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POSITION PAPER/Department of Health & Social Services

POSITION PAPER

yes

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HOUSE BILL NO. 26

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, desertion, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now, due to inflation, must be supplemented by a job for which they are not prepared. Otherwise they may be forced onto the welfare rolls.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage, Fairbanks and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, during Fiscal Year 1981 the Department has contracted for the following: \$159,000 for the Alaska Women's Resource Center in Anchorage for a counseling center and a displaced homemaker program; and, \$137,804 for Adult Learning Programs of Alaska Inc. in Fairbanks for a displaced homemaker program.

The directors of the shelters for battered women with which the Department has contracted have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence toward them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

The Department also contracts with Women's Resource Centers in Kenai, Kodiak, Sitka and Juneau which provide services to displaced homemakers as do shelter programs statewide. At the present time there is no central source to coordinate services for displaced homemakers, although Division of Adult and Aging Services social workers do provide information, referral and counseling. There is a definite need to have a centralized information and referral system, as well as a need to coordinate services which are already available.

POSITION PAPER

HOUSE BILL NO. 26

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On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap would be reduced by coordinating existing State operated and funded programs, as well as community resources.

The addition of the words "including prescription drugs" on page 3, line 28 of the bill is recommended since many women suffer from such addiction. Should this enhanced program for displaced homemakers be established by statute, the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: Elizabeth Muktarian DATE: 2/5/81
Elizabeth Muktarian, Director
Division of Adult & Aging Services

APPROVED BY: Helen D. Beirne DATE: 2/13/81
Helen D. Beirne, Commissioner
Department of Health and Social Services

POSITION PAPER / Department of Health & Social Services

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 26
 Title "An act relating to displaced homemakers; and providing for an effective date."
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Division of Adult and Aging Services
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This Bill has no fiscal impact on the Department of Health and Social Services

IV. DATE 2/5/81 PREPARED BY Sorathy Waet
 AGENCY Adult & Aging Services
 PHONE 465-3250
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) _____ Bill Approval _____ Date 2/5/81

Bill No. House Bill No. 26

Date February 18, 1981

Title An Act relating to displaced homemakers;
and providing for an effective date.

Contact: Judy Knight 465-2700
Doris Simon 465-2712

House Bill No. 26 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have three primary concerns in relation to its implementation. First, the bill proposes to provide multipurpose services to a segment of the population, primarily through referral to service providers. A wide range of Alaska's special need groups could be served by consolidated referral centers acting as a focus point for a variety of service agencies. A second concern is the current existence of federal funds available for displaced homemaker services. In order to maximize the effectiveness of these federal funds, any special needs of Alaska that existing federal programs are not meeting should be identified. Then Alaska's unique needs can be met by supplementing these programs with state funds, closely coordinated to avoid costly duplication of services.

Lastly, the proposed legislation does duplicate the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agencies' services and that the proposed multipurpose centers will function as primarily a referring organization.

POSITION PAPER/Department of Labor

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

February 19, 1981

The Honorable Donald Clocksin
House of Representatives
Chairman, House Health, Education and Social
Services Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Clocksin:

The Department of Community and Regional Affairs supports House Bill 26 which relates to displaced homemakers. We believe that special attention should be focused on displaced homemakers in order to assist these individuals in achieving economic independence.

The creation of multipurpose service centers as outlined in section 47.90.020 of this bill is an excellent method to provide much-needed services. We would also like to take this opportunity to note that the multipurpose service center concept should be extended to include all groups of the population experiencing difficulties in finding employment. Such centers could be partially staffed by outstationed employees of various state and local agencies working in the field of social services. Additional staffing could represent the special needs of such groups as displaced homemakers. The primary purpose of the centers would be to provide comprehensive assessment, counseling, and referral services.

During the summer of 1979 the CETA Division, through the Southeast Regional Resource Center, conducted three workshops involving 35 women from Southeast Alaska in a Displaced Homemakers Program. These women ranged in age from 22 to 57, with an average age of 34. These workshops provided counseling and training referrals for participants. This program documented the need for stable, long term service centers for assisting individuals such as displaced homemakers in re-entering the labor market.

In Fairbanks a Displaced Homemakers program has provided coordinated services for several years. This original pilot program was operated with Vocational Education funds from the CETA Governor's Grant, administered by the State CETA Division in the Department of Community and Regional Affairs and the Department of Education. The program proved successful in serving unemployed single parents, and for the second and third years it is being partially supported with CETA Title II funds.

Honorable Donald Clocksin

Page Two

February 19, 1981

The CETA funding does restrict individuals for whom services may be provided to those who meet strict income criteria (i.e., For a one person family, income may be no more than \$4,670 and for a family of four, no more than \$12,940 over the past twelve months. Or the person must be eligible for public assistance). Many individuals in need of assistance do not qualify under these strict guidelines. Future funding of CETA programs by Congress is also uncertain, therefore, the existing Displaced Homemaker program may be jeopardized.

The Fairbanks program serves both men and women, providing job counseling and vocational training to single parents and adults entering the labor market for the first time or after an extended absence. This Displaced Homemakers program works closely with a private nonprofit agency called the Regional Adult Learning Center which provides services such as employment counseling, General Education Development (GED), English-as-a-second language and one-to-one tutoring in any subject. Networking with other Fairbanks agencies has also helped the participants tremendously.

Aside from the Department's limited involvement with these two programs, our concerns with the proposed legislation include the following:

- (1) Page 4, line 19, section 47.90.040. We fully support coordination with other State agencies and centers so as avoid duplication, especially at the community level.
- (2) Page 5, line 14, section 47.90.80. To make the definition consistent with the intent of the legislation, it should include the requirement that the displaced homemaker has been dependent on the income of a family member and has lost that income.

Thank you for giving us this opportunity to comment on this bill.

Sincerely,


Mario Matsuno
Deputy Commissioner
Dept. of Community & Regional Affairs

cc: Keith Spueking

cc: Doris Simon, Dept. of Labor, ESD
Rutsey McQuire, H&SS

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

HB 26: Section-by-section Analysis

Section 1: Findings and intent.

Section 2: Establishes a new chapter to Title 47 (Welfare, Social Services and Institutions) of state law, Chapter 90 -- Displaced Homemakers.

Sec. 47.90.010. Program Established. Allows the Department of Community & Regional Affairs to contract with non-profits or public agencies to provide multiple service centers for displaced homemakers. Also allows C&RA to assist existing programs. C&RA is required to promulgate regulations for these purposes and to provide for competitive bidding on all contracts.

Sec. 47.90.020. Multipurpose Service Centers. Centers may provide the following services: (1) job counselling specifically for displaced homemakers; (2) job opportunity counselling, especially related to the skills and experiences of a homemaker; (3) job training and placement, particularly: (a) short term training that expands homemaking skills and volunteer experience of a displaced homemaker, (b) develop liason with potential employers, (c) assist in finding vocational, educational and apprenticeship training, and (d) help identify community needs and creation of new jobs, including "non-traditional" jobs in the public and private sectors; (4) health care counseling emphasizing preventive care, choice of doctor, insurance policy or health maintenance organization; (5) mental health counselling, family health and nutrition, alcohol and drug abuse counselling; (6) financial management assistance on insurance, taxes, wills, mortgages, loans, etc.; (7) educational counselling about credit courses, bilingual education, financial assistance, and other educational information of use to displaced homemakers; (8) legal assistance referral; and (9) government employment opportunities and information about other government services of benefit to displaced homemakers.

Sec. 47.90.030. Employment of Displaced Homemakers. All staff of centers, where possible, should be displaced homemakers. This includes supervisory, technical and administrative positions as well as clerical positions.

Sec. 47.90.040. Consultation and Coordination. C&RA should cooperate with the Departments of Health and Social Services, Education, Labor and the University and Alaska and other colleges in the state in the implementation of the chapter.

Sec. 47.90.050. Certification of Displaced Homemakers. C&RA shall promulgate regulations to certify displaced homemakers for assistance.

Sec. 47.90.060. State Employment Assistance. Centers shall, to the maximum extent possible, help displaced homemakers get on state employment registers.

Sec. 47.90.070. Regulations. The Commissioner may adopt regulations to implement the chapter.

Sec. 47.90.080. Definitions. A displaced homemaker is defined as a homemaker dependent on income of a family member for at least six years who has encountered difficulty in finding employment.

Section 3: Effective date: 7/1/81

STATISTICS FOR DISTRESSED HOMEWORKER

<u>SERVICES OFFERED</u>	<u>FY 80 STAT.</u>	<u>4th QTR FY 80</u>
CLIENTS	297	76
POSITIVE JOB PLACEMENT	82	5
POSITIVE TERMINATIONS	208	12
PERSONAL COUNSELING	297	76
EDUCATIONAL FUNDING	100	18

<u>EDUCATIONAL REFERRAL</u>	188	39
ABE	5	1
TVCC	109	20
GED	50	10
REC'VD GED'S	9	0
FINANCIAL AID (STATE)	19	2
VOCATIONAL EDUCATION	5	1
VETERANS ADMINISTRATION	3	1
OTHER	97	8

<u>SOCIAL SERVICE REFERRAL</u>	178	35
PUBLIC ASSISTANCE (AFDC, FOOD STAMPS, ETC.)	77	17
SOCIAL SECURITY	2	0
HOUSING	42	7
DAY CARE ASSISTANCE (BOROUGH)	57	13
LEGAL AID	35	5
OVR	7	0
OTHER	43	5

VOCATIONAL EXPLORATION	218	66

EMPLOYMENT ASSESSMENT	209	60

<u>LABOR MARKET ORIENTATION</u>	201	46
CETA	91	4
JOB SERVICE	119	32
OTHER	79	20

SERVICES OFFERED

FY 00 STAT.

4th QTR FY 00

JOB SEARCH SKILLS

85

21

SKILLS ASSESSMENT

56

13

JOB APPLICATION

19

0

RESUME'

39

5

INTERVIEWING TECHNIQUES

10

0

WORKSHOP PARTICIPATION

181

58

DISCUSSION GROUP PARTICIPATION

139

83

2-22-81

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PRELIMINARY COST ANALYSIS FOR DISPLACED HOMEMAKERS, FAIRBANKS

Displaced Homemakers of Fairbanks has been in existence since June of 1979. Since that time the agency has served 406 clients. Of these clients, 186 have either been placed in jobs or gone on to further education. *50%*

The following figures are an initial cost effective analysis of the program. These are general statistics as there was not time prior to this presentation to prepare detailed statistics.

The national average size of a family receiving Aid for Dependent Children is one adult with two children. This is also the average Displaced Homemaker client family.

This family receives per month:	\$ 514.00
	x
	<u>12</u>
Cost per year:	\$6,168.00

Food Stamps for above: (maximum allowable is \$283.00 per month)	\$ 200.00
	x
	<u>12</u>
Cost per year:	\$2,400.00

Medicaid payments for above: (average per AFDC claim for last year)	\$ 172.50
	x
	<u>12</u>
Cost per year:	\$2,069.00

<u>Total amount paid per year for average AFDC family of three:</u>	<u>\$10,637.00</u>
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Number of Clients who obtained employment to date with the assistance of Displaced Homemakers: 106

Monies that would have been paid for clients no longer receiving public assistance:	\$ 10,637.00
	x
	<u>106</u>
	\$1,127,522.00

At the current rate of processing clients to employment, we anticipate obtaining employment for an additional 34 people prior to expiration of the Displaced Homemaker contract on June 30th.

Cetera pariter...

Additional cost savings of above:	\$ 361,658.00
Total savings resulting from employment of AFDC recipients:	\$1,489,180.00
Displaced Homemakers contract:	340,000.00
Total savings to the government by funding activities of Displaced Homemakers:	\$1,149,180.00

There are other savings when individuals obtain employment and are removed from the welfare rolls. There is a reduction of individuals processed through the criminal justice system:

1. Decrease in number of child abuse cases
2. Reduction in rate of various criminal charges
3. Decrease in police calls for "family disturbance"

Among other Social Service savings, there is less use of:

1. Legal Services
2. Mental health facilities
3. Child protection agencies
4. Drug/Alcohol abuse treatment facilities

Other positive benefits include:

1. Clients become tax payers
2. The "welfare chain syndrome" is broken in the family
3. Encouragement of education/training allows individuals to contribute to society to a higher degree through working in skilled positions
4. Self worth is enhanced

DIVORCED, WIDOWED, SEPARATED, ALONE ?

Where do I go from here?
Need a new start?

Let us help.

Finding a job is hard work.

Let us help.

Need a hand with a problem?

Let us help.

Training Sessions

Personal Effectiveness
Career Development
Skill & Interest Assessment
And More.

Who is eligible?

Divorced, Widowed,
Separated, Single Parent,
Mate of a Disabled Spouse.

Some Income Limitations.



Call:

Displaced Homemakers
529 Fifth Ave., Suite 6
Fairbanks, Ak. 99701
(907) 452-1834



**Displaced
Homemakers**

Who is a Displaced Homemaker?

A person who has worked in the home providing unsalaried services for the family and who faces the loss of family income through divorce, death, separation or disability.

What are Some of the Problems Faced?

Feelings of isolation, anger, fear, frustration, guilt

Diminished income

Lack of skills and recent job experience

Age, sex and racial discrimination

What is the Displaced Homemakers Program?

A service designed to develop and increase the economic and personal independence of the displaced homemaker.

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How to Apply:

For eligibility and information call or come by:

Displaced Homemakers
529 - 5th Avenue
Suite 6
Fairbanks, Alaska 99701

456-8428 or 452-1834

What Does the Displaced Homemakers Program Offer?

Career and skill assessment
Educational and vocational funding
Job referral and placement assistance
Transitional counseling
Support group
Social agency referral

Workshops and training
in personal development
and job readiness,
including resume preparation,
interviewing techniques
and job seeking skills

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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H.B. 26

Title An act relating to displaced homemakers; and providing and effective date

Requested by HESS

Date 2/17/81

II. FISCAL DETAIL

Agency Affected Department of Community and Regional Affairs

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected C.E.T.A.

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	0	95.0	102.6	110.8	119.7	129.3
200 TRAVEL	0	30.0	32.4	34.9	37.7	40.7
300 CONTRACTUAL	0	1472.0	1589.8	1717.0	1854.4	2002.8
400 COMMODITIES	0	3.2	3.5	3.8	4.1	4.4
500 EQUIPMENT	0	3.8	3.9	4.1	4.3	4.6
600 LAND & STRUCTURES	0	0				
700 GRANTS, CLAIMS, ETC.	0	0				
TOTAL	0	1604.0	1732.1	1870.6	2020.2	2181.8

FUNDING (Thousands of Dollars)

GENERAL FUND	0	1604.0	1732.0	1870.6	2020.2	2181.8
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	2	2	2	2	2
PART TIME	0	2	2	2	2	2
TEMPORARY	0	0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Availability of funds for the Displaced Homemakers Program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by this Department in Fairbanks. The program offers the following services, directly or by referral; assessment; counseling; job development; basic education; vocational training; and life skills workshops. The annual costs of the program as funded by this Department is \$275,000. Approximately 375 individuals are scheduled to be served.

IV. DATE 2/19/81

PREPARED BY Lola A. Lind, Director

AGENCY CETA

PHONE 465-4890

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Three basic assumptions have been utilized in the preparation of this analysis:

- 1) The Department will fund five (5) similar Multipurpose Service Centers on an annual basis through five separate contracts;
- 2) An eight (8) percent inflation rate will be experienced during each year for the five years of this analysis; and
- 3) Contracting for this service will prove more cost effective than the Department establishing and operating the Centers.

Total cost for H.B. 26 for FY'82:

\$1,604,000

This cost will be composed of contracts for the Centers,
each contract for \$290,000 (290,000 x 5)

\$1,450,000

Administrative costs required by the Department:

\$ 154,000

Personnel Services:

Grant Administrator R17(S):	\$30,060
Field Representative R15:	25,020
P.T. Clerk Typist III R8	8,358
P.T. Accounting Tech I R12:	10,566
Subtotal:	<u>\$74,604</u>
Benefits	20,396

Total Personnel Services:

\$95,000

Travel:

30,000

For bidders conference, pre-award monitoring,
contract negotiation, program monitoring and
technical assistance.

Contractual:

Phones:	\$5,750
Rent:	5,200
Printing/Advertising:	8,000
Copier Service	750
Postage:	500
Word Processing Equip.	<u>2,750</u>

Total Contractual

22,000

Commodities:

3,200

Equipment:

3,800

Including office equipment for the two
full time position and two part-time
positions. This includes such items as
desks, chairs, file cabinet and bookcases.

Total Administrative Expense

\$154,000

(Administration rate to program costs = 10.62%)

The Department staff, the Grants Administrator and the Field Representative will be responsible for negotiating and executing the contracts, monitoring, providing technical assistance and all statewide coordination.

(End Fiscal Note Analysis)

Original sponsor: Buchholdt

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 26 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and provid-
7 ing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature
10 finds that there is an increasing number of persons in the state who, after
11 having fulfilled the role of homemaker for a number of years, find them-
12 selves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimi-
15 nation in employment because they frequently have no recent work experience
16 and may be older than other applicants for employment, are subject to high
17 rates of unemployment and are ineligible for unemployment insurance because
18 they have been engaged in unpaid labor in the home, may be ineligible for
19 categorical welfare assistance, are ineligible for social security if they
20 have been divorced from the family wage earner, may have lost their rights
21 as beneficiaries under employers' pension and health plans through death of
22 a spouse or divorce despite the contribution of years to the well-being of
23 the family, and may be ineligible for Medicaid and unable to purchase pri-
24 vate health insurance because of age and lack of income. The legislature
25 further finds that homemakers are an unrecognized part of the work force of
26 the state who have made an invaluable contribution to the welfare of soci-
27 ety.

28 (b) It is the intent of this Act to

29 (1) provide the necessary counseling, aptitude testing, training,

1 employment placement opportunities, and other services for displaced home-
2 makers through contracts with public or private nonprofit organizations and
3 by using and expanding existing state programs;

4 (2) improve the health and welfare of this growing group of mem-
5 bers of the community; and

6 (3) assist displaced homemakers in achieving independence and
7 economic security vital to a productive life.

8 * Sec. 2. AS 47 is amended by adding a new chapter to read:

9 CHAPTER 90. DISPLACED HOMEMAKERS.

10 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
11 consultation with state and local government agencies, community
12 groups, and groups concerned with displaced homemakers, may

13 (1) contract with public or private nonprofit organizations
14 for multipurpose service centers for displaced homemakers; and

15 (2) assist in the expansion of existing state programs
16 through reimbursable service agreements.

17 (b) The commissioner shall adopt regulations prescribing the
18 standards to be met by each multipurpose service center for displaced
19 homemakers in accordance with the policies established in this chapter.

20 (c) The commissioner shall establish a contract procurement pro-
21 cess that insures free and open competition for programs established in
22 this chapter. Public and private nonprofit organizations and state
23 agencies may provide the services listed in AS 47.90.020.

24 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. (a) A multipurpose
25 service center for displaced homemakers established under AS 47.90.010
26 may provide the following services:

27 (1) job counseling services which shall

28 (A) be specifically designed for displaced homemakers;

29 (B) counsel displaced homemakers regarding job oppor-

1 tunities; and

2 (C) consider and build on the skills and experience of
3 a homemaker and emphasize job readiness as well as skill develop-
4 ment;

5 (2) job training and job placement services which shall

6 (A) emphasize short-term training programs which expand
7 upon homemaking skills and volunteer experience and which lead to
8 gainful employment;

9 (B) develop through cooperation with state and local
10 government agencies and private employers training and placement
11 programs for jobs in the public and private sector;

12 (C) assist displaced homemakers in gaining admission to
13 existing public and private job-training programs and opportuni-
14 ties including vocational education, reentry into secondary and
15 postsecondary education and apprenticeship training programs; and

16 (D) assist in identifying community needs and creating
17 new jobs, including nontraditional occupations, for displaced
18 homemakers in the public and private sector;

19 (3) health counseling services including referral to exist-
20 ing health programs with respect to

21 (A) general principles of preventive health care;

22 (B) health care consumer education, particularly in the
23 selection of physicians and health care services including health
24 maintenance organizations and health insurance;

25 (C) mental health care and transitional counseling;

26 (D) family health care and nutrition;

27 (E) alcohol and drug abuse, including the abuse of pre-
28 scription drugs; and

29 (F) other related health care matters;

1 (4) financial management services which provide information
2 and assistance relating to insurance, taxes, estate and probate mat-
3 ters, mortgages, loans, and related financial matters;

4 (5) educational services including

5 (A) information relating to courses offering credit
6 through secondary or postsecondary education programs and reentry
7 programs, including bilingual programs if appropriate, and infor-
8 mation relating to the availability of financial assistance; and

9 (B) information about other programs of benefit to
10 displaced homemakers;

11 (6) legal counseling and referral services;

12 (7) information services with respect to federal and state
13 employment, education, health, public assistance, and unemployment
14 assistance programs which the commissioner determines to be of benefit
15 to displaced homemakers.

16 (b) A multipurpose center for displaced homemakers may provide
17 assistance in obtaining child care, temporary babysitting expenses, and
18 transportation when it will aid a displaced homemaker to receive ser-
19 vices under (a) of this section.

20 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
21 positions of multipurpose centers established under AS 47.90.010, in-
22 cluding supervisory, technical and administrative positions, shall to
23 the maximum extent possible be filled by displaced homemakers.

24 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
25 shall consult and cooperate with the Department of Health and Social
26 Services; the Department of Education, including the division of voca-
27 tional rehabilitation; the University of Alaska, community colleges and
28 other colleges as appropriate; the Department of Labor, including the
29 division of employment security; and other persons or agencies which

1 the commissioner considers appropriate in the implementation of this
2 chapter.

3 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
4 missioner shall adopt regulations under which the commissioner may
5 certify individuals as displaced homemakers for the purposes of this
6 chapter.

7 Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operat-
8 ing programs under AS 47.90.010 shall, to the maximum extent possible,
9 provide displaced homemakers with assistance in qualifying on state
10 employment registers under regulations of the commissioner.

11 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
12 tions to implement this chapter.

13 Sec. 47.90.080. DEFINITIONS. In this chapter

14 (1) "agency" means a department or agency of the state or a
15 municipality of the state;

16 (2) "commissioner" means the commissioner of community and
17 regional affairs;

18 (3) "displaced homemaker" means a person who

19 (A) has worked as a homemaker providing unsalaried
20 services for the family;

21 (B) faces a significant reduction in family income (or
22 support) through divorce, death, separation, or disability; and

23 (C) has encountered difficulty in finding employment.

24 * Sec. 3. This Act takes effect July 1, 1981.

Introduced: 2/4/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

BY BUCHHOLDT

2 HOUSE BILL NO. 26

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers and provid-
7 ing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature
10 finds that there is an increasing number of persons in the state who, after
11 having fulfilled the role of homemaker for a number of years, find them-
12 selves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimi-
15 nation in employment because they frequently have no recent work experience
16 and may be older than other applicants for employment, are subject to high
17 rates of unemployment and are ineligible for unemployment insurance because
18 they have been engaged in unpaid labor in the home, may be ineligible for
19 categorical welfare assistance, are ineligible for social security if they
20 have been divorced from the family wage earner, may have lost their rights
21 as beneficiaries under employers' pension and health plans through death of
22 a spouse or divorce despite the contribution of years to the well-being of
23 the family, and may be ineligible for Medicaid and unable to purchase pri-
24 vate health insurance because of age and lack of income. The legislature
25 further finds that homemakers are an unrecognized part of the work force of
26 the state who h. are an invaluable contribution to the welfare of soci-
27 ety.

28 (b) It is the intent of this Act to

29 (1) provide the necessary counseling, aptitude testing, training,

1 employment placement opportunities, and other services for displaced home-
2 makers through contracts with public or private nonprofit organizations and
3 by using and expanding existing state programs;

4 (2) improve the health and welfare of this growing group of mem-
5 bers of the community; and

6 (3) assist displaced homemakers in achieving independence and
7 economic security vital to a productive life.

8 * Sec. 2. AS 47 is amended by adding a new chapter to read:

9 CHAPTER 90. DISPLACED HOMEMAKERS.

10 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
11 consultation with state and local government agencies, community
12 ps, and groups concerned with displaced homemakers, may

13 (1) contract with public or private nonprofit organizations
14 for multipurpose service centers for displaced homemakers; and

15 (2) assist in the expansion of existing state programs
16 through reimbursable service agreements.

17 (b) The commissioner shall adopt regulations prescribing the
18 standards to be met by each multipurpose service center for displaced
19 homemakers in accordance with the policies established in this chapter.

20 (c) The commissioner shall establish a contract procurement pro-
21 cess that insures free and open competition for programs established in
22 this chapter. Public and private nonprofit organizations and state
23 agencies may provide the services listed in AS 47.90.020.

24 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
25 service center for displaced homemakers established under AS 47.90.010
26 may provide the following services:

27 (1) job counseling services which shall

28 (A) be specifically designed for displaced homemakers;

29 (B) counsel displaced homemakers regarding job oppor-

1 tunities; and

2 (C) consider and build on the skills and experience of
3 a homemaker and emphasize job readiness as well as skill develop-
4 ment;

5 (2) job training and job placement services which shall

6 (A) emphasize short-term training programs which expand
7 upon homemaking skills and volunteer experience and which lead to
8 gainful employment;

9 (B) develop through cooperation with state and local
10 government agencies and private employers training and placement
11 programs for jobs in the public and private sector;

12 (C) assist displaced homemakers in gaining admission to
13 existing public and private job-training programs and opportuni-
14 ties including vocational education, reentry into secondary and
15 postsecondary education, and apprenticeship training programs; and

16 (D) assist in identifying community needs and creating
17 new jobs, including nontraditional occupations, for displaced
18 homemakers in the public and private sector;

19 (3) health counseling services including referral to exist-
20 ing health programs with respect to

21 (A) general principles of preventive health care;

22 (B) health care consumer education, particularly in the
23 selection of physicians and health care services including health
24 maintenance organizations and health insurance;

25 (C) mental health care and transitional counseling;

26 (D) family health care and nutrition;

27 (E) alcohol and drug abuse; and *prevention programs*;

28 (F) other related health care matters;

29 (4) financial management services which provide information

1 and assistance relating to insurance, taxes, estate and probate mat-
2 ters, mortgages, loans, and related financial matters;

3 (5) educational services including

4 (A) information relating to courses offering credit
5 through secondary or postsecondary education programs and reentry
6 programs, including bilingual programs if appropriate, and infor-
7 mation relating to the availability of financial assistance; and

8 (B) information about other programs of benefit to
9 displaced homemakers;

10 (6) legal counseling and referral services; and

11 (7) information services with respect to federal and state
12 employment, education, health, public assistance, and unemployment
13 assistance programs which the commissioner determines to be of benefit
14 to displaced homemakers.

15 Sec. 47.90.030. *(8) child care - day care (9) Transportation*
EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
16 positions of multipurpose centers established under AS 47.90.010, in-
17 cluding supervisory, technical and administrative positions, shall to
18 the maximum extent possible be filled by displaced homemakers.

19 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
20 shall consult and cooperate with the Department of Health and Social
21 Services; the Department of Education, including the division of voca-
22 tional rehabilitation; the University of Alaska, community colleges and
23 other colleges as appropriate; the Department of Labor, including the
24 division of employment security; and other persons or agencies which
25 the commissioner considers appropriate in the implementation of this
26 chapter.

27 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
28 missioner shall adopt regulations under which the commissioner may
29 certify individuals as displaced homemakers for the purposes of this

1 chapter.

2 Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operat-
3 ing programs under AS 47.90.010 shall, to the maximum extent possible,
4 provide displaced homemakers with assistance in qualifying on state
5 employment registers under regulations of the commissioner.

6 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
7 tions to implement this chapter.

8 Sec. 47.90.080. DEFINITIONS. In this chapter

9 (1) "agency" means a department or agency of the state or a
10 municipality of the state;

11 (2) "commissioner" means the commissioner of community and
12 regional affairs;

13 (3) "displaced homemaker" means a person who
14 (A) has been a homemaker dependent on the income of a
15 family member for at least six years; and *has lost that income*
16 (B) has encountered difficulty in finding employment.

17 * Sec. 3. This Act takes effect July 1, 1981.
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2/20/80 - HB 26

Deployed
Homemakers

- definition - males

- husband

Lois Lund Dir. of CETA of C-1111

Can use Ceta 2 for this (some) but not V,
i.e.

The Ann not well, 725

- 1 yr. about now.

- 3000 average

income eligibility

Betsy McGinnis - H 455

depts supports H 325

areas of duplication - some dup - cuts both ways

i.e. always overlap - can be very good.

Don's original, D, L - description of employ. base,
year support

concerns re. duplication

WIN program in 735 in all states -

4000: 20 opening, 3000 + fixed

They job counseling is the follow-up not health care
on the market side

Vivian Dixon

Lois Lund - so not use via CETA side

Lois Lund - 725

2/19/81

HRS Overview

- Food stamps

grants - dom. violence - legality @ - needs Bill.

Comm. on Aging - look @ all elyts, not just HRS.

Currents:

24 families involved

950 mola @ 190 - track state (small Kaptun)

Uniform Grant policy established 1980
changing trends toward contracting activities.

MAY 1981:

API -

"New Deal" -

"Handicapped" - phy. or mental

"Gated" -

D-POT:

AFDC - COLA rates, 1981/80, 60%

APR

HB 41 - Catastrophic

2-10-81 Overview

New Cole - 10,000

local exemption ? possible

- b. 3 follow

= public report

no law needed, just 4.

Wendy's Area -

MAPS

2

11:0

CRA:

5 Div

1 ADN

2 Sup. MK. (act)

3

4 Housing Division

5 West side out

2/11/81 DOE

Form Lined

by board of - State Hall

Foundations Program

Method used to dist sit local sch dist.

983.4 average state wide

Cap. improvements - 100% P

op. costs - 100% P

65M raised locally for ed. state wide

Elim. Sec. Total Costs

240

103

65

408 + op. only

+ Dept.

Dept. admin. cost about 6% (as per 2 year plan)

Dept. would have that local sch dist would fund requests

Thru. Sec. Sch. Bd.

2/12/81

DR. BARTON
Land grant

Community College System (voc ed + consvc)
he supports 1 system of U of A + CC (assoc).
"Institutes" - all research, but -
employees, ^{not} do some teaching @ U of A D of E.

34,000 enrollment 8% of population
29 average

Bacc. degrees most common degree issued.

ACC really only face ^{is} CC - all the rest are
really extensions although some are called CC.

Conflict or coordination bet. U of A + B of E

APU + UA

More Research Report

Engineering program - one