

S

B

187

COMMITTEE REPORT

SENATE

FURTHER: Finance

2/17/81

Date: \_\_\_\_\_

Mr. President:

The Committee on RESOURCES has had SB 187

making a supplemental appropriation to the division of parks, Dept. of Natural Resources

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title
- new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

*W. Fischer*  
 \_\_\_\_\_  
*Walter Stungler*  
 \_\_\_\_\_  
*Bob Murphy*  
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*George Labadie*  
 \_\_\_\_\_  
 CHAIRMAN

# Alaska State Legislature

BETTYE FAHRENKAMP, CHAIRMAN  
VIC FISCHER, VICE CHAIRMAN  
BRAD BRADLEY  
DICK ELIASON  
DON GILMAN  
BOB MULCAHY  
ARLISS STURGULEWSKI



POUCH V  
STATE CAPITOL  
JUNEAU, ALASKA 99811  
(907) 465-3034  
(907) 465-3035

## Senate

### Committee on Resources

April 10, 1981  
1:30 p.m.

Beltz Room  
Room 211 - Capitol

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#### MEMBERS PRESENT

Senator Fahrenkamp  
Senator Fischer  
Senator Mulcahy  
Senator Sturgulewski

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#### HEARING:

- CSHB 173 An Act making appropriations for residential energy programs; and providing for an effective date.
- SB 187 An Act making a supplemental appropriation to the Division of Parks, Department of Natural Resources, for the Youth Conservation Corps program; and providing for an effective date.
- CSSB 84 An Act relating to the processing of permits by state agencies and to approval of Alaska coastal management programs; establishing the Permit Reform Commission; and providing for an effective date.
- SB 218 An Act relating to the use of waste heat produced by certain pipeline facilities; and providing for an effective date.

Clarissa Quinlan (Director, Division of Energy and Power Development, Department of Commerce and Economic Development) spoke in favor of CSHB 173. She reviewed the history of the Residential Energy Conservation Program, stating that it consisted of three parts: (1) residential energy audits, (2) a grants and refunds program and (3) a loan program. Auditors have been trained through a series of one-week intensive courses in the community college system. The Division began contracting for audits in mid-December, and all contractual funds were committed statewide by mid-February. 7,000 audits will be completed in the near future.

Senator Mulcahy put forth the motion to move CSHB 173, with individual recommendations.

Chip Dennerlein (Director, Division of Parks, Department of Natural Resources) spoke in favor of SB 187. He stated that the Youth Conservation Corps program in Alaska has been effective, and required funding to continue. SB 187 would provide state matching funds for federal funding for FY 1981 and 1982.

Senator Sturgulewski put forth the motion to move SB 187, with individual recommendations.

Deming Cowles (Deputy Director, Department of Environmental Conservation) testified on behalf of the Administration against CSSB 84. He stated that the administration had identified some of the problems with the permitting process, but that CSSB 84 was not the solution. The Administration opposes the bill for several reasons, including the basis of the class identification of permits, the elimination of the requirement to exhaust administrative remedies, shifting of the burden of proof to the agencies, application to other than resource permits, automatic approval upon expiration of the processing time limits and the possible violation of the single-subject rule by the reference to Coastal Zone Management.

Mr. Cowles stated that the Administration has developed new permit regulations to resolve some of the problems. The regulations will be in effect before the end of the fiscal year. There are other efforts in the Administration to expedite the permit process, including improving the information flow to permittees, a master application process, single permits by industry, general permits for DNR and DEC and increased agency coordination.

Senator Sturgulewski commented that SB 84 was similar to legislation passed by the House last session, and suggested making amendments to the original bill (SB 84) to match that legislation and eliminate the problems under the single subject rule. The Senator pointed out that substantive problems with CSSB 84 could lead to extensive litigation if enacted.

Senator Sturgulewski put forth the motion to bring SB 84 before the committee for the purpose of amendment. The Senator put forth the motion to move amendments to SB 84 eliminating references to Coastal Zone Management and the Permit Reform Commission.

Senator Bennett testified that he had no objections to the amendments at that time.

The Committee recessed.

After recess, the Committee took up SB 218.

Senator Kerttula spoke in favor of the concept of SB 218. He cited a University of Alaska study that determined that the waste heat from one of the trans-Alaska oil pipeline could have heated 200 acres of land for agricultural production. He stated that he had sponsored similar legislation in the past, and that SB 218 made sense as a vehicle for the utilization of waste heat on future projects. It would be wasteful to require all facilities to be constructed to allow the utilization of waste heat. On the trans-Alaska pipeline, for example, only two or three sites were feasible for the utilization of waste heat.

April 10, 1981

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The Committee took up SB 84.

Senator Sturgulewski put forth the motion to rescind the Committee's action on SB 84.

CSSB 84 was before the Committee.

Senator Mulcahy put forth the motion to move CSSB 84 with individual recommendations.

The Committee was adjourned at 3:17 p.m.



# United States Youth Conservation Corps

United States Department of the Interior  
Office of the Secretary  
Office of Youth Programs Designated Field Representatives  
Fourth & Pike Bldg.  
Room 307  
Seattle, WA 98101

United States Department of Agriculture  
Forest Service  
P.O. BOX 1628  
Juneau, AK 99802

April 6, 1981

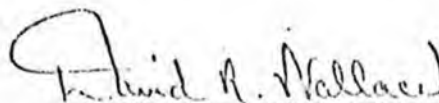
Memorandum


Subject: 1981 YCC Program

To: Chip Dennerlein, Alaska Director of Parks

Funds are available for the Alaska 1981 Youth Conservation Corps State Grant. Alaska was one of 30 States that had its YCC grant application approved before the President, in his economic recovery message to Congress on March 10, 1981, proposed rescission of \$38 million of the F.Y. 1981 YCC appropriation of \$60 million. Of the \$22 million not included in the rescission request, \$11 million was obligated for the 30 State Grants prior to the decision to curtail the YCC program.

We are proceeding with the Administration's rescission proposal for the Federal program and will not know whether we have a Federal program until Congress takes action on the rescission request in early May. Since Alaska is among the 30 States that have been awarded grants for YCC programs this summer, you should proceed with preparations to operate your program.

  
DAVID R. WALLACE, Designated  
Field Representative  
Department of Agriculture  
Forest Service, R-10

  
JACK D. DOLSTAD, Regional Director  
Office of Youth Programs, Region X  
Department of the Interior

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF PARKS

619 WAREHOUSE DR., SUITE 210  
ANCHORAGE, ALASKA 99501

PHONE: 274-4676

February 17, 1981

Re:

Senator John Sackett  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Senator Sackett:

This letter is in response to a request from your staff to forward you some information regarding the operation of the Youth Conservation Corps (YCC) program last summer.

As you are aware, state general funds were not appropriated last session for the operation of the program. However, federal funds were appropriated and "intent" language was included in the free conference committee budget which directed the Division to run the program as usual. The intent language stated that the state general funds necessary to meet federal match requirements would be made up through supplemental appropriations. Following the end of the session, Bob Grogan, from Legislative Finance, traveled to Anchorage to explain the budget and intent language to us and to determine whether or not we could run the program. After discussing the situation with Bob, I determined that the program could be run.

State general fund requests for the program had not appeared in the Department's budget FY '81 submission (which I inherited last year as a new director) because certain management problems with the program during the previous year had resulted in a loss of confidence in the program on the part of department officials. There were in fact certain management problems. I made a number of management and staff changes and requested a legislative audit to clear the slate. That audit was completed and is available for your information. Essentially, the audit noted the problems which we had found and pointed to a few additional ones. It also confirmed the correctness of our management changes and suggested a few other improvements. Those improvements have now been instituted.

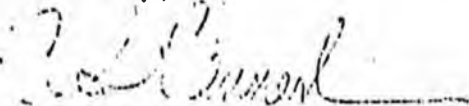
Senator John Sackett  
February 17, 1981  
Page 2 -

The summer 1980 program was a very productive one for YCC. Despite certain last minute staff changes and the necessity for "emergency" planning due to the unavailability of state general funds, 91 youth enrollees from all around the state participated in the program. Two separate sessions of five weeks each were conducted at the Division's Bonanza Creek resident camp and an eight week non-resident YCC program was held at Haines. Projects at Bonanza Creek included work for the Fairbanks North Star Borough, University of Alaska, the Alaska Department of Fish and Game, the Division of Forest, Land and Water Management, and the Division of Parks. The estimated value of the work projects completed in the interior last summer is \$516,000. The Haines crew worked on a variety of projects for the City of Haines and in the several state park areas there. The value of the projects which the Haines crew completed is estimated at \$51,000. I have attached a list of projects conducted last summer by the YCC crews.

The proposed program for summer 1981 will include one resident camp located within the Chena Recreation Area in Fairbanks and four smaller non-resident programs at Haines, Mat-Su, Kodiak, and Anchorage. The programs will run for eight weeks and employ 84 youths, ages 15-18. The resident camp will employ 50 youths from all areas of the state while the non-resident programs will employ youth from the local areas. The Division of Parks has submitted its grant proposal to the federal government for FY '82. As indicated by the attached letter, federal officials were particularly impressed with our restructuring and management of the program last year. They have also indicated that our present grant submission is one of the best to come from the State of Alaska since the inception of the program.

The YCC program has contributed a great many worthwhile projects over the last seven years, while also creating a group of young people who appreciate and understand the environment through their participation in environmental awareness activities. It has also brought youth together from around the state for a summer of healthy employment and hard work. YCC participants are chosen through a random selection process. YCC is one of the few social programs which cuts across economic lines as well as ethnic, sex and locational barriers. I hope this letter and the enclosed material adequately answers the questions posed by your staff. I will be happy to provide you with any additional information. I am confident in the division's ability to run the program in a competent, businesslike, and socially productive manner.

Sincerely;



Chip Deumerlein  
Director

attachments

CD:clk

UNITED STATES DEPARTMENT OF AGRICULTURE  
FOREST SERVICE  
P. O. Box 1628, Juneau, Alaska 99802

1840

JAN 23 1981



Division of Parks

JAN 26 1981

Mr. Chip Dennerlein, Director  
Alaska Division of Parks  
Department of Natural Resources  
619 Warehouse Avenue, Suite 210  
Anchorage, AK 99501

Dear Chip:

Your grant proposal for the 1981 State Grant Youth Conservation Corps (YCC) program has been reviewed by Dave Wallace, our Designated Field Representative for this program, and he has been in contact with your Chief of Operations, Jeanne Comer, to recommend some changes in the grant application.

I am pleased that you plan to expand your nonresidential YCC program into Kodiak and Mat-Su. This will give YCC work/learning opportunities to youths from those areas who, for various reasons, would not leave home during the summer to attend a residential camp in another part of the State.

The 50-person residential camp at the Chena Recreation Area (moved from Bonanza Creek) and the continued 8-person nonresidential camp at Haines round out your YCC program to provide the opportunity for the largest cross section ever of Alaskan youth participation in YCC.

Your decision to move the residential camp from Bonanza Creek to the Chena Recreation Area appears to be very sound. Since the Chena camp will be closer to your work project sites, you will obviously reduce transportation expenses and gain more time each day for work on the projects.

We have heard several favorable comments about your nonresidential YCC camp operated at Haines in 1980. Linda Shelton did a commendable job of planning and supervising that camp. Because of the very high unemployment rates at Haines, it is good that you will again be able to provide some youth employment there this summer. This will help alleviate some of the economic depression felt by that community.

Mr. Chip Dennerlein, Director

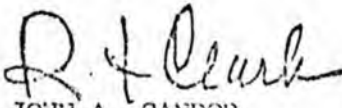
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The Youth Conservation Corps, with the help of programs like those operated by the Alaska Division of Parks, has gained an excellent reputation throughout the country as a program that accomplishes worthwhile conservation related work projects and has intensified our youth's appreciation and understanding of their environment through their participation in environmental awareness activities.

Last year, with the changes in personnel in your department, it seemed for a time that there would be no State Parks YCC program. Because of your personal commitment and involvement, the State Parks YCC program was continued. Your involvement along with that of Bob Baker and Jeanne Comer has strengthened the administration of the State Grant YCC program.

Jeanne Comer, to whom you have assigned the responsibilities for your YCC program, has been very cooperative. Mr. Wallace and Mr. Archuleta tell me that it has been a pleasure working with Jeanne. We look forward to working with you and Jeanne in this and other endeavors.

Sincerely,

*fr*   
JOHN A. SANIOR  
Regional Forester

DEPARTMENT OF NATURAL RESOURCES  
DIVISION OF PARKS

Daniel Robinson  
Deputy Director  
State Park Systems

October 23, 1980

Jeanne Comer  
Chief of Operations

YCC Projects  
Interior District, Summer 1980

1. Fairbanks North Star Borough Projects:
  1. Compost bin construction at community gardens
  2. Riverside park maintenance
  3. North Pole Park fire pit installation
  4. Noyes Slough picnic site installation
2. University Park Ski Club
  1. 2 1/2 x 5 KM trail construction
3. Alaska Department of Fish & Game: observation tower at Creamer's Field (the entire trail was built by YCC)
4. Division of Lands: Experimental Forest
  - a. Research project assistance
  - b. Selective pruning
  - c. Planting
  - d. Slash piling
5. Chena Recreation area: 6 - 8 mile trail heading to Granite Tors from 45 Mile Chena Hot Springs Road.
6. University of Alaska: Ski trail maintenance
7. Tanana Valley Fair: Grounds maintenance

Attached is a copy of the work report submitted to U.S.F.S., and the enrollee statistical info-report.

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. \_\_\_\_\_  
 Title \_\_\_\_\_  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_  
 YOUTH CONSERVATION CORPS (YCC): supplemental appropriation of general fund for FY81 and appropriation of general funds and federal receipts for FY82.

II. FISCAL DETAIL  
 Agency Affected Department of Natural Resources  
 Program Category Affected Parks & Recreation  
 BRU, Program, or Subprogram(s) Affected Youth Conservation Corps (YCC)  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	206.6	214.8				
200 TRAVEL	8.6	9.3				
300 CONTRACTUAL	20.7	22.4				
400 COMMODITIES	38.2	41.4				
500 EQUIPMENT	3.2	3.5				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	277.3 <sup>a</sup>	291.4				

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	87.3	99.4				
FEDERAL FUNDS	190.0 <sup>b</sup>	192.0				
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	2.0 <sup>c</sup>	2.0				
PART TIME	1.0	1.0				
TEMPORARY	98.0	98.0				
Work-months	220.0	220.0				

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Notes to Section II:

<sup>a</sup>The FY81 appropriation was 383.1 Fed. Receipt. and -0- G.F.

<sup>b</sup>383.1 of Fed. Receipt. were appropriated, but only about 190.0 will actually be available. -0- in G.F. were appropriated, but 87.3 G.F. are needed in FY81 for the last part of the 1980 calendar-year program and the beginning of the 1981 calendar-year program.

<sup>c</sup>The FY81 authorization was 3.0 PPT, 1.0 PPT, and 187.0 Temp., for a total of 378 work-months. That position count, like the estimated Federal receipt was unrealistically high.

PLEASE SEE REVERSE SIDE

IV. DATE 2/13/81 PREPARED BY Hilton Wolfe  
 AGENCY Division of Parks  
 Original: Legislative Finance PHONE 465-2421  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

**BACKGROUND**

The YCC program, which is conducted under authority of the Alaska statutes pertaining to the Alaska Conservation Action Corps, has received State and Federal funding for about eight years. For FY81, no general funds were included in the budget request. Federal receipts were appropriated, however, and given the Legislative intent for the program (as stated in the FCC report, p. 182 - "If there is a shortfall in Federal funds it will be replaced with general funds"), YCC camp operations were active during the summer of 1980 even though no general funds had been appropriated. It was understood that an FY81 supplemental request would be acted upon during the next Legislative Session (January 1981) to clear the books for the 1980 summer operation as well as to provide funding for the beginning of the 1981 summer operation. Completion of the 1981 operations would be covered in a request for an amendment to the Governor's FY82 budget.

Since the Federal receipts are awarded as a grant on a calendar year basis, the following chart is provided to show the relationship between the calendar-year budget and the two corresponding State fiscal year budgets:

Calendar Year 1980		Calendar Year 1981		Calendar Year 1982		
189.0		192.0		192.0		Fed. Receipt
<u>71.6</u>		<u>92.4</u>		<u>108.9</u>		G. F.
260.6		284.4		300.9		Total

FY (FY80) (3&4 QTR)	FY81 (1&2 QTR)	FY81 (3&4 QTR)	FY82 (1&2 QTR)	FY82 (3&4 QTR)	FY83 (1&2 QTR)	
76.0	113.0	77.0	115.0	77.0	115.0	Fed. Receipt
<u>74.0</u>	<u>47.3</u>	<u>40.0</u>	<u>52.4</u>	<u>47.0</u>	<u>61.9</u>	G. F.
150.0	160.3	117.0	167.4	124.0	176.9	Total

FY81 Total	FY82 Total	
190.0	192.0	Fed. Receipt
<u>87.3</u>	<u>99.4</u>	G. F.
277.3	291.4	

\* Final figures for FY80 will depend upon the results of a report conducted by the Legislative Audit at the request of the Division of Parks. It is anticipated that an FY80 Supplemental appropriation request for general funds will be necessary.

**PROGRAM**

At the funding levels indicated for FY81 and FY82, YCC operations would include the following: one resident camp of eight weeks at Chena Recreation Area utilizing 50 youth and four non-resident camps - one each at Haines, Kodiak, Mat-Su, and Chugach - employing 32 youth for eight weeks. Ranging in age from 15-18, these YCC participants will be working on park improvement such as trails, picnic sites, and campsites to enhance the recreation opportunities available to park visitors.

**SUMMARY**

The following appropriations are necessary to clear fiscal problems accumulating through FY80, to close out the 1980 calendar year program, to run the program for the 1981 calendar year, and to start the program for the 1982 calendar year:

	FY80 Supplemental	FY81 Supplemental	FY82 Amend
Federal Receipts	-0-	(193.1)	192.0
General Fund	<u>74.0</u>	<u>87.3</u>	<u>99.4</u>
Totals	74.0	(105.8)	291.4

DRAFT