

COMMITTEE REPORT
SENATE

4/29/82

FURTHER: None

Date: 5/14/82

Mr. President:

FINANCE

The Committee on _____ has had _____ CSBB 876(SA) *am*
providing for a federal budget impact fund

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with ^SCS for CS HB 376 (fin) same title
 new title
and recommends DO PASS
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

Original sponsor: Finance Committee

Offered: 3/10/82
Referred: Finance

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 876 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for a federal budget impact fund; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS. The legislature finds that substan-
10 tial reductions in federal funding for various programs in the state are
11 proposed for federal fiscal years 1982 and 1983. There exists considerable
12 uncertainty as to the amount and the effect of these reductions in the state
13 because regular appropriation bills for a number of federal programs have not
14 yet been enacted and are subject to a continuing resolution that ends March
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16 amount of budget reductions for the purpose of assessing the effects on fed-
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18 Second Session of the Twelfth Legislature. Action will be necessary, there-
19 fore, after adjournment of the twelfth legislative session in order to prop-
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21 the state.

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24 the custodian of the fund. The amount of the fund may not exceed \$20,000,000.
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29 consultation with the commissioners of affected departments of the executive

1 branch, shall authorize expenditures from the federal budget impact fund for
2 grants to state and other agencies.

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4 submit their requests for state financing of programs under this Act to the
5 governor.

6 * Sec. 5. REPORTS. Within the first ten days of the first session of the
7 Thirteenth Legislature, the Governor shall submit a detailed report outlining
8 all expenditures from the federal budget impact fund.

9 * Sec. 6. DEFINITIONS. "other agencies" means municipalities, non-profit
10 corporations and unincorporated communities. *as provided by AS 37.05.317*

11 * Sec. 7. This Act terminates June 30, 1983.

12 * Sec. 8. This takes effect immediately in accordance with AS 01.10.-
13 070(c).

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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SCS for CS for HB 876 (Finance)
 Title Act providing for a federal budget impact fund
 Requested by Senate Finance Committee Date May 14, 1982

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected _____
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		20000.0				
TOTAL		20000.0				


FUNDING (Thousands of Dollars)

GENERAL FUND		20000.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

IV. DATE May 14, 1982 PREPARED BY 
 Original: Legislative Finance AGENCY Don Bennett, Co-chairman
 cc: Budget and Management PHONE Senate Finance Committee
 Prime Sponsor (First Legislator Named) 3714
 33-001 (Rev. 12/81)

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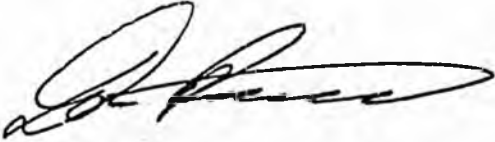
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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 876(SA)
Title An Act providing for a federal budget impact fund.
Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected ALASKA HIGHWAY SAFETY PLANNING AGENCY - DEPT. OF PUBLIC SAFETY
Program Category Affected PUBLIC PROTECTION
BRU, Program, Or Subprogram(s) Affected HIGHWAY SAFETY PLANNING
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES	398.2	387.1	421.9	459.9	501.3	546.4
200 TRAVEL	85.1	60.1	65.5	71.4	77.8	84.8
300 CONTRACTUAL	118.4	40.9	44.6	48.6	53.0	57.7
400 COMMODITIES	5.7	6.2	6.8	7.4	8.0	8.8
500 EQUIPMENT	.9	Ø	Ø	Ø	Ø	Ø
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	1121.2	1222.1	1332.1	1452.0	1582.7	1725.1
TOTAL	1729.5	1716.4	1870.9	2039.3	2222.8	2422.8

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	342.1	987.9	1076.8	1173.8	1279.3	1394.4
FEDERAL FUNDS	1338.1	691.7	754.0	821.8	895.8	976.4
OTHER (Specify Source)						
GF MATCH	49.3	36.8	40.1	43.7	47.7	52.0

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME	9.0	9.0	9.0	9.0	9.0	9.0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)
The figures in the fiscal detail reflect mainly a change in source of funds from federal funds to state general funds. Under new federal guidelines, not only is there a reduction in federal funds, but federal funds received as of October 1, 1981, may not be used for operating costs, which means that codes 100 through 500 must be funded with state funds if the agency is to continue.

The replacement of grant funds affects mainly the various local governments of the state. Under the new funding guidelines, the bulk of federal grant funds received will go to state agencies for statewide programs. This leaves a gap in the program. In that the majority of the problems and programs to solve these problems must be through grants to local governments for which these state grant funds are being requested.

IV. DATE 03/16/82 PREPARED BY CHARLES A. SMITH
AGENCY ALASKA HIGHWAY SAFETY PLANNING AGENCY
Original: Legislative Finance PHONE 465-4371 or 465-4372
cc: Budget and Management
Prime Sponsor (First Legislator Named)
33-001 (Rev. 12/81)

Original sponsor: Finance Committee

Offered: 3/10/82
Referred: Finance

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19 therefore, after adjournment of the twelfth legislative session in order to
20 properly address the adverse impact of federal budget reductions on citizens
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22 action to be taken after the legislature adjourns.

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25 the custodian of the fund. The amount of the fund may not exceed \$20,000,000.
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27 to state and other agencies for the continuation of programs *deemed approp or.* affected by
28 reductions in federal appropriations for federal fiscal years 1982 and 1983.

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2 branch, shall authorize expenditures from the federal budget impact fund for
3 grants to state and other agencies for programs affected by reduced federal
4 appropriations.

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6 for state financing of programs under this Act to the governor. Non-state
7 agencies and organizations shall submit their requests for state financing of
8 programs under this Act to the Department of Community and Regional Affairs.
9 The Department of Community and Regional Affairs shall compile a list of
10 non-state agencies and organizations that conduct programs that are federally
11 funded and subject to termination or curtailment due to reduced federal
12 appropriations. The Department of Community and Regional Affairs shall
13 submit this list to the governor, along with any other information he
14 requests, for his use in approving expenditures from the federal budget
15 impact fund.

16 * Sec. 5. REPORTS. (a) The governor shall submit all requests for state
17 financing of programs eligible for funding from the federal budget impact
18 fund that he receives to the Legislative Budget and Audit Committee and the
19 chairmen of the senate and house finance committees for review.

20 (b) The Legislative Budget and Audit Committee shall review the
21 requests for state financing of programs that it receives from the governor
22 and within 45 days of receipt submit to the governor a list of recommended
23 expenditures from the federal budget impact fund approved by a majority vote
24 of the committee.

25 (c) The governor shall, within 15 days of receipt of the list of
26 recommendations from the Legislative Budget and Audit Committee, authorize
27 the expenditures recommended by the committee. If the governor does not
28 concur in the recommendations, he may authorize other expenditures from the
29 requests submitted to the committee, but shall submit to the committee a

1 statement of his reasons before the expenditures are made.

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DEPARTMENT OF HEALTH AND SOCIAL SERVICES
COMPARISON OF FEDERAL GRANT REVENUES

PROGRAM NAME	SFY 81	SFY 82 Actual & Projected	SFY 83 Governor's Request	SFY 83 Revised Estimate
Special Nutrition (WIC)	950.4	1038.9	1146.8	750.0
WIN (Work Incentive)	393.9	316.9	437.5	105.6
State Health Planning	432.8	314.7	294.8	247.5
Medicare (Cert. & Licensing)	161.0	123.8	77.1	77.1
Alcoholism Training	30.0	30.0	-	-
Drug Abuse Training	30.8	28.3	-	-
Mental Health Training	155.7	177.8	202.4	-
VD Control	97.4	106.4	62.9	75.0
Immunizations	105.3	111.8	72.9	105.0
Involuntary Foster Care	-	120.0	-	-
Title XX (Protective Services)	5359.4	3872.0	3376.0	2849.1
Low Income Home Energy Asst.	9623.9	7650.0	6747.5	5500.0
Drug Abuse Prevention	56.3	101.6	-	(-
Drug Abuse Grants - 409	209.4	48.8	-	ADMHS(-
*Drug Abuse Grants - 410	191.0	505.1	-	Block< -
*Alcoholism Formula Grant	199.9	199.9	1504.4	(1255.1
*Community Mental Health Grants	-	155.8	265.5	(206.4
Emergency Medical Services	600.0	-	-	-
Health Education	309.2	177.7	339.9	300.0
Improved Pregnancy Outcome	398.8	400.0	87.5	220.0
Communicative Disorders	84.4	25.2	28.0	(-
Child Development Services	84.3	123.5	61.0	(-
Maternal & Child Health	471.8	139.8	227.1	MCH<355.1
Handicapped Children	227.5	229.5	190.0	Block(-
Child & Family Health Admin.	19.3	17.8	13.3	(-
Field Nursing	219.4	310.8	258.3	(-
Food Stamps Eligibility	1009.0	1236.5	1393.3	1393.3
Medicaid	24086.2	26254.0	28874.0	28874.0
AFDC	16072.0	18500.0	26560.2	18000.0
Gov. Council/Handicapped & Gifted	292.9	241.6	236.6	236.6
TOTAL	61872.1	62558.2	72457.0	60549.8

*1982 Block Grant includes non-state funds

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF MANAGEMENT & BUDGET

JAY S. HAMMOND, GOVERNOR

*POUCH H-09
JUNEAU, ALASKA 99811*

*PHONE: 465-3331
(JT-3-#4)*

March 25, 1982

DOCUMENT NO. 114-82

Chairman Al Adams
House Finance Committee
Pouch V
Juneau, AK 99811

Dear Chairman Adams:

As your committee considers House Bill No. 876, providing for a federal budget impact fund, it may be helpful to have the latest estimates we have developed concerning FY 83 federal revenues in the Department of Health and Social Services. In the attached listing the estimates for SFY 83 are based on the President's budget proposals. For that reason, they represent the most conservative estimate of federal funding available. At this time however, the President's budget figures are the only hard numbers that have been developed.

Please note that, except for Emergency Medical Services, the programs that have received no federal funding since FY 81 have been deleted. Thus, total federal revenues for FY 81 are understated by some amount and should not be used for comparison purposes.

Sincerely,



Marsha Hubbard

Attachment



CENTRAL COUNCIL

Tlingit and Haida Indian Tribes of Alaska
One Sealaska Plaza - Suite 200
Juneau, Alaska 99801

March 25, 1982

Honorable Albert P. Adams
Chairman, House Finance Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Chairman Adams:

This letter is to support the Committee Substitute for House Bill 876, the Federal Budget Impact Fund, and to comment on one implementation concern.

The concern we have is that because of Federal and State cutbacks in operational funding within State government for both overall budget and targeted programmatic cutting purposes, there will be a State agency scramble for the monies allocated to the fund. This is to be expected and is not necessarily a negative process.

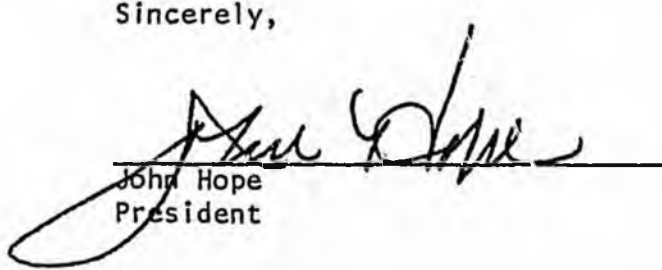
However, the mechanisms proposed to collect State and non-State requests seem to give State agencies both a head start in terms of paperwork--they simply submit their requests to the Governor while non-State entities go through the Department of Community and Regional Affairs (which would probably need some gear-up time to develop forms, etc.)--and in terms of access since State agencies go to the Governor, non-State through DCRA.

Since the demand for these dollars is expected to exceed the appropriation, it is likely that some non-State entities may find Mother Hubbard's Federal Impact cupboard empty because of the more direct access available to State "mice."

We do not have a "proposed solution" to our "proposed problem," and only ask that these concerns be made a part of your legislative history of this bill.

Again, we support the legislation, we know it is needed, we wish the fund were larger, and we applaud the sponsors for their efforts in this difficult area.

Sincerely,



John Hope
President

Original sponsor: Finance Committee

Offered: 3/10/82
Referred: Finance

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