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COMMITTEE REPORT

HOUSE

FURTHER: FINANCE

2/11/81

(5)

Date: 2/12/81

Mr. Speaker:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had CSSB 42 (C&RA) am

"An Act relating to the village safe water program; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
- and recommends _____ new title
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

**MEMBERS SIGNING
DO PASS**

**MEMBERS HAVING
OTHER RECOMMENDATIONS:**

 CHAIRMAN

4/13/81 call Dept. Env. Consv. - position & fiscal
4/13/81 call Bob Keene Assoc. School Boards

Bergin from Dpt. Env. Consv. will be at mtg. 2600
Bob Keene - Assoc. School Boards - will be at mtg.

Attached:

Alaska MUNICIPAL League

TELEPHONES
907 586 1325
586 6526

204 N FRANKLIN ST
JUNEAU ALASKA 99801

February 13, 1981

Lee C. Nerney, Commissioner
Community & Regional Affairs
Pouch 1
Juneau, Alaska 99811

Dear Lee:


As you know, the members of the Alaska Municipal League Board of Directors have expressed serious misgivings about the accuracy of the 1980 federal census. Because they believe that an enumeration with state direction would be much more likely to be correct than the recent federal one, they enthusiastically support the concept of a joint federal/state census, with the state conducting the count after complying with minimum federal guidelines.

At the January 27, 1981 meeting of the Board, the following statement was adopted unanimously as one of the top ten AML priorities for 1981:

"The League believes an accurate census is a basic tool of government. It supports the development of an accurate census mechanism by the state. It also encourages the state to consider entering suits by municipalities challenging the current census."

The League is ready to do whatever it can to work with you to ensure the accuracy of future enumerations.

Sincerely,


Ginny Chitwood,
Executive Director

JOINT MOTION PASSED BY THE ALASKA CONFERENCE OF MAYORS
AND THE ALASKA MUNICIPAL LEAGUE REGARDING CENSUS

It was moved that the Alaska Conference of Mayors and the Alaska Municipal League Board of Directors:

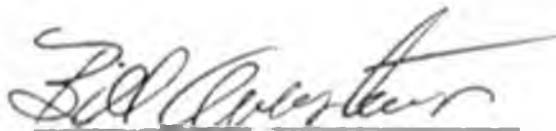
File an official protest with the federal authorities, with notification to our Congressional Delegation as well as to the State Administration and Legislature, of the manner in which the 1980 decennial census was taken and its results; and

Request the State to assist local governments in obtaining from the Bureau of the Census timely and accurate census counts; and

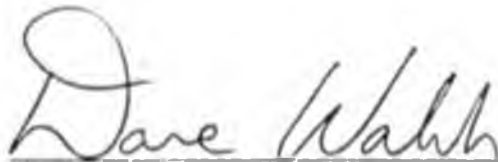
Request the State use municipal estimates of population in determining revenue sharing allocations until it is determined that the Bureau of the Census has provided accurate census counts; and

Further request through our Congressional Delegation that Congress take direct action to ensure that the 1990 decennial census be only an enumeration of population and if additional information is desired that it be obtained during an interim census on a sample basis.

The motion was seconded and passed unanimously in a joint meeting of the Alaska Municipal League and the Alaska Conference of Mayors on September 22, 1980 in Juneau, Alaska.



Bill Overstreet, President
Alaska Conference of Mayors



Dave Walsh, President
AML Board of Directors



Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

Rep. Ben Grussendorf
Chairman
465-3870

Pouch V
State Capitol
Juneau, Alaska 99811

House Community and Regional Affairs Committee Meeting

February 18, 1981

8:30 a.m.

Rm. 102, Capitol Bldg.

Members Present: Grussendorf
Vaska
Bylsma
O'Connell
Randolph

Chairman Grussendorf called the meeting to order at 8:30a.m. The first bill for testimony was CSSB 42. Commissioner Mueller from the Dept. of Environmental Conservation was introduced and spoke on behalf of the bill.

Commissioner Mueller gave a brief summary of the legislation and explained what the Senate C&RA Committee did in offering the Committee Substitute out of their committee. The Committee chose not to mandate solid waste facilities to the Village Safe Water Act at this time. Consequently, the CS for SB 42 made only the change of removing the mandatory requirement for installing bath and laundry facilities in all the villages where the Village Safe Water Program is in effect. It was determined that some of the villages already have these facilities and some do not need the facilities, therefore, removal of the requirements under the Act is a positive need for the Dept. and the communities.

Rep. Vaska asked if the facilities could be built regardless of this change.

Commissioner Mueller explained that last year there were bonds passed by the Legislature to enact the Village Safe Water Program and that the facilities would be built for safe water and hygienic waste disposal regardless of this bill.

Tim Bergin from the Dept. of Environmental Conservation stated that 25 to 600 people within a 2 mile radius or a 2nd class city qualifies them for the Village Safe Water Program.

Rep. Randolph moved and asked for a vote on the bill. The vote for passage of CSSB 42 was unanimous.



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Rep. Ben Grussendorf
Chairman
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Juneau, Alaska 99811

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HB 73 was then taken up by the Committee.

Rep. Rogers, sponsor of the bill, gave a brief summary of the bill. He stated that approximately 2.5 billion dollars in revenue sharing would be spent in the next 10 years in Alaska. A change in the count of 100 people makes a drastic difference in many communities, especially in the area for eligibility for municipal assistance programs.

He suggested possible amendments:

- 1) Line 12, sect (b) delete "sex"
- 2) (c) - would rather see a cooperative effort between C&RA and municipalities
- 3) Add a section to allow this census count as proof of residence for eligibility for Permanent Fund Dividends.

Problems with the legislation, for example, is to decide what time of year is best to take the count?

The bill leaves a lot of the details up to the Dept. of C&RA and Rep. Rogers was pleased with the work they have done on the legislation to date.

Rep. Vaska asked if there were any other states that are doing their own counts.

The answer was not known to anyone in attendance. He then asked if Rep. Rogers envisioned the same problems of individual participation which took place during the 1981 Census.

Rep. Rogers felt that the Permanent Fund amendment would possibly help the hesitant individuals to participate. He also suggested that perhaps municipalities could have an opt-out clause for a re-count if they were satisfied with their figures. Permanent Fund amendments could be added to other legislation (P.F. legislation) to comply with the census undertaking.



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Rep. Bylsma suggested that perhaps a test be taken of one municipality, shooting for the April 1 deadline and see if another count is accurate or not.

Rep. Rogers agreed that he would be more than willing to have Fairbanks be the tested area.

Marie Matzuno, Deputy Commissioner of C&RA then gave an overview of the census 1981 project. Major problems were created by the Federal Bureau of Census who ignored the State's participation and suggestions in taking the Census. The Dept. of C&RA would like to see a State Census Board created to override the census and gear up for accuracy in the 1990 census. Commissioner McAnerney chairs the Commission dealing with the census and is presently in Washington, D.C. with Governor Hammond who is offering the idea of greater state participation in the next census, having the actual work being done by the States and hopefully having the Federal Government's close cooperation and guidelines.

Doug Griggin, Division of Local Government Assistance, testified in favor of the bill. He mentioned areas that need to be worked out. He compiled the fiscal note and operational procedures which were handed out to the Committee. He continued to mention a few problems:

- 1) would not have impact on 1980 census
- 2) would probably not affect the reapportionment time frame It would take a look at taking a bit longer in instituting this census to insure a more accurate taking.

Chuck Caldwell and John Post with the Division of Admin. Services and Research Analysis sections of the Dept. of Labor testified more or less against the bill. It was felt that another census at this time would be taken so close that it would not be worthwhile. In September of 1980, communities had one month for advanced field counts



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to evaluate the census accuracy. There have been adjustments to certain areas where major discrepancies were noted because of those field re-counts. Fairbanks was one of those. This was strictly on the State level and did not affect the federal figures. It was also stated that almost no community will ever say that their population is declining. Suggested problems in counting of oil workers and multiple resident housing are always there. They suggested that it would be more advantageous to increase the Revenue Sharing by the funds needed rather than to institute this census.

Rep. Grussendorf stated that the bill would be held over for further testimony on Thursday, February 19, to hear other witnesses.

Meeting adjourned at 9:50 a.m.



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

465-4934
465-4935

Donald Gilman, Chairman
Robert H. Ziegler, Sr., Vice-Chairman
Mike Colletta
Arliss Sturgulewski
Frank Ferguson

Pouch V
State Capitol
Juneau, Alaska 99811

MINUTES

January 22, 1981

Meeting called to order by Senator Don Gilman, Chairman, in the First Floor Conference Room of the Behrends Building at 3:00 p.m.

Members present:

Senator Gilman
Senator Ziegler
Senator Colletta
Senator Sturgulewski
Senator Ferguson

Under consideration: Senate Bill 42 - Village Safe Water Act.

Testimony:

Ernst W. Mueller, Commissioner of the Department of Environmental Conservation, testified in favor of the bill, which adds solid waste disposal to the present Act. He also gave some background information.

Greg Capito, Village Safe Water, DEC, testified in favor of the bill.

Bob Green, Association of Alaska School Boards, testified opposing the bill, saying it puts an added burden on school districts because in most villages the responsibility of operating and maintaining all utilities generally falls on the school. Wanted to make the committee aware that this particular project would have the potential for an impact on the school systems.

Keith Kelton, Facilities Construction and Operations Section, DEC, responded to Mr. Green's concerns by stating that the schools receive water from the villages in exchange for providing power. Testified in favor of the bill.

Senator Gilman stated that more research was necessary, and continued consideration of SB 42 until next Thursday, January 29.

The Chairman adjourned the meeting at 3:35 p.m.

Elizabeth Kiefer
Senate Committee on
Community and Regional Affairs



Alaska State Legislature

House

JUNEAU ALASKA

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

Summary - CSSB 42

"An Act relating to the Village Safe Water Program; and providing for an effective date."

The CS for SB 42 removes the mandatory requirement that the safe water and hygienic sewage disposal facilities must also provide for laundry and bath facilities. The language of [shall include] is changed to may include.

The original bill (copy attached) included the addition of solid waste disposal facilities to the Village Safe Water Act. Sections 1,2,4&5 of the original bill were deleted by the Senate C&RA Committee and the remaining section 3 became the Committee Substitute. It was felt by the Senate C&RA Committee that further study of need and desire by participating villages be completed before changing the language and mandating such facilities to the Village Safe Water Act.

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For

report on ch. 120, SLA '971 (SB 78 am R.
see 1971 House Journals, p. 1016.

Department of Health and Social Services

1971.

ed Acts and Penalties.

71.

SLA 1968, ch. 244, SLA 1970, ch. 62 SLA
1971.

ral Provisions.

§ 46.07.010

Chapter 07. Village Safe Water Act.

- Statement of purpose
- Construction of facilities
- Nature and location of facilities
- Provision of facilities
- Construction of facilities
- Operation of facilities

Section

- 60. Educational and informational program
- 70. Economy of administration
- 80. Definitions

Sec. 46.07.010. Statement of purpose. It is the purpose of this chapter to establish a program designed to provide safe water and hygienic sewage disposal facilities in villages in the state. (§ 1 ch 186 SLA 1970)

Sec. 46.07.020. Provision of facilities. The commissioner shall institute and carry out a program to provide for the installation of such safe water and hygienic sewage disposal facilities in villages in the state as may be necessary to assure that there will be at least one facility for safe water and hygienic sewage disposal in each village. (§ 1 ch 186 SLA 1970)

Sec. 46.07.030. Nature and location of facilities. (a) A facility constructed under authority of this chapter shall be available for use by the public and shall be designed to assure year-round use. The facility shall include, at a minimum, a source of clean water, such as a well with pumping facilities or utilization of surface water treated so it is safe and suitable for use, shower bath facilities, an adequate means of hygienic sewage disposal, and facilities for the washing of clothes. The building housing the facility shall also contain, if the commissioner determines it to be feasible and appropriate, suitable quarters to be used as a community health service office.

(b) The location of a facility constructed under this chapter shall be determined by the commissioner after consultation with the governing body of the village in which the facility is located, as well as with appropriate public agencies, including but not limited to the Alaska State Housing Authority. The aim of the consultation is to achieve maximum coordination in public development plans and activities affecting the community in which the facility is to serve. (§ 1 ch 186 SLA 1970; am 1971 ch 71 SLA 1972)

Legislative committee report. — For report on ch. 71, SLA 1972 (HCSSB 383 am 1972 House Journal, p. 898.)

Sec. 46.07.040. Construction of facilities. (a) The commissioner shall provide for the construction of facilities under this chapter, and is authorized to provide for the construction by contract or through grants

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS to SB 42
 Title Amendments to Village Safe Water AS 46:07
 Requested by Office of the Governor Date _____

II. FISCAL DETAIL

Agency Affected Environmental Conservation
 Program Category Affected NRMBC
 BRU, Program, or Subprogram(s) Affected Environmental Conservation
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	/	/	-0-	-0-	-0-	-0-
200 TRAVEL	/	/	-0-	-0-	-0-	-0-
300 CONTRACTUAL	/	/	-0-	-0-	-0-	-0-
400 COMMODITIES	/	/	-0-	-0-	-0-	-0-
500 EQUIPMENT	/	/	-0-	-0-	-0-	0
600 LAND & STRUCTURES	/	/	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.	/	/	-0-	-0-	-0-	-0-

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	/	/	-0-	-0-	-0-	-0-
FEDERAL FUNDS	/	/	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	/	/	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This amendment will not increase staffing or travel, but simply increase the options available for planning and design purposes.

IV. DATE February 13, 1981 PREPARED BY Timothy J. Bergin
 AGENCY Environmental Conservation
 Original: Legislative Finance PHONE 465-2620
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Original Sponsor: Rules/Governor

Offered: 2/2/81
Referred: Finance

1 IN THE SENATE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2

CS FOR SENATE BILL NO. 42 (C&RA) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to the village safe water program;

7

and providing for an effective date."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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• Section 1. AS 46.07.030(a) is amended to read:

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(a) A facility constructed under authority of this chapter shall

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be available for use by the public and shall be designed to assure

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year-round use. A safe water and hygienic sewage disposal [THE] fa-

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cility shall include [,AT A MINIMUM,] a source of clean water, such as a

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well with pumping facilities or utilization of surface water treated so

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it is safe and healthful for use, and [SHOWER BATH FACILITIES,] an

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adequate means of hygienic sewage disposal, and may include facilities

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for the washing of clothes and shower bath facilities. The building

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housing the facility shall also contain, if the commissioner determines

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it to be feasible and appropriate, suitable quarters to be used as a

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community health service office.

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• Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-

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070(c).

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Alaska State Legislature

House

JUNEAU ALASKA

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report on ch. 120, SLA 1971 (SB 76 am 1)
see 1971 House Journal, p. 1016.

§ 46.010

Chapter 07. Village Safe Water Act.

Department of Health and Social Services

- 1. Statement of purpose
- 2. Provision of facilities
- 3. Nature and location of facilities
- 4. Construction of facilities
- 5. Operation of facilities

- Section
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SLA 1968; ch. 244. SLA 1970; ch. 62 SLA 1971.

Provisions.

Legislative committee report. — For report on ch. 71, SLA 1972 (HCSSB 383 am 1) see 1972 House Journal, p. 898.

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300 CONTRACTUAL			-0-	-0-	-0-	-0-
400 COMMODITIES			-0-	-0-	-0-	-0-
500 EQUIPMENT			-0-	-0-	-0-	0
600 LAND & STRUCTURES			-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.			-0-	-0-	-0-	-0-
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND	/	/	-0-	-0-	-0-	-0-
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