



THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

HB 92

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 92  
Title Library Assistance Grants  
Requested by House HESS Date March 13, 1981

II. FISCAL DETAIL

Agency Affected Department of Education  
Program Category Affected State Library  
BRU, Program, or Subprogram(s) Affected Regular Operations (grants)  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		1,080.0	1,188.0	1,306.8	1,437.5	1,581.2
TOTAL	-0-	1,080.0	1,188.0	1,306.8	1,437.5	1,581.2

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		1,080.0	1,188.0	1,306.8	1,437.5	1,581.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		N/A				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See Attached

IV. DATE 3/13/81 PREPARED BY Steve Hole Steve Hole  
AGENCY Department of Education  
PHONE 465-2800  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)

NEW LEGISLATION

Library Assistance Grant Fund

This legislation reflects high priority recommendations of the Alaska Conference on Library and Information Services held in nine communities in 1978-79. It is strongly supported by the Governor's Advisory Council on Libraries. As the education of Alaska's citizens increases, their need for and use of libraries increases.

The legislation provides for limited Public Library Assistance Grants to support and stabilize local public library services and for Interlibrary Cooperation Assistance Grants to libraries providing services to other libraries or communities in accord with the statewide plan. The interlibrary cooperation grants will allow Research, Resource and Area Center libraries to continue services, strengthen collections, and develop publications for the library users in the three regions of the Alaska Library Network. Basic standards of library cooperation and service will benefit all Alaskans. This grant program absorbs the existing \$1,000 grants for purchase of library materials by local libraries.

Fiscal Impact

Public Library Assistance Grants - Estimated \$10,000 each to 55  
local library outlets.....\$550,000

Interlibrary Cooperative Assistance Grants  
(Based on Network Needs)

Regional Resource Libraries	\$235,000
Research Libraries	\$180,000
Area Center Libraries	\$115,000
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	\$1,080,000

Also see draft transmittal letter.

Under the authority of art. III, sec. 18 of the Alaska Constitution, I am transmitting a bill relating to library assistance grants.

The bill would establish the library assistance grant program, recognizing and providing support for the cooperative network Alaska's libraries have developed to provide library services to all Alaskans. Assistance at the first level of library services, the local public library, aids basic operations and enables participation in the Alaska library network. Assistance for interlibrary cooperation enables libraries to share services and materials without detriment to their primary constituency, while improving the access of all members of the public to information.

Under this bill, two types of grants would be available: (1) public library assistance grants; and (2) interlibrary cooperation assistance grants. The former would be limited to \$10,000, but any amount over \$5,000 must be equally matched by local money. A base-year floor for local participation is established so that libraries would not be using the state money merely to supplant money they would otherwise be spending themselves. This approach will help assure the development of those essential services.

Introduced: 2/4/81  
Referred: Health, Education &  
Social Services and Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 92

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to library assistance grants; and  
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 14.56 is amended by adding new sections to read:

10 ARTICLE 5. LIBRARY ASSISTANCE GRANTS.

11 Sec. 14.56.300. LIBRARY ASSISTANCE GRANT FUND. There is estab-  
12 lished in the department a library assistance grant fund. From legis-  
13 lative appropriations to the fund, the department shall make grants to  
14 eligible libraries for public library operations or for interlibrary  
15 cooperation or for both.

16 Sec. 14.56.310. ELIGIBILITY. (a) Libraries eligible for grants  
17 under AS 14.56.300 are:

18 (1) public libraries operated by municipalities or by public  
19 library nonprofit corporations; and

20 (2) libraries sharing resources or providing services to  
21 other libraries.

22 (b) A library described in (a)(1) of this section is eligible for  
23 a public library assistance grant. A library described in either  
24 (a)(1) or (2) of this section is eligible for an interlibrary coopera-  
25 tion assistance grant.

26 Sec. 14.56.320. APPLICATIONS. An eligible library may apply to  
27 the department for a grant under AS 14.56.300 -- 14.56.340 in accord-  
28 ance with regulations adopted by the board.

29 Sec. 14.56.330. LIMITATIONS. (a) A public library assistance

1 grant under AS 14.56.300 -- 14.56.340 may not exceed \$10,000 for each  
2 local public library service outlet in any one fiscal year. However,  
3 no amount over \$5,000 may be granted unless it is equally matched by  
4 local money.

5 (b) State money granted to a library under AS 14.56.300 -- 14.56.-  
6 340 may not be used to supplant local money equal to local expenditures  
7 for that library in fiscal year 1980, as adjusted annually by the  
8 commissioner to conform approximately to changes in the United States  
9 Department of Labor Bureau of Labor Statistics consumer price index for  
10 Anchorage, Alaska. A library which uses state money to supplant local  
11 money forfeits eligibility for grants under AS 14.56.300 -- 14.56.340  
12 for two years.

13 Sec. 14.56.340. REGULATIONS. The board shall adopt regulations  
14 necessary to carry out the purposes of AS 14.56.300 -- 14.56.330.

15 \* Sec. 2. AS 14.56.040, 14.56.050, and 14.56.060 are repealed.

16 \* Sec. 3. Administrative regulations adopted under a provision repealed  
17 by sec. 2 of this Act remain in effect until amended or repealed by the  
18 State Board of Education.

19 \* Sec. 4. This Act takes effect July 1, 1981.  
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For an Act entitled: "An Act relating to library and museum grant assistance; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

Sections 1-3 of original HB 92.

Section 4. AS 14.57.010(b) (10) is amended to read as follows:

(10) provide museum services and administer state and other grants-in-aid to museums in the state [to supplement and improve their services], the grants to be paid from funds appropriated for that purpose, or from other funds available for that purpose. Grants administered under this section may be used to (1) acquire, preserve and display artifacts or other materials relating to Alaska human and natural history, (2) operate and perform museum functions, and (3) otherwise supplement and improve museum services. A grant appropriated under this section shall not exceed \$50,000.

Section 5. This Act takes effect July 1, 1981.

Summary: State Museums Problems and Needs

The Alaska Statewide Museums Plan and Comprehensive Needs Assessment was completed in 1980. It included all museums in the state and the long range plan developed was formulated by museum professionals and representatives throughout the state.

Summary of Needs

On-site professional assessments of 27 museums revealed that there are critical problems and needs in the following areas:

- \* Funding for acquisitions to preserve Alaska's heritage. Artifactual and historical materials are leaving the state at an unprecedented rate due to a very active outside market. Museums are unable to compete in this market to keep these materials in Alaska.
- \* Training is needed in order to develop strong and effective local and regional museums. Most museums are operated by part-time or volunteer employees. To manage Alaska's heritage resources it is imperative to create local and regional museums that can preserve and use the cultural and historical resources in their area.
- \* In 1978 museums provided services to more than 750,000 persons. Approximately half were out-of-state tourists. The State provides operational support for these services in the amount of \$1,800 average per museum. This is not sufficient to provide for development of exhibits and related services. In addition, the majority of museums are unable to use their resources to benefit local and regional schools and educational agencies. Added financial stability is a requirement for museum development.
- \* Security and environmental control problems are critical in most Alaskan museums. Fire and theft protection are lacking in most museums. In addition, only three museums have adequate environmental controls (temperature and humidity) required to protect and preserve artifacts.

Expanded grants funding would help meet these problems and needs for the more than 30 museums in Alaska.

### Examples of Needs

- Sheldon Jackson Museum: One of the most outstanding collections of Tlingit and Eskimo materials in Alaska. No environmental controls. Insect infestation in facility. Inadequate security. Insufficient operational funding.
- Pratt Museum, Homer: Access to facility is needed. Educational programs serving the region have had to be cut due to lack of funding. Exhibits development needed. This museum could achieve accreditation by American Association of Museums with some additional support.
- Ketchikan Heritage Center and Museum: Needs improved security, funding for preservation of photo collections and artifacts, and exhibits and education program development.
- Skagway Museum: No fire or theft protection, no environmental controls, in need of substantial preservation work to collections.
- Ft. Yukon Museum: Inadequate security, environmental controls, funding for acquisitions, and need to develop expanded regional education services.
- Bethel Museum: Need funding to complete conservation work to damaged collection (fire), develop exhibits, and expand educational services to the region. Also need funds for acquisitions.
- Baranov Museum, Kodiak: Funds needed for expand education and exhibit programs and document and catalog collections.
- Transportation Museum, Palmer: Inadequate security and environmental controls, need exhibits development, and expansion of education programs. Funding insufficient for preservation of historical aircraft.

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Also see draft transmittal letter.

HB92

January 19, 1981

Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Mr. Speaker:

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The bill would establish the library assistance grant program, recognizing and providing support for the cooperative network Alaska's libraries have developed to provide library services to all Alaskans. Assistance at the first level of library services, the local public library, aids basic operations and enables participation in the Alaska library network. Assistance for interlibrary cooperation enables libraries to share services and materials without detriment to their primary constituency, while improving the access of all members of the public to information.

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I urge your thoughtful consideration of the library needs of all Alaskans and your prompt enactment of this bill.

Sincerely,

S/SSH

Jay S. Hammond  
Governor

# MEMORANDUM

HB 92

State of Alaska

TO: Representative Thelma Buchholdt  
Alaska State Legislature

DATE: May 4, 1981

FILE NO:

TELEPHONE NO: 465-2910

FROM: Margaret Leibowitz *ml*  
Deputy Director  
Alaska State Library

SUBJECT: LIBRARY NETWORK ORGANIZATION

## Regional Resource Libraries

Anchorage Municipal Libraries - Z.J. Loussac Branch  
Interlibrary loan - 5 year total, \$184,650 (Anchorage space has been so limited no other regional service is provided.)

Fairbanks North Star Borough Library - Noel B. Wien Library  
Northern Region Library Services - 5 year total, \$295,131 (includes mail service, film circuit, paperback service, long loans, interlibrary loan, collection development)

Juneau Municipal Libraries - Juneau Memorial Library  
Phonorecord Loans - Southeast Planning, film circuit, collection development - 5 year total, \$20,912 (Juneau's space also limits regional services at present)

## Regional Research Libraries

E.E. Rasmuson Library, University of Alaska, Fairbanks  
Special project grants - Periodicals, list etc., 5 year total, \$12,300. Participates in network activities.

University of Alaska, Anchorage, Library  
No grant since 1975. Participates in network activities.

Alaska State Library  
Not eligible for the grants - basic program is all related to the services of the network.

## Area Center Libraries

Nome- Kegoayah Kozga Library - library staff, collections and services for 7-18 communities in the surrounding area. 5 year total, \$92,074.

Bethel - Kuskokwim Consortium Library - library staff, collections and services for 9-12 communities in the surrounding area. A new project this year with a Legislative grant and with \$16,000 from the State Library.

Potential area centers are Kodiak, Ketchikan, Sitka, Dillingham or Naknek. So far only Kodiak has indicated a strong interest. Boroughs such as Kenai Peninsula, North Slope, and Matanuska-Susitna are also potential recipients if projects are for activities which benefit both local and statewide library services.

May 4, 1981

MEMO TO: Representative Thelma Buchholdt (continued)

FROM: Margaret Leibowitz, State Library

Allocation of funds:

The Interlibrary Cooperative Assistance grants would necessarily be dependent on the services provided. Since Fairbanks provides all regional services, it would receive a minimum of \$78,000 if it continued to do so. Both Anchorage and Juneau will be able to increase services when they have new headquarters. In the meantime alternate locations might provide some regional services or the services might be improved by collection development, automation or other factors that affect regional services.

The Research libraries need support of their strong participation in interlibrary loan and in developing special access tools such as newspaper indexes and serials lists which can be used statewide. In the event of a Capital move an alternate Southeast Research Library will have to be selected and assisted.

Because the regulations need to be developed with the assistance of librarians, users, Advisory Council and the State Board of Education, I hesitate to say exactly how the money will be allocated. Project proposals will be evaluated for both short and long range benefit to the whole Alaska Library Network. The initial figures were estimated at

\$50-70,000 for each Regional Resource Library with the remaining amount for special emphasis projects at one or more of the three

\$60,000 each for the two Research Libraries and the remaining amount for special emphasis projects at these or other libraries with special collections

\$25,000 for Area Center libraries plus special projects.

For example of a special project - Kenai Community Library is preparing work sheets to add its collection records to the Washington Library Network so that the materials will be available for interlibrary loan. Some assistance in staff salaries would allow them to proceed quickly.

Attached is the 1969 Summary Report of Library Services for All Alaskans, A Statewide Library Development Plan.

If you have other questions, please let me know.