

COMMITTEE REPORT

HOUSE

FURTHER:

6/6/81

(11)

C&RA and Resources  
waived 6/6/81

Date:

6/18/81

Mr. Speaker:

The Committee on FINANCE has had CSSB 168 (Fin) an

"An Act relating to state assistance for capital projects; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with <sup>H</sup>CS for CSSB 168 (Fin)  same title  
 new title
- and recommends do pass
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING

DO PASS

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

MEMBERS HAVING

OTHER RECOMMENDATIONS:

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[Signature]  
CHAIRMAN

Original sponsors: Dankworth, Kerttula,  
Ferguson, et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 168 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state assistance for municipali-  
7 ties and unincorporated communities; and providing for  
8 an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 . \* Section 1. MUNICIPAL AID PROGRAM. (a) During the fiscal year ending  
11 June 30, 1982, the Department of Administration shall compute and pay an  
12 entitlement to each qualified municipality. An entitlement to a municipality  
13 with a population of at least 1,000 shall be used for social services and  
14 capital projects at the discretion of the municipality. An entitlement to a  
15 municipality with a population of less than 1,000 shall be used for social  
16 services, capital projects, or operating expenses of capital projects at the  
17 discretion of the municipality. The entitlement for each municipality shall  
18 be computed in accordance with (b) of this section, and is payable by the  
19 Department of Administration in accordance with AS 37.05.315 to the extent  
20 that the provisions of AS 37.05.315 are consistent with (c), (d), and (e) of  
21 this section:

22 (b) Within the limits of appropriations for the purpose, each municipi-  
23 pality is entitled to receive \$1,000 per person residing within the bound-  
24 aries of the municipality.

25 (c) A municipality may grant money received under this section to a  
26 nonprofit corporation for

27 (1) any capital project of the nonprofit corporation that serves  
28 a public purpose;

29 (2) social services;

1 (3) the operating expenses of a capital project of the nonprofit  
2 corporation if the project serves a public purpose and the municipality has  
3 a population of less than 1,000.

4 (d) Before money received under this section may be used for a capital  
5 project with a total cost of \$1,000,000 or more, the project must be approved  
6 by the voters of the municipality at a regular state election or a general  
7 or special municipal election. However, money received under this section  
8 may be used without voter approval for improvement or rehabilitation to an  
9 existing public facility if the total cost of the improvement or rehabilita-  
10 tion is not more than \$5,000,000.

11 (e) A municipality may not receive money as an entitlement under this  
12 section until it provides the Department of Administration a copy of an  
13 ordinance or resolution adopted by it that

14 (1) authorizes the municipality to receive and spend the money to  
15 be provided by the entitlement;

16 (2) identifies the social services, capital projects, and, if the  
17 municipality has a population of less than 1,000, the operating expenses of  
18 capital projects for which the money will be spent; and

19 (3) indicates the total amount of money that the municipality may  
20 receive, the amount of money that will be used by the municipality or a  
21 nonprofit corporation for social services, the amount of money that will be  
22 used for each capital project, and, if the municipality has a population of  
23 less than 1,000, the amount of money that will be used for operating expenses  
24 of capital projects.

25 \* Sec. 2. AID TO UNINCORPORATED COMMUNITIES. (a) During the fiscal  
26 year ending June 30, 1982, the Department of Community and Regional Affairs  
27 shall compute and pay an entitlement to each unincorporated community in the  
28 unorganized borough. The entitlement for each community shall be computed  
29 in accordance with (b) of this section, and is payable by the Department of

1 Community and Regional Affairs in accordance with (c) of this section.

2 (b) Within the limits of appropriations for the purpose, each unincor-  
3 porated community in the unorganized borough is entitled to receive \$1,000  
4 per person residing within that community.

5 (c) By August 15, 1981, the Department of Community and Regional  
6 Affairs shall notify each unincorporated community that its entitlement is  
7 available. The Department of Community and Regional Affairs with advice  
8 from the Department of Law shall determine whether there is, in the unincor-  
9 porated community, an incorporated entity or a federally chartered entity  
10 that does not possess sovereign immunity and will agree to receive and spend  
11 the money received under the entitlement. If there is in the unincorporated  
12 community more than one qualified incorporated or federally chartered entity,  
13 the Department of Community and Regional Affairs shall pay the money under  
14 the entitlement to the entity that the department finds most qualified to  
15 receive and spend the money consistent with (d) and (e) of this section. In  
16 selecting the recipient entity, the Department of Community and Regional  
17 Affairs shall give preference to a nonprofit corporation organized by an  
18 unincorporated community for receipt of the entitlement.

19 (d) Money received as an entitlement under this section may be used  
20 for social services, capital projects, or operating expenses of capital  
21 projects in the unincorporated community.

22 (e) An unincorporated community may not receive money as an entitle-  
23 ment under this section until the recipient selected by the Department of  
24 Community and Regional Affairs under (c) of this section provides the Depart-  
25 ment of Community and Regional Affairs a copy of a resolution adopted by it  
26 that

27 (1) authorizes the recipient to receive and spend the money  
28 provided by the entitlement;

29 (2) identifies the social services, capital projects, and operat-

1 ing expenses of capital projects for which the money will be spent;

2 (3) indicates the total amount of money that the recipient may  
3 receive, the amount of money that will be used for social services, the  
4 amount of money that will be used for each capital project, and the amount  
5 of money that will be used for operating expenses of capital projects;

6 (4) identifies each party

7 (A) that owns or will own a capital project for which money  
8 is spent under this section; or

9 (B) that will be responsible for the maintenance and opera-  
10 tion of a capital project for which money is spent under this section;  
11 and

12 (5) agrees that each capital project for which money is spent  
13 under this section will be operated on a nondiscriminatory basis for the  
14 benefit of the public.

15 (f) If there is no qualified incorporated entity or federally chartered  
16 entity willing to receive the money in an unincorporated community, the  
17 entitlement for that unincorporated community may not be paid.

18 \* Sec. 3. DETERMINATION OF POPULATION. (a) For purposes of this Act,  
19 the population of a municipality and of an unincorporated community shall be  
20 determined from the latest figures of the United States Bureau of the Census.

21 (b) For purposes of determining the population of a home rule or  
22 general law borough, the population of each city located within the boundar-  
23 ies of the borough shall be subtracted from the population of the borough.

24 \* Sec. 4. MUNICIPAL AID ACCOUNT. The municipal aid account is estab-  
25 lished in the Department of Administration. Money to carry out the provi-  
26 sions of sec. 1 of this Act shall be appropriated to the account and dis-  
27 tributed by the Department of Administration as authorized in sec. 1 of this  
28 Act. If the amount appropriated to the account is not sufficient to finance  
29 all entitlements, the amount appropriated shall be distributed pro rata

Cook  
Version #3

1 among eligible municipalities.

2 \* Sec. 5. UNINCORPORATED COMMUNITY AID ACCOUNT. The unincorporated  
3 community aid account is established in the Department of Community and  
4 Regional Affairs. Money to carry out the provisions of sec. 2 of this Act  
5 shall be appropriated to the account and distributed by the Department of  
6 Community and Regional Affairs as authorized in sec. 2 of this Act. If the  
7 amount appropriated to the account is not sufficient to finance all entitle-  
8 ments, the amount appropriated shall be distributed pro rata among eligible  
9 recipients.

10 \* Sec. 6. DEFINITIONS. In this Act,

11 (1) "capital project" means

12 (A) a public facility; or

13 (B) equipment that may be necessary to construct, operate,  
14 or maintain a public facility or service;

15 (2) "municipality" means a city, borough, or unified municipality  
16 incorporated under state law and includes home rule and general law munici-  
17 palities;

18 (3) "social services" means child care services, protective  
19 services for children and adults, services for children and adults in foster  
20 care, services related to the management and maintenance of the home, day  
21 care services for adults, transportation services, training and related  
22 services, employment services, information, referral, and counseling  
23 services, the preparation and delivery of meals, health support services,  
24 full range of legal services, and appropriate combinations of services  
25 designed to meet the special needs of children, the aged, the develop-  
26 mentally disabled, the blind, the mentally ill, the physically handicapped,  
27 and alcoholics and drug addicts;

3 (4) "unincorporated community" means a place in the unorganized  
4 borough not incorporated as a municipality and in which 25 or more persons

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Version #3

1 reside as a social unit.

2 \* Sec. 7. This Act takes effect July 1, 1981.

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11 (1) "capital project" means

12 (A) a public facility; or

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15 (2) "municipality" means a city, borough, or unified municipality  
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19 services for children and adults, services for children and adults in foster  
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21 care services for adults, transportation services, training and related  
22 services, employment services, information, referral, and counseling  
23 services, the preparation and delivery of meals, health support services,  
24 full range of legal services, and appropriate combinations of services  
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26 mentally disabled, the blind, the mentally ill, the physically handicapped,  
27 and alcoholics and drug addicts;

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29 borough not incorporated as a municipality and in which 25 or more persons

1 reside as a social unit.

2 \* Sec. 7. This Act takes effect July 1, 1981.

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Original sponsors: Dankworth, Kerttula,  
Ferguson, et al

Introduced: 3/24/81  
Referred: Rules

1 IN THE SENATE

THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 168 (Finance) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to state assistance for capital  
7 projects; and providing for an effective date."

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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\* Section 1. MUNICIPAL AID PROGRAM. (a) During the fiscal year ending

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14

the Department of Administration in accordance with AS 37.05.315.

15

(b) Within the limits of appropriations for the purpose, each municipi-

16

ality is entitled to receive \$1,000 per person residing within the bound-

17

aries of the municipality.

18

(c) Money received as an entitlement by a municipality under this

19

section may be used only for capital projects. A municipality may provide a

20

grant of money received under this section to a nonprofit corporation for

21

any capital project of the nonprofit corporation which serves a public pur-

22

pose.

23

(d) A municipality may not receive money as an entitlement under this

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section until it provides to the Department of Administration a copy of the

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ordinance or resolution adopted by it which

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(1) authorizes the municipality to receive and spend the money to  
27 be provided by the entitlement;

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(2) identifies the capital projects for which the money will be

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spent; and

1 (3) indicates the total amount of money which the municipality  
2 may receive and the amount of money which will be used by the municipality  
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8 computed in accordance with (b) of this section, and is payable by the  
9 Department of Community and Regional Affairs in accordance with (c) of this  
10 section.

11 (b) Within the limits of appropriations for the purpose, each unincor-  
12 porated community which qualifies under (a) of this section is entitled to  
13 receive \$1,000 per person residing within that unincorporated community.

14 (c) By August 15, 1981, the Department of Community and Regional  
15 Affairs shall notify each unincorporated community that an entitlement is  
16 available. The Department of Community and Regional Affairs shall determine  
17 whether there is, in the unincorporated community, an incorporated entity or  
18 a federally chartered entity which will agree to receive and spend the money  
19 under the entitlement. If there is, in the unincorporated community, more  
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24 munity and Regional Affairs shall give preference to a nonprofit corporation  
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13 is spent under this section; or

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15 tion of a capital project for which money is spent under this section.

16 (f) If there is no incorporated entity or federally chartered entity  
17 willing to receive the money, the entitlement determined by the Department  
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22 \* Sec. 7. This Act takes effect July 1, 1981.  
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ALASKA

STATE LEGISLATURE

MEMORANDUM

6/6/81

Sam:

Here is a C.R.A. - CS work draft for CSSB 168 that  
may be of some help to you -

For

to accompany  
presentation to F.W.

6/6/81

Backup material - not offered yet.

- C Coffis -

Original sponsors: Dankworth, Kerttula,  
Ferguson, et al

BY THE COMMUNITY AND  
REGIONAL AFFAIRS COMMITTEE

1 IN THE SENATE

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17 from the Department of Law shall determine whether there is, in the unincor-  
18 porated community, an incorporated entity or a federally chartered entity  
19 which does not possess sovereign immunity and which will agree to receive  
20 and spend the money under the entitlement. If there is, in the unincorpor-  
21 ated community, more than one qualified incorporated or federally chartered  
22 entity, the Department of Community and Regional Affairs shall pay the money  
23 under the entitlement to the entity which the department finds most qualified  
24 to spend the money consistent with (d) and (e) of this section. The Depart-  
25 ment of Community and Regional Affairs shall give preference to a nonprofit  
26 corporation organized by an unincorporated community for receipt of the  
27 entitlement.

28 (d) Money received as an entitlement under this section may be used  
29 only for capital projects in the unincorporated community.

1 (e) An unincorporated community may not receive money as an entitle-  
2 ment under this section until the recipient selected by the Department of  
3 Community and Regional Affairs under (c) of this section provides to the  
4 Department of Community and Regional Affairs a copy of a resolution adopted  
5 by it which

6 (1) authorizes the recipient to receive and spend the money  
7 provided by the entitlement;

8 (2) identifies each capital project for which the money will be  
9 spent;

10 (3) indicates the total amount of money which the recipient may  
11 receive and the amount of money which will be used for each capital project;

12 (4) identifies each party

13 (A) that owns or will own a capital project for which money  
14 is spent under this section; or

15 (B) that will be responsible for the maintenance and opera-  
16 tion of a capital project for which money is spent under this section;  
17 and

18 (5) promises that each capital project for which money is spent  
19 under this section will be operated on a nondiscriminatory basis for the  
20 benefit of the public.

21 (f) If there is no qualified incorporated entity or federally chartered  
22 entity willing to receive the money in an unincorporated community, the  
23 entitlement for that unincorporated community may not be paid.

24 \* Sec. 3. DETERMINATION OF POPULATION. (a) For purposes of this Act,  
25 the population of a municipality and of an unincorporated community shall be  
26 determined from the latest figures of the United States Bureau of the Census.

27 (b) For purposes of determining the population of a home rule or  
28 general law borough, the population of each city located within the boundar-  
29 ies of the borough shall be subtracted from the population of the borough.

1 \* Sec. 4. MUNICIPAL AID ACCOUNT. The municipal aid account is estab-  
2 lished in the Department of Administration. Money to carry out the provi-  
3 sions of sec. 1 of this Act shall be appropriated to the account and dis-  
4 tributed by the Department of Administration as authorized in sec. 1 of this  
5 Act. If the amount appropriated to the account is not sufficient to finance  
6 all entitlements, the amount appropriated shall be distributed pro rata  
7 among eligible municipalities.

8 \* Sec. 5. UNINCORPORATED COMMUNITY AID ACCOUNT. The unincorporated  
9 community aid account is established in the Department of Community and  
10 Regional Affairs. Money to carry out the provisions of sec. 2 of this Act  
11 shall be appropriated to the account and distributed by the Department of  
12 Community and Regional Affairs as authorized in sec. 2 of this Act. If the  
13 amount appropriated to the account is not sufficient to finance all entitle-  
14 ments, the amount appropriated shall be distributed pro rata among eligible  
15 recipients.

16 \* Sec. 6. DEFINITIONS. In this Act,

17 (1) "capital project" means

18 (A) a public facility; or

19 (B) equipment which may be necessary to construct, operate,  
20 or maintain a public facility or service;

21 (2) "municipality" means a city, borough, or unified municipality  
22 incorporated under state law and includes home rule and general law munici-  
23 palities;

24 (3) "unincorporated community" means a place in the unorganized  
25 borough not incorporated as a municipality and in which 25 or more persons  
26 reside as a social unit.

27 \* Sec. 7. This Act takes effect July 1, 1981.

28

29

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

*Amended  
3/23/81*

I. REQUEST  
Bill/Resolution No. CSSB 168  
Title An Act relating to state assistance for capital projects; and pending for an effect-  
Requested by Senate Community & Regional Affairs Committee Date 3/5/81 ive date

II. FISCAL DETAIL  
Agency Affected Department of Community & Regional Affairs  
Program Category Affected Development  
BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
300 PERSONAL SERVICES	-0-	173.7	187.6	-0-	-0-	-0-
400 TRAVEL	-0-	18.9	9.6	-0-	-0-	-0-
300 CONTRACTUAL	-0-	50.6	54.6	-0-	-0-	-0-
400 COMMODITIES	-0-	1.0	1.0	-0-	-0-	-0-
500 EQUIPMENT	-0-	8.6	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.	-0-	24,987.0	-0-	-0-	-0-	-0-
<b>TOTAL</b>	-0-	25,239.8	252.8	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	25,239.8	252.8	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-5-	-5-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)  
Grant cost based on preliminary figures of U.S. Census for the unorganized borough X \$1,000.

Inflation figured at 8%.

It is envisioned that three existing DC&RA positions would be assigned to assist with this program in addition to their current duties and would be placed under the supervision of the Program Director.

The five new positions would all terminate June 30, 1983.

IV. DATE 3/5/81 PREPARED BY McKie Campbell  
AGENCY Department of Community & Regional Affairs

PERSONNEL

1. Program Director (Exempt)  
Range 20 Step A Supervisory

Salary	\$37,140.
Benefits	5,708.49
SBS	2,004.
Health Insurance	1,848.
	<u>\$46,700.49</u>

1. LGS IV  
Range 19 Step E (General)

Salary	\$39,120.
Benefits	6,012.74
SBS	2,004.
Health Insurance	1,848.
	<u>\$48,984.74.</u>

1. Accounting Technician  
Range 12 Step A (General)

Salary	21,132.
Benefits	3,247.99
SBS	2,004.
Health Insurance	1,848.
	<u>\$28,231.99</u>

1. Accounting Clerk III  
Range 10 Step A (General)

Salary	\$18,768.
Benefits	2,884.64
SBS	2,004.
Health Insurance	1,848.
	<u>\$25,504.64</u>

1. Clerk Typist II  
Range 7 Step E (General)

Salary	\$17,700.
Benefits	2,720.49
SBS	2,004.
Health Insurance	1,848.
	<u>\$24,272.49</u>

\$173,694.35

\$173.7

TRAVEL

30 trips at an average price of \$390 each	\$11,700.
60 days per diem at \$70 a day (State average)	\$4,200.
Coordination and contingency	<u>\$3,000.</u>
	<u>\$18,900</u>
	\$18.9

CONTRACTURAL

SPACE		\$16,200.
for five persons		
TELEPHONES		
Basis Service	Long Distance	
\$855	\$10,000	\$10,855.
DATA PROCESSING		
Programming fees		\$5,000.
PRINTING	\$1,000.	\$3,000.
ADVERTISING	\$1,000.	
POSTAGE	\$1,000.	
WORD PROCESSING		<u>\$7,000.</u>
Lease of 2 Wang work stations		\$50,596.
and 1 printer		
		\$50.6

COMMODITIES

5 x \$200	=	\$1,000.	
			\$1.

EQUIPMENT \*

5 Desks	\$2,411.04
5 Chairs	769.19
2 File Cabinets	1,400.00
2 Book cases	247.48
5 Calculators	1,245.30
2 IBM Dictating machines and	
1 IBM Transcriber	2,218.62
5 Plastic floor mats	200.
5 Trash cans	<u>50.</u>
	\$8,541.63

\*Equipment will be leased if that proves less expensive.

\$8.6