



From The
**SENATE
FINANCE COMMITTEE**

March 18, 1981

PLEASE EFFECT A FINANCE COMMITTEE
SUBSTITUTE FOR SB 17 BASED ON
THE ATTACHMENTS AND RETURN THE
FINISHED BILL TO KATHY OR DIANA
5TH FLOOR, STATE CAPITOL BLDG.
(THE OFFICE TO THE LEFT, BACK BEHIND
THE COMMITTEE ROOM).

THANK YOU,

kathy h.
3729

Copy finished CS for Jay Hagan

Introduced: 1/13/81
Referred: Finance

By Senate Finance Committee
~~BY DANKWORTH, BENNETT AND STIMSON~~

1 IN THE SENATE

2 *CS* SENATE BILL NO. 17 (*Finance*)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act amending the Executive Budget Act to provide
7 for agency budgeting in place of program budgeting;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

Add as new Sec. 6 PROPOSED NEW LANGUAGE FOR SECTION 6

Sec. 37.07.070. Legislative review. The legislature shall consider the governor's proposed comprehensive operating and capital improvements programs and financial plans, evaluate alternatives to the plans, make program selections among the various alternatives and determine, subject to available revenues, the level of funding required to support authorized state services. The operating and capital budgets of each agency shall be separately reviewed. During each regular session of the legislature, legislative review of the governor's supplemental appropriation bills and the governor's budget amendments shall be governed by the following time limits: [the plans shall be accomplished according to the following schedule]

(1) Requests by the governor for supplemental appropriations to state agency operating budgets for the current fiscal year shall be introduced by the rules committee only during the period from the convening of the session through and including the 45th legislative day.

(2) Requests by the governor for budget amendments to state agency budgets for the budget fiscal year shall be received and reviewed by the standing finance committees only during the period from the convening of the session through and including the 75th legislative day.

THE FOLLOWING LANGUAGE WOULD BE DELETED

(1) By the 45th legislative day, the legislature shall have established by concurrent resolution the total amount of state general funds that shall be available for appropriation for the budget year and the tentative allocation of the funds among program categories in both the operating and capital budgets. The resolution shall be introduced by the finance committee of the house in which the general appropriations bill was introduced.

(2) By the 90th legislative day, the house in which the general appropriations bill was introduced by the governor shall have calendared for second reading a version of the general appropriations bill. The bill shall be supported with documentation to explain the proposed appropriations and related statements of intent. In addition, a list of other appropriations or measures with fiscal implications pending before the legislature shall be included with the documentation for the calendared bill. (§ 1 ch 188 SLA 1970; am § 1 ch 66 SLA 1977; am § 9 ch 168 SLA 1978)

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is amended to read:

10 ~~Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-~~
11 ~~sider the governor's proposed comprehensive operating and capital~~
12 ~~improvements programs and financial plans, evaluate alternatives to the~~
13 ~~plans, make program selections among the various alternatives and~~
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16 ~~budgets of each agency shall be separately reviewed. During each~~
17 ~~regular session of the legislature, legislative review [OF THE PLANS]~~
18 ~~shall be accomplished according to the following schedule:~~

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27 ~~general appropriations bill was introduced by the governor shall have~~
28 ~~calendared for second reading a version of the general appropriations~~
29 ~~bill. The bill shall be supported with documentation to explain the~~

Add new Sec. 6

Add as new Sec. 8

AS 44.66.020(a) should read:

Sec. 44.66.020. Agency programs. (a) Agency programs and activities listed in this subsection which are specifically designated as provided in §30 of this chapter are subject to termination during the regular legislative session convening in the month and year set out after each:

(1) Programs in the Departments of Administration, Law, Commerce and Economic Development, Military Affairs, Public Safety, and Office of the Governor - January, 1980;

(2) Programs in the Department of Education and the University of Alaska - January, 1981;

(3) Programs in the Departments of Health and Social Services and Labor - January, 1982;

(4) Programs in the Departments of Natural Resources, Fish and Game, Environmental Conservation, Revenue, Community and Regional Affairs, and Transportation and Public Facilities - January, 1983.

Sec. 44.66.030. Program identification. During the legislative session preceding each of the years set out in §20 of this chapter, the Legislative Budget and Audit Committee shall designate, not later than March 1 of those years, the programs and activities within each department (program category) which shall be subject to termination in the next fiscal year. The recommendations of the Legislative Budget and Audit Committee shall be submitted to the respective houses of the legislature in the form of a bill which, if enacted into law, would terminate those designated programs and activities on or before July 1 of the following year.

1 ~~proposed appropriations and related statements of intent. In addition,~~
2 ~~a list of other appropriations or measures with fiscal implications~~
3 ~~pending before the legislature shall be included with the documentation~~
4 ~~for the calendared bill.~~

5 * Sec. 7. AS 24.20.231(4) is amended to read:

6 (4) cooperate with the division of budget and management in
7 establishing a comprehensive system for state [PROGRAM] budgeting and
8 financial management as set out in the Executive Budget Act (AS 37.07);

Add New
Sec 9

* Sec. 9. This Act takes effect July 1, 1981.

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April 8, 1981

FISCAL NOTE RECEIVED AFTER BILL PASSED
FROM COMMITTEE.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS for SB 17 (Finance)
 Title An Act relating to the Executive Budget Act
 Requested by Finance Date 03/20/81

II. FISCAL DETAIL

Agency Affected Department of Fish and Game
 Program Category Affected NRMEC
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Department of Fish and Game essentially prepares an agency budget now, since the entire Department is located within the Natural Resource Management Program. Fiscal impact of this change would be zero.

IV. DATE March 23, 1981 PREPARED BY Janet B. Green
 AGENCY Department of Fish and Game
 PHONE 465-4120
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislato. Named)

Introduced: 1/13/81
Referred: Finance

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BY DANKWORTH, BENNETT AND STIMSON

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IMPROVING THE BUDGET
PROCESS IN ALASKA

Briefing Report

March, 1971

Management Analysis Center, Inc.
1225 Connecticut Avenue, N. W.
Washington, D. C. 20036

RECEIVED

FEB 9 1978

MANAGEMENT ANALYSIS CENTER INCORPORATED
BUDGET & MANAGEMENT

SUMMARY OF RECOMMENDATIONS IMPLEMENTATION PLAN

INTRODUCTION

Implementation of the proposals contained in this report will, over a period of three years, achieve the full intent of the Executive Budget Act. The recommended program planning and financial management improvements will reshape the budget process in Alaska as an effective policy tool for both the Governor and the legislature.

At this critical time for Alaska, when the fiscal and economic future is so uncertain, it is vital that the machinery of State government be equipped to deal with the inevitable strains of future events. The State must have the ability to plan for the kind of future it wishes for the benefit of all its people. In order to do so, State government must be able to develop realistic goals and priorities, choose among competing claims with the full knowledge of future costs and consequences, and continually evaluate progress and redirect its efforts.

The present budget process is not equipped for this purpose. Program planning is confined to the next budget year; the budget framework conceals the State's commitment to its major purposes; the budget cycle does not permit the Governor or legislature to provide policy direction until it is too late; budgetmaking concentrates on objects of expenditure rather than alternative methods of increasing program effectiveness; budget execution hampers responsible agency management and ignores the opportunity to monitor program performance.

The defects in Alaska's budget process described above are recognized by the executive and legislative branches of government. The Executive Budget Act was designed to correct them. The Governor and members of the legislature are committed to reform. The recommendations that follow are therefore intended to give practical expression to the State's desire for improvement.

SUMMARY OF RECOMMENDATIONS

Our principal recommendations are summarized in this section. They are grouped according to the following headings: Budget Cycle; Issue Analysis; Budget Framework; Budget Preparation; Capital Budgeting; Budget Review; Budget Execution; Program Evaluation; and Organization, Staffing and Training.

These recommendations will not be implemented or achieved simultaneously, but rather over a three-year period. The proposed schedule to achieve full implementation is presented in the next section.

BUDGET CYCLE

A budget "pre-preparation" phase would be established to permit the Governor to inject his program, policy, and fiscal emphasis into the very beginning of budgetmaking. The Governor would determine Program Allowances, by agency, for each major State program - dollar ceilings to guide agency program planning.

Legislative ability to analyze the Governor's budget requests would be improved by earlier submission of the Budget Document - in mid-December.

ISSUE PROCESS

The Governor and the legislature would identify a small number of major program or policy issues at the outset of the budget cycle. These issues would be analyzed and the results submitted with agency budget requests.

BUDGET FRAMEWORK

The State's budget structure would be revised to reveal the full costs of achieving program objectives, and the inter-relationships between agencies that seek to achieve a common purpose; the budget structure would emphasize services provided to the people of the State. The budget would be organized around ten "Program Categories": Education, Social Services, Health, Protection and Enjoyment of the Environment, Public Protection, Law Enforcement and the Administration of Justice, Housing and Community Development, Economic Development, Transportation, and General Government.

BUDGET PREPARATION

Agency budget preparation would be modified to integrate capital and operating budget requests, emphasize objectives and services, project future costs and performance, and use analysis and evaluation as essential elements of budgetmaking.

CAPITAL BUDGETING

The State would continually maintain a currently approved five-year Capital Program.

Agencies would be required to justify capital projects analytically as an integral part of their budget requests; Project status reports would be prepared each year.

BUDGET REVIEW

Budget review hearings would be conducted by program, not by agency.

The budget review process would be automated.

BUDGET EXECUTION

Budget controls would be modified to improve executive and legislative policy controls, and to decentralize operating controls.

Legislative approval would be required for transfers of funds between major State purposes; the Governor would be permitted to transfer funds between agencies to better achieve objectives within an overall State purpose; agencies would be able to re-allocate funds within a program to increase operating efficiency.

An allotment system would be introduced selectively to provide better expenditure control.

A cash-flow reporting system would be introduced as a basis for sound cash and investment management.

The State's accounting code structure would be modified to accommodate the proposed program budget structure.

PROGRAM EVALUATION

In addition to year-round evaluation of selected programs, a comprehensive program accomplishment reporting system would be initiated to focus on comparisons between actual and planned performance.

ORGANIZATION, STAFFING, AND TRAINING

No major reorganizations would be undertaken at this time other than those already announced by the administration.

The roles of key staff groups in the legislature, Governor's office, and the Department of Administration would be reoriented to provide necessary analytic staff support.

The staff of the Division of Budget and Management would be expanded and upgraded.

A training program would be conducted for all levels of State government to improve the State's capacity to conduct and use analysis as an essential ingredient of budgetmaking.

IMPLEMENTATION PLAN

The following criteria governed the development of the recommended schedule to achieve full implementation of our proposals:

- Full implementation should be achieved by July 1, 1974.
- Priority emphasis should be placed on those proposals that will lead to the highest payoffs for the State in terms of improved budgetary decisionmaking.
- Necessary inter-relationships between components of our proposals should be recognized in sequencing implementation.
- The pace of implementation should be moderate, taking due account of the State's staff capacity.

The recommended implementation plan is presented below in calendar form. Detailed steps are given for May, 1971 through July, 1972. Thereafter, to avoid repetition, only new items are shown.

It should be noted that we recommend that at least initial steps be taken in 1971 in almost every area in which we have made recommendations (except such areas as program accomplishment reporting.) More intensive effort is recommended in certain areas where the highest payoff can be obtained.

To avoid repetition, we have not explicitly stated - though it should be understood - that the State should continue more intensive efforts to improve all areas in 1972, 1973 and 1974. For example, over the next three years, the quality of projections should be continually upgraded, the usefulness of the program budget structure should be constantly reappraised, training programs should continue similarly for all areas.

It should also be noted that we have not explicitly identified any particular months for the performance of program evaluation studies; this is due to our recommendation that program evaluation be a year-round process.

IMPROVING THE BUDGET
PROCESS IN ALASKA

Final Report

March, 1971

by

Management Analysis Center, Inc.
1225 Connecticut Avenue, N. W.
Washington, D. C. 20036

RECEIVED

FEB 9 1978

BUDGET & MANAGEMENT

CHAPTER V

ORGANIZATION, STAFFING, AND TRAINING

INTRODUCTION

The proposed pace of implementation and the individual recommendations described in previous Chapters were designed in light of our understanding of Alaska's organizational and staff capability. We believe that our proposals are within the present capacity of State government. No significant organizational changes are necessary. However, a training program will be required and the utilization of existing staffs must be improved in order to achieve the full potential of the budget process.

Our major conclusions with respect to questions of organization, staffing and training are as follows:

- . The only major reorganizations that should take place within the near future are those that have already been suggested by the administration:

Department of Transportation
Department of Community Affairs
Department of Environmental Affairs

- . With some exceptions, State agencies already possess the staff resources to successfully implement the improvements suggested in our report, albeit at a moderate pace.

- . However, a systematic training effort will be required, particularly during early stages of implementation, and selective expansions of certain staffs will be required.

These conclusions, and our specific recommendations, are described in more detail in the following sections of this Chapter:

- . Organization
- . Staff Roles
- . Training
- . Analytic Personnel Resources

ORGANIZATION

The State of Alaska is fortunate in having relatively few line departments reporting directly to the Governor. This, coupled with the Governor's Constitutional and Statutory powers of appointment, permits strong executive managerial accountability. In general, responsibility for operating programs is well distributed among agencies.

Our overall conclusion, therefore, is that the State should not undertake any sweeping organizational changes at this time. To do so would, in our opinion, divert executive (and legislative) attention from more pressing questions. However, we do endorse creation of the following departments as suggested by the administration:

Department of Transportation: Composed of the present Department of Highways, and the Divisions of Aviation and Marine Transportation. Consideration should also be given to (a) creation of a Division of Motor Vehicles within the new Department of Transportation, pulling together driver licensing and vehicle registration functions; and (b) transferring administrative responsibility for the ATC from Commerce.

Department of Community Affairs: Composed primarily of the Rural Development Agency, the Local Affairs Agency, the revenue sharing function now administered by the Department of Administration and certain small functions from other agencies. Consideration might be given to naming this new department the "Department of Housing and Community Development" and incorporating at least administrative responsibility for ASHA, if not some of ASHA's functions. The Division of Planning and Research should work particularly closely with this new department on intergovernmental affairs, planning assistance to communities, regional development planning, and the like.

Department of Environmental Affairs: Composed of various functions, including air and water pollution control (and possibly also the Division of Parks).

There are many less significant, or less urgent, reorganizational possibilities that were discussed during the course of our assignment:

- . Transferring responsibility for the Pioneers' Homes from the Department of Administration to the Department of Health and Welfare (to be re-named the "Department of Health and Social Services").
- . Creation of a "Department of General Services" consisting of the Buildings and Communications Divisions of the Department of Public Works, and the Supply, Central Duplicating and Central Mail functions of the Department of Administration (and possibly also responsibility for vehicle and equipment pools).
- . Creation of a Department of Resource Development to combine the Departments of Economic Development and Natural Resources (with the exception of Parks) and possibly some of the development activities of Fish and Game.

The above represent a sample of some interesting possibilities for organizational improvement. However, we do not recommend that attention be diverted to them at this juncture. The State can absorb only so much administrative reform at one time; we recommend that reform efforts in the immediate future be concentrated on developing the framework, the demand, and the process for analytic budgetmaking as described in the previous Chapters.

Introduced: 2/14/72
Referred: State Affairs
and Finance

BY DITMAN, HOEYAN, WARWICK,
DEGNAN, WRIGHT, FERGUSON,
MOORE AND NAUGHTON

1 IN THE HOUSE

2 HOUSE BILL NO. 676

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the reorganization of the execu-
7 tive branch of state government; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 44.15.010 is repealed and re-enacted to read:

11 Sec. 44.15.010. OFFICES AND DEPARTMENTS. There are in the execu-
12 tive branch of state government the following principal offices and
13 departments:

- 14 (1) Office of the Governor
- 15 (2) Department of Development
- 16 (3) Department of Education
- 17 (4) Department of General Government Services
- 18 (5) Department of Health
- 19 (6) Department of Justice
- 20 (7) Department of Natural Resource Management and Environ-
21 mental Conservation
- 22 (8) Department of Public Protection
- 23 (9) Department of Social Services
- 24 (10) Department of Transportation

25 * Sec. 2. The governor shall present to the First Session of the Eighth
26 Alaska Legislature a plan for the reorganization of the executive branch of
27 state government along organizational lines established in sec. 1 of this
28 Act. The plan shall contain the following elements:

- 29 (1) a bill proposing necessary revision of AS 44 and other statutes

1 related to governmental functions;

2 (2) agency program and financial plans required to support the
3 reorganized executive branch; and

4 (3) the proposed time-table for full implementation of reorgani-
5 zation within the executive branch.

6 * Sec. 3. Sec. 1 of this Act takes effect on July 1, 1973. Sec. 2 of
7 this Act takes effect on the day after its passage and approval or on the
8 day it becomes law without approval.

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STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

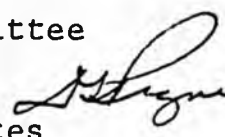
POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

March 18, 1981

SUBJECT: Executive Budget Act amendments
(CSSB 17)

TO: Senator Don Bennett
Senator M. E. Dankworth
Co-Chairmen
Senate Finance Committee

FROM: Donna Spragg Pegues 
Co-Revisor of Statutes

At the request of the Senate Finance Committee, I have drafted a committee substitute for SB 17. The substitute presents some problems which I thought I should bring to your attention.

First, I am not certain that the executive budget act amendments (AS 37.07) and the amendments to the "sunset" statutes (AS 44.66) are a single subject within the meaning of our constitutional provision restricting bills to a single subject.

Also please note that it was necessary to change the title since the bill now encompasses more than a change in the form of budgeting and more than changes to the executive budget act itself.

I am also concerned about the effective date of the bill. I followed your directions and it remains unchanged at July 1, 1981. Yet your amendment to AS 44.66.020 contemplates review and possible termination of agency programs as of January, 1980 and January, 1981. Either an amendment of these dates or a retroactive section would seem to be required.

I am also doubtful about the remaining wording in AS 44.-66.020 and 44.66.030. These sections refer to designating

Senator Don Bennett
Senator M. E. Dankworth
Page 2
March 18, 1981

"programs and activities". Yet, I thought it was the purpose of this bill to get away from "programs and activities".

I would suggest a separate bill which more extensively amends AS 44.66.020 - 44.66.030 and also the elimination of amendments to AS 44.66 from this bill.

DSP:ljb

Enclosure

cc: Jay Hogan, Director
Legislative Finance Division

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill 17

Title An act amending the Executive Budget Act to provide for agency budgeting

Requested by Senator Dankworth Date 1/19/81

II. FISCAL DETAIL

Agency Affected All

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No fiscal impact.

IV. DATE 1/19/81

PREPARED BY Ron Lehr

AGENCY Budget & Management

PHONE 465-2213

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

STATE OF ALASKA

THE LEGISLATURE
BUDGET AND AUDIT COMMITTEE

5B17
AUDIT DIVISION
POUCH W—ALASKA OFFICE BUILDING

FINANCE DIVISION
POUCH WF—STATE CAPITOL

JUNEAU, ALASKA 99811

December 30, 1980

To: Jay Hogan, Director
Division of Legislative Finance
Pouch WF
Juneau, Ak. 99811

From: *M. Jenson*
Merle Jenson, CPA
Deputy Legislative Auditor
Division of Legislative Audit
Pouch W
Juneau, Ak. 99811

Subject: Amending Sunset

In the event the "budget category" concept is replaced with the departmental approach AS 44.66.020(a) and AS 44.66.030 should be amended as attached.

Note that I have included all subsections of AS 44.66.020(a) as I don't know how the code revisor will handle the timing problem.

AS 44.66.020(a) should read:

Sec. 44.66.020. Agency programs. (a) Agency programs and activities listed in this subsection which are specifically designated as provided in §30 of this chapter are subject to termination during the regular legislative session convening in the month and year set out after each:

(1) Programs in the Departments of Administration, Law, Commerce and Economic Development, Military Affairs, Public Safety, and Office of the Governor - January, 1980;

(2) Programs in the Department of Education and the University of Alaska - January, 1981;

(3) Programs in the Departments of Health and Social Services and Labor - January, 1982;

(4) Programs in the Departments of Natural Resources, Fish and Game, Environmental Conservation, Revenue, Community and Regional Affairs, and Transportation and Public Facilities - January, 1983.

Sec. 44.66.030. Program identification. During the legislative session preceding each of the years set out in §20 of this chapter, the Legislative Budget and Audit Committee shall designate, not later than March 1 of those years, the programs and activities within each department (program category) which shall be subject to termination in the next fiscal year. The recommendations of the Legislative Budget and Audit Committee shall be submitted to the respective houses of the legislature in the form of a bill which, if enacted into law, would terminate those designated programs and activities on or before July 1 of the following year,

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION
POUCH WF-STATE CAPITOL
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

MEMORANDUM

TO: Senator Ed Dankworth, Co-chairman
Senator Don Bennett, Co-chairman
Members
Senate Finance Committee

FROM: Jay H. Hogan, Director
Division of Legislative Finance

DATE: March 11, 1981

SUBJECT: Supplemental appropriation and budget amendment deadlines

Increasingly, Governor's supplemental appropriation requests and budget amendments straggle in during the course of the annual legislative session. It is not unusual to receive two or three amendments and perhaps a change to a supplemental a day or two after either House has considered its version of the General Appropriations Act. Depending upon how long it runs, the Free Conference Committee on the budget generally receives a few "mint fresh" amendments. Assuming the Legislature might wish to encourage a bit more orderly process I would suggest the approval of language establishing statutory deadlines for both supplemental appropriation requests and budget amendments.

Since we could anticipate an argument over "infringement on executive power" by telling the Governor when he could or could not introduce supplemental appropriations and budget amendments, I would propose that we instead limit the period of legislative consideration of his proposed changes. Accordingly, the attached would become the new language for AS 37.07.070.

Attachment
JHH:dh

PROPOSED NEW LANGUAGE FOR SECTION 6

Sec. 37.07.070. Legislative review. The legislature shall consider the governor's proposed comprehensive operating and capital improvements programs and financial plans, evaluate alternatives to the plans, make program selections among the various alternatives and determine, subject to available revenues, the level of funding required to support authorized state services. The operating and capital budgets of each agency shall be separately reviewed. During each regular session of the legislature, legislative review of the governor's supplemental appropriation bills and the governor's budget amendments shall be governed by the following time limits: [the plans shall be accomplished according to the following schedule]

(1) Requests by the governor for supplemental appropriations to state agency operating budgets for the current fiscal year shall be introduced by the rules committee only during the period from the convening of the session through and including the 45th legislative day.

(2) Requests by the governor for budget amendments to state agency budgets for the budget fiscal year shall be received and reviewed by the standing finance committees only during the period from the convening of the session through and including the 75th legislative day.

THE FOLLOWING LANGUAGE WOULD BE DELETED

(1) By the 45th legislative day, the legislature shall have established by concurrent resolution the total amount of state general funds that shall be available for appropriation for the budget year and the tentative allocation of the funds among program categories in both the operating and capital budgets. The resolution shall be introduced by the finance committee of the house in which the general appropriations bill was introduced.

(2) By the 90th legislative day, the house in which the general appropriations bill was introduced by the governor shall have calendared for second reading a version of the general appropriations bill. The bill shall be supported with documentation to explain the proposed appropriations and related statements of intent. In addition, a list of other appropriations or measures with fiscal implications pending before the legislature shall be included with the documentation for the calendared bill. (§ 1 ch 188 SLA 1970; am § 1 ch 66 SLA 1977; am § 9 ch 168 SLA 1978)

MEMORANDUM

TO: Donna Spragg Pegues
Co-revisor of Statutes

FROM: Jay Hogan
Director
Legislative Finance

DATE: March 18, 1981

SUBJECT: Executive Budget Act Amendments
(CSSB 17)

Please draft a replacement Senate Finance Committee Substitute for SB 17 with the following changes per your March 18, 1981, note. The four agency termination dates were included in the draft language as a suggestion only. If you feel that retroactive changes to terminations scheduled in January 1980 and January 1981 cause legal problems, and that the changes for '82 and '83 should be accomplished by themselves, then please change the committee substitute to reflect that.

It was the committee's desire not to meddle with the sunset statute beyond those changes in the specifically designated schedule of terminations. I realize that leaves some strange language, but that is really all they intended to do.

Attachment
12/30/80 memo
Merle Jenson/Amending Sunset

A M E N D M E N T

OFFERED IN THE SENATE:

By: Senator Dankworth

To: CS SENATE BILL No. 17 (Finance)

HOUSE BILL No. _____

PAGE: 1

LINE: 6 through 8

Change title of the legislation to read:

"An Act relating to budgets for and audits of
agency programs and activities; and providing
for an effective date."

NOTE -

Per March 20, 1981, memorandum from John B. Chenoweth,
Legislative Counsel, the title is changed to avoid
any possible violation of the constitutional single
subject requirement.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE AFFAIRS AGENCY


POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

M E M O R A N D U M

March 20, 1981

SUBJECT: Single subject requirement and CSSB 17
(Finance)

TO: Jay Hogan, Director
Legislative Finance Division

FROM: John B. Chenoweth
Legislative Counsel 

Per your request, I have reviewed the file with reference to the bill and its committee substitute.

I share the concern of the revisor of statutes, with respect to the possible single subject violation, but I am reasonably confident that a court would not find a violation. The applicable test was last enunciated in Short v. State, 600 P.2d 20 (1979):

"[W]hat constitutes one subject for purposes of art. II, § 13 is broadly construed. In Gellert v. State, 522 P.2d 1120 (1974)], we explained:

"The constitutional provision should however, be construed with considerable breadth. Otherwise statutes might be restricted unduly in scope and permissible subject matter, thereby multiplying and complicating the number of necessary enactments and their interrelationships.'

"Further, '[n]o act will be set aside for failing to comply with this provision except where the violation is both substantial and plain.'

"A particularly important reason alluded to in Gellert v. State, 522 P.2d 1120, 1122 (Alaska 1974), for according legislation a presumption of constitutional validity under the one-subject rule is the

need to give the legislature great latitude in enacting comprehensive legislation. The one-subject provision should not be construed so as to unnecessarily restrict the scope and operation of laws, or to multiply their number excessively, or to prevent the legislature from embracing in one act all matters properly connected with one general subject.

* * *

"Thus, it is apparent that the Gellert test requires no more than that the various provisions of single legislative enactment fairly relate to the same subject, or have a natural connection therewith."

600 P.2d 20, 22, 24 (1979).

The budget, by statute (AS 37.07.010), is recognized as a device by which to plan and finance state services and operation of agencies. Appraisal of agency programs and operations and the presentation and consideration of alternative plans and procedures are inherent parts of the process by which a budget is prepared, offered, and considered. Likewise, the "sunset" review process is a means chosen by the legislature to periodically review and evaluate the worth of particular state agency programs and services. I note that when the "sunset" provisions were first added by Chapter 143, SLA 1977 a number of amendments were offered to the Executive Budget Act in the same bill to accommodate the program performance evaluation changes being made by the "sunset" provisions of the legislation. The decisions in Short and Gellert suggest that the legislature may treat in one act with matters related to one general subject. Since the evaluation of agency performance or program performance is common to the changes made in CSSB 17 (Finance), I cannot say that the several sections of the bill do not necessarily relate to the same subject or have a connection with a same subject.

A title change, while not necessary, might help underscore the common subject of the bill. May I suggest for your consideration "An Act relating to budgets for and audits of agency programs and activities" or some equivalent language which would focus on the idea that the budget process and the audit process are both intended to help legislators and program administrators consider and evaluate state programs.

Jay Hogan
page 3
March 20, 1981

The title change could come in the form of a Rules Committee Substitute, as you suggest, or a change by way of amendment of the bill title in second or third reading. (As to change of title of a bill in third reading, see Uniform Rule 34.)

JBC:ljb

Original sponsors: Dankworth, Bennett
and Stimson

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. AS 44.66.020(a) is repealed and reenacted to read:

3 (a) Agency programs and activities listed in this subsection
4 which are specifically designated as provided in AS 44.66.030 are
5 subject to termination during the regular legislative session convening
6 in the month and year set out after each:

7 (1) programs in the Office of the Governor and the Depart-
8 ments of Administration, Law, Commerce and Economic Development,
9 Military Affairs, and Public Safety -- January, 1980;

10 (2) programs in the Department of Education and programs of
11 the University of Alaska -- January, 1981;

12 (3) programs in the Departments of Health and Social Services
13 and Labor -- January, 1982;

14 (4) programs in the Departments of Natural Resources, Fish
15 and Game, Environmental Conservation, Revenue, Community and Regional
16 Affairs, and Transportation and Public Facilities -- January, 1983.

17 * Sec. 9. AS 44.66.030 is amended to read:

18 Sec. 44.66.030. PROGRAM IDENTIFICATION. During the legislative
19 session preceding each of the years set out in AS 44.66.020, the Legis-
20 lative Budget and Audit Committee shall designate, not later than
21 March 1 of those years, the programs and activities within each depart-
22 ment [PROGRAM CATEGORY] which shall be subject to termination in the
23 next fiscal year. The recommendations of the Legislative Budget and
24 Audit Committee shall be submitted to the respective houses of the
25 legislature in the form of a bill which, if enacted into law, would
26 terminate those designated programs and activities on or before July 1
27 of the following year.

28 * Sec. 10. This Act takes effect July 1, 1981.

29

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

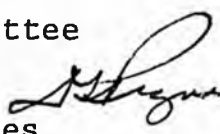
POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

March 18, 1981

SUBJECT: Executive Budget Act amendments
(CSSB 17)

TO: Senator Don Bennett
Senator M. E. Dankworth
Co-Chairmen
Senate Finance Committee

FROM: Donna Spragg Pegues 
Co-Revisor of Statutes

At the request of the Senate Finance Committee, I have drafted a committee substitute for SB 17. The substitute presents some problems which I thought I should bring to your attention.

First, I am not certain that the executive budget act amendments (AS 37.07) and the amendments to the "sunset" statutes (AS 44.66) are a single subject within the meaning of our constitutional provision restricting bills to a single subject.

Also please note that it was necessary to change the title since the bill now encompasses more than a change in the form of budgeting and more than changes to the executive budget act itself.

I am also concerned about the effective date of the bill. I followed your directions and it remains unchanged at July 1, 1981. Yet your amendment to AS 44.66.020 contemplates review and possible termination of agency programs as of January, 1980 and January, 1981. Either an amendment of these dates or a retroactive section would seem to be required.

I am also doubtful about the remaining wording in AS 44.-66.020 and 44.66.030. These sections refer to designating

Senator Don Bennett
Senator M. E. Dankworth
Page 2
March 18, 1981

"programs and activities". Yet, I thought it was the purpose of this bill to get away from "programs and activities".

I would suggest a separate bill which more extensively amends AS 44.66.020 - 44.66.030 and also the elimination of amendments to AS 44.66 from this bill.

DSP:ljb

Enclosure

cc: Jay Hogan, Director
Legislative Finance Division

Original sponsors: Dankworth, Bennett
and Stimson

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

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3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

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8 020(a);

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10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

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21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. AS 44.66.020(a) is repealed and reenacted to read:

3 (a) Agency programs and activities listed in this subsection
4 which are specifically designated as provided in AS 44.66.030 are
5 subject to termination during the regular legislative session convening
6 in the month and year set out after each:

7 (1) programs in the Office of the Governor and the Depart-
8 ments of Administration, Law, Commerce and Economic Development,
9 Military Affairs, and Public Safety -- January, 1980;

10 (2) programs in the Department of Education and programs of
11 the University of Alaska -- January, 1981;

12 (3) programs in the Departments of Health and Social Services
13 and Labor -- January, 1982;

14 (4) programs in the Departments of Natural Resources, Fish
15 and Game, Environmental Conservation, Revenue, Community and Regional
16 Affairs, and Transportation and Public Facilities -- January, 1983.

17 * Sec. 9. AS 44.66.030 is amended to read:

18 Sec. 44.66.030. PROGRAM IDENTIFICATION. During the legislative
19 session preceding each of the years set out in AS 44.66.020, the Legis-
20 lative Budget and Audit Committee shall designate, not later than
21 March 1 of those years, the programs and activities within each depart-
22 ment [PROGRAM CATEGORY] which shall be subject to termination in the
23 next fiscal year. The recommendations of the Legislative Budget and
24 Audit Committee shall be submitted to the respective houses of the
25 legislature in the form of a bill which, if enacted into law, would
26 terminate those designated programs and activities on or before July 1
27 of the following year.

28 * Sec. 10. This Act takes effect July 1, 1981.

M E M O R A N D U M

DATE: January 13, 1982

TO: Honorable Al Adams
Chairman
House Finance Committee

FROM: J. V. Hogan, Director
Legislative Finance

SUBJ: SB 17 (Vetoed) Analysis

As transmitted to the Governor, SB 17, "An Act relating to the Executive Budget Act, did two things.

1. Required agency rather than program budgeting. Since 1972 the State has assembled, reviewed and appropriated its budgets on a program category basis. The testimony of four former finance chairman and other veteran lawmakers last year indicated that the public and the Legislature have always found this system of appropriating confusing. Furthermore, after appropriations are made by category, they are put on the State's accounts for expenditure by agency and spent by agency.

Briefly then, the only time program categories enter into the current system is in the budget review process. Budgets are prepared by agency. The appropriations are received by agency. The appropriations are spent by agency. The public and the Legislature deal with and react to agencies in the conduct of their business.

The attached fiscal note from Ron Lehr indicates zero fiscal impact from this change. The attached bill history for SB 17 indicates the measure passed the Senate 17-2 with one absent and passed the House 29-8 with three absent.

2. Provided supplemental appropriation and budget amendment deadlines. The attached memo to the co-chairmen and members of the Senate Finance Committee states that there is a long history of agency supplemental appropriations and governor's budget amendments trickling into the Legislature throughout the course of each legislative session. SB 17 as passed provides "time limits" as follows:

(1) Requests by the governor for supplemental appropriations for state agency operating budgets for the current fiscal year may be introduced by the rules committee only through the 45th legislative day.

(2) Requests by the governor for budget amendments to state agency budgets for the budget fiscal year may be received and reviewed by the finance committees only through the 75th legislative day.

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION
POUCH WF-STATE CAPITOL
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

MEMORANDUM

TO: Senator Ed Dankworth, Co-chairman
Senator Don Bennett, Co-chairman
Members
Senate Finance Committee

FROM: ~~Jay H. Hogan~~, Director
Division of Legislative Finance

DATE: March 11, 1981

SUBJECT: Supplemental appropriation and budget amendment deadlines

Increasingly, Governor's supplemental appropriation requests and budget amendments straggle in during the course of the annual legislative session. It is not unusual to receive two or three amendments and perhaps a change to a supplemental a day or two after either House has considered its version of the General Appropriations Act. Depending upon how long it runs, the Free Conference Committee on the budget generally receives a few "mint fresh" amendments. Assuming the Legislature might wish to encourage a bit more orderly process I would suggest the approval of language establishing statutory deadlines for both supplemental appropriation requests and budget amendments.

Since we could anticipate an argument over "infringement on executive power" by telling the Governor when he could or could not introduce supplemental appropriations and budget amendments, I would propose that we instead limit the period of legislative consideration of his proposed changes. Accordingly, the attached would become the new language for AS 37.07.070.

Attachment
JHH:dh

SB 17 TITLE & SPONSOR SUMMARY
AMENDED TITLE: CS SB 17 (FIN)AM
AN ACT RELATING TO THE EXECUTIVE BUDGET ACT; AND TO STATE
AGENCY PROGRAMS; AND PROVIDING FOR AN EFFECTIVE DATE

08:54 1/13/82 PAGE 1 OF 3

PRIME SPONSOR: DANKWORTH.

GENERAL DOLLARS: \$0 (F. NOTE)

OTHER DOLLARS: \$0

CO-SPONSORS: STIMSON, BENNETT.

CURRENT STATUS: 8/07/81 VETOED BY GOVERNOR

SB 17 SENATE ACTION

08:55 1/13/82 PAGE 2 OF 3

DATE	SEQ	PAGE	LEGISLATIVE ACTION
01/13/81	01	0021	FIRST READING -- COMMITTEE REPORTS
03/18/81	02	0479	FIN -- CS03, NR02
03/24/81	03	0533	RLS -- OTHER04 TAKEN UP IMMEDIATELY
03/24/81	04	0538	SECOND READING
03/24/81	05	0539	FIN CS ADOPTED BY UNAN CONSENT
03/24/81	06	0539	AM01 ADOPTED BY UNAN CONSENT
03/24/81	07	0539	POSTPONED UNTIL 03/25/81 BY UNAN CONSENT
03/25/81	08	0549	ACTION NO. 007 RESCINDED BY UNAN CONSENT
03/25/81	09	0549	ACTION NO. 006 RESCINDED BY UNAN CONSENT
03/25/81	10	0549	AM02 ADOPTED BY UNAN CONSENT
03/25/81	11	0549	ADVANCED TO 3RD READING BY UNAN CONSENT
03/25/81	12	0550	THIRD READING
03/25/81	13	0550	PASSED BY DIV 17-02-01
03/25/81	14	0550	EFFECTIVE DATE VOTE SAME AS PASSAGE
06/23/81	22	1698	TRANSMITTED TO GOVERNOR
08/07/81	23	1809	VETOED BY GOVERNOR
****	**	**	*** ** *

SB 17 HOUSE ACTION
DATE SEQ PAGE

08:56 1/13/82 PAGE 3 OF 3

DATE	SEQ	PAGE	LEGISLATIVE ACTION
03/26/81	15	0703	FIRST READING -- COMMITTEE REPORTS
06/19/81	16	2277	FIN -- DPO8
06/20/81	17	2314	SECOND READING
06/20/81	18	2314	ADVANCED TO 3RD READING BY UNAN CONSENT
06/20/81	19	2314	THIRD READING
06/20/81	20	2315	PASSED BY DIV 29-08-03
06/20/81	21	2315	EFFECTIVE DATE VOTE SAME AS PASSAGE
****	**	**	*** ** *

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill 17

Title An act amending the Executive Budget Act to provide for agency budgeting

Requested by Senator Dankworth Date 1/19/81

II. FISCAL DETAIL

Agency Affected All

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No fiscal impact.

IV. DATE 1/19/81

PREPARED BY Ron Lehr

AGENCY Budget & Management

PHONE 465-2213

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

STATE OF ALASKA

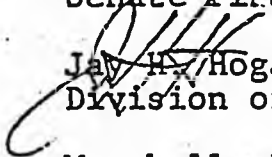
THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION
POUCH 14F-STATE CAPITOL
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

MEMORANDUM

TO: Senator Ed Dankworth, Co-chairman
Senator Don Bennett, Co-chairman
Members
Senate Finance Committee

FROM:  Jay H. Hogan, Director
Division of Legislative Finance

DATE: March 11, 1981

SUBJECT: Supplemental appropriation and budget amendment deadlines

Increasingly, Governor's supplemental appropriation requests and budget amendments straggle in during the course of the annual legislative session. It is not unusual to receive two or three amendments and perhaps a change to a supplemental a day or two after either House has considered its version of the General Appropriations Act. Depending upon how long it runs, the Free Conference Committee on the budget generally receives a few "mint fresh" amendments. Assuming the Legislature might wish to encourage a bit more orderly process I would suggest the approval of language establishing statutory deadlines for both supplemental appropriation requests and budget amendments.

Since we could anticipate an argument over "infringement on executive power" by telling the Governor when he could or could not introduce supplemental appropriations and budget amendments, I would propose that we instead limit the period of legislative consideration of his proposed changes. Accordingly, the attached would become the new language for AS 37.07.070.

Attachment
JHH:dh

PRIME SPONSOR: DANKWORTH. GENERAL DOLLARS: \$0 (F. NOTE)
 OTHER DOLLARS: \$0
 CO-SPONSORS: STIMSON, BENNETT.

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01/13/81	01	0021	FIRST READING -- COMMITTEE REPORTS
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03/25/81	13	0550	PASSED BY DIV 17-02-01
03/25/81	14	0550	EFFECTIVE DATE VOTE SAME AS PASSAGE
06/23/81	22	1698	TRANSMITTED TO GOVERNOR
08/07/81	23	1809	VETOED BY GOVERNOR
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06/20/81	20	2315	PASSED BY DIV 29-08-03
06/20/81	21	2315	EFFECTIVE DATE VOTE SAME AS PASSAGE
****	**	**	*** *** ***

2610

JAY S. HAMMOND
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

July 16, 1981

The Honorable Joe L. Hayes
Speaker of the House
Alaska State Legislature
Pouch V
Juneau, AK 99811.

Dear Mr. Speaker:

Under art. II, sec. 15, of the Alaska Constitution, I am vetoing the following bill:

COMMITTEE SUBSTITUTE FOR
SENATE BILL NO. 17 (Finance) am
(Relating to the Executive Budget Act; and to
state agency programs; and providing for an
effective date.)

This bill would change our present program-based budget to an agency-based budget. This change would be a retrogression. After careful study and evaluation, the state adopted the program system in 1971. This present system has as its focus the services to the public, irrespective of state agency organization. By grouping budget requests according to program areas, the program budget approach facilitates both executive and legislative budget review by highlighting duplications, deficiencies, and overall service levels and objectives. Since agency-based budgeting would not necessarily group similar programs, such an overall program review may not occur.

Consider the present Administration of Justice budget category. This grouping includes the state troopers (Department of Public Safety), the Prosecutor's Office (Department of Law), the Public Defender (Department of Administration), the Court System, and the Division of Corrections (Department of Health and Social Services). Since all of these functions are interrelated, a rational approach requires that they be considered together during a budget review process. This consolidated review is facilitated and encouraged by the present program budget system. By contrast, agency-based budgeting would have its groupings based on present administrative lines. Hence, rather than consideration of a collection such as the above-listed Administration

The Honorable Joe L. Hayes

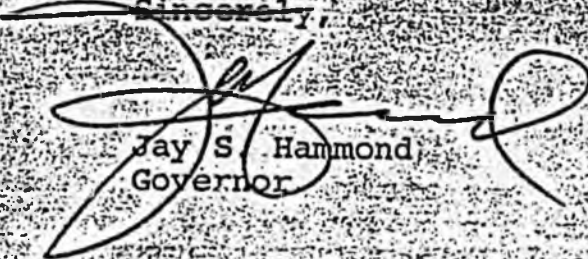
-2-

July 16, 1981

of Justice category programs, budget reviewers would then have considered the grouping presented by, for instance, the Department of Administration, which includes the Division of Finance, Pioneers' Homes, and the Public Defender.

Although this latter process (agency-based budgeting) would probably be administratively easier, the problems stated above with this process far outweigh minor administrative benefits. For these reasons, I am vetoing CS SB 17 (Finance) am.

Sincerely,



Jay S. Hammond
Governor

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill 17

Title An act amending the Executive Budget Act to provide for agency budget in

Requested by Senator Dankworth

Date 1/19/81

II. FISCAL DETAIL

Agency Affected All

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

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400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No fiscal impact.

IV. DATE 1/19/81

PREPARED BY Ron Lehr

AGENCY Budget & Management

PHONE 465-2213

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

SB 17 TITLE & SPONSOR SUMMARY
AMENDED TITLE: CS SB 17 (FIN)AM
AN ACT RELATING TO THE EXECUTIVE BUDGET ACT; AND TO STATE
AGENCY PROGRAMS; AND PROVIDING FOR AN EFFECTIVE DATE

08:54 1/13/82 PAGE 1 OF 3

PRIME SPONSOR: DANKWORTH. GENERAL DOLLARS: \$0 (F. NOTE)
OTHER DOLLARS: \$0

CO-SPONSORS: STIMSON, BENNETT.
CURRENT STATUS: 8/07/81 VETOED BY GOVERNOR

SB 17 SENATE ACTION 08:55 1/13/82 PAGE 2 OF 3

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03/24/81	05	0539	FIN CS ADOPTED BY UNAN CONSENT
03/24/81	06	0539	AM01 ADOPTED BY UNAN CONSENT
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08/07/81	23	1809	VETCED BY GOVERNOR
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SB 17 HOUSE ACTION 08:56 1/13/82 PAGE 3 OF 3

DATE	SEQ	PAGE	LEGISLATIVE ACTION
03/26/81	15	0703	FIRST READING -- COMMITTEE REPORTS
06/19/81	16	2277	FIN -- DP08
06/20/81	17	2314	SECND READING
06/20/81	18	2314	ADVANCED TO 3RD READING BY UNAN CONSENT
06/20/81	19	2314	THIRD READING
06/20/81	20	2315	PASSED BY DIV 29-08-03
06/20/81	21	2315	EFFECTIVE DATE VOTE SAME AS PASSAGE
****	**	**	*** ** *

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

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25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 17 (Finance) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to the Executive Budget Act; and to
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21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

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11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
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16 of each agency shall be separately reviewed. During each regular
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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/19/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
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10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
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13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
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19 * Sec. 3. AS 37.07.020(a) is amended to read:

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9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
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13 (3) develop procedures to produce the information needed for
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24 forwarded;

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27 determinations of the governor and the legislature are implemented;

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11 sider the governor's proposed comprehensive operating and capital
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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
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9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

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10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 . . . BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
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10 improvements budget for the coming fiscal year, the latter to include
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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

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Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE BY THE FINANCE COMMITTEE

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4 TWELFTH LEGISLATURE - FIRST SESSION

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8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);
2 * Sec. 8. This Act takes effect July 1, 1981.

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