

# COMMITTEE REPORT

## HOUSE

FURTHER:

(11)

2/24/82

Date: Mar. 11, 1982

Mr. Speaker: (Taken from Rules 2/24/82)

The Committee on FINANCE has had HB 114

"An Act relating to the office of alcoholism and drug abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse."

under consideration and ~~(a majority of the committee)~~ ~~(the committee)~~ reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HB 114 (fin)  same title  
 new title
- and recommends do pass
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

Robert P. Odgers  
William W. Bennett  
John J. Pendergast  
Garth Miller  
Montgomery  
Sam Estet

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Robert P. Odgers  
CHAIRMAN

Original sponsor: Rules/Governor

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 114 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the office of alcoholism and drug  
7 abuse in the Department of Health and Social Services,  
8 and combining the Review Board on Alcoholism with the  
9 Advisory Board on Drug Abuse."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 44.29.100 is amended to read:

12 ARTICLE 3. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

13 Sec. 44.29.100. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

14 There is established in the Department of Health and Social Services an  
15 advisory board on alcoholism and drug abuse.

16 \* Sec. 2. AS 44.29.110 is amended to read:

17 Sec. 44.29.110. COMPOSITION. The [ADVISORY] board [ON DRUG ABUSE]  
18 shall consist of 12 members [, BROADLY REPRESENTATIVE OF ALL DRUG-RELATED  
19 FIELDS, WHO ARE KNOWN FOR THEIR EXPERIENCE OR INTEREST IN DRUG ABUSE AND  
20 WHO SHALL BE] appointed by the governor.

21 \* Sec. 3. AS 44.29 is amended by adding a new section to read:

22 Sec. 44.29.115. QUALIFICATIONS OF BOARD MEMBERS. (a) The governor  
23 shall appoint the 12 members of the board as follows:

24 (1) two members shall be persons who are licensed to practice  
25 medicine in the state, one of whom shall be certified in psychiatry by  
26 the American Board of Psychiatry and Neurology;

27 (2) one member shall be a practicing attorney who has been  
28 admitted to practice law by the state supreme court;

29 (3) eight members shall be persons who have evidenced an

1 interest in the problems of alcoholism or drug abuse and who have know-  
2 ledge of the social problems associated with alcoholism or drug abuse;  
3 two of these members shall be persons who have recovered from their own  
4 debilitating use of alcohol or other drugs; and

5 (4) one member shall be a representative of the liquor  
6 industry.

7 (b) The governor shall apportion the membership of the board so  
8 that

9 (1) four members are residents of the northern health service  
10 area established under 42 U.S.C. 300(1);

11 (2) four members are residents of the southcentral health  
12 service area established under 42 U.S.C. 300(1);

13 (3) four members are residents of the southeastern health  
14 service area established under 42 U.S.C. 300(1).

15 \* Sec. 4. AS 44.29.120 is repealed and reenacted to read:

16 Sec. 44.29.120. TERM OF OFFICE. (a) Members of the board shall  
17 be appointed for staggered terms of four years.

18 (b) A vacancy on the board shall be filled by appointment by the  
19 governor for the unexpired part of the vacated term.

20 (c) Members of the board serve at the pleasure of the governor.

21 \* Sec. 5. AS 44.29.130 is amended to read:

22 Sec. 44.29.130. COMPENSATION, PER DIEM, AND EXPENSES. Members of  
23 the [ADVISORY] board [ON DRUG ABUSE] are not entitled to a salary, but  
24 are entitled to per diem, reimbursement for travel, and other expenses  
25 authorized by law for other boards.

26 \* Sec. 6. AS 44.29.140 is amended to read:

27 Sec. 44.29.140. DUTIES. The board shall act in an advisory capac-  
28 ity to the commissioner of health and social services in the following  
29 matters:

1 (1) special problems affecting mental health which alcoholism  
2 or drug abuse [OR ADDICTION] may present;

3 (2) educational research and public informational activities  
4 conducted by the Department of Health and Social Services and others in  
5 respect to the problems presented by alcoholism or drug abuse;

6 (3) social problems which affect rehabilitation of alcoholics  
7 and drug abusers [USERS AND ADDICTS];

8 (4) legal processes which affect the treatment and rehabili-  
9 tation of alcoholics and drug abusers [USERS AND ADDICTS];

10 (5) development of programs of prevention, treatment, and  
11 rehabilitation for alcoholics and drug abusers [AND ADDICTS];

12 (6) review of applications [AND SUBSEQUENT RECOMMENDATIONS TO  
13 THE COMMISSIONER OF HEALTH AND SOCIAL SERVICES ON USE OF FUNDS] for  
14 grants for local alcoholism or drug abuse [PROJECTS AND] programs;

15 (7) preparation and review of local, regional, and state-  
16 wide plans for the prevention, treatment, and control of alcoholism  
17 and drug abuse [EVALUATION OF EFFECTIVENESS OF DRUG ABUSE PROGRAMS IN  
18 THE STATE].

19 \* Sec. 7. AS 44.29 is amended by adding a new section to read:

20 Sec. 44.29.200. DEFINITION. In this chapter, "board" means the  
21 Advisory Board on Alcoholism and Drug Abuse.

22 \* Sec. 8. AS 47.37.030(1) is amended to read:

23 (1) plan, establish, and maintain [TREATMENT] programs for  
24 the prevention and treatment of alcoholism and drug abuse [AS APPROPRI-  
25 ATE];

26 \* Sec. 9. AS 47.37.030(2) is amended to read:

27 (2) make contracts and award grants necessary or incidental  
28 to the performance of its duties and the execution of its powers,  
29 including contracts with and grants to public and private agencies,

1 organizations, and individuals, to pay them for services rendered or  
2 furnished to alcoholics, [OR] intoxicated persons, or drug abusers; to  
3 the maximum extent possible, contracts and grants shall be for a period  
4 of two years;

5 \* Sec. 10. AS 47.37.030(4) is amended to read:

6 (4) administer or supervise the administration of the pro-  
7 visions relating to alcoholics, [AND] intoxicated persons, and drug  
8 abusers of [ANY] state plans [PLAN] submitted for federal funding under  
9 federal health, welfare, or treatment legislation;

10 \* Sec. 11. AS 47.37.030(5) is amended to read:

11 (5) coordinate its activities and cooperate with alcoholism  
12 and drug abuse programs in this and other states, and make contracts and  
13 other joint or cooperative arrangements with state, local, or private  
14 agencies for the treatment of alcoholics, [AND] intoxicated persons, and  
15 drug abusers and for the common advancement of alcoholism and drug abuse  
16 programs in this and other states;

17 \* Sec. 12. AS 47.37.030(8) is amended to read:

18 (8) acquire, hold, or dispose of real property or any inter-  
19 est in it, and construct, lease, or otherwise provide treatment facili-  
20 ties for alcoholics, [AND] intoxicated persons, and drug abusers;  
21 however, the office shall encourage local initiative, involvement and  
22 financial participation under grants-in-aid whenever possible in pre-  
23 ference to the construction or operation of facilities directly by the  
24 office.

25 \* Sec. 13. AS 47.37.120 is amended to read:

26 Sec. 47.37.120. [ALCOHOLISM] PROGRAM COORDINATOR. The [ALCOHOL-  
27 ISM] program coordinator shall carry out the development and implemen-  
28 tation of a comprehensive program dealing with the prevention and treat-  
29 ment of, and research on [AND EDUCATION CONCERNING ALCOHOLIC] problems

1 of alcoholism and drug abuse as they affect the state.

2 \* Sec. 14. AS 47.37.270(13) is amended to read:

3 (13) "board" means the Advisory [REVIEW] Board on Alcoholism  
4 and Drug Abuse established under AS 44.29.100 [AS 47.37.060].

5 \* Sec. 15. AS 44.29.150 and AS 47.37.060 - 47.37.110 are repealed.

6 \* Sec. 16. The terms of the members of the Review Board on Alcoholism  
7 established under AS 47.37.060 and the Advisory Board on Drug Abuse estab-  
8 lished under AS 44.29.100 terminate on the effective date of this Act. The  
9 governor may appoint a person who has served on either board who meets the  
10 qualifications prescribed in this Act to the Advisory Board on Alcoholism and  
11 Drug Abuse.

two members of which shall be persons who themselves have experienced a recovery process from the debilitating use of alcohol or other drugs;

1 interest in the problems of alcoholism or drug abuse and who have know-  
2 ledge of the social problems associated with alcoholism or drug abuse;  
3 and

4 (4) one member shall be a representative of the liquor  
5 industry.

6 (b) The governor shall apportion the membership of the board so  
7 that

8 (1) four members are residents of the northern health service  
9 area established under 42 U.S.C. 300(1);

10 (2) four members are residents of the southcentral health  
11 service area established under 42 U.S.C. 300(1);

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24 authorized by law for other boards.

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26 Sec. 44.29.140. DUTIES. The board shall act in an advisory  
27 capacity to the commissioner of health and social services in the follow-  
28 ing matters:

29 (1) special problems affecting mental health which alcoholism

CS for House Bill 114- Ammendment

"An Act relating to the office of alcoholism and drug abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse"

Sec. 3. 44.29.115. QUALIFICATIONS OF BOARD MEMBERS

(3) Eight members shall be persons who have evidenced an interest in the problems of alcoholism or drug abuse and who have knowledge of the social problems associated with alcoholism or drug abuse; (ADD) two members of which, shall be persons who themselves have experienced a recovery process from the debilitating use of alcohol or other drugs.

Option 1

- (5) two members shall be persons who are recovering alcoholics or drug abusers.

Option 2

- (5) two members shall be persons who themselves have experienced a recovery process from the debilitating use of alcohol or other drugs.

Option 3

- (5) two members shall be persons who themselves have experienced a recovery process from alcoholism or drug abuse.

HB 114

Sec. 3 44.29.115 Qualifications of Board Members

(3) six [eight] members shall be persons - - - - -

(4) one member shall be a representative of the liquor industry

New subsection from above options

→ (5) two members shall be . . . . .

ALASKA

STATE LEGISLATURE

**MEMORANDUM**

- passed House Finance  
subject to revision

SOADA — George Mundell

2 yrs. ago they tried to do this the  
legis. attorneys said they couldn't do it -  
no legal words (option 1) - most sense,  
easiest to understand  
for recovered alcoholics (option 2) - probably the best

Introduced: 2/4/81  
Referred: Health, Education &  
Social Services

1 IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 114

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the office of alcoholism and drug  
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13 Sec. 44.29.100. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

14 There is established in the Department of Health and Social Services an  
15 advisory board on alcoholism and drug abuse. The board is a standing  
16 committee of the Statewide Health Coordinating Council established under  
17 AS 18.07.011.

18 \* Sec. 2. AS 44.29.110 is amended to read:

19 Sec. 44.29.110. COMPOSITION. The [ADVISORY] board [ON DRUG  
20 ABUSE] shall consist of 12 members [, BROADLY REPRESENTATIVE OF ALL  
21 DRUG-RELATED FIELDS, WHO ARE KNOWN FOR THEIR EXPERIENCE OR INTEREST IN  
22 DRUG ABUSE AND WHO SHALL BE] appointed by the governor.

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28 the American Board of Psychiatry and Neurology;

29 (2) one member shall be a practicing attorney who has been

1 admitted to practice law by the state supreme court;

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3 interest in the problems of alcoholism or drug abuse and who have  
4 knowledge of the social problems associated with alcoholism or drug  
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*experience*



1           Statewide Health Coordinating Council in the following matters:

2                   (1) special problems affecting mental health which alcoholism  
3                   or drug abuse [OR ADDICTION] may present;

4                   (2) educational research and public informational activities  
5                   conducted by the Department of Health and Social Services and others in  
6                   respect to the problems presented by alcoholism or drug abuse;

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17                   wide plans for the prevention, treatment, and control of alcoholism  
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19                   THE STATE].

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28                   (2) make contracts and award grants necessary or incidental  
29                   to the performance of its duties and the execution of its powers,

1 including contracts with and grants to public and private agencies,  
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3 furnished to alcoholics, [OR] intoxicated persons, or drug abusers; to  
4 the maximum extent possible, contracts and grants shall be for a period  
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20 est in it, and construct, lease, or otherwise provide treatment facili-  
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23 financial participation under grants-in-aid whenever possible in pre-  
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25 office.

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28 ISM] program coordinator shall carry out the development and implemen-  
29 tation of a comprehensive program dealing with the prevention and

1 treatment of, and research on [AND EDUCATION CONCERNING ALCOHOLIC]  
2 problems of alcoholism and drug abuse as they affect the state.

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5 and Drug Abuse established under AS 44.29.100 [AS 47.37.060].

6 \* Sec. 15. AS 44.29.150 and AS 47.37.060 - 47.37.110 are repealed.

7 \* Sec. 16. The terms of the members of the Review Board on Alcoholism  
8 established under AS 47.37.060, which is repealed in sec. 15 of this Act,  
9 and the Advisory Board on Drug Abuse appointed before the effective date of  
10 this Act terminate on the effective date of this Act. The governor may  
11 appoint a person who has served on either board who meets the qualifications  
12 prescribed in this Act to the Advisory Board on Alcoholism and Drug Abuse.

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**GEORGE E. MUNDELL**  
Regional Program Coordinator

**STATE OF ALASKA**  
Department of Health & Social Services  
Office of Alcoholism & Drug Abuse

Pouch H-05F  
Juneau, Alaska 99811  
Phone: (907) 586-6201

POSITION PAPER

CS FOR HOUSE BILL NO. 114

"An Act relating to the Office of Alcoholism and Drug Abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse".

Combining the two advisory boards would improve the continuity of service planning and delivery, facilitate board involvement in planning, budget allocation and oversight, and save State money at several levels.

The Office of Alcoholism and Drug Abuse were administratively combined by the Legislature in 1977. The Office has, in the five years of its existence as a single agency, gradually integrated its functions in order to provide support functions as effectively as possible. Accordingly, the Office has adopted common philosophies and procedures for planning, administration, prevention, intervention and training services. The Office has experienced no detriment to program or support services as a result of this commonality. The Office does recognize that serious abusers of alcohol and narcotics require different treatment approaches.

Recent trends however, indicate an increase in use of more than one drug, including alcohol. In 1980, 23.7% of drug treatment admissions listed alcohol as a secondary drug. In 1981, 27.1% listed alcohol. Additionally, the local programs available in fifty-three communities provide services to both alcohol and other drug abusers, referring as needed to specialized narcotic drug treatment in Anchorage or Fairbanks. If the boards are combined, the State's response to the needs of combined programs and the poly drug abusing client would be more effective. Local service providers would experience relief from the necessity of communicating with members of two boards, and in some cases, the necessity of writing, presenting, and reporting on two separate grants for essentially the same services.

Another major area of benefit would result from the bill's provisions for regional membership. The program interests in different portions of the state would have better access to the Board and better representation. It is expected that services would, as a result, better meet the area's needs. The Board members could also play a more active role in coordinating services and strategies with allied service and planning agencies in their respective regions, including Health Systems Agencies. The Department feels that this regional membership configuration, together with the Alcohol and Drug Abuse Board's designation as a subcommittee of the Statewide Health Coordinating Council, would greatly enhance the effectiveness of the entire health care system. It would provide a direct access route for local program interests into statewide health planning. Similarly a combined board would be able to relate more effectively with other state departments and divisions encountering alcohol and other drug problems.

From an administrative standpoint greater efficiency would be realized in several ways. First, substantial savings would accrue from the reduced travel: currently, the Office pays travel and per diem for both Board's and staff to attend at least eight full Board meetings per year. Under the

proposed legislation, the number would be reduced to four. Aside from travel cost savings, personnel time and administrative expenses necessary to arrange, prepare for, and otherwise support the activity of eight Board meetings would be reduced by approximately half.

While the above discussion describes cost savings at the level of the State Office, still further advantages would be realized at the grantee, or service provider level, should the proposed Board combination occur. Many of the Office's grantees budget for attendance at one or more Board meetings in order to keep abreast of policy and ensure continuity of program effort from the state to the local level. Since the great majority of these community agencies provide service to both alcohol and other drug abuses, contact with both Boards is usually maintained. If the boards are combined, the desirable level of contact with statewide policy advisors could be achieved at less cost, and the money saved could be redirected toward providing local services.

The Department strongly recommends passage of the proposed legislation.

Recommended by:

Robert L. Cole

Robert L. Cole  
Coordinator  
Office of Alcoholism  
& Drug Abuse

Date:

03/03/82

Approved by:

Helen D. Beirne

Helen D. Beirne  
Commissioner  
Department of Health &  
Social Services

Date:

3-8-82

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

- I. REQUEST  
 Bill/Resolution No. CS FOR HOUSE BILL NO. 114  
 Title "An Act relating to the Office of Alcoholism & Drug Abuse in the Dept. of Health & Social Services, and Combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse"  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_
- II. FISCAL DETAIL  
 Agency Affected Department of Health and Social Services  
 Program Category Affected Office of Alcoholism/Drug Abuse  
 BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
POSITIONS	-0-	-0-	-0-	-0-	-0-	-0-
FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The expected savings resulting from merging the two separate boards has already been accounted for in the Administration's FY '83 budget submission.

IV. DATE March 3, 1982 PREPARED BY Robert L. Cole  
 AGENCY Office of Alcoholism/Drug Abuse  
 PHONE 586-6201  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-001 (Rev. 12/81)

*Robert L. Cole*

*JCC*

BRIEFLY DESCRIBE WHAT FY 82 COMPONENT ACTIVITIES HAVE BEEN DISCONTINUED.

1. Central and regional office administrative and professional staff positions will be reduced by 20%.
2. Advisory board travel and per diem will be reduced by co-scheduling meetings of the two boards. Field and non-employee travel and per diem will be reduced.
3. Proposed professional services in primary prevention, employee assistance intervention and research will be reduced.

3			GOVERNOR REQUEST
CODE	EXPENDITURES BY OBJECT	AMOUNT	
100	Personal Services	( 168.3 )	( )
200	Travel	( 68.5 )	( )
300	Contractual Services	( 433.9 )	( )
400	Commodities	( )	( )
500	Equipment	( )	( )
600	Land, Buildings, etc.	( )	( )
700	Grants, Claims, etc.	( )	( )
800	Miscellaneous	( )	( )
	Total	( 670.7 )	( )
	I-A Trans. (non-add)	*****	( )
Federal Receipts-Code:			( )
G.F. Match			( )
General Fund			( )
I-A Receipts			( )
Program Receipts			( )
Other			( )
Other			( )
4. POSITIONS DISCONTINUED	PFT	( 5 )	( )
	STAFF MONTHS	( 60 )	( )
	FTE	( )	( )
5. IMPACT FROM/TO CAPITAL PROJECT (NAME)			
CHAPTER _____ SLA _____, PAGE/LINE _____			

2. EXPLAIN WHICH POLICY BUDGET PROGRAM OBJECTIVE IS AFFECTED AND HOW.

This reduction will limit the scope of administrative and support services available to implement provisions of 47.37 Uniform Alcoholism Intoxication and Treatment Act as well as support for the statewide alcoholism and drug abuse service delivery system including monitoring, evaluation and administrative functions.

AGENCY Health & Social Services

PROGRAM Mental Health

BRU Alcoholism/Drug Abuse

COMPONENT Administration

FY 83

**8** COMPONENT DECREASE  
(BELOW CONTINUATION)

Original sponsor: Rules/Governor

Offered: 2/22/82  
Referred: Rules

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 114 (HESS)

3 .IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the office of alcoholism and drug  
7 abuse in the Department of Health and Social Services,  
8 and combining the Review Board on Alcoholism with the  
9 Advisory Board on Drug Abuse."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 44.29.100 is amended to read:

12 ARTICLE 3. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

13 Sec. 44.29.100. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

14 There is established in the Department of Health and Social Services an  
15 advisory board on alcoholism and drug abuse.

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FISCAL NOTE

I. REQUEST HOUSE BILL NO. 114  
 Bill/Resolution No. \_\_\_\_\_  
 Title Combining the Alcoholism and Drug Abuse Advisory Boards  
 Requested by Governor Date 1-19-81

II. FISCAL DETAIL Department of Health and Social Services  
 Agency Affected \_\_\_\_\_  
 Program Category Affected Office of Alcoholism/Drug Abuse  
 BRU, Program, or Subprogram(s) Affected Administration  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL			(16.2)			
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			(16.2)			

FUNDING (Thousands of Dollars)

GENERAL FUND			(16.2)			
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME			-0-			
PART TIME			-0-			
TEMPORARY			-0-			

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The passage of this bill would result in a negative fiscal note or \$16,200. of estimated State General Fund savings in FY 82.

- A. (2) Boards 18 members x 4 meetings annually - Transportation and Per Diem \$48.6
  - B. (1) Board 12 members x 4 meetings annually - Transportation and Per Diem 32.4
- Estimated FY 82 Savings \$16.2

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (Must Legislator Named)

Prepared by: George Mundell Date: 1-19-81  
 Division/Office Alcoholism/Drug Abuse Pli: 586-6201  
 Department of Health & Social Services

POSITION PAPER

HOUSE BILL NO. 114

H8 114

"An Act relating to the Office of Alcoholism and Drug Abuse in the Department of Health and Social Services, and combining the Review Board on Alcoholism with the Advisory Board on Drug Abuse".

Combining the two advisory boards would improve the continuity of service planning and delivery, facilitate board involvement in planning, budget allocation and oversight, and save State money at several levels.

The Office of Alcoholism and Drug Abuse were administratively combined by the Legislature in 1977. The Office has, in the five years of its existence as a single agency, gradually integrated its functions in order to provide support functions as effectively as possible. Accordingly, the Office has adopted common philosophies and procedures for planning, administration, prevention, intervention and training services. The Office has experienced no detriment to program or support services as a result of this commonality. The Office does recognize that serious abusers of alcohol and narcotics require different treatment approaches.

Recent trends however, indicate an increase in use of more than one drug, including alcohol. In 1980, 23.7% of drug treatment admissions listed alcohol as a secondary drug. In 1981, 27.1% listed alcohol. Additionally, the local programs available in fifty-three communities provide services to both alcohol and other drug abusers, referring as needed to specialized narcotic drug treatment in Anchorage or Fairbanks. If the boards are combined, the State's response to the needs of combined programs and the poly drug abusing client would be more effective. Local service providers would experience relief from the necessity of communicating with members of two boards, and in some cases, the necessity of writing, presenting, and reporting on two separate grants for essentially the same services.

Another major area of benefit would result from the bill's provisions for regional membership. The program interests in different portions of the state would have better access to the Board and better representation. It is expected that services would, as a result, better meet the area's needs. The Board members could also play a more active role in coordinating services and strategies with allied service and planning agencies in their respective regions, including Health Systems Agencies. The Department feels that this regional membership configuration, together with the Alcohol and Drug Abuse Board's designation as a subcommittee of the Statewide Health Coordinating Council, would greatly enhance the effectiveness of the entire health care system. It would provide a direct access route for local program interests into statewide health planning. Similarly a combined board would be able to relate more effectively with other state departments and divisions encountering alcohol and other drug problems.

From an administrative standpoint greater efficiency would be realized in several ways. First, substantial savings would accrue from the reduced travel: currently, the Office pays travel and per diem for both Board's and staff to attend at least eight full Board meetings per year. Under the

proposed legislation, the number would be reduced to four. Aside from travel cost savings, personnel time and administrative expenses necessary to arrange, prepare for, and otherwise support the activity of eight Board meetings would be reduced by approximately half.

While the above discussion describes cost savings at the level of the State Office, still further advantages would be realized at the grantee, or service provider level, should the proposed Board combination occur. Many of the Office's grantees budget for attendance at one or more Board meetings in order to keep abreast of policy and ensure continuity of program effort from the state to the local level. Since the great majority of these community agencies provide service to both alcohol and other drug abuses, contact with both Boards is usually maintained. If the boards are combined, the desirable level of contact with statewide policy advisors could be achieved at less cost, and the money saved could be redirected toward providing local services.

The Department strongly recommends passage of the proposed legislation.

Recommended by: Robert L. Cole  
Robert L. Cole  
Coordinator  
Office of Alcoholism  
& Drug Abuse

Date: 1/22/82

Approved by: Helen D. Beirne  
Helen D. Beirne  
Commissioner  
Department of Health &  
Social Services

Date: 1/25/82

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

- I. REQUEST  
Bill/Resolution No. HOUSE BILL NO. 114  
Title "An Act relating to the Office of Alcoholism & Drug Abuse  
Requested by \_\_\_\_\_ Date \_\_\_\_\_  
in the Dept. of Health & Social Services, and combining the Review  
II. FISCAL DETAIL Board on Alcoholism with the Advisory Board on Drug Abuse".  
Agency Affected Department of Health and Social Services  
Program Category Affected Office of Alcoholism and Drug Abuse  
BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_  
(Note: If more than one budget component is affected, separate line-item  
amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						
POSITIONS	-0-	-0-	-0-	-0-	-0-	-0-
FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The expected savings resulting from merging the two separate boards has already been accounted for in the administration's FY '83 budget submission.

IV. DATE January 22, 1982 PREPARED BY Robert L. Cole  
AGENCY Office of Alcoholism/Drug Abuse  
Original: Legislative Finance PHONE 586-6201  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)  
33-001 (Rev. 12/81)

*Robert L. Cole*

JCC

HEALTH DEPARTMENT OF HEALTH & SOCIAL SERVICES ALCOHOL/DRUG ABUSE ADMINISTRATION

COMP# 06-36-5-30-01-

ALCOHOL AND DRUG ABUSE ADMINISTRATION

ALCOHOL AND DRUG ABUSE ADMINISTRATION

S/F SUMMARY... YE  
ELECTION DISTRICT...  
PBA UPDATE... 0/00/

EXPENDITURES	(01)	(02)	(03)	(04)	(05)	(06)	(07)	(08)	(09)	(10)	(11)	(12)	(13)
FUNDING	81 AUTH	81 FINAL	81 ACT	82 AUTH	82 SUPL	82 RP	83 CONT.	83 ADD.	REQUEST	GOVERNOR	HOUSE	SENATE	LEG
PERS. SERV.	656.6	735.2	607.9	915.7			1007.5	(468.3)	837.2				
TRAVEL	208.2	208.2	169.9	233.5			256.9	(68.5)	188.4				
CONTRACTUAL	412.9	412.9	257.2	1257.3			1178.6	(433.9)	744.7				
COMMODITIES	14.2	14.2	13.7	19.9			21.2		21.2				
EQUIPMENT	11.9	11.9	12.1										
LANDS/BLDGS													
GRANTS, CLMS													
MISC.			1011.1										
TOTAL EXPEND	1303.8	1382.4	<del>1060.8</del>	2426.4			2464.7	(670.7)	1794.0				
I-A TRANSFER	9.0		82.9	188.0									
002 FED RCPTS	390.3	390.3	257.6	224.0									
003 G/F MATCH	6.9	6.9	6.9	10.7									
004 GEN FUND	906.6	985.2	796.6	2191.7			2464.7	(670.7)	1794.0				
005 I/A RCPTS													
028 PGM RCPTS													
*** IMBALANCE		-1382.4	-1060.8										
5 FULL-TIME	21.0	26.0	26.0	25.0			25.0	(5.0)	20.0				
6 PART-TIME													
7 TEMPORARY													
8 STAFF MONTHS	252.0	312.0	312.0	300.0			300.0	(60.0)	240.0				

BRIEFLY DESCRIBE WHAT FY 82 COMPONENT ACTIVITIES HAVE BEEN DISCONTINUED.

1. Central and regional office administrative and professional staff positions will be reduced by 20%.
2. Advisory board travel and per diem will be reduced by co-scheduling meetings of the two boards. Field and non-employee travel and per diem will be reduced.
3. Proposed professional services in primary prevention, employee assistance intervention and research will be reduced.

2. EXPLAIN WHICH POLICY BUDGET PROGRAM OBJECTIVE IS AFFECTED AND HOW.

This reduction will limit the scope of administrative and support services available to implement provisions of 47.37 Uniform Alcoholism Intoxication and Treatment Act as well as support for the statewide alcoholism and drug abuse service delivery system including monitoring, evaluation and administrative functions.

3			GOVERNOR REQUEST
CODE	EXPENDITURES BY OBJECT	AMOUNT	
100	Personal Services	( 168.3 )	( )
200	Travel	( 68.5 )	( )
300	Contractual Services	( 433.9 )	( )
400	Commodities	( )	( )
500	Equipment	( )	( )
600	Land, Buildings, etc.	( )	( )
700	Grants, Claims, etc.	( )	( )
800	Miscellaneous	( )	( )
	Total	( 670.7 )	( )
	I-A Trans.(non-add)	*****	( )
Federal	Receipts-Code:	( )	( )
G.F.	Match	( )	( )
General	Fund	( )	( )
I-A	Receipts	( )	( )
Program	Receipts	( )	( )
Other		( )	( )
Other		( )	( )
4. POSITIONS DISCONTINUED	PFT	( 5 )	( )
	STAFF MONTHS	( 60 )	( )
	FTE	( )	( )
5. IMPACT FROM/TO CAPITAL PROJECT (NAME)			
CHAPTER _____ SLA _____, PAGE/LINE _____			

AGENCY Health & Social Services

PROGRAM Mental Health

**8** COMPONENT DECREASE  
(BELOW CONTINUATION)

BRU Alcoholism/Drug Abuse

**FY 83**

COMPONENT Administration

HB 114

February 2, 1981

Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill which would combine the Review Board on Alcoholism with the Advisory Board on Drug Abuse. The combined board would save money for travel, per diem, and staff support and would afford those interested in both alcoholism and drug abuse access to the state health planning process because the combined board would be a standing committee of the Statewide Health Coordinating Council. The bill would also give the combined board regional membership which would promote cooperation with regional health systems agencies and would make it possible for communities working on both alcoholism and drug abuse to work with only one board.

This bill also would amend the powers of the Office of Alcoholism and Drug Abuse to provide authority to combat drug abuse. The legislature recently amended the name of the office to include drug abuse, however, a corresponding change was not made in the law relating to its authority to prevent drug abuse.

Sincerely,

S/JS#

Jay S. Hammond  
Governor

Original sponsor: Rules/Governor

Offered: 2/22/82  
Referred: Rules

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10 Drug Abuse.

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Introduced: 2/4/81  
Referred: Health, Education &  
Social Services

1 IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 114

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the office of alcoholism and drug  
7 abuse in the Department of Health and Social Services,  
8 and combining the Review Board on Alcoholism with the  
9 Advisory Board on Drug Abuse."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. AS 44.29.100 is amended to read:

12 ARTICLE 3. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

13 Sec. 44.29.100. ADVISORY BOARD ON ALCOHOLISM AND DRUG ABUSE.

14 There is established in the Department of Health and Social Services an  
15 advisory board on alcoholism and drug abuse. The board is a standing  
16 committee of the Statewide Health Coordinating Council established under  
17 AS 18.07.011.

18 \* Sec. 2. AS 44.29.110 is amended to read:

19 Sec. 44.29.110. COMPOSITION. The [ADVISORY] board [ON DRUG  
20 ABUSE] shall consist of 12 members [, BROADLY REPRESENTATIVE OF ALL  
21 DRUG-RELATED FIELDS, WHO ARE KNOWN FOR THEIR EXPERIENCE OR INTEREST IN  
22 DRUG ABUSE AND WHO SHALL BE] appointed by the governor.

23 \* Sec. 3. AS 44.29 is amended by adding a new section to read:

24 Sec. 44.29.115. QUALIFICATIONS OF BOARD MEMBERS. The governor  
25 shall appoint the twelve members of the board as follows:

26 (1) two members shall be persons who are licensed to practice  
27 medicine in the state, one of whom shall be certified in psychiatry by  
28 the American Board of Psychiatry and Neurology;

29 (2) one member shall be a practicing attorney who has been

1 admitted to practice law by the state supreme court;

2 (3) eight members shall be persons who have evidenced an  
3 interest in the problems of alcoholism or drug abuse and who have  
4 knowledge of the social problems associated with alcoholism or drug  
5 abuse; and

6 (4) one member shall be a representative of the liquor  
7 industry.

8 (b) The governor shall apportion the membership of the board so  
9 that:

10 (1) four members are residents of the northern health ser-  
11 vice area established under 42 U.S.C. 300(1),

12 (2) four members are residents of the southcentral health  
13 service area established under 42 U.S.C. 300(1);

14 (3) four members are residents of the southeastern health  
15 service area established under 42 U.S.C. 300(1).

16 \* Sec. 4. AS 44.29.120 is repealed and reenacted to read:

17 Sec. 44.29.120. TERM OF OFFICE. (a) Members of the board shall  
18 be appointed for terms of four years.

19 (b) A vacancy on the board shall be filled by appointment by the  
20 governor for the unexpired part of the vacated term.

21 (c) Members of the board serve at the pleasure of the governor.

22 \* Sec. 5. AS 44.29.130 is amended to read:

23 Sec. 44.29.130. COMPENSATION, PER DIEM, AND EXPENSES. Members of  
24 the [ADVISORY] board [ON DRUG ABUSE] are not entitled to a salary, but  
25 are entitled to per diem, reimbursement for travel, and other expenses  
26 authorized by law for other boards.

27 \* Sec. 6. AS 44.29.140 is amended to read:

28 Sec. 44.29.140. DUTIES. The board shall act in an advisory  
29 capacity to the commissioner of health and social services and the

1        Statewide Health Coordinating Council in the following matters:

2                (1) special problems affecting mental health which alcoholism  
3        or drug abuse [OR ADDICTION] may present;

4                (2) educational research and public informational activities  
5        conducted by the Department of Health and Social Services and others in  
6        respect to the problems presented by alcoholism or drug abuse;

7                (3) social problems which affect rehabilitation of alcoholics  
8        and drug abusers [USERS AND ADDICTS];

9                (4) legal processes which affect the treatment and rehabili-  
10       tation of alcoholics and drug abusers [USERS AND ADDICTS];

11               (5) development of programs of prevention, treatment, and  
12       rehabilitation for alcoholics and drug abusers [AND ADDICTS];

13               (6) review of applications [AND SUBSEQUENT RECOMMENDATIONS  
14       TO THE COMMISSIONER OF HEALTH AND SOCIAL SERVICES ON USE OF FUNDS] for  
15       grants for local alcoholism or drug abuse [PROJECTS AND; programs;

16               (7) preparation and review of local, regional, and state-  
17       wide plans for the prevention, treatment, and control of alcoholism  
18       and drug abuse [EVALUATION OF EFFECTIVENESS OF DRUG ABUSE PROGRAMS IN  
19       THE STATE].

20       \* Sec. 7. AS 44.29 is amended by adding a new section to read:

21                Sec. 44.29.200. DEFINITION. In this chapter, "board" means the  
22       Advisory Board on Alcoholism and Drug Abuse.

23       \* Sec. 8. AS 47.37.030(1) is amended to read:

24                (1) plan, establish, and maintain [TREATMENT] programs for  
25       the prevention and treatment of alcoholism and drug abuse [AS APPROPRI-  
26       ATE];

27       \* Sec. 9. AS 47.37.030(2) is amended to read:

28                (2) make contracts and award grants necessary or incidental  
29       to the performance of its duties and the execution of its powers,

1 including contracts with and grants to public and private agencies,  
2 organizations, and individuals, to pay them for services rendered or  
3 furnished to alcoholics, [OR] intoxicated persons, or drug abusers; to  
4 the maximum extent possible, contracts and grants shall be for a period  
5 of two years;

6 \* Sec. 10. AS 47.37.030(4) is amended to read:

7 (4) administer or supervise the administration of the pro-  
8 visions relating to alcoholics, [AND] intoxicated persons, and drug  
9 abusers of [ANY] state plans [PLAN] submitted for federal funding under  
10 federal health, welfare, or treatment legislation;

11 \* Sec. 11. AS 47.37.030(5) is amended to read:

12 (5) coordinate its activities and cooperate with alcoholism  
13 and drug abuse programs in this and other states, and make contracts  
14 and other joint or cooperative arrangements with state, local, or  
15 private agencies for the treatment of alcoholics, [AND] intoxicated  
16 persons, and drug abusers and for the common advancement of alcoholism  
17 and drug abuse programs in this and other states;

18 \* Sec. 12. AS 47.37.030(8) is amended to read:

19 (8) acquire, hold, or dispose of real property or any inter-  
20 est in it, and construct, lease, or otherwise provide treatment facili-  
21 ties for alcoholics, [AND] intoxicated persons, and drug abusers;  
22 however, the office shall encourage local initiative, involvement and  
23 financial participation under grants-in-aid whenever possible in pre-  
24 ference to the construction or operation of facilities directly by the  
25 office.

26 \* Sec. 13. AS 47.37.120 is amended to read:

27 Sec. 47.37.120. [ALCOHOLISM] PROGRAM COORDINATOR. The [ALCOHOL-  
28 ISM] program coordinator shall carry out the development and implemen-  
29 tation of a comprehensive program dealing with the prevention and

1 treatment of, and research on [AND EDUCATION CONCERNING ALCOHOLIC]  
2 problems of alcoholism and drug abuse as they affect the state.

3 \* Sec. 14. AS 47.37.270(13) is amended to read:

4 (13) "board" means the Advisory [REVIEW] Board on Alcoholism  
5 and Drug Abuse established under AS 44.29.100 [AS 47.37.060].

6 \* Sec. 15. AS 44.29.150 and AS 47.37.060 - 47.37.110 are repealed.

7 \* Sec. 16. The terms of the members of the Review Board on Alcoholism  
8 established under AS 47.37.060, which is repealed in sec. 15 of this Act,  
9 and the Advisory Board on Drug Abuse appointed before the effective date of  
10 this Act terminate on the effective date of this Act. The governor may  
11 appoint a person who has served on either board who meets the qualifications  
12 prescribed in this Act to the Advisory Board on Alcoholism and Drug Abuse.  
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