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COMMITTEE REPORT

HOUSE

FINANCE

FURTHER:

(7)

4/6/83

Date: _____

Mr. Speaker:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had CSSB 98(Fin)

Amended making supplemental appropriations for financial assistance to municipalities, unincorporated communities, and other recipients; and providing for an effective date.

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation Zero Fiscal Note Attached
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

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MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Handwritten signature]

[Handwritten signature]

CHAIRMAN

Alaska State Legislature



Barbara Lacher, Chairman
Mae Tischer, Vice-Chairman
Randy Phillips
Milo Fritz
Don Clocksin
Jack McBride
Mike Szymanski

Room 104
State Capitol
Juneau, Alaska 99811

Pouch V
Juneau, Alaska 99811

House of Representatives Committee on Community & Regional Affairs

TO: House Community and Regional Affairs Committee.
FROM: Staff
DATE: April 11, 1983
RE: CS SB 98

The committee has previously considered each of the appropriations contained in CS SB 98.

- Sec. 1: Supplemental funding for Municipal Assistance in the amount of \$25,100,000 was passed by the committee in HB 153 and again in CSHB 285.
- Sec. 2: Funds in the amount of \$2,500,000 for unincorporated community assistance previously considered in HB 285 and was deleted from CS HB 285 before passing the legislation out of committee.
- Sec. 3: Supplemental funding for the revenue sharing shortfall in the amount of \$2,938,000 was passed out of committee in HB 152 and in CS HB 285.

STATE OF ALASKA

Bill Sheffield, Governor

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

April 11, 1983

POSITION PAPER

RE: CSSB 98 (Finance)

SPONSOR: Senator Sackett

Program Effects of Bill

Provides Fiscal Year 1983 supplemental appropriations in the following amounts to the following programs:

- 1) \$25,000,000 to the Municipal Assistance Program in the Department of Revenue;
- 2) \$2,500,000 to the Aid to Unincorporated Communities (SB 168) in the Department of Community & Regional Affairs;
- 3) \$2,900,000 to Chapter 89, which provides assistance to municipalities for roads, ice roads, health facilities, and hospitals and annual grants to unincorporated communities and volunteer fire departments, under the State Revenue Sharing Program in the Department of Community & Regional Affairs.

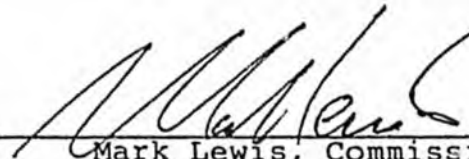
Comments

This position paper will address only those sections of the bill that pertain to this Department.

There are presently 32 unincorporated communities under contract under the SB 168 program. The Department is contractually bound to "fully fund" these communities at the \$1,000 per capita as provided for by law. However, due to a drastic cut in funding for this program last year, "new" applicants under the program will have to be prorated at about 50%. This creates a very unfair situation in which a majority of the recipients under the Aid to Unincorporated Communities Program will receive only one-half of the funding they are entitled to under this one-time only program.

Position Paper
April 11, 1983
Page 2

The Department believes it is important to fully fund programs that allow municipalities and unincorporated communities to provide vital services to their residents. The current funding level for Chapter 89 requires that local allocations be prorated at about 80% of their fully funded entitlement. Chapter 89 provides funding for a wide range of recipients and services; therefore, this supplemental will benefit many Alaskans in both municipalities and unincorporated communities.



Mark Lewis, Commissioner

STATE OF ALASKA
FISCAL NOTE

Revision Date _____, 1983

I. REQUEST

Bill/Resolution No.: CSSB 98
 Title: Supplemental- Approp. In Communities..
 Sponsor: Senator Sackett
 Requestor: HCRA

II. FISCAL DETAIL

Agency Affected: DCRA
 Program Category Affected: Development
 BRU, Program of Subprogram(s) Affected: Local Government Assistance

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC	30,400					
TOTAL OPERATING	30,400	-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	30,400					
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

None indicated by Sponsor.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Richard Rainery *RR* Phone: 465-4703
 Division: Commissioner's office Date: _____
 Approved by Commissioner: *[Signature]* Date: 4/11/83
 Department: Community & Regional Affairs

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

3/8/83

Alaska State Legislature



Barbara Lacher, Chairman
Mae Tischer, Vice-Chairman
Randy Phillips
Milo Fritz
Don Clocksin
Jack McBride
Mike Szymanski

Room 104
State Capitol
Juneau, Alaska 99811

Pouch V
Juneau, Alaska 99811

House of Representatives Committee on Community & Regional Affairs

TO: House Community and Regional Affairs Committee.
FROM: Staff
DATE: April 11, 1983
RE: CS SB 98

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- Sec. 1: Supplemental funding for Municipal Assistance in the amount of \$25,100,000 was passed by the committee in HB 153 and again in CSHB 285.
- Sec. 2: Funds in the amount of \$2,500,000 for unincorporated community assistance previously considered in HB 285 and was deleted from CS HB 285 before passing the legislation out of committee.
- Sec. 3: Supplemental funding for the revenue sharing shortfall in the amount of \$2,938,000 was passed out of committee in HB 152 and in CS HB 285.

3/30

COMMITTEE REPORT

HOUSE

FINANCE

FURTHER:

(39)

3/23/83

Date: _____

Mr. Speaker:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had HB 285

An Act making miscellaneous supplemental appropriations; and providing for an effective date.

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HR 285 (CRK) same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation Zero Fiscal Note Attached
- referred to the _____ Committee

**MEMBERS SIGNING
DO PASS**

Debra Lee

P. D. E. Cress *D. P.*

Milo Fitz

Mal. Sp...

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**MEMBERS HAVING
OTHER RECOMMENDATIONS:**

[Signature]

[Signature] - no rec

Debra Lee

 CHAIRMAN

COMMITTEE REPORT

HOUSE

FURTHER: FINANCE

2/2/83

Date: 2/16/83

Mr. Speaker:

The Committee on C & RA has had HB 152

An Act making a supplemental appropriation to the miscellaneous services account; and providing for an effective date.

Under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 152 same title
 new title
- and recommends Do Pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation Zero Fiscal Note Attached
- referred to the _____ Committee

**MEMBERS SIGNING
DO PASS**

MILF FRIE

JACK W. BRIDE

[Signature]

[Signature]

[Signature]

**MEMBERS HAVING
OTHER RECOMMENDATIONS:**

[Signature] - no recommendation

[Signature]

CHAIRMAN

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

February 15, 1983

POSITION PAPER

RE: CSHB 152

SPONSOR: House Community & Regional Affairs Committee

Program Effects of Bill

The bill makes a \$2.938 million supplemental appropriation to fully fund Chapter 89 State Revenue Sharing. This chapter funds road, ice roads, health facility and hospital operations, unincorporated communities and volunteer fire departments serving unincorporated areas in the unorganized borough.

Comments

The Department believes it is important to fully fund programs that allow municipalities and unincorporated communities to provide vital services to their residents. The current funding level for Chapter 89 requires that local allocations be prorated at about 81% of their fully funded level. The funding for this program must be weighed against other State needs to determine if its priority warrants full funding. The Department does not have funds available from within its FY'83 budget to reduce or offset this supplemental appropriation.

Mark Lewis
2/16/83

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: CSHB 152 Date on Bill: Undated
 Title: Supplemental appropriation to miscellaneous services account
 Sponsor: House Community & Regional Affairs
 Requestor: House Community & Regional Affairs

1. Estimated fiscal impacts on: Department of Community & Regional Affairs

a. Expenditures:

(Thousands of Dollars)

			FY 83	FY 84	FY 85	FY 86		
Capital				-0-	-0-	-0-		
Operating				-0-	-0-	-0-		
Total				-0-	-0-	-0-		

b. Revenues:

Revenue								
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2. Source of funds to offset fiscal impact of bill:

The sponsor has not indicated the source of offset for the supplemental appropriation of \$2,938,000.

3. Assumptions:

This supplemental appropriation would be administered through an existing Department program. No fiscal impact

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared By: Richard Rainery Phone: 465-4703
 Division: Commissioner's Office Date: 2/15/83

Approved by Commissioner: *Richard Rainery* Date: 2/16/83
 Department: Community & Regional Affairs

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/8/83



LAWS OF ALASKA

1981

Source

HCS CSSB 168(Fin)

Chapter No.

60

AN ACT

Relating to state assistance for municipalities and unincorporated communities; and providing for an effective date.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

THE ACT FOLLOWS ON PAGE 1, LINE 10

Approved by the Governor: July 10, 1981
Actual Effective Date: July 11, 1981

AN ACT

Relating to state assistance for municipalities and unincorporated communities; and providing for an effective date.

* Section 1. MUNICIPAL AID PROGRAM. (a) During the fiscal year ending June 30, 1982, the Department of Administration shall compute and pay an entitlement to each qualified municipality. An entitlement to a municipality with a population of at least 1,000 shall be used for social services and capital projects at the discretion of the municipality. An entitlement to a municipality with a population of less than 1,000 shall be used for social services, capital projects, or operating expenses of capital projects at the discretion of the municipality. The entitlement for each municipality shall be computed in accordance with (b) of this section, and is payable by the Department of Administration in accordance with AS 37.05.315 to the extent that the provisions of AS 37.05.315 are consistent with (c), (d), and (e) of this section.

(b) Within the limits of appropriations for the purpose, each municipality is entitled to receive \$1,000 per person residing within the boundaries of the municipality.

(c) A municipality may grant money received under this section to a nonprofit corporation for

(1) any capital project of the nonprofit corporation that serves a public purpose;

(2) social services;

Chapter 60

1 (3) the operating expenses of a capital project of the nonprofit
2 corporation if the project serves a public purpose and the municipality has
3 a population of less than 1,000.

4 (d) Before money received under this section may be used for a capita:
5 project with a total cost of \$1,000,000 or more, the project must be approved
6 by the voters of the municipality at a regular state election or a general
7 or special municipal election. However, money received under this section
8 may be used without voter approval for improvement or rehabilitation to an
9 existing public facility if the total cost of the improvement or rehabilita-
10 tion is not more than \$5,000,000.

11 (e) A municipality may not receive money as an entitlement under this
12 section until it provides the Department of Administration a copy of an
13 ordinance or resolution adopted by it that

14 (1) authorizes the municipality to receive and spend the money as
15 be provided by the entitlement;

16 (2) identifies the social services, capital projects, and, if the
17 municipality has a population of less than 1,000, the operating expenses of
18 capital projects for which the money will be spent; and

19 (3) indicates the total amount of money that the municipality may
20 receive, the amount of money that will be used by the municipality or a
21 nonprofit corporation for social services, the amount of money that will be
22 used for each capital project, and, if the municipality has a population of
23 less than 1,000, the amount of money that will be used for operating expenses
24 of capital projects.

25 * Sec. 2. AID TO UNINCORPORATED COMMUNITIES. (a) During the fiscal
26 year ending June 30, 1982, the Department of Community and Regional Affairs
27 shall compute and pay an entitlement to each unincorporated community in the
28 unorganized borough. The entitlement for each community shall be computed
29 in accordance with (b) of this section, and is payable by the Department of

Community and Regional Affairs in accordance with (c) of this section.

(b) Within the limits of appropriate funds, the Department of Community and Regional Affairs shall provide financial assistance to an unincorporated community in the unorganized borough for a person residing within that community.

(c) By August 15, 1981, the Department of Community and Regional Affairs shall notify each unincorporated community of the amount of money available. The Department of Community and Regional Affairs shall notify each unincorporated community of the amount of money available from the Department of Law shall determine the amount of money available to an unincorporated community, an incorporated entity that does not possess sovereign immunity, or a nonprofit corporation. The money received under the entitlement shall be distributed to the community more than one qualified incorporated community. The Department of Community and Regional Affairs shall determine the entitlement to the entity that the Department of Community and Regional Affairs shall determine the amount of money received and spend the money consistent with the provisions of this section. In selecting the recipient entity, the Department of Community and Regional Affairs shall give preference to a nonincorporated community for receipt of the money.

(d) Money received as an entitlement shall be used for social services, capital projects, and operating expenses of capital projects in the unincorporated community.

(e) An unincorporated community may not receive money as an entitlement under this section until the recipient community has provided the Department of Community and Regional Affairs under (c) of this section with the information required by the Department of Community and Regional Affairs.

(1) authorizes the recipient community to receive and spend the money as provided by the entitlement;

(2) identifies the social services, capital projects, and, if the municipality has a population of less than 1,000, the operating expenses of capital projects for which the money will be spent; and

Chapter 60

Community and Regional Affairs in accordance with (c) of this section.

(b) Within the limits of appropriations for the purpose, each unincorporated community in the unorganized borough is entitled to receive \$1,000 per person residing within that community.

(c) By August 15, 1981, the Department of Community and Regional Affairs shall notify each unincorporated community that its entitlement is available. The Department of Community and Regional Affairs with advice from the Department of Law shall determine whether there is, in the unincorporated community, an incorporated entity or a federally chartered entity that does not possess sovereign immunity and will agree to receive and spend the money received under the entitlement. If there is in the unincorporated community more than one qualified incorporated or federally chartered entity, the Department of Community and Regional Affairs shall pay the money under the entitlement to the entity that the department finds most qualified to receive and spend the money consistent with (d) and (e) of this section. In selecting the recipient entity, the Department of Community and Regional Affairs shall give preference to a nonprofit corporation organized by an unincorporated community for receipt of the entitlement.

(d) Money received as an entitlement under this section may be used for social services, capital projects, or operating expenses of capital projects in the unincorporated community.

(e) An unincorporated community may not receive money as an entitlement under this section until the recipient selected by the Department of Community and Regional Affairs under (c) of this section provides the Department of Community and Regional Affairs a copy of a resolution adopted by it that

(1) authorizes the recipient to receive and spend the money provided by the entitlement;

(2) identifies the social services, capital projects, and operat-

Chapter 60

ing expenses of capital projects for which the money will be spent;

(3) indicates the total amount of money that the recipient may receive, the amount of money that will be used for social services, the amount of money that will be used for each capital project, and the amount of money that will be used for operating expenses of capital projects;

(4) identifies each party

(A) that owns or will own a capital project for which money is spent under this section; or

(B) that will be responsible for the maintenance and operation of a capital project for which money is spent under this section; and

(5) agrees that each capital project for which money is spent under this section will be operated on a nondiscriminatory basis for the benefit of the public.

(f) If there is no qualified incorporated entity or federally chartered entity willing to receive the money in an unincorporated community, the entitlement for that unincorporated community may not be paid.

* Sec. 3. DETERMINATION OF POPULATION. (a) For purposes of this Act, the population of a municipality and of an unincorporated community shall be determined from the latest figures of the United States Bureau of the Census.

(b) For purposes of determining the population of a home rule or general law borough, the population of each city located within the boundaries of the borough shall be subtracted from the population of the borough.

* Sec. 4. MUNICIPAL AID ACCOUNT. The municipal aid account is established in the Department of Administration. Money to carry out the provisions of sec. 1 of this Act shall be appropriated to the account and distributed by the Department of Administration as authorized in sec. 1 of this Act. If the amount appropriated to the account is not sufficient to finance all entitlements, the amount appropriated shall be distributed pro rata

eligible municipalities.

* Sec. 5. UNINCORPORATED COMMUNITY AID ACCOUNT. A municipal aid account is established in the Department of Regional Affairs. Money to carry out the provisions of this Act shall be appropriated to the account. Money to carry out the provisions of this Act shall be appropriated to the account. Money to carry out the provisions of this Act shall be appropriated to the account. Money to carry out the provisions of this Act shall be appropriated to the account.

* Sec. 6. DEFINITIONS. In this Act:

(1) "capital project"

(A) a public facility;

(B) equipment that is used to purchase, repair, or maintain a public facility;

(2) "municipality" means a municipality incorporated under state law and which is a municipality;

(3) "social services" means social services for children and adults, including day care, services related to the mental health of children and adults, day care services for adults, transitional services, employment services, and other services, the preparation and delivery of a full range of legal services, and other services designed to meet the special needs of the mentally disabled, the blind, the deaf, and alcoholics and drug addicts;

(4) "unincorporated community" means a community that is not incorporated as a municipality.

among eligible municipalities.

* Sec. 5. UNINCORPORATED COMMUNITY AID ACCOUNT. The unincorporated community aid account is established in the Department of Community and Regional Affairs. Money to carry out the provisions of sec. 2 of this Act shall be appropriated to the account and distributed by the Department of Community and Regional Affairs as authorized in sec. 2 of this Act. If the amount appropriated to the account is not sufficient to finance all entitlements, the amount appropriated shall be distributed pro rata among eligible recipients.

* Sec. 6. DEFINITIONS. In this Act,

(1) "capital project" means

(A) a public facility; or

(B) equipment that may be necessary to construct, operate, or maintain a public facility or service;

(2) "municipality" means a city, borough, or unified municipality incorporated under state law and includes home rule and general law municipalities;

(3) "social services" means child care services, protective services for children and adults, services for children and adults in foster care, services related to the management and maintenance of the home, day care services for adults, transportation services, training and related services, employment services, information, referral, and counseling services, the preparation and delivery of meals, health support services, full range of legal services, and appropriate combinations of services designed to meet the special needs of children, the aged, the developmentally disabled, the blind, the mentally ill, the physically handicapped, and alcoholics and drug addicts;

(4) "unincorporated community" means a place in the unorganized borough not incorporated as a municipality and in which 25 or more persons

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Chapter 60

reside as a social unit.

* Sec. 7. This Act takes effect July 1, 1981.



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Source

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Making a special ap
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BE IT ENACTED BY THE L

THE ACT

Approved by the Gc
Actual Effective I

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B
JUNEAU, ALASKA 99811
PHONE: (907) 465-4700

April 11, 1983

POSITION PAPER

RE: CSSB 98 (Finance)

SPONSOR: Senator Sackett

Program Effects of Bill

Provides Fiscal Year 1983 supplemental appropriations in the following amounts to the following programs:

- 1) \$25,000,000 to the Municipal Assistance Program in the Department of Revenue;
- 2) \$2,500,000 to the Aid to Unincorporated Communities (SB 168) in the Department of Community & Regional Affairs;
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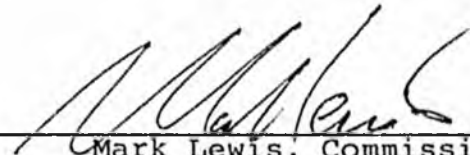
Comments

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April 11, 1983
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Mark Lewis, Commissioner

STATE OF ALASKA
FISCAL NOTE

Revision Date _____, 1983

I. REQUEST

Bill/Resolution No.: CSSB 98
 Title: Supplementa- Approp. In Communities..
 Sponsor: Senator Sackett
 Requestor: HCRA

II. FISCAL DETAIL

Agency Affected: DCRA
 Program Category Affected: Development
 BRU, Program of Subprogram(s) Affected: Local Government Assistance

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC	30,400					
TOTAL OPERATING	30,400	-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	30,400					
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

None indicated by Sponsor.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Richard Rainery *RR* Phone: 465-4703
 Division: Commissioner's office Date: _____
 Approved by Commissioner: *[Signature]* Date: 4/11/83
 Department: Community & Regional Affairs

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3/8/83