

H

B

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6

COMMITTEE REPORT

SENATE

3/18/81

FURTHER: Finance

Date: _____

Mr. President:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had CSHB 26 (Finance)

displaced homemakers

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s) same title
- replace with CS for _____ new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Tom Kelly

Charles H. P.

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Tom Kelly - no rec

Charles H. P.

 CHAIRMAN

A M E N D M E N T

OFFERED IN THE SENATE:

Senate HESS
By: _____

To: CSHB 26(Fin)

SENATE BILL No. _____

HOUSE BILL No. _____

26 - An Act Relating to Dis-
placed Homemakers

PAGE: 4

LINE: 27

after the word "homemakers" delete the period and insert "qualified for such positions."

PRELIMINARY COST ANALYSIS FOR DISPLACED HOME MAKERS, FAIRBANKS

Displaced Homemakers of Fairbanks has been in existence since June of 1979. Since that time the agency has served 406 clients. Of these clients, 186 have either been placed in jobs or gone on to further education.

The following figures are an initial cost effective analysis of the program. These are general statistics as there was not time prior to this presentation to prepare detailed statistics.

The national average size of a family receiving Aid for Dependent Children is one adult with two children. This is also the average Displaced Homemaker client family.

| | |
|---------------------------------|-------------------|
| This family receives per month: | \$ 514.00 |
| | x |
| | 12 |
| Cost per year: | <u>\$6,168.00</u> |

| | |
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| Food Stamps for above: | \$ 200.00 |
| (maximum allowable is \$283.00 per month) | x |
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| Cost per year: | <u>\$2,400.00</u> |

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| Medicaid payments for above: | \$ 172.50 |
| (average per AFDC claim for last year) | x |
| | 12 |
| Cost per year: | <u>\$2,069.00</u> |

| | |
|--|-------------|
| Total amount paid per year for average AFDC family of three: | \$10,637.00 |
|--|-------------|

Number of Clients who obtained employment to date with the assistance of Displaced Homemakers: 106

| | |
|---|-----------------------|
| Monies that would have been paid for clients no longer receiving public assistance: | \$ 10,637.00 |
| | x |
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| | <u>\$1,127,522.00</u> |

At the current rate of processing clients to employment, we anticipate obtaining employment for an additional 34 people prior to expiration of the Displaced Homemaker contract on June 30th.

| | |
|--|----------------|
| Additional cost savings of above: | \$ 361,658.00 |
| Total savings resulting from employment of AFDC recipients: | \$1,489,180.00 |
| Displaced Homemakers contract: | 340,000.00 |
| Total savings to the government by funding activities of Displaced Homemakers: | \$1,149,180.00 |

There are other savings when individuals obtain employment and are removed from the welfare rolls. There is a reduction of individuals processed through the criminal justice system:

1. Decrease in number of child abuse cases
2. Reduction in rate of various criminal charges
3. Decrease in police calls for "family disturbance"

Among other Social Service savings, there is less use of:

1. Legal Services
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3. Child protection agencies
4. Drug/Alcohol abuse treatment facilities

Other positive benefits include:

1. Clients become tax payers
2. The "welfare chain syndrome" is broken in the family
3. Encouragement of education/training allows individuals to contribute to society to a higher degree through working in skilled positions
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POSITION PAPER
ON
CS FOR HOUSE BILL NO. 26

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, desertion, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now, due to inflation, must be supplemented by a job for which they are not prepared. Otherwise they may be forced onto the welfare rolls.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage, Fairbanks and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, during Fiscal Year 1981 the Department has contracted for the following: \$159,000 for the Alaska Women's Resource Center in Anchorage for a counseling center and a displaced homemaker program; and \$137,804 for Adult Learning Program of Alaska Inc. in Fairbanks for displaced homemaker program.

The directors of the shelters for battered women with which the Department has contracted have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence toward them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

The Department also contracts with Women's Resource Centers in Kenai, Kodiak, Sitka and Juneau which provide services to displaced homemakers as do shelter programs statewide. At the present time there is no central source to coordinate services for displaced homemakers, although Division of Adult and Aging Services social workers do provide information, referral and counseling. There is a definite need to have a centralized information and referral system, as well as a need to coordinate services which are already available.

On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap would be reduced by coordinating existing State operated and funded programs, as well as community resources.

Should this enhanced program for displaced homemakers be established by statute, the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program. The Department concurs with the Committee's substitution.

Recommended by: Elizabeth Muktarian
Elizabeth Muktarian
Director
Div. of Adult and
Aging Services

Date: 3/18/81

Approved by: Helen D. Beirne
Helen D. Beirne
Commissioner
Dept. of Health and
Social Services

Date: 3/19/81

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Committee Substitute for House Bill 26

Title "An Act relating to displaced homemakers; and providing for an effective date."

Requested by _____ Date March 18, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Social & Economic Assistance for the General Population

BRU, Program, or Subprogram(s) Affected Division of Adult & Aging Services - Adult Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

| | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES | | | | | | |
| 200 TRAVEL | | | | | | |
| 300 CONTRACTUAL | | | | | | |
| 400 COMMODITIES | | | | | | |
| 500 EQUIPMENT | | | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS, ETC. | | | | | | |
| TOTAL | | -0- | | | | |

FUNDING (Thousands of Dollars)

| | | | | | | |
|-----------------------------|--|-----|--|--|--|--|
| GENERAL FUND | | -0- | | | | |
| FEDERAL FUNDS | | | | | | |
| OTHER (Specify Fund Source) | | | | | | |
| | | | | | | |

POSITIONS

| | | | | | | |
|-----------|--|--|--|--|--|--|
| FULL TIME | | | | | | |
| PART TIME | | | | | | |
| TEMPORARY | | | | | | |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Zero Impact.

IV. DATE

3-18-81

PREPARED BY Dorothy Walt

AGENCY Division of Adult and Aging Services

PHONE 465-3250

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

M&B Approval

Marsha Hubbard Date 3/18/81

CONFERENCE COMMITTEE REPORT

DATE: MARCH 17, 1982

Mr. President:
Mr. Speaker:

The _____ Conference Committee which has had
CSHB 287(Jud) "An Act relating to domestic violence."

and

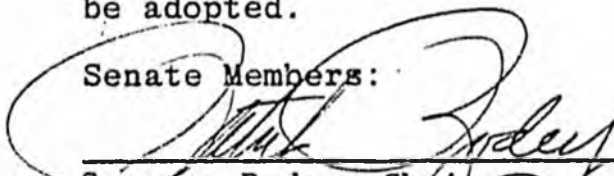
SCS CSHB 287(Rls)amS "An Act relating to displaced homemakers;
and providing for an effective date."

under consideration, recommends that

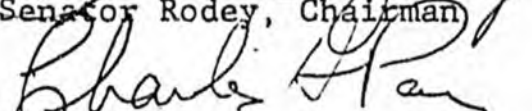
CCSHB 287 "An Act relating to providing protection and assistance
in domestic crises; and providing for an effective
date."

be adopted.

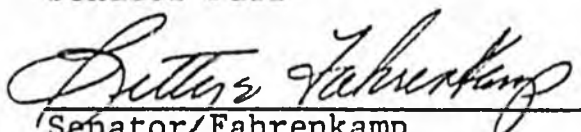
Senate Members:



Senator Rodey, Chairman



Senator Parr

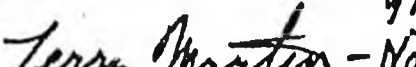


Senator Fahrenkamp

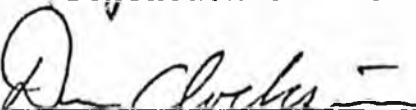
House Members:



Representative Halford, Chairman



Representative Martin



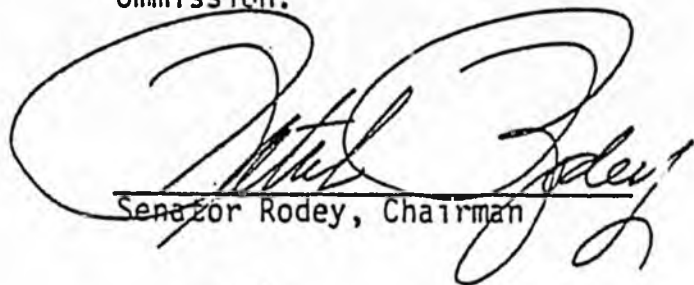
Representative Clocksin

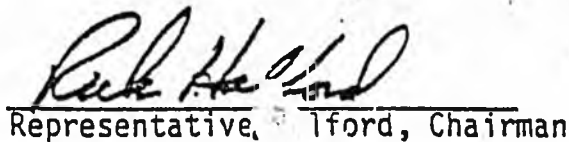
PLEASE RETURN REPORT AND CONFERENCE BILL TO THE CHIEF CLERK FOR
DISTRIBUTION.

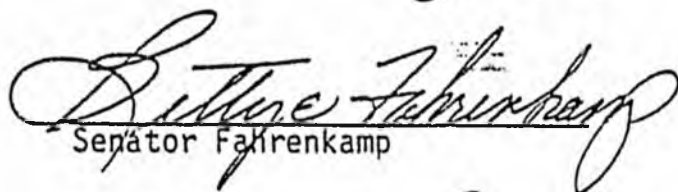
W/CCSHB 287 - March 17, 1982

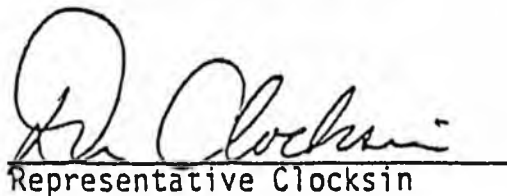
LETTER OF INTENT
CCSHB 287

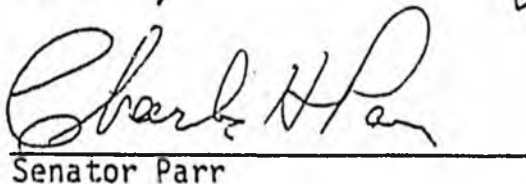
The inclusion of both written and oral notification requirements in Sec. 18.65.520(a) should not be construed as to supercede the primary obligation of an intervening officer, namely the prevention of violence between domestic parties. Should an emergency prevent an officer from informing the victim orally of this section, it is the intent of the committee that no liability is incurred by a peace officer for the omission.


Senator Rodey, Chairman


Representative Tford, Chairman


Senator Fairenkamp


Representative Clocksin


Senator Parr


Representative Martin



Official Business

Alaska State Legislature

Senate

Committee on

Health, Education & Social Services

April 2, 1981

Charlie Parr, Chairman
Terry Stimson, Vice-Chairman
Vic Fischer
Tim Kelly
Mike Colletta

Pouch V
State Capitol
Juneau, Alaska 99811

465-4907
465-4908

LETTER OF INTENT
ON
CS FOR HOUSE BILL NO. 26

The Health, Education and Social Services Committee, in considering CS for House Bill No. 26, has had some doubts as to the need for the additional personnel reflected in the fiscal note furnished by the Department of Community and Regional Affairs.

The Committee recommends that the Finance Committee scrutinize the need for the additional positions in conjunction with its review of existing funding and work loads in the budget of the Department.

A handwritten signature in cursive script, reading "Charles H. Parr".

Senator Charles H. Parr

FISCAL NOTE

cl

I. REQUEST
 Bill/Resolution No. CS for House Bill No. 26 (HESS) (Page 1 of 3)
 Title "An act relating to displaced homemakers; and providing for an effective date".
 Requested by Finance Date 3/9/81

II. FISCAL DETAIL

Agency Affected Department of Community and Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected C.E.T.A.
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

| | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|--------------------------|----------|---------------|---------------|---------------|---------------|---------------|
| 100 PERSONAL SERVICES | 0 | 95.0 | 102.6 | 110.8 | 119.7 | 129.3 |
| 200 TRAVEL | 0 | 30.0 | 32.4 | 34.9 | 37.7 | 40.7 |
| 300 CONTRACTUAL | 0 | 1472.0 | 1589.8 | 1717.0 | 1854.4 | 2002.8 |
| 400 COMMODITIES | 0 | 3.2 | 3.5 | 3.8 | 4.1 | 4.4 |
| 500 EQUIPMENT | 0 | 3.8 | 3.9 | 4.1 | 4.3 | 4.6 |
| 600 LAND & STRUCTURES | 0 | 0 | | | | |
| 700 GRANTS, CLAIMS, ETC. | 0 | 0 | | | | |
| TOTAL | 0 | 1604.0 | 1732.1 | 1870.6 | 2020.2 | 2181.8 |

FUNDING (Thousands of Dollars)

| | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|-----------------------------|-------|--------|--------|--------|--------|--------|
| GENERAL FUND | 0 | 1604.0 | 1732.0 | 1870.6 | 2020.2 | 2181.8 |
| FEDERAL FUNDS | | | | | | |
| OTHER (Specify Fund Source) | | | | | | |

POSITIONS *

| | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|-----------|-------|-------|-------|-------|-------|-------|
| FULL TIME | 0 | 2 | 2 | 2 | 2 | 2 |
| PART TIME | 0 | 2 | 2 | 2 | 2 | 2 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

* These positions are not new, existing staff will be time-charged.

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Availability of funds for the Displaced Homemakers Program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by this Department in Fairbanks. The program offers the following services, directly or by referral; assessment; counseling; job development; basic education; vocational training; and life skills workshops. The annual costs of the program as funded by this Department is \$225,000. Approximately 375 individuals are scheduled to be served.

Lois A. Lind

IV. DATE 3/9/81 PREPARED BY Lois A. Lind, Director
 AGENCY CETA
 PHONE 465-4890
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Three basic assumptions have been utilized in the preparation of this analysis:

- 1.) The Department will fund five (5) similar Multipurpose Service Centers on an annual basis through five separate contracts. Based on the current contract between the CETA Division and the Fairbanks Displaced Homemaker program, approximately 75% of the funds pay for staff directly working with displaced homemakers to provide counseling, assessment, job coaching, job development and referrals to other agencies providing additional services. Another 20% provides instructional supplies and materials, special workshops (life skills, job seeking skills, etc.) and tuition for training programs. Only about 5% goes to administrative costs such as rent, accounting, communications, and so forth.
- 2.) An eight (8) percent inflation rate will be experienced during each year for the five years of this analysis.
- 3.) Contracting for this service will prove more cost effective than the Department establishing and operating the Centers.

Total cost for H.B. 26 for FY'82:

For budgetary purposes we have used an average cost of \$290,000 for each center (\$290,000 x 5). Experience indicates some smaller centers (less dollars) would probably be funded and some centers could be awarded more than \$290,000.

Administrative costs required by the Department: \$ 154,000

Personnel Services:

| | |
|-----------------------------|-----------------|
| Grant Administrator R17(S) | \$30,060 |
| Field Representative R15 | 25,020 |
| P.T. Clerk Typist III R8 | 8,358 |
| P.T. Accounting Tech I R12: | 10,566 |
| Subtotal: | <u>\$74,604</u> |
| Benefits: | <u>20,396</u> |

Total Personnel Services: \$95,000

Travel:

30,000

For bidders conference, pre-award monitoring, contract negotiation, program monitoring and technical assistance.

Contractual:

| | |
|----------------------------|---------|
| Phones: | \$5,750 |
| Rent: | 5,200 |
| Printing/Advertising: | 8,000 |
| Copier Service | 750 |
| Postage: | 500 |
| Word Processing Equipment: | 2,750 |

Total Contractual 22,000

| | |
|--|------------------|
| Commodities: | 3,200 |
| Equipment: | 3,800 |
| Including office equipment for the two full time position and two part-time position. This includes such items as desks, chairs, file cabinet and bookcases. | |
| Total Administrative Expense | <u>\$154,000</u> |
| (Administration rate to program costs = 10.62%) | |

The Department staff, the Grants Administrator and the Field Representative will be responsible for negotiating and executing the contracts, monitoring, providing technical assistance and all statewide coordination.

(End fiscal Note Analysis)

Bill No. House Bill No. 26

Date February 18, 1981

Title An Act relating to displaced homemakers;
and providing for an effective date.

Contact: Judy Knight 465-2700
Doris Simon 465-2712

House Bill No. 26 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaska's displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have three primary concerns in relation to its implementation. First, the bill proposes to provide multipurpose services to a segment of the population, primarily through referral to service providers. A wide range of Alaska's special need groups could be served by consolidated referral centers acting as a focus point for a variety of service agencies. A second concern is the current existence of federal funds available for displaced homemaker services. In order to maximize the effectiveness of these federal funds, any special needs of Alaska that existing federal programs are not meeting should be identified. Then Alaska's unique needs can be met by supplementing these programs with state funds, closely coordinated to avoid costly duplication of services.

Lastly, the proposed legislation does duplicate the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agencies' services and that the proposed multipurpose centers will function as primarily a referring organization.

POSITION PAPER/Department of Labor

Displaced Homemakers Program
529 5th Avenue, Suite 6
Fairbanks, Alaska 99701
456-8428

March 27, 1981

State of Alaska, Senator
Pouch V
Juneau, Alaska 99811

Dear Mr. Parr :

This agency has been informed that House Bill #26, an act relating to Displaced Homemakers, is now in the Senate Health and Social Services Committee and that hearings will be conducted next week.

As Displaced Homemakers of Fairbanks has been in existence for two years and the bill is modeled on this program, we felt that statistical data and a description of our program may be helpful to you.

Displaced Homemakers is a program designed to help people through the transitional period following a death, separation, divorce, disablement of the primary wage earner or absence of a mate. The services offered include, supportive, transitional and crisis counseling; career and academic counseling referrals; training; peer group support; workshops, and job placement.

With a comprehensive program such as ours instituted on a Statewide basis, the monetary savings to the State would be considerable. The savings in human misery would be enormous even though difficult to show in financial terms. Displaced Homemakers do not want to be welfare recipients. They want to acquire skills that will qualify them for jobs so they can have pride in themselves and their children can grow up proud of who they are. The welfare syndrome that begins with poverty and despair and continues in hopelessness from generation to generation can be broken or need never begin if people get appropriate and comprehensive help at a critical time in their lives.

Enclosed are statistics on the number of people we served in FY 80 and a breakdown illustrating the cost effectiveness of our program. If there is any other information you would like to have, please contact this office and we will send it to you.

Thank you for your consideration.

Sincerely,



Gene C. Kingrea
Director

GCX:cjd

Enc.

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3. Encouragement of education/training allows individuals to contribute to society to a higher degree through working in skilled positions
4. Self worth is enhanced

| <u>SERVICES OFFERED</u> | <u>FY 80 STAT.</u> | <u>4th QTR FY 80</u> |
|---|--------------------|----------------------|
| CLIENTS | 297 | 76 |
| POSITIVE JOB PLACEMENT | 82 | 5 |
| POSITIVE TERMINATIONS | 208 | 12 |
| PERSONAL COUNSELING | 297 | 76 |
| EDUCATIONAL FUNDING | 100 | 18 |
| ----- | | |
| <u>EDUCATIONAL REFERRAL</u> | 188 | 39 |
| ABE | 5 | 1 |
| TVCC | 109 | 20 |
| GED | 50 | 10 |
| REC'VD GED'S | 9 | 0 |
| FINANCIAL AID (STATE) | 19 | 2 |
| VOCATIONAL EDUCATION | 5 | 1 |
| VETERANS ADMINISTRATION | 3 | 1 |
| OTHER | 97 | 8 |
| ----- | | |
| <u>SOCIAL SERVICE REFERRAL</u> | 178 | 35 |
| PUBLIC ASSISTANCE (AFDC, FOOD STAMPS, ETC.) | 77 | 17 |
| SOCIAL SECURITY | 2 | 0 |
| HOUSING | 42 | 7 |
| DAY CARE ASSISTANCE (BOROUGH) | 57 | 13 |
| LEGAL AID | 35 | 5 |
| OVR | 7 | 0 |
| OTHER | 43 | 5 |
| ----- | | |
| VOCATIONAL EXPLORATION | 218 | 66 |
| ----- | | |
| EMPLOYMENT ASSESSMENT | 209 | 60 |
| ----- | | |
| <u>LABOR MARKET ORIENTATION</u> | 201 | 46 |
| CETA | 91 | 4 |
| JOB SERVICE | 119 | 32 |
| OTHER | 79 | 20 |
| ----- | | |

SERVICES OFFEREDFY 80 STAT2ND QTR FY 80

| | | |
|-------------------------|----|----|
| JOB SEARCH SKILLS | 85 | 21 |
| SKILLS ASSESSMENT | 56 | 13 |
| JOB APPLICATION | 19 | 0 |
| RESUME' | 39 | 5 |
| INTERVIEWING TECHNIQUES | 10 | 0 |

| | | |
|------------------------|-----|----|
| WORKSHOP PARTICIPATION | 181 | 58 |
|------------------------|-----|----|

| | | |
|--------------------------------|-----|----|
| DISCUSSION GROUP PARTICIPATION | 139 | 83 |
|--------------------------------|-----|----|

CS HB 26 (Finance): Section-by-section analysis

Section 1: Findings and intent.

Section 2: Establishes a new chapter of Title 47 (Welfare, Social Services and Institutions) of state law, Chapter 90 -- Displaced Homemakers.

Sec. 47.90.010. Program Established. Allows the Department of Community and Regional Affairs to contract with nonprofit corporations incorporated under AS 10.20 or public agencies to provide multiple service centers for displaced homemakers. Nonprofit corporations qualifying for assistance must be governed by a board of directors whose membership is broadly representative of the community that the center serves. Also allows C&RA to assist existing programs. C&RA is required to promulgate regulations for these purposes and to provide for competitive bidding on all contracts.

Sec. 47.90.020. Multipurpose Service Centers. Centers may provide the following services: (1) job counselling specifically for displaced homemakers; (2) job opportunity counselling, especially related to the skills and experiences of a homemaker; (3) job training and placement, particularly: (a) short term training that expands homemaking skills and volunteer experience of a displaced homemaker, (b) develop liason with potential employers, (c) assist in finding vocational, educational and apprenticeship training, and (d) help identify community needs and creation of new jobs, including "non-traditional" jobs in the public and private sectors; (4) health care counseling emphasizing preventive care, choice of doctor, insurance policy or health maintenance organization; (5) mental health counselling, family health and nutrition, alcohol and drug abuse counselling; (6) financial management assistance on insurance, taxes, wills, bilingual education, financial assistance, and other educational information of use to displaced homemakers; (8) legal assistance referal; (9) government employment opportunities and information about other government services of benefit to displaced homemakers; and (10) help in obtaining child care while clients are receiving the services described in this section.

Sec. 47.90.030. Employment of Displaced Homemakers. All staff of centers, where possible, should be displaced homemakers. This includes supervisory, technical, and administrative positions as well as clerical positions.

Sec. 47.90.040. Consultation and Coordination. C&RA should cooperate with the Departments of Health and Social Services, Education, Labor, and the University of Alaska and other colleges in the state in the implementation of the chapter.

Sec. 47.90.050. State Employment Assistance. Centers shall, to the maximum extent possible, help displaced homemakers get on state employment registers.

Sec. 47.90.060. Regulations. The Commissioner may adopt regulations to implement the chapter.

Sec. 47.90.080. Definitions. A displaced homemaker is defined as a person who is (1) working as an unsalaried homemaker for any amount of time; (2) facing a significant reduction in income due to divorce, death, separation or disability of spouse; and (3) encountering difficulty with finding employment.

Section 3: Effective date: 7/1/81

(3/20/81: LC)



Alaska State Legislature
House of Representatives
Juneau, Alaska 99811

March 15, 1967

A STATEMENT ABOUT CSHB 26 (DISPLACED HOMEMAKERS)

House Bill 26 as reported out by the House Finance Committee provides for the funding of multipurpose centers to aid displaced homemakers.

A typical displaced homemaker is a woman who, after years of keeping house and raising children, experiences a catastrophic event in her life such as death, divorce, separation, or desertion of her spouse. Unprepared to join the job market due to lack of necessary skills or for having been away from the labor force too long, she suffers from a loss of family income. She is not entitled to collect social security benefits if the disruption was due to divorce. She does not qualify to receive unemployment insurance because her work at home was without monetary compensation. She is ineligible for public assistance.

CSHB 26 (Finance) intends to recognize the invaluable contribution a displaced homemaker has made to society. The network of centers created by this legislation would help displaced homemakers to become self-sufficient and employable through job counseling and emotional re-adjustment to a new life, the specifics of which are listed on Section 2 of the bill. THE CENTERS DO NOT PROVIDE MONETARY ASSISTANCE TO THE DISPLACED HOMEMAKER.

CSHB 26 is modeled after a successful program for displaced homemakers in Fairbanks.

Organizations that bid on funding contracts available under this bill must be nonprofit corporations incorporated in accordance with AS 10.20, and their board of directors must be broadly representative of the communities that they serve. This will assure greater accountability of funds as well as management of the centers by individuals sensitive to the needs of the displaced homemakers.

Displaced Homemakers Program
529 5th Avenue, Suite 6
Fairbanks, Alaska 99701
456-8428

March 27, 1981

State of Alaska, Senator
Pouch V
Juneau, Alaska 99811

Dear Mr. Parr :

This agency has been informed that House Bill #26, an act relating to Displaced Homemakers, is now in the Senate Health and Social Services Committee and that hearings will be conducted next week.

As Displaced Homemakers of Fairbanks has been in existence for two years and the bill is modeled on this program, we felt that statistical data and a description of our program may be helpful to you.

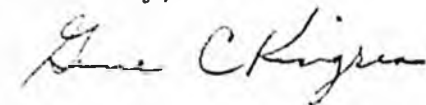
Displaced Homemakers is a program designed to help people through the transitional period following a death, separation, divorce, disablement of the primary wage earner or absence of a mate. The services offered include, supportive, transitional and crisis counseling; career and academic counseling referrals; training; peer group support; workshops, and job placement.

With a comprehensive program such as ours instituted on a Statewide basis, the monetary savings to the State would be considerable. The savings in human misery would be enormous even though difficult to show in financial terms. Displaced Homemakers do not want to be welfare recipients. They want to acquire skills that will qualify them for jobs so they can have pride in themselves and their children can grow up proud of who they are. The welfare syndrome that begins with poverty and despair and continues in hopelessness from generation to generation can be broken or need never begin if people get appropriate and comprehensive help at a critical time in their lives.

Enclosed are statistics on the number of people we served in FY 80 and a breakdown illustrating the cost effectiveness of our program. If there is any other information you would like to have, please contact this office and we will send it to you.

Thank you for your consideration.

Sincerely,



Gene C. Kingrea
Director

GCK:efd

Enc.

PRELIMINARY COST ANALYSIS FOR DISPLACED HOMEMAKERS, FAIRBANKS

Displaced Homemakers of Fairbanks has been in existence since June of 1979. Since that time the agency has served 406 clients. Of these clients, 186 have either been placed in jobs or gone on to further education.

The following figures are an initial cost effective analysis of the program. These are general statistics as there was not time prior to this presentation to prepare detailed statistics.

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| This family receives per month: | \$ 514.00 |
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| Cost per year: | <u>\$6,168.00</u> |

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At the current rate of processing clients to employment, we anticipate obtaining employment for an additional 34 people prior to expiration of the Displaced Homemaker contract on June 30th.

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| TVCC | 109 | 20 |
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| VETERANS ADMINISTRATION | 3 | 1 |
| OTHER | 97 | 8 |
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SERVICES OFFEREDFY 80 STATTOT (NR) FY 80JOB SEARCH SKILLS

85

21

SKILLS ASSESSMENT

56

13

JOB APPLICATION

19

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RESUME'

39

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INTERVIEWING TECHNIQUES

10

0

WORKSHOP PARTICIPATION

181

58

DISCUSSION GROUP PARTICIPATION

139

83

Bill No. House Bill No. 26

Date February 18, 1981

Title An Act relating to displaced homemakers;
and providing for an effective date.

Contact: Judy Knight 465-2700
Doris Simon 465-2712

House Bill No. 26 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have three primary concerns in relation to its implementation. First, the bill proposes to provide multipurpose services to a segment of the population, primarily through referral to service providers. A wide range of Alaska's special need groups could be served by consolidated referral centers acting as a focus point for a variety of service agencies. A second concern is the current existence of federal funds available for displaced homemaker services. In order to maximize the effectiveness of these federal funds, any special needs of Alaska that existing federal programs are not meeting should be identified. Then Alaska's unique needs can be met by supplementing these programs with state funds, closely coordinated to avoid costly duplication of services.

Lastly, the proposed legislation does duplicate the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agencies' services and that the proposed multipurpose centers will function as primarily a referring organization.

POSITION PAPER/Department of Labor

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

COMMUNITY EMPLOYMENT & TRAINING ASSISTANCE DIVISION

JAY S. HAMMOND, GOVERNOR

POUCH BC
JUNEAU, ALASKA 99811
PHONE: (907) 465-4890

February 19, 1981

The Honorable Donald Clocksin
House of Representatives
Chairman, House Health, Education and Social
Services Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Clocksin:

The Department of Community and Regional Affairs supports House Bill 26 which relates to displaced homemakers. We believe that special attention should be focused on displaced homemakers in order to assist these individuals in achieving economic independence.

The creation of multipurpose service centers as outlined in section 47.90.020 of this bill is an excellent method to provide much-needed services. We would also like to take this opportunity to note that the multipurpose service center concept should be extended to include all groups of the population experiencing difficulties in finding employment. Such centers could be partially staffed by outstationed employees of various state and local agencies working in the field of social services. Additional staffing could represent the special needs of such groups as displaced homemakers. The primary purpose of the centers would be to provide comprehensive assessment, counseling, and referral services.

During the summer of 1979 the CETA Division, through the Southeast Regional Resource Center, conducted three workshops involving 35 women from Southeast Alaska in a Displaced Homemakers Program. These women ranged in age from 22 to 57, with an average age of 34. These workshops provided counseling and training referrals for participants. This program documented the need for stable, long term service centers for assisting individuals such as displaced homemakers in re-entering the labor market.

In Fairbanks a Displaced Homemakers program has provided coordinated services for several years. The original pilot program was operated with Vocational Education funds from the CETA Governor's Grant, administered by the State CETA Division in the Department of Community and Regional Affairs and the Department of Education. The program proved successful in serving unemployed single parents, and for the second and third years it is being partially supported with CETA Title II funds.

Honorable Donald Clocksin
Page Two
February 19, 1981

The CETA funding does restrict individuals for whom services may be provided to those who meet strict income criteria (i.e., For a one person family, income may be no more than \$4,670 and for a family of four, no more than \$12,960 over the past twelve months. Or the person must be eligible for public assistance). Many individuals in need of assistance do not qualify under these strict guidelines. Future funding of CETA programs by Congress is also uncertain, therefore, the existing Displaced Homemaker program may be jeopardized.

The Fairbanks program serves both men and women, providing job counseling and vocational training to single parents and adults entering the labor market for the first time or after an extended absence. This Displaced Homemakers program works closely with a private nonprofit agency called the Regional Adult Learning Center which provides services such as employment counseling, General Education Development (GED), English-as-a-second language and one-to-one tutoring in any subject. Networking with other Fairbanks agencies has also helped the participants tremendously.

Aside from the Department's limited involvement with these two programs, our concerns with the proposed legislation include the following:

- (1) Page 4, line 19, section 47.90.040. We fully support coordination with other State agencies and centers so as avoid duplication, especially at the community level.
- (2) Page 5, line 14, section 47.90.80. To make the definition consistent with the intent of the legislation, it should include the requirement that the displaced homemaker has been dependent on the income of a family member and has lost that income.

Thank you for giving us this opportunity to comment on this bill.

Sincerely,

Marie Matsuno

Marie Matsuno

Deputy Commissioner

Dept. of Community & Regional Affairs

cc: Keith Specking

bec: Doris Simon - ESO
Betsey McQuine - HSS

Action Alert Letter

DISPLACED HOMEMAKERS NETWORK, INC.
755 8th Street, N.W.
Washington, D.C. 20001

March 7, 1981



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VP, Displaced Homemakers
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Vivella Scanlon
Westboro, Ar.
Lotte Stewart
Wash., D.C.

755 8th Street, N.W.
Washington, D.C. 20001
202-6922

Dear Network Member:

This letter is an ACTION ALERT -- to inform you of the immediate and severe impact of budget cuts on displaced homemaker programs, and to ask your help in making known the concern of displaced homemaker advocates throughout the country.

President Reagan has promised that in spite of the need for wide-spread budget cuts, "the social safety nets" will remain in place for the "truly needy." It appears, however, that the cracks in the system are widening, and that displaced homemakers will fall through, as they have in the past, because the only safety net specifically designed to catch them is being taken down.

As you probably know, in 1978 Congress passed the CETA reauthorization with a provision for employment programs for displaced homemakers. Under Title III of this legislation, \$5 million was appropriated which funded 37 programs last year.

In response to your expressions of concern and those of many Congressional supporters last November and December, the Department of Labor committed some additional funds to maintain the CETA Title III displaced homemaker programs through September 1981.

Now, that money has been eliminated by budget cuts. Over half of the Title III displaced homemaker programs will end March 31, 1981 unless replacement funds are made available. In addition, many other programs are affected by the cuts. We estimate that a total of up to 100 programs in 35 states will be severely curtailed or terminated at the end of March.

The funding required to maintain the Title III displaced homemaker initiative through September 1981 is \$1 million, which is an 80% cut from last year's appropriation. Your help is urgently needed to demonstrate widespread public support for funding of displaced homemaker programs, beginning with the \$1 million needed to continue CETA Title III programs through September 1981.

--over--

● Contact these persons:

- Your two senators and your representative in Congress

Ask them to tell the Secretary of Labor: (1) to continue funding of services for displaced homemaker programs under CETA Title III; (2) to make available the \$1 million committed to the current Title III programs through September 1981. Ask them to find out about any possible ways in which funding of programs can be maintained.

- Secretary of Labor Ray Donovan (U.S. Department of Labor, 200 Constitution Ave. NW, Washington, DC 20210)

Tell him of your concern that services be continued, that the Department of Labor's commitment to current Title III programs be kept, and that he continue to implement the only federal legislation that provides direct funding of displaced homemaker programs.

- Mailgrams, letters, phone calls, and visits to district offices of your Congresspersons are all good ways to make this contact, but should be done NO LATER THAN MARCH 20.

- You can start a chain reaction by asking 2 or 3 other people to help, and have them encourage others. However, petitions signed by a number of persons, or form letters and postcards are not nearly as effective as a personal letter.

- If you live in one of the following states, tell your Congressperson that your state currently has CETA Title III funded programs: AZ, AR, CA, CT, DC, FL, ID, IA, KY, LA, MA, MN, MO, NH, NV, NJ, NM, NY, NC, ND, OH, OK, PA, TN, WA, WV, WI.

- Whatever form your contacts take, your concern will be most effective if you express your own unique viewpoint on displaced homemakers.

- ARE YOU A DISPLACED HOME MAKER? Briefly tell your personal story, and especially how a displaced homemaker program helped you, or that such a program was not available. Success stories as well as expressions of unmet needs are important to your legislators.
- ARE YOU A SERVICE PROVIDER? Talk about the needs of displaced homemakers in your state/Congressional district, and how your program is meeting them. Cite statistics that document your cost effectiveness, job placement rates, and services provided. Encourage your participants and graduates to express their views as well.
- ARE YOU AN ADVOCATE? As an individual, or member of a concerned group, organization, or agency, tell of your concern and involvement with the displaced homemaker issue, and get others to do the same.

If you need additional information, contact your regional representative, one of the Network's field offices, or the Washington office. We count on you to make your voice heard, and to keep the needs of this country's more than 4 million displaced homemakers from being forgotten in this time of budget cuts.

Sincerely,

Shirley Sandage
Shirley Sandage
Governing Board President

Sandra J. Burton
Sandra J. Burton
Executive Director

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GCK:cjd

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1. Clients become tax payers
2. The "welfare chain syndrome" is broken in the family
3. Encouragement of education/training allows individuals to contribute to society to a higher degree through working in skilled positions
4. Self worth is enhanced

| <u>SERVICES OFFERED</u> | <u>FY 80 STAT.</u> | <u>4th QTR FY 80</u> |
|---|--------------------|----------------------|
| CLIENTS | 297 | 76 |
| POSITIVE JOB PLACEMENT | 82 | 5 |
| POSITIVE TERMINATIONS | 208 | 12 |
| PERSONAL COUNSELING | 297 | 76 |
| EDUCATIONAL FUNDING | 100 | 18 |
| ----- | | |
| <u>EDUCATIONAL REFERRAL</u> | 188 | 39 |
| ABE | 5 | 1 |
| TVCC | 109 | 20 |
| GED | 50 | 10 |
| REC'VD GED'S | 9 | 0 |
| FINANCIAL AID (STATE) | 19 | 2 |
| VOCATIONAL EDUCATION | 5 | 1 |
| VETERANS ADMINISTRATION | 3 | 1 |
| OTHER | 97 | 8 |
| ----- | | |
| <u>SOCIAL SERVICE REFERRAL</u> | 178 | 35 |
| PUBLIC ASSISTANCE (AFDC, FOOD STAMPS, ETC.) | 77 | 17 |
| SOCIAL SECURITY | 2 | 0 |
| HOUSING | 42 | 7 |
| DAY CARE ASSISTANCE (BOROUGH) | 57 | 13 |
| LEGAL AID | 35 | 5 |
| OVR | 7 | 0 |
| OTHER | 43 | 5 |
| ----- | | |
| VOCATIONAL EXPLORATION | 218 | 66 |
| ----- | | |
| EMPLOYMENT ASSESSMENT | 209 | 60 |
| ----- | | |
| <u>LABOR MARKET ORIENTATION</u> | 201 | 46 |
| CETA | 91 | 4 |
| JOB SERVICE | 119 | 32 |
| OTHER | 79 | 20 |
| ----- | | |

SERVICES OFFEREDFY 80 STAT4th QTR FY 80JOB SEARCH SKILLS

85

21

SKILLS ASSESSMENT

56

13

JOB APPLICATION

19

0

RESUME'

39

5

INTERVIEWING TECHNIQUES

10

0

WORKSHOP PARTICIPATION

181

58

DISCUSSION GROUP PARTICIPATION

139

83

Anchorage Daily News

Winner, 1976 Pulitzer Prize Gold Medal for Public Service

Katherine Fanning
Editor and Publisher

Stan Abbott
Executive Editor



Gerald E. Grilly
General Manager

Howard Weaver
Managing Editor

Lawrence Fanning, Editor and Publisher 1967 to 1971
Alaska's Only Morning Newspaper • Founded in 1948 by Norman C. Brown

A wise program for folks in need

The state House of Representatives took an enlightened step Tuesday by voting overwhelmingly to approve a \$1.1 million program to assist "displaced homemakers" — people who find themselves alone and without income due to divorce or the death of a spouse.

The money will be well spent if health care counseling, legal advice, job training and placement serve to soften the shock of readjustment and keep displaced homemakers off the welfare rolls. That is the argument in cost-benefit terms, and it is strong.

There is also an argument in human terms: people whose efforts have been outside the workplace should not be ignored in time of need. When their means of support is lost, these people face new demands, often without the means to cope. Their adjustment to new circumstances is of interest to us all.

Sudden loss of support can be a shattering circumstance for those, usually women, who have long since left the workplace to labor in the home. Their efforts at home supply untold benefits to society and the economy at large, yet the loss of a spouse can leave them abandoned without assistance.

Experience shows that susceptibility to alcohol or drug abuse is high in times of turmoil, and the loss of income only increases the stress. When children are involved, the pains and pressures of transition into a new environment are only increased.

Emotional turmoil with the loss of a spouse is, for most, inevitable; poverty and disorientation need not be. Counseling services can ease the dislocation of displaced homemakers at relatively little cost to the state. We urge the Senate to give prompt approval to legislation answering the needs of a group that too easily can be ignored — with tragic consequences.



ADULT LEARNING PROGRAMS OF ALASKA

POB 74278 • FAIRBANKS AK 99707

Displaced Homemakers Program of Fairbanks
529 5th Avenue, Suite 6
Fairbanks, Alaska 99701
456-8428

February 9, 1981

Charles H. Parr, Senator
Pouch V, State Capitol
Juneau, Alaska 99811

Dear Senator Parr,

Thank you very much for your cordial reception of us during our visit to Juneau.

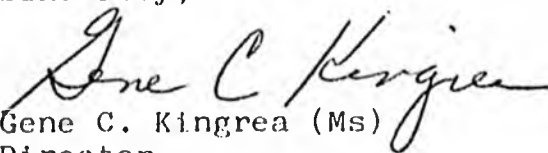
We really appreciate your interest. We have enclosed the statistics we promised to send.

Your support is really needed. We hope when HB 26 reaches you, you will give it the consideration it deserves.

If you desire any further information please feel free to contact us at any time.

Thank you again for your kindness.

Sincerely,


Gene C. Kingrea (Ms)
Director

GCK:cjd

Enc.

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WORKSHOP PARTICIPATION

181

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DISCUSSION GROUP PARTICIPATION

139

83

DIVORCED, WIDOWED, SEPARATED, ALONE ?

Where do I go from here?
Need a new start?

Let us help.

Finding a job is hard work.

Let us help.

Need a hand with a problem?

Let us help.

Training Sessions

Personal Effectiveness
Career Development
Skill & Interest Assessment
And More.

Who is eligible?

Divorced, Widowed,
Separated, Single Parent,
Mate of a Disabled Spouse.

Some Income Limitations



Call:

Displaced Homemakers
529 Fifth Ave., Suite 6
Fairbanks, Ak. 99701
(907) 452-1834

No help in locating: 57 who have left them

Helen Fischer

displaced homemakers

only 7 on ADC

can get help in locating a husband who owes support

Liz McTerian
Contact
HES
Kitchen

Oct - Dec. Anch.
(Quart. report) 73
displaced homemakers

July - Aug - Sept divorce
& desertion
323 "child contacts"