-trial or low-risk facilities, since they have fewer occasions to travel to court or to otherwise leave the Prison. There are, however, costs associated with visits by others to them: social visits by family and friends become more difficult as the proximity of the Prison to population centers becomes greater. Similarly, visits by parole boards become more expensive and difficult with increasing distance from Anchorage.

It is difficult to calculate the costs associated with increasing the distance travelled by those wishing to visit the Prison. Hertz recently estimated the cost of ownership/use of a vehicle to be over 40 cents per mile nationally, so such costs could be appreciable when applied to State parole board members travelling to visit a felon. To illustrate the impact, if we assume that each of the projected prisoners would average 24 annual contacts involving personal, legal, other professional, or transport of prisoner to Anchorage for legal, medical, or other reasons, then: in 1982 dollars, the Seward site would add \$6 million in travel costs over 20 operational years and while Valdez would add \$30 million. This does not consider overnight accommodations which are increasingly likely the further the site is from Anchorage.

A centrally located site in South Central Alaska is critical to minimize problems for families and professional personnel. A 1981 Profile of Prisoners housed through the Federal Bureau of Prisons in the Lower 48 showed that 44% of the prisoners had been arrested in Anchorage, and 27% in Fairbanks. Over 70% of those visiting prisoners would be able to drive easily to the Sutton site and the balance would be travelling through Anchorage to get to the Prison. Appendix A to this report provides further data on the prison population housed in the Lower 48.

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CONCLUSION

Two things stand out after a review of the data on the proposed Prison. They are: 1) that such a facility should be located as close to Anchorage as possible; and 2) that such a facility is greatly needed.

LOCATION

Factors affecting the operating agency indicate that agency costs will be minimized with placement in the Matanuska-Susitna Borough, and that operating criteria will be met with prison location at the Palmer/Sutton site.

Factors affecting the local community indicate that the Prison would be a welcome addition, reducing unemployment and increasing the economic base. Public support in the Matanuska-Susitna Borough is widespread, and opposition is centered on issues easily mitigated.

Factors affecting the Prison population indicate a preference for the Mat-Su location, in terms of reasonable access to personal, legal, and other support systems.

FACILITY NEED

The combination of a large prison population housed outside the State through the Federal Bureau of Prisons with a rapidly increasing need for confinement space results in a fairly desperate requirement for this Prison. Conservative estimates of correctional facilities needs by fiscal year 1986 show that total required bed space will only be met through the construction of at least 300 prison bed spaces.

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APPENDIX A

DATA FROM AUGUST 10, 1981 PROFILE OF PRISONERS HOUSED THROUGH THE FEDERAL BUREAU OF PRISONS IN THE L-48

Alaska Resident Time Before Crime

<u>Time</u>	<u>Number</u>	<u>Percent</u>
Less than 6 mo.	17	10
6-12 mo.	17	10
1.1-9 yr.	12	6
2-2.9 yr.	5	3
More than 3 yrs.	123	71

AGE

<u>Age</u>	<u>Number</u>	<u>Percent</u>
Under 20	1	.5
20-30	86	49
31-40	59	34
41-50	19	11
Over 50d	9	5

CRIME CLASS

<u>Class</u>	<u>Number</u>	<u>Percent</u>
Unclassified felon	67	30
Class A felon	96	55
Class B felon	9	5
Class C felon	2	2

PLACE OF ARREST

<u>Place</u>	<u>Number</u>	<u>Percent</u>
Anchorage	76	44
Fairbanks	46	27
Juneau	11	7
Ketchikan	3	2
Bethel	9	6
Bush	23	14

OTHER

43% had no prior convictions.

20% had college plus some graduate school.

93% had over two (2) years remaining before release, compared to 36% of instate.

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APPENDIX B

CHRONOLOGY OF COMMUNITY SUPPORT

<u>DATE</u>	<u>ORGANIZATION</u>	<u>ACTION</u>
Nov. 11, 1981	Palmer City Council	Held public hearing and unanimously passed resolution supporting the location of the new State prison in Sutton.
Jan. 1982	Mayor of Palmer	Attended Alaska Conference of Mayors in Juneau; met with Health and Social Services personnel to inquire about the prison and to inform the Department of the City of Palmer's support for the Sutton site.
First Quarter 1982	Wasilla City Council	Discussed and supported the siting of the proposed State prison at Sutton.
March 1982	Palmer Chamber of Commerce	Passed resolution stating their support for the location of the Prison at Sutton.
Mid-winter	Elks	By unanimous vote, at the Elks mid-winter meeting in Petersburg, the organization decided to proceed with plans to build a youth camp on the 640 acres adjacent to the proposed prison site, presently owned by the Elks. The camp will be for all children with special focus on the handicapped.
Nov. 1982	Palmer Chamber of Commerce	Passed second resolution stating support of the Sutton site for the new Administration.
Dec. 1-13	Alpine Civic Club	Conducted telephone survey of Alpine Club membership assessing the level of community support for locating the Prison at Sutton.

Dec. 7, 1982	Mat-Su Borough Assembly	Passed a resolution urging the State of Alaska to locate the Prison at Sutton.
Dec. 14, 1982	Palmer City Council	Held a second public hearing and passed a second resolution reaffirming the facility at Sutton.
Jan. 23-25, 1983	Mayor of Palmer	Attended the Alaska Conference of Mayors in Juneau. Contacted Senator Kerttula and Representatives Larson and Lacher, to engage their support.
Mar. 15, 1983	Mat-Su Borough Assembly	Appropriated \$7,000 toward cost benefit study and lobbying effort to support the location of the State prison in Sutton.
	Joint meeting of Palmer Chamber, Mat-Su Borough, and Palmer City Council	Joint meeting to work on conveying desire to have prison at Sutton site. Turned over lobbying effort to the Palmer Chamber of Commerce.
Mar. 22, 1983	Wasilla Chamber of Commerce	Went on record supporting the location of the prison at Sutton.
	Palmer City Council	Appropriated \$10,000 to support the lobbying effort with the Mat-Su Borough and the Palmer Chamber of Commerce funds to be used followed by a dollar-for-dollar pro rata share between the City of Palmer and the Mat-Su Borough after deducting the costs of the cost/benefit study.
Mar. 23, 1983	Joint open meeting between the Palmer Chamber of Commerce and the Sutton Community Council	Discussed local community concerns regarding the prison site selection.

	Mat-Su Borough Assembly	Appropriated an additional \$3,000 to support a joint lobbying effort and cost/benefit study with the City of Palmer and the Palmer Chamber of Commerce.
Mar. 24, 1983	Palmer Chamber of Commerce	Chamber issues emergency letter to raise \$10,000 for a major lobbying effort to support the location of the new State prison at Sutton.
Mar. 28, 1983	Wasilla City Council	Passed resolution supporting siting of the Prison at Sutton.
Apr. 1983 (1st week)	Sutton Community Council	Full membership meeting to discuss siting of Prison.
May, 1983	Elks State Association Meeting	Program for development of youth camp will be presented.

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APPENDIX C1

CORRECTIONAL FACILITIES PROFILE

YEAR 1982

FACILITY PROFILE*

COMM. PLACEMENT	85	85 Min.
3RD. AVE.	70	12 Med., 58 Max.
6TH. AVE.	100	98 Med., 2 Max.
POST 6	50	50 Min.
PALMER	113	113 Min.
HILAND MOUNTAIN	80	60 Med., 20 Max.
MEADOWCREEK	33	28 Med., 5 Max.
FAIRBANKS	110	100 Med., 10 Max.
HOME	28	22 Med., 6 Max.
JUPITER MENS	90	59 Min., 12 Med., 19 Max.
KETCHIKAN	22	16 Min., 6 Med.
JOHNSON CENTER		
BETHEL		
300 BSO		

SENT. INMATE/SPACE

SENT. MISO.	105
SENT. FELON	720
CONTRACT HOUSES	85
MIN. SECURITY	240
MED. SECURITY	336
MAX. SECURITY	120
F.R.P.	188

COMPOSITE PROFILE

TOTAL INSENT.	243
TOTAL SENT.	826
TOTAL SPACES	969

* Does not include intake facilities. 6th Ave. and Ridgeway assumed as sentenced facilities after opening of Pre-Trial December, 1982

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APPENDIX C2

CORRECTIONAL FACILITIES PROFILE

1986

FACILITY PROFILE*

CORR. PLACEMENT 3RD. AVE.	170	170 Min. 12 Med., 38 Max.
6TH. AVE.	100	98 Med., 2 Max.
POST 6	50	50 Min.
PALMER	223	113 Min., 100 Med.
HILAND MOUNTAIN	160	140 Med., 20 Max.
MEADOWCREEK	33	28 Med., 5 Max.
FAIRBANKS	313	56 Min., 247 Med., 10 Max.
HOME	48	42 Med., 6 Max.
JUNEAU MENS	126	59 Min., 12 Med., 55 Max.
KETCHIKAN	22	16 Min., 6 Med.
JOHNSON CENTER	5	5 Min.
BETHEL 300 BED	300	40 Med.** 300 Max.

SENT. INMATE/SPACE

SENT. MISO.	173	1176
SENT. FELON	170	
CONTRACT HOUSES	299	
MIN. SECURITY	685	
MED. SECURITY	136	
MAX. SECURITY F.R.P.	188	

COMPOSITE PROFILE

TOTAL UNSENT.	396	1349
TOTAL SENT.	1176	
TOTAL SPACES	1531	

* Does not include intake facilities. 6th Ave. and Ridgeview assumed as sentenced facilities after opening of Pre-Trial facility December, 1982.

** Complete with local prisoners - no increase in system capacity

APPENDIX D

PROFESSIONALS

Richard L. Ender, Ph.D., President, Policy Analysts, Ltd.; Professor, Public Policy and Administration, University of Alaska, Anchorage; participated in preparation of Mat-Su OEDP; principal in CCS Socioeconomic Studies Programme, Anchorage Health Study, Yukon-Kuskokwim CZM, and over 50 other studies.

Charles R. Gant, M.A., President, Applied Research Associates, Inc., former Chief of Life Cycle Cost Analysis for the State of Alaska, 1977-1982, has analyzed the economics of hundreds of projects both for the State of Alaska and for the Department of Defense.



Official Business

HB 275
Alaska State Legislature

Senate

Office of the President

Pouch V
State Capitol
Juneau, Alaska 99811

April 11, 1983

TO: House Health, Education and Social Services Committee
Representative Mae Tischer
Co-chair

FROM: Senator Jay Kerttula
Senate President

SUBJECT: Location of a State of Alaska Maximum Security Prison in the
Matanuska-Susitna Borough

The attached report, "Benefit-Cost Analysis of Alternative Site Selections of the State of Alaska Maximum Security Prison", highlights the logical choice for locating such a penal facility at the Palmer Correctional Facility in Sutton.

The paper, researched and written by Richard L. Ender, Ph.D. and Charles R. Gant, M.A., demonstrates the need for a maximum security facility in Southcentral Alaska and shows the broad based public support for locating such a facility in Mat-Su.

I would like to recommend that your committee take this report into account when it considers location of maximum security prison facilities in southcentral Alaska.

Thank you for your time in consideration of this matter.