

H B

514

A M F : : D M E N T

OFFERED IN THE HOUSE:

By: House CPA

To: Workdraft CS HOUSE BILL No. 514

SENATE BILL No. _____

PAGE: _____

LINE: _____

Page 1 Line 12: delete "in an"

Page 1 Line 13: delete entire sentence

After the word ~~is~~'s on line 12, insert the following language:

'within a municipality, but not organized as a municipal fire department, a'



Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

Rep. Ben Grussendorf
Chairman
465-3870

Pouch V
State Capitol
Juneau, Alaska 99811

May 13, 1981

C&RA Committee Meeting-8:30am , May 13, 1981

Members present-All

Agenda - HB 514

Rep. Malone explained that the CS for HB 514 would pay per capital grants to volunteer fire depts. in organized boroughs, in the same amount(\$10) as the unorganized boroughs until 1985.

Palmer McCarter, Dept. of C&RA, stated that the Dept. was still in opposition to this bill and the CS. They think that the program would be better if administered by the State Fire Marshall Office. This bill give no incentive to unorganized boroughs to organize and form their own fire service areas

Dave Young, a member of the Eagle River Volunteer Fire Dept, stated that even though they are in the municipality, because of the physical separation between the two communities. Because of that, the Anchorage fire dept. can't respond in time to fires in Eagle River. They don't want to form their own fire service district, because there are many large homesites that will end up paying most of the costs. Their main problems are residential fires, accidents and rescues and Chugach State Park bush fires. The Anchorage Fire Dept. is unable to handle these problems.

Rep. Malone substituted some new language. Page 1 line 12; delete " in an"; Page 1 line 13; delete entire sentence; On line 12 page one after the word "is", insert the following language " within a municipality, but not organized as a municipal fire dept."

The CS for HB 514 passed out of the Committee with a unanimous DO Pass.

BY MACONE

AMENDMENT TO CJ HB 514
LINE 12 - delete "in an" at end of line
LINE 13 - delete all language

and insert:

within a municipality, but
not organized as a municipal
fire department, a

WRP A.P.O. Add a new sentence

Municipal funds or state subsidized

min # of people in one place & time

Present funding for VFD's

Organized Bor VFD's

Revenue:

① (43.18) - \$7.50 per cap. + COLA lapses in ~~last~~ FY85

- (not eligible for grants)

Unorganized Bor VFD's

Revenue:

① 29.89.040 - \$10 per capita

② 29.89. - eligible for grants.

Temporary Law effect

Law ref^{CS} HB 514

must be brought up in T. 29. permission

Organized Bor VFD's

① (43.18) - 750 ^{Municipal control issue} per cap + COLA (out of tot equalization acct.)

② (CS 514 temp law) - \$10 per capita as grants (legis-grants)?

Unorganized Bor VFD's

① 29.89.040 - \$10 per capita (Remains as above) CS HB does not affect here

② 29.89. - eligible for grants (RDAS)

Funding for VFD's after FY85

Organ

tot equalization acct.

Unorganized

29.89. \$ per cap.

1) Chena Goldstein VFD - series of legis. grants / munic. grant
2) Ester VFD

no VFD in org is granted anything

- in regard to departments concern as to direction of grants to VFD's in organized boroughs - the following language is offered

CS: ?

29.89.040 STATE AID TO VFD'S IN THE UNORGANIZED BOROUGH.

leave (a) as written in current statutes.

(b) A grant shall be made under (a) or (c) of this section to facilitate the organization of a volunteer fire department in an area not in an organized borough or city upon application of the proposed fire protection group to the state fire marshal and upon approval of applications according to standards of organization and service prescribed by regulations adopted by the state fire marshal.

(c) The department shall pay to a municipality for each volunteer fire department registered with the state fire marshal and serving an area within the boundaries of the municipality a sum for protection purposed equal to \$10 per capita for the population served by the fire department as determined by the state fire marshal.

It should be known that at this point we are simply reversing the 'double dipping' process. in current statutes.

As they exist now, unorganized boroughs receive \$10 per capita and are eligible for grants to facilitate organization.

Through HB 514, organized boroughs will receive \$7.50 per capita plus COLA; \$10 per capita; and eligibility for grants to facilitate organization.

The above language will have the following effect:

	organized boroughs VFD's	unorganized boroughs VFD's
HB514	Receive: 43.18 - \$7.50 per cap plus COLA	Receive: \$10.00 per capita
	29.89 - \$10.00 per capita	eligible for grants through present system
	29.89 eligible for grants through municipalities	

<u>Present effect</u> of statutes on VFD's organized boroughs	unorganized boroughs
Receive: 43.18 - \$7.50 per cap. plus COLA	Receive : \$10.00 per cap.
not eligible for grants	Eligible for grants

over

- my signature

29.89.040

4776

4313

1. For VFD's serving an area not in an organized borough or city, the payment shall be made directly to the VFD. 29-88
2. For VFD's serving an area within a city or within an organized fire service area, the payment shall be made to the city or organized fire service area. (29.88) & 750
3. ^{Before 192} For VFD's within an organized borough but not within a city or an organized fire service area, ~~but~~ payment shall be made directly to the VFD.



new section

oot

Any fire department receiving revenue sharing monies under AS... shall not be eligible for additional sharing payments under this chapter.

43.18 ^{of} repeal 43.18 easiest

1000



- in regard to departments concern as to attraction to VFD's in organized boroughs - the following lang. is offered

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- leave (a) as written in current statutes.
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- (c) The department shall pay to a municipality for each volunteer fire department registered with the state fire marshal, and serving an area within the boundaries of the municipality a sum for protection purposed equal to \$10 per capita for the population served by the fire department as determined by the state fire marshal.

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The above language will have the following effect:

<u>HB 514</u>	organized boroughs VFD's	unorganized boroughs VFD's
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	29.89 - \$10.00 per capita	eligible for grants through present system
	29.89 eligible for grants through municipalities	

<u>Present effect</u>	of statutes on VFD's organized boroughs	unorganized boroughs
Receive:	43.18 - \$7.50 per cap. plus COLA	Receive : \$10.00 per cap.
	not eligible for grants	Eligible for grants

over

29.89.040

It should also be noted that in changing this statute, the risk is that those VFD's in organized boroughs that will be receiving grants, rev. sharing and the ~~\$10.00 per capita basis~~, the revenue sharing formula would be very possibly lowered since they are receiving other methods of funding other than the municipal assistance.

4796

49/14

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2. For VFD's serving an area within a city or within an organized fire service area, the payment shall be made to the city or organized fire service area. (29.88) / 750
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new section

oot

Any fire department receiving revenue sharing monies under AS... shall not be eligible for additional sharing payments under this chapter.

43.18 *or* repeal 43.18 *assist*

1000



registrations
must be approved
by for. assembly
of city council.
~~contrary~~

~~HB 514~~
VFD's Funding

Present Funding

HB 514

29.89.040 VFD's in unorgan. bor.
(a) receive \$10 per capita for
pop. served by fire department

29.89.040 organ & unorgan borough
(a) All VFD's receive \$10 per capita
for pop. served by fire department

43.18 (80) VFD's in organ. boroughs
receive rev. sharing (7.50 + COLA)
for 5 years (three municipalities)

43.18.80 VFD's in organ. boroughs
receive an. additional (7.50 + COLA)
for 5 years (three munes)

29.89. ~~040~~ VFD's are eligible
(b) for grants in the unorgan.
boroughs to facilitate
the organization

29.89.040
(b) VFD's in organ & unorgan boroughs
are eligible for grants

Special Log
43-18-Log

*directly
funds by*

Funding Rec'd by VFD's

organised boroughs
64 514

Unorgan boroughs
64 514

* 7.50 per capita + COLA
(rev. sharing) 5 years

receives NO rev. sharing -
(7.50 + COLA)

10.00 per capita for pop.
served by fire departments

10.00 per cap. for pop.
served by f.d.

eligible for grants to
facilitate organization

same

eligible for grants to
facilitate organ.

Original sponsors: Malone, Moss,
Rogers and Cato

offered by Rep. Malone

1 IN THE HOUSE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 514 (C&RA)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid to volunteer fire depart-
7 ments; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. STATE AID TO VOLUNTEER FIRE DEPARTMENTS. (a) For each
10 fiscal year through the fiscal year ending June 30, 1985, the Department of
11 Community and Regional Affairs shall pay to each volunteer fire department
12 registered with the state fire marshal and serving an area that is [in an]
13 ^{within a unincorporated} organized borough but not in a borough service area and not in a city, a
14 grant for fire protection purposes equal to \$10 per capita for the population
15 served by the fire department. The population served by the fire department
16 for the purposes of this section shall be determined by the state fire
17 marshal.

18 (b) If appropriations are not sufficient to fully finance all grants
19 authorized under this section, the Department of Community and Regional
20 Affairs shall distribute available money pro rata among eligible fire depart-
21 ments.

22 * Sec. 2. This Act terminates June 30, 1985.

23 * Sec. 3. This Act takes effect July 1, 1981.

24
25
26
27
28
*Redundant to original
7/1/81*



ALASKA

STATE LEGISLATURE

MEMORANDUM

To: House CRA Committee

Date: 5/12/81

From: Committee Staff

Re: CSHB 514

This legislation was prepared by Tam Cook of the Legislative Legal Services at the request of Rep. Malone. It is written in the form of Temporary Law. The effect of the (CS) is as follows:

VFD's in the Organized Borough will receive the present funding under 43.18 (Chapter 155 of the 1980 Session Laws) = \$7.50 per capita + COLA until June 30, 1985. They will also receive \$10 per capita for the population served by the fire department. This grant, distributed directly to the fire departments by the Dept. of CRA, will terminate also on June 30, 1985.

Under 29.89.040 (State Aid To Volunteer Fire Departments in the Unorganized Borough) the VFD's receive \$10 per capita as a grant distributed through the Dept. of CRA. Amendments to this statute was approached through the original HB 514. There is no municipality to be overridden by these grants.

Original sponsors: Malone, Moss,
Rogers and Cato

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

IN THE HOUSE

CS FOR HOUSE BILL NO. 514 (C&RA)
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act relating to state aid to volunteer fire departments; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. STATE AID TO VOLUNTEER FIRE DEPARTMENTS. (a) For each fiscal year through the fiscal year ending June 30, 1985, the Department of Community and Regional Affairs shall pay to each volunteer fire department registered with the state fire marshal and serving an area that is in an organized borough but not in a borough service area and not in a city, a grant for fire protection purposes equal to \$10 per capita for the population served by the fire department. The population served by the fire department for the purposes of this section shall be determined by the state fire marshal.

(b) If appropriations are not sufficient to fully finance all grants authorized under this section, the Department of Community and Regional Affairs shall distribute available money pro rata among eligible fire departments.

* Sec. 2. This Act terminates June 30, 1985.

* Sec. 3. This Act takes effect July 1, 1981.

ALASKA

STATE LEGISLATURE

MEMORANDUM

TO: Ben

Date: 5-12-81

FROM: Linda

RE: The workdraft offered by Malone CSHB 514

The attached draft was requested by Malone and should probably be a Sponsor Substitute. I would not be able to recommend this draft to the Committee as a CS in view of the actual effect of the legislation.

My feelings are that this subject should be dealt with during the interim in Title 29. The question raised is "Should VFD's be municipally funded or should the State subsidize all VFD's through grants?"

The CS has been written as temporary law and would lapse on June 30, 1985. The VID's in organized boroughs, until that time, will receive \$7.50 per capita + COLA through municipal assistance and also an additional \$10 per capita as a direct grant through the Dept. of CRA to the VFD. They will not have to answer to their municipality for this grant money. There is no incentive for the VFD's to organize into a service area and tax themselves for the additional funds until the 1985 cutoff. At that time, they are again at the mercy of their municipality. It appears that this legislation would give the VFD's in organized boroughs a 4-more-year-cushion instead of forcing them to organize and tax themselves before the June 30, '85 deadline.

Presently, VFD's in the unorganized boroughs are subsidized by \$10 per capita grants through the Department of CRA. There is ~~no~~ direct conflict of municipal overriding. This statute does not have a lapse date and is a continuing program (29.89.040).

A trend of funding VFD's through direct grants either by the Dept. or by legislative authority seems to be establishing itself.

The question needs to be answered. Present statutes insure VFD's in organized boroughs of funding through the tax equalization accounts to municipalities and it also insures VFD's in the unorganized boroughs a \$10 per capita basis for funding.

CSHB
thru 514

00123



Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

Rep. Ben Grussendorf
Chairman
465-3870

Pouch V
State Capitol
Juneau, Alaska 99811

Summary - HB 514

"An Act relating to state aid to volunteer fire departments;
and providing for an effective date."

AS 29.89.040 relates to state aid to volunteer fire departments. This bill deletes the language which provides for state aid for fire departments in the unorganized borough and provides for aid to volunteer fire departments that are registered with the state fire marshall.

Subsection (b) provides for grants to any volunteer fire department (as long as they are registered with the state fire marshall) to facilitate the organization of the volunteer fire department. The restrictions of the department being in unorganized boroughs, is no longer required.

The Act takes effect July 1, 1981.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 514

Title An Act Relating to state aid to volunteer fire departments

Requester Donny Malone

Date April 28, 1981

II. FISCAL DETAIL

Agency Affected Department of Community and Regional Affairs

Program Category Affected Development

BRU, Program, or Subprogram(s) Affected Local Government Assistance - Grants

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL		1.0	1.1	1.2		
300 CONTRACTUAL		2.0	2.2	2.4		
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,000.0	2,100.0	2,205.0		
TOTAL		2,003.0	2,103.3	2,208.6		

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		2,003.0	2,103.3	2,208.6		
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		0				
PART TIME						
TEMPORARY						

Travel and contractual increased for inflation by 10% in FY 83 and FY 84.
Grants increased to reflect a 5% population growth rate in FY 83 and FY 84.

III. ANALYSIS (Sec Fiscal Note Preparation Instructions, Section III)

- Assumptions:
- 1) 200,000 persons served by volunteer fire departments within boroughs or cities.
 - 2) 135 VFDs within boroughs or cities apply for funding.
 - 3) The Department will deal directly with VFDs within municipalities in the same way that it now deals with VFDs in the unorganized borough.

200 Travel: 1.0 to fund the provision of technical assistance directly to VFDs participating in the program.

300 Contractual: 2.0 to pay additional application printing and postage costs.

700 Grants: 2,000.0 (200,000 x \$10) in grants to VFDs within municipalities.

IV. DATE April 28, 1981

PREPARED BY Doug Griffin

AGENCY Community & Regional Affairs

PHONE 465-4736

Original: Legislative Finance

Budget and Management