

HB

114

COMMITTEE REPORT

HOUSE

2/4/81

FURTHER:

(5)

Date: 2/18/82

Mr. Speaker:

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had HB 114

"An Act relating to the office of alcoholism and drug abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 114 same title
- new title
- and recommends Do Pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

POSITION PAPER

HOUSE BILL NO. 114

"An Act relating to the Office of Alcoholism and Drug Abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse".

Combining the two advisory boards would improve the continuity of service planning and delivery, facilitate board involvement in planning, budget allocation and oversight, and save State money at several levels.

The Office of Alcoholism and Drug Abuse were administratively combined by the Legislature in 1977. The Office has, in the five years of its existence as a single agency, gradually integrated its functions in order to provide support functions as effectively as possible. Accordingly, the Office has adopted common philosophies and procedures for planning, administration, prevention, intervention and training services. The Office has experienced no detriment to program or support services as a result of this commonality. The Office does recognize that serious abusers of alcohol and narcotics require different treatment approaches.

Recent trends however, indicate an increase in use of more than one drug, including alcohol. In 1980, 23.7% of drug treatment admissions listed alcohol as a secondary drug. In 1981, 27.1% listed alcohol. Additionally, the local programs available in fifty-three communities provide services to both alcohol and other drug abusers, referring as needed to specialized narcotic drug treatment in Anchorage or Fairbanks. If the boards are combined, the State's response to the needs of combined programs and the poly drug abusing client would be more effective. Local service providers would experience relief from the necessity of communicating with members of two boards, and in some cases, the necessity of writing, presenting, and reporting on two separate grants for essentially the same services.

Another major area of benefit would result from the bill's provisions for regional membership. The program interests in different portions of the state would have better access to the Board and better representation. It is expected that services would, as a result, better meet the area's needs. The Board members could also play a more active role in coordinating services and strategies with allied service and planning agencies in their respective regions, including Health Systems Agencies. The Department feels that this regional membership configuration, together with the Alcohol and Drug Abuse Board's designation as a subcommittee of the Statewide Health Coordinating Council, would greatly enhance the effectiveness of the entire health care system. It would provide a direct access route for local program interests into statewide health planning. Similarly a combined board would be able to relate more effectively with other state departments and divisions encountering alcohol and other drug problems.

From an administrative standpoint greater efficiency would be realized in several ways. First, substantial savings would accrue from the reduced travel: currently, the Office pays travel and per diem for both Board's and staff to attend at least eight full Board meetings per year. Under the

proposed legislation, the number would be reduced to four. Aside from travel cost savings, personnel time and administrative expenses necessary to arrange, prepare for, and otherwise support the activity of eight Board meetings would be reduced by approximately half.

While the above discussion describes cost savings at the level of the State Office, still further advantages would be realized at the grantee, or service provider level, should the proposed Board combination occur. Many of the Office's grantees budget for attendance at one or more Board meetings in order to keep abreast of policy and ensure continuity of program effort from the state to the local level. Since the great majority of these community agencies provide service to both alcohol and other drug abuses, contact with both Boards is usually maintained. If the boards are combined, the desirable level of contact with statewide policy advisors could be achieved at less cost, and the money saved could be redirected toward providing local services.

The Department strongly recommends passage of the proposed legislation.

Recommended by: Robert L. Cole
Robert L. Cole
Coordinator
Office of Alcoholism
& Drug Abuse

Date: 1/22/82

Approved by: Helen D. Beirne
Helen D. Beirne
Commissioner
Department of Health &
Social Services

Date: 1/25/82

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HOUSE BILL NO. 114
Title "An Act relating to the Office of Alcoholism & Drug Abuse
Requested by _____ Date _____

II. FISCAL DETAIL Board on Alcoholism with the Advisory Board on Drug Abuse".
in the Dept. of Health & Social Services, and combining the Review

Agency Affected Department of Health and Social Services
Program Category Affected Office of Alcoholism and Drug Abuse
BRU, Program, Or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
POSITIONS	-0-	-0-	-0-	-0-	-0-	-0-

FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The expected savings resulting from merging the two separate boards has already been accounted for in the administration's FY '83 budget submission.

IV. DATE January 22, 1983 PREPARED BY Robert L. Cole
AGENCY Office of Alcoholism/Drug Abuse
Original: Legislative Finance PHONE 586-6701
cc: Budget and Management
Prime Sponsor (First Legislator Named)
33-001 (Rev. 12/81)

JCC

HEALTH DEPARTMENT OF HEALTH & SOCIAL SERVICES ALCOHOL/DRUG ABUSE ADMINISTRATION CLMP# 06-36-5-30-01-0
 ALCOHOL AND DRUG ABUSE ADMINISTRATION ALCOHOL AND DRUG ABUSE ADMINISTRATION S/F SUMMARY... YES
 ELECTION DISTRICT...
 PBA UPDATE... 0/00/0

PENDITURES FUNDING	(01) 81 AUTH	(02) 81 FINAL	(03) 81 ACT	(04) 82 AUTH	(05) 82 SUPL	(06) 82 RP	(07) 83 CONT.	(08) 83 ADD.	(09) REQUEST	(10) GOVERNOR	(11) HOUSE	(12) SENATE	(13) LEG.
PERS. SERV.	656.6	735.2	607.9	915.7			1007.5	(168.3)	837.2				
TRAVEL	208.2	208.2	169.9	233.5			256.9	(68.5)	188.4				
CONTRACTUAL	412.9	412.9	257.2	1257.3			1178.6	(433.9)	744.7				
COMMODITIES	14.2	14.2	13.7	19.9			21.7		21.7				
EQUIPMENT	11.9	11.9	12.1										
LANDS/BLDGS													
GRANTS, CLMS													
MISC. TOTAL EXPEND	1303.8	1382.4	1060.8 1011.1	2426.4			2464.7	(670.7)	1794.0				
I-A TRANSFER	9.0		82.9	188.0									
02 FED RCPTS	390.3	390.3	257.6	224.0									
03 G/F MATCH	6.9	6.9	6.9	10.7									
04 GEN FUND	906.6	985.2	796.6	2191.7			2464.7	(670.2)	1794.0				
05 I/A RCPTS													
28 PGM RCPTS													
IMBALANCE		-1382.4	-1060.8										
FULL-TIME	21.0	26.0	26.0	25.0			25.0	(5.0)	20.0				
PART-TIME													
TEMPORARY													
STAFF MONTHS	252.0	312.0	312.0	300.0			300.0	(60.0)	240.0				

BRIEFLY DESCRIBE WHAT FY 82 COMPONENT ACTIVITIES HAVE BEEN DISCONTINUED.

1. Central and regional office administrative and professional staff positions will be reduced by 20%.
2. Advisory board travel and per diem will be reduced by co-scheduling meetings of the two boards. Field and non-employee travel and per diem will be reduced.
3. Proposed professional services in primary prevention, employee assistance intervention and research will be reduced.

3			GOVERNOR REQUEST
CODE	EXPENDITURES BY OBJECT	AMOUNT	
100	Personal Services	168.3	()
200	Travel	68.5	()
300	Contractual Services	433.9	()
400	Commodities	()	()
500	Equipment	()	()
600	Land, Buildings, etc.	()	()
700	Grants, Claims, etc.	()	()
800	Miscellaneous	()	()
	Total	670.7	()
	I-A Trans.(non-add)	*****	()
Federal Receipts-Code:			()
G.F. Match			()
General Fund			()
I-A Receipts			()
Program Receipts			()
Other			()
Other			()
4. POSITIONS DISCONTINUED	PFT	(5)	()
	STAFF MONTHS	(60)	()
	FTE	()	()
5. IMPACT FROM/TO CAPITAL PROJECT (NAME)			
CHAPTER _____ SLA _____, PAGE/LINE _____			

2. EXPLAIN WHICH POLICY BUDGET PROGRAM OBJECTIVE IS AFFECTED AND HOW.

This reduction will limit the scope of administrative and support services available to implement provisions of 47.37 Uniform Alcoholism Intoxication and Treatment Act as well as support for the statewide alcoholism and drug abuse service delivery system including monitoring, evaluation and administrative functions.

AGENCY Health & Social Services

PROGRAM Mental Health

BRU Alcoholism/Drug Abuse

COMPONENT Administration

FY 83

8 COMPONENT DECREASE
(BELOW CONTINUATION)

HOUSE BILL 114 , by the Rules Committee by Request of the Governor. Combines the Review Board on Alcoholism with the Advisory Board on Drug Abuse. Provided qualifications of board member, amends section relating to duties stating that the board shall prepare and review local, regional and statewide plans for the prevention, treatment, and control of alcoholism and drug abuse. Makes numerous amendments relating to the combining of the two boards. Does not provide for an effective date