



COMMITTEE REPORT

SENATE

FURTHER:

Finance

4/10/81

Date:

5/8/81

Mr. President:

The Committee on Resources has had SSSB 189  
outdoor recreational facilities

under consideration and (a majority of the committee) (the committee)  
reports it back with the following recommendations:

[ ] do pass

[ ] do not pass

[ ] do pass with attached amendments(s)

[✓] replace with CS for SSSB 189 (RES)

[X] same title  
new title

and recommends \_\_\_\_\_

[ ] AND attaches a "Letter of Intent"

[ ] New Fiscal Note

[ ] reports it back without recommendation

[ ] referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

1 [Signature]  
1 [Signature]  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

2 [Signature] (AC) (Mason)  
2 [Signature] No Rec  
\_\_\_\_\_  
\_\_\_\_\_

1 [Signature] <sup>Do Pass</sup>  
CHAIRMAN

Original sponsors: Fischer, Bennett,  
Bradley, et al

Offered: 5/11/81  
Referred: Finance

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR SENATE BILL NO. 189 (Resources)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to outdoor recreational facilities;  
7 providing for a state historical, recreational, and  
8 wilderness trails, waterways, and campsite system; and  
9 providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 41.20.070 is amended to read:

12 Sec. 41.20.070. ESTABLISHMENT. There is established in the state  
13 a system of historical, recreational, and wilderness trails, waterways,  
14 and campsites. The system shall include all state trails, waterways,  
15 and campsites designated under AS 41.20.080 and those local government  
16 trails, waterways, and campsites nominated by local governments for  
17 inclusion in the state system which are approved by the commissioner of  
18 natural resources. The system shall be administered by the Department  
19 of Natural Resources, division of parks.

20 \* Sec. 2. AS 41.20.080 is repealed and reenacted to read:

21 Sec. 41.20.080. SELECTION. (a) The Department of Natural Re-  
22 sources, in consultation with the Departments of Fish and Game and  
23 Transportation and Public Facilities, shall designate a system of  
24 historical, recreational, and wilderness trails, waterways, and camp-  
25 sites throughout the state. Significant in the selection shall be the  
26 scenic, recreational, historic, natural, or cultural qualities of the  
27 areas through which the trails and waterways may pass.

28 (b) Trails, waterways, and campsites designated under this  
29 section shall

1 (1) serve the recreational needs of a substantial number of  
2 people;

3 (2) provide access to areas of historical, natural, or  
4 recreational interest, including but not limited to other publicly  
5 owned land and resources;

6 (3) protect, provide for, or enhance the use and enjoyment  
7 of publicly owned land or resources by the public;

8 (4) provide linkage with other existing or potential units  
9 of the system, including those located on federal or municipal land;

10 (5) contribute to the development of tourism;

11 (6) be included in an existing state or local government  
12 capital improvement plan; or

13 (7) be otherwise consistent with long-range planning for  
14 recreation, tourism, preservation of historical landmarks, protection  
15 of traditional uses, or economic development.

16 (c) When practicable, trails designated to be part of this system  
17 should follow traditional routes. When a trail is designated for its  
18 historic value, the historic route shall be designated as the official  
19 Alaska trail system unit. However, the commissioner may alter the  
20 historic route if changing natural conditions of the land have rendered  
21 the historic route infeasible or if portions of an historic route  
22 cannot be located or the existing land status necessitates certain  
23 rerouting to make the trail whole.

24 (d) The Department of Natural Resources may acquire the trail  
25 sites selected under this section by grant, gift, purchase, lease,  
26 dedication, or prescription and hold them in the name of the state.  
27 However, nothing in this chapter requires the transfer of title to land  
28 within an existing or proposed unit of the system from a municipality  
29 to the state or the transfer of maintenance or management responsibili-

1 ties except as may be contained in an agreement between the parties.  
2 The Department of Natural Resources is also authorized to enter into  
3 cooperative management agreements with federal agencies, municipal  
4 governments, and private landowners to carry out the purposes of AS 41.-  
5 20.070 - 41.20.125.

6 (e) Trails, waterways, or campsites designated or acquired under  
7 this section shall contain sufficient reservations of land to provide  
8 for the purposes for which the unit is established.

9 (f) Money appropriated by the legislature to carry out the pur-  
10 poses of AS 41.20.070 - 41.20.125 may be expended on any units within  
11 the system, including portions of the system owned by municipalities,  
12 and may be spent on management, maintenance, and administration of  
13 existing units and planning or acquisition of proposed units. In  
14 accordance with appropriations, the Department of Natural Resources,  
15 division of parks, shall make payments to municipalities for these  
16 purposes.

17 \* Sec. 3. AS 41.20.090 is amended to read:

18 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of  
19 natural resources shall establish a uniform comprehensive statewide  
20 system of markers [MARKER] for the historical, recreational, and wilder-  
21 ness trails, waterways, and campsites system, including appropriate in-  
22 formation of historical, geological, biological, or other significance.

23 \* Sec. 4. AS 41.20.100 is amended to read:

24 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-  
25 sources shall adopt [PROMULGATE] regulations concerning the use, manage-  
26 ment, development, and administration of the trails and for the inclu-  
27 sion of local government trails within the system. The commissioner  
28 of natural resources shall also adopt regulations relating to payments  
29 of money to municipalities (under AS 41.20.080(f)) to carry out the

1 purposes of AS 41.20.070 - 41.20.125.

2 \* Sec. 5. AS 41.20 is amended by adding a new section to read:

3 Sec. 41.20.105. TRAILS IN LOCAL GOVERNMENT AREAS. The Department  
4 of Natural Resources may enter into cooperative agreements with local  
5 governments for the acquisition, development, and marking of trails  
6 within the local government area.

7 \* Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

8 (c) In accordance with plans developed jointly with the division  
9 of parks, the Department of Transportation and Public Facilities shall  
10 develop and construct trail heads to serve the trail system, and shall  
11 develop and provide for safe and adequate public access to waterways in  
12 the system. The Department of Transportation and Public Facilities  
13 shall incorporate these trail heads and access to waterways in the  
14 design and development of all state highway projects which affect the  
15 system.

16 \* Sec. 7. AS 41.20 is amended by adding new sections to read:

17 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism  
18 in the Department of Commerce and Economic Development shall prepare  
19 informational material for state and national distribution promoting  
20 the use of state historical, recreational, and wilderness trails,  
21 waterways, and campsites and shall coordinate this promotional material  
22 with information and advertising promoting tourism to state parks and  
23 historical sites.

24 Sec. 41.20.125. REPORT AND DEVELOPMENT PLAN. (a) By the first  
25 Monday in January of each year the division of parks, Department of  
26 Natural Resources, shall file with the governor and the legislature a  
27 report showing trails, waterways, and campsites included in the system,  
28 arrangements made or entered into for use, development, maintenance, or  
29 marking of units within the system, and money expended or committed for

1 these purposes.

2 (b) The division of parks, Department of Natural Resources, shall  
3 prepare and maintain a five-year development plan for the system and  
4 shall include the plan in the annual report required by (a) of this  
5 section.

6 \* Sec. 8. This Act takes effect July 1, 1981.  
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Introduced: 4/10/81  
Referred: Resources and Finance

BY FISCHER, BENNETT, BRADLEY, HOHMAN,  
PARR, STIMSON AND STURGULEWSKI

1 IN THE SENATE

2 SPONSOR SUBSTITUTE FOR SENATE BILL NO. 189

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23 tional material with information and advertising promoting tourism to  
24 state parks and historical sites.

25       Sec. 41.20.122. GRANTS AND ASSISTANCE TO LOCAL GOVERNMENTS. (a)  
26 There is established a financial and technical assistance program to  
27 aid local governments in the acquisition and development of outdoor  
28 recreation sites and facilities. The program shall be administered by  
29 the Department of Natural Resources, division of parks.

1 (b) Subject to the availability of money appropriated for the  
2 purpose, the division of parks shall provide up to 75 percent of the  
3 cost of acquisition and development of outdoor recreation sites and  
4 facilities. The local government is required to provide at least 25  
5 percent of the project cost as a condition of state assistance.

6 (c) Applications for recreational assistance shall be solicited  
7 from local governments on an annual statewide basis, and available  
8 money shall be allocated to local applicants in accordance with policies  
9 and regulations adopted by the division of parks.

10 (d) At least two percent of the money appropriated to the division  
11 of parks for the assistance program under this section shall be used to  
12 employ staff within the division to assist local governments in planning  
13 park and recreation lands, preparing applications for grants under this  
14 section, and improving local recreation opportunities.

15 Sec. 41.20.125. REPORT. By the first Monday in January of each  
16 year the division of parks shall file with the governor and the legis-  
17 lature a report showing trails, waterways, and campsites included in  
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20 or committed for these purposes. The division shall prepare and main-  
21 tain a five-year development plan which shall be included in its annual  
22 report each year.

23 \* Sec. 8. This Act takes effect July 1, 1981.  
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ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST Session

*SPONSOR SUBSTITUTE*  
SENATE BILL..... NO. 189.....

By FISCHER, BENNETT, BRADLEY,  
HOHMAN, PARR, STIMSON, STURGULEWSKI

"An Act providing for a state historical, recreational, and wilderness trails, waterways, and campsite system; and providing for an effective date."

Introduced in the Senate ..... 2/17/ 81  
....., 19.....

HISTORY IN THE SENATE

19	81	Read first time and referred to Committee on												
2	17	Resources, C&RA and Finance <i>55 into - Referred to</i>												
4	13	Reported back with <i>Res - Dir</i> recommendation that												
5	11	<i>Resources replaced w/CS, new title, 3 departs, 2 more, to be</i>												
		Read second time and												
		Read third time and												
		<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
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		Reported correctly engrossed Signed by President Sent to House												
SECRETARY OF THE SENATE														

HISTORY IN THE HOUSE

19		Read first time and referred to Committee on												
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		Reported correctly engrossed Signed by Speaker Returned to Senate												
CHIEF CLERK OF THE HOUSE														

HISTORY IN THE SENATE

19		Received from House
		To enrolling
		Reported correctly enrolled
		Sent to Governor
		..... by Governor
		Filed with Lt. Governor
		Chapter No. ....

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill Resolution No. SSSB 189  
 Title Trails, Waterways, and Campsites System  
 Requested by Sen. Fischer Date 4/4/82

II. FISCAL DETAIL  
 Agency Affected Natural Resources - Parks  
 Program Category Affected NRMEC - Parks  
 BRU, Program, Or Subprogram(s) Affected Park Operations  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		-0-				

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
		-0-				

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

IV. DATE 4/4/82 PREPARED BY Hilton Wolfe  
 AGENCY Natural Resources - Parks  
 Original: Legislative Finance PHONE 465-2421  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-001 (Rev. 12/81)

SB 189



# CITY OF NOME

P.O. BOX 281 - NOME, ALASKA 99762  
TELEPHONE (907) 443-5242

March 23, 1982

MAR 25 1982

Senator Bettye Fahrenkamp, Chairman  
Senate Resources Committee  
Pouch V  
Juneau, Alaska 99811

Dear Senator Fahrenkamp:

This letter is in support of SB 795 and SB 189.

Enclosed is a copy of a request the City put together for funding for a park in the Nome area. We feel that SE 795 would be a step in the right direction to build such a facility.

We also are in support of SB 189. As you know, the Seward Peninsula has many old trails that have been in use ever since the gold rush days. With the higher use of snow machines and sled dogs in the area, these trails need to be developed further for safety and further use.

Towards this end, the City has used BLM and CETA funds to build 4 trail shelters on the Seward Peninsula near Nome. We feel that State activity in this area is a must to develop the trails properly.

Sincerely,

A handwritten signature in cursive script that reads "Ivan L. Widom".

Ivan L. Widom  
City Manager

cc: Governor Hammond  
Lt. Governor Miller  
Senator Ferguson  
Representative Fuller  
Mayor & City Council

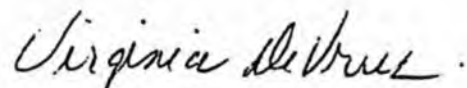
February 13, 1982

Virginia De Vries  
P.O. Box 1882  
Homer, Ak. 99603

Senator Ferguson

I am writing to find out the status of the Alaska Trails System Bill (SB 189). Is it still in the Senate Finance Committee? There is an ever growing number of Alaskans who are interested in such outdoor recreational trails in Alaska, to say nothing of the increased tourist value such trails would bring to the state. Now is the time to establish such a trail system in Alaska. Please write and let me know the status of the bill. Thank you.

Sincerely,



Virginia De Vries

# LYNN CANAL CONSERVATION, INC.

POST OFFICE BOX 521  
HAINES, ALASKA 99827

February 10, 1982

FEB 18 1982

Honorable M. Ed Dankworth, Co-Chairman  
Senate Finance Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Senator Dankworth:

We would like to urge your favorable consideration of Senate Bill 189,  
"An act relating to outdoor recreation facilities;..."

Passage of this bill would be in the interest of the many visitors  
who enjoy frequent our state every year, as well as all Alaskans who  
enjoy our recreational resources.

Recreational tourism is thriving and growing steadily in the state  
and this bill, designating a state system of historical, recreational  
and wilderness trails, campsites and waterways can only influence  
this growing industry favorably.

Participation with local governments in the acquisition, development  
and marking of trails within local government areas is of importance  
to us in Haines, since our third class borough has no power for this  
type of endeavor and our trails and potential trail lands lie outside  
the city limits. Of particular interest is the Historic Dalton Trail,  
which we want to develop in the near future.

Any funding which would be made available under this bill would be  
helpful in providing summer jobs and in creating recreational  
opportunities to be appreciated for years to come.

Sincerely yours,

*Vivian Menaker*

Vivian Menaker, Pres.

SB-189 file

Introduced: 4/10/81  
Referred: Resources and Finance

1 IN THE SENATE

BY FISCHER, BENNETT, BRADLEY, HOHMAN,  
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17 of traditional uses, or economic development.

18 (c) When practicable, trails designated to be part of this system  
19 should follow traditional routes. When a trail is designated for its  
20 historic value, the historic route shall be designated as the official  
21 Alaska trail system unit. However, the commissioner may alter the  
22 historic route if changing natural conditions of the land have rendered  
23 the historic route infeasible or if portions of an historic route  
24 cannot be located or the existing land status necessitates certain  
25 rerouting to make the trail whole.

26 (d) The Department of Natural Resources may acquire the trail  
27 sites selected under this section by grant, gift, purchase, lease,  
28 dedication or prescription and hold them in the name of the state.  
29 However, nothing in this chapter requires the transfer of title to land

1 within an existing or proposed unit of the system from a municipality  
2 to the state or the transfer of maintenance or management responsibili-  
3 ties except as may be contained in an agreement between the parties.  
4 The Department of Natural Resources is also authorized to enter into  
5 cooperative management agreements with federal agencies, municipal  
6 governments, and private land owners to carry out the purposes of  
7 AS 41.20.070 - 41.20.125.

8 (e) Trails, waterways, or campsites designated or acquired under  
9 this section shall contain sufficient reservations of land to provide  
10 for the purposes for which the unit is established.

11 (f) Money appropriated by the legislature to carry out the pur-  
12 poses of AS 41.20.070 - 41.20.125 may be expended on any units within  
13 the system, including portions of the system owned by municipalities,  
14 and may be spent on management, maintenance, and administration of  
15 existing units and planning or acquisition of proposed units. In  
16 accordance with appropriations, the Department of Natural Resources,  
17 division of parks, shall make payments to municipalities for these  
18 purposes.

19 \* Sec. 3. AS 41.20.090 is amended to read:

20 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of  
21 natural resources shall establish a uniform comprehensive statewide  
22 system of markers [MARKER] for the historical, recreational, and wilder-  
23 ness trails, waterways, and campsites system, including appropriate in-  
24 formation of historical, geological, biological, or other significance.

25 \* Sec. 4. AS 41.20.100 is amended to read:

26 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-  
27 sources shall adopt [PROMULGATE] regulations concerning the use, manage-  
28 ment, development, and administration of the trails and for the inclu-  
29 sion of local government trails within the system. The commissioner

1 shall also adopt regulations relating to payments of money to municipi-  
2 palities (under AS 41.20.080(f)) to carry out the purposes of AS 41.-  
3 20.070 - 41.20.125.

4 \* Sec. 5. AS 41.20 is amended by adding a new section to read:

5 Sec. 41.20.105. TRAILS IN LOCAL GOVERNMENT AREA. The Department  
6 of Natural Resources may enter into cooperative agreements with local  
7 governments for the acquisition, development, and marking of trails  
8 within the local government area.

9 \* Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

10 (c) In accordance with plans developed jointly with the division  
11 of parks, the Department of Transportation and Public Facilities shall  
12 develop and construct trail heads to serve the trail system, and shall  
13 develop and provide for safe and adequate public access to waterways in  
14 the system. The Department of Transportation and Public Facilities  
15 shall incorporate these trailheads and means of access to waterways in  
16 the design and development of all state highway projects which affect  
17 the system.

18 \* Sec. 7. AS 41.20 is amended by adding new sections to read:

19 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism  
20 shall prepare informational material for state and national distribu-  
21 tion promoting the use of state historical, recreational, and wilder-  
22 ness trails, waterways, and campsites and shall coordinate this promo-  
23 tional material with information and advertising promoting tourism to  
24 state parks and historical sites.

25 Sec. 41.20.122. GRANTS AND ASSISTANCE TO LOCAL GOVERNMENTS. (a)  
26 There is established a financial and technical assistance program to  
27 aid local governments in the acquisition and development of outdoor  
28 recreation sites and facilities. The program shall be administered by  
29 the Department of Natural Resources, division of parks.

1 (b) Subject to the availability of money appropriated for the  
2 purpose, the division of parks shall provide up to 75 percent of the  
3 cost of acquisition and development of outdoor recreation sites and  
4 facilities. The local government is required to provide at least 25  
5 percent of the project cost as a condition of state assistance.

6 (c) Applications for recreational assistance shall be solicited  
7 from local governments on an annual statewide basis, and available  
8 money shall be allocated to local applicants in accordance with policies  
9 and regulations adopted by the division of parks.

10 (d) At least two percent of the money appropriated to the division  
11 of parks for the assistance program under this section shall be used to  
12 employ staff within the division to assist local governments in planning  
13 park and recreation lands, preparing applications for grants under this  
14 section, and improving local recreation opportunities.

15 Sec. 41.20.125. REPORT. By the first Monday in January of each  
16 year the division of parks shall file with the governor and the legis-  
17 lature a report showing trails, waterways, and campsites included in  
18 the system, arrangements made or entered into for use, development,  
19 maintenance, or marking of units within the system, and money expended  
20 or committed for these purposes. The division shall prepare and main-  
21 tain a five-year development plan which shall be included in its annual  
22 report each year.

23 \* Sec. 8. This Act takes effect July 1, 1981.  
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THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSSSSB 189 (Resources)  
Title Trails, waterways and campsites  
Requested by Senate Finance Date 3-3-82

II. FISCAL DETAIL

Agency Affected Department of Natural Resources, Division of Parks  
Program Category Affected Parks & Recreation  
BRU, Program, Or Subprogram(s) Affected Parks Operations-Park Design & Dev.  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		-0-	-0-	-0-		

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

This bill would allow municipalities to work in coordination with the State to develop park plans for marker systems, trailheads, waterway access routes and the design/development of state highway projects which effect the state plan.

IV. DATE 3-3-82 PREPARED BY Senator Frank R. Ferguson  
AGENCY Legislature  
Original: Legislative Finance PHONE 465-4923  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)  
33-001 (Rev. 12/81)

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SSSB 189  
 Title Trails, Waterways, and Campsites System  
 Requested by Senate Resources Date 5/7/81

II. FISCAL DETAIL

Agency Affected Natural Resources - Parks  
 Program Category Affected NRMEC - Parks & Recreation  
 BRU, Program, or Subprogram(s) Affected Park Operations - Park Design/Development  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		39.8	43.8	48.2		
200 TRAVEL		3.6	4.0	4.4		
300 CONTRACTUAL		3.1	3.4	3.8		
400 COMMODITIES		0.5	0.6	0.6		
500 EQUIPMENT						
600 LAND & STRUCTURES		3,000.0	*	*		
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		<b>3,047.0</b>	<b>51.8</b>	<b>57.0</b>		

FUNDING (Thousands of Dollars)

\*Please see discussion below of operational costs.

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		3,047.0	51.8	57.0		
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		1.0	1.0	1.0		
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Costs associated with this bill would fall into two categories: administrative and operational.

Administrative costs are identified in lines 100 through 400 - a total of 47.0 for FY82. Those monies would fund a full-time Park Planner II position to function as "trails system coordinator" by working with municipal governments and State agencies in developing the system plan and the agreements necessary to implement the plan and to fulfill other duties, such as developing the marker system, working with the Department of Transportation and Public Facilities to incorporate trailheads and waterways access in the design and development of all State highway projects which affect the system plan, establishing regulations concerning distribution of operational funds to municipalities, and preparing and maintaining the five-year development plan and the annual report to the

IV. DATE 5/8/81 OVER Hilton Wolfe  
 PREPARED BY Hilton Wolfe  
 AGENCY Natural Resources - Parks  
 PHONE 465-2421

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

Legislature. This position would also insure, for example, that the State would be able to participate in the activities of the Iditarod Trail Committee, along with Federal agencies and private interests, to insure that this world-class trail is legally recorded and managed for public use.

Given our understanding that the intent of the Senate Resources Committee is to have the system plan developed in FY82, to fund selected priority units of the system in FY82, and to consider a full funding beginning in FY83, a figure of \$3 million has been identified on line 600 for FY82 operational costs, although it is fully recognized that the level of funding for operational costs would be determined by the Legislature. At the present time, preliminary nominations for units to be included in the system would carry development costs of about \$55 million. Without knowing what additional nominations will be submitted and in the absence of a completed system plan with a recommended five-year development plan - all of which are required by this legislation - it is difficult to identify a reasonable or reliable figure for operational costs of the system. If the "trail system coordinator" is funded for FY82 (as identified in this note), a recommended five-year development plan for FY83 and subsequent years would be presented to the Legislature next session.

For FY82, \$3 million does seem to be a reliable base figure and represents the total of (a) the mid-level "mandatory" funding identified in AS 41.20.355-375 (the State "Trails and Footpaths" grants program, which has received no funding since 1978); (b) the past five-year average (adjusted for inflation) of appropriations identified in AS 41.22.010-030 (the "Outdoor Recreation, Open Space, and Historic Properties Development Fund," which received its only appropriation in 1976) and (c) the FY82 estimated levels of Federal monies for local recreational projects but which will not be available due to Federal rescissions and cuts.

About 95 per cent of whatever funds might be appropriated in FY82 or later years would go to municipalities, as provided in Sec. 41.20.080(f); the administrative cost for that distribution would depend upon the nature of the regulations established, as provided in Sec. 41.20.100 of this bill, and would be realized as a surcharge (probably in the range of 2 to 4 per cent) on the funds distributed.

Original sponsors: Fischer, Bennett,  
Bradley, et al

Offered: 5/11/81  
Referred: Finance

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR SENATE BILL NO. 189 (Resources)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to outdoor recreational facilities;  
7 providing for a state historical, recreational, and  
8 wilderness trails, waterways, and campsite system; and  
9 providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 41.20.070 is amended to read:

12 Sec. 41.20.070. ESTABLISHMENT. There is established in the state  
13 a system of historical, recreational, and wilderness trails, waterways,  
14 and campsites. The system shall include all state trails, waterways,  
15 and campsites designated under AS 41.20.080 and those local government  
16 trails, waterways, and campsites nominated by local governments for  
17 inclusion in the state system which are approved by the commissioner of  
18 natural resources. The system shall be administered by the Department  
19 of Natural Resources, division of parks.

20 \* Sec. 2. AS 41.20.080 is repealed and reenacted to read:

21 Sec. 41.20.080. SELECTION. (a) The Department of Natural Re-  
22 sources, in consultation with the Departments of Fish and Game and  
23 Transportation and Public Facilities, shall designate a system of  
24 historical, recreational, and wilderness trails, waterways, and camp-  
25 sites throughout the state. Significant in the selection shall be the  
26 scenic, recreational, historic, natural, or cultural qualities of the  
27 areas through which the trails and waterways may pass.

28 (b) Trails, waterways, and campsites designated under this  
29 section shall

1 (1) serve the recreational needs of a substantial number of  
2 people;

3 (2) provide access to areas of historical, natural, or  
4 recreational interest, including but not limited to other publicly  
5 owned land and resources;

6 (3) protect, provide for, or enhance the use and enjoyment  
7 of publicly owned land or resources by the public;

8 (4) provide linkage with other existing or potential units  
9 of the system, including those located on federal or municipal land;

10 (5) contribute to the development of tourism;

11 (6) be included in an existing state or local government  
12 capital improvement plan; or

13 (7) be otherwise consistent with long-range planning for  
14 recreation, tourism, preservation of historical landmarks, protection  
15 of traditional uses, or economic development.

16 (c) When practicable, trails designated to be part of this system  
17 should follow traditional routes. When a trail is designated for its  
18 historic value, the historic route shall be designated as the official  
19 Alaska trail system unit. However, the commissioner may alter the  
20 historic route if changing natural conditions of the land have rendered  
21 the historic route infeasible or if portions of an historic route  
22 cannot be located or the existing land status necessitates certain  
23 rerouting to make the trail whole.

24 (d) The Department of Natural Resources may acquire the trail  
25 sites selected under this section by grant, gift, purchase, lease,  
26 dedication, or prescription and hold them in the name of the state.  
27 However, nothing in this chapter requires the transfer of title to land  
28 within an existing or proposed unit of the system from a municipality  
29 to the state or the transfer of maintenance or management responsibili-

1 ties except as may be contained in an agreement between the parties.  
2 The Department of Natural Resources is also authorized to enter into  
3 cooperative management agreements with federal agencies, municipal  
4 governments, and private landowners to carry out the purposes of AS 41.-  
5 20.070 - 41.20.125.

6 (e) Trails, waterways, or campsites designated or acquired under  
7 this section shall contain sufficient reservations of land to provide  
8 for the purposes for which the unit is established.

9 (f) Money appropriated by the legislature to carry out the pur-  
10 poses of AS 41.20.070 - 41.20.125 may be expended on any units within  
11 the system, including portions of the system owned by municipalities,  
12 and may be spent on management, maintenance, and administration of  
13 existing units and planning or acquisition of proposed units. In  
14 accordance with appropriations, the Department of Natural Resources,  
15 division of parks, shall make payments to municipalities for these  
16 purposes.

17 \* Sec. 3. AS 41.20.090 is amended to read:

18 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of  
19 natural resources shall establish a uniform comprehensive statewide  
20 system of markers [MARKER] for the historical, recreational, and wilder-  
21 ness trails, waterways, and campsites system, including appropriate in-  
22 formation of historical, geological, biological, or other significance.

23 \* Sec. 4. AS 41.20.100 is amended to read:

24 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-  
25 sources shall adopt [PROMULGATE] regulations concerning the use, manage-  
26 ment, development, and administration of the trails and for the inclu-  
27 sion of local government trails within the system. The commissioner  
28 of natural resources shall also adopt regulations relating to payments  
29 of money to municipalities (under AS 41.20.080(f)) to carry out the

1 purposes of AS 41.20.070 - 41.20.125.

2 \* Sec. 5. AS 41.20 is amended by adding a new section to read:

3 Sec. 41.20.105. TRAILS IN LOCAL GOVERNMENT AREAS. The Department  
4 of Natural Resources may enter into cooperative agreements with local  
5 governments for the acquisition, development, and marking of trails  
6 within the local government area.

7 \* Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

8 (c) In accordance with plans developed jointly with the division  
9 of parks, the Department of Transportation and Public Facilities shall  
10 develop and construct trail heads to serve the trail system, and shall  
11 develop and provide for safe and adequate public access to waterways in  
12 the system. The Department of Transportation and Public Facilities  
13 shall incorporate these trail heads and access to waterways in the  
14 design and development of all state highway projects which affect the  
15 system.

16 \* Sec. 7. AS 41.20 is amended by adding new sections to read:

17 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism  
18 in the Department of Commerce and Economic Development shall prepare  
19 informational material for state and national distribution promoting  
20 the use of state historical, recreational, and wilderness trails,  
21 waterways, and campsites and shall coordinate this promotional material  
22 with information and advertising promoting tourism to state parks and  
23 historical sites.

24 Sec. 41.20.125. REPORT AND DEVELOPMENT PLAN. (a) By the first  
25 Monday in January of each year the division of parks, Department of  
26 Natural Resources, shall file with the governor and the legislature a  
27 report showing trails, waterways, and campsites included in the system,  
28 arrangements made or entered into for use, development, maintenance, or  
29 marking of units within the system, and money expended or committed for

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these purposes.

(b) The division of parks, Department of Natural Resources, shall prepare and maintain a five-year development plan for the system and shall include the plan in the annual report required by (a) of this section.

\* Sec. 8. This Act takes effect July 1, 1981.

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SS-SB 189 Providing for a state historical, recreational and  
Title wilderness trails, waterways, and campsite system.  
Requested by Senate Resources Committee Date 4/24/81

II. FISCAL DETAIL

Agency Affected Department of Transportation and Public Facilities  
Program Category Affected \_\_\_\_\_  
BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY '81	FY82	FY83	FY84	FY 85	FY '86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There would be no substantial fiscal impact on the Department's budget by the passage of this bill. The intent is to assure that in any future construction, maintenance and repair plans, consideration is given to the construction of access points to identified trails and waterways. These access considerations would be a part of any budget established for a given facility plan.

It is not possible to give a dollar figure for such activities at this time, but they are projected to be only a small percentage of any given project. It is expected that the Department of Natural Resources would be appropriated the funds related to these projects 41.20.080(d) and (f).

IV. DATE 4/24/81 PREPARED BY James E. Wiedeman/Ron B. Lind  
AGENCY Dept. of Transportation & Public Facilities  
PHONE 465-3900  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)