

HB

114

Office of Alcoholism & Drug Abuse, combining  
Review Board on Alcoholism and Abuse  
Board on Drug Abuse

HB 114  
Governor  
DHSS wants

Finance CS say, two members must be  
recovered from debilitating use of  
alcohol or drugs

fiscal note of \$ -16.2

passed unanimously out of finance

dept. budget for combined boards  
for FY 83, so new fiscal  
note is zero.

get fiscal note  
position paper

COMMITTEE REPORT

HOUSE

3/15

Rules

FURTHER:

(11)

2/24/82

Date: Mar. 11, 1982

Mr. Speaker: (Taken from Rules 2/24/82)

The Committee on FINANCE has had HB 114

"An Act relating to the office of alcoholism and drug abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse."

under consideration and ~~(a majority of the committee)~~ ~~(the committee)~~ reports it back with the following recommendations:

[ ] do pass [ ] do not pass

[ ] do pass with attached amendments(s)

[X] replace with CS for HB 114 (fin) [X] same title [ ] new title

and recommends do pass

[ ] AND attached a "Letter of Intent" [ ] New Fiscal Note

[ ] reports it back without recommendation

[ ] referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

Robert P. Adams Adams, Ch

R. B. Bittsworth Bittsworth

Shelby Shelby

John W. ... ...

Paul ... ...

Jack ... ...

Montgomery Montgomery

Jan ... ...

Robert P. Adams  
CHAIRMAN

COMMITTEE REPORT

HOUSE

2/22  
Rules

2/4/81

FURTHER:

(5)

Date:

2/18/82

Mr. Speaker:

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had HB 114

"An Act relating to the office of alcoholism and drug abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HB 114 (Ness)  same title  
 new title
- and recommends Do Pass
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING

DO PASS

MEMBERS HAVING

OTHER RECOMMENDATIONS:

D. Smith  
Terry Martin Vice Ch  
J. Malone Malone

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Terry Martin  
 Vice CHAIRMAN

Rec'd 3/15/82 - After  
bill R/o of House Finance

POSITION PAPER

CS FOR HOUSE BILL NO. 114

"An Act relating to the Office of Alcoholism and Drug Abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse".

Combining the two advisory boards would improve the continuity of service planning and delivery, facilitate board involvement in planning, budget allocation and oversight, and save State money at several levels.

The Office of Alcoholism and Drug Abuse were administratively combined by the Legislature in 1977. The Office has, in the five years of its existence as a single agency, gradually integrated its functions in order to provide support functions as effectively as possible. Accordingly, the Office has adopted common philosophies and procedures for planning, administration, prevention, intervention and training services. The Office has experienced no detriment to program or support services as a result of this commonality. The Office does recognize that serious abusers of alcohol and narcotics require different treatment approaches.

Recent trends however, indicate an increase in use of more than one drug, including alcohol. In 1980, 23.7% of drug treatment admissions listed alcohol as a secondary drug. In 1981, 27.1% listed alcohol. Additionally, the local programs available in fifty-three communities provide services to both alcohol and other drug abusers, referring as needed to specialized narcotic drug treatment in Anchorage or Fairbanks. If the boards are combined, the State's response to the needs of combined programs and the poly drug abusing client would be more effective. Local service providers would experience relief from the necessity of communicating with members of two boards, and in some cases, the necessity of writing, presenting, and reporting on two separate grants for essentially the same services.

Another major area of benefit would result from the bill's provisions for regional membership. The program interests in different portions of the state would have better access to the Board and better representation. It is expected that services would, as a result, better meet the area's needs. The Board members could also play a more active role in coordinating services and strategies with allied service and planning agencies in their respective regions, including Health Systems Agencies. The Department feels that this regional membership configuration, together with the Alcohol and Drug Abuse Board's designation as a subcommittee of the Statewide Health Coordinating Council, would greatly enhance the effectiveness of the entire health care system. It would provide a direct access route for local program interests into statewide health planning. Similarly a combined board would be able to relate more effectively with other state departments and divisions encountering alcohol and other drug problems.

From an administrative standpoint greater efficiency would be realized in several ways. First, substantial savings would accrue from the reduced travel: currently, the Office pays travel and per diem for both Board's and staff to attend at least eight full Board meetings per year. Under the

proposed legislation, the number would be reduced to four. Aside from travel cost savings, personnel time and administrative expenses necessary to arrange, prepare for, and otherwise support the activity of eight Board meetings would be reduced by approximately half.

While the above discussion describes cost savings at the level of the State Office, still further advantages would be realized at the grantee, or service provider level, should the proposed Board combination occur. Many of the Office's grantees budget for attendance at one or more Board meetings in order to keep abreast of policy and ensure continuity of program effort from the state to the local level. Since the great majority of these community agencies provide service to both alcohol and other drug abuses, contact with both Boards is usually maintained. If the boards are combined, the desirable level of contact with statewide policy advisors could be achieved at less cost, and the money saved could be redirected toward providing local services.

The Department strongly recommends passage of the proposed legislation.

Recommended by: Robert L. Cole  
Robert L. Cole  
Coordinator  
Office of Alcoholism  
& Drug Abuse

Date: 03/03/82

Approved by: Helen D. Beirne  
Helen D. Beirne  
Commissioner  
Department of Health &  
Social Services

Date: 3-9-82

AMENDED TITLE:

AN ACT RELATING TO THE OFFICE OF ALCOHOLISM AND DRUG ABUSE  
 IN THE DEPARTMENT OF HEALTH AND SOCIAL SERVICES AND  
 COMBINING THE REVIEW BOARD ON ALCOHOLISM WITH THE ADVISORY  
 BOARD ON DRUG ABUSE

PRIME SPONSOR: HOUSE RULES COMMITTEE.

CO-SPONSORS:

CURRENT STATUS: 3/15/82 IN (H) RULES

HB 114 HOUSE ACTION

DATE SEQ PAGE

LEGISLATIVE ACTION

DATE	SEQ	PAGE	LEGISLATIVE ACTION
02/04/81	01	0168	FIRST READING -- COMMITTEE REPORTS
02/04/81	02	0168	GOV TRANSMITTAL LETTER
02/04/82	03	0168	F/NOTE HSE SUPPL #2
02/22/82	04	0567	HESS -- CS03
02/24/82	05	0598	MOVED FROM RLS TO FIN BY UNAN CONSENT
03/15/82	06	0794	FIN -- CS08 RULES RULES

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 114  
Title "An Act relating to the Office of Alcoholism & Drug Abuse in the Dept.  
Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL of Health & Social Services, and Combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse"

Agency Affected Department of Health and Social Services  
Program Category Affected Office of Alcoholism/Drug Abuse  
BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
POSITIONS	-0-	-0-	-0-	-0-	-0-	-0-
FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The expected savings resulting from merging the two separate boards has already been accounted for in the Administration's FY '83 budget submission.

*Robert L. Cole*

IV. DATE March 3, 1982 PREPARED BY Robert L. Cole  
AGENCY Office of Alcoholism/Drug Abuse  
Original: Legislative Finance PHONE 586-6201  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)  
33-001 (Rev. 12/81)

500

BRIEFLY DESCRIBE WHAT FY 82 COMPONENT ACTIVITIES HAVE BEEN DISCONTINUED.

1. Central and regional office administrative and professional staff positions will be reduced by 20%.
2. Advisory board travel and per diem will be reduced by co-scheduling meetings of the two boards. Field and non-employee travel and per diem will be reduced.
3. Proposed professional services in primary prevention, employee assistance intervention and research will be reduced.

EXPLAIN WHICH POLICY BUDGET PROGRAM OBJECTIVE IS AFFECTED AND HOW.

This reduction will limit the scope of administrative and support services available to implement provisions of 47.37 Uniform Alcoholism Intoxication and Treatment Act as well as support for the statewide alcoholism and drug abuse service delivery system including monitoring, evaluation and administrative functions.

3			GOVERNOR REQUEST
CODE	EXPENDITURES BY OBJECT	AMOUNT	
100	Personal Services	( 168.3 )	( )
200	Travel	( 68.5 )	( )
300	Contractual Services	( 433.9 )	( )
400	Commodities	( )	( )
500	Equipment	( )	( )
600	Land, Buildings, etc.	( )	( )
700	Grants, Claims, etc.	( )	( )
800	Miscellaneous	( )	( )
	Total	( 670.7 )	( )
	I-A Trans.(non-add)	*****	( )
	Federal Receipts-Code:	( )	( )
	G.F. Match	( )	( )
	General Fund	( )	( )
	I-A Receipts	( )	( )
	Program Receipts	( )	( )
	Other	( )	( )
	Other	( )	( )
4. POSITIONS DISCONTINUED		PFT ( 5 )	( )
		STAFF MONTHS ( 60 )	( )
		FTE ( )	( )
5. IMPACT FROM/TO CAPITAL PROJECT (NAME)			
CHAPTER _____ SLA _____, PAGE/LINE _____			

AGENCY Health & Social Services

PROGRAM Mental Health

**8** COMPONENT DECREASE  
(BELOW CONTINUATION)

BRU Alcoholism/Drug Abuse

COMPONENT Administration

FY 83

FISCAL NOTE

I. REQUEST

HOUSE BILL NO. 114

Bill/Resolution No. \_\_\_\_\_  
 Title Combining the Alcoholism and Drug Abuse Advisory Boards  
 Requested by Governor Date 1-19-81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Office of Alcoholism/Drug Abuse  
 BRU, Program, or Subprogram(s) Affected Administration  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL			(16.2)			
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>			<b>(16.2)</b>			

FUNDING (Thousands of Dollars)

GENERAL FUND			(16.2)			
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME			-0-			
PART TIME			-0-			
TEMPORARY			-0-			

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The passage of this bill would result in a negative fiscal note or \$16,200. of estimated State General Fund savings in FY 82.

- A. (2) Boards 18 members x 4 meetings annually - Transportation and Per Diem \$43.6
- B. (1) Board 12 members x 4 meetings annually - Transportation and Per Diem 32.4
- Estimated FY 82 Savings \$16.2

Original: Legislative Finance  
 c: Budget and Management

*George Mundell*  
 Prepared by: George Mundell Date: 1-19-81  
 Division/Office Alcoholism/Drug Abuse Pii: 586-6201  
 Prime Sponsor (First Legislator Named) Department of Health & Social Services

HB 114

February 2, 1981

Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill which would combine the Review Board on Alcoholism with the Advisory Board on Drug Abuse. The combined board would save money for travel, per diem, and staff support and would afford those interested in both alcoholism and drug abuse access to the state health planning process because the combined board would be a standing committee of the Statewide Health Coordinating Council. The bill would also give the combined board regional membership which would promote cooperation with regional health systems agencies and would make it possible for communities working on both alcoholism and drug abuse to work with only one board.

This bill also would amend the powers of the Office of Alcoholism and Drug Abuse to provide authority to combat drug abuse. The legislature recently amended the name of the office to include drug abuse, however, a corresponding change was not made in the law relating to its authority to prevent drug abuse.

Sincerely,

S/SSH

Jay S. Hammond  
Governor

POSITION PAPER

CS FOR HOUSE BILL NO. 114

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Recommended by: Robert L. Cole  
Robert L. Cole  
Coordinator  
Office of Alcoholism  
& Drug Abuse

Date: 03/03/82

Approved by: Helen O. Beirne  
Helen O. Beirne  
Commissioner  
Department of Health &  
Social Services

Date: 3-8-82

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 114

Title "An Act relating to the Office of Alcoholism & Drug Abuse in the Dept. Requested by \_\_\_\_\_ Date \_\_\_\_\_

of Health & Social Services, and Combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse"

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Program Category Affected Office of Alcoholism/Drug Abuse

BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_

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700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
POSITIONS	-0-	-0-	-0-	-0-	-0-	-0-
FULL TIME						
PART TIME						
TEMPORARY						
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III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The expected savings resulting from merging the two separate boards has already been accounted for in the Administration's FY '83 budget submission.

*Robert L. Cole*

IV. DATE March 3, 1982

PREPARED BY Robert L. Cole

AGENCY Office of Alcoholism/Drug Abuse

Original: Legislative Finance

PHONE 586-6201

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

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Other		( )	( )
Other		( )	( )
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	FTE	( )	( )
5. IMPACT FROM/TO CAPITAL PROJECT (NAME)			
CHAPTER _____ SLA _____, PAGE/LINE _____			

AGENCY Health & Social Services

PROGRAM Mental Health

**8** COMPONENT DECREASE  
(BELOW CONTINUATION)

BRU Alcoholism/Drug Abuse

COMPONENT Administration

FY 83