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HOLMES JOHNSON CLINIC

Box 1727
Kodiak, Alaska 99615
486-3237

March 4, 1981

RECEIVED

MAR 10 1981

Honorable Bill Ray
Senate Judiciary Committee
Pouch V
Juneau, AK 99811

Dear Senator Ray:

Senate Bill 117 relating to the hours of sale of alcoholic beverages is a very definite step in the right direction for reduction of alcohol abuse. This is not intended to say that it will have any influence on alcoholism, per se, but it definitely will cut down the hours of abuse. Most of the accidents, homicides and suicides associated with the use of alcohol occur in the early morning hours and this would, at the least, send people home to do their drinking if they wish to continue. Most of the alcohol abuse occurs, however, in the presence of company.

I have worked in alcoholism for many years, 26 to be exact, in an area where the problem is by no means unknown. I was a charter member of the Kodiak Council on Alcoholism and involved in establishing the initial treatment program in Kodiak. I am now chairman of the governor's review board on alcoholism. All of these identifying features are presented to convince you that I should know something about the subject.

I would appreciate your favorable consideration of this bill.

Sincerely,

R. Holmes Johnson, M.D.

RHJ:jlb

CC: Sen. Pat Rodey
Sen. George H. Hohman
Sen. Charles H. Parr
Sen. Don Bennett
Ron Hammett
Kodiak Mirror
Kodiak Council on Alcoholism



Official Business

Alaska State Legislature

Senate

Committee on Judiciary

Pouch V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

TO: File
FROM: Kevin K. Bruce
DATE: March 9, 1981
SUBJECT: S.B. 117

A poll by Senator Stimson on the bill before the Senate had the following results:

Should the Legislature limit the hours of sale of intoxicating beverages?

Yes - 29
No - 15

STATE OF ALASKA

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH 5
JUNEAU, ALASKA 99811

February 6, 1981

The Honorable Patrick Rodey
Chairman
Senate Judiciary Committee
Room 125 - Capitol Building
Juneau, Alaska


Re: Senate Bill No. 117

Dear Senator Rodey:

Senate Bill No. 117, an Act relating to the hours of the day during which patrons may be present or alcohol sold or consumed on licensed premises, was introduced in the Senate on January 29, 1981 and was referred to the Senate Judiciary Committee.

For the consideration of the Senate Judiciary Committee, I am enclosing a copy of a Fiscal Note prepared by Mr. Patrick L. Sharrock, Director, Alcoholic Beverage Control Board, Department of Revenue, Anchorage.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Patrick L. Sharrock, Director
Alcoholic Beverage Control Board
Department of Revenue
Anchorage, Alaska

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB117
 Title Relating to hours for sale and consumption of alcohol on licensed premises
 Requested by Senator Ferguson Date 1/29/81

II. FISCAL DETAIL

Agency Affected Revenue
 Program Category Affected Consumer Protection
 BRU, Program, or Subprogram(s) Affected Alcoholic Beverage Control Board
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There will not be any fiscal impact on this BRU with passage of this legislation.

IV. DATE February 3, 1981 PREPARED BY Patrick L. Sharrock, Director
 AGENCY Alcoholic Beverage Control Board
 PHONE 277-8638
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)



JUNEAU, ALASKA

Alaska State Legislature
Senate

6 February 1981

To: Senator Pat Rodey
Chairman
K Senate Judiciary Committee

From: Senator Frank Ferguson *fr*

re: Senate Bill 117

By request of several rural residents, I have introduced Senate Bill 117 which limits bar hours but still allow municipalities to restrict the hours further if they so desire.

A few of the major reason why I introduced the bill stem from the fact that Alaska has the highest alcohol related offences in the United States. In some local areas of the state, deaths by car accidents, snowmachine accidents, drownings, suicides are as high as 84 % alcohol related. Even child molesting is a significant alcohol related crime in Alaska.

Several cities in Alaska have recently instituted shorter hours for bars and liquor stores, and in turn enjoyed a substantial decrease in police and ambulance calls related to the offenses outlined above.

Closing hours which are shortended have a positive effect on reducing crime which is outlined in the attached report compiled by the Juneau police department. While the statistics are a few years old the trends hold true, according to the police department.

These are very serious problems that need tough action. I feel this is one approach that will help combat the alcohol related problems.

MEMORANDUM

THE CITY AND BOROUGH OF JUNEAU

CAPITAL OF ALASKA

155 SOUTH SEWARD ST. JUNEAU, ALASKA 99801

TO: File

DATE: February 16, 1979

FILE NO. 78

SUBJECT: 1977/78 Alcohol Related Offenses

FROM: James T. Hasty *JTH*
Lieutenant of Police

Considering only those offenses which are commonly, or by their nature, alcohol related; such as minor assaults, driving under the influence, liquor law violations, and disorderly conduct, during 1978 the JPD received 304 fewer such reports than in 1977. During 1978, the bars were restricted in hours of operation--weekdays until 2:00 a.m.--and during the 1977 reporting period, bars remained open on weekdays until 5:00 a.m.

JTH/plh

ANNUAL REPORT OF OFFENSES REPORTED AND ARRESTS

Year Ending: 12/31/77

CLASS I. OFFENSES:

	Offenses Reported	Unfounded Reports	Actual Offenses	Adult Arrests	Juvenil Arrests
--	-------------------	-------------------	-----------------	---------------	-----------------

1. Criminal Homicide:					
a. Murder & Nonnegligent Manslaughter	-	-	-	-	-
b. Manslaughter by Negligence	-	-	-	-	-
2. Forcible Rape	5	2	3	1	0
3. Robbery	14	2	12	2	6
4. Assault	274	27	247	62	13
5. Burglary; Breaking and Entering	188	38	150	12	23
6. Larceny--Theft	391	19	372	8	38
7. Motor Vehicle Theft	51	11	40	3	1
TOTAL CLASS I OFFENSES:	923	99	824	88	81

CLASS II. OFFENSES:

1. Other Assaults (4e) included in number 4 above	244	25	219	53	10
2. Arson	3	0	3	0	3
3. Forgery & Counterfeiting	19	0	19	3	0
4. Fraud	38	3	35	6	0
5. Embezzlement	2	1	1	0	0
6. Stolen Property; Buying, Receiving, Possessing	8	0	8	4	1
7. Vandalism	260	7	253	30	8
8. Weapons; Carrying, Possession, etc.	25	3	22	11	2
9. Prostitution & Commercialized Vice	-	-	-	-	-
10. Sex Offenses, except 2 & 16	16	2	14	2	1
11. Narcotic Drug Laws	52	2	50	19	29
12. Gambling	-	-	-	-	-
13. Offenses Against Family and Children	8	0	8	0	0
14. Driving Under the Influence	153	1	152	124	5
15. Liquor Laws	253	15	238	68	160
16. Drunkenness	1	0	1	1	0
17. Disorderly Conduct	835	36	799	52	4
18. Vagrancy	-	-	-	-	-
19. All Other Offenses, except traffic	343	12	331	113	71
TOTAL, CLASS II. OFFENSES:	2,260	107	2,153	486	294
TOTAL CLASS I. & II. OFFENSES:	3,183	206	2,977	574	375
LESS 4 (e) ASSAULTS	244	25	219	53	10
GRAND TOTAL--OFFENSES ACTUAL	2,939	181	2,758	521	365

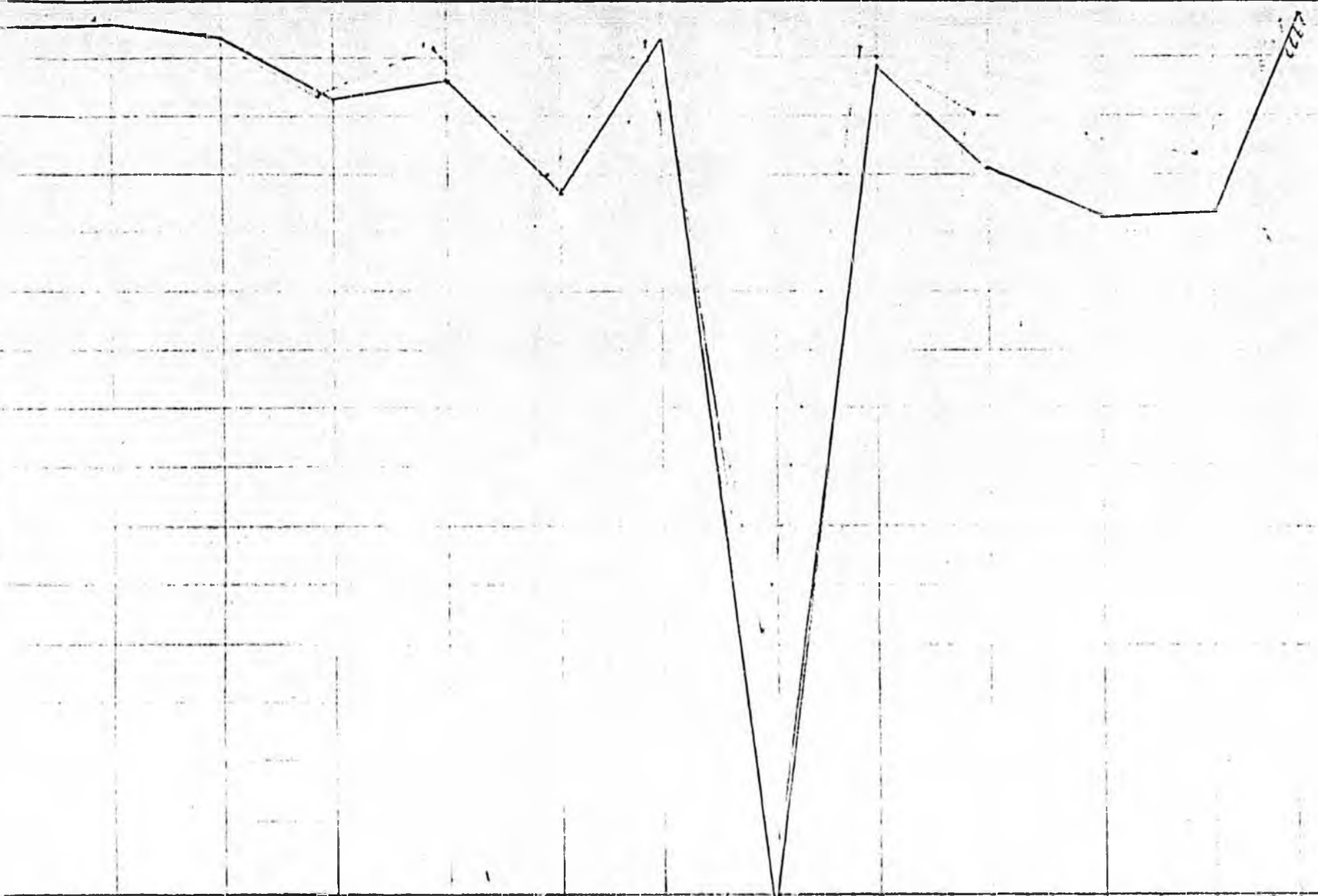
CORRECTED COPY

ANNUAL REPORT OF OFFENSES REPORTED AND ARRESTS

Year Ending: 12/31/78

CLASS I OFFENSES:	Offenses Reported	Unfound Reports	Actual Offenses	Adult Arrests	Juven Arrests
1. Criminal Homicide:					
a. Murder & Non-negligent Manslaughter	3		3	2	
b. Manslaughter by Negligence	2		2	1	
2. Forcible Rape	4	3	1		
3. Robbery	10	1	9	3	
4. Assault (Except 4e)	26	1	25	15	2
5. Burglary; Breaking and Entering	147	9	138	17	25
6. Larceny--Theft	423	19	404	22	34
7. Motor Vehicle Theft	89	13	76	7	5
TOTAL CLASS I OFFENSES:	704	46	658	67	66
CLASS II OFFENSES:					
1. Other Assaults (4e Only)	174	9	165	36	9
2. Arson	2		2		
3. Forgery & Counterfeiting	12	2	10	4	
4. Fraud	45		45	14	
5. Embezzlement					
6. Stolen Property; Buying, Receiving, Possessing	10		10	21	
7. Vandalism	257	6	251	21	13
8. Weapons; Carrying, Possession, etc.	23	2	21	2	3
9. Prostitution & Commercialized Vice					
10. Sex Offenses, Except 2 & 9	16		16	4	
11. Narcotic Drug Laws	52		52	16	41
12. Gambling					
13. Offenses Against Family and Children	7	1	6		
14. Driving Under the Influence	134	2	132	125	3
15. Liquor Laws	231	3	228	80	126
16. Drunkenness					
17. Disorderly Conduct	642	15	627	44	1
18. Vagrancy					
19. All Other Offenses, Except Traffic	470	11	459	144	46
TOTAL CLASS II OFFENSES:	2,075	51	2,024	511	250
TOTAL CLASS I & II OFFENSES:	2,779	97	2,682	578	316

11/22



0
25
50
75
100
125
150
175
200

11/22
 11/21
 11/20
 11/19
 11/18
 11/17
 11/16
 11/15
 11/14
 11/13
 11/12
 11/11
 11/10
 11/9
 11/8
 11/7
 11/6
 11/5
 11/4
 11/3
 11/2
 11/1
 11/0

	Public Drinking	Liquor Law Vials	Intox-Metabol %	Drows	OMI	MVA	HER	DL	Prowler	Vandalism	Burglary	Larceny	Auto Theft	Assault	Curtain	Drop	Total Calls
Jan - April 1977	0	1	72	74	52	23	18	305	14	65	27	34	13	58	8	9	= 773
Jan - April 1978	0	2	52	45	39	10	16	215	14	55	17	33	12	36	6	3	= 555
Less in '78	0	-	20	29	13	13	2	90	0	10	10	1	1	22	2	6	= 218
More in '78	1																= 1

Comparison made Jan-April 1977 & Jan-April 1978, between 1900 hrs (7-8m) & 0700 hrs (7-8m)

→ offenses not if directly related to alcohol.

See Only
Cleared

	Public District	Liquor Law Vials	Miscellaneous	James	CMV3	MVA	H&A	DC	Proctor	Van-Nelson	Burglar	Lawrence	Aut. Truck	Demolition	Curlew	Drop	Totals
Feb 177	0	0	3	9	0	0	0	14	0	3	0	6	0	0	0	0	= 29
Feb 178	0	2	1	1	0	0	0	9	0	1	0	0	0	0	0	0	= 14
Less in 178		2	2	2				5	2	2	4	4	0	0	0	0	= 27
More in 178		2															= 2
March 177	0	0	6	11	0	0	0	23	1	1	1	0	1	1	1	0	= 46
March 178	0	0	1	5	0	0	0	11	0	1	1	3	0	0	0	0	= 22
Less in 178			5	6				12	1	0	0	3	1	1	1	0	= 27
More in 178												3					= 3
April 177	0	1	6	12	1	0	0	19	0	0	0	1	0	3	0	1	= 35
April 178	0	0	1	3	0	0	0	7	0	0	1	4	0	3	0	0	= 19
Less in 178		1	5	0	1			12				1	0	0		1	= 20
More in 178											1	3					= 4

Voluntary
 Workers
 Licensed Practitioners

	Public Drinking	Liquor Law Vids	Minors Alcohol	Drugs	DMV I	MVA	A.R.C	DC	Procur	Vendor	Bumby	Larceny	Art Theft	Assault	Cashes	Drugs	Totals
Feb 77	0	0	-	3	0	0	0	0	0	0	0	0	0	0	0	0	= 25
Feb 78	0	0	2	1	0	0	0	2	0	0	0	0	0	2	0	0	= 18
Less in 78			1	2				1			1			1			= 10
More in 78			1														= 3
March 77	0	0	1	1	0	0	0	2	0	1	0	4	0	0	0	0	= 19
March 78	0	0	4	3	0	0	0	2	1	0	0	2	0	0	0	0	= 22
Less in 78			1	1			0	0	1	1		2					= 3
More in 78			3	2			0	0	1								= 6
April 77	0	0	2	0	0	0	0	7	0	0	0	1	0	2	0	0	= 12
April 78	0	0	1	3	1	0	0	7	0	0	0	1	1	1	0	0	= 15
Less in 78			1	1	1		0	0				2	1	1			= 2
More in 78			3		1		0	0					1				= 5

1930-0
 WEEK END, 1978
 Totals

JANUARY

	Public Drinking	liquor lic. viols	Minors Alcoholic	Darius	DMV	MVA	H&R	DC	Prostitute	Vandalism	Burglary	Carney	Auto Theft	Assault	Curfew	Drugs
1977	0	0	7	3	2	6	2	23	2	10	1	3	1	4	1	2
1978	0	0	7	5	5	0	1	13	3	7	5	4	2	5	0	1
more in 1977 than 1978	-	-	0	-	-	6	1	10	-	3	-	-	-	-	1	1
more in 1978 than 1977	-	-	-	2	3	-	-	-	1	-	4	1	1	1	-	-

FEBRUARY

1977	0	0	4	4	3	1	2	43	1	5	1	1	1	4	0	0
1978	0	0	2	3	6	3	0	19	0	0	4	1	1	5	1	1
more in 1977 than 1978	-	-	2	1	-	-	2	24	1	5	-	0	0	-	-	-
more in 1978 than 1977	-	-	-	-	3	2	-	-	-	-	3	-	-	1	1	1

MARCH

1977	0	0	9	4	3	3	1	24	0	4	2	5	0	4	0	0
1978	0	0	9	5	7	0	2	23	2	3	0	3	2	4	2	0
more in 1977 than 1978	-	-	0	-	-	3	-	1	-	1	2	2	-	0	-	-
more in 1978 than 1977	-	-	-	1	4	-	1	-	2	-	-	-	2	1	2	1

April

1977	0	0	8	5	15	5	1	21	1	2	2	2	1	6	0	0
1978	0	0	6	7	3	0	4	28	2	19	0	8	1	6	1	1
more in 1977 than 1978	-	-	2	-	12	5	-	-	-	-	-	-	0	0	-	-
more in 1978 than 1977	-	-	-	2	-	-	3	7	1	17	-	-	1	1	1	1

RECEIVED
 TOTAL

JANUARY

	Belle Isle	Cyprus	minor islands	Dunes	Flora	birds	MFC	DC	Parry	Vancouver	St. John's	Conroy	St. John's	Asphalt	Gravel	Range
1977	0	0	12	15	6	8	3	64	4	29	8	10	6	16	2	3
1978	0	0	12	10	9	2	5	54	6	17	6	10	2	8	0	1
MORE in 1977 than 1978	-	-	0	5	-	6	-	10	-	12	2	0	4	8	2	2
MORE in 1978 than in 1977	-	-	0	-	3	-	2	-	2	-	-	0	-	0	-	1

FEBRUARY

1977	0	0	11	22	9	4	8	79	4	12	5	12	3	15	0	2
1978	0	2	10	8	10	6	1	50	1	4	8	3	3	6	1	1
MORE in 1977 than 1978	-	-	1	14	-	-	8	29	3	8	-	9	0	9	-	1
MORE in 1978 than in 1977	-	2	-	-	1	2	-	-	-	-	3	-	-	-	1	-

MARCH

1977	0	0	27	20	8	4	5	86	2	12	9	6	2	12	4	3
1978	0	0	17	12	12	1	4	57	3	7	2	7	4	10	3	2
MORE in 1977 than 1978	-	-	10	8	-	3	1	29	-	5	7	-	-	2	1	0
MORE in 1978 than in 1977	-	-	-	-	2	-	-	-	1	-	-	1	1	-	-	-

APRIL

1977	0	1	22	17	29	7	2	16	4	12	5	6	2	14	2	1
1978	0	0	13	15	10	1	6	54	4	27	1	13	3	12	2	1
MORE in 1977 than 1978	-	1	9	2	19	6	-	12	0	-	4	-	-	2	0	0
MORE in 1978 than in 1977	-	-	-	-	-	-	4	-	-	15	-	7	1	-	-	-

Jan - April

	Public Drinking	Liquor Law Viol.	Mind's Alcohol	Drugs	OMVI	MVA	HR	DC.	Proxior	Vandalism	Burglary	Larceny	Auto Theft	Assault	Curfew	Shop	
1978 WEEKDAY INCREASES over 1977	2	1					4		1			4	1				more calls
1978 WEEKEND & HOLIDAY INCREASES over 1977				5	12				4		7	7	3	2	2	2	"
Total 198 INCREASES over 1977	2	1	5	12			4		5		7	11	4	2	2	2	"
1978 WEEKDAY Decreases from 1977		10	32	13	1	7	51	4	18	13	10	6	24	5	7		Less calls
1978 WEEKEND & HOLIDAY Decreases from 1977		4	1	12	14	3	35	1	9	6	2			1	1		"
Total 198 Decrease from 1977		11	29	15	9	80	3	25	13	9	4	20	3	3			"

WEEKDAYS

WEEKENDS & HOLIDAYS

JAN MONTH '78 YEAR

WORKSHEET

1900-0700 HOURS

1900-0700 HOURS

Public Drinking
Liquor License Violations
MC - MIP - MOP
Incapacitated Person
OMVI
Motor Vehicle Accident
Hit & Run
Disorderly Conduct
Prowler
Vandalism
Burglary
Larceny
Auto Theft
Assault

Public Drinking
Liquor License Violations
MC - MIP - MOP
Incapacitated Person
OMVI
Motor Vehicle Accident
Hit & Run
Disorderly Conduct
Prowler
Vandalism
Burglary
Larceny
Auto Theft
Assault

1900-0700 HOURS	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OMVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft	Assault	1900-0700 HOURS	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OMVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft	Assault
1900						1	3								1900														
2000						3	1								2000						1								
2100					1	3				1		1			2100										1				
2200						3		1		1					2200						1		1						
2300						4		1		1		1	1		2300						1								
2400	1	1	1		1	3	1	1	1						2400					1	1	1					1		
0100	1					3	1	1		1		1			0100						1		1						
0200						3				1					0200						1								
0300					1	3									0300						1				1	1	1	1	
0400	1				1	3	1								0400						1				1	1	1	1	
0500						1		1							0500						1								
0600						1		1							0600						1		1				1	1	
					1	4		1													1		1			1	1		
	3	4	4	3	2	14	2	9	1	2		2				7	4	5		1	8	3	5	2	3	1	2	5	
						27	1	1		4		1				7	5	5		1	5	3	7	5	4	2	5		
	12	10	9	2	5	51	6	17	6	10	2	8			12	10	9	2	5	51	6	17	6	10	2	8			

Am Time Unavailable

FEB 78 MONTH YEAR

WEEKDAYS

WEEKENDS & HOLIDAYS

1900-0700 HOURS	WEEKDAYS													1900-0700 HOURS	WEEKENDS & HOLIDAYS														
	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OWVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft		As.ault	Days	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OWVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft
1900															1900														
2000		1													2000														
2100		5	3												2100														
2200			6										1		2200			1									1		
2300	1	1													2300												1		
2400		1	1	1											2400			1	1										
0100															0100		1										1		
0200	1	6	1	1											0200	1													
0300		1													0300													1	1
0400				1									1		0400		1	1											
0500													1		0500		1	1										1	1
0600															0600														
		7	4	4													2	2	6	3							3	1	
	2	1	1														1	1									3	1	
																	2	1									2	1	
																	2	1	1	1							5	1	
	2	10	4	10												0	10	2	10	6	3					50	1	4	

WORKSHEET

AS TIME UNKNOWN

JUNE '77 MONTH YEAR

WORKSHEET

1900-0700 HOURS

1900-0700 HOURS

1900-0700 HOURS	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OMVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft	Assault	Curfew	Drugs
1900																
2000																
2100																
2200																
2300																
2400																
0100																
0200																
0300																
0400																
0500																
0600																
Unman																
0	0	0	6	16	6	2	2	5	7	2	7	3	7	1	1	
0	0	0	4	2	0	0	0	2	0	0	0	0	0	0	0	
0	0	0	10	1	1											
0	0	0	14	17	7	1	3	11	5	16	7	10	4	2		

1900-0700 HOURS	Public Drinking	Liquor License Violations	MC - MIP - MOP	Incapacitated Person	OMVI	Motor Vehicle Accident	Hit & Run	Disorderly Conduct	Prowler	Vandalism	Burglary	Larceny	Auto Theft	Assault	Curfew	Drugs
1900																
2000																
2100																
2200																
2300																
2400																
0100																
0200																
0300																
0400																
0500																
0600																
Unman																
0	0	0	3	8	1	2	0	33	3	1	2	3	2	2	3	
0	0	0	1	0	0	0	0	8	0	1	1	0	0	1	0	
0	0	0	4	0	1	7	11	7	7	7	7	7	7	7	7	
0	0	0	14	27	7	11	7	45	8	11	5	16	5	10	4	

Red=1



Official Business

Alaska State Legislature

Senate

Committee on Judiciary

Pouch V
State Capitol
Juneau, Alaska 99811

February 20, 1981

Mr. Ron Hammett
Administrator
South Central Health Planning
and Development, Inc.
1135 West Eighth Avenue, Suite 1
Anchorage, Alaska 99501

Dear Mr. Hammett:

Thank you for your letter in support of Senate Bill 117, which relates to the hours of sale of alcoholic beverages.

I agree with you and Senator Ferguson that reducing the hours for dispensing alcohol has merit as a possible method of reducing alcohol-related problems.

I am concerned, however, that limiting the hours of sale by state law is perhaps an intrusion into local control over this matter. Several cities, including Anchorage, have asked the Legislature to not enact SB 117, or similar legislation that imposes statewide uniformity, without considering the different needs of each community.

The Judiciary Committee will be holding hearings on the Bill in the future, and I will be sure to notify you of the date.

Thank you again for providing me with your views of this proposed legislation.

Sincerely,


Patrick M. Rodey, Chairman

PMR/ods



**South Central
Health Planning and Development, Inc.**

1135 West Eighth Avenue • Suite 1 • Anchorage, Alaska 99501

(907) 278-3631

February 17, 1981

RECEIVED

Honorable Pat Rodey
Senate Judiciary Committee
Pouch V
Juneau, AK 99811

FEB 19 1981

Dear Senator Rodey:

Senator Ferguson's introduction of Senate Bill 117 relating to the hours of sale of alcoholic beverages has been noted. The intent of the bill appears to be consistent with the position of the Board of Directors of South Central Health Planning and Development. The Annual Implementation Plan of our organization, which was approved by the Board at its meeting on December 6, 1980, includes among its recommendations appearing on page 42, "Statewide minimums on closing hours (2:00 a.m. - 8:00 a.m.) - six hours". This appears under the objective "By June, 1981, introduce and pass State Legislation to reduce the availability of alcohol".

South Central Health Planning and Development, the Health Systems Agency for Southcentral and Western Alaska had devoted much of its planning energy to evaluating alcohol related issues in our health service area. Over the past years, the Board has made several recommendations geared toward decreasing the availability of alcohol as a possible remedy toward diminishing alcohol related problems. Reducing the number of hours for dispensing of alcohol is a means of decreasing availability.

The Board appreciates your favorable consideration of this and similar interventions.

Sincerely,

Ron Hammett
Administrator

RH/gfa

cc: Senator Ferguson
SCHPD Board of Directors
Don DeMers, Municipal Health Commission

Two petitions ready if bars hours not cut

By JOHN LINDBACK
Daily News reporter

Forcing bars and liquor stores to close from 2 to 10 a.m. is the aim of two separate petition drives poised for action and awaiting the outcome of deliberations by the Anchorage Assembly.

One of the drives is led by Chancy Croft, a former state legislator and gubernatorial candidate. The other is organized by an informal coalition of religious and public health advocacy groups.

If the Anchorage Assembly approves a plan other than a 2 a.m. to 10 a.m. ordinance, it is highly likely the petition drives would begin immediately. Local businesses with liquor licenses now are required to close between 5 a.m. and 8 a.m.

"I sure think it's the best idea of anything proposed so far. If the assembly doesn't do anything close to it, I plan to circulate the petition," Croft said.

"Unless you do something about the amount of alcohol



available, some of the money you put into those alcohol programs is just going to be wasted," Croft said.

The informal coalition has sent the same message to the assembly.

"It is apparent that if an ordinance like this is not adopted, the groups involved are in a position to generate four or five times the required number of signatures necessary to place the issue on the ballot," said a letter to the assembly from Obed Nelson of the Alaska Council on Prevention of Alcohol and Drug Abuse.

"They have not yet drafted the language of the petitions and some of the coalition organizations are pushing for 1 a.m. or even midnight closings to be

placed on the ballot," Nelson added.

The assembly on April 16 will conduct public hearings on four different proposals to combat alcoholism. They are:

- Limiting liquor sale hours to 16 hours per day. The bars and liquor stores would be able to choose which 16 hours they prefer to remain open;

- Mandatory closure of licensed liquor businesses just in the downtown area between 2 a.m. and 10 a.m.;

- Mandatory closure of all licensed liquor businesses between 2 a.m. and 10 a.m.; and

- A proposal calling for a special downtown drunk patrol financed on a trial basis by the liquor industry, empowered to detain drunks for up to 12 hours at a detoxification center.

The Cabaret, Hotel and Restaurant Association has opposed the cutback in liquor sales, claiming a substantial loss of business and jobs will result. The organization has endorsed the drunk patrol proposal.

Tumor problems

Dear Editor: 2/6/81

The opposition of CHAR to shorter hours for gin mills is a classic example of greed's triumph over reason and common sense.

Instead of attacking the disease, they much prefer the taxpayers pick up the tab for treating the patients.

Felix P. Castro
330 E. 4th Ave.

Roving patrol to monitor drunks urged

By JOHN LINDBACK
Daily News reporter

Fourth Avenue bar owners are willing on a trial basis to pay for a new drunk patrol empowered to detain public inebriates for up to 12 hours.

Robert Johnson, spokesman for the Cabaret, Hotel and Restaurant Association (CHAR), and Anchorage Assemblyman Fred Chiel said Friday that the bar owners are willing to try the self-policing program as a way to combat both Skid Row alcoholism and prospects that their business hours may be cut back.

The owners of eight Fourth Avenue bars and two package liquor stores agreed Friday morning to pay the expenses for a 12-hour patrol during daytime hours by two officers at time, Johnson said.

"They're going to have a Fourth Avenue Patrol from 6 in the morning to 6 in the evening," Johnson said, who credited Chiel with the idea.

See Page A-10, BAR

Bar owners propose patrol

Continued from Page A-1

Chiel said he will present a five-part proposal on Skid Row alcoholism to the Anchorage Assembly Tuesday that includes the drunk patrol provision. The bar owners are willing to pay for the patrol if they are empowered to detain drunks at the Pt. Woronzof Detoxification Center, Chiel said.

Mayor George Sullivan this week proposed amending a municipal ordinance to cut hours for downtown businesses with liquor licenses.

The ordinance now requires businesses with liquor licenses to close between 5 a.m. and 8 a.m. The proposed amendment calls for the establishments to be closed between 2 a.m. and 10 a.m.

"I talked to about six or seven bar owners — all on that strip," Chiel said. "They all agreed to the plan. They weren't the happiest guys in the world but what could they do?"

"I'm (backing) it on that basis that the resolution gives them six months to do this trial thing with self policing. If it doesn't work, as far as I'm concerned I'd support something like Sullivan is proposing," Chiel said.

"Before we do that (Sullivan's plan) I'd rather try this," Chiel said. "I don't think (cutting) the hours is going to do it."

The Community Service Patrol will pick up drunks, Chiel said, but the inebriate isn't forced to stay at the detox center for any period of time. Detaining drunks longer at the center would keep them from public view, Chiel said.

"You're recycling drunks, that's all you're doing," he said, "But you're getting them out of view."

Sullivan issued his proposal after a Blue Ribbon Committee he commissioned on Skid Row alcoholism recommended a reduction in liquor sale hours. Fourth Avenue for years has been considered for years the center of Skid Row alcoholism in Anchorage.

Johnson said the patrol is needed the most during daytime hours.

"They're really gone at night," he said. "They're real believers in 'early to bed, early to rise.'"

CHAR has so far taken no position on Sullivan's proposed amendment to the city ordinance but he presumed the members would be opposed, Johnson said.

"It's tantamount to closing the filling stations part of the day to clean up air pollution."

Constructive plan from the mayor

2/5/81

Mayor George Sullivan, we're pleased to note, has joined his own Blue Ribbon Committee in recommending shorter bar and liquor store hours in Anchorage — where liberal access to the sale of alcoholic beverages certainly contributes to the city's tragic alcoholism problem.

The proposal would amend a city ordinance to require closure of downtown bars and liquor stores between 2 a.m. and 10 a.m.

We've advocated shorter hours of sale before, and our only quarrel with the plan now is that it's limited to only part of Anchorage. The plan appears to discriminate unfairly against bars that happen to be located downtown, and only works to displace the problem to other areas. We'd prefer to extend the shorter hours citywide.

The mayor's plan is a step in the right direction — and certainly better than an offer by downtown bars and liquor stores to pay for a "Community Service Patrol." Under that plan, bar and liquor store owners would pay for a 12-hour drunk patrol to guard downtown streets — if the patrol is empowered to hustle drunks off the the Pt. Woronzof Detoxification Center and detain them there.

Bar and liquor store owners are free to do what they can to improve public safety in their own neighborhoods, but the plan they suggest only removes the victims from the scene without dealing with the problem at hand. The creation of a private patrol force, moreover, is not a concept this community should embrace.

Responsible alcohol use would remain convenient even under limited hours of sale. Responsible public policy would recognize as much — and impose tighter controls on the sale of alcoholic beverages.

Shorter liquor hours seen in city's future

by Lyn Whitley
Times Writer

Bar and liquor store hours in Anchorage probably will be shortened, the mayor and several Anchorage Assembly members said Tuesday.

But they aren't sure whether the decision will be made by the Assembly or by voters.

Meanwhile, private security guards may patrol Fourth Avenue along the two-block area city leaders have identified as Anchorage's skid

row, representatives of the liquor industry said Tuesday.

The proposed drunk patrol is the Cabaret, Hotel and Restaurant Association's way of showing that by helping to enforce existing laws, the problem of public drunks can be solved without closing bars earlier.

Joe Majors, president of CHAR, said the guards would not carry guns. "We view it as a neighborhood crime watch that we'll pay for," he said.

The Assembly Tuesday postponed approval of Assemblyman Fred Chiel's resolution that would give the industry six months to try the drunk patrol plan.

Instead, members agreed to wait until April 16 to hold a public hearing on that plan, along with three ordinances that would limit bar and liquor store hours.

Mayor George Sullivan proposed two of those ordinances "to get the Assembly started."

One of Sullivan's proposals would require bars and liquor stores in the downtown area to close between 2 a.m. and 10 a.m. They now may stay open until 5 a.m.

Sullivan's other measure would allow the businesses to decide which 16 consecutive hours between 8 a.m. and 5 a.m. they want to sell liquor. This plan would apply to all establishments in the municipality.

(See LIQUOR, page A-3)

Liquor . . .

(Continued from page A-1)

A third ordinance also introduced Tuesday would close all bars between 2 a.m. and 10 a.m. That plan is favored by the Alaska Council on Prevention of Alcohol and Drug Abuse Inc.

Sullivan has said that if the Assembly doesn't take some action to limit bar hours, an initiative petition will be circulated restricting all bars to 10 a.m. to 2 a.m. hours.

"In my judgement, based on my contacts with a broad segment of the community, such an initiative would be approved overwhelmingly by the voters," he said.

Tuesday he said he doesn't know which of the three proposed ordinances he favors, "but I think the Assembly should make a decision."

A few Assembly members agreed, but others said the issue will probably be decided by voters at the polls in October.

Assemblyman Joe Josephson agreed with Sullivan that the Assembly should make a decision.

"The buck stops with the Assembly," he said, adding that he wants to wait until after the public hearing to decide which plan he'll support.

Assemblyman Paul Baer thinks the issue will be put on the ballot for voters to decide. "I'll vote for some type of restriction on the bar hours, but I don't know which one at this point," he said.

Jane Angvik, an Assembly member from the downtown district, agreed the issue probably will be decided at the polls. "And I think the results will be close."

She was the only Assembly member who voted against the motion to continue discussion of Chiel's resolution. "I don't know what it accomplishes to move the drunks along, and that's really all the security guards can do," she said.

Assembly member Don Smith, who owns a business downtown near the Fourth Avenue bars, disagreed. "With a little prodding (from the security guards), these people will see that their behavior is not a welcome activity."

Fred Chiel, the other Assembly member who, along with Smith, strongly supports the drunk patrol plan, said it's worked before in the Loussag Library and the Sunshine Mall, where private guards are stationed to keep drunks out of the buildings.

Assembly member Dave Walsh predicted the Assembly will approve some type of restriction on liquor sales, or put the issue to voters, unless there's some significant improvement in the Fourth Avenue drunk problem.

His position, he said, will depend on the testimony at the April 16 public hearing.

Cut in downtown liquor hours sought

By JOHN LINDBACK
Daily News reporter

Downtown bars and liquor stores would be forced to close from 2 a.m. to 10 a.m. under an amendment to a city ordinance proposed this week by Mayor George Sullivan.

The ordinance now on the books requires all businesses with liquor licenses to be closed between 5 a.m. and 8 a.m.

2/13/81
The Anchorage Assembly is scheduled to consider the proposed ordinance in mid-March.

"As the assembly is aware, there has been steadily increasing concern in the community over problems related to alcohol consumption in general and the so-called 'downtown' or 'Fourth Avenue' problem in particular," the mayor said in a memo to the assembly.

"Other communities have

reduced hours of operations a means of dealing with alcohol-related community problems," Sullivan said. "Studies show that over 50 percent of all accidental deaths, 70 percent of all reported suicides and 65 percent of all homicides are associated with alcohol abuse. In addition, alcohol abuse is connected with well over 50 percent of all arrests for various forms of violent crimes."

The ordinance would affect seven package liquor stores and an undetermined number of bars.

The Cabaret, Hotel and Restaurant Association stepped up its campaign against proposals that would restrict liquor sale hours after a Blue Ribbon Committee commissioned by the mayor's office recently recommended reducing the number

See Back Page, SULLIVAN

Sullivan wants liquor hours reduced

Continued from Page A-1

of hours alcoholic beverages can be purchased in the community.

The committee met for two days to study and make recommendations on Anchorage's Skid Row alcoholism problem.

CHAR spokesman Robert Johnson has said his organization would oppose restricting

bar hours because establishments throughout the city would suffer economically due to a downtown problem. Johnson could not be reached for comment Thursday on the proposal.

"The assembly should be aware that there is substantial community pressure for a municipal-wide reduction in sale

hours," the mayor said.

"At least two groups are apparently considering an initiative petition to reduce hours in all areas to between 2 a.m. and 10 a.m. In my judgment, based on my contacts with a broad segment of the community, such an initiative would be approved overwhelmingly by the voters."

Shorter liquor hours seen in city's future

by Lyn Whitley
Times Writer

Bar and liquor store hours in Anchorage probably will be shortened, the mayor and several Anchorage Assembly members said Tuesday.

But they aren't sure whether the decision will be made by the Assembly or by voters.

Meanwhile, private security guards may patrol Fourth Avenue along the two-block area city leaders have identified as Anchorage's skid

row, representatives of the liquor industry said Tuesday.

The proposed drunk patrol is the Cabaret, Hotel and Restaurant Association's way of showing that by helping to enforce existing laws, the problem of public drunks can be solved without closing bars earlier.

Joe Majors, president of CHAR, said the guards would not carry guns. "We view it as a neighborhood crime watch that we'll pay for," he said.

The Assembly Tuesday postponed approval of Assemblyman Fred Chiel's resolution that would give the industry six months to try the drunk patrol plan.

Instead, members agreed to wait until April 16 to hold a public hearing on that plan, along with three ordinances that would limit bar and liquor store hours.

Mayor George Sullivan proposed two of those ordinances "to get the Assembly started."

One of Sullivan's proposals would require bars and liquor stores in the downtown area to close between 2 a.m. and 10 a.m. They now may stay open until 5 a.m.

Sullivan's other measure would allow the businesses to decide which 16 consecutive hours between 8 a.m. and 5 a.m. they want to sell liquor. This plan would apply to all establishments in the municipality.

(See LIQUOR, page A-3)

Mayor proposes shorter bar hours

by Lyn Whitley
Times Writer

Mayor George Sullivan is proposing two ways for the Anchorage Assembly to shorten bar and liquor store hours. Each proposal would limit the open time to 16 hours.

In one ordinance to be introduced to the Anchorage Assembly, Sullivan will propose that liquor be available in the central business district from 10 a.m. until 2 a.m. only. Another ordinance set for introduction would allow liquor to be sold during any consecutive 16-hour period between 8 a.m. and 5 a.m. Currently, liquor is available from 8 a.m. until 5 a.m.

The proposed ordinances will be introduced to the assembly Tuesday.

In a memorandum to the assembly, Sullivan warned that unless some plan to limit bar hours is adopted, an initiative petition to reduce hours in all areas of the city to between 2 a.m. and 10 a.m. will be circulated.

"In my judgement, based on my contacts with a broad segment of the community, such an initiative would be approved overwhelmingly by the voters," he said.

Sullivan said that if assembly member Fred Chiei's resolution supporting the liquor industry's alterna-

tive to the problem of public drunks on Fourth Avenue is adopted, "it would effectively postpone any change in closing hours or hours of operation for six months."

And that, according to the mayor, would prompt immediate circulation of the initiative petition restricting bar hours.

Chiei's resolution, scheduled for public hearing at Tuesday's meeting, supports the liquor industry plan to hire private security guards who would help bar owners enforce liquor laws.

Chiei's resolution also would obligate the assembly to defer any further attempts to regulate the sale of liquor for "approximately six months."

Sullivan first suggested restricting liquor sale hours downtown several weeks ago. That ordinance "proposes to reduce hours of operation in the central business district as an alternative to an immediate, municipal-wide restriction on sale hours."

The second suggestion allows liquor license owners throughout the municipality to select up to 16 continuous hours between 8 a.m. and 5 a.m. of the next day as the time they would sell liquor.

"This would in effect reduce the

total possible hours for liquor sales in any one establishment in the municipality from the present 21 hours to a maximum of 16 hours," he said.

This alternative, in addition to helping reduce alcohol related problems connected with the public drunks on Fourth Avenue, "is expected to aid in reducing the overall incidence of alcohol related crime in the community," Sullivan said.

He said his proposal will reduce the overall time liquor can be sold, while at the same time allowing businesses to decide their own 16 hours of operation.

"It is hoped that a substantial impact on alcohol related problems can be made without unfairly restricting legitimate businesses."

The assembly will meet at 6 p.m. at 3500 Tudor Road to consider Sullivan's proposed ordinances along with Chiei's suggested resolution.

Also Tuesday, the assembly will be asked to approve an ordinance that sets higher pay ranges for executives in the municipality.

Currently, the municipality's top executives have been getting less money in their pay checks since January than they are entitled to under a budget okayed by the assembly.

Under the city's executive pay plan, administrators Ron Carzini,

John Spencer, Larry Crawford and about six others, can't collect the entire 7 percent raise the Anchorage Assembly approved for them in November.

The 1981 budget has enough money to cover the raises, but the pay plan sets the highest municipal executive salary at \$58,000 a year. The raise would place the administrators over that limit.

With his raise, Crawford should have been getting paid since January at an annual rate of \$61,650. But the pay plan is set by ordinance, so the city's been bound by its own law not to pay Crawford his full raise.

The proposed pay plan would increase the minimum base pay for executives from \$27,000 to \$30,000 and the maximum pay from \$58,000 to \$70,000.

But it would not mean immediate salary increases for any employees other than those eight or nine executives who've reached the top of the current ranges and therefore can't receive their approved 7 percent raises, a personnel department spokesman said.

The assembly meeting begins at 6 p.m. at 3500 Tudor Road. It is open to the public.

Coping with our alcohol problem

Anchorage Assembly members were wise Tuesday night not to endorse a plan by downtown bar and liquor store owners to establish a community "drunk patrol." They'll be wiser still if they proceed to embrace the measure advocated by a municipal Blue Ribbon Committee that studied alcoholism downtown: closing liquor establishments between the hours of 2 a.m. and 10 a.m.

Bar and liquor store owners hope to defuse the issue by creating a drunk patrol that presumably would improve public safety downtown. Public safety surely is a commendable goal, but we doubt that a patrol force created and financed by private business is a viable way to pursue it.

The owners will need to see results, and soon, to gain ammunition in the battle over the issue they're really concerned with — hours of operation. Getting drunks off the streets is the obvious aim, but the techniques a drunk patrol might use to accomplish it pose serious questions. A patrol force selected and financed by private sources, moreover, would have precious little accountability to the public — and granting that group police authority would be highly questionable indeed. The assembly recognized as much in refusing to grant the power to detain drunks at a detoxification center.

The danger of depriving citizens of their civil liberties, it must be stressed, is of paramount concern.

Beyond that, the community drunk patrol proposal distracts attention from the real issue: the public purpose in reducing the dangers and suffering associated with alcoholism. A drunk patrol will not get drunk drivers off the streets, nor will it reduce the availability and abuse of alcohol. Limiting hours of sale is "only" a small step in coping with those problems, but it is a reasonable measure advocated by responsible groups.

Cutting back on the present 21 hours per day in which alcohol is sold in Anchorage will not, we're confident, diminish the opportunity for moderate consumption. Nor will it destroy the economic viability of responsible liquor establishments.

Bar and liquor store owners are within their rights to oppose a tightening of hours of operation. They have a legitimate interest in keeping their opportunities open. But interests conflict, and the public must consider a wider perspective. The owners are playing a political game, one that seeks to remove public pressure — but does not cope with the problem at hand.

It's up to the assembly to do that. Public pressure evidently is growing; two citizens groups are said to be planning petition drives calling for an initiative requiring shorter hours of liquor sales.

Keeping drunks off the street — or under the eye of a private patrol force — does not reduce the potential for abuse. If this community is serious about coping with its alcohol problem, it must spread that concern to all.

The citizens of Anchorage already pay for alcohol abuse — in higher traffic risks, in a rising incidence of violent crime, in increased costs of social services. Now there are many who believe that businesses who profit handsomely from the sale of alcohol ought to bear greater responsibility for the costs. That, surely, is little to ask in the face of a human problem of tragic proportions.

Bar hours bill introduced; local leaders say no

Lyn Whitley
Staff Writer

1/31/81

Anchorage officials said no links Friday to a bill introduced in the state Senate to limit bar hours across the state, even though the legislation could take a political monkey off their backs.

They said the issue should be decided locally. Sen. Frank Ferguson, D-Kotzebue, introduced a bill to cut two to ten hours off the time bars and liquor stores can remain open. Liquor would not be sold from midnight to 10

a.m. on Monday, 2 a.m. to 10 a.m. Tuesday through Friday, and 5 a.m. to 10 a.m. on Saturday and Sunday.

Ferguson said laws which now permit bars to be open 21 hours a day — from 8 a.m. to 5 a.m. — “allow for a very little time” when people can’t abuse alcohol.

Under his proposal, municipalities would retain their present option of shortening hours even more. A bill similar to Ferguson’s failed to make it to the House floor for debate during the 1975-76 session, dying in a House committee. Ferguson said he

introduced the bill (SB117) at the request of his constituents. Statistics show that Alaskans drink at a rate double the national average, and Kotzebue heads the list with the highest rate of alcohol-related deaths and accidents in the nation.

In Anchorage, local leaders are concerned primarily with the effect public drunks have on the tourist trade and businesses in area of Fourth Avenue and C Street.

But they are hesitant to support shorter hours throughout the municipality. They say it would punish all

the liquor businesses for a problem centered in one area of town. Several also question the effect it would have on alcoholics.

Anchorage Assembly chairman Ben Marsh, who worked as a lobbyist to defeat the proposed state legislation five years ago, said Friday the new bill “probably doesn’t make any more sense now than it did then.”

“I lobbied against that bill when Gov. Jay Hammond proposed it in the 1975-76 session because it was supposed to cut down on alcoholism,

which is obviously stupid,” said Marsh, who lobbied under contract for the Casaret Hotel and Restaurant Owners Association from about 1973 to 1976.

“I still can’t see that closing the bars earlier will have any beneficial effect on the Fourth Avenue problem,” he said. “It won’t effect the wine population, only people like visitors and people who don’t get off from work until late a night.”

Another Assembly member with legislative experience in Juneau

agreed with Marsh that liquor sale hours should be set by local governments, not the state.

“It would be incongruous for a home rule government official to welcome that kind of answer,” Joe Josephson said of the proposed state mandate.

“If the bill is adopted, it would remove the issue from the scene from a political point of view, but I can’t believe there’s a uniformity of answers that would fit the needs of each community,” he said.

New bill would cut bar hours

By The Associated Press

Bar hours would be shortened, a state office complex built in Anchorage and sports fishermen could catch king salmon and steelhead without permits under legislation introduced in the Senate.

Statistics show that Alaskans drink double the national average, while Kotzebue has the highest rate of alcohol-related deaths and accidents in the nation. To deal with the problem, Sen. Frank Ferguson, D-Kotzebue, introduced a bill (SB117) to shorten the hours bars could be open throughout the state.

Ferguson said current laws which permit bars to be open 21 hours a day "allow for very little time" when

people can't abuse alcohol. Ferguson said Kotzebue residents asked him to seek state-mandated closure of bars from 2 a.m. to 10 a.m. Tuesday through Friday, from 5 a.m. to 10 a.m. Saturday and Sunday, and from 12 a.m. to 10 a.m. Monday. Those are the hours included in his bill.

Municipalities would retain their present option of shortening hours even more.

Sen. Dick Eliason, R-Sitka, has introduced a bill to end the requirement for sport king and steelhead fishing permits that a person now must obtain in addition to regular fishing licenses (SB111). He said the permits are a "nuisance."

To save Anchorage residents the frustration of dealing with state offices scattered throughout their city, Sen. Vic Fischer, D-Anchorage, introduced a bill (SB124) to build a state office complex there.

The bill has nothing to do with the capital move issue, Fischer said.

Sen. Ed Dankworth, R-Anchorage, has introduced a bill (SB125) to appropriate \$45.1 million to the municipal assistance fund and \$4.6 million for distribution to municipalities for miscellaneous services and hospital construction.

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Lyn Whitley
News Writer

1/31/81

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