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JAY S. HAMMOND, GOVERNOR

**DEPARTMENT OF FISH AND GAME**  
**OFFICE OF THE COMMISSIONER**

SUPPORT BUILDING  
JUNEAU, ALASKA 99801

April 23 1981

Representative Hugh Malone  
Alaska State Legislature  
Pouch V, State Capitol  
Juneau, AK 99811

Dear Mr. Malone:

Thank you for your letter of March 17, 1981, regarding Redoubt Bay State Game Refuge and the copy of your letter of March 16 to Representatives Gardiner and Zharoff. I sincerely appreciate your involvement and concern with this refuge proposal.

It would appear that one of the chief problems with this and similar proposals is the public perception that State Refuge status amounts to a "tack-up" of lands -- a problem we are going to have to address. As we have indicated to the Committee, our real intent in promoting such land designations is to retain them in state ownership for both the maintenance of wildlife and its habitat and the perpetuation of public uses of the area. The most important public uses are connected with the wildlife resources found on the land, so these two goals are generally compatible; and only those uses that would impair the area's ability to produce wildlife would be controlled or restricted. Obviously we have not done a good enough job in explaining these goals to the public.

I concur with the four recommendations listed in your memorandum to the Chairman of the Resources Committee. Based on the concerns expressed by you and the public, my staff will work toward developing a new proposal and will insure that it receives wide public input. It is our intent to present a new or modified proposal on Redoubt Bay to the Legislature next session.

Thank you again for your assistance.

Sincerely,

  
for Ronald O. Skoog  
Commissioner

(907) 465-4100

cc: Sterling Eide  
Members Senate and House Resources Committees

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPARTMENT OF FISH AND GAME

333 RASPBERRY ROAD  
ANCHORAGE, ALASKA 99502

February 19, 1981.

Mike Hershberger  
110 Seward Street, Apt. 8  
Juneau, Alaska 99801

Dear Mr. Hershberger:

Jack Hendrickson relayed your request for the attached list of private land owners within the proposed Redoubt Bay State Game Refuge. The only source of this information I could find was in the tax assessment files of the Kenai Borough. The information was exchanged over the phone between myself and a volunteer worker in Kenai who compiled the list. Barring any misunderstanding in the verbal exchange, the list should be complete.

There are no private lands adjacent to the proposed refuge; however, several parcels in Section 9, T7N, R14W on the south side of the West Forelands are close. But a refuge should not impact them at all.

Don't hesitate to let me know if you need any other information.

Sincerely,

*Richard Sellers*

Richard Sellers  
Game Biologist

Enclosure

PRIVATE LANDOWNERS WITHIN PROPOSED  
REDOUBT BAY STATE GAME REFUGE

<u>Name</u>	<u>Address</u>	<u>Number of Acres</u>	<u>Location</u>
Cook Inlet Pipeline Co.	c/o Frank Lundquist 1822 W. Northern Lights Anchorage, AK 99503	~1300 owned and leased	Portions of sections 19, 29, 30, T6N, R16W and sections 24 and 25 T6N, R17W
Carl E. Martin	626 D Street Anchorage, AK 99501	5 acres	In northeast corner of Section 31, T5N, R17W
Jack Rasmusson	300 East Fireweed Anchorage, AK	4.57 acres	In center of section 5, T8N, R17W
Daniel & Janice Perkins	Box 115 Soldotna, AK	4.22 acres	In southcentral portion of section 28, T9N, R16W

MEMORANDUM

From: Mike Hershberger, Alaska Waterfowl Association  
TO: Chairmen, House Resources Committee  
Subj: HB66 (Redoubt Bay Game Refuge)

My interest in the above legislation stems from successful efforts in the 1976 legislature for similar waterfowl/game refuges which were established in Potter Marsh, Palmer Hay Flats, Goose Bay and Susitna Flats.

HB66 extends the protection afforded waterfowl throughout the Cook Inlet Area by adding the Redoubt area down the inlet from the Susitna Flats area. The bill language is similar to other bills.

The attached correspondence is my effort to be helpful in securing the list of private landowners asked for by the Committee chairman (Zharoff) during the recent hearing on the bill. I could get the information easily, have done so and am enclosing it for your use.

Please note that the private lands are not adjacent to the proposed refuge but several parcels on the south side of the Forelands are close.

Respectfully,

Mike Hershberger



# Alaska State Legislature

PATRICK M. O'CONNELL  
REPRESENTATIVE  
DISTRICT 13



ROUTE 2, BOX 749  
SOLDOTNA, ALASKA 99669  
(907) 262-4216

WHILE IN JUNEAU  
POUCH V  
JUNEAU, ALASKA 99811

## House of Representatives

March 13, 1981

### MEMORANDUM

TO: All House Members *PO*

FROM: Representative Patrick O'Connell

RE: Proposed Redoubt Bay Game Refuge (HB 66)

Attached please find a list of individuals who were in attendance at a recent public meeting held in Soldotna dealing with the proposed Redoubt Bay Game Refuge. As can be seen in the far right column, the vast majority of those present are opposed to the passage of such legislation.

It is because of this strong sentiment against the proposal that I ask your help in assuring that this legislation not receive further action from this body during this Legislature.

PUBLIC MEETING -- February 28, 1981

HB 66 - Redoubt Bay

PLEASE PRINT!

PLEASE MAKE A CHECK MARK ✓ IF TESTIFYING

NAME	ADDRESS	PHONE	
G.S. Best	P.O. Box 476 Soldotna	262-4441	Against
DAVE KEATING	P.O. Box 1022 Soldotna	262-5862	✓
D. G. ABSHER	2835 LRAWOOD DR. Anchorage	2436994	C.I.P.K.O.
Bill ChENAULT	Box 70627 PB. Kenai, AK.	776-8578	against
Ed. Crabaugh	RT 1, Box 1120 Kenai AK.	776-8688	against
Bloyd Dyer	RT-1-BOX 1065 KENAI AK.	776-8624	AGAINST
Charles J. Crabaugh	RT 1, Box 1120, KENAI, AK.	776-8688	AGAINST
Petrick Coe	Box 2913 Kenai, AK	776-8422	Against
Jim Doyle	Box 582 Kenai Alaska	283-7655	against
INDIA B. HAMRICK	P.O. Box 2232 SOLDOTNA, AK	262-5213	AGAINST
Thoyd A. Behrman	Box 3 Unalakleet		?
Steve Lundquist	Box 1613 Kenai	283-715	?
P. J. (Bob) Borgesen	PO Box 2519 Kenai	283-7912	AGAINST
Sam C. Kenley	Box 100 Kenai		AGAINST
Sam Friedersdorf	Box 3566 Soldotna	262 9886	PRO
DAVE HOLDERMAN	Box 3085 SOLDOTNA	262-9368	
Don Erwin	P.O. Box 1076 Kenai	283-4885	Uninvited
Errol L. Sibbey	PO BOX 2893 KENAI	283-4468	AGAINST
Ray Dousey	PO Box 334 KENAI	283-7743	und
Richard King	RT 2 box 850 Soldotna	2-5191	
Walter C. Coy	PO Box 466 Unalakleet		✓

PUBLIC MEETING -- February 28, 1981

HB 66 - Redoubt Bay

PLEASE PRINT!

NAME	ADDRESS	PHONE	
BILL SHERWOOD	5142 Shorecrest Dr. Anch. 99502	243-4469	PRO.
JOHN W. HENRIKSON	119 E. 6TH ANCHORAGE	272-2561	FOR
Jim Carr	P.O. Box 229	Niuiuk	Against
LOU F. PEARSON	P.O. Box 2098	Seldana AK	" "
Law Hopkins	P.O. Box 3172	SOLDOTNA AK	CON
Bill West	Box 2290	Sold. AK	?
Don POOLE	Box 2200	Sold	262-4947
TED H. SPRAKER	Box 2534	Sold. Idina	262-9592 PRO.
BOB MONTGOMERY	Box 3505	SOLDITNA	262-7641 AGAINST
T.J. HINKLE	Box 250	KENAI	776-8661 AGAINST
Jan. Andersen	Box 3069	KENAI	283 4775 AGAINST
MORIS BOND	Box 705	Sterling	262-5575
STENGA	Box 506	SOLDOTNA	262 4358
Jerome Near	Rt 2	KENAI	262 - 4461
Boris Schelling	Box 7155 NRB	KENAI	776-8662
Fred F. Braun	RT. #1 Box 850 NRB	KENAI	776-8375
George Pelland	Box 40	Kasilof	262-5496
HANK EVERY	RT. 1 BOX 970	KENAI	776-8603 ✓
Edw. h. Garnett	Box 3331	KENAI AK.	283-7189 opposed
George Jackinsky	PO Box 2 Kasilof Alaska 99810	262-4883	opposed
THOMAS P. WALKER	P.O. Box 1926	KENAI, AK 99611	283-3449

NAME	ADDRESS	Phone	FOR/AGAINST
Roger Moulton	P.O. Bx. 3338 Soldotna, AK.	262 4249	FOR
MERRILL SIKORSKI	RT #2 Box 910 Soldotna AK	262 4328	AIHN NEWS
Jim Hansen	Box 3778 Kenai	283-4904	
Glenn Maccarone	Box 544 Kenai	283-3429	?
Diane Croft	Box 3906 Kenai	283-4624	?
Allen T. Sawyer	Box 6 Sterling	262-9067	AGAINST
Cindy Sawyer	Box 6 Sterling, AK	262 9067	
Bill Busby	Box 3525 Kenai, AK	99611	against!
Herb Miller	Box-786 Soldotna AK,		against
Jim Madsen	N. Star Rt 1 Box 755 Kenai AK,		against
Orew Spartin	Box 594 Soldotna AK	283-4095	?
Rudy S. Coyle	Box 466 Kenai AK	283-7754	against
Marcia E. Ward	Box 556 Soldotna	262-5155	undecided
Wayne Regelin	Box 4065 Kenai B	283-7403	FOR
Paul Leach	Box 569 Soldotna	262-4547	against
James Javal	Box 858 Soldotna	267-4547	against
Leda Schmidt	Box 1346 Kenai	262-5981	against
R. L. Schmidt	P.O.B. 1346 Kenai	262-5981	against
G. Marzick	P.O.B. 2615 Kenai	283-7082	FOR
David Vroman	P.O. Bx 2081 Kenai	283-3455	For
JEANNE MCELHUSSEN	Box 852 Soldotna	262-4587	?
John Kobylarz	Box 830 Soldotna	262-4542	
Floyd Heimlich	Box 850 Soldotna by CIAA		neither ✓
Tom Hillenbr	Box 282 Kenai AK Anchorage Daily News	283 4317	neither
Vince O'Reilly	P.O. 3718. KENAI.	283-4946	

# Alaska State Legislature

SENATOR  
DON GILMAN

REPRESENTING  
DISTRICT 13  
KENAI PENINSULA



## State Senate

HOME ADDRESS  
P.O. BOX 630  
KENAI, ALASKA 99611  
(907) 283-4182  

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DURING SESSION  
POUCH V  
JUNEAU, ALASKA 99811

April 21, 1981

Mrs. Frances Brymer  
Borough Clerk  
Kenai Peninsula Borough  
Box 850  
Soldotna, Alaska 99669

Dear Mrs. Brymer:

This will acknowledge receipt of Kenai Peninsula Borough Resolution 81-56 relating to the Redoubt Bay Area proposed state game refuge.

We have circulated a copy of your resolution to the Chairmen of the House and Senate Resources Committees, where these bills currently are.

Thank you for sending the resolution on to me.

Sincerely,

A handwritten signature in ink, appearing to read "Don Gilman".

Don Gilman  
State Senator

cc: Senator Bettye Fahrenkamp  
Chairman, Senate Resources Committee  
cc: Representatives Zharoff and Gardiner  
Co-Chairmen, House Resources Committee

Introduced by: Sikorski  
Date: April 7, 1981  
Vote: Unanimous  
Action: Adopted

KENAI PENINSULA BOROUGH

RESOLUTION 81-56

EXPRESSING THE ASSEMBLY'S OPPOSITION TO THE ESTABLISHMENT OF A STATE GAME REFUGE IN THE REDOUBT BAY AREA AND URGING THE DEFEAT OF HOUSE BILL NO. 66 AND SENATE BILL NO. 191.

WHEREAS, the Legislature is currently considering legislation which would establish a 207,000 acre wildlife refuge in the Redoubt Bay area, located on the west side of Cook Inlet; and

WHEREAS, the lands encompassed by the proposed wildlife refuge are within the boundaries of the Kenai Peninsula Borough; and

WHEREAS, the lands encompassed by the proposed refuge have been a traditional hunting area for residents of the Borough; and

WHEREAS, the creation of a game refuge in the Redoubt Bay area would serve little or no useful purpose because these state-owned and controlled lands are wholly undeveloped; and

WHEREAS, the Assembly finds that it is desirable for the State Legislature to refrain from making further withdrawals from vacant and unappropriated public lands, especially in view of the massive withdrawals made by the Federal Government pursuant to Section 17(d)(2) of the Alaska Native Claims Settlement Act; and

WHEREAS, the Assembly finds that the citizens of the Borough are adamantly opposed to the further withdrawal of public lands through the creation of a wildlife refuge in Redoubt Bay:

NOW THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

Section 1. That the Assembly opposes the creation of a wildlife refuge in Redoubt Bay and urges the Twelfth Legislature, First Session, to defeat House Bill No. 66 and Senate Bill No. 191, and further to refrain from making any further withdrawals of state-owned or controlled lands from the public domain.

Kenai Peninsula Borough  
Resolution 81-56  
Page 1 of 2 Pages

Section 2. That the Clerk shall serve copies of this resolution upon the Honorable Jay S. Hammond, Governor of the State of Alaska, upon the Honorable Jalmar Kerttula, President of the State Senate, upon the Honorable James Duncan, Speaker of the State House, and upon the Honorable Donald E. Gilman, State Senator, and upon the Honorables Bette Cato, Hugh Malone, and Pat O'Connell, State Representatives.

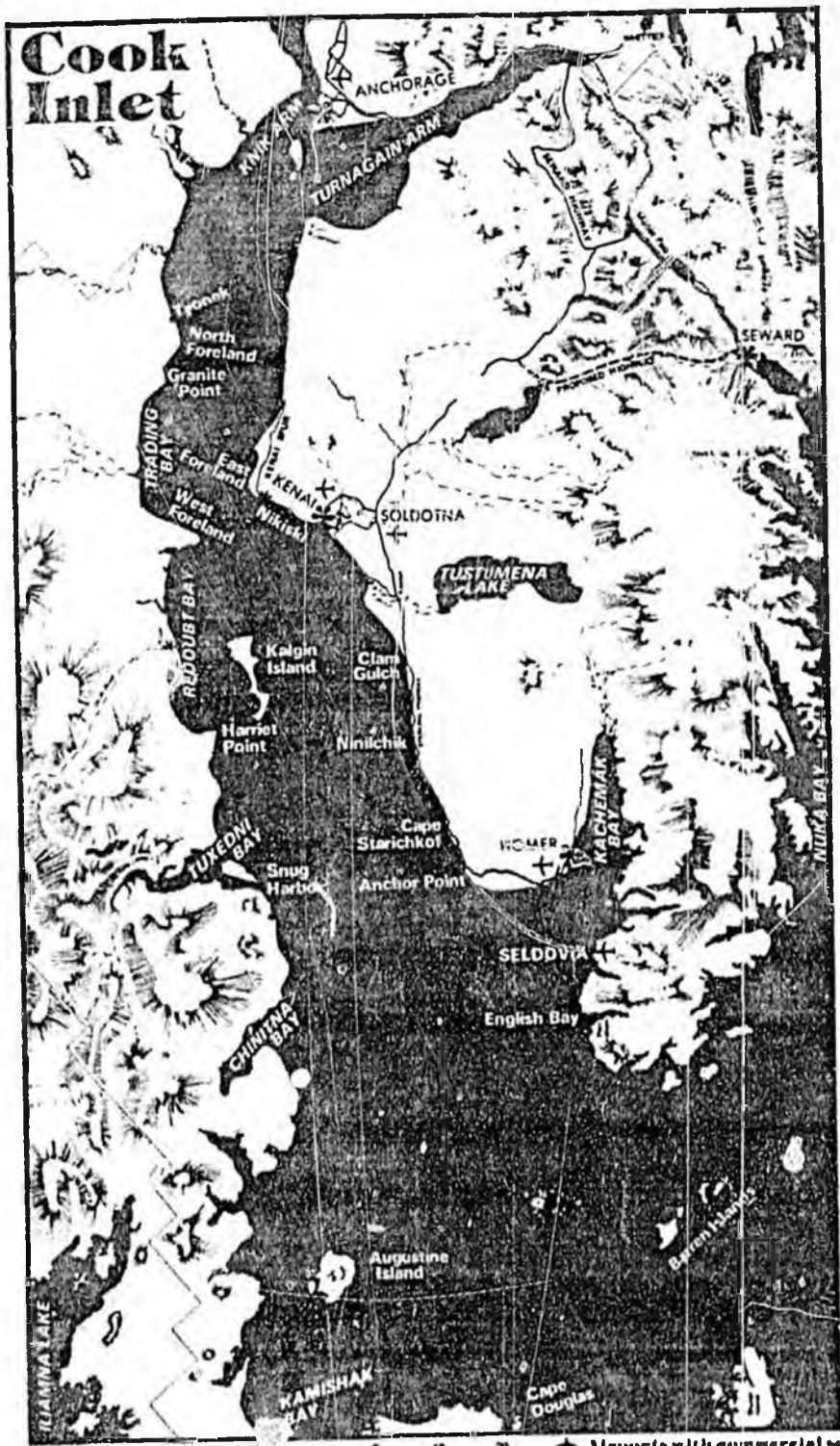
Section 3. That this resolution takes effect immediately upon its adoption.

ADOPTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH  
ON THIS 7th DAY OF April, 1981.

*Paul Fischer*  
\_\_\_\_\_  
Paul Fischer  
Assembly President

ATTEST:

*Frances Bryner*  
\_\_\_\_\_  
Borough Clerk



From Offshore Oil Development in Lower Cook Inlet required for the Kenai Peninsula Borough and State of Alaska by CH2M Hill, 1976.

- ✈ Airports with commercial service
- Proposed highway
- \* Port Facility

MEMORANDUM

From: Mike Hershberger, Alaska Waterfowl Association  
TO: Chairmen, House Resources Committee  
Subj: HB66 (Redoubt Bay Game Refuge)

My interest in the above legislation stems from successful efforts in the 1976 legislature for similar waterfowl/game refuges which were established in Potter Marsh, Palmer Hay Flats, Goose Bay and Susitna Flats.

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Please note that the private lands are not adjacent to the proposed refuge but several parcels on the south side of the Forelands are close.

Respectfully,



Mike Hershberger

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPARTMENT OF FISH AND GAME

333 RASPBERRY ROAD  
ANCHORAGE, ALASKA 99502

February 19, 1981

Mike Hershberger  
110 Seward Street, Apt. 8  
Juneau, Alaska 99801

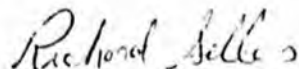
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Sincerely,



Richard Sellers  
Game Biologist

Enclosure

PRIVATE LANDOWNERS WITHIN PROPOSED  
REDOUBT BAY STATE GAME REFUGE

<u>Name</u>	<u>Address</u>	<u>Number of Acres</u>	<u>Location</u>
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Jack Rasmusson	300 East Fireweed Anchorage, AK	4.57 acres	In center of section 5, T8N, R17W
Daniel & Janice Perkins	Box 115 Soldotna, AK	4.22 acres	In southcentral portion of section 28, T9N, R16W

March 4, 1981

MEMORANDUM

TO: Senator Bettye Fahrenkamp  
Chairman  
Senate Resources Committee

FROM: Senator Don Gilman

SUBJECT: Soldotna Meeting on SB 191 - HB 66 -  
Creation of Redoubt Bay State Game Refuge

On February 28, 1981, an informational meeting on the Redoubt Bay State Game Refuge (SB 191 - HB 66) was held in Soldotna. Since the entirety of this proposed refuge is within District 13, all three legislators requested the Department of Fish and Game to hold this meeting (see attached letter).

This proposal has been before the legislature for five consecutive years. This is the first meeting ever held within the boundaries of the Municipality on the proposal.

The preponderance of testimony was opposed to the creation of the refuge. (See attached sign-up sheet.) Most people were afraid that by this creation there would be a restriction on access, cabin sites, and in general felt that there would be more layering of governmental control.

It is interesting to note that those testifying for the refuge wanted to give the Department of Fish and Game more control over actions of the Department of Natural Resources. They did not trust the Department to manage the land for the benefit of the Fish and Wildlife resources.

I have attached a local newspaper account of the meeting as well as the accompanying editorial. The article is as accurate as any press account can be.

A transcript of the meeting will be available from Fish and Game.

As Senator from this area, I recommend against the establishment of the refuge.

cc: ✓ Representative Malone  
Representative O'Connell



# Alaska State Legislature

## House of Representatives

Official Business

March 6, 1981

Pouch V  
State Capitol  
Juneau, Alaska 99811

Vince O'Reilly  
P.O. Box 3718  
Kenai, Alaska 99611

Dear Vince:

Thank you for taking the time to attend the public meeting on the proposed legislation (HB 66) creating the Redoubt Bay State Game Refuge. The process of government works best when it is closest to the people and has the consent of the governed. The public hearing on HB 66 that was held February 28 is my attempt to do that. I appreciate your showing up on a Saturday morning, when I am sure, that you have better things to do.

The Saturday meeting was the first public hearing in our district that has been held on the Redoubt Bay State Game Refuge proposal, a bill introduced in this session of the legislature by the Governor.

It is very clear to me, based on the comments of those people who provided testimony at the meeting, that a majority of concerned people on the Kenai Peninsula are opposed to HB 66 as it is now written. Since the bill was introduced by the Governor at the request of the Department of Fish and Game, I am therefore asking the department to take the proposal back to the drawing boards.

If the Department of Fish and Game wishes to pursue the establishment of a State Game Refuge at Redoubt Bay, they must develop a proposal that meets the valid concerns of the people for whom they work. If they can do this, and if, after public hearings, the people are satisfied with the proposal, then the legislature may give consideration to the recommendations. As I see it, this would mean no serious consideration of the Redoubt Bay State Game Refuge by the legislature until 1982.

I have not yet received the tapes of the meeting. From my own notes from the Public Meeting the main concerns expressed were:

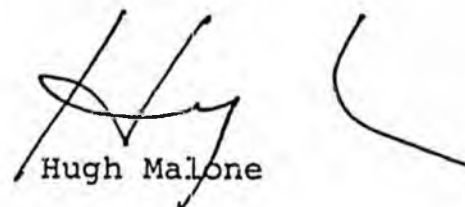
- 1) People do not want to see any more land locked up. The area is presently open and accessible for public use. People want to see it stay that way.
- 2) If the real idea is to reserve this area for public use, then that should be clearly spelled out in any bill setting up the Redoubt Bay State Game Refuge.
- 3) The management authority as it is currently written into HB 66 is divided between two departments of State government. This will lead to "back passing", and a subsequent failure on the part of the State agencies involved to accomplish any purpose, much less the ones set out in the department position paper. In fact, based on the testimony of the people at the public meeting, that is exactly what has happened in the Trading Bay State Game Refuge previously established.
- 4) Any system of permits that may be required for the management of a game refuge should be clearly spelled out in the law with the burden on the responsible department to perform.
- 5) Existing valid uses in the Redoubt Bay flats area must not be jeopardized.

Unless these things are done, HB 66 will receive no further consideration by this legislature, if I have anything to say about it.

I would very much appreciate any comments that you may have on the suggestions I have set out here.

Thank you.

Sincerely,



Hugh Malone



Soldotna  
90,669

PUBLIC MEETING -- February 28, 1981

HB 66 - Redoubt Bay

PLEASE PRINT!

PLEASE MAKE A CHECK MARK  IF TESTIFYING

NAME	ADDRESS	PHONE	
G.S. Best	P.O. Box 476 Soldotna	262-4441	Against
DAVE KEATING	P.O. Box 1026 Soldotna	262-5862	..
D. G. Absher	2835 L. Rawood Dr, Anchorage	243-6999	C.I.P.K.
Bill Chenaullt	Box 706 7th St. Kenai, AK.	776-8528	against
Ed. Crabaugh	RT 1, Box 1120 Kenai AK.	776-8688	against
Steve Dyer	RT-1-Box 1065 KENAI AK.	776-8624	AGAINST
Charles J. Cabraju	RT #1, Box 1120, KENAI, AK.	776-8688	AGAINST
Patrick Coarty	Box 2913 Kenai, AK.	776-8422	Against
Jim Doyle	Box 582 Kenai Alaska	283-7655	against
Linda R. Hamrick	P.O. Box 2232 SOLDOTNA, AK	262-5213	AGAINST
Floyd A. Blanson	Box 3 Girdvik		?
Steve Blanson	Box 1613 Kenai	283-715	?
R. L. (Bob) Borgen	PO Box 2519 Kenai	283-7912	AGAINST
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DAVE HOLDERMAN	Box 3085 SOLDOTNA	262-9368	
Don Erwin	P.O. Box 1076 Kenai	283-4885	Uninvited
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Ray Dorsey	PO Box 334 KENAI	283-7743	und
Richard King	RT 2 box 850 Soldotna	2-5191	
Walter Coy	PO Box 466 Kenai Alaska	283-4754	against

PUBLIC MEETING -- February 28, 1981

HB 66 - Redoubt Bay

PLEASE PRINT!

NAME	ADDRESS	PHONE	
BILL SHEERWOOD	5142 SPOKESCREST DR. ANCHORAGE 99502	243-4469	PRO.
JOHN W. HENRICKSON	118 E. 6TH ANCHORAGE	272-2061	FOR
JIM CARR	P.O. Box 229 Nimschik		Against
ROY H. PARSON	P.O. Box 2098 Soldotna AK	262-5907	" "
DAVE HOPKINS	P.O. Box 3172 SOLDOTNA AK	262-9191	Con
Bill West	Box 2290 Sold.	AK. 262-9171	?
DON POOLE	Box 2200	Sold	262-4947
TED H. SPRAKER	Box 2534 Soldotna	262-9592	Pro.
BOBBY MONTGOMERY	Box 3305 SOLDOTNA	262-7641	AGAINST
T.J. Hillike	Box 250 KENAI	776-8661	AGAINST
Ken Carlson	Box 3069 KENAI	283 4775	AGAINST
Nelores Beard	Box 705 Sterling	262-5575	
H. STENGA	Box 506 SOLDOTNA	262 4358	
Jerome Near	Rt 2 Kenai	262 - 4461	
Gaia Schelling	Box 7155 NRB Kenai	776-8662	
Fred F. Braun	RT.#1 Box 850 NRB KENAI	776-8375	
George Pelland	Box 40 Kasilof	262-5496	
HANK EVERY	RT 1 BOX 970 Kenai	776-8603	✓
Edw. h. Garnett	Box 3331 Kenai AK.	283-7189	opposed
George Jackinsky	PO Box 2 Kasilof Alaska 99610	262-4883	opposed
THOMAS P. WALKER	P.O. Box 1926 KENAI, AK 99611	283-3449	





# Alaska State Legislature

## House of Representatives

Official Business

Pouch V  
State Capitol  
Juneau, Alaska 99811

March 16, 1981

Rep. Terry Gardiner, Co-Chairman  
House Resources Committee

Rep. Fred Zharoff, Chairman  
House Resources Committee

SUBJECT: HB 66 (Redoubt Bay State Game Refuge)

Dear Chairmen:

At the request of the legislative delegation from House District 13, the Alaska Department of Fish and Game held a public meeting February 28 in Soldotna at the Kenai Peninsula Borough Assembly Hall. This meeting was not a formal public hearing under the law since public hearings by a department require 30 days notice. However, aside from the formalities, the meeting was a public hearing in which testimony from members of the local public concerning the refuge proposal was received by the department.

The meeting was attended by all members of the Kenai Peninsula legislative delegation from House District 13. From the Department of Fish and Game, Mr. Sterling Eide, Regional Supervisor for Game, and support people from his staff also attended. In addition, many interested members of the public were in attendance (see enclosed sign up sheet).

The items covered in the meeting were:

- 1) A presentation of the Redoubt Bay State Game Refuge legislation by the Department of Fish and Game.
- 2) A question and answer period.
- 3) Testimony and comments from the members of the public in attendance.
- 4) A final question and answer period.

MEMORANDUM

page 2

HB 66

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In my opinion, the public meeting was very useful to all those in attendance. A high percentage of those people offering testimony on the legislation had personal knowledge of the proposed refuge area based on their fishing, hunting, and trapping experiences. The people who testified quite clearly want to be able to continue using this area for its existing purposes. In addition, testimony offered by the Cook Inlet Aquaculture Association indicated an interest in developing aquaculture potential in the Redoubt Bay area.

The public meeting brought some problems with the legislation to light. I will outline these for the Committee's consideration;

- 1) People do not want to see any more land locked up. The area is presently open and accessible for public use. People want to see it stay that way.
- 2) If the real idea is to reserve this area for public use, then that should be clearly spelled out in any bill setting up the Redoubt Bay State Game Refuge.
- 3) The management authority as it is currently written into HB 66 is divided between two departments of State government. This will lead to "buck passing," and a subsequent failure on the part of the State agencies involved to accomplish any purpose, much less the ones set out in the department position paper. In fact, based on the testimony of the people at the public meeting, that is exactly what has happened in the Trading Bay State Game Refuge previously established.
- 4) Any system of permits that may be required for the management of a game refuge should be clearly spelled out in the law with the burden on the responsible department to perform.
- 5) Existing valid uses in the Redoubt Bay flats area must not be jeopardized.

Based on these and other items developed at the hearing, I would make the following recommendations:

- 1) That the Department of Fish and Game develop a new proposal addressing the valid concerns at the public meeting.

MEMORANDUM

page 3

HB 66

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- 2) That the Department of Fish and Game be requested to hold public hearings in the affected areas, which include the Kenai Peninsula and Anchorage, to determine if people are reasonably satisfied with the new proposal.
  - 3) If this process can be satisfactorily carried out, the department may then wish to submit a sponsor substitute for HB 66 or an entirely new bill to the legislature.
  - 4) That the committee take no further action on the legislation until this process has been carried out.

I appreciate the Committee's consideration of these recommendations on HB 66, since that legislation directly affects my district.

Enclosed for your information and the review by the committee are copies of the sign-up list for the public meeting on February 28 together with other information which I hope will prove useful to the committee.

Very truly yours,

  
Hugh Malone

Enclosures

cc: All members Senate Resources Committee  
All members House Resources Committee  
Commissioner Ron Skoog  
Regional Supervisor Sterling Eide

Kristen  
March 6, 1981

Resource Committee Member Zharoff  
Pouch V  
Juneau, Alaska 99801

Dear Sir:

Re: HB 66, A bill to create a "State Game Refuge" in Redoubt Bay.

I am opposed to the creation of any more parks or refuges in the State of Alaska. The Federal Government has already withdrawn more land than is necessary, in my opinion.

I have a duck camp in Redoubt Bay where I have hunted for years. It has always been a productive area and I see no need to increase the size of the State Bureaucracy or create more government regulations.

I could be pleased if you would vote against this Bill.

Sincerely yours,

*Bob Barnett*  
Bob Barnett

Box 132

Homer, Ak. 99603

*Kristine*

*Law Office*  
*Edward L. Garnett*  
*A Professional Corporation*  
*P. O. Box 333*  
*Kenai, Alaska 99611*

TELEPHONE 907 - 283-7189

February 23, 1981

The Honorable Fred F. Zharoff  
The Honorable Terry Gardiner  
Alaska State House of Representatives  
Pouch V  
Juneau, Alaska 99811

Re: House Bill 66

Gentlemen:

Recently House Bill No. 66 was filed and referred to your Committee for action.

I would like to register my strong opposition to H.B. 66 for a number of reasons, set forth below:

(1) Redoubt Bay is the last area on the West side of Cook Inlet that is still open to the people of Alaska without any restrictions. To the South there is the Illiamna restrictive area, to the West there is the Lake Clark restrictive area, and to the North the McArthur River restrictive area.

(2) The fish, game and fowl can be protected by the Department of Fish and Game without the area being designated a wildlife refuge or any other restrictive classification.

(3) My information is that one of the subspecies of geese, i.e. Tule Goose, uses the entire West side of Cook Inlet for nesting, not just Redoubt Bay. Therefore, there is more than enough area under restrictive classification to protect the Tule Goose. My information is there are about 5,000 to 8,000 Tule Geese nesting on the West side with only about 1,500 in the Redoubt Bay area.

(4) My information also discloses that the Tule Goose leaves the area before September 1st, the day hunting

The Honorable Fred F. Zharoff  
The Honorable Terry Gardiner  
Page Two  
February 23, 1981

season opens. Therefore, there is no need to protect the Tule Goose from hunters.

(5) I have been utilizing the Redoubt Bay area for over eight years for sightseeing, camping, fishing and hunting and I have many friends who also use the area for all or some of the same reasons and the fish, game and fowl have not been disturbed to any great extent, at least not to the extent that they need any protection by the State or anyone else. The most prevalent danger to game and fowl in Redoubt Bay is not man, but the bear population, both Brown and Black Bears.

(6) The last, but by no means the least, of my reasons, is the Federal, State and Local Governments' insatiable appetite to own, control, regulate, manage or otherwise restrict the use of lands in Alaska by Alaskans. The Big Brother syndrome is not always the cure but sometimes the disease.

I cannot urge you too strongly to reject H.B. 66 for the reasons set forth above. It is about time that the people who live in Alaska be given some consideration.

Sincerely,

  
EDWARD L. GARNETT

ELG/jlp



# Alaska State Legislature

## House of Representatives

### Committee on Resources

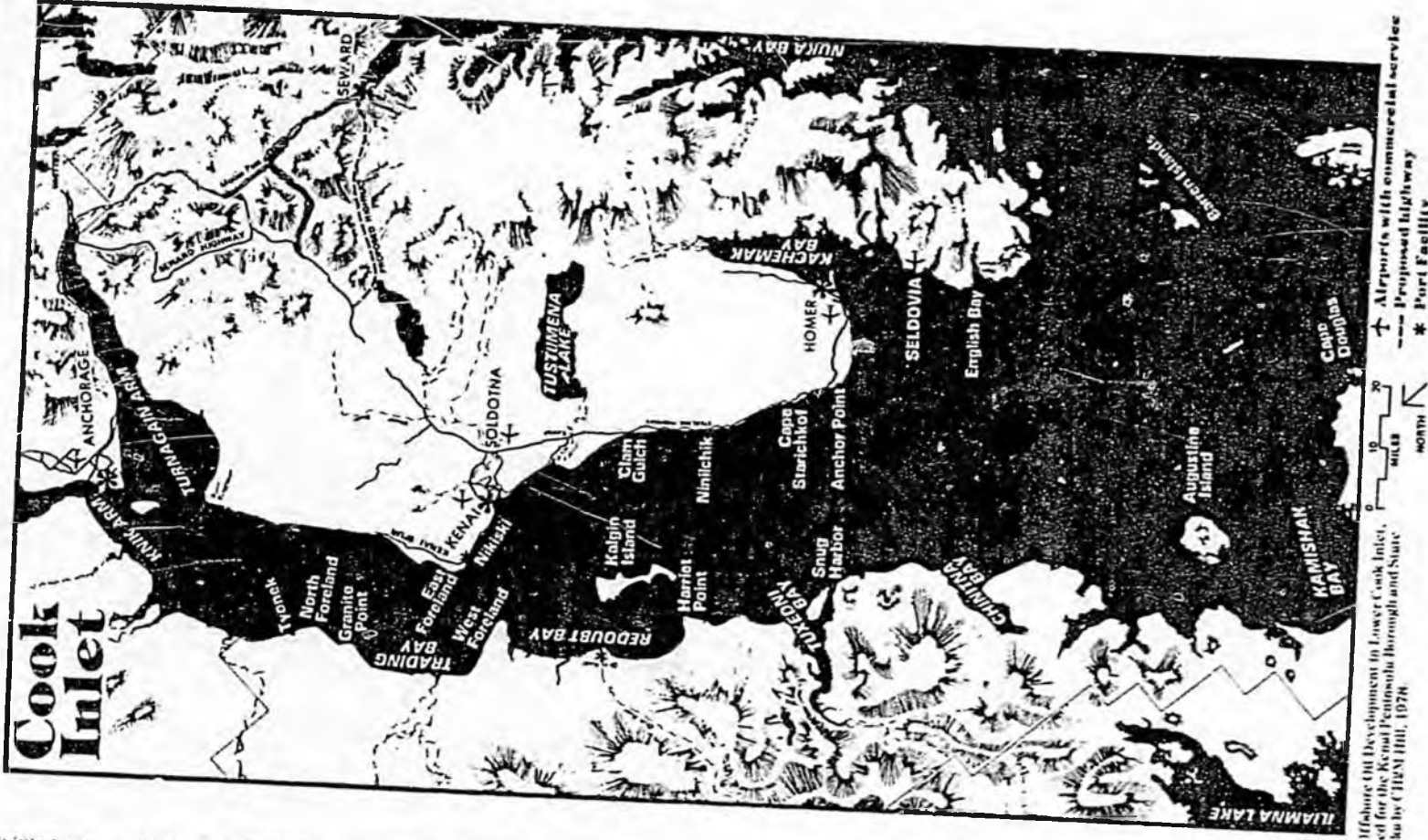
Terry Gardiner, Co-Chairman  
Fred F. Zharoff, Co-Chairman  
465-3715

Pouch V  
State Capitol  
Juneau, Alaska 99811

#### Section by Section Summary HB 66

- (a) Sets out boundry<sup>ry</sup> of refuge.
- ✓ (b) State may not use eminent domain to acquire private land in withdrawn area. DNR may adopt zoning regulations governing private land only to the extent necessary to insure compatability with the refuge.
- (c) Allows access corridors to private land holdings, including set net leases.
- (d) A list of what refuge is established to protect.
- (e) Oil & Gas exploration and development permitted when compatable with purposes of refuge. Existing leases valid.
- (f) Borough approval before any land ~~is~~ selected within proposed withdrawal can become part of the refuge.
- (g) Rights of borough or city to select entitlement lands are not impaired or altered.
- (h) Land within right<sup>s</sup>-of-way<sup>s</sup> excluded from refuge; however, when these interests revert to the state, the land shall be included.
- (i) DNR shall adopt regulations for permits of seasonal cabins or shelters. Permits are for 5 years and to be renewable.

# Cook Inlet



From Oilshore Oil Development in Lower Cook Inlet, prepared for the Kenai Peninsula Borough and State of Alaska by CH2M Hill, 1978.



- ✈ Airport with commercial service
- Proposed highway
- \* Port Facility

January 12, 1981

Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811


Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill creating the Redoubt Bay State Game Refuge.

The purposes in designating Redoubt Bay a refuge are to protect and preserve the natural habitats and associated fish and wildlife populations; and to protect and preserve this area for existing and potential public hunting, fishing, and other forms of recreation.

Redoubt Bay is the last remaining major coastal waterfowl habitat in upper Cook Inlet which presently receives no formal recognition by the state for its fish and wildlife resource values. This area has several outstanding attributes that make refuge status desirable. It has the highest summer population of ducks (14,000) and is probably the most important nesting area for waterfowl in Cook Inlet; its preservation is critical as a nesting, molting, and migration staging area for the majority of the population of tule goose (up to 1,300 geese annually).

This sub-species of the white-fronted goose is estimated to number approximately 1,500 birds or equal to that of the endangered Aleutian Canada goose sub-population. Its presence was confirmed during the summer of 1980 when neck collared tule geese from the California wintering areas were positively identified nesting in the area. The remainder of the sub-species population apparently used other areas in Cook Inlet already covered with protective legislative designation.



Land ownership within the proposed refuge boundary is made up of approximately 144,000 acres of general state selection land; 60,320 acres of state tide and submerged land, and 889 acres of privately owned land.

Sincerely,

S/JSH

Jay S. Hammond  
Governor





REPRESENTATIVE SALLY SMITH • 321 CHURCH STREET • FAIRBANKS, ALASKA 99701 • IN JUNEAU: POUCH V • JUNEAU, ALASKA 99811

M E M O R A N D U M

To: Rep. Zharoff  
Rep. Gardiner  
Co-Chairmen  
House Resources Committee

FROM: Rep. Smith *Sally*  
Committee member

DATE: February 18, 1981

RE: HB 66 Redoubt Bay State Game Refuge

As a matter of clarification, I asked my staff to look into the language included in HB 66, beginning on page 2 from line 14 through 19. The sentence begins, "... The Department of Natural Resources may..."

In Alaska, there are seven designated game refuges. AS 16.20 provides similar language as in HB 66 for four of the seven game refuges. They are: Palmer Hay Flats, Moose Bay, Susitna Flats and Trading Bay. The statute provides that:

"The department of natural resources may adopt, in accordance with the Administrative Procedure Act (AS 66.62), zoning regulations governing privately owned land within the...Refuge..."

It is interesting to note, that according to the information I have received, that DNR has never implemented this provision. It is only considered as "backup." In other words, if a problem does arise, the department will be in a position to act quickly.

The proposed legislation in HB 66 goes a step further than following the above language, and further states: "...only to the extent that these regulations are necessary to insure compatibility with the intended use of the refuge." The zoning regulation provision is consistent, but the further tightening of that section as indicated above is not.

Dear Mr. Charoff -

It has come to my attention that bill H3 66, that requires 100,000 acres of Alaskan land to be sold each year, is disrupting land management in this state. Both in conservation & development areas. I hope that this law will be repealed at this session of congress & also that your group will make land disposal reform a high priority.

Sincerely,

Karen A. Eronlund  
Karen A. Zouk  
3650 Hazen Circle  
Anchorage  
Alaska  
99502

12  
MSG 81-00010257 PRTY 1 03/30/81 12:07:47 ORIG: LF01 IN= 0003 OUT= 0025  
FROM: ANNIE IN FAIRBANKS TO: JUNEAU INFO.  
TARGET: LJH2 SUBJ: POM PAGE 0001

TO: MEMBERS HOUSE RESOURCES: REPS, ZHAROFF, GARDINER, CHUCKWUK, GRUSSENDORF,  
HURLBERT, SMITH, VASKA, BARNES, BETTISWORTH, HALFORD, SUTCLIFFE

FROM: MARILYN SIGMAN, ALASKA CHAPTER, THE WILDLIFE SOCIETY, S.R. BOX 20144 Z  
FAIRBANKS 99701 PHONE 452-7417

RE: HB66 CREATING REDOUBT BAY STATE GAME REFUGE

WE URGE YOU TO PASS HB66 TO PROTECT THE UNIQUE WILDLIFE VALUES OF THE REDOUBT  
BAY AREA. THIS WOULD PROVIDE PROTECTION FOR THE SOLE KNOWN RESTING GROUNDS  
OF THE SMALL POPULATION OF TULE GEESE.

12

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REPRESENTATIVE SALLY SMITH • 321 CHURCH STREET • FAIRBANKS, ALASKA 99701 • IN JUNEAU: POUCH V • JUNEAU, ALASKA 99811

M E M O R A N D U M

To: Rep. Zharoff  
Rep. Gardiner  
Co-Chairmen  
House Resources Committee

FROM: Rep. Smith *Sally*  
Committee member

DATE: February 18, 1981

RE: HB 66 Redoubt Bay State Game Refuge

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3,19

Rep. Fred Zerkoff  
Pouch V  
Juneau, AK 99811

Dear Rep. Zerkoff:

Please repeal the 100,000  
acre/year quota of state  
land disposal, as per  
HB 66.

We oppose wholesale give-  
away-unplanned-of our  
state lands.

Please work for a more  
orderly process. Thank you.

M/M Gene Eskline  
SEA Box 470-D  
Juneau, AK 99801