SCOMM

#36:29

IDENTIFICATION

BILL NAME
Requesting rejection and renegotiation of the proposed United States-Canada salmon interception treaty

BILL NUMBER
CSSJR 10

DATE INTRODUCED
2/17/83

RELATED BILLS PENDING
HJR 31

SPONSOR(S)
Eliason, Ziegler, & Ray

REFERRALS
Resources

INITIAL RESEARCH

INITIAL SUMMARY COMPLETED

LEGAL DIVISION SUMMARY

DEPT OF LAW SUMMARY

SPONSOR CONTACTED FOR BACKUP MATERIALS

FISCAL NOTE

AGENCY RESPONSE

OTHER INTERESTED LEGISLATORS NOTIFIED

BACKGROUND RESEARCH

SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES

OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, ETC

RESPONSES FROM INTERESTED PERSONS AND/OR GROUPS

HEARING PREPARATION

CHAIRMAN BRIEFED

DATE & PLACE SET

STAFF MEMO TO COMMITTEE

TELECONFERENCE

BACKGROUND MATERIAL DISTRIBUTED

PSA/PRESS RELEASE

LIST OF WITNESSES

SUGGESTED AMENDMENTS/CS DRAFTED

STATE OF ALASKA
THE LEGISLATURE

POUCH V · STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House Special Committee on Fisheries

2/22/83 4:08pm

2/24/83 4:07pm

STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

Department	Sponsor (Principal)	Bill Number
Fish and Game	Zharoff	HJR 10

Department Position: Neutral

Division Director	Date	Commissioner's Signature	Date
Steven Pennoyer		Don W. Collinsworth	1-25-83

GOVERNOR'S OFFICE USE

Comments:

☐ Position Noted	By	Date

SUMMARY

1. a) Related Bills (Similar or Conflicting	1. b) Other Agencies Affected by Bill
SJR 7	Unknown
2. a) Organizational Support for Bill	**2. b) Organizational Opposition to Bill**
Unknown	Unknown

3. Program Effects of Bill

None

4. Fiscal Impact: ☒ None ☐ Fiscal Note Attached

5. Amendments Proposed:

None

6. Comments:

The Department of Fish and Game and the Board of Fisheries are not directly involved in the management and allocation of halibut.

page 2, line 8- to the share-quota system; and others have expressed support for either the moratorium or share-quota system or both; and

page 2, line 1[illegible]- WHERAS much testimony has been given regarding the negative impact of the high incidental catch of halibut; and

page 2, line 16- FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to consider alternate management techniques such as shorter openings over a longer period of time, area registration and harvest limits as a means of accomadating the substantial regional differences and addressing the current problem of short seasons; and be it

page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

Offered: 2/14/83
Referred: Rules

Original sponsor: Mulcahy

IN THE SENATE BY THE RESOURCES COMMITTEE

CS FOR SENATE JOINT RESOLUTION NO. 7 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTEENTH LEGISLATURE - FIRST SESSION

Relating to the imposition of a halibut moratorium and the establishment of a shares system for halibut in Alaska.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the North Pacific Fishery Management Council has recommended imposition of a moratorium on Alaska's halibut fisheries and is considering recommending the establishment of a share-quota system for the allocation of the fishery resource; and

WHEREAS the proposed moratorium would exclude fishermen who did not participate from 1978 to 1982; and

WHEREAS many people in Alaska oppose imposition of a moratorium in any form, while many others in Alaska favor imposition of a moratorium as proposed or in another form; and

WHEREAS a share system could result in the concentration of ownership of the fishery resource in the hands of a few fishermen; and

WHEREAS a share system could encourage speculation and the making of exorbitant profits at the expense of Alaska fishermen; and

WHEREAS concentration of ownership in and speculation by nonresidents could result in a loss to Alaska fishing communities and to the state of a fishery resource valued at $50,000,000 annually; and

WHEREAS a share system could tend to eliminate competition among halibut fishermen; and

WHEREAS existing management tools, such as harvest levels, size limits, gear restrictions, and area closures, are less drastic alternatives to a share-quota system and have not been adequately considered by the

management council; and

WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig, Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island Borough, Valdez, and Whittier, and organizations, including the Kodiak Area Native Association, the Kodiak Area Chamber of Commerce, the Alaska Draggers, and the United Fishermen's Marketing Association, have passed resolutions or otherwise expressed views in opposition to the share-quota system; and

WHEREAS the Legislature would oppose the use of state-operated facilities and other forms of cooperation in implementing a share-quota system;

BE IT RESOLVED by the Alaska State Legislature that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to give serious consideration to the comments submitted by Alaskans regarding the imposition of a moratorium on Alaska halibut fisheries; and be it

FURTHER RESOLVED that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to disapprove any share-quota system for halibut in Alaska that is recommended by the North Pacific Fishery Management Council.

COPIES of this resolution shall be sent to the Honorable Malcolm Baldridge, Secretary of Commerce; Mr. John V. Byrne, Administrator, National Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman, North Pacific Fishery Management Council; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska delegation in Congress.

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page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

Offered: 2/14/83
Referred: Rules

Original sponsor: Mulcahy

IN THE SENATE BY THE RESOURCES COMMITTEE

CS FOR SENATE JOINT RESOLUTION NO. 7 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTEENTH LEGISLATURE - FIRST SESSION

Relating to the imposition of a halibut moratorium and the establishment of a shares system for halibut in Alaska.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the North Pacific Fishery Management Council has recommended imposition of a moratorium on Alaska's halibut fisheries and is considering recommending the establishment of a share-quota system for the allocation of the fishery resource; and

WHEREAS the proposed moratorium would exclude fishermen who did not participate from 1978 to 1982; and

WHEREAS many people in Alaska oppose imposition of a moratorium in any form, while many others in Alaska favor imposition of a moratorium as proposed or in another form; and

WHEREAS a share system could result in the concentration of ownership of the fishery resource in the hands of a few fishermen; and

WHEREAS a share system could encourage speculation and the making of exorbitant profits at the expense of Alaska fishermen; and

WHEREAS concentration of ownership in and speculation by nonresidents could result in a loss to Alaska fishing communities and to the state of a fishery resource valued at $50,000,000 annually; and

WHEREAS a share system could tend to eliminate competition among halibut fishermen; and

WHEREAS existing management tools, such as harvest levels, size limits, gear restrictions, and area closures, are less drastic alternatives to a share-quota system and have not been adequately considered by the

management council; and

WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig, Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island Borough, Valdez, and Whittier, and organizations, including the Kodiak Area Native Association, the Kodiak Area Chamber of Commerce, the Alaska Draggers, and the United Fishermen's Marketing Association, have passed resolutions or otherwise expressed views in opposition to the share-quota system; and

WHEREAS the Legislature would oppose the use of state-operated facilities and other forms of cooperation in implementing a share-quota system;

BE IT RESOLVED by the Alaska State Legislature that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to give serious consideration to the comments submitted by Alaskans regarding the imposition of a moratorium on Alaska halibut fisheries; and be it

FURTHER RESOLVED that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to disapprove any share-quota system for halibut in Alaska that is recommended by the North Pacific Fishery Management Council.

COPIES of this resolution shall be sent to the Honorable Malcolm Baldridge, Secretary of Commerce; Mr. John V. Byrne, Administrator, National Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman, North Pacific Fishery Management Council; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska delegation in Congress.

AMENDMENT

OFFERED IN THE HOUSE: BY: Fisheries Committee

TO: _____ HOUSE BILL NO. _____

SENATE BILL NO. CSSJR 10(Res)

PAGE: _____ LINE: _____

P. 2, line 26: DELETE the word "reject" and INSERT urge greater consideration of Alaska's interests in

P. 3, line 4: INSERT after "Senate" the words in its present form

P. 3, line 5: INSERT after "negotiations," the words with renewed efforts to secure terms to better protect the Alaska fishing industry.

AMEND the title to read: Requesting [REJECTION AND] renegotiation of the proposed United States-Canada salmon interception treaty and rejection in its present form.

CORRECTION

Discard HJR # 10

and retain this corrected version.

Introduced: 1/18/83
Referred: House Special Committee
on Fisheries and Resources

IN THE HOUSE

BY ZHAROFF,KOPONEN,MALONE,
PHILLIPS AND SZYMANSKI

HOUSE JOINT RESOLUTION NO. 10

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTEENTH LEGISLATURE - FIRST SESSION

Opposing the imposition of a halibut moratorium and the establishment of a shares system for halibut in Alaska.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the North Pacific Fishery Management Council has recommended imposition of a moratorium on Alaska's halibut fisheries and is considering recommending the establishment of a share-quota system for the allocation of the fishery resource; and

WHEREAS the proposed moratorium would exclude fishermen who have not participated since 1978; and

WHEREAS a share system would result in the concentration of ownership of the fishery resource in the hands of a few wealthy fishermen; and

WHEREAS a share system would encourage speculation and the making of exorbitant profits at the expense of Alaska fishermen; and

WHEREAS concentration of ownership in and speculation by nonresidents could result in a loss to Alaska fishing communities and to the state of a fishery resource valued at $50,000,000 annually; and

WHEREAS a share system would tend to eliminate competition among halibut fishermen; and

WHEREAS existing management tools, such as harvest levels, size and sex limits, gear restrictions, and area closures, are less drastic alternatives to a share-quota system and have not been adequately considered by the management council; and

WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig, Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island

Borough, Valdez, and Whittier, and organizations, including the Kodiak Area Native Association, the Kodiak Area Chamber of Commerce, the Alaska Draggers, and the United Fishermen's Marketing Association, have passed resolutions or otherwise expressed views in opposition to the share-quota system or moratorium; and

WHEREAS the Legislature would oppose the use of state-operated facilities and other forms of cooperation in implementing a share-quota system;

BE IT RESOLVED by the Alaska State Legislature that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to disapprove the imposition of a moratorium on Alaska halibut fisheries; and be it

FURTHER RESOLVED that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to disapprove any share-quota system for halibut in Alaska that is recommended by the North Pacific Fishery Management Council.

COPIES of this resolution shall be sent to the Honorable Malcolm Baldridge, Secretary of Commerce; Mr. John V. Byrne, Administrator, National Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman, North Pacific Fishery Management Council; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska delegation in Congress.

page 2, line 8- to the share-quota system; and others have expressed support for either the moratorium or share-quota system or both; and

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page 2, line 16- FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to consider alternate management techniques such as shorter openings over a longer period of time, area registration and harvest limits as a means of accomadating the substantial regional differences and addressing the current problem of short seasons; and be it

page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

Offered: 2/14/83
Referred: Rules

Original sponsor: Mulcahy

IN THE SENATE BY THE RESOURCES COMMITTEE

CS FOR SENATE JOINT RESOLUTION NO. 7 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTEENTH LEGISLATURE - FIRST SESSION

Relating to the imposition of a halibut moratorium and the establishment of a shares system for halibut in Alaska.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the North Pacific Fishery Management Council has recommended imposition of a moratorium on Alaska's halibut fisheries and is considering recommending the establishment of a share-quota system for the allocation of the fishery resource; and

WHEREAS the proposed moratorium would exclude fishermen who did not participate from 1978 to 1982; and

WHEREAS many people in Alaska oppose imposition of a moratorium in any form, while many others in Alaska favor imposition of a moratorium as proposed or in another form; and

WHEREAS a share system could result in the concentration of ownership of the fishery resource in the hands of a few fishermen; and

WHEREAS a share system could encourage speculation and the making of exorbitant profits at the expense of Alaska fishermen; and

WHEREAS concentration of ownership in and speculation by nonresidents could result in a loss to Alaska fishing communities and to the state of a fishery resource valued at $50,000,000 annually; and

WHEREAS a share system could tend to eliminate competition among halibut fishermen; and

WHEREAS existing management tools, such as harvest levels, size limits, gear restrictions, and area closures, are less drastic alternatives to a share-quota system and have not been adequately considered by the

management council; and

WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig, Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island Borough, Valdez, and Whittier, and organizations, including the Kodiak Area Native Association, the Kodiak Area Chamber of Commerce, the Alaska Draggers, and the United Fishermen's Marketing Association, have passed resolutions or otherwise expressed views in opposition to the share-quota system; and

WHEREAS the Legislature would oppose the use of state-operated facilities and other forms of cooperation in implementing a share-quota system;

#1 to be inserted here

BE IT RESOLVED by the Alaska State Legislature that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to give serious consideration to the comments submitted by Alaskans regarding the imposition of a moratorium on Alaska halibut fisheries; and be it

#2 to be inserted here

FURTHER RESOLVED that the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration are respectfully requested to disapprove any share-quota system for halibut in Alaska that is recommended by the North Pacific Fishery Management Council.

#3 to be inserted here

COPIES of this resolution shall be sent to the Honorable Malcolm Baldridge, Secretary of Commerce; Mr. John V. Byrne, Administrator, National Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman, North Pacific Fishery Management Council; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska delegation in Congress.

Hein ✓
2-7-83

Original sponsors: Eliason, Ziegler and Ray

IN THE SENATE BY THE RESOURCES COMMITTEE

CS FOR SENATE JOINT RESOLUTION NO. 10 (Resources)

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTEENTH LEGISLATURE - FIRST SESSION

Requesting rejection and renegotiation of the proposed United States-Canada salmon interception treaty.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the commercial salmon industry is an integral and important part of the economy of Alaska; and

WHEREAS the proposed treaty between the United States and Canada concerning Pacific salmon calls upon Southeast Alaska's salmon fishermen to take further reductions in harvest, while calling upon Canadian fishermen to take only minimal cutbacks; and

WHEREAS the Southeast Alaska trollers have already made considerable unilateral reductions in their harvests of chinook salmon for the sake of conservation, while Canadian fishermen have been allowed unrestricted harvest of the same stocks; and

WHEREAS chinook salmon conservation measures proposed in the treaty are based on catch statistics for years in which Canadian catches were at record high levels and their fishery was expanding, while during the same years the Alaskan fishery was already being restricted; and

WHEREAS under the proposed treaty a substantial portion of Stikine River salmon, which traditionally has been harvested by United States gillnetters, would be allocated to a recently established Canadian fishery without compensation to United States

WHEREAS the proposed treaty does not preclude the possibility of an expansion of the Canadian gillnet fishery on the Taku River and a reduction in allowable harvest by United States gillnetters; and

WHEREAS, though the provisions of the proposed treaty addressing Yukon River salmon require an accounting of United States and Canadian interests in those salmon prior to the effective date of the treaty, the United States and Canada possess virtually no biological information upon which to base such an accounting; and

WHEREAS there are no guarantees in the proposed treaty that United States fishermen will automatically and directly benefit from their own successful fisheries enhancement projects; and

WHEREAS all commercial salmon gear groups have expressed opposition to certain provisions in the proposed treaty; and

WHEREAS the proposed treaty does not address the issue of high seas foreign interception of all species of salmon; and

WHEREAS the language in the proposed treaty is not sufficiently specific to insure the conservation and rational management sought by the parties to the treaty; and

WHEREAS implementation of the proposed treaty would have a disastrous economic impact on many Alaskan fishermen; and

WHEREAS it is vitally important that a treaty transferring significant management authority from the state to an international commission include clear safeguards to protect Alaska's fisheries; and

WHEREAS the Alaska State Legislature recognizes the value of a coast-wide agreement and the need to work towards the development of a fair treaty;

BE IT RESOLVED that the Alaska State Legislature respectfully requests the Governor of the State of Alaska to reject the proposed United States-Canada salmon interception treaty; and be it

FURTHER RESOLVED that the Alaska State Legislature respectfully requests the United States Congress is respectfully requested to use its best efforts to prevent ratification of the United States-Canada salmon interception treaty by the United States

Senate; and be it

FURTHER RESOLVED that the Legislature respectfully requests the Secretary of State to seek reopening of United States-Canada salmon treaty negotiations.

COPIES of this resolution shall be sent to the Honorable George Shultz, Secretary of State; and to the Honorable Ted Stevens and the Honorable Frank Murkowski, U. S. Senators, members of the Alaska Senate delegation in Congress; and to the Honorable William Sheffield, Governor of the State of Alaska.